



Legislative Council Staff

Nonpartisan Services for Colorado's Legislature

Memorandum

January 20, 2026

TO: Interested Persons
FROM: Elizabeth Burger, Deputy Director, 303-866-6272
SUBJECT: Public Participation in Legislative Process

Legislative Committees

Legislative committees are a very important part of Colorado's legislative process. At a legislative committee hearing, citizens have an opportunity to express their views and have them incorporated into the official legislative record. In Colorado, every bill receives a public hearing by one of the legislature's committees. This memorandum provides guidance to the public in participating in the legislative process.

Role of a Committee

The Colorado State Constitution requires that every bill be heard on its merits. When a bill is introduced in either the Senate or the House, it is sent to a [Committee of Reference](#) comprised of 5 to 13 legislators for review and public comment. The committee determines if the proposal should go forward in the legislature. After the committee considers any proposed amendments, it may vote to favorably recommend the bill to the Committee of the Whole, refer the bill to another committee, or postpone the bill indefinitely.

Committee Schedules

When the legislature is in session, committees generally meet according to an established committee schedule. However, committees will occasionally meet in different rooms at varying times to accommodate a large audience. Monday mornings (typically 10:00 a.m. until noon) and Friday mornings (typically 9:00 a.m. until noon) are reserved for floor work. Committees with hearings in the morning meet from Upon Adjournment of floor work until approximately noon. Afternoon committees generally meet at 1:30 p.m. [Committee schedules and membership lists](#) for the 2026 session are available on the General Assembly's website.



Tracking a Bill

Online Bill Information

The full text of bills, resolutions, and memorials, and their history, votes, fiscal notes, and committee reports are available on the [General Assembly's website](#). Bills are named according to the house where they were introduced and the year. For example, Senate Bill 26-001 is the number of the first bill introduced in the Senate during the 2026 legislative session. [The bill's version](#) is based on where the bill is in the legislative process. The House and Senate bill status sheets, which are available on the [General Assembly's website](#), are used to track legislation as it moves through the General Assembly.

Bill Scheduling

The chair of each committee determines when a bill will be scheduled. The [House](#) and [Senate](#) daily calendars show the scheduled committee hearings and calendared bills. Both the full House and Senate meet in their respective chambers daily during session, generally at 10:00 a.m. on Mondays, and at 9:00 a.m. Tuesday through Friday. Changes to the published calendar are announced during these floor sessions.

Online Video and Audio Resources

Live and archived audio and video broadcasts of committee and floor proceedings can be found on the General Assembly's [Watch and Listen](#) page.

On this page, the [Colorado Channel link](#) provides access to live and archived video for floor proceedings.

Live committee video may be accessed through the "[Now Playing/Upcoming Events](#)" button. Archived committee audio can also be accessed through the "[Recordings](#)" tab on this page. Prior to the 2025 legislative interim, the General Assembly did video record committee meetings, so archived video from committees prior to 2025 does not exist.

The daily session schedules for the [House](#) and [Senate](#) also contain links to video and audio broadcasts.

Public Participation in Committee of Reference Hearings

Registration Overview

Members of the public may participate in committee hearings by:



- submitting written testimony;
- testifying via Zoom, from anywhere in the state; or
- testifying in person.

All three options require registration on the General Assembly's [public testimony website](#).

For all three options, registration is only available for bills that have been scheduled for a committee hearing.

Information provided during the registration process is a public record under the Colorado Open Records Act. Legislative committee meetings are recorded and available to view via a livestream. All persons testifying remotely or in person must comply with all rules regarding committee participation.

Written Testimony

Members of the public may submit written testimony on bills scheduled for committee hearings. Written testimony is a public record under the Colorado Open Records Act (CORA) and will be included in the staff summary of each meeting, which is posted on the General Assembly's website.

To register, visit the [public testimony registration website](#), find the bill of interest, and choose the "Submit written testimony" option. You may either upload a prepared document or use the space provided (max 1500 characters) to type your submission. The option to submit written testimony becomes available when a bill is scheduled for a hearing in a committee of reference and lasts until the committee takes action on the bill.

In addition to submitting written testimony, you may also testify remotely (see "Remote Testimony") or in-person (see "Testify in Person").

