

**METROPOLITAN STATE UNIVERSITY OF DENVER
FINANCIAL AND COMPLIANCE AUDIT**

YEARS ENDED JUNE 30, 2025 AND 2024

REPORT NUMBER 2523F-A

Legislative Audit Committee

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CliftonLarsonAllen LLP
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December 15, 2025

Members of the Legislative Audit Committee:

We have completed the financial statement audit and compliance audit of the Metropolitan State University of Denver as of and for the years ended June 30, 2025 and 2024. Our audit was conducted in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

We were engaged to conduct our audit pursuant to Section 2-3-103, C.R.S., which authorizes the State Auditor to conduct or cause to be conducted audits of all departments, institutions, and agencies of state government. The reports which we have issued as a result of this engagement are set forth in the table of contents which follows.

CliftonLarsonAllen LLP

CliftonLarsonAllen LLP

Denver, Colorado
December 15, 2025

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**METROPOLITAN STATE UNIVERSITY OF DENVER
REPORT SUMMARY
YEARS ENDED JUNE 30, 2025 AND 2024**

Purpose and Scope

The Office of the State Auditor of the State of Colorado engaged CliftonLarsonAllen LLP (CLA) to conduct a financial and compliance audit of the Metropolitan State University of Denver (formerly, the Metropolitan State College of Denver) (the University) for the year ended June 30, 2025. CLA performed this audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. We conducted the related fieldwork from May 2025 to December 2025.

The purpose and scope of our audit were to:

- Express opinions on the financial statements of the University as of and for the years ended June 30, 2025 and 2024. This includes a report on internal control over financial reporting and compliance and other matters based on the audit of the financial statements performed in accordance with Government Auditing Standards for the year ended June 30, 2025.
- Issue a report on the University's internal control over financial reporting and on compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters based on our audits of the financial statement performed in accordance with Government Auditing Standards for the year ended June 30, 2025.
- Auditing a federal major program at the University, which is then included in the Statewide Single Audit Report.

The University's schedule of expenditures of federal awards and applicable opinions thereon, issued by the Office of the State Auditor, State of Colorado, are included in the June 30, 2025 Statewide Single Audit Report issued under separate cover.

Audit Opinion and Reports

We expressed an unmodified opinion on the University's financial statements as of and for the years ended June 30, 2025 and 2024.

We issued a report on the University's compliance and internal control over financial reporting based on an audit of the basic financial statements performed in accordance with *Government Auditing Standards*. A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency or a combination of deficiencies in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

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We noted no matters that we consider to be a material weakness and one matter involving internal controls over financial reporting that we consider to be a significant deficiency.

In addition to issuing a report on the University's compliance with internal control over financial reporting, we also performed procedures in accordance with the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements of Federal Awards (Uniform Guidance) over a major federal program as determined by the Office of the State Auditor. The purpose of our procedures was not to issue an opinion over the University's compliance with the federal program tested, but rather to provide the results of testing on the major program at the University to the Office of the State Auditor to support an opinion on the program for the State of Colorado, which will be included in the Statewide Single Audit Report. As a result of the testing procedures performed in accordance with Uniform Guidance we identified one matter that we consider to be a material weakness in internal control over compliance and one matter that we consider to be a significant deficiency in internal control over compliance.

Summary of Findings

We reported one significant deficiency related to internal controls over financial reporting, as follows:

Service Organization Internal Controls: We found that the University's Vendor Management Policy – IT Security for obtaining and reviewing Service and Organization Controls reports and User Controls did not address each of the annual requirements outlined in the Office of the State Controller's Fiscal Procedures Manual. Additionally, we found that the University's policy document was in draft form and not formally adopted.

We reported one material weakness related to internal controls over compliance, as follows:

Internal Controls and Compliance with Special Tests and Provisions for Student Financial Assistance: We found that the University's written information security program did not include all of the elements and safeguards required by the Gramm-Leach-Bliley Act.

We reported one significant deficiency related to internal controls over compliance, as follows:

Internal Controls and Compliance Over Student Financial Assistance – NSLDS Reporting: We found that the University did not report enrollment status changes to the Department of Education within the 60-day requirement.

Recommendations and the University's Responses

A summary of the recommendations for the above findings is included in the Recommendation Locator on Page 3. The Recommendation Locator also shows the University's responses to the audit recommendations. A discussion of the audit comments and recommendations are contained in the findings and recommendations section of our report.

Significant Audit Adjustments

None were noted.

Summary of Progress in Implementing Prior Year Audit Recommendations

There were no findings for the year ended June 30, 2024.

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RECOMMENDATION LOCATOR
YEARS ENDED JUNE 30, 2025 AND 2024**

Recommendation Number	Page No.	Recommendation Summary	University Response	Implementation Date
1	5 - 7	The Metropolitan State University of Denver should strengthen its internal controls over enrollment reporting to the federal Department of Education for students who receive Title IV Student Financial Assistance through Pell Grants or the Direct Loan Program. This should include establishing and implementing a review process over all student enrollment changes on the University's reporting system, Banner, and preparing student roster files in the correct configuration to ensure that these changes are submitted by the National Student Clearinghouse to USDE's National Student Loan Data System within 60-days of the enrollment change, as required by federal regulations.	Agree	June 2026
2	8 - 12	Metropolitan State University of Denver should strengthen its internal controls over its Workday Information Technology system by: A) Establishing and implementing a formal policy and procedure that ensures compliance with each of the Office of the State Controller's (OSC) annual requirements in its Fiscal Procedures Manual for SOC 1 reports. This should include requirements for documenting the review of SOC 1 reports obtained from MSU-Denver's service organizations within 30 calendar days of receipt, and ensuring that copies of SOC 1 reports are provided to the OSC within 10 business days of receipt, as required. B) Formalizing and implementing written policies and procedures that require assigned staff to review vendor SOC 1 reports to ensure that Complimentary User Entity Controls (User Controls) noted in the reports are designed, implemented, and operating effectively. Documentation of the review should include consideration of MSU-Denver's controls in place that address the User Controls noted in the reports.	Agree	June 2026
3	13 - 16	The Metropolitan State University of Denver's Information Technology Services (ITS) department should strengthen its internal controls over information security by establishing, implementing, and maintaining a comprehensive written information security program (WISP) that reflects the current federal requirements of the Gramm-Leach-Bliley Act. This should include processes for ITS to test and monitor its information security to determine when adjustments are needed to the MSU-Denver WISP, and to obtain a formal review and approval of the WISP from MSU-Denver's leadership.	Agree	June 2026

METROPOLITAN STATE UNIVERSITY OF DENVER
DESCRIPTION OF METROPOLITAN STATE UNIVERSITY OF DENVER (UNAUDITED)
YEARS ENDED JUNE 30, 2025 AND 2024

Organization

Established in 1963 as Colorado’s “College of Opportunity,” with operations beginning in 1965, Metropolitan State University of Denver (the “University”, or “MSU Denver”) is the fourth largest, four-year, public higher education institution in Colorado, in relation to the number of students served. With a modified open-enrollment policy, students who are at least 20 years old need only have a high school diploma, a general educational development (GED) high school equivalency certificate, or the equivalent to gain admission.

The University is governed by the Board of Trustees, an 11-member board consisting of 9 voting members appointed by the Governor of Colorado with the consent of the Senate, and a faculty and a student representative, both of which are non-voting.

The University offers around 100 major fields of study and over 100 minors, 46 undergraduate certificates, and more than 40 licensure programs. Bachelor’s degree options include Bachelor of Science, Bachelor of Arts, Bachelor of Fine Arts, Bachelor of Music, Bachelor of Music Education, and Bachelor of Science in Nursing. Academic programs range from the traditional, such as english, art, history, biology, and psychology, to business related degrees in computer information systems, accounting and marketing, and professional directed major and minor programs in nursing, healthcare management, criminal justice, premedicine, and prelaw. Additionally, the University offers 10 master’s degrees and 12 certificates at the graduate level. The master’s programs include teaching, social work, professional accountancy, health administration, business administration, cybersecurity, clinical behavioral health, speech-language pathology, curriculum and instruction, and nutrition and dietetics. The University offers all academic programming through its College of Business, School of Education, School of Hospitality, College of Letters, Arts and Sciences, College of Health and Human Sciences, and College of Aerospace, Computing, Engineering, and Design. Programs formats vary and include in-person, online, and hybrid options.

Enrollment and faculty and staff information is provided below. Full-time equivalent students reported by the University for the last three fiscal years are as follows:

Fiscal Year	<u>Resident</u>	<u>Nonresident</u>	<u>Total</u>
2025	11,572	447	12,019
2024	11,271	446	11,717
2023	11,149	448	11,597

Full-time equivalent (FTE) employees for the last three fiscal years are as follows*:

Fiscal Year	<u>Faculty</u>	<u>Staff</u>	<u>Total</u>
2025	723	934	1,657
2024	741	916	1,657
2023	770	889	1,659

* Previous years’ reports only showed employees funded with General Fund dollars. Changes in funding sources resulted in fluctuations in these numbers; therefore, beginning in Fiscal Year 2025 all FTEs, regardless of funding source, are being reported.

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Internal Controls and Compliance Over Student Financial Assistance Cluster – NSLDS Reporting

Introduction

The federal Department of Education (USDE) requires institutions of higher education that receive Title IV Student Financial Assistance (Student Financial Aid) funds to report enrollment information within specified timeframes to the USDE through its central database for student assistance, the National Student Loan Data System (NSLDS). Enrollment reporting, through the submission of student roster files with enrollment status changes, assists the federal government in managing the Pell Grant and Direct Loan programs, which are both parts of Student Financial Aid.

In accordance with federal requirements, the Metropolitan State University of Denver (MSU-Denver) submits student roster files with enrollment status changes to the National Student Clearinghouse (Clearinghouse), a third party service provider. The Clearinghouse uploads MSU-Denver's student roster files with enrollment status changes directly to NSLDS. MSU-Denver's Registrar's Office (Registrar's Office) compiles the student roster file to report details about students, such as the campus-level enrollment and program attendance for the students who have received Student Financial Aid at MSU-Denver. The Registrar's Office performs an initial review of participating students' enrollment information during the census, which is typically during the second week of the semester, for reporting to NSLDS. After the census date each semester, the Registrar's Office staff prepare student roster files of enrollment status changes, such as a withdrawal, graduation, or a change in enrolled credit hours, through a manual comparison of applicable students' enrollment status at the census date to the current enrollment status on MSU-Denver's reporting system, Banner.

During Fiscal Year 2025, MSU-Denver issued approximately \$95.1 million in federal Student Financial Aid to its enrolled students during the year, which included approximately \$40.5 million and \$52.7 million of Pell Grants and Direct Loan funding, respectively.

What was the purpose of our audit work and what work was performed?

The purpose of our audit work was to determine whether MSU-Denver had adequate internal controls over, and complied with, requirements for reporting enrollment status changes to the USDE for Pell Grants and Direct Loan programs during Fiscal Year 2025.

As part of our Fiscal Year 2025 testwork, we reviewed enrollment information that MSU-Denver was required to report to USDE via NSLDS during Fiscal Year 2025 for a random sample of 40 students. For each student in our sample, we compared information within MSU-Denver's Financial Aid system to information contained on the NSLDS website for the specific enrollment status change selected, such as a withdrawal, graduation, or a change in enrolled credit hours, to determine if MSU-Denver reported the information accurately and no later than USDE's deadlines.

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How were the results of the audit work measured?

We measured the results of our audit work against the following:

Under the federal Pell Grant and Direct Loan program requirements, 34 CFR 690.83(b)(2) and 34 CFR 685.309(b)(2), an institution must report any enrollment status changes through student roster files, including the date of the change, to NSLDS for participating students within 60 days of the change. An institution must report a change in a student's enrollment status to NSLDS when there is a (a) reduction or increase in the student's attendance levels, (b) graduation, (c) withdrawal, or (d) a student accepted for enrollment but never attended. Institutions are responsible for submitting their enrollment status reporting no later than the required federal deadlines regardless of whether they report directly through NSLDS or via a third-party servicer. We measured the results of our testing against the USDE's 60-day timeframe for submitted roster files.

What problem did the audit work identify?

We found that MSU-Denver did not report enrollment status changes to the USDE by the required federal deadlines for 14 of the 40 (35 percent) students we tested. Specifically, MSU-Denver reported enrollment status changes for these 14 students between 18 to 53 days after USDE's 60-day enrollment status change reporting requirement. These delays occurred between December 2024 and April 2025 and related to the following enrollment status changes: 12 of the students we tested graduated from MSU-Denver, one of the students we tested withdrew from MSU-Denver, and one of the students we tested had a change in enrolled credit hours.

Why did this problem occur?

MSU-Denver did not have adequate internal controls in place to ensure that it fully complied with federal student enrollment reporting requirements for the Student Financial Aid program. The Registrar's Office staff indicated that the student roster files prepared from Banner that were submitted to the Clearinghouse were rejected by the Clearinghouse due to errors within the configuration of student roster files. This technical issue required the Registrar's Office to reconfigure the student roster files that are prepared for submission to the Clearinghouse. The timing of when the Clearinghouse notified the Registrar's Office of the rejections of the student roster files, and the reconfiguration that was required, resulted in MSU-Denver not reporting enrollment status changes within USDE's required timeframe.

Why does this problem matter?

Enrollment reporting is a critical compliance requirement for institutions participating in the federal Student Financial Aid program. For recipients of Pell Grants, timely enrollment reporting by institutions assists with their eligibility, future disbursement amounts, and continued access to Student Financial Aid. For borrowers of Direct Loans, timely enrollment reporting by institutions assists the USDE in the determination of whether a borrower should be moved into loan repayment status or if they are eligible for an in-school deferment. Failure to meet the USDE's required enrollment status change reporting timelines increases MSU-Denver's risk of material noncompliance with federal Student Financial Aid program requirements.

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Recommendation

The Metropolitan State University of Denver (MSU-Denver) should strengthen its internal controls over enrollment reporting to the federal Department of Education (USDE) for students who receive Title IV Student Financial Assistance through Pell Grants or the Direct Loan Program. This should include preparing student roster files in the correct configuration to ensure that these changes are submitted by the National Student Clearinghouse to USDE's National Student Loan Data System within 60-days of the enrollment change, as required by federal regulations.

Classification: Significant Deficiency

Management's Response

Agree. Implementation Date: June 2026

MSU-Denver manages enrollment reporting within the Office of the Registrar. We develop a schedule each calendar year and semester with the National Student Clearinghouse (NSC) to identify scheduled reporting dates for each term in alignment with critical semester dates (start, end, drop, etc.) In Fiscal Year 2025, there was a technical issue in which we had to work with our ERP vendor, Ellucian, to provide a solution. The Office of the Registrar will strengthen its internal controls to ensure enrollment changes are reported within the required 60-day timeline.

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Service Organization Internal Controls

Introduction

The Metropolitan State University of Denver (MSU-Denver) is responsible for instituting and maintaining systems of internal accounting and administrative controls. MSU-Denver contracts with a third-party vendor (service organization), Workday, to provide its Software as a Service (SaaS) solution for MSU-Denver's financial management, human resources, grants management, and procurement. SaaS is a cloud-based software model that delivers applications to end users through an internet browser. Workday, as the SaaS provider, develops and maintains the software, provides automatic software updates, and makes the software available through the internet. Therefore, MSU-Denver's Workday Information Technology (IT) system is essential to its financial reporting and academic operations. Accordingly, MSU-Denver must ensure that the service organization it contracts with has effective internal controls in place to protect MSU-Denver's resources and data.

Typically, service organizations will have an external auditor review their internal controls and issue a Service and Organization Controls (SOC) report based on their review. The service organization would then provide the SOC report to its user entity, such as MSU-Denver, in order to provide them with assurances on the service organization's internal control environment.

One type of SOC report – a SOC 1, Type II (SOC 1) report – provides the auditor's opinion on the service organization's internal controls, specifically as to whether the internal controls relevant to financial reporting are suitably designed, implemented, and operating effectively for a specified period.

As part of the SOC 1 report, service organizations will also state that there are certain internal controls – referred to as Complementary User Entity Controls (User Controls) – that must be designed, implemented, and operating effectively at the user entity, in this case at MSU-Denver, for the controls listed in the SOC 1 report that are supported by the service organization to be fully relied upon by the user entity and to ensure data reliability. An example of a User Control is MSU-Denver having controls in place to disable a user's Workday credentials immediately upon a user's termination from employment at MSU-Denver, and to end any open sessions where the user is logged into the Workday software.

The Office of the State Controller's (OSC) Fiscal Procedures Manual (Manual) includes requirements that departments and institutions of higher education are required to follow for SOC 1 reports. One of these requirements is that, on an annual basis, each department and institution of higher education that receives a SOC 1 report must provide a copy of each report to the OSC within 10 business days of receipt. Another annual requirement is that the department or institution of higher education, in this case MSU-Denver, must perform a review over SOC 1 reports within 30 calendar days of receipt. This review should include reviewing the section of the SOC report detailing the User Controls and determining if any actions are necessary to remediate issues noted during the review. The department or institution of higher education must then

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summarize any issues noted during the review, as well as their planned steps for remediation, and provide a copy to the OSC.

What was the purpose of our audit work and what work was performed?

The purpose of our audit work was to gain an understanding of MSU-Denver's internal controls related to SOC 1 reports for its Workday IT system, and determine whether MSU-Denver had a sufficient review process in place over SOC 1 reports for Fiscal Year 2025. In addition, we sought to determine whether MSU-Denver's internal controls were designed, implemented, and operating effectively to address any User Controls identified by the service organization in the SOC 1 reports.

We obtained and reviewed the most recent SOC 1 reports from Workday for the periods April 1, 2024 to September 30, 2024 and April 1, 2025 to September 30, 2025, met with MSU-Denver staff to gain an understanding of the service organization controls and the User Controls through inquiry and discussion, and obtained and reviewed related documentation, including MSU-Denver's Vendor Management Policy – IT Security (policy document) provided by MSU-Denver staff. We also requested evidence of MSU-Denver's compliance with SOC 1 report-related requirements established and published within the OSC's Manual.

How were the results of the audit work measured?

We measured the results of our audit work against the following requirements:

- According to the OSC's policy, Internal Control System, the State's principal departments of the Executive Branch must use the Standards for Internal Control in the Federal Government – Green Book (Green Book) as their framework for their systems of internal control. All other State components, including the State's institutions of higher education, should establish appropriate internal controls. While not required to follow the Green Book, MSU-Denver has chosen to use it as a best practice. Green Book Paragraph OV4.01, Service Organizations, states that management retains responsibility for the performance of processes assigned to service organizations. Furthermore, the Green Book specifies that management—in this case MSU Denver's management—needs to understand the internal controls that each service organization has designed, implemented, and operates, as well as how each service organization's internal control system impacts its internal control systems.
- Green Book Principal 4.02, states that, if controls performed by the service organization are necessary for the entity to achieve its objectives and address risks related to the assigned operational process, the entity's internal controls may include User Controls identified by the service organization or its auditors that are necessary to achieve the service organization's control objectives.

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- Green Book Paragraph OV4.08, Documentation Requirements, states that documentation is a necessary part of an effective internal control system and is required for the effective design, implementation, and operating effectiveness of an entity's internal control system.
- The OSC's Manual, Chapter 3, Section 3.41, Statewide System and Organizational Controls Reviews, includes agency responsibilities related to the receipt and review of SOC 1 reports. Specifically, MSU-Denver must provide the OSC a copy of its SOC 1 reports within 10 business days of receipt by MSU-Denver. In addition, MSU-Denver must designate a person responsible for reviewing the report, who must then review and determine if any actions are necessary to remediate any issues noted in the SOC 1 report. The Manual notes that a critical portion of the SOC 1 reports that should be reviewed is the section that details the Complementary User Entity Controls. MSU Denver's review of its SOC 1 reports must happen within 30 calendar days of receipt.

What problems did the audit work identify?

Overall, we found that MSU-Denver did not have documentation of its review of the Workday SOC 1 report, including documentation of its review of the User Controls during Fiscal Year 2025 to ensure that it had controls in place to address the User Controls that were listed in the SOC 1 report. Specifically, although MSU-Denver received the Workday SOC 1 report on April 18, 2025, MSU-Denver staff did not have evidence of its review of the report and User Controls within 30 calendar days of receipt—by May 18, 2025. In addition, MSU-Denver did not provide the OSC a copy of the SOC 1 report covering Fiscal Year 2025 within 10 business days of receipt as required by OSC policy. In fact, MSU-Denver had not provided a copy of the SOC 1 report to the OSC by the end of our audit testwork in mid-December 2025, which was nearly eight months after MSU-Denver received the report.

Why did these problems occur?

MSU-Denver has not developed, documented, or formalized a policy requiring a review of the SOC 1 reports for its service organizations that includes each of the annual requirements in the OSC's Manual and has not implemented a process to ensure staff review the SOC 1 reports within 30 calendar days of receipt and provide the OSC with a copy of the SOC 1 report within 10 business days of receipt. In addition, MSU-Denver does not have written policies and procedures related to its service organizations requiring MSU-Denver staff to review and perform analyses of the SOC 1 report to identify and ensure that User Controls noted in the report are designed, implemented, and operating effectively at MSU-Denver. Specifically, MSU-Denver's Vendor Management Policy – IT Security (policy document) for obtaining and reviewing SOC 1 reports and User Controls did not address each of the annual requirements outlined in the OSC's Manual. We found that MSU-Denver's policy document did not address the following annual requirements in the OSC's Manual:

- Designating a person at MSU-Denver responsible for reviewing SOC 1 reports.

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- Documenting what actions MSU-Denver will take to remediate issues identified during the review of SOC 1 reports.
- Summarizing MSU-Denver's planned steps for remediation, and when such steps will be taken.
- Reviewing the section of the SOC 1 report that details User Controls.

Finally, we found that MSU-Denver's policy document was in draft form and not formally adopted.

Why do these problems matter?

Without a formalized SOC 1 report review process in place, MSU-Denver may not become aware of issues identified in the reports relating to the controls its service organization has designed, implemented, and operated over contracted services, which relate to financial reporting as well as vulnerabilities resulting from significant User Controls that may not be implemented by MSU-Denver. As a result, MSU-Denver may fail to address serious issues that impact data reliability.

Recommendation

Metropolitan State University of Denver (MSU-Denver) should strengthen its internal controls related to service organizations' System and Organization Controls (SOC) reports for its significant information technology (IT) over its Workday Information Technology (IT) systems by:

- A. Establishing and implementing a formal policy and procedure that ensures compliance with each of the Office of the State Controller's (OSC) annual requirements in its Fiscal Procedures Manual for SOC 1 reports. This should include requirements for documenting the review of SOC 1 reports obtained from MSU-Denver's service organizations within 30 calendar days of receipt, and ensuring that copies of SOC 1 reports are provided to the OSC within 10 business days of receipt, as required.
- B. Formalizing and implementing written policies and procedures that require assigned staff to review vendor SOC 1 reports to ensure that Complementary User Entity Controls (User Controls) noted in the reports are designed, implemented, and operating effectively. Documentation of the review should include consideration of MSU-Denver's controls in place that address the User Controls noted in the reports.

Classification: Significant Deficiency

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Management's Response

A. Agree. Implementation Date: June 2026

MSU-Denver IT Security is in the process of creating an updated written information security program (WISP) that will include new policies and updates to existing policies. Our vendor management policy (currently in draft form) will be updated to:

- Assign responsibility for SOC 1 report reviews
- Establish timelines that align with the Office of the State Controller's (OSC) annual requirements
- Establish review standards and procedures with special focus on user controls
- Define remediation standards and procedures if issues are identified

MSU-Denver IT Services will be contacting the OSC in January of 2026 to confirm the OSC's contact information and submission process for SOC 1 documentation. The updated WISP and vendor management policy will be completed by June 30, 2026.

B. Agree. Implementation Date: June 2026

MSU-Denver IT Services will formalize the process of performing reviews of System and Organization Controls (SOC) reports provided by Workday.

As part of the update written information security program (WISP), MSU-Denver IT Services will designate responsibility for reviews to appropriate staff and document the requirements for sharing both the SOC 1 reports and reviews with the Office of the State Controller's (OSC). The WISP will include guidance on how to perform reviews of the SOC 1 reports, including reviews of Complimentary User Entity Controls (User Controls) and MSU-Denver's associated user controls.

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Internal Controls and Compliance with Special Tests and Provisions for Student Financial Assistance

Introduction

Metropolitan State University of Denver (MSU-Denver) receives funding from the federal Department of Education's (USDE) Title IV Student Financial Assistance (Student Financial Aid) program, which requires MSU-Denver to obtain sensitive data from students. For example, MSU-Denver obtains personally identifiable financial and tax information from students in order to administer its federal Student Financial Aid program. As a result, MSU-Denver's Information Technology Services (ITS) department is responsible for ensuring compliance with the federal Gramm-Leach-Bliley Act (GLBA). The GLBA, which was enacted in 1999, mandates that financial institutions disclose their information-sharing practices and provide consumers with opt-out options for their personal data. It also established the Financial Privacy Rule, which requires institutions to protect sensitive customer information and provide clear privacy notices to customers.

Before MSU-Denver receives federal Student Financial Aid from USDE, MSU-Denver agrees to adhere to compliance requirements within a Program Participation Agreement (PPA), and a Student Aid Internet Gateway Agreement (SAIGA). One of the compliance requirements MSU-Denver agrees to within the PPA and SAIGA is the GLBA, which requires MSU-Denver to explain their information-sharing practices with their students and safeguard sensitive data, with particular attention to information provided to MSU-Denver by the USDE or otherwise obtained in support of the administration of MSU-Denver's Student Financial Aid program.

The GLBA requirements are codified in Title 16, Part 314, Section 4 of the Code of Federal Regulations (16 CFR 314.4), and requires MSU-Denver to develop, implement, and maintain a comprehensive written information security program (WISP) in one or more readily accessible parts. This federal regulation also specifies the elements and safeguards that MSU-Denver's WISP needs to include for the protection of students' financial aid information.

What was the purpose of our audit work and what work was performed?

The purpose of our audit work was to review MSU-Denver's internal controls over its WISP, and determine if it included the minimum elements and safeguards required by the GLBA during Fiscal Year 2025.

Our review included obtaining MSU-Denver's WISP and performing the following procedures:

- We met with MSU-Denver's ITS management to determine how it developed, implemented, and maintained its WISP.
- We compared MSU-Denver's WISP to the elements and safeguards required by the GLBA.

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- We reviewed the ITS' policies and procedures to determine if MSU-Denver had suitably designed and implemented the GLBA required elements and safeguards during Fiscal Year 2025.

How were the results of the audit work measured?

We measured the results of our audit against federal regulation 16 CFR 314.4, which states that an institution's WISP, at a minimum, must include the seven following elements that include eight minimum safeguards:

- 1) Designate a qualified individual responsible for overseeing and implementing the institution's information security program and enforcing the information security program.
- 2) Provide for the information security program to be based on a risk assessment that identifies reasonably foreseeable internal and external risks to the security, confidentiality, and integrity of customer information that could result in the unauthorized disclosure, misuse, alteration, destruction, or other compromise of such information, and assesses the sufficiency of any safeguards in place to control these risks.
- 3) Provide for the design and implementation of safeguards to control the risks the institution identifies through its risk assessment. At a minimum, the following are the eight safeguards that a WISP must address:
 - i. Implement and periodically review access controls.
 - ii. Conduct a periodic inventory of data, noting where it is collected, stored, or transmitted.
 - iii. Encrypt customer information on the institution's system and when it is in transit.
 - iv. Assess applications developed by the institution.
 - v. Implement multi-factor authentication for anyone accessing customer information on the institution's system.
 - vi. Dispose of customer information securely.
 - vii. Anticipate and evaluate changes to the information system or network.
 - viii. Maintain a log of authorized users' activity and keep an eye out for unauthorized access.
- 4) Provide for the institution to regularly test or otherwise monitor the effectiveness of the safeguards it has implemented.

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- 5) Provide for the implementation of policies and procedures to ensure that personnel are able to enact the information security program.
- 6) Address how the institution will oversee its information system service providers.
- 7) Provide for the evaluation and adjustment of its information security program in light of the results of the required testing and monitoring; any material changes to its operations or business arrangements; the results of the required risk assessments; or any other circumstances that it knows has reason to know may have a material impact on the institution's information security program.

What problem did the audit work identify?

Based on our audit work, we determined that MSU-Denver's WISP addressed some, but not all, of the elements that institutions must address. Specifically, the WISP did not address the three following elements:

- 1) Design and implementation of the three following safeguards:
 - i. Conducting a periodic inventory of data, noting where it is collected, stored, or transmitted.
 - ii. Assessing applications developed by the institution.
 - iii. Implementing multi-factor authentication for anyone accessing customer information on the institution's system.
- 2) Regular testing or monitoring the effectiveness of the safeguards MSU-Denver implemented.
- 3) Evaluation and adjustment of MSU-Denver's WISP in light of the results of the required testing and monitoring.

Why did this problem occur?

MSU-Denver did not have adequate internal controls in place to ensure that its WISP fully complied with the requirements of federal regulation 16 CFR 314.4 because its WISP was only in draft form and the ITS department did not have a proper process in place to review its WISP and update it to reflect current federal requirements. MSU-Denver's ITS management indicated that a WISP that meets these federal requirements is being developed and, once approved by MSU-Denver leadership, will become an official policy.

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Why does this problem matter?

Protecting students' sensitive data is a critical compliance requirement for institutions participating in the USDE's Student Financial Aid program. Without the proper development, implementation, and maintenance of a WISP to ensure that MSU-Denver addresses all of the required elements and safeguards specified in federal regulation 16 CFR 314.4, MSU-Denver increases its exposure to potential data breaches, loss of data, or other fraudulent acts that could occur. Additionally, failure to comply with the GLBA increases MSU-Denver's risk of material noncompliance with the USDE's Student Financial Aid program requirements.

Recommendation

The Metropolitan State University of Denver's Information Technology Services (ITS) department should strengthen its internal controls over information security by establishing, implementing, and maintaining a comprehensive written information security program (WISP) that reflects the current federal requirements of the Gramm-Leach-Bliley Act. This should include processes for ITS to test and monitor its information security to determine when adjustments are needed to the MSU-Denver WISP, and to obtain a formal review and approval of the WISP from MSU-Denver's leadership.

Classification: Material Weakness

Management's Response

Agree. Implementation Date: June 2026

MSU-Denver IT Security will update its written information security program (WISP) to address the necessary requirements of the Gramm-Leach-Bliley Act..

The WISP will be reviewed and updated at least once each year, with updates being based on risk assessments, audits, changes to the environment, and any incidents which indicate a need for changes to the WISP.

The updated WISP will include existing policies as well as new policies that describe standard for:

- Periodic inventory of data
- Multi-Factor Authentication, Single Sign-On, and passwords
- Assessment of applications developed by the institution
- Testing our safeguards

The updated WISP will be formally reviewed and approved by the Chief Financial Officer by June 30, 2026.



INDEPENDENT AUDITORS' REPORT

Members of the Legislative Audit Committee and
The Board of Trustees of the Metropolitan State University of Denver

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the business-type activities and the discretely presented component unit of Metropolitan State University of Denver (the University), an enterprise fund of the State of Colorado, as of and for the years ended June 30, 2025 and 2024, and the related notes to the financial statements, which collectively comprise the University's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities and the discretely presented component unit of the University, as of June 30, 2025 and 2024, and the respective changes in financial position, and, where applicable, cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the University and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions. The financial statements of the Metropolitan State University of Denver Foundation were not audited in accordance with *Government Auditing Standards*.

Emphasis of Matter

As discussed in Note 1, the financial statements of the University, an institution of higher education of the State of Colorado, are intended to present the financial position, the changes in financial position, and where applicable, cash flows of only that portion of the business-type activities and the discretely presented component unit of the State of Colorado that is attributable to the transactions of the University. They do not purport to, and do not, present fairly the financial position of the State of Colorado as of June 30, 2025 and 2024, the changes in its financial position, or, where applicable, its cash flows for the years then ended in conformity with accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the University's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, the Schedule of University's Proportionate Share of the PERA Pension Liability, the Schedule of the University's Contributions to PERA Pension, the Schedule of the University's Proportionate Share of PERA OPEB Liability, and the Schedule of the University's Contributions to PERA OPEB Liability be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Management is responsible for the other information included in the annual report. The other information comprises the Description of the University but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our December 15, 2025 on our consideration of the University's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the University's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering University's internal control over financial reporting and compliance.



CliftonLarsonAllen LLP

Denver, Colorado
December 15, 2025

**METROPOLITAN STATE UNIVERSITY OF DENVER
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)
JUNE 30, 2025 AND 2024**

This section of Metropolitan State University of Denver's (MSU Denver, or the University) financial report presents management's discussion and analysis of the financial performance of MSU Denver during the years ended June 30, 2025 and 2024. This discussion focuses on current activities and known facts and provides an overview of MSU Denver's financial activities in comparison with the prior year. It should, therefore, be read in conjunction with the accompanying comparative financial statements and notes.

Understanding the Comparative Financial Report

The financial statements adhere to Governmental Accounting Standards Board (GASB) Statement No. 35, *Basic Financial Statements – and Management's Discussion and Analysis – for Public Colleges and Universities*.

This annual report consists of a series of financial statements in compliance with the standards noted above: the statements of net position; the statements of revenues, expenses, and changes in net position; and the statements of cash flows. The statements are prepared under the accrual basis of accounting. Therefore, revenues and assets are recognized when services are provided, and expenses and liabilities are recognized when others provide the goods or services, without regard to the actual date of collection or payment.

