

Colorado State University System
Financial Statements and Independent Auditor's Reports
Financial Audit
Years Ended June 30, 2025 and 2024
Compliance Audit
Year Ended June 30, 2025

REPORT NUMBER 2516F-A

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December 15, 2025

Members of the Legislative Audit Committee:

We have completed the financial statement audit and compliance audit of the Colorado State University System as of and for the years ended June 30, 2025 and 2024. Our audit was conducted in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

We were engaged to conduct our audit pursuant to Section 2-3-103, C.R.S., which authorizes the State Auditor to conduct or cause to be conducted audits of all departments, institutions, and agencies of state government. The reports which we have issued as a result of this engagement are set forth in the table of contents which follows.

CliftonLarsonAllen LLP

CliftonLarsonAllen LLP

Denver, Colorado
December 15, 2025

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YEARS ENDED JUNE 30, 2025 AND 2024**

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**COLORADO STATE UNIVERSITY SYSTEM
REPORT SUMMARY
YEARS ENDED JUNE 30, 2025 AND 2024**

Purposes and Scope of Audit

The Office of the State Auditor of the State of Colorado engaged CliftonLarsonAllen LLP (CLA) to conduct a financial and compliance audit of the Colorado State University System (the System) for the years ended June 30, 2025 and 2024. CLA performed this audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. The audits of the Colorado State University Foundation, the Colorado State University – Pueblo Foundation and the Colorado State University Research Foundation, discretely presented component units of the System, were not performed in accordance with the standards applicable to financial audits contained in *Government Auditing Standards*. We conducted the related fieldwork from May 2025 to December 2025.

The purpose and scope of our audit were to:

- Express opinions on the financial statements of the System as of and for the years ended June 30, 2025 and 2024, including consideration of internal control over financial reporting as required by auditing standards generally accepted in the United States of America and *Government Auditing Standards* for the year ended June 30, 2025.
- Issue a report on the System’s internal control over financial reporting and on compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters based on our audits of the financial statements performed in accordance with *Government Auditing Standards* for the year ended June 30, 2025.
- Report on the System’s compliance with applicable bond covenants.
- Auditing certain federal major programs at the System, which are then included in the Office of the State Auditor’s Statewide Single Audit Report.
- Determine status of prior year recommendations.

The System’s schedule of expenditures of federal awards and applicable opinions thereon, issued by the Office of the State Auditor, State of Colorado, are included in the June 30, 2025 Statewide Single Audit Report issued under separate cover.

Audit Opinions and Reports

We expressed an unmodified opinion on the System’s financial statements as of and for the years ended June 30, 2025 and 2024.

We issued a report on the System’s compliance and internal control over financial reporting based on an audit of the basic financial statements performed in accordance with *Government Auditing Standards*. A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity’s financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency or a combination of deficiencies in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

We noted no matters that we consider to be a material weakness or that we consider to be a significant deficiency.

**COLORADO STATE UNIVERSITY SYSTEM
REPORT SUMMARY
YEARS ENDED JUNE 30, 2025 AND 2024**

In addition to issuing a report on the System's compliance with internal control over financial reporting, we also performed procedures in accordance with the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements of Federal Awards* (Uniform Guidance) over major federal programs as determined by the Office of the State Auditor. The purpose of our procedures was not to issue an opinion over the System's compliance with the federal programs tested, but rather to provide the results of testing on those major programs at the System to the Office of the State Auditor to support an opinion on those programs for the State of Colorado, which will be included in the Statewide Single Audit Report. As a result of the testing procedures performed in accordance with Uniform Guidance we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified. We did identify a certain deficiency in internal control over compliance that we consider to be a significant deficiency.

Summary of Finding

We reported a significant deficiency related to internal control over compliance, as follows:

Internal Controls and Compliance Over Student Financial Assistance – NSLDS Reporting: We found that Colorado State University and Colorado State University – Pueblo did not report enrollment status changes to the Department of Education within the 60-day requirement.