Remote Testimony

Members of the public may testify remotely on bills during committee of reference hearings, via Zoom. Generally, remote testimony is for witnesses located in Colorado, but testimony by out of state witnesses may be permitted by the committee chair.

Advanced registration is required, and witnesses may begin registering at the time the bill is scheduled for a committee hearing. Registration closes when the bill's hearing begins. To register, visit the [public testimony registration website](#), choose a bill, and select the "Remotely via Zoom" option. After you have registered, you will receive a confirmation e-mail with the Zoom link.



Prior to participating remotely, you should familiarize yourself with Zoom and test your computer's audio-video settings.

When it is time for the committee hearing, connect to Zoom using the link in your confirmation email. If you need to call into the Zoom meeting rather than connecting via the internet, please request the call in information by emailing committees.coleg.gov.

For best results:

- limit internet usage for other applications or devices (such as streaming services), as this will slow down internet speeds and disrupt your Zoom connection;
- use wired headphones or a USB headset to eliminate audio loops and feedback; and
- avoid the use of Bluetooth audio headsets, which often work better with cellular phones than computers.

Multiple bills may be heard during a committee hearing; the same Zoom link is used for the entire committee hearing. Therefore, it is possible you will join the Zoom meeting before the bill on which you wish to testify is being heard by the committee. The General Assembly's [Live Proceedings website](#) can be used to monitor committee proceedings.

The Executive Committee of the Legislative Council has issued [regulations regarding remote public testimony](#).

Instead of testifying remotely, you may testify in-person (see "In-person Testimony"). You may also submit written testimony (see "Written Testimony").

In-person Testimony

Witnesses wishing to testify in person on a bill in a committee of reference must register. Registration opens when the bill is scheduled for a committee hearing. Registration closes when the committee chair ends the public testimony portion of the bill hearing.

To register, visit the public testimony website, find the bill of interest, and select the "In person" option.

Instead of testifying in person, you may testify remotely (see "Remote Testimony"). You may also submit written testimony (see "Submit Written Testimony").

Committee Protocol

The purpose of a committee hearing is to gather information so that the committee can make an informed recommendation on a given bill or resolution. Public input is an important part of



this process. As elected officials, committee members appreciate hearing the perspective of citizens and organizations on issues.

Preparing to Testify

When preparing your testimony, plan to present in less than three minutes. Most committee chairs time witnesses, and will ask you to conclude your testimony if you exceed the amount of time they have designated for testimony.

Testifying

The order of bills to be heard is posted in the daily calendars and on the committee's webpage. The order can also be found on the [Live Proceedings website](#). The chair will announce each bill, after which the bill's sponsor will address the committee. The chair may then ask for testimony from proponents and opponents. Hearings are conducted using formal parliamentary procedure. You may find the following recommendations to be helpful.

- Begin your presentation by stating, "Mr. or Madam Chair __, members of the committee, thank you for the opportunity to present to you today. My name is __, representing __, and I am here to support/oppose this bill because . . ."
- Be brief and avoid repeating what other witnesses have said. Try to focus on points that have not been mentioned.
- At the end of your testimony, thank the committee members and offer to answer any questions.
- If a member asks a question, wait for the chair to prompt you, then state your name followed by, "Chair __, Senator/Representative __, the answer to your question is . . ." If you do not know the answer, it is always okay to say that you do not know. If you promise to follow-up, be sure to do so in a timely manner.
- Do not be offended if committee members come and go during a hearing. They have other commitments, including the presentation of bills in other committees that are meeting simultaneously.
- At a hearing with a large number of witnesses, there may not be time for everyone to testify.
- Cell phones and other electronic devices should be on a silent setting.
- Food and beverages are prohibited in the committee rooms.
- The chair has the discretion and authority to limit testimony, ask the sergeant at arms to remove a disruptive person from the committee room, and clear the public from any hearing in the event of a disturbance that is disruptive to legislative proceedings.
- Disruptive witnesses testifying remotely will be disconnected from the Zoom conference.



Contacting a Legislator

Contact information for every legislator, including his or her office phone number, email address, and committee assignments, is located in [the legislative directory](#). Witnesses may directly contact members of the legislature to share their views on pending legislation. Comments sent to individual legislators do not become part of the public record.