The financial statements of the Metropolitan State University of Denver Foundation, Inc. (the Foundation) are included in MSU Denver's financial statements as a discretely presented component unit as required by GASB Statement No. 14, *The Financial Reporting Entity*, as amended by GASB Statement No. 61, *The Financial Reporting Entity: Omnibus*, and GASB Statement No. 39, *Determining Whether Certain Organizations Are Component Units*. This Management's Discussion and Analysis focuses on the financial activities of the University, but not the discretely presented component unit.

Financial Highlights

MSU Denver's financial position, as a whole, increased approximately \$16.7 million during the year ended June 30, 2025. However, if the effects of the entries related to the Public Employee's Retirement Association's (PERA) unfunded pension liability as well as the unfunded liability related to other post-employment benefits (OPEB) for PERA Care were excluded, net position would have increased \$15.1 million. As required by GASB Statement No. 68 (GASB 68) and GASB Statement No. 75 (GASB 75) the University is obligated to report its portion of the unfunded liability of its pension plans and other post-employment benefits; however, given that contributions are set in statute, removing the effects of these entries provides a more accurate picture of the University's operations. The increase in net position was primarily a result of increased retention, enrollment and tuition and fee rates, increases in funding from the state via fee for service as well as continued capital contributions from the state, and increases in investment and interest income.

MSU Denver's financial position, as a whole, increased approximately \$10.8 million

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during the year ended June 30, 2024. However, if the effects of the entries related to the Public Employee's Retirement Association's (PERA) unfunded pension liability as well as the unfunded liability related to other post-employment benefits (OPEB) for PERA Care were excluded, net position would have decreased \$307 thousand. The decrease in net position was expected this fiscal year as MSU Denver intentionally spends down the lost revenue funds that came from the federal government through the Higher Education Emergency Relief Funds (HEERF) and were recorded in prior fiscal years. These lost revenue funds were intended to replace funds the University lost as a result of the Covid 19 pandemic; however, the University made considerable budget cuts during that time and was therefore able to set this funding aside for intentional student centered investments that will help retention and completion.

The effects on the University's net position from GASB 68 and 75 are shown in the table below:

	2025	2024
Net Position (GAAP)	\$ 56,975,852	\$ 40,273,958
Add back in: GASB 68- pension liabilities and related deferred inflows/outflows	98,046,518	106,046,713
Add back in: GASB 75- OPEB liabilities and related deferred inflows/outflows	2,930,537	3,834,561
Net Position excluding Pension and OPEB	\$ 157,952,907	\$ 150,155,232

- In fiscal years 2025 and 2024, the level of funding for MSU Denver's College Opportunity Fund (COF) stipends was set by the General Assembly at \$116.00 per eligible credit hour, but fee for service revenue went from \$57.0 million in fiscal year 2024 to \$64.6 million in fiscal year 2025.
- MSU Denver's June 30, 2025, current assets of \$143.4 million were sufficient to cover current liabilities of \$39.2 million. The current ratio of 3.66 (current assets/current liabilities) reflects the liquidity of MSU Denver's assets and the availability of funds for current operations. MSU Denver's June 30, 2024, current assets of \$152.3 million were sufficient to cover current liabilities of \$45.5 million yielding a current ratio of 3.35.
- The University had outstanding bonds payable of \$108.1 million and \$114.1 million in fiscal year 2025 and 2024 respectively.
- MSU Denver's final headcount in undergraduate and graduate is reflected in the tables below:

Undergraduate Headcount	2024-25	2023-24	Increase/ (Decrease)
Summer (<i>End of Term</i>)	5,366	5,263	103
Fall (<i>End of Term</i>)	17,414	16,430	984
Spring (<i>End of Term</i>)	15,854	15,595	259

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Graduate Headcount	2024-25	2023-24	Increase/ (Decrease)
Summer <i>(End of Term)</i>	522	521	1
Fall <i>(End of Term)</i>	1,180	1,163	17
Spring <i>(End of Term)</i>	1,110	1,095	15

Statements of Net Position

The statements of net position report on assets, deferred outflows of resources, liabilities, and deferred inflows of resources, with the difference reported as net position as of June 30, 2025 and 2024. Over time, increases or decreases in net position are one indicator of MSU Denver's financial health when considered in conjunction with non-financial facts such as student enrollment.

Condensed Statements of Net Position

	June 30		
	2025	2024	2023
	(In thousands)*		
Assets:			
Current assets	\$ 143,439	152,349	162,704
Other non-capital assets	13,032	14,136	14,796
Net capital assets	169,348	164,253	161,549
Total assets	<u>\$ 325,819</u>	<u>330,738</u>	<u>339,049</u>
Deferred Outflows of resources	10,381	15,875	24,329
Total Assets and Deferred Outflows	<u>336,200</u>	<u>346,613</u>	<u>363,378</u>
Liabilities:			
Current liabilities	\$ 39,208	45,466	46,125
Noncurrent liabilities	229,452	247,737	278,412
Total liabilities	<u>\$ 268,660</u>	<u>293,203</u>	<u>324,537</u>
Deferred inflows of resources	10,565	13,136	9,372
Total Liabilities and Deferred Inflows	<u>279,225</u>	<u>306,339</u>	<u>333,909</u>
Net position			
Net investment in Capital Assets	\$ 42,725	31,869	23,447
Restricted for expendable purposes	14	15	585
Unrestricted	14,237	8,389	5,438
Total net position	<u>\$ 56,976</u>	<u>40,273</u>	<u>29,470</u>

*Amounts could differ slightly from the Statement of Net Position due to rounding.

At June 30, 2025 and 2024, MSU Denver's total assets and deferred outflows of resources were \$336.2 and \$346.6 million, respectively, which is a decrease of \$10.4 million and \$16.8 million, respectively, when compared to the prior years.

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At June 30, 2025 and 2024, MSU Denver's total liabilities and deferred inflows of resources were \$279.2 million and \$306.3 million, respectively, which is a decrease of \$27.1 million and \$27.6 million, respectively, when compared to the prior years.

Decreases in overall cash and deferred outflows, offset with increases in accounts receivable and depreciable assets were the primary reasons for the \$10.4 million decrease in total assets and deferred outflows in fiscal year 2025 when compared to fiscal year 2024, which is discussed in greater detail below.

Unrestricted cash and cash equivalents and restricted cash decreased \$14.0 million in fiscal year 2025 when compared to fiscal year 2024. There were unique timing issues related to a late payment from the state for financial aid that was deposited in July, and payments on the Summit House project that will be reimbursed with Series 2025 bond proceeds in August, fiscal year 2026 (*please see more information about the Summit House Project in the economic outlook section of the Management Discussion and Analysis and the subsequent event footnote disclosure about the Series 2025 bonds*). Those timing issues totaled approximately \$7.5 million and had those funds been received more timely the reductions to cash would have been \$5.7 million. However, with non-base reductions in cash of over \$14.2 million relating to the continued spend down of the HEERF lost revenue funds, the Meals and Entertainment Incentive contract, and the final spend down of the Series 2019 and 2022B bond proceeds there was an increase greater than \$8.5 million related to increases in tuition and fees and improvements in enrollment and retention.

In fiscal year 2025, accounts receivable-student increased \$2.8 million stemming from an increase in enrollment and tuition and fees, and accounts receivable-other increased \$1.9 million primarily due to a slower payment of state financial aid earned in fiscal year 2025 but deposited in fiscal year 2026.

Depreciable assets increased \$6.9 million primarily due to completed projects such as the nursing simulation labs, the network modernization project and the athletic fields.

Deferred outflows decreased \$5.5 million due to changes in the unfunded liabilities of PERA's pension and OPEB plans.

Decreases in accounts payable, unearned revenue, lease liabilities, net pension and OPEB liabilities and bonds payable, were the primary reasons for the \$27.1 million decrease in total liabilities and deferred inflows of resources in fiscal year 2025 when compared to fiscal year 2024, which is discussed in greater detail below.

Accounts payable decreased \$2.7 million due to a few factors. The Student Educator Stipend grant is an annual grant that requires unspent funds to be returned at year end and in fiscal year 2025 less funds were remaining thereby reducing the payable balance. There was also a reduction in retainage payable due to the completion of the brew lab remodeling project and the nursing simulation lab, and there are varied

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timing differences in payments to suppliers like Workday, World Wide Technology (CISCO), etc.

Unearned Revenue decreased \$3.1 million primarily due to the spend down and close out of the Meeting and Events Incentive contract; a contract between the University and the Colorado Office of Economic Development and International Trade that was a result of the pandemic which reimburses agencies for their expenses to bring events back to the area.

Lease Asset Liability-Current and Non-Current decreased \$911 thousand primarily due to fewer new leases booked in fiscal year 2025 compared to the pay downs of existing leases.

There was a \$14.3 million reduction in net pension and OPEB liabilities and deferred pension inflow in fiscal year 2025 when compared to fiscal year 2024. These changes were a result of changes in market conditions and PERAs financial standing, member and employer contributions and withdrawals, and actuarial valuations of the plan.

In fiscal year 2025 non-current bonds payable decreased \$6.1 million, which is due to the timely payments on all bond obligations.

At June 30, 2024 and 2023, MSU Denver's total assets and deferred outflows of resources were \$346.6 million and \$363.4 million, respectively, which is a decrease of \$16.8 million and an increase of \$1.4 million, respectively, when compared to the prior years.

At June 30, 2024 and 2023, MSU Denver's total liabilities and deferred inflows of resources were \$306.3 million and \$333.9 million, respectively, which is a decrease of \$27.6 million and an increase of \$5.7 million, respectively, when compared to the prior years.

Decreases in overall cash, accounts receivable other, depreciable assets, deferred outflows, and loans receivable with offsetting increases in accounts receivable-student construction in progress, and the derivative instrument asset were the primary reasons for the \$16.8 million decrease in total assets and deferred outflows in fiscal year 2024 when compared to fiscal year 2023, which is discussed in greater detail below.

Unrestricted cash and cash equivalents decreased \$6.8 million in fiscal year 2024 when compared to fiscal year 2023. This was primarily from the intentional spend down of the Higher Education Emergency Relief Funds that the University was allowed to recover in lost revenue in previous fiscal years. Strategic investments in student success were made with these funds and spend down is continued into Fiscal Year 2025.

Restricted cash decreased \$1.0 million. Approximately half of that decrease, or

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\$515 thousand, is a result of falling revenues associated with fewer bookings for the on-campus hotel which follows an industry trend for the Denver metro area. The hotel has been in service for over ten years and was constructed to support the student's University's Hospitality program. (*Please see footnote 1b for more information about the hotel*). Additionally, restricted cash for the Series 22B bonds declined by \$234 thousand and the Series 19 bonds declined by \$252 thousand due to the funds being used for the Institute on Systems Science and Health (ISSH) project, a cutting-edge teaching and learning space for future health professionals and leaders that will revitalize the West Classroom Building.

In fiscal year 2024, accounts receivable-other decreased by \$4.8 million when compared to fiscal year 2023 which was primarily due to a timing difference in the receipt of the College Opportunity Fund (COF) Summer invoice payment, and more timely collections from the Foundation and external grants.

Depreciable assets decreased \$7.0 million primarily due to timely depreciation expense of \$17.3 million offset by a \$5.3 million increase in right to use subscription-based information technology arrangements and right to use leases, a \$3.3 million transfer from construction in progress, which included the completion of the Hospitality Learning Center (HLC) Brewlab, and a \$1.7 million increase in vehicles and equipment which included the purchase of a Gamebird aircraft for the MSU Denver Aviation and Aerospace program.

Deferred outflows decreased \$8.5 million due to changes in the unfunded liabilities of PERA's pension and OPEB plans.

Loans Receivable decreased \$712 thousand due to the discontinuation of the Perkins loan program, and the collection, assignment or cancellation of most of the outstanding loans.

Accounts receivable-student increased \$1.7 million which stems from an increase in undergraduate enrollment and increases in undergraduate tuition and fees.

Construction in progress (CIP) increased \$9.7 million primarily due to the following increases: \$10.2 million for the nursing labs, \$1.4 million on the network modernization project, \$843 thousand for the athletic complex lighting project, and \$525 thousand on the C2 Hub project, which is a new building that will, in part, house the Classroom to Career Hub which seeks to propel MSU Denver students towards their educational and career aspirations by fostering meaningful and accessible connections and launching careers. These increases are partially offset by the completion of the HLC brewlab remodel, the Cavea lighting upgrade, and the Enterprise Resource Planning "ERP" Workday implementation which replaced the previous Banner Human Resource and Finance systems, which were transfers out of CIP to the respective depreciable asset categories.

Derivative Asset increased \$905 thousand due to changes in market conditions related to the Series 2021 bonds and the associated derivative instrument.

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Decreases in unearned revenue, net pension and OPEB liabilities, bonds payable, with offsetting increases in accrued payroll, and deferred pension inflow were the primary reasons for the \$27.6 million decrease in total liabilities and deferred inflows of resources in fiscal year 2024 when compared to fiscal year 2023, which is discussed in greater detail below.

Unearned Revenue decreased by \$4.1 million primarily due to the spend down of the M & E Incentive Reimbursement funds; a contract between the University and the Colorado Office of Economic Development and International Trade that was a result of the pandemic which reimburses agencies for their expenses to bring events back to the area.

There was a \$22.7 million reduction in net pension and OPEB liabilities offset with an overall increase of \$3.2 million of related deferred inflows in fiscal year 2024 when compared to fiscal year 2023. These changes were a result of changes in market conditions and PERAs financial standing. As of December 31, 2023, the end of PERAs most recent fiscal year, they had a 13.4 percent net rate of return, a fair value of \$61.5 billion and a funded status of 69.6 percent.

In fiscal year 2024 bonds payable decreased \$6.1 million, which is due to the timely payments on all bond obligations.

Accrued payroll-current increased \$1.7 million primarily due to a timing difference in the payment of employer benefit contributions, deferred pay accruals for faculty, and increases in staff and compensation.

Of the total \$57.0 million in net position in fiscal year 2025, \$42.7 million is net investment in capital assets, \$14 thousand is restricted for expendable purposes for student loans, and \$14.2 million is unrestricted. Of the total \$40.3 million in net position in fiscal year 2024, \$31.9 million is net investment in capital assets, \$15 thousand is restricted for expendable purposes for student loans, and \$8.4 million is unrestricted.

Statements of Revenues, Expenses, and Changes in Net Position

The statements of revenues, expenses, and changes in net position present the results of operations during fiscal years 2025 and 2024. Activities are reported as either operating or nonoperating. Operating revenues and expenses generally result from providing services for instruction, public service, student services, and academic and institutional support to/from an individual or entity separate from MSU Denver. Nonoperating revenues and expenses are those other than operating and include but are not limited to investment and interest income, private grants and gifts, rental income, and Pell grants.

METROPOLITAN STATE UNIVERSITY OF DENVER
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)
JUNE 30, 2025 AND 2024

Condensed Statements of Revenues, Expenses, and Changes in Net Position

	<u>2025</u>	<u>June 30 2024</u>	<u>2023</u>
		(In thousands)*	
Operating revenues:			
Tuition and fees, net	\$ 120,767	\$ 120,486	\$ 117,520
Fee for service	64,613	57,048	50,507
Sales and services	14,907	15,441	16,512
Grants and contracts	54,010	53,714	46,348
Other operating revenues	5,524	5,944	7,604
Total operating revenues	259,821	252,633	238,491
Operating expenses	311,430	304,163	294,952
Operating income (loss)	(51,609)	(51,530)	(56,461)
Nonoperating revenues (expenses):			
Pell grants	40,492	31,118	27,070
Federal Stimulus	—	—	4,093
Intergovernmental revenue	1,124	1,154	1,197
Investment and interest income (loss)	7,215	6,486	3,437
Interest expense on capital asset-related debt	(5,122)	(5,548)	(5,624)
Debt Issuance Cost	(25)	—	—
Gain/(Loss) on sale/disposal of capital assets	(43)	(27)	(125)
Nonoperating gifts and donations	8,214	9,459	6,928
Other non operating revenue	623	689	646
Perkins loan termination	(36)	471	714
State PERA contribution	810	183	2,479
Net nonoperating revenues	53,252	43,985	40,815
Income/(Loss) before other revenues	1,643	(7,545)	(15,646)
Other revenues			
Capital Contributions- State	8,298	11,798	5,091
Capital Student Fee, net	6,761	6,552	6,262
Increase/(Decrease) in net position	16,702	10,805	(4,293)
Net position at beginning of year	40,274	29,469	33,762
Net position at end of year	\$ 56,976	\$ 40,274	\$ 29,469

* Amount could differ slightly from Statements of Revenues, Expenses, and Changes in Net Position due to rounding.

In fiscal year 2025 tuition and fees revenue, totaled \$120.8 million of the \$259.8 million in operating revenue. The tuition and fees revenue amount is net of scholarship discount and allowances of \$80.2 million and bad debt of \$3.1 million. Scholarship allowances are defined as the difference between the stated charge of tuition and fees and the amount that is paid by students or third parties making payment on behalf of students.

Gross tuition and fees revenue increased \$10.9 million from fiscal year 2024 from increases in enrollment, a 3 percent increase in tuition, and small increases in fees; however, scholarship discount and allowance increased by \$11.0 million primarily from an increase in Pell.

Fee for Service revenue increased \$7.6 million in fiscal year 2025 when compared to fiscal year 2024, totaling \$64.6 million. This was a result of increased funding from the

**METROPOLITAN STATE UNIVERSITY OF DENVER
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)
JUNE 30, 2025 AND 2024**

State of Colorado.

In fiscal year 2024 tuition and fees revenue, totaled \$120.5 million of the \$252.6 million in operating revenue. The tuition and fees revenue amount is net of scholarship discount and allowances of \$69.2 million and bad debt of \$3.4 million.

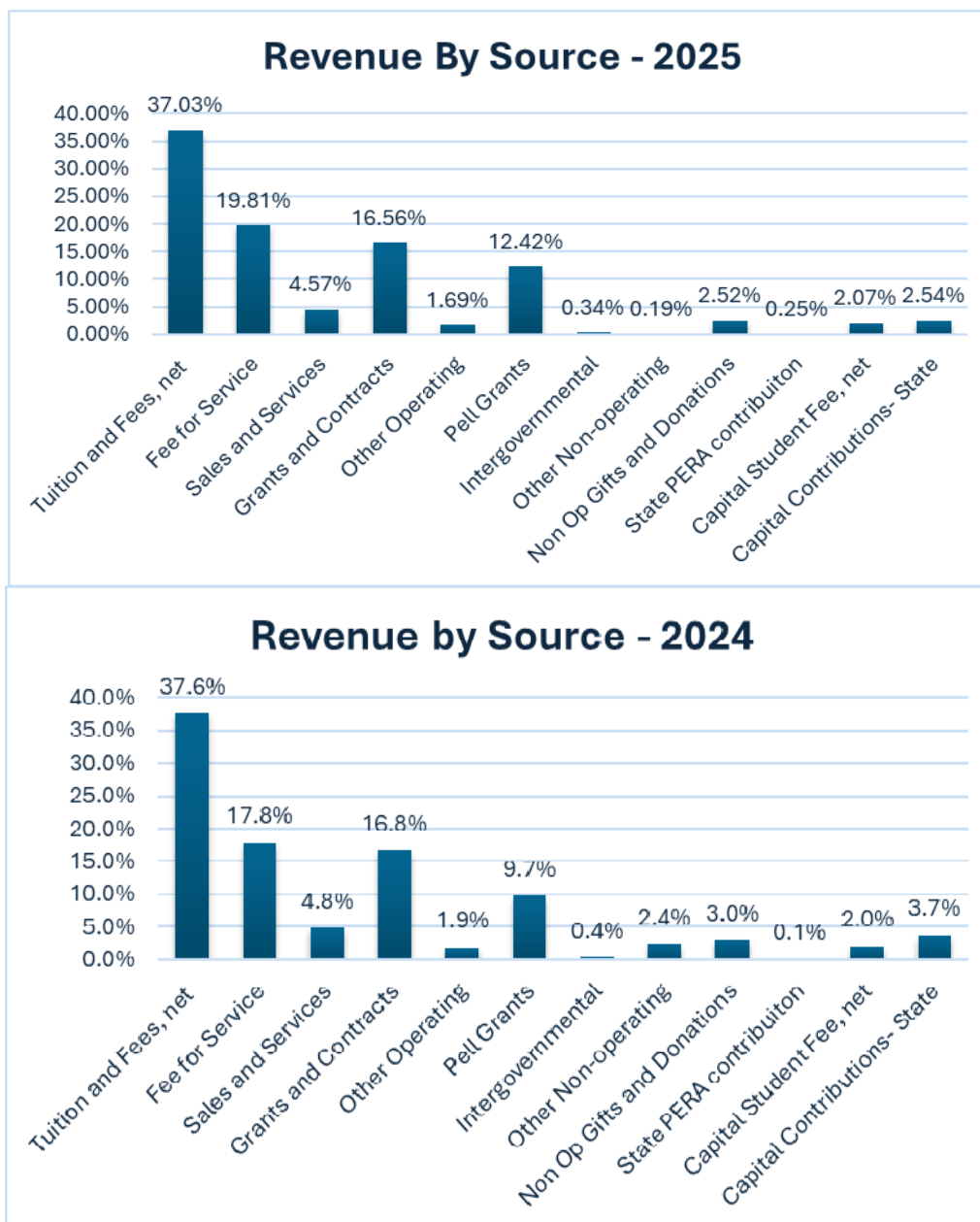
Net tuition and fees revenue increased \$3.0 million or 2.5 percent from fiscal year 2023 from increases in enrollment, a 5 percent increase in tuition, the \$12.00 per credit hour increase in COF and small increases in fees, offset with increases in scholarship discount and allowance primarily from an increase in Pell.

Fee for Service revenue increased \$6.5 million in fiscal year 2024 when compared to fiscal year 2023, totaling \$57.0 million. This was a result of increased funding from the state of Colorado.

State grants and contracts increased \$6.3 million in fiscal year 2024 as compared to fiscal year 2023, totaling \$42.5 million, primarily as a result of increases in the Colorado Student Grant, increased spending in existing awards such as Student Educators Scholarship, the M&E Incentive Reimbursement contract, New Skills Ready, and the Colorado Department of Human Services Stipend Reimbursement, as well as new awards such as Practice Based Health Education, Colorado Child Welfare Scholars Consortium sub recipients, and Colorado Department of Transportation Aviation Education. These awards provide essential funding to the University's diverse student population.

**METROPOLITAN STATE UNIVERSITY OF DENVER
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)
JUNE 30, 2025 AND 2024**

The following are graphic illustrations of total revenue (operating and nonoperating) by source for MSU Denver for fiscal years 2025 and 2024, respectively. Each major revenue component is displayed relative to its proportionate share of total revenue.



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MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)
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In fiscal year 2025 there was a \$7.3 million increase in operating expenses over fiscal year 2024; this increase is impacted by amounts related to GASB 68 and 75. If you remove the effect of those entries from both years there was a \$4.4 million increase in fiscal year 2025 when compared to fiscal 2024.

The tables below show the University's operating expenses both with and without the effects of GASB 68 and 75.

Total Operating Expenses (including the effects of GASB 68 and 75):

	2025		2024		2023
Instruction	\$ 88,526,338	\$	88,075,833	\$	95,305,649
Research	2,005,477		1,281,525		629,432
Public Service	926,436		1,209,202		1,923,684
Academic Support	39,346,032		37,418,799		31,191,876
Student Services	31,052,653		30,182,151		27,770,199
Institutional Support	48,612,175		46,177,260		40,430,141
Operation of Plant	16,515,724		15,462,130		15,587,668
Scholarships and Fellowships, net	10,359,811		8,450,815		7,776,027
Auxiliary Enterprise Expenditures	55,847,546		58,639,612		57,597,122
Depreciation and Amortization	18,238,163		17,265,927		16,740,156
Total Operating Expenses	<u>\$ 311,430,355</u>	\$	<u>304,163,254</u>	\$	<u>294,951,954</u>

Total Operating Expenses (excluding the effects of GASB 68 and 75):

	2025		2024		2023
Instruction	\$ 91,877,695	\$	92,724,573	\$	96,974,911
Research	2,052,349		1,330,558		635,177
Public Service	942,977		1,247,916		1,930,717
Academic Support	40,596,054		39,025,996		31,657,323
Student Services	31,974,401		31,617,443		28,182,541
Institutional Support	50,306,692		47,833,517		40,978,503
Operation of Plant	16,561,022		15,490,433		15,598,276
Scholarships and Fellowships, net	10,359,811		8,450,815		7,776,027
Auxiliary Enterprise Expenditures	56,615,261		60,104,681		58,294,728
Depreciation	18,238,163		17,265,927		16,740,156
Total Operating Expenses	<u>\$ 319,524,425</u>	\$	<u>315,091,859</u>	\$	<u>298,768,359</u>

The \$4.4 million increase in fiscal year 2025 included a \$7.7 million increase in salaries and benefits, a \$2.1 million increase in operations and maintenance, a \$1.9 million increase in scholarships and fellowships, a \$972 thousand increase in depreciation, offset with a \$1.1 million decrease in Perkins loan fund assignment and cancelations, and a \$6.8 million decrease in materials and supplies, equipment, contracted services, and software, the details of which are below.

The Board of Trustees approved a 3 percent salary increase for Classified staff and a 2 percent increase for administrators and faculty in fiscal year 2025, along with faculty promotions and tenure increases, while maintaining College and University Professional Association "CUPA" salary averages for faculty, and minimum wage increases.

**METROPOLITAN STATE UNIVERSITY OF DENVER
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)
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The \$2.1 million increase in operations and maintenance is primarily from increases in payments to the Auraria Higher Education Center (AHEC) for the annual appropriation and controlled maintenance, as well as increases in payments for insurance and risk management services. The net increase of \$1.9 million in scholarships and fellowships is primarily from increases in Federal Pell and the Colorado Student Grant from the State of Colorado.

The \$1.1 million decrease in Perkins loan fund assignment and cancellations is the result of the program's termination by the Federal government and the University's steps towards closing the program. The remaining \$6.8 million decrease is primarily from reductions in various items such as furniture, audio visual, and IT hardware from older projects such as the secondary moves from the health center, the previously completed nursing simulation labs, etc. There were also reductions in IT services due to the ERP project winding down in fiscal year 2025. Additionally, in fiscal year 2024 there were several expenses related to researching options for improving the student information system; and in fiscal year 2025 Workday was selected so there were no equivalent expenses. There were also general reductions in supplies, staff development, taxes, dues and memberships, conference and training fees, other general and administrative expenses.

The \$16.3 million increase in fiscal year 2024 included a \$4.2 million decrease in instructional expenses which was comprised of offsetting factors. There was a \$5.5 million decrease related to the completion of non capital major remodeling projects such as the classroom remodel and relocation costs, with an offsetting increase of \$1.3 million in salary and benefits. The Board of Trustees approved a 4 percent salary increase in fiscal year 2024 for non classified staff, a 5 percent increase for classified staff, and an additional 1 percent flat stipend for all staff.

Academic support contributed \$7.3 million of the overall \$16.3 million increase with the largest increases in salaries and benefits and contracted services but other increases in scholarships, travel, and equipment. The increase in contracted services was primarily from Workday support, advertising, and miscellaneous information technology maintenance agreements and services.

Student services increased \$3.4 million predominantly due to an increase in salaries and benefits.

Institutional support increased \$6.9 million which stems primarily from salaries and benefits as well as increases in contracted services. The increase in contracted services is predominately from Workday support, advertising, and miscellaneous information technology maintenance agreements and services.

Scholarships and fellowships net of the related allowance increased \$675 thousand in fiscal year 2024 when compared to fiscal year 2023 primarily due to increases in Pell as well as the Colorado Student Grant with offsetting decreases due to the end of the HEERF student funding.

**METROPOLITAN STATE UNIVERSITY OF DENVER
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)
JUNE 30, 2025 AND 2024**

Auxiliary enterprise expenses contributed \$2.1 million to the overall \$16.3 million increase which is predominately due to increases in salaries and benefits.

Capital Assets

At June 30, 2025, the University had \$169.3 million in property, plant, and equipment, net of accumulated depreciation and amortization of \$141.2 million. Depreciation and amortization charges were \$18.2 million for the current year compared to \$17.3 million in fiscal year 2024, and \$16.7 million in fiscal year 2023. Refer to footnote 3 for additional information and footnote 16 for details on related commitments.

Details of these assets are shown in the table below:

Capital Assets, Net of Depreciation at Year-End			
June 30			
	2025	2024	2023
		(in thousands)	
Construction in progress	\$ 15,485	17,255	7,534
Land	1,005	1,005	1,005
Equipment	8,267	6,663	6,868
Buildings	96,332	101,209	103,669
Leasehold/land improvements	29,107	18,631	22,769
Subscription-Based Information Technology Arrangements	14,826	15,236	15,518
Leases	4,326	4,254	4,186
Total	<u>\$ 169,348</u>	<u>164,253</u>	<u>161,549</u>

Debt

At June 30, 2025, the University had \$110.0 million in outstanding bond and notes payable (excluding premiums and discounts) compared to \$116.6 million at June 30, 2024. There were no new issuances in fiscal year 2025 (*please see subsequent event footnote for information on the Series 2025 bonds*) and the decrease was a result of timely bond principal payments. Fiscal year 2024 experienced a \$6.6 million reduction when compared to the \$123.2 million balance at June 30, 2023. The table below summarizes these amounts by type of debt exclusive of any premium or discount:

**METROPOLITAN STATE UNIVERSITY OF DENVER
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)
JUNE 30, 2025 AND 2024**

Outstanding Debt at Year-End			
	June 30		
	2025	2024	2023
	(In thousands)		
Series 2009	\$ 34,455	36,200	37,895
Series 2010	6,790	7,110	7,420
Series 2014	—	177	613
Series 2016	680	1,335	1,970
Series 2019	1,275	2,515	3,725
Series 2021	40,340	41,930	43,465
Series 2022A	23,055	23,070	23,085
Series 2022B	1,475	1,660	1,840
Notes Payable	1,979	2,586	3,162
Total	<u>\$ 110,049</u>	<u>116,583</u>	<u>123,175</u>

On February 28, 2025, S&P Global Ratings affirmed its “A” underlying rating and revised its outlook from stable to negative on Metropolitan State University Board of Trustees. After the close of fiscal year 2025 the University issued its Series 2025 bonds which prompted S&P Global Ratings to lower its rating from “A” to “A-” and they revised their outlook back to stable in July 2025. Also in July 2025, Moody’s Investor’s Service downgraded its rating to “A2” from “A1”, and they affirmed the stable underlying rating on the University’s enterprise revenue debt.

As of June 30, 2025 MSU Denver has two Revenue Zone Economic Development Bonds (RZEDBs) that are outstanding (series 2009 and 2010). These bonds are eligible for a 45% bond interest subsidy from the federal government; however, in March 2013, the federal government enacted the Balanced Budget and Emergency Deficit Control Act, and President Obama issued a sequestration order that reduced the subsidy amount the University received on its RZEDBs. The sequester is scheduled through 2030 with reductions spanning 5.5% to 7.1%. The table below shows MSU Denver’s original subsidy payment amounts and the modified payments for each RZEDB as of June 30, 2025.

	Total Life to Date Interest Payments	Original Interest Subsidy at 45%	Modified Interest Subsidy Received	Total Reduction of Interest Subsidy
Series 2009	42,190,054	18,985,524	18,028,657	(956,867)
Series 2010	7,649,052	3,442,073	3,260,823	(181,250)
				(1,138,118)

On September 30, 2020 MSU Denver executed a Novation agreement which transferred the HLC@Metro Inc’s floating to fixed interest rate swap agreement (Swap Agreement) with Royal Bank of Canada (RBC) to the University. This was a part of the University’s acquisition of most of the HLC’s assets and liabilities. The Swap Agreement was entered with the objective of protecting against the potential rising of interest rates. The Swap Agreement had a notional value of \$48.7 million and a positive fair value of \$2.9 million and \$2.0 million as of June 30, 2024 and 2023, respectively. The Swap was effectively terminated on August 2, 2021 when the Series 2021 bonds

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MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)
JUNE 30, 2025 AND 2024**

were issued, but the agreement with RBC continued and became an embedded borrowing. The agreement has an effective date of September 1, 2020 and a termination date of July 1, 2042. (see note 4 for more details on the embedded borrowing.)

Economic Outlook and Metropolitan State University of Denver's Future

MSU Denver was created on May 5, 1963, and on October 4, 1965, held its first classes, marking 2025 as the University's 60th year of educational excellence, celebrating more than 112,000 graduates. MSU Denver has continued to provide accessible education and transformative opportunities and is proud to be one of the state's most diverse institutions with more than half of our students of color and nearly 60% being first generation.

As the University looks forward to its next 60 years and beyond it is positioning itself for continued student engagement and success via the commencement of several capital projects. One such project is the Gina and Frank Day Health Institute Tower, a 70,000 square foot facility that will serve 10 health related academic departments and provide experiential, interprofessional education to address Colorado's critical workforce shortages. This project is primarily funded with \$50 million of state issued certificates of participation. Another project that began in fiscal year 2025 is the Summit House which is a multi-use twelve story building that would offer 500+ student housing beds, retail and food service, and the Classroom to Career Hub "C2Hub" which will bring together student programs designed to support career development, such as access to mentors, employers, and professional networking events. The Summit House is partially funded with bond proceeds that were issued in August 2025 (*please see the subsequent event footnote disclosure related to the Series 2025 bonds*), state capital construction dollars, and philanthropic funds. Lastly, the University has begun working towards the implementation of Workday student with a planned go live date in Fall 2027.