Recommendations and the System's Responses

A summary of the recommendation for the above finding is included in the Recommendation Locator on page 3. The Recommendation Locator also shows the System's response to the audit recommendation. A discussion of the audit comment and recommendation is contained in the finding and recommendation section of our report.

Significant Audit Adjustments

No matters are reportable.

Summary of Progress in Implementing Prior Year Audit Recommendations

A summary of the status of prior year findings and recommendations is included on page 8.

**COLORADO STATE UNIVERSITY SYSTEM
RECOMMENDATION LOCATOR
YEARS ENDED JUNE 30, 2025 AND 2024**

<u>Recommendation Number</u>	<u>Page No.</u>	<u>Recommendation Summary</u>	<u>University Response</u>	<u>Implementation Date</u>
1	9 - 12	<p>The Colorado State University and Colorado State University - Pueblo campuses should strengthen their internal controls over reporting Student Financial Assistance Pell Grants and Direct Loan Program's student enrollment to the US Department of Education (USDE) to ensure student enrollment status changes are submitted by the National Student Clearinghouse to USDE's National Student Loan Data System within 60-days of any enrollment change. This should include improving their review processes over the preparation and completeness of the student roster files used to compare each student's enrollment status at the census date to current enrollment status in the reporting system to ensure that the student roster files include all students that are newly enrolled at the campus</p>	Agree	June 2026

COLORADO STATE UNIVERSITY SYSTEM
Description of the Colorado State University System
Years Ended June 30, 2025 and 2024

Organization and Administration

The institutions that compose the Colorado State University System (the System) are established in Title 23, C.R.S. The Board of Governors (the Board) has control and supervision of three distinct institutions: Colorado State University (a land-grant university), Colorado State University - Pueblo (a regional, comprehensive university) and Colorado State University - Global Campus (an on-line university).

The 15-member Board consists of:

- Nine voting members appointed by the Governor and confirmed by the Senate for four-year terms
- Six advisory members representing the student bodies and the faculty councils for each of the three institutions, elected for one-year terms

The Board administers the board of governors of the Colorado State University System Fund located in the State Treasury. The Board is authorized to set tuition, pay expenses, and hire officials. The chief academic and administrative officers are the Chancellor of the Colorado State University System and the President of each institution.

(a) *Colorado State University*

In 1870, the Territorial Council and House of Representatives of the Territory of Colorado created the Agricultural College of Colorado (the College). When the Territory became a state in 1876, the College was placed under the governance of the State Board of Agriculture.

The College began admitting its first students in 1879. It was also designated that year as Colorado's land-grant college and recipient of federal endowment support under the Morrill Act of 1862. Subsequent federal legislation led to the establishment of the Agricultural Experiment Station and the Extension Service of the College.

State legislation also made the College responsible for the Colorado State Forest Service. Following several name changes, the College became Colorado State University in 1957. In this report, the terms Colorado State University and CSU refer to Colorado State University - Fort Collins.

Resident Instruction

The following eight colleges offer more than 76 undergraduate degrees, 112 Academic Graduate Degrees and 34 Professional Graduate Degrees, including Doctor of Veterinary Medicine:

- College of Agricultural Sciences
- College of Health and Human Sciences
- College of Liberal Arts
- College of Business
- Walter Scott, Jr. College of Engineering
- Warner College of Natural Resources
- College of Natural Sciences
- College of Veterinary Medicine and Biomedical Sciences

COLORADO STATE UNIVERSITY SYSTEM
Description of the Colorado State University System
Years Ended June 30, 2025 and 2024

Agricultural Experiment Station

The Agricultural Experiment Station provides a basis for agricultural research and study programs on the Fort Collins campus and at nine research centers located throughout the State. The mission of the Agricultural Experiment Station is to conduct research that addresses the economic viability, environmental sustainability, and social acceptability of activities impacting agriculture, natural resources, and consumers in Colorado. It is a public service organization that disseminates the results of its research to the public through CSU Extension and various publications and conferences.

CSU Extension

The mission of CSU Extension is to provide information and education and encourage the application of research-based knowledge in response to local, state, and national issues affecting individuals, youth, families, agricultural enterprises, and communities of Colorado. CSU Extension disseminates among the people of Colorado useful and practical information on subjects related to (a) agricultural production, marketing, and natural resources; (b) family living; (c) 4-H and other youth activities; and (d) rural and community development. The location of professional staff throughout the State permits CSU Extension to respond to the needs of local communities.

Colorado State Forest Service

The Colorado State Forest Service provides management, protection, and utilization of Colorado State Forest lands.

(b) Colorado State University - Pueblo

Colorado State University - Pueblo was incorporated in 1935 as Southern Colorado Junior College. One year later, local citizens decided to support the institution with county taxes. They organized the Pueblo Junior College District, and the school was renamed Pueblo Junior College. In 1951, Pueblo Junior College became the first accredited junior college in Colorado.

In 1963, Colorado's General Assembly enacted legislation changing Pueblo Junior College to a four-year institution—Southern Colorado State College—to be governed by the board of trustees of state colleges. By then, four new buildings had been erected on the new campus north of Pueblo's Belmont residential district. On July 1, 1975, the State Legislature granted the institution university status. Three years later, the Colorado State Board of Agriculture assumed governance of the University of Southern Colorado. In July 2003, the university was renamed Colorado State University - Pueblo.

Colorado State University - Pueblo (CSU-P) is accredited at the bachelor's and master's levels. CSU-P is a regional, comprehensive university, with moderately selective admissions standards displaying excellence in teaching and learning. CSU-P emphasizes professional, career-oriented, and applied programs at the undergraduate and graduate levels while maintaining strong programs in the liberal arts and sciences. CSU-P has received the federal government's designation as a Hispanic Serving Institution granted to universities with at least 25% of the student population of Hispanic descent.

COLORADO STATE UNIVERSITY SYSTEM
Description of the Colorado State University System
Years Ended June 30, 2025 and 2024

(c) Colorado State University - Global Campus

Colorado State University - Global Campus (CSU-Global) was incorporated in 2008. CSU-Global is a baccalaureate and graduate online university with the mission in Colorado of offering baccalaureate degree programs for nontraditional students in partnership with the Colorado community college system and selected master-level graduate programs. The mission of CSU-Global is to offer on-line programs that are career-relevant and tailored to existing and emerging industry and occupational trends within Colorado. CSU-Global will cater to working adults and other nontraditional students who already have college credit or a two-year degree and want to complete their bachelor's and/or master's degrees. CSU-Global admitted its first students during the fall 2008 semester.

Enrollment and Faculty

Enrollment and faculty and staff information is presented below and was obtained from institutional analysis and the System's Factbooks.

CSU reports full-time equivalent (FTE) student, faculty, and staff for three continuous fiscal years as follows:

Colorado State University Full-Time Equivalent (FTE) Student Enrollment

<u>Fiscal year</u>	<u>Resident</u>	<u>Nonresident</u>	<u>Total</u>
2024-2025	16,730	9,434	26,164
2023-2024	16,438	9,181	25,619
2022-2023	16,368	9,042	25,410

Colorado State University Full-Time Equivalent (FTE) Faculty and Staff

<u>Fiscal year</u>	<u>Faculty</u>	<u>Staff</u>	<u>Total</u>
2024-2025	2,054	6,280	8,334
2023-2024	2,064	6,143	8,207
2022-2023	1,874	5,763	7,637

CSU-P reports full-time equivalent (FTE) student, faculty, and staff for three continuous fiscal years as follows:

Colorado State University - Pueblo Full-Time Equivalent (FTE) Student Enrollment

<u>Fiscal year</u>	<u>Resident</u>	<u>Nonresident</u>	<u>Total</u>
2024-2025	2,029	257	2,286
2023-2024	2,115	307	2,422
2022-2023	2,129	345	2,474

Colorado State University - Pueblo Full-Time Equivalent (FTE) Faculty and Staff

<u>Fiscal year</u>	<u>Faculty</u>	<u>Staff</u>	<u>Total</u>
2024-2025	173	371	544
2023-2024	183	362	545
2022-2023	173	369	542

COLORADO STATE UNIVERSITY SYSTEM
Description of the Colorado State University System
Years Ended June 30, 2025 and 2024