The University's Foundation completed year four of a 5-year, \$100 million comprehensive campaign to raise funds for academic programs, capital projects, and to promote the mission of MSU Denver. During fiscal year 2025 the Foundation raised over \$15.3 million, and as of June 30, 2025, has raised a total of \$85.5 million or 86 percent of the total \$100 million goal.

Enrollment has continued to improve at the University, with headcount steadily increasing from 17,593 in Fall 2023 to 18,594 in Fall 2024. Initiatives related to Pillars I and II of MSU Denver's 2030 Strategic Plan, collectively coined Student Success, were proven to be successful in attracting and retaining students, such as Pathways to Possible, a high impact student support service program, concurrent enrollment, and internships to name a few.

MSU Denver retained its Taxpayer's Bill of Rights (TABOR) enterprise status during fiscal year 2025 by receiving less than 10% in state funding and anticipates it will retain this status in fiscal year 2026. The COF stipend was set by the General Assembly for

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MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)
JUNE 30, 2025 AND 2024**

fiscal year 2025 at \$116 per eligible credit hour for resident undergraduate students and is approved to remain at \$116 per eligible credit hour for fiscal year 2026, which is currently appropriated at \$36.5 million, per the long bill. MSU Denver received \$64.6 million in fee-for-service revenue in fiscal year 2025 and is budgeted to receive \$69.4 million in fiscal year 2026.

Questions concerning any of the information provided in this report or requests for additional financial information can be obtained by contacting Metropolitan State University of Denver's Office of the Controller at 303 615-0039.

METROPOLITAN STATE UNIVERSITY OF DENVER
BUSINESS-TYPE ACTIVITY
STATEMENTS OF NET POSITION
JUNE 30, 2025 AND 2024

	<u>2025</u>	<u>2024</u>
Assets		
Current assets:		
Cash and cash equivalents	\$ 107,657,020	\$ 120,905,927
Investments	60,526	67,525
Accounts receivable – student (net of allowance for doubtful accounts of \$5,679,078 and \$5,482,936 , respectively)	20,902,902	18,094,243
Accounts receivable – other	13,221,120	11,328,311
Leases receivable	138,460	130,070
Loans receivable	489	10,502
Prepaid expense	1,458,768	1,812,399
Total current assets	<u>143,439,285</u>	<u>152,348,977</u>
Noncurrent assets:		
Restricted cash	9,587,999	10,350,102
Investments	815,976	713,912
Prepaid expense	32,542	25,771
Leases Receivable	402,240	174,906
Derivative Instrument Asset	2,193,323	2,871,635
Land	1,005,185	1,005,185
Construction in progress	15,484,965	17,255,155
Depreciable/Amortizable assets, net:		
Equipment	8,266,925	6,663,305
Buildings	96,331,882	101,208,804
Leasehold and land improvements	29,106,774	18,630,957
Subscription-Based Information Technology Arrangements	14,825,714	15,235,910
Leases	4,326,489	4,253,842
Total depreciable capital assets, net	<u>152,857,784</u>	<u>145,992,818</u>
Total noncurrent assets	<u>182,380,014</u>	<u>178,389,484</u>
Total assets	<u>325,819,299</u>	<u>330,738,461</u>
Deferred Outflows of Resources		
Deferred pension outflows	10,122,545	15,530,660
Deferred OPEB outflows	258,878	344,013
Total deferred outflows of resources	<u>10,381,423</u>	<u>15,874,673</u>
Total assets and deferred outflows of resources	<u>\$ 336,200,722</u>	<u>\$ 346,613,134</u>

METROPOLITAN STATE UNIVERSITY OF DENVER
BUSINESS-TYPE ACTIVITY
STATEMENTS OF NET POSITION
June 30, 2025 and 2024

	<u>2025</u>	<u>2024</u>
Liabilities		
Current liabilities:		
Accounts payable	\$ 4,964,407	\$ 7,707,456
Accrued interest payable	501,431	528,214
Accrued payroll	6,544,328	7,834,949
Unearned revenue	12,304,721	15,442,434
Compensated absences	875,009	969,208
Bonds payable	4,405,000	4,337,540
Notes payable	640,441	606,968
Financed purchase option	-	-
Lease liability and SBITAs	4,976,838	5,576,184
Deposits held in custody	3,995,892	2,182,890
Other Current Liabilities	-	280,633
Total current liabilities	<u>39,208,067</u>	<u>45,466,476</u>
Noncurrent liabilities:		
Accrued Payroll	815,976	713,912
Net pension liability	102,520,790	113,893,908
Net OPEB liability	1,670,276	2,597,881
Compensated absences	8,616,563	7,698,259
Bonds payable	103,666,871	109,718,699
Notes payable	1,338,814	1,979,255
Lease liability and SBITAs	10,822,827	11,134,930
Total noncurrent liabilities	<u>229,452,117</u>	<u>247,736,844</u>
Total liabilities	<u>268,660,184</u>	<u>293,203,320</u>
Deferred Inflows of Resources		
Deferred pension inflows	5,648,273	7,683,465
Deferred OPEB inflows	1,519,139	1,580,693
Deferred Inflow-gain on refunding	663,251	695,087
Deferred Inflows-Leases	540,700	304,976
Deferred Inflow-Derivative	2,193,323	2,871,635
Total deferred inflows of resources	<u>10,564,686</u>	<u>13,135,856</u>
Total liabilities and deferred inflows of resources	<u>279,224,870</u>	<u>306,339,176</u>
Net position		
Net Investment in Capital Assets	42,725,157	31,869,030
Restricted for expendable purposes, Loans	13,507	15,475
Unrestricted	14,237,188	8,389,453
Total net position	<u>56,975,852</u>	<u>40,273,958</u>

See accompanying notes to basic financial statements.

**METROPOLITAN STATE UNIVERSITY OF DENVER FOUNDATION
DISCRETELY PRESENTED COMPONENT UNIT
STATEMENTS OF FINANCIAL POSITION
FOR THE YEARS ENDED JUNE 30, 2025 AND 2024**

	<u>2025</u>	<u>2024</u>
ASSETS		
Cash and Cash Equivalents	\$ 7,926,260	\$ 5,754,459
Cash Restricted for Alumni Association	267,346	240,477
Investments	17,824,009	14,265,631
Receivable from University	81,042	3,423
Promises to Give, Net	4,315,874	3,937,399
Promises to Give - Charitable Lead Trust, Net	380,345	605,733
Prepaid Expenses and Other Assets	223,941	28,795
Property and Equipment, Net	5,139,756	5,223,956
Property Held for Sale	2,640,000	-
Endowment:		
Promises to Give, Net	3,883,519	2,354,592
Investments	30,620,051	26,535,889
Total Assets	<u>\$ 73,302,143</u>	<u>\$58,950,354</u>
LIABILITIES AND NET ASSETS		
LIABILITIES		
Accounts Payable and Other Liabilities	\$ 467,615	\$ 328,155
Accounts Payable to University	1,616,195	973,513
Funds Held for Alumni Association	267,346	240,477
Refundable Advance - Life Insurance Policy	1,058,241	1,058,241
Total Liabilities	<u>3,409,397</u>	<u>2,600,386</u>
NET ASSETS		
Without Donor Restrictions:		
Undesignated	4,082,803	2,969,905
Board-Designated	1,108,628	1,061,511
Invested in Property and Equipment, Net	5,139,756	5,223,956
Total Without Donor Restrictions	<u>10,331,187</u>	<u>9,255,372</u>
With Donor Restrictions	59,561,559	47,094,596
Total Net Assets	<u>69,892,746</u>	<u>56,349,968</u>
Total Liabilities and Net Assets	<u>\$ 73,302,143</u>	<u>\$58,950,354</u>

**METROPOLITAN STATE UNIVERSITY OF DENVER
BUSINESS-TYPE ACTIVITY
STATEMENTS OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION
FOR THE YEARS ENDED JUNE 30, 2025 AND 2024**

	<u>2025</u>	<u>2024</u>
Operating revenues:		
Student tuition and fees, (including gross tuition and fees of \$116,534,169 and \$116,021,809, respectively, and net continuing education tuition of \$1,663,576 and \$1,050,473, respectively, pledged for bonds) net of scholarship allowances of \$80,216,925 and \$69,192,341, and bad debt expense of \$3,084,394 and \$3,448,870, respectively	\$ 120,767,159	\$ 120,485,571
Fee for service	64,613,297	57,047,848
Sales and services of educational departments	230,603	163,626
Sales and services of auxiliary enterprises	14,676,250	15,276,877
Federal grants and contracts	12,515,217	10,546,780
State grants and contracts	40,683,692	42,515,577
Local grants and contracts	26,875	73,766
Private grants and contracts	784,702	578,087
Operating interest income	6,254	68,364
Other operating revenues	5,517,659	5,876,286
Total operating revenues	<u>259,821,708</u>	<u>252,632,782</u>
Operating expenses:		
Instruction	88,520,115	86,996,632
Research	2,005,477	1,281,525
Public service	926,436	1,209,202
Academic support	39,346,032	37,418,799
Student services	31,052,653	30,182,151
Institutional support	48,612,175	46,177,260
Operation of plant	16,515,724	15,462,130
Scholarships and fellowships	10,359,811	8,450,815
Auxiliary enterprise expenditures	55,847,546	58,639,612
Depreciation and Amortization	18,238,163	17,265,927
Other Operating Expenses	6,223	1,079,201
Total operating expenses	<u>311,430,355</u>	<u>304,163,254</u>
Operating Income/(loss)	<u>(51,608,647)</u>	<u>(51,530,472)</u>

**METROPOLITAN STATE UNIVERSITY OF DENVER
BUSINESS-TYPE ACTIVITY
STATEMENTS OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION
FOR THE YEARS ENDED JUNE 30, 2025 AND 2024**

	<u>2025</u>	<u>2024</u>
Nonoperating revenues (expenses):		
Pell grants	\$ 40,492,589	31,118,327
Federal Stimulus	—	—
Intergovernmental revenue (including \$1,123,894 and \$1,154,349, respectively, pledged for bonds)	1,123,894	1,154,349
Investment and interest income (including realized interest of \$4,938,937 and \$5,613,705, respectively, pledged for bonds)	7,214,887	6,485,466
Interest expense on capital asset related debt	(5,121,781)	(5,547,561)
Debt/COP Issuance Cost	(25,000)	—
Loss on sale/disposal of fixed assets	(43,265)	(27,609)
Nonoperating gifts and donations	8,214,063	9,459,361
Perkins Loan termination	(36,274)	471,164
State PERA contribution	810,148	182,812
Other nonoperating	622,960	688,814
Net nonoperating revenue	<u>53,252,221</u>	<u>43,985,123</u>
Income before other revenues	1,643,574	(7,545,349)
Other revenues		
Capital contributions from the state	8,297,582	11,798,136
Capital student fees, (including gross fees of \$7,929,021 and \$7,356,840, respectively, pledged for bonds) net of scholarship allowances of \$4,447,027 and \$3,761,619, and bad debt expense of \$230,011 and \$199,381, respectively	6,760,738	6,551,393
Total other revenues	<u>15,058,320</u>	<u>18,349,529</u>
Increase/(Decrease) in net position	16,701,894	10,804,180
Net position at beginning of year	<u>40,273,958</u>	<u>29,469,778</u>
Net position at end of year	<u>\$ 56,975,852</u>	<u>\$ 40,273,958</u>

See accompanying notes to basic financial statements.

**METROPOLITAN STATE UNIVERSITY OF DENVER FOUNDATION
DISCRETELY PRESENTED COMPONENT UNIT
STATEMENTS OF ACTIVITIES
FOR THE YEAR ENDED JUNE 30, 2025**

	Without Donor Restrictions	With Donor Restrictions	Total
REVENUE, SUPPORT, AND GAINS			
Contributions of Financial Assets	\$ 825,647	\$ 13,807,392	\$ 14,633,039
Contributions of Nonfinancial Assets:			
In-Kind Contributions	4,000	2,894,505	2,898,505
Endowment Management Fees	485,372	-	485,372
Gross Special Events Revenue	-	152,905	152,905
Less: Cost of Direct Benefits to Donors	-	(11,948)	(11,948)
Net Special Events Revenue	-	140,957	140,957
Net Investment Gain	1,650,213	2,454,733	4,104,946
Rent and Other Income	508,265	-	508,265
Net Assets Released from Restrictions	6,830,624	(6,830,624)	-
Total Revenue, Support, and Gains	10,304,121	12,466,963	22,771,084
EXPENSES			
Program Services Expense:			
Support Provided to University	7,916,054	-	7,916,054
Alumni Relations Operating Expenses	987,403	-	987,403
Total Program Services Expense	8,903,457	-	8,903,457
Supporting Services Expense:			
General and Administrative Costs	2,958,024	-	2,958,024
Donor Development Costs	2,872,176	-	2,872,176
Total Supporting Services Expense	5,830,200	-	5,830,200
Total Expenses	14,733,657	-	14,733,657
CHANGE IN NET ASSETS BEFORE EQUITY TRANSFER	(4,429,536)	12,466,963	8,037,427
Equity Transfer - Donated Services from Affiliate	5,505,351	-	5,505,351
CHANGE IN NET ASSETS	1,075,815	12,466,963	13,542,778
Net Assets - Beginning of Year	9,255,372	47,094,596	56,349,968
NET ASSETS - END OF YEAR	<u>\$ 10,331,187</u>	<u>\$ 59,561,559</u>	<u>\$ 69,892,746</u>

**METROPOLITAN STATE UNIVERSITY OF DENVER FOUNDATION
DISCRETELY PRESENTED COMPONENT UNIT
STATEMENTS OF ACTIVITIES
FOR THE YEAR ENDED JUNE 30, 2024**

	Without Donor Restrictions	With Donor Restrictions	Total
REVENUE, SUPPORT, AND GAINS			
Contributions of Financial Assets	\$ 297,977	\$ 12,690,363	\$ 12,988,340
Contributions of Nonfinancial Assets:			
In-Kind Contributions	-	141,792	141,792
Endowment Management Fees	421,785	-	421,785
 Gross Special Events Revenue	-	6,353	6,353
Less: Cost of Direct Benefits to Donors	-	(39,437)	(39,437)
Net Special Events Revenue	-	(33,084)	(33,084)
 Net Investment Gain	1,410,117	2,390,769	3,800,886
Rent and Other Income	486,997	-	486,997
Net Assets Released from Restrictions	8,793,960	(8,793,960)	-
Total Revenue, Support, and Gains	11,410,836	6,395,880	17,806,716
 EXPENSES			
Program Services Expense:			
Support Provided to University	8,203,061	-	8,203,061
Alumni Relations Operating Expenses	824,562	-	824,562
Total Program Services Expense	9,027,623	-	9,027,623
 Supporting Services Expense:			
General and Administrative Costs	2,415,508	-	2,415,508
Donor Development Costs	2,379,697	-	2,379,697
Total Supporting Services Expense	4,795,205	-	4,795,205
 Total Expenses	13,822,828	-	13,822,828
 CHANGE IN NET ASSETS BEFORE EQUITY TRANSFER	(2,411,992)	6,395,880	3,983,888
Equity Transfer - Donated Services from Affiliate	4,539,260	-	4,539,260
 CHANGE IN NET ASSETS	2,127,268	6,395,880	8,523,148
Net Assets - Beginning of Year	7,128,104	40,698,716	47,826,820
 NET ASSETS - END OF YEAR	\$ 9,255,372	\$ 47,094,596	\$ 56,349,968

METROPOLITAN STATE UNIVERSITY OF DENVER
BUSINESS TYPE ACTIVITY
STATEMENTS OF CASH FLOWS
FOR THE YEARS ENDED JUNE 30, 2025 and 2024

	2025	2024
Cash Flows from Operating Activities:		
Cash Received:		
Tuition and Fees	\$ 119,404,479	120,158,800
Fee for Service	63,805,391	52,286,356
Sales of Services	15,150,378	15,436,630
Grants and Contracts	50,932,728	53,070,702
Student Loans Collected	(34,187)	838,351
Direct Lending Inflows	65,461,418	65,045,233
Other Operating Receipts	5,579,749	9,591,394
Cash Payments:		
Payments to or for Employees	(204,951,200)	(193,954,454)
Payments to Suppliers	(88,115,647)	(92,711,981)
Scholarships Disbursed	(10,320,238)	(7,952,407)
Direct Lending Outflows	(65,907,790)	(65,351,967)
<i>Net Cash provided (used) by operating Activities</i>	<u>(48,994,919)</u>	<u>(43,543,343)</u>
Cash Flows from Noncapital Financing Activities:		
Non-Operating Gifts & Donations	7,648,931	10,363,781
Pell Grants	40,486,314	31,118,327
<i>Net Cash provided (used) by Noncapital Financing Activities</i>	<u>48,135,245</u>	<u>41,482,108</u>
Cash Flows from Capital & Related Financing Activities:		
Interest Subsidy	1,714,833	593,830
Lease Asset and SBITA Payments	(7,521,377)	(4,358,270)
Proceeds from rental income	391,027	453,624
Interest on Capital Asset Related Debt	(5,209,586)	(5,485,127)
Principal paid on bonds	(5,927,540)	(6,015,000)
Debt/COP Issuance cost	(25,000)	-
Notes Payable and Finance Purchase Option Leases	(606,968)	(622,872)
Proceeds from State Capital Contributions	8,297,582	12,199,372
Proceeds from Capital Student Fee	6,708,110	6,600,947
Acquisition of Capital Assets	(18,195,801)	(15,558,603)
<i>Net cash provided (used) by Capital & Related Financing Activities</i>	<u>(20,374,720)</u>	<u>(12,192,099)</u>
Cash Flows from Investing Activities:		
Investment Earnings	7,308,244	6,537,157
Collection of Loans	15,140	17,791
Purchase of Investments	(100,000)	(100,000)
<i>Net Cash provided (used) by Investing Activities</i>	<u>7,223,384</u>	<u>6,454,948</u>
Net Increase (Decrease) in cash	<u>(14,011,010)</u>	<u>(7,798,386)</u>
Beginning Cash Balance	131,256,029	139,054,415
Ending Cash Balance	<u>117,245,019</u>	<u>131,256,029</u>
Ending Cash Balance per Statement of Net Position	<u>117,245,019</u>	<u>131,256,029</u>

METROPOLITAN STATE UNIVERSITY OF DENVER
BUSINESS TYPE ACTIVITY
STATEMENTS OF CASH FLOWS
FOR THE YEARS ENDED JUNE 30, 2025 and 2024

	<u>2025</u>	<u>2024</u>
Reconciliation of net operating loss to net cash used in operating activities:		
Operating Income (loss)	\$ (51,608,647)	\$ (51,530,472)
Adjustment to reconcile:		
Depreciation and Amortization expense	18,238,163	17,265,927
Direct Lending/Other Expenses	506,667	1,015,014
Provision for bad debt	(34,156)	950,969
Decrease (increase) in assets:		
Accounts receivable – student	(2,756,031)	(2,427,809)
Loans receivable	34,168	235,031
Prepaid expense	340,376	(381,261)
Accounts receivable – other	(1,941,749)	4,754,629
Decrease/(Increase) in deferred outflows:		
Deferred pension outflow	5,408,115	8,318,463
Deferred other post employment benefits outflow	85,135	136,005
Increase (decrease) in liabilities/deferred inflows:		
Net pension liability	(10,562,970)	(21,904,492)
Net other post employment benefits liability	(927,606)	(644,456)
Deferred pension inflow	(2,035,192)	3,456,548
Deferred other post employment benefits inflow	(61,554)	(290,674)
Accounts payable	28,609	669,282
Unearned revenue	(3,137,713)	(4,125,786)
Accrued payroll	(300,010)	2,172,581
Other liabilities	(270,524)	(1,212,842)
Net cash used in operating activities	\$ (48,994,919)	\$ (43,543,343)
Noncash transactions		
Retirement of capital assets	\$ (43,265)	\$ (27,610)
Amortization of premiums and discounts on debt	(56,828)	(56,828)
Acquisition of leased equipment and SBITA's and donated assets	6,609,270	5,803,165
Capital Assets Funded by State Capital Funds	8,297,582	11,798,136
Bad Debt Expense	230,011	199,381
Retainage	-	198,734
Construction in Progress adjustments and deductions	(245,282)	(300,992)
Fair value change in derivative instrument	678,312	905,015

See accompanying notes to basic financial statements.

METROPOLITAN STATE UNIVERSITY OF DENVER
NOTES TO FINANCIAL STATEMENTS
June 30, 2025 and 2024

(1) Summary of Significant Accounting Policies

(a) Governance

The accompanying financial statements reflect the financial activities of Metropolitan State University of Denver (the University or MSU Denver) for the fiscal years ended June 30, 2025 and 2024. Effective July 1, 2002, Colorado Revised Statute (C.R.S.) 23-54-102 established the Board of Trustees (Trustees) of the University to serve as the University's governing board. Nine of the eleven Trustees are members outside the University who are appointed by the Governor with the consent of the Senate. The remaining two members consist of a student, elected by the student body, and a faculty member, elected by tenure and tenure track faculty. Both of these members are non-voting members. The Trustees have full authority and responsibility for the control and governance of the University, including such areas as role and mission, academic programs, curriculum, admissions, finance, personnel policies, etc. To exercise their authority appropriately, the Trustees regularly establish policies designed to enable the University to perform its statutory functions in a rational and systematic manner. To assist them in meeting their responsibilities, the Trustees delegate to the President the authority to interpret and administer their policies in all areas of operations.

(b) Reporting Entity

The State of Colorado (the State) is the primary governmental reporting entity for State financial reporting purposes. For financial reporting purposes, the University is included as part of the State's primary government. The financial statements of the University, which is an institution of higher education of the State of Colorado, are intended to present the financial position, the changes in financial position, and cash flows of only that portion of the business-type activities of the State of Colorado that is attributable to the transactions of the University. They do not purport to, and do not, present fairly the financial position of the State as of June 30, 2025 and 2024, the changes in its financial position, or, where applicable, its cash flows for the years then ended in conformity with accounting principles generally accepted (GAAP) in the United States of America. Financial results for the State of Colorado are presented in separate state-wide financial statements prepared by the Office of the State Controller and audited by the Office of the State Auditor. Complete financial information for the State is available in these statewide financial statements. The accounting policies of the University conform to GAAP, as applicable to government units.

On August 17, 2010, the University's Board of Trustees approved the creation of the Metropolitan State University of Denver Roadrunner Recovery and Reinvestment Act Finance Authority (the Authority), which was responsible for issuing bonds to fund the construction of a hotel and the Hospitality Learning Center (HLC). They also approved the incorporation of a special-purpose nonprofit corporation to be known as "HLC@Metro, Inc." The special-purpose corporation was the most advantageous way to structure the University's relationship with the HLC by obtaining the lowest possible cost of financing,

METROPOLITAN STATE UNIVERSITY OF DENVER
NOTES TO FINANCIAL STATEMENTS
June 30, 2025 and 2024

reducing the University's potential exposure for the debt obligations associated with the project, and maintaining the greatest level of control of the project. In October 2010, \$54.9 million in bonds were issued by the Authority and were subsequently transferred to the HLC@Metro, Inc. The Authority had no additional transactions nor did any resources remain with the Authority.

In accordance with the Governmental Accounting Standards Board (GASB) Statement No. 14, *The Financial Reporting Entity*, as amended by GASB Statement No. 61, *The Financial Reporting Entity: Omnibus*, and GASB Statement No. 39, *Determining Whether Certain Organizations Are Component Units*, paragraph 47, the discrete presentation of the Metropolitan State University of Denver Foundation, (the Foundation) financial statements appear on separate pages from the financial statements of the University, while the HLC@Metro Inc. and the Authority's financial statements are blended into the University's. Beginning in fiscal year 2021, after the University acquired the hotel and most of the HLC@Metro Inc's. other assets and liabilities, the role and mission of the HLC@Metro Inc. changed from overseeing the operations of the hotel to an advisory board for the University. That transformation required a change in presentation of financial information from a discrete presentation to blended. The Authority and the HLC@Metro Inc. had no financial position as of June 30, 2025 or 2024. The Foundation, the HLC@Metro, Inc. and the Authority warrant inclusion as part of the financial reporting entity because of the nature and significance of their relationships with the University.

(c) Basis of Accounting

For financial reporting purposes, the University is considered a special-purpose government engaged only in business-type activities. Accordingly, the University's financial statements have been presented using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned, and expenses are recorded when an obligation is incurred. All significant intra-agency transactions have been eliminated.

The University applies all applicable GASB pronouncements.

(d) Accounting Policies/Definitions

Auraria Higher Education Center (AHEC): AHEC is a separate legal entity created by the State of Colorado under Article 70 of Title 23 of the Colorado Revised Statutes (CRS). AHEC plans, manages and operates the physical plant, facilities, buildings, and grounds of the Auraria campus on which MSU Denver, the University of Colorado at Denver (UCD), and the Community College of Denver (CCD) all reside.

Cash and Cash Equivalents: For purposes of reporting cash flows, cash and cash equivalents are defined as cash on hand, demand deposits, restricted cash, pooled cash with the Colorado State Treasurer (the Treasurer), and all

METROPOLITAN STATE UNIVERSITY OF DENVER
NOTES TO FINANCIAL STATEMENTS
June 30, 2025 and 2024

highly liquid investments with an original maturity of three months or less, except those deposits and investments representing endowments, or those investments intended to be held longer than three months regardless of original maturity date.

Restricted Cash: Restricted cash includes amounts whose use is constrained through either external party restrictions or imposition by law. Restricted purposes include unspent bond proceeds, as well as contractually restricted cash for the hotel.

Accounts Receivable: Accounts receivable results primarily from tuition, fees, other charges to students, and grants.

Investments: Investments are stated at their fair value, which is determined based on quoted market prices. Changes in fair value of investments are reported as a component of investment income.

Classifications of investments as current or noncurrent is based on the maturity of the asset. Current investments are those that are set to mature in a year or less and noncurrent are those with a maturity of greater than a year.

Bond Issuance Costs: Bond issuance costs incurred on revenue bonds are expensed in the year the bond issue occurs.

Capital Assets: Equipment, buildings, construction in progress, and leasehold and land improvements are stated at their cost at the date of acquisition or acquisition value at the date of donation. A physical inventory of all capital assets is taken annually with appropriate adjustments made to the financial records. The University's policy of capitalizing assets is to do so when there is an initial cost or fair value equal to or greater than \$10,000 for assets purchased with non-grant funds. For capital assets purchased with grant funds, a threshold of \$5,000 is used.

Leasehold Improvements: Renovations to buildings and other improvements that significantly increase the value or extend the useful life of the structure are capitalized as leasehold improvements. For renovations and improvements, the capitalization policy includes items with a value of \$50,000 or more. Routine repairs and maintenance are charged to operating expense.

Depreciation and Amortization: Depreciation is computed using the straight-line, half year convention method over the estimated useful lives of the assets. Estimated useful lives range from 3 to 10 years for capitalized computers, 3 to 5 years for software, 3 to 50 years for other equipment, 12 years for modular buildings, 27 to 40 years for buildings, and 2 to 45 years for leasehold/land improvements. Amortization is computed using the straight-line, monthly convention over the shorter of the lease term or the useful lives. Remaining estimated useful lives range from 1 to 10 years for right to use assets and subscription-based information technology assets.

METROPOLITAN STATE UNIVERSITY OF DENVER
NOTES TO FINANCIAL STATEMENTS
June 30, 2025 and 2024

Deferred Outflows of Resources: Deferred Outflows of Resources represent consumption of net position that applies to future periods; therefore, expenses/expenditures are not recognized until that time. PERA contributions that the University makes subsequent to PERA's measurement date results in a deferred outflow of resources, as does the net difference between projected and actual experience, changes of assumptions or other inputs, and the net difference between projected and actual investment earnings by PERA.

Lease Receivable: In accordance with GASB 87, a lessor recognizes a lease receivable at the commencement of the lease term measured at the present value of lease payments expected to be received during the lease term. Payments received by the University, less implicit interest revenue, reduces the lease receivable over the term of the lease. Lease receivable amounts are segregated between current and noncurrent.

Right to Use Asset: In accordance with GASB 87 and GASB 96, a lessee recognizes an intangible asset known as right to use, at the commencement of the lease term measured at the initial measurement of the lease and subscription liability, plus any payments made to the lessor at or before the commencement of the lease term and certain direct costs. The University amortizes the right to use asset over the shorter of the lease term or the useful life of the underlying asset. Such amortization expense is included with depreciation expense in the accompanying financial statements.

Subscription-Based Information Technology Arrangement (SBITA): A SBITA is a contract that conveys control of the right to use another party's software, alone or in combination with tangible capital assets as specified in the contract for a period of time in an exchange or exchange-like transaction. This definition excludes contracts that solely provide information technology (IT) support services but includes contracts that contain both a right-to-use IT asset component and an IT support service.

Unearned Revenue: Unearned revenue consists of amounts received from the provision of educational goods and services that have not yet been earned. The University prorates the summer session revenues based on the amount of time in the summer semester that has occurred before and after June 30th. Any grant funds received in excess of grant expenditures are also recorded as unearned revenues.

Lease Liability and Subscription Liability: In accordance with GASB 87 and GASB 96, for leases in which the University is a lessee, the University recognizes a lease liability and subscription liability at the commencement of the lease term, unless the lease is a short-term lease, is a lease with another state of Colorado agency, or transfer's ownership of the underlying asset. The lease liability is measured at the present value of payments expected to be made during the lease term (less any lease incentives). The University reduces the lease liability as payments are made less explicit or implicit

METROPOLITAN STATE UNIVERSITY OF DENVER
NOTES TO FINANCIAL STATEMENTS
June 30, 2025 and 2024

interest expense in accordance with the agreement. Leases payable amounts are segregated between current and non-current.

Pensions: For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Public Employees' Retirement Association of Colorado (PERA) and additions to/deductions from PERA fiduciary net position have been determined on the same basis as they are reported by PERA. PERA uses the economic resources measurement focus and the full accrual basis of accounting. Contribution revenue is recorded as contributions are due, pursuant to legal requirements. Benefit payments (including refunds of employee contributions) are recognized as expense when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Other Postemployment Benefit Costs: For purposes of measuring the net other postemployment benefit (OPEB) liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the Public Employees' Retirement Association of Colorado (PERA) and additions to/deductions from PERA fiduciary net position have been determined on the same basis as they are reported by PERA. PERA uses the economic resources measurement focus and the full accrual basis of accounting. For this purpose, PERA recognizes benefit payments when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Deferred Inflows of Resources: Deferred Inflows of Resources are acquisition of net position by the University applicable to a future reporting period. Amortization of the University's change in proportionate share of PERA's unfunded pension and other post-employment benefit (OPEB) liabilities results in a deferred inflow of resources as does the changes of assumptions or other inputs of the pension and OPEB plans. There is also a deferred inflow from leasing space to others. Additionally, there is a mark to market valuation on the University's swap agreement that is reported as a deferred inflow of resources and a derivative instrument asset in fiscal year 2024 and 2025. There is also an advance refunding of the Series 2016 bonds, resulting in a defeasance of the debt, that is reported as a deferred inflow of resources on the Statement of Net Position and amortized as a component of interest expense over the remaining life of the old debt or the life of the new debt, whichever is shorter in an amount that equals the difference between the re-acquisition price and the net carrying amount of the old debt.

Net Position: Net position is classified in the accompanying financial statements as follows:

- *Net investment in capital assets* represents the total capital assets net of accumulated depreciation/amortization and related debt.

METROPOLITAN STATE UNIVERSITY OF DENVER
NOTES TO FINANCIAL STATEMENTS
June 30, 2025 and 2024

- *Restricted for expendable purposes* represents net resources in which the University is legally or contractually obligated to spend in accordance with restrictions imposed by external third parties.
- *Unrestricted* represents net resources derived from sources such as student tuition and fees, fee-for-service contracts, and College Opportunity Fund (COF) stipends. These resources are used for transactions relating to the educational and general operations of the University to meet current expenses for any purpose. These resources also include those from auxiliary enterprises that are substantially self-supporting activities that provide services for students, faculty, and staff.

Classification of Revenues and Expenses: The University has classified its revenues and expenses as either operating, nonoperating, or other according to the following criteria:

- *Operating revenues and expenses* generally result from providing goods and services for instruction, public service, or related support services to an individual or entity separate from the University. Examples include student tuition and fees, fee-for-service contracts, sales and services of auxiliary enterprises, and grants and contracts.
- *Nonoperating revenues and expenses* do not meet the definition of operating revenues, and include federal bond interest subsidies, Pell grants, gifts, investment income, rental income, State PERA contributions, and interest expense.
- *Other revenues* consist of funding from the state for capital projects, and the capital student fee paid by students for capital improvements.

Scholarship Allowance: Scholarship discounts and allowances are the differences between the stated charge for goods and services provided by the University and the amount that is paid by the students or by other third parties making payments on the student's behalf. In the accompanying financial statements, the gross student tuition and fee revenues are reported less the scholarship discounts and allowances. The University's resources provided to students as financial aid are recorded as scholarship allowances to the extent that they are used to satisfy tuition and fees and other qualified student charges. Any excess resources are recorded as student aid operating expenses.

Application of Restricted and Unrestricted Resources: The University's policy is to first apply an expense against restricted resources then towards unrestricted resources when both restricted and unrestricted resources are available to pay an expense.

Compensated Absences Policy: Employees' compensated absences are accrued when earned and are recognized based on vacation and sick leave balances due to employees at year-end that are more likely than not to be used or paid out. Employees accrue and vest in vacation and sick leave

METROPOLITAN STATE UNIVERSITY OF DENVER
NOTES TO FINANCIAL STATEMENTS
June 30, 2025 and 2024

based on their hire date and length of service. Vacation accruals are paid in full upon separation up to the full accrual amount which is dependent upon the employee type and length of service, whereas only 25% of sick leave is paid upon specific types of separation, such as retirement from the Classified Personnel system, or separation after ten years of service for Administrative employees. The liability for compensated absences reported in the Statements of Net Position consists of leave that has not been used that is attributable to services already rendered, accumulates and is more likely than not to be used for time off or otherwise paid in cash or settled through noncash means. The liability also includes amounts for leave that has been used for time off but has not yet been paid in cash or settled through noncash means for certain other types of leave. The current portion of compensated absences liability in the statements of net position is calculated based on an estimated average amount for the past two fiscal years.

Income Taxes: As a state institution of higher education, the income of the University is generally exempt from federal and state income taxes under Section 115(a) of the Internal Revenue Code (IRC) and a similar provision of State law. However, the University is subject to income tax on any unrelated business taxable income. The University paid \$200 thousand in unrelated business income tax in fiscal year 2024 resulting from hotel sales that occurred in fiscal year 2023, but given changes in the academic program in the School of Hospitality in fiscal year 2025, there was no unrelated business income tax in fiscal year 2025.

Use of Estimates: The preparation of basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ significantly from those estimates.

(2) Cash and Cash Equivalents and Investments

(a) Cash and Cash Equivalents

At June 30, cash on hand and in banks consisted of the following:

Cash and Cash Equivalents	30-Jun-25	30-Jun-24
Cash on hand	\$ 25,087	\$ 28,401
Reconciled depository account balances	\$ 9,820,338	\$ 10,676,290
Deposit at Treasury	\$ 114,327,880	\$ 129,534,932
Deposit at Treasury unrealized (loss)/gain	\$ (6,928,286)	\$ (8,983,594)
Total cash and cash equivalents, including restricted balances	\$ 117,245,019	\$ 131,256,029

METROPOLITAN STATE UNIVERSITY OF DENVER
NOTES TO FINANCIAL STATEMENTS
June 30, 2025 and 2024

GASB Statement No. 40, *Deposit and Investment Risk Disclosure*, requires disclosure of credit risk, custodial credit risk, concentration of credit risk, and foreign currency risk for any public entity's investments. GASB Statement No. 72, *Fair Value Measurement and Application*, requires investments to be recorded at fair value.

Custodial credit risk for deposits is the risk that in the event of a bank failure, the University's deposits may not be recovered. To manage custodial credit risk, deposits with financial institutions are made in accordance with University and State policy, including the Public Deposit Protection Act (PDPA). PDPA requires all eligible depositories holding public deposits to pledge designated eligible collateral having market value equal to at least 102 percent of the deposits exceeding those amounts insured by federal depository insurance. Deposits collateralized under the PDPA are considered to be collateralized with securities held by the pledging institution in the University's name. As of June 30, 2025, \$250,000 of the cash in checking and depository accounts was covered by federal depository insurance and the remainder by collateral held by the financial institution's agent in the University's name, as required by the PDPA.

The University deposits its cash with the Colorado State Treasurer as required by Colorado Revised Statutes (C.R.S.). The State Treasurer pools these deposits and invests them in securities authorized by Section 24-75-601.1, C.R.S. The State Treasury acts as a bank for all state agencies and institutions of higher education, with only a few exceptions. Moneys deposited in the Treasury are invested until the cash is needed. As of June 30, 2025 and 2024, the University had cash on deposit with the State Treasurer of \$114,327,880 and \$129,534,932, respectively, which represented approximately .67 percent of the total \$15,918.2 million and .66 percent of the total \$18,095.0 million fair value of deposits in the State Treasurer's Pool (Pool). As of June 30, 2025, the Pool's resources included \$39.1 million of cash on hand and \$15,879.1 million of investments. As of June 30, 2024, the Pool's resources included \$38.5 million of cash on hand and \$18,056.6 million of investments. The \$114,327,880 and \$129,534,932 on deposit as of June 30, 2025 and 2024, respectively, includes \$9,587,999 and \$10,350,102 of restricted cash as of June 30, 2025 and 2024, respectively, which as of June 30, 2025 is the cash reserves the University is contractually obligated to set aside for the hotel operations, and as of June 30 2024 is both the cash reserves the University is contractually obligated to set aside for the hotel operations as well as the unspent proceeds of the Series 2019 bonds and Series 2022 bonds (see note 7 for further information pertaining to bonds).

On the basis of the University's participation in the Pool, the University reports as an increase or decrease in cash for its share of the Treasurer's unrealized gains and losses on the Pool's underlying investments. The State Treasurer does not invest any of the Pool's resources in any external investment pool, and there is no assignment of income related to participation in the Pool. The unrealized gains/losses included in income reflect only the change in fair value for the fiscal year.

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For the University's deposits with the State Treasury, the University had a loss of \$6,928,286 and \$8,983,594 in fiscal year 2025 and 2024, respectively. These unrealized losses are included in cash and cash equivalents on the statements of net position.

Additional information on investments of the Pool may be obtained in the State's annual comprehensive financial report for the year ended June 30, 2025.

(b) Investments

The University categorizes its fair value measurements within the fair value hierarchy established by GASB Statement No. 72, *Fair Value Measurement and Application*. This statement generally requires investments to be measured at fair value; however, investments not measured at fair value continue to include, for example, money market investments, 2a7-like external investment pools, etc. This standard establishes a hierarchy of inputs for valuation techniques used to measure fair value. That hierarchy has three levels.

- Level 1 inputs are quoted prices (unadjusted) in active markets for identical assets or liabilities.
- Level 2 inputs are inputs—other than quoted prices—included within Level 1 that are observable for the asset or liability, either directly or indirectly.
- Level 3 inputs are unobservable inputs, such as management's assumption of the default rate among underlying mortgages of a mortgage-backed security.

As of June 30, 2025, and 2024, the University has reoccurring fair value measurements of \$876,502 and \$781,437, respectively, invested in TIAA/CREF Lifecycle Mutual funds, known as 415(m) funds. This investment is valued using quoted market prices (Level 1 inputs).

All mutual funds are subject to market risk, including possible loss of principal. The specific asset allocations for the Lifecycle funds as of June 30, 2025, and 2024 are reflected in the table below (*percents may not total to 100.00% due to rounding*):

Current Asset Allocation for TIAA Portfolio I		
	06/30/25	06/30/24
Guaranteed	0%	0%
Equities	0%	0%
Real Estate	0%	0%
Fixed Income	0%	0%
Mult-Asset	100%	100%
	100%	100%

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Current Asset Allocation for TIAA Portfolio II		
	06/30/25	06/30/24
Guaranteed	9.25%	9.7%
Equities	61.58%	60.88%
Real Estate	7.04%	7.3%
Fixed Income	8.11%	8.27%
Mult-Asset	14.02%	13.85%
	100%	100%

(a) Custodial Credit Risk

100% of the investments are held by the custodian brokerage firm in the name of the University. However, as a mutual fund it is not covered by depository insurance.

(b) Credit Quality Risk

The Morningstar Rating is a quantitative assessment of a fund's past performance for both return and risk, as measured from one to five stars. It uses focused comparison groups to better measure fund manager skill. Morningstar rating has ranked the Lifecycle 2020 and 2030 fund three out of five stars for the overall Morningstar rating. This investment is not rated by a different rating agency other than Morningstar.

(c) Foreign Currency Risk

There are no investments subject to foreign currency risk as all investments are in US dollars.

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(3) Capital Assets

The following tables, present changes in capital assets and accumulated depreciation for the years ended June 30, 2025 and 2024:

	Balance June 30, 2024	Additions	CIP transfers	Retirements/ Adjustments	Balance June 30, 2025
Nondepreciable capital assets					
Land	\$ 1,005,185	\$ -	\$ -	\$ -	\$ 1,005,185
Construction in progress	17,255,155	16,857,178	(18,382,086)	(245,282)	15,484,965
Total nondepreciable capital assets	\$ 18,260,340	\$ 16,857,178	\$ (18,382,086)	\$ (245,282)	\$ 16,490,150
Depreciable capital assets	-				-
Equipment/Software	\$ 28,415,493	\$ 322,293	\$ 3,526,942	\$ (882,805)	\$ 31,381,923
Buildings	143,054,186	-	-	-	143,054,186
Leasehold Improvements	66,204,281	-	14,855,144	-	81,059,425
Total depreciable capital assets	\$ 237,673,960	\$ 322,293	\$ 18,382,086	\$ (882,805)	\$ 255,495,534
Less accumulated depreciation					
Equipment/Software	\$ (21,752,188)	\$ (2,202,247)	\$ -	\$ 839,437	\$ (23,114,998)
Buildings	(41,845,382)	(4,876,922)	-	-	(46,722,304)
Leasehold improvements	(47,573,324)	(4,379,327)	-	-	(51,952,651)
Total accumulated depreciation	\$ (111,170,894)	\$ (11,458,496)	\$ -	\$ 839,437	\$ (121,789,953)
Net depreciable capital assets	\$ 126,503,066	\$ (11,136,203)	\$ 18,382,086	\$ (43,368)	\$ 133,705,581
Right to Use Assets	-				-
Equipment	\$ 6,024,290	\$ 2,113,985	\$ -	\$ -	\$ 8,138,275
Buildings	2,844,363	-	-	-	2,844,363
Subscription-Based Information Technology Arrangements	23,215,293	4,495,285	-	(167,151)	27,543,427
Total right to use assets	\$ 32,083,946	\$ 6,609,270	\$ -	\$ (167,151)	\$ 38,526,065
Less accumulated amortization					
Leased Equipment	\$ (2,688,285)	\$ (1,667,038)	\$ -	\$ -	\$ (4,355,323)
Leased Buildings	(1,926,526)	(374,300)	-	-	(2,300,826)
Subscription-Based Information Technology Arrangements	(7,979,383)	(4,738,330)	-	-	(12,717,713)
Total accumulated amortization	\$ (12,594,194)	\$ (6,779,668)	\$ -	\$ -	\$ (19,373,862)
Net right to use assets	\$ 19,489,752	\$ (170,398)	\$ -	\$ (167,151)	\$ 19,152,203
Total Net Capital and Right to Use Assets	\$ 145,992,818	\$ (11,306,601)	\$ 18,382,086	\$ (210,519)	\$ 152,857,784
Total capital assets, net	\$ 164,253,158	\$ 5,550,577	\$ -	\$ (455,801)	\$ 169,347,934

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	Balance June 30, 2023	Additions	CIP transfers	Retirements/ Adjustments
Nondepreciable capital assets				
Land	\$ 1,005,185	\$ -	\$ -	\$ -
Construction in progress	7,534,015	13,569,521	(3,269,920)	(578,461)
Total nondepreciable capital assets	\$ 8,539,200	\$ 13,569,521	\$ (3,269,920)	\$ (578,461)
Depreciable capital assets				
Equipment/Software	\$ 26,783,656	\$ 1,727,979	\$ 593,570	\$ (689,712)
Buildings	140,674,773	-	2,379,413	-
Leasehold Improvements	65,907,344	-	296,937	-
Total depreciable capital assets	\$ 233,365,773	\$ 1,727,979	\$ 3,269,920	\$ (689,712)
Less accumulated depreciation				
Equipment/Software	\$ (19,915,712)	\$ (2,498,579)	\$ -	\$ 662,103
Buildings	(37,005,688)	(4,839,694)	-	-
Leasehold improvements	(43,138,378)	(4,434,946)	-	-
Total accumulated depreciation	\$ (100,059,778)	\$ (11,773,219)	\$ -	\$ 662,103
Net depreciable capital assets	\$ 133,305,995	\$ (10,045,240)	\$ 3,269,920	\$ (27,609)
Right to Use Assets				
Equipment	\$ 5,541,836	\$ 1,962,460	\$ -	\$ (1,480,006)
Buildings	2,844,363	-	-	-
Subscription-Based Information Technology Arrangements	19,899,589	3,315,704	-	-
Total right to use assets	\$ 28,285,788	\$ 5,278,164	\$ -	\$ (1,480,006)
Less accumulated amortization				
Leased Equipment	\$ (2,648,115)	\$ (1,520,176)	\$ -	\$ 1,480,006
Leased Buildings	(1,552,226)	(374,300)	-	-
Subscription-Based Information Technology Arrangements	(4,381,151)	(3,598,232)	-	-
Total accumulated amortization	\$ (8,581,492)	\$ (5,492,708)	\$ -	\$ 1,480,006
Net right to use assets	\$ 19,704,296	\$ (214,544)	\$ -	\$ -
Total Net Capital and Right to Use Assets	\$ 153,010,291	\$ (10,259,784)	\$ 3,269,920	\$ (27,609)
Total capital assets, net	\$ 161,549,491	\$ 3,309,737	\$ -	\$ (606,070)

(4) Long-Term Liabilities

A summary of the changes in long-term liabilities for the year ended June 30, 2025, is as follows:

	June 30, 2024	Additions	Deletions	June 30, 2025	Amounts due within one year
Bonds payable	\$ 114,056,239	\$ -	\$ (5,984,368)	\$ 108,071,871	\$ 4,405,000
Notes payable	2,586,223	-	(606,968)	1,979,255	640,441
Financed purchase option payable	-	-	-	-	-
Right to use leases payable					
Equipment	2,891,965	2,113,985	(1,776,218)	3,229,732	1,356,376
Buildings	774,614	-	(404,186)	370,428	279,571
Subscription-Based Information Technology Arrangements	13,044,535	4,495,285	(5,340,315)	12,199,505	3,340,891
Compensated absences	8,667,467	824,105	-	9,491,572	875,009
Total noncurrent liabilities	\$ 142,021,043	\$ 7,433,375	\$ (14,112,055)	\$ 135,342,363	\$ 10,897,288

A summary of the changes in long-term liabilities for the year ended June 30, 2024, is

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as follows:

	June 30,2023	Additions	Deletions	June 30,2024	Amounts due within one year
Bonds payable	\$ 120,128,067	\$ -	\$ (6,071,828)	\$ 114,056,239	\$ 4,337,540
Notes payable	3,161,950	-	(575,727)	2,586,223	606,968
Financed purchase option payable	47,145	-	(47,145)	-	-
Right to use leases payable					
Equipment	2,411,250	1,962,460	(1,481,745)	2,891,965	1,256,165
Buildings	1,166,771	-	(392,157)	774,614	404,306
Subscription-Based Information					
Technology Arrangements	12,753,880	3,315,704	(3,025,049)	13,044,535	3,915,712
Compensated absences	7,907,634	802,600	(42,767)	8,667,467	969,208
Total noncurrent liabilities	<u>\$ 147,576,697</u>	<u>\$ 6,080,764</u>	<u>\$ (11,636,418)</u>	<u>\$ 142,021,043</u>	<u>\$ 11,489,899</u>

Interest Rate Swap Agreement and Embedded Borrowing

On September 30, 2020 MSU Denver executed a novation agreement which transferred the HLC@Metro Inc's floating to fixed interest rate swap agreement (Swap Agreement) with Royal Bank of Canada (RBC) to the University. This was a part of the University's acquisition of the HLC's assets and liabilities on June 30, 2020. The Swap Agreement was entered with the objective of protecting against the potential increase of interest rates.

Pursuant to the interest rate swap, the University will pay RBC a fixed rate of 2.451% per annum. RBC will pay the University 80% of USD-LIBOR-BBA through June 30, 2023 and then 80% of SOFR afterward. In addition, the University was to pay JPMorgan, as owner of the Series 2020 Bonds, 80% of LIBOR, plus 150 basis points. This arrangement produced an interest rate on the Series 2020 Bonds equal to approximately 3.95% and helped ensure the University could leverage a low interest rate in an otherwise unpredictable market. Subsequently, in August 2021 MSU Denver issued its Series 2021, Institutional Enterprise Revenue Refunding bonds directly to PNC Bank to refund the Series 2020 bonds. The Series 2021 bonds required the University to pay PNC Bank 80% of LIBOR (through June 30, 2023 and then SOFR afterwards) plus 46 basis points which produced an effective interest rate of approximately 2.91%. The issuance of the Series 2021 bonds caused the swap to terminate and the related hedge accounting to cease. This required the value of the swap, or \$7.7 million, at the time of termination (August 2nd, the issuance date of the Series 2021) to be amortized over the remaining life of the swap. However, the agreement with RBC remains an embedded borrowing and is also amortized over the life of the agreement exactly offsetting the interest expense from the swap amortization, resulting in no impact to the income statement. MSU Denver classified the embedded borrowing agreement in level 2 of the fair value hierarchy; whereby, RBC, the counterparty to the Agreement, determined the fair value as of June 30, 2025 and 2024 using an indicative mid-market valuation.

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The Swap Agreement had a notional value of \$48.7 million and a fair value of \$2.2 million and \$2.9 million as of June 30, 2025 and 2024, respectively. The fair value of the Swap Agreement was recorded as an asset and deferred inflow of resources as of June 30, 2025 and 2024. The Swap Agreement has an effective date of September 1, 2020 and a termination date of July 1, 2042.

There can be risks inherent to interest rate swaps that the University addressed and monitors pursuant to entering into interest rate Swap Agreements:

Termination Risk: Termination Risk is the need to terminate the transaction in a market that dictates a termination payment by the University. It is possible that a termination payment is required in the event of termination of a Swap Agreement due to a counterparty default. In general, exercising the right to optionally terminate an agreement should produce a benefit to the University, either through receipt of a payment from a termination, or if a termination payment is made by the University, a conversion to a more beneficial debt instrument or credit relationship.

Credit Risk: Credit Risk is the risk that the counterparty will not fulfill its obligations. MSU Denver considers the Swap Agreement counterparty's (RBC) credit quality rating and whether the counterparty can withstand continuing credit market turmoil. As of June 30, 2025, RBC's credit rating is rated Aa1 by Moody's and AA- by S&P.

The Swap Agreement contract contains a credit support annex that allows for collateral to be posted if the market value threshold exceeds \$5.0 million and the credit rating is equal to A3 as rated by Moody's or A- as rated by S&P, or if the threshold is zero but the credit ratings are Baa1 as rated by Moody's or BBB+ as rated by S&P.

Basis Index Risk: Basis Index Risk arises as a result of movement in the underlying variable rate indices that may not be in tandem, creating a cost differential that could result in a net cash outflow from the University. Basis Index Risk can also result from the use of floating, but different, indices.

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(5) Lease Obligations

Right to Use Leases-Lessee

The University leases building space and computers from private organizations that meet the right to use (RTU) lease definition as outlined by GASB 87.

The remaining life on the building leases are between one and three years and contain escalation rates for a yearly increase in rent. Building payments include variable rates for taxes, insurance and repairs. The remaining life of the computer leases are between one and four years long and have variable payments based on the usage of the equipment, i.e. damages or late returns of leased computer equipment. All variable costs are excluded from the scope of GASB 87. There are no residual value guarantees.

Total rental payments for the years ended June 30, 2025, and 2024 under all RTU agreements as defined by GASB Statement No. 87 was \$2,278,837 and \$1,972,320, respectively. As of June 30, 2025, minimum future rentals required by these agreements are as follows:

GASB Statement No. 87 RTU Lease Payments			
<u>Payments Required</u>		<u>Principal</u>	<u>Interest</u>
2026	\$	1,635,948	\$ 98,570
2027		1,258,898	52,171
2028		568,144	18,704
2029		137,170	4,123
	\$	3,600,160	\$ 173,568

Right to Use Subscription Based Information Technology Agreements (SBITA)

The University leases software from private organizations that meet the right to use (RTU) lease definition as outlined by GASB 96.

The remaining life of the SBITA leases are between one and nine years and some contain escalation rates for a yearly increase in rent. Some SBITA payments include variable rates for numbers of users and usage. Contracts with an identifiable non-subscription portion have the non-subscription portion excluded. All variable payments that are not fixed by an index or rate are excluded from the scope of liability and asset measurement in GASB 96.

Total rental payments for the years ended June 30, 2025, and 2024 under all RTU agreements was \$5,386,444 and \$3,067,038, respectively. As of June 30, 2025, minimum future rentals required by these agreements are as follows:

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GASB Statement No. 96 RTU Lease Payments

<u>Payments Required</u>	<u>Principal</u>	<u>Interest</u>
2026	3,340,890	221,534
2027	2,513,570	147,270
2028	1,278,012	93,133
2029	1,108,413	68,820
2030	788,985	48,759
2031-2034	3,169,635	93,277
	<u>\$ 12,199,505</u>	<u>\$ 672,793</u>

Leases-Lessor

The University leases building space to private organizations that meet the RTU lease definition as outlined by GASB 87.

The building leases range from five to eight years and the rental payments are fixed for a one year period and increase annually per the rental agreement. Variable payments are in the form of additional rent which is charged monthly based on the estimated annual utility charges related to the lease. This amount is trued up at the end of each year. Variable and utility charges are not included in the measurement of lease receivables per GASB 87.

Total rental payments earned for the years ended June 30, 2025 and 2024 under all RTU agreements was \$198,420 and \$289,793, respectively. As of June 30, 2025, minimum future rentals payment required by these agreements are as follows:

<u>Payments expected</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2026	\$ 180,663	\$ 12,849	\$ 193,512
2027	186,306	9,273	195,579
2028	100,118	3,722	103,840
2029	16,105	2,367	18,472
2030	17,065	1,777	18,842
2031-2033	40,443	1,655	42,099
	<u>\$ 540,700</u>	<u>\$ 31,643</u>	<u>\$ 572,344</u>

(6) Notes Payable

During fiscal year 2009, the University entered into an agreement with AHEC in the amount of \$8,986,165 to finance the construction and acquisition of leasehold improvements for the new Science building on the Auraria Campus. The agreement expires in November 2027 and requires annual principal payments and semiannual interest payments. In fiscal years 2025 and 2024, the principal payments totaled \$606,968 and \$575,727, respectively, and interest payments equaled \$128,624 and \$160,428, respectively.

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As of June 30, 2025, minimum future payments required by this agreement are as follows:

<u>Payments Required</u>	<u>Principal</u>	<u>Interest</u>
2026	640,441	94,320
2027	678,376	58,052
2028	660,438	19,699
	<u>\$ 1,979,255</u>	<u>\$ 172,071</u>

(7) Bond Obligations

Total outstanding bonds are summarized below:

<u>Issue</u>	<u>Date issued</u>	<u>Issued</u>	<u>2025</u>	<u>2024</u>
2009 Taxable Institutional Enterprise Revenue Bonds	11/17/2009	55,190,000	34,455,000	36,200,000
2010 Taxable Institutional Enterprise Revenue Bonds	6/11/2010	10,575,000	6,790,000	7,110,000
Less discount on 2010 Bonds , net of Amortization			(22,431)	(23,926)
2014 (Direct Placement) Institutional Enterprise Revenue Bonds	6/13/2014	4,000,000	-	177,540
2016 Institutional Enterprise Revenue Bonds	1/27/2016	27,450,000	680,000	1,335,000
Plus premium on 2016 net of amortization			24,302	82,625
2019 (Direct Placement) Bank Qualified Enterprise Revenue Bonds	1/31/2019	8,250,000	1,275,000	2,515,000
2021 (Direct Placement) Bank Qualified Enterprise Revenue Bonds	8/2/2021	46,345,000	40,340,000	41,930,000
2022A (Direct Placement) Bank Qualified Enterprise Revenue Bonds	5/11/2022	23,085,000	23,055,000	23,070,000
2022B (Direct Placement) Bank Qualified Enterprise Revenue Bonds	5/11/2022	2,015,000	1,475,000	1,660,000
Total			<u>\$ 108,071,871</u>	<u>\$ 114,056,239</u>

Non-Direct Placement Bonds

All of the University's non-direct placement bonds were offered for public sale. The principal and interest requirements on all non-direct placement outstanding bonds at June 30, 2025 are summarized in the table below. All non-direct placement debt has a fixed interest rate.

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<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2026	2,810,000	2,494,255	5,304,255
2027	2,200,000	2,345,875	4,545,875
2028	2,275,000	2,210,094	4,485,094
2029	2,350,000	2,069,764	4,419,764
2030	2,430,000	1,924,731	4,354,731
2031-2035	13,435,000	7,228,230	20,663,230
2036-2040	15,890,000	2,690,520	18,580,520
2041	535,000	16,050	551,050
	<u>\$ 41,925,000</u>	<u>\$ 20,979,519</u>	<u>\$ 62,904,519</u>
Unamortized discount, net	(22,431)		
Unamortized premium, net	24,302		
	<u>41,926,871</u>		

(a) Series 2009

On November 17, 2009, the University issued \$55,190,000 of Series 2009 Taxable Institutional Enterprise Revenue Bonds (Recovery Zone Economic Development Bonds) at par, bearing interest at 2.0% to 6.2%, for the purpose of financing the construction of the Student Success Building (SSB). The SSB added approximately 145,000 square feet of space for classrooms and faculty offices, specifically for MSU Denver students and professors. It also provides students with a central location for student support services.

The bonds are due in semiannual installments beginning in fiscal year 2012 with annual principal payments ranging from \$1,295,000 to \$2,875,000 through December 1, 2039. The interest payments on the bonds are eligible to receive a 45% subsidy from the federal government; however, in fiscal year 2013 the federal government issued a sequestration order which reduced the amount of the subsidy. As of June 30, 2025, the University received \$956,867 less in total subsidy payments than what was expected before sequester. As of June 30, 2025 and 2024, the University has received \$18,028,657 and \$17,101,849, respectively, in subsidy payments since the bond's inception. These bonds are collateralized by future revenues the University has pledged. See note 8 for more information on pledged revenues.

(b) Series 2010

On June 11, 2010, the University issued \$10,575,000 of Series 2010 Taxable Institutional Enterprise Revenue Bonds (Recovery Zone Economic Development Bonds), bearing interest at 1.8% to 6.0%, for the purpose of financing significant remodeling work that was done as University personnel moved to the SSB.

The bonds are due in semiannual installments beginning in fiscal year 2012 with annual principal payments ranging from \$240,000 to \$535,000 through December 1, 2040. The interest payments on the bonds are eligible to receive a 45% subsidy from the federal government; however, in fiscal year 2013 the federal government issued a sequestration order which reduced the amount

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of the subsidy. As of June 30, 2025 the University received \$181,250 less in total subsidy payments than what was expected before sequester. As of June 30, 2025 and 2024, the University has received \$3,260,823 and \$3,084,359, respectively, in subsidy payments since the bond's inception. These bonds are collateralized by future revenues the University has pledged. See note 8 for more information on pledged revenues.

The Series 2010 bonds are shown net of unamortized discount of \$22,431 and \$23,926, as of June 30, 2025 and 2024, respectively.

(c) Series 2016

On January 27, 2016, the University issued \$27,450,000 of Series 2016 Institutional Enterprise Revenue Bonds, bearing interest at 2.0% to 5.0%, for the purpose of financing a portion of the construction of a new Aerospace and Engineering Science building (AES). This new facility houses mechanical, electrical and civil engineering technologies; industrial design; and computer science to support an integrated curriculum, and promote collaborative research. This building was completed in the fall of 2017.

The bonds were due in semiannual installments beginning in fiscal year 2017 with annual principal payments ranging from \$525,000 to \$1,560,000 through December 1, 2045. However, on May 11, 2022 \$21.5 million of the Series 2016 bonds were defeased in substance by the Series 2022A bonds. (see item "e" below in Direct Placement Bonds) at which point the related principal and premium amounts of the Series 2016 were removed from the University's balance sheet.

Direct Placement Bonds

The University has five direct placement bonds which were not issued to the public for sale and the terms were negotiated directly with the lender. All of the direct placement bonds are collateralized by future revenues the University has pledged. (See note 8 for more information on pledged revenues). Principal and interest requirements on all direct placement outstanding bonds at June 30, 2025 are summarized in the table below. The Series 2019, 2022A and 2022B direct placement bonds have a fixed interest rate and the Series 2014 and Series 2021 bonds have variable interest rates that are calculated as 65.001% of LIBOR (SOFR beginning on July 1, 2024), plus a tax free loan margin of 0.99% per annum for the Series 2014 and 80% of LIBOR (SOFR beginning on July 1, 2024) plus 46 basis points for the Series 2021.

For purposes of this table the rates used to calculate future interest owed on the Series 2021 bonds were the rates that were in effect as of June 30, 2025.

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<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2026	1,595,000	1,948,605	3,543,605
2027	2,735,000	1,822,614	4,557,614
2028	2,825,000	1,740,100	4,565,100
2029	2,920,000	1,654,803	4,574,803
2030	3,025,000	1,566,504	4,591,504
2031-2035	16,095,000	6,427,988	22,522,988
2036-2040	18,460,000	4,089,748	22,549,748
2041-2045	17,005,000	1,273,828	18,278,828
2045-2046	1,485,000	27,844	1,512,844
	<u>\$ 66,145,000</u>	<u>\$ 20,552,034</u>	<u>\$ 86,697,034</u>

(a) Series 2014

On June 13, 2014, the University issued Series 2014 Institutional Enterprise Revenue Bonds not to exceed \$4,000,000, at a variable interest rate equal to 65.001% of LIBOR (SOFR beginning on July 1, 2023) plus a tax free loan margin of .99% per annum. The purpose of these bonds was to provide funding for the completion of the new 12.5 acre Assembly Athletic Complex (AAC), which include eight tennis courts, a soccer stadium, and baseball and softball diamonds.

These bonds worked like a line of credit, where the University drew funds on an as needed basis. The outstanding principal amount is equal to the amount the University drew down. At the end of fiscal year 2017, the University drew the full \$4 million, and there are no unused lines of credit available. Principal payments became due beginning in fiscal year 2016. The maturity date of these bonds was September 1, 2024, and therefore, there are no outstanding amounts for this issuance at the close of fiscal year 2025.

(b) Series 2019

On January 31, 2019, the University issued Series 2019 Bank Qualified Institutional Enterprise Revenue Bonds not to exceed \$8,250,000, at a fixed interest rate of 2.680% per annum. The purpose of these bonds was to provide funding for the replacement of the gym bleachers, and a renovation of the main locker rooms, improving the safety and security, as well as improving ADA accessibility. The project was completed in fiscal year 2020.

There are no available lines of credit, and the outstanding bonds are all on parity and subject to the rights of the bondholders embedded in the Master Resolution and supplemental resolutions associated with each bond issue. There are no acceleration clauses. Principal payments become due on December 1, 2019. The maturity date of these bonds is December 1, 2025. These bonds are not eligible for the bond subsidy payments from the federal government.

(c) Series 2020

On April 17, 2020, the University issued \$47,710,000 of Series 2020 Institutional Enterprise Revenue bonds. These bonds offer a variable

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interest rate equal to 80% of LIBOR (SOFR beginning on July 1, 2023) plus 150 basis points. The purpose of these bonds was to effectively defease the HLC@Metro Inc's. Series 2010 bonds, which the University guaranteed in order to provide greater flexibility in the allowable uses of the hotel. When the COVID-19 pandemic struck and predictions about the number of cases rose the State of Colorado needed additional hospital capacity. The hotel would have been a possible solution to serve as hospital patient overflow, but the HLC@Metro Inc's. Series 2010 bonds would not allow for this unconventional use of the hotel space. In order to serve MSU Denver's community and the needs of the State, the University issued the Series 2020 bonds which permitted the hotel to be used in this way. To date, the State has not needed to use the hotel for hospital space and it has continued to operate in its intended capacity as a hotel. The Series 2020 bond proceeds were used to purchase the HLC@Metro Inc's. assets and liabilities including the hotel. The HLC@Metro Inc. used the proceeds of that sale to defease the Series 2010 bonds in substance.

In August 2021, the \$46,345,000 carrying value of the Series 2020 bonds was legally defeased with the \$46,345,000 reacquisition price of the Series 2021 bonds (see item "d" below in Direct Placement Bonds) at which point the Series 2020 was removed from the University's balance sheet.

(d) Series 2021

On August 2, 2021, the University issued \$46,345,000 of Series 2021 Institutional Enterprise Revenue Refunding bonds to legally defease \$46,345,000 of outstanding Series 2020 bonds. The Series 2021 bonds offer a variable interest rate equal to 80% of LIBOR (SOFR beginning on July 1, 2023) plus 46 basis points due in monthly installments beginning in fiscal year 2022 with annual principal payments ranging from \$1,415,000 to \$4,550,000 from July 1, 2022 through July 1, 2043.

The defeasance of the Series 2020 with the Series 2021 resulted in a present value savings of \$4,950,372 and a reduction of total debt service payments equal to \$5,620,886 over the next 21 years.

There are no available lines of credit, and the outstanding bonds are all on parity and subject to the rights of the bondholders embedded in the Master Resolution and supplemental resolutions associated with each bond issue. There are no acceleration clauses. These bonds are not subject to the bond subsidy payments from the federal government.

(e) Series 2022A

On May 25, 2022, the University issued \$23,085,000 of Series 2022A Institutional Enterprise Revenue Refunding bonds to defease, in substance, \$21,520,000 of outstanding Series 2016 bonds. The Series 2022A bonds offer a fixed interest rate equal to 3.59% due in semiannual installments

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beginning in fiscal year 2023, with annual principal payments ranging from \$15,000 to \$1,485,000 from December 2022 to December 2045.