CSU-Global reports full-time equivalent (FTE) student, faculty, and staff for three continuous fiscal years as follows:

Colorado State University - Global Campus Full-Time Equivalent (FTE) Student Enrollment

<u>Fiscal year</u>	<u>Resident</u>	<u>Nonresident</u>	<u>Total</u>
2024-2025	2,572	5,092	7,664
2023-2024	2,504	4,719	7,223
2022-2023	2,251	4,238	6,489

Colorado State University - Global Campus Full-Time Equivalent (FTE) Faculty and Staff

<u>Fiscal year</u>	<u>Faculty</u>	<u>Staff</u>	<u>Total</u>
2024-2025	302	220	522
2023-2024	293	202	495
2022-2023	285	167	452

Colorado State University System Foundation

Colorado State University Foundation

Colorado State University - Pueblo Foundation

The System’s reporting entities include Colorado State University Foundation (CSUF), Colorado State University-Pueblo Foundation (CSU-P Foundation), and Colorado State University System Foundation (CSUS Foundation) as discretely presented reporting units. These Foundations are legally separate, tax-exempt entities that were established to receive, manage, and invest philanthropic gifts on behalf of CSU and CSU-P. The CSUS Foundation was created to accept transfers of intellectual property of the System and distribute money or issue grants to fund innovation and System initiatives, investment in new technology for the benefit of the System, and improvement of access and affordability for students of the System. Colorado State University Foundation is governed by its board of directors, which includes five voting members and three ex-officio nonvoting members. Twenty-seven trustees of the CSU-Pueblo Foundation are elected by members of the CSU-Pueblo Foundation. No person who is an employee of the University is eligible to serve as an officer of the Foundation or as a voting board member. The officers of the CSUS Foundation are appointed by the board of directors which consists of three CSU directors and four independent directors.

**COLORADO STATE UNIVERSITY SYSTEM
FINANCIAL AND COMPLIANCE AUDIT
DISPOSITION OF PRIOR YEAR AUDIT FINDINGS AND RECOMMENDATIONS
YEARS ENDED JUNE 30, 2025 AND 2024**

The following table presents the prior year recommendation from the June 30, 2023 audit and its disposition, there were no new recommendations issued for the year ended June 30, 2024:

<u>Recommendation Number</u>	<u>Fiscal Year Ended June 30, 2023 Recommendations</u>	<u>Disposition</u>
2023-001	<p>The Colorado State University should prioritize staffing and related assignment of responsibilities in the Department of Information Technology (CSU IT) to ensure University IT staff will respond appropriately in the event of a system disruption or disaster and that systems will be restored in a timely manner that prioritizes the system's criticality to CSU's mission and purpose by:</p> <p>a) Implementing the recommendation as noted in Part A of the confidential finding.</p> <p>b) Implementing the recommendation as noted in Part B of the confidential finding.</p>	<p>Implemented</p> <p>Implemented</p>

**COLORADO STATE UNIVERSITY SYSTEM
FINANCIAL AND COMPLIANCE AUDIT
AUDITORS' FINDINGS AND RECOMMENDATIONS
YEAR ENDED JUNE 30, 2025**

Internal Controls and Compliance over Student Financial Assistance Cluster – NSLDS Reporting

Introduction

The federal Department of Education (USDE) requires institutions of higher education who receive Title IV Student Financial Assistance funds (Title IV) to report student enrollment information within specified timeframes to the USDE through its central database for student financial assistance, the National Student Loan Data System (NSLDS). Enrollment reporting, including the submission of student roster files and enrollment status changes, assists the federal government in managing the Pell Grant and Direct Loan programs, which are both parts of the Student Financial Assistance Cluster.

In accordance with federal requirements, each campus within the Colorado State University – System (CSU-System)—Colorado State University, Colorado State University – Pueblo and Colorado State University – Global Campus—submits student roster files to NSLDS via a third-party servicer, the National Student Clearinghouse (Clearinghouse), and each roster file is then uploaded by the Clearinghouse directly to NSLDS. The Registrar's Office at each campus of the CSU-System compiles the student roster files to report details such as the campus-level enrollment and program attendance for the students who have received federal Title IV aid at the CSU-System. Each campus performs an initial review of participating students' enrollment information during each semester's census, which is typically during the second week of the semester, for reporting to USDE through the NSLDS. The initial review of participating students' enrollment information is performed using enrollment information generated by each campus's Financial Aid system (reporting system). After the census date each semester, the Registrar Office's staff prepare student roster files of enrollment status that include information on reductions or increases in attendance levels, graduation, withdrawals, and/or students who have been accepted for enrollment but never attended. The Registrar's Office prepares this through a manual comparison of applicable students' enrollment status at the census date to the current enrollment status per each campus's reporting system.

During Fiscal Year 2025, the CSU-System issued approximately \$306.0 million of federal Title IV aid during the year, which included approximately \$64.6 million and \$238.0 million of Pell Grant and Direct Loan funding, respectively.

What was the purpose of our audit work and what work was performed?

The purpose of our audit work was to determine whether each campus within the CSU-System had adequate internal controls over and complied with federal Title IV Student Financial Assistance enrollment reporting requirements regarding the student attendance status changes for Pell Grants and Direct Loan programs during Fiscal Year 2025.

**COLORADO STATE UNIVERSITY SYSTEM
FINANCIAL AND COMPLIANCE AUDIT
AUDITORS' FINDINGS AND RECOMMENDATIONS
YEAR ENDED JUNE 30, 2025**

As part of our Fiscal Year 2025 testwork, we reviewed a total random sample of 40 student's enrollment status change information, consisting of 26 students at Colorado State University, 10 students at Colorado State University – Global Campus, and 4 students at Colorado State University – Pueblo, that was required to be reported to USDE through NSLDS during Fiscal Year 2025. The sample consisted of enrollment status changes that occurred during the Fall 2024 and Spring 2025 semesters. For each student in our sample, we compared information within the CSU-System's Financial Aid system to information contained on the NSLDS website for the specific enrollment status change selected, such as a withdrawal, graduation, or a change in enrolled credit hours, to determine if the information was reported accurately and within the federally required timelines.

How were the results of the audit work measured?

We measured the results of our audit work against the following:

Under the federal Pell Grant and Direct Loan program requirements, 34 CFR 690.83(b)(2) and 34 CFR 685.309(b)(2), an institution must report any enrollment status changes, including the date of the change, per the institution's reporting system, to NSLDS for participating students within 60 days of the change. An institution must report a change in a student's enrollment status to NSLDS when there is a (a) reduction or increase in the student's attendance levels, (b) graduation, (c) withdrawal, and/or (d) a student who has been accepted for enrollment but never attended. Institutions are responsible for timely reporting whether they report directly or via a third-party servicer. We measured the results of our testing against the USDE-required 60-day timeframe for submission of student roster files.

What problem did the audit work identify?

We found that the Colorado State University and Colorado State University – Pueblo campuses did not timely report the student enrollment status changes to the USDE through NSLDS for 2 out of the 40 (5 percent) students we tested during the Fall 2024 and Spring 2025 semesters. Specifically, one student's enrollment status information during the Fall 2024 semester at Colorado State University was submitted 166 days beyond the federal reporting requirement and one student's enrollment status information during the Fall 2024 semester at Colorado State University – Pueblo was submitted 18 days beyond the federal reporting requirement.

Why did this problem occur?

The Colorado State University and Colorado State University – Pueblo campuses did not have adequate review processes in place to ensure that it fully complied with federal student enrollment reporting requirements for the Title IV Student Financial Assistance program. For both instances, the Student Financial Assistance Office staff at each campus indicated that the student enrollment status was not reported timely because the new students, who were first enrolled at their respective campus during the Fall 2024 semester, were not included in the student roster files used to compare each students' enrollment status at the census date to the current status in the

**COLORADO STATE UNIVERSITY SYSTEM
FINANCIAL AND COMPLIANCE AUDIT
AUDITORS' FINDINGS AND RECOMMENDATIONS
YEAR ENDED JUNE 30, 2025**

reporting system due to the reports used to perform the manual comparison not being correctly configured to capture all student enrollment status of students who first enrolled during the Fall 2024 semester. Additionally, the review process failed to adequately ensure the completeness of the prepared student roster files. As a result, those changes were not included in the enrollment status report submitted by the Clearinghouse to NSLDS within the required federal reporting timeframe.