The net proceeds of \$22,495,788 were used to purchase U.S. government securities, which were deposited in an irrevocable trust with an escrow agent to provide for future debt service payments on the Series 2016 bonds. Accordingly, those trust assets and the liabilities for the Series 2016 bonds are not reflected in the University's financial statements. The defeasance of most of the Series 2016 with the Series 2022A resulted in a present value savings of \$1,869,269 and a reduction of total debt service payments equal to \$4,849,385 over the next 24 years.

There are no available lines of credit, and the outstanding bonds are all on parity and subject to the rights of the bondholders embedded in the Master Resolution and supplemental resolutions associated with each bond issue. There are no acceleration clauses. These bonds are not subject to the bond subsidy payments from the federal government.

(f) Series 2022B

On May 25, 2022, the University issued \$2,015,000 of Series 2022B Institutional Enterprise Revenue bonds. These bonds offer a fixed interest rate equal to 3.59% due in semiannual installments beginning in fiscal year 2023, with annual principal payments ranging from \$175,000 to \$230,000 from December 2022 to December 2032. The purpose of these bonds was to provide funding for the relocation of the Criminal Justice Department as a precursor to the construction of new nursing labs. The work related to this move was completed by the close of fiscal year 2025.

There are no available lines of credit, and the outstanding bonds are all on parity and subject to the rights of the bondholders embedded in the Master Resolution and supplemental resolutions associated with each bond issue. There are no acceleration clauses. These bonds are not subject to the bond subsidy payments from the federal government.

Principal and interest requirements on all outstanding bonds (non-direct and direct placement) at June 30, 2025 are summarized in the table below.

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<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2026	4,405,000	4,442,859	8,847,859
2027	4,935,000	4,168,489	9,103,489
2028	5,100,000	3,950,195	9,050,195
2029	5,270,000	3,724,567	8,994,567
2030	5,455,000	3,491,234	8,946,234
2031-2035	29,530,000	13,656,217	43,186,217
2036-2040	34,350,000	6,780,268	41,130,268
2041-2045	17,540,000	1,289,878	18,829,878
2046	1,485,000	27,844	1,512,844
	\$ 108,070,000	\$ 41,531,551	\$ 149,601,551
Unamortized discount, net	(22,431)		
unamortized premium, net	24,302		
	<u>108,071,871</u>		

(8) Pledged Revenue

None of the University's buildings are used as collateral for the bonds; rather the University has pledged future revenues to repay \$108,071,871 in outstanding revenue bonds. Pledged revenue includes all revenues derived from the facilities construction fee, all revenues derived from indirect cost recoveries (overhead) payable to research contracts and grants performed within the University's facilities, all revenues derived from mandatory fees for the provision of student and faculty services at the University, all revenues, net of operation and maintenance expenses, for the provision of continuing education services at the University, interest income, and federal interest subsidy payments received in connection with the bonds, and in fiscal year 2022 the University issued its 10th supplemental bond resolution and changed the pledged revenues from 10% of tuition revenue to 100% of net tuition revenue.

Proceeds from the bonds provided financing for the construction of the SSB, the AAC, the AES, the purchase of the Hotel, and various major remodeling projects. The total remaining principal and interest payments, (excluding the federal subsidy payments) are expected to be \$149,601,552 payable through fiscal year 2046. The total revenue pledged was \$133,214,806 and \$132,110,160, for June 30, 2025 and 2024, respectively.

The following table shows information for pledged revenues for fiscal years 2025 and 2024:

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	<u>2025</u>	<u>2024</u>
Tuition	\$ 100,400,010	\$ 100,276,546
Mandatory Fees	16,134,159	15,745,262
Facility Fee	7,929,021	7,356,840
Unrestricted Net Income	4,938,937	5,613,705
Net Continuing Education	1,663,576	1,050,473
Federal Subsidy	1,123,894	1,154,349
Indirect cost recovery	1,025,209	912,985
	<u>\$ 133,214,806</u>	<u>\$ 132,110,160</u>

(9) Other Liabilities

The Federal Perkins Loan Program Extension Act of 2015 expired and no additional legislation was passed to continue the extension. Therefore, beginning October 1, 2017, all colleges and universities were no longer allowed to award or disburse any new Perkins loans. As of June 30, 2025, Metropolitan State University of Denver has begun the liquidation process for the outstanding Perkins loans to the Department of Education (DoE) and will not continue to service them. However, any excess liquid capital that was collected in fiscal year 2024 was allocated between the Federal Capital Contribution (FCC) and the Institutional Capital Contribution (ICC) and the FCC portion was recorded as an "Other Liability" (current and non-current) in fiscal year 2024 for \$280,633.

(10) Compensated Absences

GASB Statement No. 34, *Basic Financial Statements – and Management’s Discussion and Analysis – for State and Local Governments*, and GASB Statement No. 35, *Basic Financial Statements – and Management’s Discussion and Analysis – for Public University and Universities*, require that compensated absences be broken out into current and noncurrent liabilities. Additionally, GASB Statement No. 101, *Compensated Absences*, requires the recognition of a liability when leave is attributable to services already rendered, the leave accumulates, and the leave is more likely than not to be used for time off or paid in cash/settled through non cash means. Employees may accrue annual and sick leave based on the length of service and, subject to certain limitations regarding the amount, will be paid upon termination. Moreover, any medical leave that has commenced on or before June 30th, and is expected to continue into the new fiscal year is required to be included in the recorded liability. The estimated liability of current compensated absences for which employees are vested for the years ended June 30, 2025 and 2024 are \$875,009 and \$969,208, respectively.

The estimated costs of noncurrent compensated absences for which employees are vested for the years ended June 30, 2025 and 2024 are \$8,616,563 and \$7,698,259, respectively. Fiscal years 2025 and 2024 operating expenses include an increase of \$824,105 and \$759,833, respectively for the estimated compensated absence liability.

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(11) Defined Contribution Retirement Plan

On September 10, 1993, the Board of Trustees of the State Colleges in Colorado adopted an Optional Retirement Plan (ORP) for faculty and exempt administrative staff under the authority of Senate Bill 92-127. The implementation date was May 1, 1994. Eligible employees were offered the choice of remaining in Public Employees' Retirement Association (PERA) (described in note 12) or participating in the ORP. New faculty and administrative staff members are required to enroll in the ORP unless they have one year or more service credit with PERA at the date of hire.

The ORP is a defined contribution pension plan with three investment managers, Fidelity Investments, TIAA, and AIG-VALIC, providing a range of investment accounts for participants. The University's required contribution to the ORP is 11.4% of covered payroll, and contribution by employees is 8% of covered payroll.

The University's contributions to the ORP for the fiscal year ended June 30, 2025, and 2024 were \$11,351,105 and \$10,882,623, respectively. The plan members' contributions for the fiscal year ended June 30, 2025, and 2024 were \$8,043,652 and \$7,726,456, respectively. These contributions were equal to the required contributions. All ORP contributions are immediately vested in the employee's account. Normal retirement for the ORP is age 65 with early retirement permitted at age 55. Benefits available to the employee at retirement are not guaranteed and are determined by contributions and investment decisions made by participants for their individual accounts.

(12) Defined Benefit Pension Plan

i) Summary of Significant Accounting Policies

Pensions. Metropolitan State University of Denver participates in the State Division Trust Fund (SDTF), a cost-sharing multiple-employer defined benefit pension plan administered by the Public Employees' Retirement Association of Colorado (PERA). The net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position (FNP) and additions to/deductions from the FNP of the SDTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

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ii) General Information about the Pension Plan

Plan description. Eligible employees of the University are provided with pensions through the SDTF—a cost-sharing multiple-employer defined benefit pension plan administered by PERA. Plan benefits are specified in Title 24, Article 51 of the Colorado Revised Statutes (C.R.S.), administrative rules set forth at 8 C.C.R. 1502-1, and applicable provisions of the federal Internal Revenue Code. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. PERA issues a publicly available annual comprehensive financial report (Annual Report) that can be obtained at www.copera.org/forms-resources/financial-reports-and-studies.

Benefits provided as of December 31, 2024. PERA provides retirement, disability, and survivor benefits. Retirement benefits are determined by the amount of service credit earned and/or purchased, highest average salary, the benefit structure(s) under which the member retires, the benefit option selected at retirement, and age at retirement. Retirement eligibility is specified in tables set forth at C.R.S. § 24-51-602, 604, 1713, and 1714.

The lifetime retirement benefit for all eligible retiring employees under the PERA benefit structure is the greater of the:

- Highest average salary multiplied by 2.5 percent and then multiplied by years of service credit.
- The value of the retiring employee's member contribution account plus a 100 percent match on eligible amounts as of the retirement date. This amount is then annuitized into a monthly benefit based on life expectancy and other actuarial factors.

In all cases the service retirement benefit is limited to 100 percent of highest average salary and also cannot exceed the maximum benefit allowed by federal Internal Revenue Code.

Members may elect to withdraw their member contribution accounts upon termination of employment with all PERA employers; waiving rights to any lifetime retirement benefits earned. If eligible, the member may receive a match of either 50 percent or 100 percent on eligible amounts depending on when contributions were remitted to PERA, the date employment was terminated, whether 5 years of service credit has been obtained and the benefit structure under which contributions were made.

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Upon meeting certain criteria, benefit recipients who elect to receive a lifetime retirement benefit generally receive post-retirement cost-of-living adjustments, referred to as annual increases in the C.R.S. Subject to the automatic adjustment provision (AAP) under C.R.S. § 24-51-413, eligible benefit recipients under the PERA benefit structure who began membership before January 1, 2007 will receive the maximum annual increase (AI) or AI cap of 1.00% unless adjusted by the AAP. Eligible benefit recipients under the PERA benefit structure who began membership on or after January 1, 2007, will receive the lesser of an annual increase of the 1.00% AI cap or the average increase of the Consumer Price Index for Urban Wage Earners and Clerical Workers for the prior calendar year, not to exceed a determined increase that would exhaust 10% of PERA's Annual Increase Reserve (AIR) for the SDTF. The AAP may raise or lower the aforementioned AI cap by up to 0.25% based on the parameters specified in C.R.S. § 24-51-413.

Disability benefits are available for eligible employees once they reach five years of earned service credit and are determined to meet the definition of disability. The disability benefit amount is based on the lifetime retirement benefit formula(s) shown above considering a minimum 20 years of service credit, if deemed disabled.

Survivor benefits are determined by several factors, which include the amount of earned service credit, highest average salary of the deceased, the benefit structure(s) under which service credit was obtained, and the qualified survivor(s) who will receive the benefits.

Contribution provisions as of June 30, 2025. Eligible employees of the University and the State are required to contribute to the SDTF at a rate set by Colorado statute. The contribution requirements for the SDTF are established under C.R.S. § 24-51-401, et seq. and § 24-51-413. Employee contribution rates for the period of July 1, 2023 through June 30, 2025 are summarized in the table below:

	July 1, 2023 Through December 31, 2023	January 1, 2024 Through June 30, 2024	July 1, 2024 Through December 31, 2024	January 1, 2025 Through June 30, 2025
Employee contribution (all employees except Safety Officers)	11.00%	11.00%	11.00%	11.00%

Contribution rates for the SDTF are expressed as a percentage of salary as defined in C.R.S. § 24-51-101(42).

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The employer contribution requirements for all employees, except Safety Officers, are summarized in the table below:

	Jul 1, 2023 Through Dec 31, 2023	Jan 1, 2024 Through Jun 30, 2024	Jul 1, 2024 Through Dec 31, 2024	Jan 1, 2025 Through Jun 30, 2025
Employer contribution rate	10.40%	10.40%	11.40%	11.40%
Automatic Adjustment as specified C.R.S. § 24-51-413	1%	1%	-	-
Amount of employer contribution apportioned to the Health Care Trust Fund as specified in C.R.S. § 24-51- 208(1)(f)	(1.02)%	(1.02)%	(1.02)%	(1.02)%
Amount apportioned to the SDTF	10.38%	10.38%	10.38%	10.38%
Amortization Equalization Disbursement (AED) as specified in C.R.S. § 24-51-411	5.00%	5.00%	5.00%	5.00%
Supplemental Amortization Equalization Disbursement (SAED) as specified in C.R.S. § 24-51-411	5.00%	5.00%	5.00%	5.00%
Defined Contribution Supplement as specified in C.R.S. § 24-51-415	0.17%	0.21%	0.21%	0.23%
Total employer contribution rate to the SDTF ¹	20.55%	20.59%	20.59%	20.61%

¹Rates are expressed as a percentage of salary as defined in C.R.S. § 24-51-101(42).

Employer contributions are recognized by the SDTF in the period in which the compensation becomes payable to the member and the University is statutorily committed to pay the contributions to the SDTF. Employer contributions recognized by the SDTF from the University were \$9,582,525 and \$9,120,544, for the years ended June 30, 2025 and 2024 respectively.

For purposes of GASB 68 paragraph 15, a circumstance exists in which a non-employer contributing entity is legally responsible for making contributions to the SDTF and is considered to meet the definition of a special funding situation. As specified in C.R.S. § 24-51-414, the State is required to contribute a \$225 million direct distribution each year to PERA starting on July 1, 2018. A portion of the direct distribution payment is allocated to the SDTF based on the proportionate amount of annual payroll of the SDTF to the total annual payroll of the SDTF, School Division Trust Fund, Judicial Division Trust Fund, and Denver Public Schools Division Trust Fund. A portion of the direct distribution allocated to the SDTF is considered a non-employer contribution for financial reporting purposes. As of December 31, 2025 and 2024, MSU Denver's proportionate share of this contribution was \$810,148 and \$182,812, respectively.

iii. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

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At June 30, 2025 and 2024, MSU Denver reported a liability of \$102,520,790 and \$113,893,908, respectively for its proportionate share of the net pension liability. The net pension liability for the SDTF as of June 30, 2025 and 2024 was measured as of December 31, 2024 and 2023, respectively, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2023, and 2022. Standard update procedures were used to roll forward the total pension liability to December 31, 2024 and 2023. MSU Denver's proportion of the net pension liability was based on MSU Denver's contributions to the SDTF for the calendar year 2024 and 2023 relative to the total contributions of participating employers and the State as a non-employer contributing entity for participating employers of the SDTF that are outside of the State's financial reporting entity.

At December 31, 2024 and 2023, MSU Denver's proportion was 1.0780995704 percent and 1.1262025214 percent, respectively, which was a decrease of .0481029510 percent. MSU Denver's proportion was 1.2506807222 percent at December 31, 2022, resulting in a decrease of .1244782008 percent from December 31, 2022 to 2023.

For the year ended June 30, 2025, and 2024, MSU Denver recognized pension expense of \$2,392,478 and (\$1,008,937), respectively. At June 30, 2025 and 2024, MSU Denver reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>June 30 2025</u>		<u>June 30 2024</u>	
	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Outflows of Resources</u>
Difference between expected and actual experience	\$ 3,008,986	\$ -	\$ 1,861,714	\$ 604,771
Changes of assumptions or other inputs	-	794,958	-	-
Net difference between projected and actual earnings on pension plan investments	2,258,209	-	8,272,104	-
Changes in proportion and differences between contributions recognized and proportionate share of contributions	-	4,853,315	855,128	7,078,694
Contributions subsequent to the measurement date	4,855,350	-	4,541,714	-
Total	\$ 10,122,545	\$ 5,648,273	\$ 15,530,660	\$ 7,683,465

The \$4,855,350 reported as deferred outflows of resources related to pensions in fiscal year 2025 resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the year ended June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

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Year ended June 30:		
2026	\$	(1,899,042)
2027		388,860
2028		564,522
2029		564,552
Total		(381,077)

Actuarial Assumptions. The total pension liability (TPL) in the December 31, 2023 and 2022 actuarial valuation was determined using the following actuarial cost method, actuarial assumptions and other inputs:

	<u>Dec 31, 2023</u>	<u>Dec 31, 2022</u>
Actuarial cost method	Entry age	Entry age
Price inflation	2.30%	2.30%
Real wage growth	.70%	.70%
Wage inflation	3.00%	3.00%
Salary increases, including wage inflation		
Members other than Safety Officers	3.30 – 10.90%	3.30-10.90%
Long-term investment rate of return, net of pension plan investment expenses, including price inflation	7.25%	7.25%
Discount rate	7.25%	7.25%
Post-retirement benefit increases:		
PERA Benefit Structure hired prior to 1/1/07; and DPS Benefit Structure (compounded annually)	1.00%	1.00%
PERA Benefit Structure hired after 12/31/06 ¹	Financed by Annual Inc. Reserve	Financed by Annual Inc. Reserve

¹ Post-retirement benefit increases are provided by the AIR, accounted separately within each Division Trust Fund, and subject to moneys being available; therefore, liabilities related to increases for members of these benefit tiers can never exceed available assets.

All mortality assumptions are developed on a benefit-weighted basis and apply generational mortality. Note that in all categories, displayed as follows, the mortality tables are generationally projected using scale MP-2019.

Pre-Retirement	Mortality Table	Adjustments, as Applicable
Members other than Safety Officers	PubG-2010 Employee	N/A
Safety Officers	PubS-2010 Employee	N/A
Post-Retirement (Retiree), Non-Disabled	Mortality Table	Adjustments, as Applicable
		Males: 94% of the rates prior to age 80/ 90% of the rates age 80 and older
Members other than Safety Officers	PubG-2010 Healthy Retiree	Females: 87% of the rates prior to age 80/ 107% of the rates age 80 and older

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Safety Officers	PubS-2010 Healthy Retiree	N/A
Post-Retirement (Beneficiary), Non-Disabled	Mortality Table	Adjustments, as Applicable
All Beneficiaries	Pub-2010 Contingent Survivor	Males: 97% of the rates for all ages Females: 105% of the rates for all ages
Disabled	Mortality Table	Adjustments, as Applicable
Members other than Safety Officers	PubNS-2010 Disabled Retiree	99% of the rates for all ages
Safety Officers	PubS-2010 Disabled Retiree	N/A

The actuarial assumptions used in the December 31, 2023 valuation were based on the results of the 2020 experience, dated October 28, 2020, for the period January 1, 2016, through December 31, 2019. Revised economic and demographic assumptions were adopted by the PERA Board on November 20, 2020.

Based on the 2024 experience analysis, dated January 3, 2025, for the period January 1, 2020, to December 31, 2023, revised actuarial assumptions were adopted by PERA's Board on January 17, 2025, and were effective as of December 31, 2024. The following assumptions were reflected in the roll forward calculation of the total pension liability from December 31, 2023, to December 31, 2024.

Salary increases, including wage inflation:

Members other than Safety Officers	2.70%-13.30%
Safety Officers	3.20%-16.30%

Salary scale assumptions were altered to better reflect actual experience. Rates of termination/withdrawal, retirement, and disability were revised to more closely reflect actual experience.

The estimated administrative expense as a percentage of covered payroll was increased from 0.40% to 0.45%.

The adjustments for credibility applied to the Pub-2010 mortality tables for active and retired lives, including beneficiaries, were updated based on the experience. All mortality assumptions are developed on a benefit-weighted basis. Note that in all categories, displayed as follows, the mortality tables are generationally projected using the 2024 adjusted MP-2021 projection scale.

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Pre-Retirement	Mortality Table	Adjustments, as Applicable
Members other than Safety Officers	PubG-2010 Employee	N/A
Safety Officers	PubS-2010 Employee	N/A
Post-Retirement (Retiree), Non-Disabled	Mortality Table	Adjustments, as Applicable
		Males: 90% of the rates for all ages
		Females: 85% of the rates prior to age 85/ 105% of the rates age 85 and older
Members other than Safety Officers	PubG-2010 Healthy Retiree	
Safety Officers	PubS-2010 Healthy Retiree	N/A
Post-Retirement (Beneficiary), Non-Disabled	Mortality Table	Adjustments, as Applicable
		Males: 92% of the rates for all ages
		Females: 100% of the rates for all ages
All Beneficiaries	Pub-2010 Contingent Survivor	
Disabled	Mortality Table	Adjustments, as Applicable
Members other than Safety Officers	PubNS-2010 Disabled Retiree	95% of the rates for all ages
Safety Officers	PubS-2010 Disabled Retiree	N/A

The long-term expected return on plan assets is monitored on an ongoing basis and reviewed as part of periodic experience studies prepared every four years, and asset/liability studies, performed every three to five years for PERA. The most recent analyses were outlined in the 2024 Experience Study dated January 3, 2025.

Several factors are considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentages and then adding expected inflation.

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The PERA Board first adopted the 7.25% long-term expected rate of return as of November 18, 2016. Following an asset/liability study, the Board reaffirmed the assumed rate of return at the November 15, 2019, meeting, and again at the Board's September 20, 2024, meeting. As of the most recent reaffirmation of the long-term rate of return, the target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the table as follows:

Asset Class	Target Allocation	30 Year Expected Geometric Real Rate of Return
Global Equity	51.00%	5.60%
Fixed Income	23.00%	2.60%
Private Equity	10.00%	7.60%
Real Estate	10.00%	4.10%
Alternatives	6.00%	5.20%
Total	100.00%	

Note: In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected nominal rate of return assumption of 7.25%.

Discount rate. As of December 31, 2024 and 2023 the discount rate used to measure the total pension liability was 7.25 percent. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.00%.
- Employee contributions were assumed to be made at the member contribution rates in effect for each year, including the scheduled increases in SB 18-200, and the required adjustments resulting from the 2018 and 2020 AAP assessment. Employee contributions for future plan members were used to reduce the estimated amount of total service costs for future plan members.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law for each year, including the scheduled increase in SB 18-200 and required adjustments resulting from the 2018 and 2020 AAP assessments. Employer contributions also include current and estimated future AED and SAED, until the actuarial value funding ratio reaches 103 percent, at which point the AED and SAED will each drop 0.50

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percent every year until they are zero. Additionally, estimated employer contributions reflect reductions for the funding of the AIR and retiree health care benefits. For future plan members, employer contributions were further reduced by the estimated amount of total service costs for future plan members not financed by their member contributions.

- As specified in law, the State, as a nonemployer contributing entity, will provide an annual direct distribution of \$225 million (actual dollars), commencing July 1, 2018, that is proportioned between the State, School, Judicial, and DPS Division Trust Funds based upon the covered payroll of each Division. The annual direct distribution ceases when all Division Trust Funds are fully funded.
- Employer contributions and the amount of total service costs for future plan members were based upon a process to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- The AIR balance was excluded from the initial fiduciary net position, as, per statute, AIR amounts cannot be used to pay benefits until transferred to either the retirement benefits reserve or the survivor benefits reserve, as appropriate. AIR transfers to the fiduciary net position and the subsequent AIR benefit payments were estimated and included in the projections.
- Benefit payments and contributions were assumed to be made at the middle of the year.

Based on the above assumptions and methods, the SDTF's fiduciary net position was projected to be available to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25 percent on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability. The discount rate determination does not use the municipal bond index rate, and therefore, the discount rate is 7.25 percent. There was no change in the discount rate from the prior measurement date.

Sensitivity of MSU Denver's proportionate share of the net pension liability to changes in the discount rate. The following presents the proportionate share of the net pension liability as of June 30, 2025 and 2024, calculated using the discount rate of 7.25 percent for both years presented, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25 percent) or 1-percentage-point higher (8.25 percent) than the current rate:

As of June 30, 2025	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)

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Proportionate share of the net pension liability	\$136,601,630	\$102,520,790	\$73,812,411
As of June 30, 2024	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
Proportionate share of the net pension liability	\$148,859,231	\$113,893,908	\$84,492,837

Pension plan fiduciary net position. Detailed information about the SDTF's fiduciary net position is available in PERA's Annual Report which can be obtained at www.copera.org/forms-resources/financial-reports-and-studies.

IV. Payables to the pension plan

MSU Denver had a \$808,764 and \$749,697 payable to the SDTF as of June 30, 2025 and 2024, respectively, which were comprised entirely of the June contributions legally required to be made to the plan.

(13) Other Retirement Plans

i) Defined Contribution Retirement Plan (DC Plan)

Plan Description – Employees of the State of Colorado hired on or after January 1, 2006, employees of certain community colleges hired on or after January 1, 2008, and certain classified employees of State Colleges and Universities hired on or after January 1, 2019, have the option to participate in the SDTF, a cost-sharing multiple-employer defined benefit pension plan, or the Defined Contribution Retirement Plan (PERA DC Plan).

The PERA DC Plan is an Internal Revenue Code Section 401(a) governmental profit-sharing defined contribution plan. Title 24, Article 51, Part 15 of the C.R.S., as amended, assigns the authority to establish Plan provisions to the PERA Board of Trustees. The DC Plan is also included in PERA's Annual Report as referred to above.

Funding Policy – All participating employees in the PERA DC Plan and the University are required to contribute a percentage of the participating employees' PERA-includable salary to the PERA DC Plan. The employee and employer contribution rates for the period July 1, 2023 through June 30, 2025 are summarized in the tables below:

	July 1, 2023 Through December 31, 2023	January 1, 2024 Through June 30, 2024	July 1, 2024 Through December 31, 2024	January 1, 2025 Through June 30, 2025
Employee Contribution Rates:				

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Employee contribution (all employees except Safety Officers)	11.00%	11.00%	11.00%	11.00%
Safety Officers Only	13.00%	13.00%	13.00%	13.00%
Employer Contribution Rates:				
On behalf of all employees except Safety Officers)	10.15%	10.15%	10.15%	10.15%

**Contribution rates are expressed as a percentage of salary as defined in C.R.S. § 24-51-101(42).

Additionally the employers are required to contribute AED and SAED, and other statutory amounts, to the SDTF as follows:

	July 1, 2023 Through December 31, 2023	January 1, 2024 Through June 30, 2024	July 1, 2024 Through December 31, 2024	January 1, 2025 Through June 30, 2025
Amortization Equalization Disbursement (AED) as specified in C.R.S. § 24-51-411	5.00%	5.00%	5.00%	5.00%
Supplemental Amortization Equalization Disbursement (SAED) as specified in C.R.S. § 24- 51-411 1	5.00%	5.00%	5.00%	5.00%
Automatic Adjustment Provision (AAP), as specified in C.R.S. § 24-51-4131	1.00%	1.00%	1.00%	1.00%
Defined Contribution statutory contribution as specified in C.R.S. § 24-51-15051	.25%	.25%	.25%	.25%
Defined Contribution Supplement as specified in C.R.S. § 24-51-415	.21%	.21%	.21%	.23%
Total employer contribution rate to the SDTF¹	11.46%	11.46%	11.46%	11.48%

**Contribution Rates are expressed as a percentage of salary as defined in C.R.S. § 24-51-101(42).

Contribution requirements are established under Title 24, Article 51, Section 1505 of the C.R.S., as amended. Participating employees of the PERA DC Plan are immediately vested in their own contributions and investment earnings and are immediately 50 percent vested in the amount of employer contributions made on their behalf. For each full year of participation, vesting of employer contributions increases by 10 percent. Forfeitures are used to pay expenses of the PERA DC Plan in accordance with PERA Rule 16.80 as adopted by the PERA Board of Trustees in accordance with Title 24, Article 51, Section 204 of the C.R.S. As a result, forfeitures do not reduce pension expense. During fiscal year 2025 and 2024 MSU Denver had zero members, in the PERA DC Plan; with employer contributions totaling \$0, which was equal to the required contribution amounts. There were no outstanding payables due to PERA as of June 30, 2025, or 2024 for the PERA DC plan.

ii) Student Retirement Plan

Beginning in fiscal year 1993, in accordance with the provision of C.R.S. 24-54.6-101, and as provided in Section 403(b) of the IRC, the State of Colorado Department of Higher Education established the Colorado Student Employees Defined Contribution Plan. Student employees taking fewer than six hours each semester are required to participate. The plan requires a 7.5%

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contribution on the employee's part with no employer contribution. Total current year payroll covered by the plan for the University for the fiscal years ended June 30, 2025 and 2024 was \$708,097 and \$610,485, respectively. Employee contributions for the fiscal years ended June 30, 2025 and 2024 were 7.5% of the covered payroll in the amount of \$53,107 and \$45,786, respectively.

14) Optional Investment Plans

i) 401(k) Voluntary Investment Program (PERAPlus 401(k) Plan)

Plan Description - Employees of MSU Denver who are also members of the SDTF may voluntarily contribute to the PERAPlus 401(k) Plan, an Internal Revenue Code Section 401(k) defined contribution plan administered by PERA. Title 24, Article 51, Part 14 of the C.R.S., as amended, assigns the authority to establish the Plan provisions to the PERA Board of Trustees. PERA issues a publicly available Annual Report which includes additional information on the PERAPlus 401(k) Plan. That report can be obtained at www.copera.org/investments/pera-financial-reports.

Funding Policy - The PERAPlus 401(k) Plan is funded by voluntary member contributions up to the maximum limits set by the Internal Revenue Service, as established under Title 24, Article 51, Section 1402 of the C.R.S., as amended. Employees are immediately vested in their own contributions.

ii) Deferred Compensation Plans

- a) The PERAPlus Deferred Compensation Plan (457 Plan) was established July 1, 2009 as a continuation of the State's deferred compensation plan, which was established for state and local government employees in 1981. At July 1, 2009, the State's administrative functions for the 457 Plan were transferred to PERA, where all costs of administration and funding are borne by the plan participants. Participants are allowed to make contributions of up to 100 percent of their annual gross salary (reduced by the percentage of their PERA contribution) to a maximum of the IRS limits for 457 plans. Participants who are age 50 and older, and contributing the maximum amount allowable were allowed to make an additional contribution in both calendar years 2023 and 2022. Contributions and earnings are tax-deferred.
- b) On July 1, 2013, the University also established a TIAA/CREF Lifecycle Excess Benefit 415(m) plan. The assets of this plan are owned and controlled by the University and are subject to the claims of the University's creditors; however, given that they are held in trust for the exclusive benefit of the participants and their beneficiaries, the employees have a vested interest. The excess benefits in this plan are

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not available to employees until termination, retirement, death or unforeseeable emergency. See note 2 for details of this plans' assets. As of June 30, 2025 the 415(m) plan had two participants.

(15) Defined Benefit Other Post-Employment Benefits (OPEB)

i) Health Care Trust Fund

Summary of Significant Accounting Policies

OPEB. *Metropolitan State University of Denver* participates in the Health Care Trust Fund (HCTF), a cost-sharing multiple-employer defined benefit OPEB fund administered by the Public Employees' Retirement Association of Colorado ("PERA"). The net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, OPEB expense, information about the fiduciary net position and additions to/deductions from the fiduciary net position of the HCTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefits paid on behalf of health care participants are recognized when due and/or payable in accordance with the benefit terms. Investments are reported at fair value.

General Information about the OPEB Plan

Plan description. Eligible employees of the University are provided with OPEB through the HCTF—a cost-sharing multiple-employer defined benefit OPEB plan administered by PERA. The HCTF is established under Title 24, Article 51, Part 12 of the Colorado Revised Statutes (C.R.S.), as amended, and sets forth a framework that grants authority to the PERA Board to contract, self-insure, and authorize disbursements necessary in order to carry out the purposes of the PERACare program, including the administration of the premium subsidies. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. PERA issues a publicly available Annual Report that can be obtained at www.copera.org/forms-resources/financial-reports-and-studies.

Benefits provided. The HCTF provides a health care premium subsidy to eligible participating PERA benefit recipients and retirees who choose to enroll in one of the PERA health care plans, however, the subsidy is not available if only enrolled in the dental and/or vision plan(s). The health care premium subsidy is based upon the benefit structure under which the member retires and the member's years of service credit. For members who retire having service credit with employers in the Denver Public Schools (DPS) Division and one or more of the other four Divisions (State, School, Local Government and Judicial), the premium subsidy is allocated between the HCTF and the Denver Public Schools Health Care Trust Fund (DPS HCTF). The basis for the amount of the premium subsidy funded by each

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trust fund is the percentage of the member contribution account balance from each division as it relates to the total member contribution account balance from which the retirement benefit is paid.

C.R.S. § 24-51-1202 et seq. specifies the eligibility for enrollment in the health care plans offered by PERA and the amount of the premium subsidy. The law governing a benefit recipient's eligibility for the subsidy and the amount of the subsidy differs slightly depending under which benefit structure the benefits are calculated. All benefit recipients under the PERA benefit structure and all retirees under the DPS benefit structure are eligible for a premium subsidy, if enrolled in a health care plan under PERACare. Upon the death of a DPS benefit structure retiree, no further subsidy is paid.

Enrollment in the PERACare health benefits program is voluntary and is available to benefit recipients and their eligible dependents, certain surviving spouses, and divorced spouses and guardians, among others. Eligible benefit recipients may enroll into the program upon retirement, upon the occurrence of certain life events, or on an annual basis during an open enrollment period.

PERA Benefit Structure

The maximum service-based premium subsidy is \$230 per month for benefit recipients who are under 65 years of age and who are not entitled to Medicare; the maximum service-based subsidy is \$115 per month for benefit recipients who are 65 years of age or older or who are under 65 years of age and entitled to Medicare. The basis for the maximum service-based subsidy, in each case, is for benefit recipients with retirement benefits based on 20 or more years of service credit. There is a 5 percent reduction in the subsidy for each year less than 20. The benefit recipient pays the remaining portion of the premium to the extent the subsidy does not cover the entire amount.

For benefit recipients who have not participated in Social Security and who are not otherwise eligible for premium-free Medicare Part A for hospital-related services, C.R.S. § 24-51-1206(4) provides an additional subsidy. According to the statute, PERA cannot charge premiums to benefit recipients without Medicare Part A that are greater than premiums charged to benefit recipients with Part A for the same plan option, coverage level, and service credit. Currently, for each individual PERACare enrollee, the total premium for Medicare coverage is determined assuming plan participants have both Medicare Part A and Part B and the difference in premium cost is paid by the HCTF or the DPS HCTF on behalf of benefit recipients not covered by Medicare Part A.