Why does this problem matter?

Enrollment reporting assists lenders in the determination of whether a borrower should be moved into loan repayment status or if they are eligible for an in-school deferment. Thus, if the CSU-System campuses fail to meet the required reporting timelines, the borrower's repayment responsibilities may be reported incorrectly and result in either a lack of timely repayments by the borrower or the student being inappropriately moved into loan repayment status.

Recommendation

The Colorado State University and Colorado State University – Pueblo campuses should strengthen their internal controls over reporting Student Financial Assistance Pell Grants and Direct Loan Program's student enrollment to the US Department of Education (USDE) to ensure student enrollment status changes are submitted by the National Student Clearinghouse to USDE's National Student Loan Data System within 60-days of any enrollment change. This should include improving their review processes over the preparation and completeness of the student roster files used to compare each student's enrollment status at the census date to current enrollment status in the reporting system to ensure that the student roster files include all students that are newly enrolled at the campus.

Classification: Significant Deficiency

Management's Response

Agree. Implementation Date: June 2026

The Colorado State University and Colorado State University – Pueblo campuses will strengthen their internal controls to ensure enrollment changes are reported within the required 60-day timeline for newly enrolled students. Additionally, the Colorado State University and Colorado State University – Pueblo campuses will improve the documentation provided as part of compliance testing as both students referenced within the finding were unique situations. In both instances referenced, additional context was not provided during compliance testing for both students that was not captured on the provided National Student Loan Data System Campus Enrollment Details webpage that showed the appearance of reporting an enrollment status change outside of the 60-day requirement. For the Colorado State University, the student was reported with an effective date at the beginning of the Fall 2024 Semester but did not complete verification procedures until February 2025 and was then disbursed the Fall 2024 portion of their Pell Grant. For Colorado State University – Pueblo, the student was reported with an effective

**COLORADO STATE UNIVERSITY SYSTEM
FINANCIAL AND COMPLIANCE AUDIT
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YEAR ENDED JUNE 30, 2025**

date of the beginning of the Fall 2024 Semester, but corrections were required on the student's FAFSA before federal student financial aid could be disbursed. The campuses will improve documentation provided during compliance testing for when these unique situations with enrollment reporting occur.



INDEPENDENT AUDITORS' REPORT

Members of the Legislative Audit Committee and
The Board of Governors of the Colorado State University System

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the business-type activities, the aggregate discretely presented component units, and the fiduciary fund information of the Colorado State University System (the System), as of and for the years ended June 30, 2025 and 2024, and the related notes to the financial statements, which collectively comprise the System's basic financial statements as listed in the table of contents.

In our opinion, based on our audits and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities, the aggregate discretely presented component units, and the fiduciary fund information of the System, as of June 30, 2025 and 2024, and the respective changes in financial position, and, where applicable, cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of the Colorado State University Foundation (the CSU Foundation) or the financial statements of the Colorado State University Pueblo Foundation (the CSU-Pueblo Foundation), which represent 99.6 percent, 99.6 percent, and 99.9 percent, respectively, of the assets, net position, and revenues of the aggregate discretely presented component units as of June 30, 2025 and 99.6 percent, 99.6 percent, and 99.9 percent, respectively, of the assets, net position, and revenues of the aggregate discretely presented component units as of June 30, 2024. Those statements were audited by other auditors whose report has been furnished to us, and our opinions, insofar as it relates to the amounts included for the aggregate discretely presented component units, are based solely on the report of the other auditors.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the System and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions. The financial statements of the CSU Foundation and the CSU-Pueblo Foundation were not audited in accordance with *Government Auditing Standards*.

Emphasis of Matter

As discussed in Note 1, the financial statements of the System, an institution of higher education of the State of Colorado, are intended to present the financial position, the changes in financial position and cash flows of the business-type activities of only the System. Financial results for the State of Colorado are presented in separate state-wide financial statements prepared by the Office of the State Controller and audited by the Office of the State Auditor. Complete financial information for the State of Colorado is available in these state-wide financial statements. Our opinion is not modified with respect to this matter.

Implementation of GASB Statement No. 101

During the fiscal year ended June 30, 2025, the System adopted GASB Statement No. 101 *Compensated Absences*. As a result of the implementation of this standard, the System reported a restatement for the change in accounting principle (see Note 3(m) to the financial statements) as of June 30, 2024. Our auditors' opinion was not modified with respect to the restatement.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the System's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.

Members of the Legislative Audit Committee and
The Board of Governors of the Colorado State University System

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the System's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the System's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, other postemployment benefit information, pension information and schedule of investment returns listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Management is responsible for the other information included in the annual report. The other information comprises the Description of the Colorado State University System but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated December 15, 2025, on our consideration of the System's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the System's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the System's internal control over financial reporting and compliance.

A handwritten signature in cursive script that reads "CliftonLarsonAllen LLP".

CliftonLarsonAllen LLP

Denver, Colorado
December 15, 2025

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(Unaudited)

Management's Discussion and Analysis

We are pleased to present this financial discussion and analysis of the Colorado State University System (the System). It is intended to make the System's financial statements easier to understand and communicate our financial situation in an open and accountable manner. This section of the financial report provides an objective discussion and analysis of the financial performance of the System for the fiscal years ended June 30, 2025 and 2024, respectively, with comparative information for fiscal year 2023. This discussion provides an analysis of the System's financial activities based on currently known facts, decisions, or existing conditions. University management is responsible for the completeness and fairness of this discussion and analysis, the financial statements, and related footnote disclosures.

The System includes Colorado State University (CSU), Colorado State University Pueblo (CSU-Pueblo), and Colorado State University Global Campus (CSU-Global).

Understanding the Financial Statements

The basic financial statements are designed to provide readers with a broad overview of the System's finances and are comprised of three basic statements.

Statements of Net Position present information on all of the System's assets, deferred outflows, liabilities, and deferred inflows; with the difference between assets plus deferred outflows less liabilities and deferred inflows reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the System is improving or deteriorating.

Statements of Revenues, Expenses, and Changes in Net Position present information showing how the System's net position changed during the two most recent fiscal years. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows in future fiscal periods (e.g., the payment for accrued compensated absences, or the receipt of amounts due from students and others for services rendered).

Statements of Cash Flows are reported on the direct method. The direct method of cash flows reporting portrays cash flows from operating, noncapital financing, capital and related financing, and investing activities. Their purpose is to assess the System's ability to generate net cash flows and meet its obligations as they come due.

Notes to Financial Statements provide additional information that is essential to a full understanding of the data provided in the basic financial statements. The notes provide information regarding both the accounting policies and procedures the System has adopted as well as additional detail of certain amounts contained in the financial statements. The notes to financial statements follow the basic financial statements.

Required Supplementary Information (RSI) presents additional information that differs from the basic financial statements in that the auditor applies certain limited procedures in reviewing the

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information. In this report, RSI includes schedules of the System's proportionate share of the Public Employee's Retirement Association (PERA) net pension liability and contributions to the PERA pension as well as PERA's net Other Postemployment Benefits (OPEB) liability and contributions to PERA Health Care Trust Fund. In addition, the schedules for OPEB include the schedule of changes in the net OPEB liability (asset) with related ratios, employer contributions, and investment returns.

Management's Discussion and Analysis focuses on the primary government, which is the Colorado State University System. The System reports its activity as a business-type activity using the economic resources measurement focus and the accrual basis of accounting.

Financial Highlights

Financial highlights are presented in this discussion and analysis to help with the assessment of the System's financial activities. This analysis should be read in conjunction with the System's financial statements and notes thereto, which are also presented in this document.