Contributions. Pursuant to Title 24, Article 51, Section 208(1)(f) of the C.R.S., as amended, certain contributions are apportioned to the HCTF. PERA-affiliated employers of the State, School, Local Government, and Judicial Divisions are required to contribute at a rate of 1.02 percent of

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PERA-includable salary into the HCTF.

Employer contributions are recognized by the HCTF in the period in which the compensation becomes payable to the member and the University is statutorily committed to pay the contributions. Employer contributions recognized by the HCTF from Metropolitan State University of Denver were \$434,299 and \$417,269 for the years ended June 30, 2025 and 2024, respectively.

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2025 and 2024, the University reported a liability of \$1,670,276 and \$2,597,881, respectively, for its proportionate share of the net OPEB liability. The net OPEB liability for the HCTF was measured as of December 31, 2024 and 2023, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of December 31, 2023, and 2022. Standard update procedures were used to roll-forward the total OPEB liability to December 31, 2024. The University's proportion of the net OPEB liability was based on the University's contributions to the HCTF for the calendar year 2024 relative to the total contributions of participating employers to the HCTF.

At December 31, 2024 and 2023, the University's proportion was 0.3493080547 percent and 0.3639886282 percent, respectively, which was a decrease of 0.0146805735 percent and 0.0331235473 percent from its proportion measured as of December 31, 2023 and 2022, respectively.

For the years ended June 30, 2025 and 2024 the University recognized OPEB expense of (\$23,185) and (\$381,856), respectively. At June 30, 2025 and 2024, the University reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	June 30, 2025		June 30, 2024	
	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Difference between expected and actual experience	\$ -	\$ 368,429	\$ -	\$ 532,461
Changes of assumptions or other inputs	19,153	533,903	30,549	275,463
Net difference between projected and actual earnings on OPEB plan investments	5,662	-	80,347	-
Changes in proportion and differences between contributions recognized and proportionate share of contributions	10,793	616,807	14,124	772,769
Contributions subsequent to the measurement date	223,270	-	218,993	-
Total	\$ 258,878	\$ 1,519,139	\$ 344,013	\$ 1,580,693

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\$223,270 reported as deferred outflows of resources related to OPEB, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended June 30:		
2026		(390,626)
2027		(311,106)
2028		(241,590)
2029		(229,971)
2030		(205,266)
Thereafter		(105,252)
Total		(1,483,811)

Actuarial assumptions. The total OPEB liability in the December 31, 2023 and 2022 actuarial valuation was determined using the following actuarial cost method, actuarial assumptions and other inputs:

	<u>Dec 31, 2023</u>	<u>Dec 31, 2022</u>
Actuarial cost method	Entry age	Entry age
Price inflation	2.30%	2.30%
Real wage growth	.70%	.70%
Wage inflation	3.00%	3.00%
Salary increases, including wage inflation		
Members other than Safety Officers	3.30%-10.90%	3.30%-10.90%
Long-term investment rate of return, net of OPEB		
plan investment expenses, including price inflation	7.25%	7.25%
Discount rate	7.25%	7.25%
Health care cost trend rates		
PERA benefit structure:		
Service-based premium subsidy	0.00%	0.00%
PERACare Medicare plans	16% for 2024	7% for 2023
	6.75% in 2025	6% in 2022
	gradually	gradually
	decreasing to	decreasing to
	4.50% in 2034	4.50% in 2033
MAPD PPO #2	105.00% in 2024	
	8.55% in 2025	
	Gradually decreasing	
	To 4.5% in 2034	
Medicare Part A premiums	3.50% for	3.50% for
	2024, gradually	2023, gradually
	rising to 4.50%	rising to 4.50%
	in 2033	in 2035

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As of the December 31, 2024, measurement date, the FNP and related disclosure components for the HCTF reflect additional payments related to the disaffiliation of Tri-County Health Department (Tri-County Health) as a PERA-affiliated employer, effective December 31, 2022. The additional employer disaffiliation payment allocations to the HCTF and Local Government Division Trust Fund were \$0.020 million and \$0.486 million, respectively.

Each year the per capita health care costs are developed by plan option. As of the December 31, 2023, actuarial valuation, costs are based on 2024 premium rates for the UnitedHealthcare Medicare Advantage Prescription Drug (MAPD) PPO plan #1, the UnitedHealthcare MAPD PPO plan #2, and the Kaiser Permanente MAPD HMO plan. Actuarial morbidity factors were then applied to estimate individual retiree and spouse costs by age, gender, and health care cost trend. This approach applies for all members and is adjusted accordingly for those not eligible for premium-free Medicare Part A for the PERA benefit structure.

Age-Related Morbidity Assumptions

Participant Age	Annual Increase (Male)	Annual Increase (Female)
65-68	2.2%	2.3%
69	2.8%	2.2%
70	2.7%	1.6%
71	3.1%	0.5%
72	2.3%	0.7%
73	1.2%	0.8%
74	0.9%	1.5%
75-85	0.9%	1.3%
86 and older	0.0%	0.0%

Sample Age	MAPD PPO #1 with Medicare Part A		MAPD PPO #2 with Medicare Part A		MAPD HMO (Kaiser) with Medicare Part A	
	Retiree/Spouse		Retiree/Spouse		Retiree/Spouse	
	Male	Female	Male	Female	Male	Female
65	\$1,710	\$1,420	\$585	\$486	\$1,897	\$1,575
70	\$1,921	\$1,589	\$657	\$544	\$2,130	\$1,763
75	\$2,122	\$1,670	\$726	\$571	\$2,353	\$1,853

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Sample Age	MAPD PPO #1 without Medicare Part A		MAPD PPO #2 without Medicare Part A		MAPD HMO (Kaiser) without Medicare Part A	
	Retiree/Spouse		Retiree/Spouse		Retiree/Spouse	
	Male	Female	Male	Female	Male	Female
65	\$6,536	\$5,429	\$4,241	\$3,523	\$7,063	\$5,866
70	\$7,341	\$6,073	\$4,764	\$3,941	\$7,933	\$6,563
75	\$8,110	\$6,385	\$5,262	\$4,143	\$8,763	\$6,900

The 2024 Medicare Part A premium is \$505 per month.

All costs are subject to the health care cost trend rates, as discussed below.

Health care cost trend rates reflect the change in per capita health costs over time due to factors such as medical inflation, utilization, plan design, and technology improvements. For the PERA benefit structure, health care cost trend rates are needed to project the future costs associated with providing benefits to those PERACare enrollees not eligible for premium-free Medicare Part A.

Health care cost trend rates for the PERA benefit structure are based on published annual health care inflation surveys in conjunction with actual plan experience (if credible), building block models and industry methods developed by health plan actuaries and administrators. In addition, projected trends for the Federal Hospital Insurance Trust Fund (Medicare Part A premiums) provided by the Centers for Medicare & Medicaid Services are referenced in the development of these rates. Medicare plan rates are applied where members have no premium-free Part A and where those premiums are already exceeding the maximum subsidy. MAPD PPO #2 has a separate trend because the first year rates are still below the maximum subsidy and to reflect the estimated impact of the Inflation Reduction Act for that plan option.

The PERA benefit structure health care cost trend rates that were used to measure the total OPEB liability are summarized in the table below:

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Year	PERACare Medicare Plans¹	MAPD PPO #21	Medicare Part A Premiums
2024	16.00%	105.00%	3.50%
2025	6.75%	8.55%	3.75%
2026	6.50%	8.10%	3.75%
2027	6.25%	7.65%	4.00%
2028	6.00%	7.20%	4.00%
2029	5.75%	6.75%	4.25%
2030	5.50%	6.30%	4.25%
2031	5.25%	5.85%	4.25%
2032	5.00%	5.40%	4.25%
2033	4.75%	4.95%	4.50%
2034+	4.50%	4.50%	4.50%

¹ Increase in 2024 trend rates due to the effect of the Inflation Reduction Act.

Mortality assumptions used in the December 31, 2023, valuation for the Division Trust Funds as shown in the following table, reflect generational mortality and were applied, as applicable, in the December 31, 2023, valuation for the HCTF, but developed using a headcount-weighted basis. Note that in all categories, displayed as follows, the mortality tables are generationally projected using scale MP-2019. Affiliated employers of the State, School, Local Government, and Judicial Divisions participate in the HCTF.

Pre-Retirement	Mortality Table	Adjustments, as Applicable
State and Local Government Divisions (members other than Safety Officers)	PubG-2010 Employee	N/A
Safety Officers	PubS-2010 Employee	N/A
School Division	PubT-2010 Employee	N/A
Judicial Division	PubG-2010(A) Above-Median Employee	N/A
Post-Retirement (Retiree), Non-Disabled	Mortality Table	Adjustments, as Applicable
State and Local Government Divisions (members other than Safety Officers)	PubG-2010 Healthy Retiree	Males: 94% of the rates prior to age 80/ 90% of the rates age 80 and older Females: 87% of the rates prior to age 80/ 107% of the rates age 80 and older

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Safety Officers	PubS-2010 Healthy Retiree	N/A
		Males: 112% of the rates prior to age 80/ 94% of the rates age 80 and older
School Division	PubT-2010 Healthy Retiree	Females: 83% of the rates prior to age 80/ 106% of the rates age 80 and older
Judicial Division	PubG-2010(A) Above-Median Healthy Retiree	N/A
Post-Retirement (Beneficiary), Non-Disabled	Mortality Table	Adjustments, as Applicable
		Males: 97% of the rates for all ages
All Beneficiaries	Pub-2010 Contingent Survivor	Females: 105% of the rates for all ages
Disabled	Mortality Table	Adjustments, as Applicable
Members other than Safety Officers	PubNS-2010 Disabled Retiree	99% of the rates for all ages
Safety Officers	PubS-2010 Disabled Retiree	N/A

The following health care costs assumptions were updated and used in the roll-forward calculation for the HCTF:

- Per capita health care costs in effect as of the December 31, 2023, valuation date for those PERACare enrollees under the PERA benefit structure who are expected to be age 65 and older and are not eligible for premium-free Medicare Part A benefits have been updated to reflect costs for the 2024 plan year.
- The health care cost trend rates applicable to health care premiums were revised to reflect the current expectation of future increases in those premiums. A separate trend rate assumption set was added for MAPD PPO #2 as the first-year rate is still below the maximum subsidy and also the assumption set reflects the estimated impact of the Inflation Reduction Act for that plan option.
- The Medicare health care plan election rate assumptions were updated effective as of the December 31, 2023, valuation date based on an experience analysis of recent data.

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The actuarial assumptions used in the December 31, 2023, valuation were based on the results of the 2020 experience analysis dated October 28, 2020, and November 4, 2020, for the period January 1, 2016 through December 31, 2019. Revised economic and demographic assumptions were adopted by PERA's Board on November 20, 2020.

Based on the 2024 experience analysis, dated January 3, 2025, for the period January 1, 2020, to December 31, 2023, revised actuarial assumptions were adopted by PERA's Board on January 17, 2025, and were effective as of December 31, 2024. The following assumptions were reflected in the roll forward calculation of the total OPEB liability from December 31, 2023, to December 31, 2024.

	State Division	School Division	Local Government Division	Judicial Division
Salary increases, including wage inflation:				
Members other than Safety Officers	2.70%-13.30%	4.00%-13.40%	3.40%-13.00%	2.30%-4.70%
Safety Officers	3.20%-16.30%	N/A	3.20%-16.30%	N/A

The following health care costs assumptions were used in the roll forward calculation for the HCTF:

- Salary scale assumptions were altered to better reflect actual experience.
- Rates of termination/withdrawal, retirement, and disability were revised to more closely reflect actual experience.
- Participation rates were reduced.
- MAPD premium costs are no longer age graded.

Plan	With Medicare Part A	Without Medicare Part A
MAPD PPO #1	\$1,824	\$6,972
MAPD PPO #2	624	4,524
MAPD HMO (Kaiser)	2,040	7,596

The adjustments for credibility applied to the Pub-2010 mortality tables for active and retired lives, including beneficiaries, were updated based on the experience. Note that in all categories, the mortality tables are generationally projected using the 2024 adjusted MP-2021 project scale. These assumptions

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updated for the Division Trust Funds, were also applied in the roll forward calculations for the HCTF using a headcount-weighted basis. Affiliated employers of the State, School, Local Government, and Judicial Divisions participate in the HCTF.

Pre-Retirement	Mortality Table	Adjustments, as Applicable
State and Local Government Divisions (members other than Safety Officers)	PubG-2010 Employee	N/A
Safety Officers	PubS-2010 Employee	N/A
School Division	PubT-2010 Employee	N/A
Judicial Division	PubG-2010(A) Above-Median Employee	N/A
Post-Retirement (Retiree), Non-Disabled	Mortality Table	Adjustments, as Applicable
State and Local Government Divisions (members other than Safety Officers)	PubG-2010 Healthy Retiree	Males: 90% of the rates for all ages Females: 85% of the rates prior to age 85/ 105% of the rates age 85 and older
Safety Officers	PubS-2010 Healthy Retiree	N/A
School Division	PubT-2010 Healthy Retiree	Males: 106% of the rates for all ages Females: 86% of the rates prior to age 85/ 115% of the rates age 85 and older
Judicial Division	PubG-2010(A) Above-Median Healthy Retiree	N/A
Post-Retirement (Beneficiary), Non-Disabled	Mortality Table	Adjustments, as Applicable
All Beneficiaries	Pub-2010 Contingent Survivor	Males: 92% of the rates for all ages Females: 100% of the rates for all ages
Disabled	Mortality Table	Adjustments, as Applicable
Members other than Safety Officers	PubNS-2010 Disabled Retiree	95% of the rates for all ages
Safety Officers	PubS-2010 Disabled Retiree	N/A

The actuarial assumptions pertaining to per capita health care costs and their related trend rates are analyzed annually and updated, as appropriate, by the PERA Board's actuary.

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The long-term expected return on plan assets is monitored on an ongoing basis and reviewed as part of periodic experience studies prepared every four years, and asset/liability studies, performed every three to five years for PERA. The most recent analyses were outlined in the 2024 Experience Study report dated January 3, 2025.

Several factors are considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentages and then adding expected inflation.

The PERA Board first adopted the 7.25% long-term expected rate of return as of November 18, 2016. Following an asset/liability study, the Board reaffirmed the assumed rate of return at the November 15, 2019, meeting, and again at the Board's September 20, 2024, meeting. As of the most recent reaffirmation of the long-term rate of return, the target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the table as follows:

Asset Class	Target Allocation	30 Year Expected Geometric Real Rate of Return
Global Equity	51.00%	5.00%
Fixed Income	23.00%	2.60%
Private Equity	10.00%	7.60%
Real Estate	10.00%	4.10%
Alternatives	6.00%	5.20%
Total	100.00%	

In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected nominal rate of return assumption of 7.25%.

Sensitivity of the University's proportionate share of the net OPEB liability to changes in the Health Care Cost Trend Rates. The following presents the net OPEB liability using the current health care cost trend rates applicable to the PERA benefit structure, as well as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current rates:

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As of December 31, 2024	1% Decrease in Trend Rates	Current Trend Rates	1% Increase in Trend Rates
Initial PERACare Medicare trend rate ¹	5.75%	6.75%	7.75%
Ultimate PERACare Medicare trend rate	3.50%	4.50%	5.50%
Initial MAPD PPO#2 trend rate ¹	7.55%	8.55%	9.55%
Ultimate MAPD PPO#2 trend rate	3.50%	4.50%	5.50%
Initial Medicare Part A trend rate ¹	2.75%	3.75%	4.75%
Ultimate Medicare Part A trend rate	3.50%	4.50%	5.50%
Net OPEB Liability	\$1,625,274	\$1,670,276	\$1,721,205

As of December 31, 2023	1% Decrease in Trend Rates	Current Trend Rates	1% Increase in Trend Rates
Initial PERACare Medicare trend rate	5.75%	6.75%	7.75%
Ultimate PERACare Medicare trend rate	3.50%	4.50%	5.50%
Initial Medicare Part A trend rate	2.50%	3.50%	4.50%
Ultimate Medicare Part A trend rate	3.50%	4.50%	5.50%
Net OPEB Liability	\$2,523,318	\$2,597,881	\$2,678,989

¹For the January 1, 2025, plan year.

Discount rate. The discount rate used to measure the TOL was 7.25%. The basis for the projection of liabilities and the FNP used to determine the discount rate was an actuarial valuation performed as of December 31, 2023, and the financial status of the HCTF as of the current measurement date (December 31, 2024). In addition, the following methods and assumptions were used in the projection of cash flows:

- Updated health care cost trend rates for Medicare Part A premiums as of the December 31, 2024, measurement date.
- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.00%.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law and effective as of the measurement date.
- Employer contributions and the amount of total service costs for future plan members were based upon a process to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.

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- Estimated transfers of dollars into the HCTF representing a portion of purchase service agreements intended to cover the costs associated with OPEB benefits.
- Benefit payments and contributions were assumed to be made at the middle of the year.
- As of the December 31, 2024, measurement date, the FNP and related disclosure components for the HCTF reflect additional payments related to the disaffiliation of Tri-County Health as a PERA-affiliated employer, effective December 31, 2022. The additional employer disaffiliation payment allocations to the HCTF and Local Government Division Trust Fund were \$0.020 million and \$0.486 million, respectively.

Based on the above assumptions and methods, the HCTF's FNP was projected to be available to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25% on OPEB plan investments was applied to all periods of projected benefit payments to determine the TOL. The discount rate determination does not use the municipal bond index rate, and therefore, the discount rate is 7.25%. There was no change in the discount rate from the prior measurement date.

Sensitivity of the University's proportionate share of the net OPEB liability to changes in the discount rate. The following presents the proportionate share of the net OPEB liability calculated using the discount rate of 7.25 percent, as well as what the proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25 percent) or 1-percentage-point higher (8.25 percent) than the current rate:

As of December 31, 2024	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
Proportionate share of the net OPEB liability	\$2,046,949	\$1,670,276	\$1,345,538

As of December 31, 2023	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
Proportionate share of the net OPEB liability	\$3,068,424	\$2,597,881	\$2,195,332

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OPEB plan fiduciary net position. Detailed information about the HCTF's fiduciary net position is available in PERA's Annual Report which can be obtained at www.copera.org/forms-resources/financial-reports-and-studies.

Payables to the OPEB plan

MSU Denver had a \$40,065 and \$37,211 payable to the HCTF as of June 30, 2025 and 2024, respectively, which was comprised entirely of the June contributions legally required to be made to the plan.

ii) Colorado Higher Education Insurance Benefits Alliance (CHEIBA)

University faculty and exempt administrative staff receive health insurance through the Colorado Higher Education Insurance Benefits Alliance Trust (CHEIBA). CHEIBA is a cost-sharing multiple-employer insurance purchasing pool.

CHEIBA financial statements are prepared under GAAP using the accrual basis of accounting following governmental accounting standards for a business-type activity. The financial statements can be obtained by contacting Gallagher Benefits Services, Inc.

There are no long-term contracts for contributions to the plan. Participating schools can withdraw their participation in the plan with at least one-year notice to the CHEIBA board.

(16) Commitments and Contingent Liabilities

Amounts expended under the terms of certain grants and contracts are subjected to audit and possible adjustment by governmental agencies. In the opinion of management, any adjustments will not have a material or adverse effect on the accompanying financial statements.

The University, in the course of conducting business, is a party to various litigation and other claims. Although the final outcome of these legal actions cannot be determined at this time, management does not believe the ultimate resolution of these matters will have a significant adverse effect on the financial statements of the University.

The University is subject to risk of loss from liability for accidents, property damage, and personal injury. These risks are managed by the State Office of Risk Management, an agency formed in statute. MSU Denver does not retain risk of loss except for damage incurred to property belonging to the State limited to a \$5,000 deductible per incident. Pursuant to the Colorado Governmental Immunity Act, CRS 24-10-114, claims that accrued before January 1, 2018 brought under state law are limited to \$350,000 per person and \$990,000 per accident. Claims that accrue after January 1, 2018, and before January 1, 2022 brought under state law are limited to \$387,000 per person and \$1,093,000 per accident. Claims that

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accrue on or after January 1, 2022 and before January 1, 2026 brought under state law are limited to \$424,000 per person and \$1,195,000 per accident.

The premiums MSU Denver pays to the State Office of Risk Management are based on an assessment of risk exposure and historical claims experience. Liability of State higher education institutions is limited by the Colorado Governmental Immunity Act. Settled claims resulting from these risks have not exceeded insurance coverage in any of the past three fiscal years, nor have there been any significant reductions in insurance coverage from the prior year.

Contracts have been entered for the purposes of planning, modifying, and equipping certain buildings, facilities or information technology infrastructure with outstanding amounts totaling \$123,063,912 and \$1,742,949 as of June 30, 2025, and 2024, respectively. The commencement of several large projects in fiscal year 2025, such as the Day Health Institute Tower, the Summit House and the Student Information System are the cause for the large increase in fiscal year 2025.

(17) Campus Shared Controlled Costs

Legislation enacted in 1974 established AHEC and included the University as one of the constituent institutions, along with the CCD and the UCD. Each institution operates independently as an educational institution responsible to its own governing board while sharing common operations. For the purpose of total financial disclosure, the University's portion of campus-shared costs for the Auraria Campus is as follows:

	Year Ended June 30	
	2025	2024
Administration of Auraria Higher Education Center		
and operation and maintenance of plant	\$ 14,073,153	12,859,867
Controlled Maintenance	4,782,455	1,091,088
Library and Media Center	1,128,058	4,983,274
Total	<u>\$ 19,983,666</u>	<u>18,934,229</u>

The University's existing and future commitments to AHEC are established within the Senate Bill 10-1301. The University's ability to fulfill existing and future commitments is contingent upon funds being appropriated for such purposes. For the year ending June 30, 2026, the University's portion of shared costs is estimated to be \$5,392,028 (unaudited).

(18) Legislative Appropriations

The Colorado State Legislature establishes spending authority to the University in its annual Long Appropriations Bill (Long Bill). The Long Bill appropriated funds include re-appropriated funds from the State's College Opportunity Fund as well as cash funds from the student's share of tuition.

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For the years ended June 30, 2025 and 2024, appropriated expenses were within the authorized spending authority. For the years ended June 30, 2025 and 2024, the University had a total re-appropriation of \$102,577,951 and \$93,592,346, respectively. For years ended June 30, 2025 and 2024, the University's appropriated funds consisted of \$37,964,654 and \$36,544,498, respectively, received from students that qualified for stipends from the College Opportunity Fund and \$64,613,297 and \$57,047,848, respectively, as fee-for-service contract revenue. As of June 30, 2025, and 2024, the University's total appropriation of cash funds for the student's share of tuition was \$109,848,100 and 106,810,603, respectively. All other revenues and expenses reported by the University represent non-appropriated funds and are excluded from the annual appropriations bill. Non-appropriated funds are revenues resulting from student fees, grants and contracts, gifts, indirect cost recoveries, auxiliary revenues and other revenue sources.

(19) Component Unit Disclosures

GASB Statement No. 14, as amended by GASB Statement No. 61 and GASB Statement No. 39, require the inclusion of the Foundation as a discretely presented component unit, as well as the inclusion of the Authority and HLC@Metro, Inc. as blended component units, based on the nature and significance of their relationships with the University.

The Foundation is a not-for-profit corporation formed to promote the welfare, development, growth, and well-being of the University. The Foundation is a separate legal entity, which is fully independent from the University, is not financially dependent upon the University, has a separately elected board of directors, and as such, has substantial autonomy and separate government entity characteristics. The financial statements of the Foundation are prepared on the accrual basis and follow the Financial Accounting Standards Board (FASB) Accounting Standards Codification (ASC) Topic 958, *Not-for-Profit Entities*.

On August 17, 2010, the University's Board of Trustees approved the incorporation of the HLC@Metro, Inc., a not-for-profit, special-purpose corporation in order to create the Hotel Learning Center (HLC). The HLC@Metro, Inc. established a management agreement with Sage Hospitality to manage the hotel, and a franchise agreement with Marriott to market the hotel. The essence of these agreements was that the hotel was to provide services to the community-at-large, and not to the exclusive or even primary benefit of MSU Denver or MSU Denver's students, faculty, and staff; thereby supporting a discrete financial statement presentation. However, in June of 2020, the University's Board of Trustees and the HLC@Metro Inc. Board of Directors voted to approve the transfer of most of the assets, liabilities, and agreements of the HLC@Metro Inc. to the University in consideration for the in substance defeasance of the HLC@Metro Inc's Series 2010 bonds. Therefore, beginning July 1, 2020, the HLC@Metro Inc. sole purpose was to serve the University as an advisory board, as opposed to serving the public. That change in addition to the facts that MSU Denver appoints a voting majority of the HLC@Metro Inc's board and that the University can impose its will on the

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HLC@Metro Inc. changed the financial statement presentation requirements from discrete to a blended presentation. The HLC@Metro Inc. reported no operational revenues or expenses in fiscal year 2024 or 2025. The financial statements of HLC@Metro, Inc. are prepared on the accrual basis and are prepared in conformity with applicable GASB standards.

The Foundation uses a different GAAP reporting model and, following the GASB Statement No. 39 recommendation, its financial information is not presented on the same page as the University but is reported on separate pages after the University's financial statements. The separate financial statements include the statements of financial position and the statements of activities. In addition, disclosures specific to the Foundation's financial statements are provided on separate pages after the University's disclosures.

The full annual financial report for the Foundation can be obtained by visiting <https://www.msudenver.edu/giving/msu-denver-foundation/tax-information-and-financial-statements/>.

On August 17, 2010 the University's Board of Trustees approved the formation of the Authority for the purpose of issuing the bonds necessary to fund the hotel/HLC. Pursuant to an intergovernmental agreement between MSU Denver and the HLC@Metro Inc., the Board of Directors of the Authority authorized the issuance of the bonds and transferred the proceeds to the HLC@Metro Inc. Although the Board of Directors of the Authority was responsible for the issuance of the bonds rather than the University's Board of Trustees, the Board of Trustees was authorized to set certain parameter restrictions on the total amount of the bonds issued, the maximum interest rate, and the final maturity date of the bonds.

The Authority's Board of Directors is comprised of three members; two of which are appointed by MSU Denver, and one is appointed by the HLC@Metro Inc. The Authority was established for the primary purpose of issuing bonds and because the University is able to overrule or otherwise modify any decisions relating to that debt, the University is considered to have the authority to impose its will as defined by GASB Statement No. 14. Furthermore, because the bonds were issued almost exclusively for the benefit of the University the financial transactions should be blended with the University's as opposed to being showed separately.

The bonds were immediately transferred to the HLC@Metro Inc. in 2010 and the Authority has not had any other transactions since then, therefore there is no impact to the University's financial statements.

(20) Related-Party Transactions

Transactions between the University and its discretely presented component unit are considered to be related-party transactions. Amounts reported may differ from the component unit's notes to basic financial statements based on various timing differences, all of which have been substantially reconciled to the component unit's balances.

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The University leased office space to the Foundation and recorded \$6,206 and \$16,548 in rent revenue for the fiscal years ending June 30, 2025 and 2024, respectively. During the years ended June 30, 2025 and 2024, the Foundation provided \$8,120,466 and \$8,437,705, respectively, of funding to the University for various purposes, such as scholarships, departmental funding, and other programs.

The University provides employees on a reimbursement basis to the Foundation. For the years ended June 30, 2025 and 2024, these expenses were \$2,349,856 and \$2,165,150, respectively. In addition, the University donates development and certain personnel costs to the Foundation, which totaled \$4,281,002 and \$4,281,036 for the years ended June 30, 2025 and 2024, respectively. The University also provides Foundation advancement operational expenses not reimbursed by the Foundation totaling, \$1,621,053 and \$1,012,498, for fiscal year 2025 and 2024, respectively.

In fiscal year 2010 the Foundation purchased a building which houses the University's Center for Visual Arts. The University provided \$132,995 and \$144,503 for lease and operating costs for this space for the years ended June 30, 2025 and 2024, respectively. In fiscal year 2024 the Foundation purchased the 800 Kalamath building which the University was renting from NIMBL Holdings LLC, and the rental agreement between the University and NIMBL Holdings LLC was transferred to the Foundation; thereby resulting in \$287,274 and \$143,637 of payments for the years ending June 30 2025, and 2024, respectively, from the University to the Foundation via their related party LLC "800 Kalamath LLC". In fiscal year 2024, MSU Denver began the capital construction of the Classroom 2 Career Hub. The Foundation purchased \$525,000 in lumber as a donation to the project, no such payments were made in fiscal year 2025.

As of June 30, 2025, the University had an outstanding receivable balance of \$1,623,767 and an outstanding payable balance of \$80,199. As of June 30, 2024 the University had an outstanding receivable balance of \$950,226 but no outstanding payables.

(21) Subsequent Event

On August 12, 2025, MSU Denver issued \$100,565,000 in Series 2025A and \$9,565,000 in Series 2025B Revenue Bonds per the University's eleventh supplemental resolution to finance the construction of a housing facility, renovate the Event Center on the Auraria campus, fund capitalized interest, and pay cost of issuance of the Series 2025 bonds.

The housing facility is the University's first student housing offering, consisting of a twelve-story mixed-use building. The first floor will be dining space and other commercial and retail space, the second floor will be the Classroom to Career Hub (which will not be funded with these bond proceeds) and the third through the twelfth floors will contain 155 units with 586 beds of student housing. Approximately \$13 million of the Series 2025 proceeds will fund the renovation of a defunct pool space into a multipurpose area that will serve as a training and education space to support the University's exercise and sport sciences students,

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as well as large event space to host key events.

The Series 2025 bonds qualify for the State Intercept Program, and are payable solely from pledged revenues. The bonds are all on parity and subject to the rights of bondholders embedded in the Master Resolution and supplemental resolutions. There are no acceleration clauses. The Series 2025A are tax exempt and mature in 2045 with an average coupon rate of 5.06%, whereas the Series 2025B are taxable and mature in 2032 with an average coupon rate of 4.40%.

METROPOLITAN STATE UNIVERSITY OF DENVER FOUNDATION INC.
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NOTE 1 PRINCIPAL ACTIVITY AND SIGNIFICANT ACCOUNTING POLICIES

Organization

Metropolitan State University of Denver Foundation, Inc. (the Foundation) is a Colorado nonprofit organization established to promote the general welfare and development of Metropolitan State University of Denver (the University).

The Foundation is the sole member of 965 Santa Fe, LLC (Sante Fe LLC) and 800 Kalamath Street LLC (Kalamath LLC), Colorado limited liability companies. Sante Fe LLC owns and rents the Center for Visual Arts (the CVA) facility to the University. Kalamath LLC owns and rents the School of Music facility to the University.

The consolidated financial statements include the accounts of the Foundation, Sante Fe LLC, and Kalamath LLC because the Foundation has both control and an economic interest in the LLCs. All significant intercompany accounts and transactions have been eliminated in consolidation. Unless otherwise noted, these consolidated entities are hereinafter referred to as the Foundation.

Cash, Cash Equivalents, and Restricted Cash

The Foundation considers all cash and highly liquid financial instruments with original maturities of three months or less, and which are neither held for nor restricted by donors for long-term purposes, to be cash and cash equivalents. Cash and highly liquid financial instruments restricted to endowment, held on behalf of others or other long-term purposes of the Foundation are excluded from this definition. The Foundation serves as a repository of funds raised through the Colorado Rockies Foundation 50/50 Raffle on behalf of Metropolitan State University of Denver Alumni Association, a separate Colorado nonprofit organization.

	2025	2024
Cash and Cash Equivalents	\$ 7,926,260	\$ 5,754,459
Cash Restricted for Alumni Association	267,346	240,477
Total	<u>\$ 8,193,606</u>	<u>\$ 5,994,936</u>

Promises to Give

Unconditional promises to give expected to be collected within one year are recorded at net realizable value. Unconditional promises to give expected to be collected in future years are initially recorded at fair value using present value techniques incorporating risk-adjusted discount rates designed to reflect the assumptions market participants would use in pricing the asset. In subsequent years, amortization of the discount is included in contribution revenue in the consolidated statements of activities. Management's estimate of the allowance for uncollectible promises to give is based on historical collection rates and an analysis of the collectability of individual promises.

METROPOLITAN STATE UNIVERSITY OF DENVER FOUNDATION INC.
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**NOTE 1 PRINCIPAL ACTIVITY AND SIGNIFICANT ACCOUNTING POLICIES
(CONTINUED)**

Property and Equipment

Property and equipment additions over \$5,000 with useful lives exceeding one year are recorded at cost, or if donated, at fair value on the date of donation. Depreciation is computed using the straight-line method over the estimated useful lives of the assets. At present only the buildings at 965 Santa Fe and 800 Kalamath are subject to depreciation over a 30-year useful life. When assets are sold or otherwise disposed of, the cost and related depreciation are removed from the accounts, and any remaining gain or loss is included in the consolidated statements of activities. Costs of maintenance and repairs that do not improve or extend the useful lives of the respective assets are expensed when incurred. Property and equipment also includes works of art which are capitalized at original cost, or fair value if donated, and are not depreciated because the Foundation intends to preserve these assets in perpetuity.

The Foundation reviews the carrying values of property and equipment for impairment whenever events or circumstances indicate that the carrying value of an asset may not be recoverable from the estimated future cash flows expected to result from its use and eventual disposition. When considered impaired, an impairment loss is recognized to the extent carrying value exceeds the fair value of the asset. There were no indicators of asset impairment during the years ended June 30, 2025 and 2024.

Property Held for Sale

During the year ended June 30, 2025, the Foundation received a contribution of land and building. The contribution was recorded at its estimated fair value based on comparable properties recently sold in the Denver Metro area. The property was received by a third- party nonprofit organization on behalf of the Foundation and the third-party nonprofit organization is actively working with a real estate broker to market and sell the property. Upon sale of the property the net proceeds will be distributed to the Foundation.

Investments

Investments are recorded at cost if purchased, or if donated, at fair value on the date of donation. Thereafter, investments are reported at their fair values in the consolidated statements of financial position. Net investment return/(loss) is reported in the consolidated statements of activities and consists of interest and dividend income, realized and unrealized capital gains and losses, less external and direct internal investment expenses.

Net Assets

Net assets, revenues, gains, and losses are classified based on the existence or absence of donor- (or certain grantor-) imposed restrictions. Accordingly, net assets and changes therein are classified and reported as follows:

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**NOTE 1 PRINCIPAL ACTIVITY AND SIGNIFICANT ACCOUNTING POLICIES
(CONTINUED)**

Net Assets (Continued)

Net Assets Without Donor Restrictions – Net assets available for use in general operations and not subject to donor- (or certain grantor-) imposed restrictions. The governing board has designated, from net assets without

Net Assets With Donor Restrictions – Net assets subject to donor- (or certain grantor-) imposed restrictions. Some donor-imposed restrictions are temporary in nature, such as those that will be met by the passage of time or other events specified by the donor. Other donor-imposed restrictions are perpetual in nature, where the donor stipulates that resources be maintained in perpetuity. The Foundation reports contributions restricted by donors as increases in net assets with donor restrictions if they are received with donor stipulations that limit the use of the donated assets. When a donor restriction expires, that is, when a stipulated time restriction ends or purpose restriction is accomplished, net assets with donor restrictions are reclassified to net assets without donor restrictions and reported in the consolidated statements of activities as Net Assets Released from Restrictions.

Revenue Recognition

The Foundation records contributions in accordance with the requirements of accounting principles generally accepted in the United States of America for nonprofit entities. The Foundation recognizes revenue for contributions (and grants considered to be contributions) based upon the presence or absence of donor-imposed conditions. For those contributions absent of donor-imposed conditions, revenues are recognized at the time the Foundation is notified of the contribution and that promise is verified, regardless of the timing of cash receipt. For contributions with donor-imposed conditions – that is, those with a measurable performance or other barrier and a right of return or release – revenues are recognized at the time the conditions are substantially met, regardless of the timing of cash receipt.

Promises to give are recognized initially at fair value. Fair value is estimated giving consideration to anticipated future cash receipts (after allowance is made for uncollectible contributions) and discounting such amounts at a risk-adjusted rate commensurate with the duration of the donor's payment plan. Amortization of the discounts is recorded as additional contributions revenue.

When a donor restriction expires, that is, when a stipulated time restriction ends, or the purpose of the restriction is accomplished, net assets with restrictions are reclassified to net assets without restrictions and reported in the consolidated statements of activities as Net Assets Released from Restrictions.

Contributions of assets other than cash are recorded at their estimated fair value. Contributions of services are recognized if the services received (a) create or enhance nonfinancial assets or (b) require specialized skills, are provided by individuals possessing those skills, and would typically need to be purchased if not provided by donation.

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NOTES TO FINANCIAL STATEMENTS
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**NOTE 1 PRINCIPAL ACTIVITY AND SIGNIFICANT ACCOUNTING POLICIES
(CONTINUED)**

Endowment management fees consist of fees charged to manage endowment funds during the fiscal year. Fees are assessed to endowment funds on a quarterly basis in accordance with fund agreements.

Donated Professional Services, In-Kind Contributions, and Services Received from the University

Volunteers contribute significant amounts of time to the Foundation's program services, administration, and fundraising and development activities; however, the consolidated financial statements do not reflect the value of these contributed services because they do not meet recognition criteria prescribed by accounting principles generally accepted in the United States of America. Contributed goods are recorded at fair value at the date of donation. Donated services received from Affiliated Organizations are recorded at the respective fair values of the services received in accordance with accounting principles generally accepted in the United States of America (see Note 12).

Functional Allocation of Expenses

The costs of program and supporting services activities have been summarized on a functional basis in the consolidated statements of activities. The consolidated statements of functional expenses present the natural classification detail of expenses by function. Program activities are those that are conducted in accordance with the Foundation's nature of operations and certain necessary costs. Management and general activities are those that are not identifiable with a single program or fundraising activity, but that are indispensable to the conduct of those activities and to the Foundation's existence. Fundraising activities involve inducing potential donors to contribute money, securities, services, materials, facilities, other assets, or time. Costs that are directly attributable to a specific functional area of the Foundation are reported as expenses of those functional areas. Certain other costs that benefit multiple functional areas have been allocated across program and supporting services based on management's best estimate of the functions that benefit from the expense.

Income Taxes

The Foundation is organized as a Colorado nonprofit corporation and has been recognized by the Internal Revenue Service (IRS) as exempt from federal income taxes under Section 501(a) of the Internal Revenue Code as an organization described in Section 501(c)(3), qualifies for the charitable contribution deduction under Section 170(b)(1)(A)(iv), and has been determined not to be a private foundation under Section 509(a)(1). Sante Fe LLC and Kalamath LLC are treated as disregarded entities for tax purposes, and are incorporated into the tax return filed by the Foundation.

The Foundation is annually required to file a Return of Organization Exempt from Income Tax (Form 990) with the IRS. In addition, the Foundation is subject to income tax on net income that is derived from business activities that are unrelated to its exempt purposes. The Foundation files an Exempt Organization Business Income Tax Return (Form 990-T) with the IRS to report its unrelated business taxable income.

METROPOLITAN STATE UNIVERSITY OF DENVER FOUNDATION INC.
NOTES TO FINANCIAL STATEMENTS
June 30, 2025 and 2024

**NOTE 1 PRINCIPAL ACTIVITY AND SIGNIFICANT ACCOUNTING POLICIES
(CONTINUED)**

Income Taxes (Continued)

Management believes that the Foundation has appropriate support for any tax positions taken affecting its annual filing requirements, and as such, does not have any uncertain tax positions that are material to the consolidated financial statements. The Foundation would recognize future accrued interest and penalties related to unrecognized tax benefits and liabilities in income tax expense if such interest and penalties are incurred.

Estimates

The preparation of the consolidated financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities at the date of the consolidated financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates and those differences could be material.

Financial Instruments and Credit Risk

The Foundation manages deposit concentration risk by placing cash and money market accounts with financial institutions believed by management to be creditworthy. At times, amounts on deposit may exceed insured limits or include uninsured investments in money market mutual funds. Insured accounts are guaranteed by the Federal Deposit Insurance Corporation (FDIC) up to \$250,000 per depositor, per insured bank, for each account ownership category. As of June 30, 2025 and 2024, the Organization had approximately \$6,866,000 and \$4,876,000, respectively, in excess of FDIC insurance limits. To date, the Foundation has not experienced losses in any of these accounts. Credit risk associated with promises to give is considered to be limited due to high historical collection rates and because substantial portions of the outstanding amounts are due from individuals, corporations, and foundations supportive of the Foundation's mission. Investments are made by diversified investment managers whose performance is monitored by management and the Investment Committee of the board of directors. Although the fair values of investments are subject to fluctuation on a year-to-year basis, management believes that the investment policies and guidelines are prudent for the long-term welfare of the Foundation.

Revisions

Certain revisions of amounts previously reported have been made to the accompanying consolidated financial statements. In Footnote 2, the disclosure of the liquidity footnote for the prior year has been revised to be presented on a gross basis resulting in a total of \$4,360,913. In Footnote 3, the disclosure of the CSV life insurance investments for prior year has been revised so that the investment of \$1,058,241 is shown as a reconciling line to the fair value hierarchy as opposed to a level two investment. The revision had no impact on the previously reported net assets.

METROPOLITAN STATE UNIVERSITY OF DENVER FOUNDATION INC.
NOTES TO FINANCIAL STATEMENTS
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NOTE 2 LIQUIDITY AND AVAILABILITY

Financial assets available for general expenditure within one year of the consolidated statement of financial position date, comprise the following as of June 30:

	2025	2024
Cash and Cash Equivalents	\$ 7,926,260	\$ 5,754,459
Investments	17,824,009	14,265,631
Receivable from University	81,042	3,423
Promises to Give, Net	4,315,874	3,937,399
Promises to Give - Charitable Lead Trust, Net	380,345	605,733
Endowment:		
Promises to Give, Net	3,883,519	2,354,592
Investments	30,620,051	26,535,889
Total Financial Assets	<u>65,031,100</u>	<u>53,457,126</u>
Less:		
Board-Designated Net Assets	(1,108,628)	(1,061,511)
Donor-Restricted Endowments	(33,394,942)	(27,828,970)
Restricted by Donors for Programs	(26,166,617)	(19,265,626)
Financial Assets Available to Meet Cash Needs		
for General Expenditures Within One Year	<u>\$ 4,360,913</u>	<u>\$ 5,301,019</u>

The Foundation's liquidity is structured so its financial assets are available as its general expenditures, liabilities, and other obligations come due. A portion of Foundation's operations is funded by investment income without donor restrictions which is expendable as needed. To manage unanticipated liquidity needs, the Foundation will calculate, on a regular basis, assumed liquidity requirements for the nonendowment assets. These projections will provide a net total assumed liquidity dollar amount that the Foundation has readily available for expenditures. Additionally, the Foundation has a committed line of credit of \$2,500,000 that could be drawn upon in the event of an unanticipated liquidity need (Note 13).

The Foundation's endowment funds consist of donor-restricted and board-designated endowments. Income from earnings are distributed annually from each qualifying endowment fund to its associated expendable account to be available for fulfilling each specific fund's restricted purpose. The endowment has a spending policy statement, which uses the banded inflation method to determine endowment distributions (see Note 7).

Although no spending is intended from the board-designated endowment (other than amounts appropriated for general expenditures as part of annual endowment spending appropriation), these amounts could be made available if necessary.

METROPOLITAN STATE UNIVERSITY OF DENVER FOUNDATION INC.
NOTES TO FINANCIAL STATEMENTS
June 30, 2025 and 2024

NOTE 3 FAIR VALUE MEASUREMENTS AND DISCLOSURES

Certain assets are reported at fair value in the consolidated financial statements. Fair value is the price that would be received to sell an asset in an orderly transaction in the principal, or most advantageous, market at the measurement date under current market conditions regardless of whether that price is directly observable or estimated using another valuation technique. Inputs used to determine fair value refer broadly to the assumptions that market participants would use in pricing the asset, including assumptions about risk. Inputs may be observable or unobservable. Observable inputs are inputs that reflect the assumptions market participants would use in pricing the asset based on market data obtained from sources independent of the reporting entity. Unobservable inputs are inputs that reflect the reporting entity's own assumptions about the assumptions market participants would use in pricing the asset based on the best information available.

A three-tier hierarchy categorizes the inputs as follows:

Level 1 – Quoted prices (unadjusted) in active markets for identical assets that the Foundation can access at the measurement date.

Level 2 – Inputs other than quoted prices included within Level 1 that are observable for the asset, either directly or indirectly. These include quoted prices for similar assets in active markets, quoted prices for identical or similar assets in markets that are not active, inputs other than quoted prices that are observable for the asset, and market-corroborated inputs.

Level 3 – Unobservable inputs for the asset. In these situations, the Foundation develops inputs using the best information available in the circumstances.

In some cases, the inputs used to measure the fair value of an asset might be categorized within different levels of the fair value hierarchy. In those cases, the fair value measurement is categorized in its entirety in the same level of the fair value hierarchy as the lowest level input that is significant to the entire measurement. Assessing the significance of a particular input to entire measurement requires judgment, taking into account factors specific to the asset. The categorization of an asset within the hierarchy is based upon the pricing transparency of the asset and does not necessarily correspond to the Foundation's assessment of the quality, risk or liquidity profile of the asset.

A significant portion of the Foundation's investment assets are classified within Level 1 because they are comprised of open-end mutual funds and investment trusts with readily determinable fair values based on daily redemption values.

The fair value of the CSV Life Insurance policy is based on the cash surrender value of the policy as determined by the insurance provider using factors such as estimated premium payments, life expectancy tables, and net policy account value less any applicable surrender charge. This is considered to be a Level 2 measurement.

METROPOLITAN STATE UNIVERSITY OF DENVER FOUNDATION INC.
NOTES TO FINANCIAL STATEMENTS
June 30, 2025 and 2024

NOTE 3 FAIR VALUE MEASUREMENTS AND DISCLOSURES (CONTINUED)

The fair value of the Foundation's investment in private equity is reported at fair value, as determined by the Foundation, utilizing the most current information provided by the investee. This is considered to be a Level 3 measurement.

The Foundation uses net asset value (NAV) per share, or its equivalent, such as member units or an ownership interest in partners' capital, as a practical expedient to estimate the fair values of certain hedge funds and limited partnerships, which do not have readily determinable fair values. Investments that are measured at fair value using NAV per share as a practical expedient are not classified in the fair value hierarchy.

The following table presents assets measured at fair value on a recurring basis, except those measured at cost or by using NAV per share as a practical expedient, as identified below, at June 30:

	2025				
	Fair Value Measurements at Report Date Using				
	Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)	Investments Measured at NAV	
	Total				
Investments:					
Cash and Money Market Funds (at Cost)	\$ 194,693	\$ 194,693	\$ -	\$ -	\$ -
Fixed Income Mutual Funds:					
Bonds	4,281,458	4,281,458	-	-	-
Equity and Other Mutual Funds:					
U.S. Common Stock	8,920,520	8,920,520	-	-	-
International Equity	2,661,937	2,661,937	-	-	-
Emerging Market	707,160	707,160	-	-	-
Total Measured at Fair Value	<u>\$16,765,768</u>	<u>\$16,765,768</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
CSV Life Insurance	1,058,241				
Total	<u>\$17,824,009</u>				
Endowment Investments:					
Cash and Money Market Funds (at Cost)	\$ 153,795	\$ 153,795	\$ -	\$ -	\$ -
Fixed Income Mutual Funds:					
Bonds	5,993,350	5,993,350	-	-	-
Equity and Other Mutual Funds:					
U.S. Common Stock	14,310,329	14,310,329	-	-	-
International Equity	6,209,985	6,209,985	-	-	-
Emerging Market	1,589,038	1,589,038	-	-	-
Limited Liability Companies	1,791,086		-	-	1,791,086
Limited Partnerships	572,468		-	-	572,468
Total	<u>\$30,620,051</u>	<u>\$28,256,497</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 2,363,554</u>

METROPOLITAN STATE UNIVERSITY OF DENVER FOUNDATION INC.
NOTES TO FINANCIAL STATEMENTS
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2024					
Fair Value Measurements at Report Date Using					
	Total	Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)	Investments Measured at NAV
Investments:					
Cash and Money Market Funds (at Cost)	\$ 47,826	\$ 47,826	\$ -	\$ -	\$ -
Fixed Income Mutual Funds:					
Bonds	3,171,407	3,171,407	-	-	-
Equity and Other Mutual Funds:					
U.S. Common Stock	6,780,873	6,780,873	-	-	-
Small to Mid-Cap Equity	679,135	679,135	-	-	-
International Equity	2,056,608	2,056,608	-	-	-
Emerging Market	471,355	471,355	-	-	-
Private Equity	186	-	-	186	-
Total Measured at Fair Value	<u>\$ 13,207,390</u>	<u>\$ 13,207,204</u>	<u>\$ -</u>	<u>\$ 186</u>	<u>\$ -</u>
CSV Life Insurance	1,058,241				
Total	<u>\$ 14,265,631</u>				
Endowment Investments:					
Cash and Money Market Funds (at Cost)	\$ 144,833	\$ 144,833	\$ -	\$ -	\$ -
Fixed Income Mutual Funds:					
Bonds	5,717,246	5,717,246	-	-	-
Equity and Other Mutual Funds:					
U.S. Common Stock	10,765,846	10,765,846	-	-	-
Small to Mid-Cap Equity	1,854,473	1,854,473	-	-	-
International Equity	5,391,761	5,391,761	-	-	-
Emerging Market	1,324,890	1,324,890	-	-	-
Limited Liability Companies	5,709		-	-	5,709
Limited Partnerships	1,331,131		-	-	1,331,131
Total	<u>\$ 26,535,889</u>	<u>\$ 25,199,049</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 1,336,840</u>

METROPOLITAN STATE UNIVERSITY OF DENVER FOUNDATION INC.
NOTES TO FINANCIAL STATEMENTS
June 30, 2025 and 2024

NOTE 3 FAIR VALUE MEASUREMENTS AND DISCLOSURES (CONTINUED)

Below is a reconciliation of the beginning and ending balances of the assets measured at fair value on a recurring basis using significant unobservable inputs (Level 3) for the years ended June 30:

	2025
	Fair Value Measurement at Report Date Using Significant Unobservable Inputs (Level 3)
	Private Equity
Balance - Beginning of Year	\$ 186
Net Realized and Unrealized Gain	
Distributions	(186)
Balance - End of Year	\$ -
Unrealized Loss Included in Net Investment Return in the Consolidated Statement of Activities Relating to Assets Still Held at June 30, 2025	\$ -
	2024
	Fair Value Measurement at Report Date Using Significant Unobservable Inputs (Level 3)
	Private Equity
Balance - Beginning of Year	\$ 1,330
Net Realized and Unrealized Gain	
Distributions	(1,144)
Balance - End of Year	\$ 186
Unrealized Loss Included in Net Investment Return in the Consolidated Statement of Activities Relating to Assets Still Held at June 30, 2024	\$ (1,144)

METROPOLITAN STATE UNIVERSITY OF DENVER FOUNDATION INC.
NOTES TO FINANCIAL STATEMENTS
June 30, 2025 and 2024

NOTE 3 FAIR VALUE MEASUREMENTS AND DISCLOSURES (CONTINUED)

Investments in certain entities that are measured at fair value using NAV per share as a practical expedient are as follows at June 30, 2025:

	Number of Investments	Fair Value	Unfunded Commitments	Redemption Frequency	Redemption Notice Period
Limited Partnerships	4	\$ 1,791,086	\$ 1,256,196	Illiquid (1)	N/A
Limited Liability Companies	1	<u>572,468</u>	<u>0</u>	Quarterly	20 days
		<u><u>2,363,554</u></u>	<u><u>1,256,196</u></u>		

Investments in certain entities that are measured at fair value using NAV per share as a practical expedient are as follows at June 30, 2024:

	Number of Investments	Fair Value	Unfunded Commitments	Redemption Frequency	Redemption Notice Period
Limited Liability Companies	1	\$ 5,709	\$ -	Monthly;	90 days
Limited Partnerships	2	<u>1,331,131</u>	<u>700,000</u>	Quarterly Illiquid	N/A
		<u><u>1,336,840</u></u>	<u><u>700,000</u></u>		

NOTE 4 PROMISES TO GIVE

Unconditional promises to give are estimated to be collected as follows at June 30:

	2025	2024
Within One Year	\$ 3,441,667	\$ 3,121,516
In One to Five Years	5,580,872	3,959,973
Over Five Years	<u>500,000</u>	<u>750,000</u>
Total	9,522,539	7,831,489
Less: Discount to Net Present Value at Rates Ranging from 3.25% to 8.5%	(917,801)	(866,765)
Less: Allowance for Uncollectible Promises to Give	<u>(25,000)</u>	<u>(67,000)</u>
Total	<u><u>\$ 8,579,738</u></u>	<u><u>\$ 6,897,724</u></u>

Promises to give appear as follows in the consolidated statements of financial position

	2025	2024
Promises to Give, Net	\$ 4,315,874	\$ 3,937,399
Promises to Give - Charitable Lead Trust, Net	380,345	605,733
Endowment Promises to Give, Net	<u>3,883,519</u>	<u>2,354,592</u>
Total	<u><u>\$ 8,579,738</u></u>	<u><u>\$ 6,897,724</u></u>

At June 30, 2025 and 2024, three and one donors accounted for 58% and 27% of total promises to give, respectively.

METROPOLITAN STATE UNIVERSITY OF DENVER FOUNDATION INC.
NOTES TO FINANCIAL STATEMENTS
June 30, 2025 and 2024

NOTE 4 PROMISES TO GIVE (CONTINUED)

Charitable Lead Trust Split-Interest Agreement

During the year ended June 30, 2022, a donor established a trust with a local bank naming the Foundation as a partial beneficiary of a charitable lead annuity trust. Under terms of the split-interest agreement, the Foundation is to receive approximately \$242,000 annually until the agreement terminates in August 2026. The payments received under the agreement are to support the University's nursing program, scholarships, and wraparound services for students. The receivable for the split-interest agreement is carried at fair value, which the Foundation has estimated based on the present value of its expected future cash inflows. Based on a discount rate of 4.75%, the fair value of the Foundation's interest in the trust was estimated to be approximately \$1,213,000, which was recorded in fiscal year 2022 as a contribution with donor restrictions and as promise to give—charitable lead trust. The Foundation received approximately \$242,000 from the trust in fiscal years 2025 and 2024, which were recorded as reductions in the receivable. On an annual basis, the Foundation will revalue the promise to give based on current market conditions.

NOTE 5 PROPERTY AND EQUIPMENT

Property and equipment consist of the following at June 30:

	2025	2024
Land	\$2,942,568	\$ 2,942,568
Building	2,555,418	2,555,418
Subtotal	5,497,986	5,497,986
Less: Accumulated Depreciation	(627,820)	(539,620)
Subtotal	4,870,166	4,958,366
Nondepreciated Artwork	269,590	265,590
Total Property and Equipment	<u>\$5,139,756</u>	<u>\$5,223,956</u>

NOTE 6 LESSOR AGREEMENT

During the year ended June 30, 2010, Santa Fe LLC purchased a commercial building at 965 Santa Fe Drive to house the operations of the CVA. Effective March 1, 2010, Santa Fe LLC and the University entered into a three-year noncancellable lease which has since been renewed through June 30, 2028. Under the agreement, the University paid annual rent for the years ended June 30, 2025 and 2024 in the amount of \$100,000. In addition to the annual minimum rent, the University reimburses Santa Fe LLC for actual expenses incurred for the maintenance and operation of the premises, which approximated \$39,000 and \$49,000 for the years ended June 30, 2025 and 2024, respectively.

METROPOLITAN STATE UNIVERSITY OF DENVER FOUNDATION INC.
NOTES TO FINANCIAL STATEMENTS
June 30, 2025 and 2024

NOTE 6 LESSOR AGREEMENTS (CONTINUED)

During the year ended June 30, 2024, Kalamath LLC purchased a commercial building at 800 Kalamath Street to house the University's School of Music. Effective January 5, 2024, Kalamath LLC assumed a noncancellable lease with the University which expires on September 30, 2027. Under the agreement, the University paid annual rent for the year ended June 30, 2025 and 2024 in the amount of \$287,274 and \$143,637, respectively. In addition to the annual minimum rent, the University reimburses the LLC for actual expenses incurred for the maintenance and operation of the premises, which approximated \$26,000 and \$0 for the years ended June 30, 2025 and 2024, respectively.

NOTE 7 ENDOWMENT

The Foundation's endowment (Endowment) is composed of 86 individual funds established by donors (Perpetual Endowment) and 166 purpose-restricted quasi-endowment funds (Quasi-Endowment). The funds were established by donors primarily to provide scholarships to eligible students of the University, and to support academic departments, student activities, and other purposes of the University. The Endowment also includes certain net assets without donor restrictions that have been designated for endowment by the board of directors (Board-Designated Endowment).

Perpetual Endowment funds are charitable funds whose principal must be preserved in perpetuity as a restriction imposed by the donor. Quasi-Endowment funds are purpose-restricted gifts from donors whose principal is designated by the board and intended to be maintained in perpetuity, but which may be expended in accordance with the University's spending-rate policy, with no requirement that any such expenditure be replenished. Net assets associated with Endowment funds are classified and reported based on the existence or absence of donor-imposed restrictions.

The Foundation's board of directors has interpreted the Colorado Uniform Prudent Management of Institutional Funds Act (UPMIFA) as requiring the preservation of the fair values of original Perpetual Endowment gifts, as of each gift date, absent explicit donor instructions to the contrary. At June 30, 2025 and 2024, there were no contrary donor stipulations. As a result of this interpretation, the Foundation retains in perpetuity (a) the original value of initial and subsequent gift amounts (including promises to give net of discount and allowance for doubtful accounts donated to the Endowment) and (b) any accumulations to the Endowment made in accordance with the direction of the applicable donor gift instrument at the time the accumulation is added. Donor-restricted amounts not required to be retained in perpetuity are subject to appropriation for expenditure in a manner consistent with the standard of prudence prescribed by UPMIFA.

METROPOLITAN STATE UNIVERSITY OF DENVER FOUNDATION INC.
NOTES TO FINANCIAL STATEMENTS
June 30, 2025 and 2024

NOTE 7 ENDOWMENT (CONTINUED)

The following factors are considered in making a determination to appropriate or accumulate donor-restricted endowment funds:

- The duration and preservation of the fund
- The purposes of the Foundation and the donor-restricted endowment fund
- General economic conditions
- The possible effect of inflation and deflation
- The expected total return from income and the appreciation of investments
- Other resources of the Foundation
- The investment policies of the Foundation

The Foundation had the following endowment net asset composition by type of fund as of June 30:

	2025		
	Without Donor Restrictions	With Donor Restrictions	Total
Board-Designated Endowment Funds	\$ 1,108,628	\$ -	\$ 1,108,628
Purpose-Restricted Quasi-Endowment Funds	-	19,854,382	19,854,382

Donor-Restricted Endowment Funds:

Original Donor-Restricted Gift Amount and Amounts Required to be Maintained in Perpetuity by Donor	-	11,979,339	11,979,339
Accumulated Investment Gains	-	1,561,221	1,561,221
Total	<u>\$ 1,108,628</u>	<u>\$ 33,394,942</u>	<u>\$ 34,503,570</u>

	2024		
	Without Donor Restrictions	With Donor Restrictions	Total
Board-Designated Endowment Funds	\$ 1,061,511	\$ -	\$ 1,061,511
Purpose-Restricted Quasi-Endowment Funds	-	16,079,188	16,079,188

Donor-Restricted Endowment Funds:

Original Donor-Restricted Gift Amount and Amounts Required to be Maintained in Perpetuity by Donor	-	10,692,328	10,692,328
Accumulated Investment Gains	-	1,057,454	1,057,454
Total	<u>\$ 1,061,511</u>	<u>\$ 27,828,970</u>	<u>\$ 28,890,481</u>

METROPOLITAN STATE UNIVERSITY OF DENVER FOUNDATION INC.
NOTES TO FINANCIAL STATEMENTS
June 30, 2025 and 2024

From time to time, certain donor-restricted endowment funds may have fair values less than the amount required to be maintained by donors or by law (underwater endowments). The Foundation has interpreted UPMIFA to permit spending from underwater endowments in accordance with prudent measures required under law.

At June 30, 2025, funds with original gift values of \$55,000, fair values of \$53,003, and deficiencies of \$1,997 were reported in net assets with donor restrictions. At June 30, 2024, funds with original gift values of \$330,578, fair values of \$315,140, and deficiencies of \$15,438 were reported in net assets with donor restrictions. The deficiencies resulted from unfavorable market fluctuations.

Investment and Spending Policies

The Foundation has adopted investment and distribution policies for endowment assets that attempt to provide a predictable stream of funding to programs supported by the endowment. Under this policy, as approved by the board of directors, endowment assets are invested in a manner intended to maintain or increase the dollar value of the portfolio after annual distribution expenses and fees in order to provide the benefit intended by donors. To satisfy its long-term rate-of-return objectives, the Foundation relies on a total-return strategy in which investment returns are achieved through both capital appreciation (realized and unrealized) and current yield (interest and dividends). The Foundation targets a diversified asset allocation that places a greater emphasis on equity-based investments to achieve its long-term return objectives within prudent risk constraints.

Effective January 1, 2014, the Foundation adopted a banded inflation method to determine endowment distributions based on the Higher Education Price Index (HEPI), with the resulting rate subject to a minimum of 3% and a maximum of 5%. Barring specific requirements for each individual endowment, distributions from Donor-Restricted Endowments are limited to the excess of the fair values of the Donor-Restricted Endowments over the sum of the original and subsequent gift amounts. In establishing this policy, the Foundation considered the long-term expected return on the Endowment, and set the rate with the objective of maintaining the purchasing power of the Endowment over time.

METROPOLITAN STATE UNIVERSITY OF DENVER FOUNDATION INC.
NOTES TO FINANCIAL STATEMENTS
June 30, 2025 and 2024

NOTE 7 ENDOWMENT (CONTINUED)

Investment and Spending Policies (Continued)

Changes in Endowment net assets are as follows for the years ended June 30:

	2025		
	Without Donor	With Donor	Total
	Restrictions	Restrictions	
Endowment Net Assets - Beginning of Year	\$ 1,061,511	\$ 27,828,970	\$ 28,890,481
Transfers, Net	-	(296,732)	(296,732)
Investment Return, Net	94,473	2,454,513	2,548,986
Contributions	-	4,613,952	4,613,952
Appropriation of Endowment Assets			
Pursuant to Spending-Rate Policy	(47,356)	(1,205,761)	(1,253,117)
Endowment Net Assets - End of Year	<u>\$ 1,108,628</u>	<u>\$ 33,394,942</u>	<u>\$ 34,503,570</u>

	2024		
	Without Donor	With Donor	Total
	Restrictions	Restrictions	
Endowment Net Assets - Beginning of Year	\$ 1,008,413	\$ 25,528,046	\$ 26,536,459
Transfers, Net	-	250,000	250,000
Investment Return, Net	98,897	2,390,769	2,489,666
Contributions	-	646,494	646,494
Appropriation of Endowment Assets			-
Pursuant to Spending-Rate Policy	(45,799)	(986,339)	(1,032,138)
Endowment Net Assets - End of Year	<u>\$ 1,061,511</u>	<u>\$ 27,828,970</u>	<u>\$ 28,890,481</u>

METROPOLITAN STATE UNIVERSITY OF DENVER FOUNDATION INC.
NOTES TO FINANCIAL STATEMENTS
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NOTE 8 NET ASSETS WITH DONOR RESTRICTIONS

Net assets with donor restrictions are restricted for the following purposes or periods:

	2025	2024
Purpose Restricted Net Assets:		
Scholarships	4,212,862	2,960,505
Academic, Student, and Other Activities	10,044,290	7,550,095
University Capital Projects	11,909,465	8,755,026
Total	<u>26,166,617</u>	<u>19,265,626</u>
Endowments:		
Purpose-Restricted Quasi-Endowments Subject to Expenditure for Specified Purpose:		
Scholarships	10,643,101	9,258,340
Academic, Student, and Other Activities	9,211,281	6,820,848
Total	<u>19,854,382</u>	<u>16,079,188</u>
Donor-Restricted Investment Earnings Subject to Appropriation and Expenditure:		
Accumulated Losses on Endowment Funds	(1,997)	(15,438)
Scholarships	810,761	551,723
Academic, Student, and Other Activities	752,457	521,169
Total	<u>1,561,221</u>	<u>1,057,454</u>
Perpetual in Nature, Earnings from Which are Subject to Endowment Spending Policy and Appropriation:		
Scholarships	6,468,308	4,893,181
Academic, Student, and Other Activities	5,511,031	5,799,147
Total	<u>11,979,339</u>	<u>10,692,328</u>
Total Endowments	<u>33,394,942</u>	<u>27,828,970</u>
Total Net Assets with Donor Restrictions	<u><u>\$ 59,561,559</u></u>	<u><u>\$ 47,094,596</u></u>

Net assets were released from donor restrictions by incurring expenses satisfying the restricted purpose or by occurrence of the passage of time or other events specified by the donors as follows for the years ended June 30:

	2025	2024
Satisfaction of Purpose Restrictions, Including Spending-Rate Distributions:		
Scholarships	\$ 2,605,853	\$ 3,171,089
Academic, Student, and Other Activities	3,829,613	4,508,066
University of Capital Projects	395,158	1,114,805
Total	<u><u>\$ 6,830,624</u></u>	<u><u>\$ 8,793,960</u></u>

METROPOLITAN STATE UNIVERSITY OF DENVER FOUNDATION INC.
NOTES TO FINANCIAL STATEMENTS
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NOTE 9 BOARD-DESIGNATED NET ASSETS

Board-designated net assets consist of the following at June 30:

	2025	2024
Endowment	\$ 1,108,628	\$ 1,061,511

During the year ended June 30, 2017, the Foundation's board of directors designated \$1,000,000 as reserve funding for the establishment of a new School within the University; this designation was changed to a board-designated endowment for a Dean position during the year ended June 30, 2019.

Management Designations

An additional \$1,000,000 was internally designated by management for scholarships and applied to creating matching opportunities for gifts from new or lapsed donors, or stimulating increased levels of support from current donors. During the years ended June 30, 2025 and 2024, none of these funds were undesignated and used to satisfy the extension of donor restrictions under the challenge match program.

NOTE 10 COMMITMENTS AND CONTINGENCIES

The Foundation has agreements with the University to use its best efforts to raise cash and in-kind contributions for the University Hospitality Center and for the University's athletic fields. The agreements are conditioned on the Foundation's ability to collect donor contributions restricted to the respective projects; as contributions are collected, the Foundation records a liability to the University, as appropriate, and a corresponding contribution expense.

NOTE 11 RELATED PARTY TRANSACTIONS

Transactions with the University consist of the following during the years ended June 30:

	2025	2024
Funding Provided to the University	\$ 7,916,054	\$ 8,203,061
Payable to the University	1,616,195	973,513
Payments for Salaries and Benefits to the University	663,362	540,541
Payments for Rent to the University	8,274	8,274
Professional Services Donated by the University	5,505,351	4,539,260
Due from University	81,042	3,423
Reimbursement for CVA and 800 Kalamath		
Operating Expenses	65,044	49,207
Reimbursement for CVA and 800 Kalamath		
Rent Expense	387,274	243,637

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NOTE 12 IN-KIND CONTRIBUTIONS AND SERVICES RECEIVED FROM THE UNIVERSITY

Contributed Nonfinancial Assets

Contributed nonfinancial assets recognized within the consolidated statements of activities are as follows for the year ended June 30:

Nonfinancial Asset	2025	2024	Monetized or		Donor Restrictions	Valuation Technique
	Revenue Recognized	Revenue Recognized	Utilized	Utilization in Function		
Management and Fundraising Staff Compensation	\$3,977,607	\$3,392,813	Utilized	Program Services - Alumni Relations Operating Costs; General and Administrative; and Donor Development	No Donor Restrictions	Cost of Staff Salaries and Benefits
Building and Land	2,640,000	-	Monetized	N/A	Donor-Restricted - Purpose	Comparable Properties Sold in the Denver Area
Professional Services	1,527,744	1,146,447	Utilized	Program Services - Alumni Relations Operating Costs; General and Administrative; and Donor Development	No Donor Restrictions	Allocated Cost of Goods and Services
Materials	87,735	-	Utilized		Donor-Restricted - Purpose	Sales Prices of Comparable Materials
Equipment	170,770	141,792	Utilized	Support Provided to University	Donor-Restricted - Purpose	Sales Prices of Comparable Equipment
Total	<u>\$8,403,856</u>	<u>\$4,681,052</u>				

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NOTES TO FINANCIAL STATEMENTS
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University-Contributed Nonfinancial Assets

The Foundation received in-kind contributed services from the University as follows during the years ended June 30:

	2025	2024
Program Services - Alumni Relations Operating Costs:		
Alumni Relations Operations Staff Compensation -University	\$ 683,710	\$ 645,576
Professional Services - University	303,693	178,986
General and Administrative:		
Administration Office Compensation - University	1,230,629	1,083,845
Professional Services - University	415,143	251,156
Donor Development:		
Development Office Compensation - University	2,063,268	1,663,392
Professional Services - University	808,908	716,305
Total	<u>\$5,505,351</u>	<u>\$4,539,260</u>

NOTE 13 LINE OF CREDIT

In June 2024, the Foundation opened a line of credit with a bank with maximum borrowings of up to \$2,500,000. Borrowings under the line bear interest at the bank's prime rate minus 1.00%, or a floor of 5.00%. Accrued interest and principal are due monthly, with all outstanding and unpaid interest and principal due at maturity (October 26, 2027). The interest rate as of June 30, 2025 was 7.50%. At June 30, 2025, the Foundation had \$-0- outstanding cash borrowing on the line of credit.

NOTE 14 SUBSEQUENT EVENTS

The Foundation has evaluated subsequent events through October 30, 2025, the date the consolidated financial statements were available to be issued.

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As required by GASB 68 and GASB 75, the schedules and footnotes below contains 10 years of changes in pension liability, net OPEB liability, and disclosures; however, historical information prior to implementing GASB 68 and GASB 75 is neither required nor available.

SCHEDULE OF UNIVERSITY'S PROPORTIONATE SHARE OF PERA PENSION LIABILITY:

Pension Plan's Fiscal Year Ending December 31, Ten Year Schedule

	2024	2023	2022	2021	2020
Employer % of collective net pension liability	1.0780995704%	1.1262025214%	1.2506807222%	1.2126080767%	1.3041813264%
Employer share of collective net pension liability	102,520,790	113,893,908	135,981,212	89,430,319	123,698,899
Employer's covered payroll	48,028,988	46,397,032	46,503,435	42,391,318	45,363,720
Employer's share of the collective net pension liability as a % of employer's covered payroll	213.46%	245.48%	292.41%	210.96%	272.68%
Pension plan's fiduciary net position as a % of total pension liability	67.44%	64.37%	60.63%	73.05%	65.34%

Pension Plan's Fiscal Year Ending December 31, Ten Year Schedule- continued

	2019	2018	2017	2016	2015
Employer % of collective net pension liability	1.4118924030%	1.4495925395%	1.4781270908%	1.4924559492%	1.5215440022%
Employer share of collective net pension liability	137,007,271	164,944,395	295,891,215	274,136,264	160,234,301
Employer's covered payroll	46,777,134	45,816,626	44,952,251	43,902,245	43,884,297
Employer's share of the collective net pension liability as a % of employer's covered payroll	292.89%	360.01%	658.23%	624.42%	365.13%
Pension plan's fiduciary net position as a % of total pension liability	62.24%	55.11%	43.20%	42.59%	56.11%

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SCHEDULE OF UNIVERSITY'S PROPORTIONATE SHARE OF PERA OPEB LIABILITY:

Ten Year Schedule					
Other Post Employment Benefit Plan's Fiscal Year Ending December 31,					
	2024	2023	2022	2021	2020
Employer % of collective net OPEB liability	0.3493080547%	0.3639886282%	0.3971121755%	0.3953011646%	0.4337505140%
Employer share of collective net OPEB liability	1,670,276	2,597,881	3,242,338	3,408,702	4,121,606
Employer's covered payroll	42,158,944	40,222,476	40,297,556	37,837,584	40,110,908
Employer's share of the collective net OPEB liability as a % of employer's covered payroll	3.96%	6.46%	8.05%	9.01%	10.28%
Pension plan's fiduciary net position as a % of total OPEB liability	59.83%	46.16%	38.57%	39.40%	32.78%

Ten Year Schedule- continued					
Other Post Employment Benefit Plan's Fiscal Year Ending December 31,					
	2019	2018	2017	2016	2015
Employer % of collective net OPEB liability	0.4713903360%	0.4959526592%	0.5125821473%	0.5190749732%	N/A
Employer share of collective net OPEB liability	5,298,418	6,747,644	6,661,518	6,729,984	N/A
Employer's covered payroll	42,385,451	41,946,080	41,613,811	40,986,143	N/A
Employer's share of the collective net OPEB liability as a % of employer's covered payroll	12.50%	16.09%	16.01%	16.42%	N/A
Pension plan's fiduciary net position as a % of total OPEB liability	24.49%	17.03%	17.53%	16.72%	N/A

Information is not available prior to 2016. In future reports, additional years will be added until 10 years of historical data are presented.

**METROPOLITAN STATE UNIVERSITY OF DENVER
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SCHEDULE OF UNIVERSITY'S CONTRIBUTIONS TO PERA PENSION/OPEB PLAN:

Pension Plan and OPEB Liability Ten Year Schedule								
	MSU Denver's Fiscal Year Ending June 30,							
	2025		2024		2023		2022	
	Jan-June 2025	July- Dec 2024	Jan-June 2024	July- Dec 2023	Jan-June 2023	July- Dec 2022	Jan-June 2022	July- Dec 2021
Required employer base contribution	10.40%	10.40%	10.40%	10.40%	10.40%	10.40%	10.40%	10.40%
Portion of Required employer base contribution apportioned to the Health Care Trust Fund	1.02%	1.02%	1.02%	1.02%	1.02%	1.02%	1.02%	1.02%
Net required employer base contribution apportioned to the SDTF	9.38%	9.38%	9.38%	9.38%	9.38%	9.38%	9.38%	9.38%
Required employer Amortization Equalization Disbursement contribution	5.00%	5.00%	5.00%	5.00%	5.00%	5.00%	5.00%	5.00%
Required employer Supplemental Amortization Equalization Disbursement contribution	5.00%	5.00%	5.00%	5.00%	5.00%	5.00%	5.00%	5.00%
Required Automatic Adjustment	1.00%	1.00%	1.00%	1.00%	1.00%	1.00%	1.00%	0.50%
Required Defined Contribution Supplement	0.23%	0.21%	0.21%	0.17%	0.17%	0.10%	0.10%	0.05%
Total Required PERA contribution to the SDTF	20.61%	20.59%	20.59%	20.55%	20.55%	20.48%	20.48%	19.93%

	2025	2024	2023	2022
	July 1, 2024- June 30, 2025	July 1, 2023- June 30, 2024	July 1, 2022- June 30, 2023	July 1, 2021- June 30, 2022
Pension contributions recognized by PERA (not including HCTF)	\$ 9,582,525	\$ 9,120,544	\$ 8,818,040	\$ 8,332,345
Difference between required pension contributions and those recognized by PERA	\$ -	\$ -	\$ -	\$ -
OPEB contributions recognized by PERA (only HCTF)	\$ 434,299	\$ 417,269	\$ 422,258	\$ 387,852
Difference between required OPEB contributions and those recognized by PERA	\$ -	\$ -	\$ -	\$ -
Employer's covered payroll	\$ 49,763,285	\$ 47,367,198	\$ 46,191,696	\$ 44,978,872
Percent of contributions recognized by pension plan of employers covered payroll	19%	19%	19%	19%
Percent of contributions recognized by OPEB plan of employers covered payroll	1%	1%	1%	1%

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Pension Plan and OPEB Liability Ten Year Schedule								
MSU Denver's Fiscal Year Ending June 30,								
	2021		2020		2019		2018	
	Jan-June 2021	July- Dec 2020	Jan-June 2020	July- Dec 2019	Jan-June 2019	July- Dec 2018	Jan-June 2018	July- Dec 2017
Required employer base contribution	10.40%	10.40%	10.40%	10.15%	10.15%	10.15%	10.15%	10.15%
Portion of Required employer base contribution apportioned to the Health Care Trust Fund	1.02%	1.02%	1.02%	1.02%	1.02%	1.02%	1.02%	1.02%
Net required employer base contribution apportioned to the SDTF	9.38%	9.38%	9.38%	9.13%	9.13%	9.13%	9.13%	9.13%
Required employer Amortization Equalization Disbursement contribution	5.00%	5.00%	5.00%	5.00%	5.00%	5.00%	5.00%	5.00%
Required employer Supplemental Amortization Equalization Disbursement contribution	5.00%	5.00%	5.00%	5.00%	5.00%	5.00%	5.00%	5.00%
Required Automatic Adjustment	0.50%	0.50%						
Required Defined Contribution Supplement	0.05%							
Total Required PERA contribution to the SDTF	19.93%	19.88%	19.38%	19.13%	19.13%	19.13%	19.13%	19.13%

	2021	2020	2019	2018
	July 1, 2020- June 30, 2021	July 1, 2019- June 30, 2020	July 1, 2018- June 30, 2019	July 1, 2017- June 30, 2018
Pension contributions recognized by PERA (not including HCTF)	\$ 7,984,867	\$ 8,742,261	\$ 8,423,882	\$ 8,353,678
Difference between required pension contributions and those recognized by PERA	\$ -	\$ -	\$ -	\$ -
OPEB contributions recognized by PERA (only HCTF)	\$ 388,510	\$ 425,445	\$ 428,417	\$ 426,763
Difference between required OPEB contributions and those recognized by PERA	\$ -	\$ -	\$ -	\$ -
Employer's covered payroll	\$ 42,756,410	\$ 47,401,811	\$ 46,012,848	\$ 45,201,242
Percent of contributions recognized by pension plan of employers covered payroll	19%	18%	18%	18%
Percent of contributions recognized by OPEB plan of employers covered payroll	1%	1%	1%	1%

**METROPOLITAN STATE UNIVERSITY OF DENVER
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JUNE 30, 2025 and 2024**

Pension Plan and OPEB Liability Ten Year Schedule

MSU Denver's Fiscal Year Ending June 30,

	2017		2016	
	Jan-June 2017	July- Dec 2016	Jan-June 2016	July- Dec 2015
Required employer base contribution	10.15%	10.15%	10.15%	10.15%
Portion of Required employer base contribution apportioned to the Health Care Trust Fund	1.02%	1.02%	1.02%	1.02%
Net required employer base contribution apportioned to the SDTF	9.13%	9.13%	9.13%	9.13%
Required employer Amortization Equalization Disbursement contribution	5.00%	4.60%	4.60%	4.20%
Required employer Supplemental Amortization Equalization Disbursement contribution	5.00%	4.50%	4.50%	4.00%
Required Automatic Adjustment				
Required Defined Contribution Supplement				
Total Required PERA contribution to the SDTF	19.13%	18.23%	18.23%	17.33%
	2017		2016	
	July 1, 2016-June 30, 2017		July 1, 2015-June 30, 2016	
Pension contributions recognized by PERA (not including HCTF)	\$ 8,111,165		\$ 7,443,386	
Difference between required pension contributions and those recognized by PERA	\$ -		\$ -	
OPEB contributions recognized by PERA (only HCTF)	\$ 426,779		N/A	
Difference between required OPEB contributions and those recognized by PERA	\$ -		N/A	
Employer's covered payroll	\$ 44,800,352		\$ 43,503,821	
Percent of contributions recognized by pension plan of employers covered payroll	18%		17%	
Percent of contributions recognized by OPEB plan of employers covered payroll	1%		N/A	

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NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION
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(A) Significant Changes in Plan Provisions, Actuarial Assumptions, or Other Inputs Related to Net Pension Liability.

2024 Changes in Plan Provisions Since 2023

- There were no changes made to the plan provisions.

2024 Changes in Assumptions or Other Inputs Since 2023

- Salary scale assumptions were altered to better reflect actual experience.
- Rates of termination/withdrawal, retirement, and disability were revised to more closely reflect actual experience.
- The Pub-2010 Public Retirement Plans Mortality base tables were retained for purposes of active, retired, disabled, and beneficiary lives, with revised adjustments for credibility and gender, where applicable. In addition, the applied generational projection scale was updated to the 2024 adjusted scale MP-2021.
- The estimated administrative expense as a percentage of covered payroll was increased from 0.40% to 0.45%.
- SB 25-310, enacted June 2, 2025, and effective immediately, allows PERA to accept a series of warrants from the State Treasurer totaling \$500 million (actual dollars) on or after July 1, 2025, and before October 1, 2025. These dollars are to be proportioned over time to replace reductions to future direct distributions intended to fund the Peace Officer Training and Support Fund and, at that time, will be allocated to the appropriate Division Trust Fund(s) within PERA. SB 25-310 also allows for an alternative actuarial method to allocate the direct distribution if the allocation, based on the reported payroll of each participating division, results in an AAP assessment ratio below the 98% benchmark.

2023 Changes in Plan Provisions Since 2022

- Senate Bill (SB) 23-056, enacted and effective June 2, 2023, intended to recompense PERA for the remaining portion of the \$225 million direct distribution originally scheduled for receipt July 1, 2020, suspended due to the enactment of House Bill (HB) 20-1379, but not fully repaid through the provisions within HB 22-1029. Pursuant to SB 23-056, the State Treasurer issued a warrant consisting of the balance of the PERA Payment Cash Fund, created in §24-51-416, plus \$10 million from the General Fund, totaling \$14.561 million.
- As of the December 31, 2023, measurement date, the total pension liability

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(TPL) recognizes the change in the default method applied for granting service accruals for certain members, from a "12-pay" method to a "non-12-pay" method. The default service accrual method for positions with an employment pattern of at least eight months but fewer than 12 months (including, but not limited to positions in the School and DPS Divisions) receive a higher ratio of service credit for each month worked, up to a maximum of 12 months of service credit per year.

2022 Changes in Plan Provisions Since 2021

- HB 22-1029, effective upon enactment in 2022, required the State treasurer to issue, in addition to the regularly scheduled \$225 million direct distribution, a warrant to PERA in the amount of \$380 million with reduction to future direct distributions. The July 1, 2023 direct distribution will be reduced by \$190 million to \$35 million. The July 1, 2024 direct distribution will not be reduced from \$225 million due to a negative investment return in 2022.

2021 Changes in Plan Provisions Since 2020

- The following changes reflect the anticipated adjustments resulting from the 2020 automatic adjustment provision (AAP) assessment, statutorily recognized July 1, 2021, and effective July 1, 2022:
 - Member contribution rates increase by 0.50%.
 - Employer contribution rates increase by 0.50%.
 - Annual Increase (AI) cap is lowered from 1.25% per year to 1.00% per year.
- The assumption used to value the automatic increase cap benefit provision was changed from 1.25 percent to 1.00 percent.

2020 Changes in Plan Provisions Since 2019

- HB 20-1379, enacted on June 29, 2020, suspended the \$225 million (actual dollars) direct distribution payable on July 1, 2020 for the State's 2020-21 fiscal year.
- The price inflation assumption was lowered from 2.40 percent to 2.30 percent.
- The wage inflation assumption was lowered from 3.50 percent to 3.00 percent.
- The real rate of investment return assumption was increased to 4.95 percent per year, net of investment expenses from 4.85 percent per year,

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net of investment expenses.

- Salary scale assumptions were revised to align with the revised economic assumptions and to more closely reflect actual experience.
- Rates of termination/withdrawal, retirement, and disability were revised to more closely reflect actual experience.
- The pre-retirement mortality assumption for the State Division (members other than Safety Officers) was changed to the PubG-2010 Employee Table with generational projection using scale MP-2019.
- The post-retirement non-disabled mortality assumption for the State Division (Members other than Safety Officers) was changed to the PubG-2010 Health Retiree Table, adjusted as follows:
 - Males: 94 percent of the rates prior to age 80 and 90 percent of the rates for ages 80 and older, with generational projection using scale MP-2019.
 - Females: 87 percent of the rates prior to age 80 and 107 percent of the rates for ages 80 and older, with generational projection using scale MP-2019.
- The disabled mortality assumption for the Division Trust Funds (Members other than Safety Officers) was changed to the PubNS-2010 Disabled Retiree Table using 99 percent of the rates for all ages with generational projection using scale MP-2019.
- The mortality tables described above are generational mortality tables on a benefit-weighted basis.

2019 Changes in Plan Provisions Since 2018

- SB 18-200 was enacted on June 4, 2018, which included the adoption of the automatic adjustment provision (AAP). The following changes reflect the anticipated adjustments resulting from the 2018 AAP assessment, statutorily recognized July 1, 2019, and effective July 1, 2020:
 - Member contribution rates increased by 0.50 percent.
 - Employer contribution rates increased by 0.50 percent.
 - Annual Increase (AI) cap is lowered from 1.50 percent per year to 1.25 percent per year.
- The assumption used to value the AI cap benefit provision was changed from 1.50 percent to 1.25 percent.

2018 Changes in Assumptions or Other Inputs Since 2017

- The following changes were made to the plan provision as part of Senate

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Bill 18-20:

- Member contribution rates increased by 0.75 percent effective July 1, 2020, and an additional 0.50 percent effective July 1, 2021.
 - An annual direct distribution of \$225,000 from the State of Colorado, recognized as a nonemployer contributing entity, is distributed between the State, School, Judicial, and DPS Divisions.
 - Annual increase cap is lowered from 2.00 percent per year to 1.50 percent per year.
 - Initial annual increase waiting period is extended from one year after retirement to three years after retirement.
 - Annual increase payments are suspended for 2018 and 2019.
 - The number of years used in the Highest Average Salary calculation for non-vested members as of January 1, 2020 increases from three to five years for the State, School, and DPS Divisions and increases from one to three years for the Judicial Division.
- The single equivalent interest rate (SEIR) for the State Division was lowered from 5.26 percent to 4.72 percent to reflect the changes to the projections valuation basis, a projected year of depletion of the fiduciary net position (FNP), and the resulting application of the municipal bond index rate.

2017 Changes in Assumptions or Other Inputs Since 2016

- The SEIR for the State Division was lowered from 5.26 percent to 4.72 percent to reflect the changes to the projections valuation basis, a projected year of depletion of the fiduciary net position (FNP), and the resulting application of the municipal bond index rate.
- The municipal bond index rate used in the determination of the SEIR for the State, School, and Judicial Divisions changed from 3.86 percent on the prior measurement date to 3.43 percent on the measurement date

2016 Changes in Assumptions or Other Inputs Since 2015

- The investment return assumption was lowered from 7.50 percent to 7.25 percent.
- The price inflation assumption was lowered from 2.80 percent to 2.40 percent.
- The wage inflation assumption was lowered from 3.90 percent to 3.50 percent.
- The post-retirement mortality assumption for healthy lives for the State and Local Government Divisions was changed to the RP-2014 Healthy Annuitant Mortality Table with adjustments for credibility and gender adjustments of a 73 percent factor applied to ages below 80 and a 108

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JUNE 30, 2025 AND 2024

percent factor applied to age 80 and above, projected to 2018, for males, and a 78 percent factor applied to ages below 80 and a 109 percent factor applied to age 80 and above, projected to 2020 for females.

- For disabled retirees, the mortality assumption was changed to reflect 90 percent of RP-2014 Disabled Retiree Mortality Table.
- The mortality assumption for active members was changed to RP-2014 White Collar Employee Mortality Table, a table specifically developed for actively working people. To allow for an appropriate margin of improved mortality prospectively, the mortality rates incorporate a 70 percent factor applied to male rates and a 55 percent factor applied to female rates.
- The rates of retirement, withdrawal, and disability were revised to reflect more closely actual experience.
- The estimated administrative expense as a percentage of covered payroll was increased from 0.35 percent to 0.40 percent.
- The SEIR for the State and School Divisions was lowered from 7.50 percent to 5.26 percent to reflect the changes to the projection's valuation basis, a projected year of depletion of the FNP, and the resulting application of the municipal bond index rate of 3.86 percent on the measurement date.

2015 Changes in Assumptions or Other Inputs Since 2014

- The following programming changes were made:
 - Valuation of the full survivor benefit without any reduction for possible remarriage.
 - Reflection of the employer match on separation benefits for all eligible years.
 - Reflection of one year of service eligibility for survivor annuity benefit.
 - Refinement of the 18-month AI timing.
 - Refinements to directly value certain and life, modified cash refund and pop-up benefit forms.
- The following methodology changes were made:
 - Recognition of merit salary increases in the first projection year.
 - Elimination of the assumption that 35 percent of future disabled members elect to receive a refund.
 - Removal of the negative value adjustment for liabilities associated with refunds of future terminating members.
 - Adjustments to the timing of the normal cost and UAAL payment calculations to reflect contributions throughout the year.

(B) Significant Changes in Plan Provisions, Assumptions or Other Inputs Affecting Trends in Actuarial Information Related to the Other Post-Employment

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Benefit (OPEB) Liability.

2024 Changes in Plan Provisions Since 2023

- As of the December 31, 2024, measurement date, the FNP and related disclosure components for HCTF reflect additional payments related to the disaffiliation of Tri-County Health Department as a PERA-affiliated employer, effective December 31, 2022. The additional employer disaffiliation payment allocations to the HCTF and Local Government Division Trust Fund were \$0.020 million and \$0.486 million, respectively.

2024 Changes in Assumptions or Other Inputs Since 2023

- Salary scale assumptions were altered to better reflect actual experience.
- Rates of termination/withdrawal, retirement, and disability were revised to more closely reflect actual experience.
- The adjustments for credibility applied to the Pub-2010 mortality tables for active and retired lives, including beneficiaries, were updated based on experience. In addition, the mortality projection scale was updated to the 2024 adjusted scale MP-2021 to reflect future improvements in mortality for all groups.
- Participation rates were reduced.
- MAPD premium costs are no longer age graded.

2023 Changes in Plan Provisions, Assumptions or Other Inputs Since 2022

- There were no changes made to the actuarial methods or assumptions.

2022 Changes in Assumptions or Other Inputs Since 2021

- The timing of the retirement decrement was adjusted to middle-of-year.

2021 Changes in Plan Provisions, Assumptions, or Other Inputs Since 2020

- There were no changes made to the actuarial methods or assumptions.

2020 Changes in Assumptions or Other Inputs Since 2019

- The price inflation assumption was lowered from 2.40 percent to 2.30 percent.
- The wage inflation assumption was lowered from 3.50 percent to 3.00 percent.

METROPOLITAN STATE UNIVERSITY OF DENVER
NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION
JUNE 30, 2025 AND 2024

- The real rate of investment return assumption was increased to 4.95 percent per year, net of investment expenses from 4.85 percent per year, net of investment expenses.
- Rates of termination/withdrawal, retirement, and disability were revised to more closely reflect actual experience.
- The pre-retirement mortality assumption for the State Division (members other than State Troopers) was changed to the PubG-2010 Employee Table with generational projection using scale MP-2019.
- The post-retirement non-disabled mortality assumption for the State Division (Members other than State Troopers) was changed to the PubG-2010 Health Retiree Table, adjusted as follows:
 - Males: 94 percent of the rates prior to age 80 and 90 percent of the rates for ages 80 and older, with generational projection using scale MP-2019.
 - Females: 87 percent of the rates prior to age 80 and 107 percent of the rates for ages 80 and older, with generational projection using scale MP-2019.
- The disabled mortality assumption for the Division Trust Funds (Members other than State Troopers) was changed to the PubNS-2010 Disabled Retiree Table using 99 percent of the rates for all ages with generational projection using scale MP-2019

2019 Changes in Plan Provisions, Assumptions, or Other Inputs Since 2018

- There were no changes made to the actuarial methods or assumptions.

2018 Changes in Plan Provisions, Assumptions or Other Inputs Since 2017

- There were no changes made to the actuarial methods or assumptions.

2017 Changes in Plan Provisions, Assumptions or Other Inputs Since 2016

- There were no changes made to the actuarial methods or assumptions.

2016 Changes in Plan Provisions, Assumptions or Other Inputs Since 2015

- The Entry Age actuarial cost method allocation basis was changed from a level dollar amount to a level percentage of pay.
- The investment rate of return assumption decreased, the price inflation assumption decreased, and the wage inflation assumption decreased by 0.25 percent, 0.40 percent, and 0.4 percent, respectively.

**METROPOLITAN STATE UNIVERSITY OF DENVER
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- Mortality tables related to the mortality assumption for active members, post-retirement mortality assumption for healthy lives, mortality assumption for disabled retirees were changed.
- Various other assumptions related to assumed rates, wage inflation, PERACare, initial per capita health care costs, health care cost trends, election rates, assumed age differences between future retirees and their participating spouses, and utilization rates changed.

2015 Changes in Plan Provisions, Assumptions or Other Inputs Since 2014

- Methodology changes included rates of morbidity and the timing of the normal cost and unfunded actuarial accrued liability payment calculations.
- Changes to actuarial assumptions included PERACare enrollee percentages, initial per capita health care costs, and health care cost trend rates for Medicare Part A premiums.



**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED
IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

Members of the Legislative Audit Committee and
The Board of Trustees of the Metropolitan State University of Denver
Denver, Colorado

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the business-type activities and the discretely presented component unit of the Metropolitan State University of Denver (the University), as of and for the year ended June 30, 2025 and 2024, and the related notes to the financial statements, which collectively comprise the University's basic financial statements, and have issued our report thereon dated December 15, 2025. The financial statements of the Metropolitan State University of Denver Foundation, Inc. were not audited in accordance with Government Auditing Standards, and accordingly, this report does not include reporting on internal control over financial reporting or instances of reportable noncompliance associated with the Metropolitan State University of Denver Foundation, Inc.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the University's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the University's internal control. Accordingly, we do not express an opinion on the effectiveness of the University's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We identified a certain deficiency in internal control, described on pages 8 - 12, that we consider to be a significant deficiency.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the University's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other



CliftonLarsonAllen LLP

Denver, Colorado
December 15, 2025



Members of the Legislative Audit Committee and
The Board of Trustees of the Metropolitan State University of Denver
Denver, Colorado

We have audited the financial statements of the business-type activities and the discretely presented component unit of Metropolitan State University (the University) as of and for the year ended June 30, 2025 and 2024, and have issued our report thereon dated December 15, 2025. We have previously communicated to you information about our responsibilities under auditing standards generally accepted in the United States of America, as well as certain information related to the planned scope and timing of our audit in our planning communication dated June 24, 2025. Professional standards also require that we communicate to you the following information related to our audit.

Significant audit findings or issues

Qualitative aspects of accounting practices

Accounting policies

Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used by the University are described in Note 1 to the financial statements.

During the fiscal year ended June 30, 2025, the University implemented Government Accounting Standards Board (GASB) Statement No. 101, *Compensated Absences* which updated the recognition and measurement guidance for compensated absences. There was no significant impact to the University's financial statements as a result of the implementation of this standard.

During the fiscal year ended June 30, 2025, the University implemented GASB Statement No. 102, *Certain Risk Disclosures* which required the University to assess vulnerabilities due to concentrations or constraints that could lead to a substantial impact on the University's ability to provide services or meet obligations. There was no significant impact to the University's financial statements as a result of the implementation of this standard.

We noted no transactions entered into by the University during the year for which there is a lack of authoritative guidance or consensus. All significant transactions have been recognized in the financial statements in the proper period.

Accounting estimates

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. The most sensitive estimate affecting the financial statements was:

- Accounts and loans receivable are recorded net of estimated uncollectible amounts, approximating anticipated losses. Individual accounts are written off against the allowance when collection of the account appears doubtful.

We evaluated the methods, assumptions, and data used to develop the above estimate and related disclosures in determining that it is reasonable in relation to the financial statements taken as a whole.

Financial statement disclosures

Certain financial statement disclosures are particularly sensitive because of their significance to financial statement users. There were no particularly sensitive financial statement disclosures.

The financial statement disclosures are neutral, consistent, and clear.

Difficulties encountered in performing the audit

We encountered no significant difficulties in dealing with management in performing and completing our audit.

Uncorrected misstatements

Professional standards require us to accumulate all misstatements identified during the audit, other than those that are clearly trivial, and communicate them to the appropriate level of management. Management has determined that the effect of the uncorrected misstatement is immaterial to the financial statements taken as a whole.

The following summarizes the uncorrected misstatement of the financial statements:

- Subscription-Based Information Technology Agreements (SBITA) right-to-use assets and related liabilities were overstated by \$758,000 and \$775,000, respectively, with the difference of \$17,000 being an overstatement of operating expenses of \$17,000.

Corrected misstatements

Management did not identify and we did not notify them of any financial statement misstatements detected as a result of audit procedures.

Disagreements with management

For purposes of this communication, a disagreement with management is a disagreement on a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditors' report. No such disagreements arose during our audit.

Circumstances that affect the form and content of the auditors' report

The report was modified to include an emphasis of a matter paragraph to discuss the University's reporting relationship to the State of Colorado. The emphasis of a matter paragraph discusses the financial statements of the University, an institution of higher education of the State of Colorado, are intended to present the financial position, the changes in financial position, and where applicable, cash flows of only that portion of the business-type activities and the discretely presented component unit of the State of Colorado that is attributable to the transactions of the University. They do not purport to, and do not, present fairly the financial position of the State of Colorado as of June 30, 2025 and 2024, the changes in its financial position, or, where applicable, its cash flows for the years then ended in conformity with accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter

Management representations

We have requested certain representations from management that are included in the management representation letter dated December 15, 2025.

Management consultations with other independent accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a “second opinion” on certain situations. If a consultation involves application of an accounting principle to the University’s financial statements or a determination of the type of auditors’ opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

Significant issues discussed with management prior to engagement

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to engagement as the university’s auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our engagement.

Audits of group financial statements

We noted no matters related to the group audit that we consider to be significant to the responsibilities of those charged with governance of the group.

Required supplementary information

With respect to the required supplementary information (RSI) accompanying the financial statements, we made certain inquiries of management about the methods of preparing the RSI, including whether the RSI has been measured and presented in accordance with prescribed guidelines, whether the methods of measurement and preparation have been changed from the prior period and the reasons for any such changes, and whether there were any significant assumptions or interpretations underlying the measurement or presentation of the RSI. We compared the RSI for consistency with management’s responses to the foregoing inquiries, the basic financial statements, and other knowledge obtained during the audit of the basic financial statements. Because these limited procedures do not provide sufficient evidence, we did not express an opinion or provide any assurance on the RSI.

Other information included in annual reports

Other information (financial or nonfinancial information other than the financial statements and our auditors’ report thereon) is being included in your annual report and is comprised of the Description of the University. Our responsibility for other information included in your annual report does not extend beyond the financial information identified in our opinion on the financial statements. We have no responsibility for determining whether such other information is properly stated and do not have an obligation to perform any procedures to corroborate other information contained in your annual report. We are required by professional standards to read the other information included in your annual report and consider whether a material inconsistency exists between the other information and the financial statements because the credibility of the financial statements and our auditors’ report thereon may be undermined by material inconsistencies between the audited financial statements and other information. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report. Our auditors’ report on the financial

statements includes a separate section, "Other Information," which states we do not express an opinion or any form of assurance on the other information included in the annual report. We did not identify any material inconsistencies between the other information and the audited financial statements.

* * *

This communication is intended solely for the information and use of the State of Colorado Legislative Audit Committee, the Office of the State Auditor, the Board of Trustees and management of the University and is not intended to be, and should not be, used by anyone other than these specified parties. However, upon release by the Legislative Audit Committee, this report is a public document.

A handwritten signature in black ink that reads "CliftonLarsonAllen LLP". The signature is written in a cursive, flowing style.

CliftonLarsonAllen LLP

Denver, Colorado
December 15, 2025