The Colorado State Legislature established spending authority for the System in its annual Long Appropriations Bill (Long Bill). The Long Bill appropriated funds include an amount from the State of Colorado's College Opportunity Fund and amounts for Student Tuition, Mandatory Fees, Western Interstate Commission for Higher Education (WICHE), and Service Fees. WICHE provides funds to students through a variety of programs to help save on tuition, transfer schools, and gain credentials.

For the fiscal years ended June 30, 2025 and 2024, appropriated expenses in the System were within the authorized spending authority. For the fiscal years ended June 30, 2025 and 2024, the System had a total state appropriation of \$799.7 million and \$751.2 million, respectively. For the fiscal years ended 2025 and 2024, the System's appropriation from re-appropriated funds consisted of \$55.8 million and \$55.4 million, respectively, received for students that qualified for stipends from the College Opportunity Fund, and \$190.2 million and \$169.8 million, respectively, as state fee for service contract revenue. Starting in fiscal year 2017, the students' share of tuition became appropriated from cash funds rather than informational only, totaling \$553.6 million in fiscal year 2025 and \$525.9 million in fiscal year 2024. The appropriated portion of WICHE funds was \$141 thousand in fiscal year 2025 and \$141 thousand in fiscal year 2024. Mandatory fees and the student fee portion of WICHE funds are shown in the long bill for informational purposes only. All other revenues and expenses reported by the System represent non-appropriated funds and are excluded from the annual appropriations bill. Non-appropriated funds include fees, grants and contracts, gifts, indirect cost recoveries, auxiliary revenues, and other revenue sources.

The assets and deferred outflows of the System exceeded its liabilities and deferred inflows as of June 30, 2025 by \$1.5 billion (net position). Of this amount, \$1.1 billion is related to the net investment in capital assets and \$119.7 million is restricted for purposes which the donor or grantor or other external party intended. The remaining \$284.5 million in fiscal year 2025 is unrestricted. Although unrestricted net position is not externally restricted, it may be internally designated by the System's administration for various purposes. Unrestricted net position

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continues to be negatively impacted by the implementation of Governmental Accounting Standards Board (GASB) Statement No. 68, Accounting and Financial Reporting for Pensions, and GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, in the amount of \$460.9 million and \$485.5 million for fiscal years ended June 30, 2025 and 2024, respectively. The impact on net position is shown in the following table.

Impact on Net Position of Pension (GASB 68) and OPEB (GASB 75)

Net Position	Year Ended June 30		
	2025	2024*	2023
Net investment in capital assets	\$ 1,059,406	1,045,475	776,879
Restricted for nonexpendable purposes	34,225	33,310	32,385
Restricted for expendable purposes	85,439	87,835	79,293
Unrestricted	284,480	198,018	376,542
Total net position	1,463,550	1,364,638	1,265,099
Pension (GASB 68) impact	419,495	433,296	459,818
OPEB (GASB 75) impact	41,445	52,238	58,551
Net position excluding pension and OPEB	\$ 1,924,490	1,850,172	1,783,468

*Restated

The following table demonstrates the changes made due to GASB Statement No. 68 and GASB Statement No. 75 to the System's financial statements for the fiscal years ended June 30, 2025, 2024, and 2023, respectively. Pension expense increased \$16.6 million in the fiscal year ended June 30, 2025, which was a result of a \$331.0 million increase in the collective pension expense for the State Division Trust Fund (SDTF) at PERA. In fiscal year ended June 30, 2025, there was a \$603.7 million decrease in the collective net pension liability for the SDTF at PERA. A rate of 7.25 percent was used as the discount rate to value the collective total pension liability. The primary factors that contributed to the decreased liability were the increases to future contributions from members and employers and an increase in the State of Colorado's direct distribution payment to PERA, as well as changes to benefit provisions as required by Senate Bill 18-200. House Bill 20-1379 suspended the State of Colorado's direct distribution payment to PERA for fiscal year 2021, however, the State of Colorado resumed making the payment on July 1, 2021 for fiscal year 2022. House Bill 22-1029, effective upon enactment in 2022, required the State treasurer to issue, in addition to the regularly scheduled \$225.0 million direct distribution, a warrant to PERA in the amount of \$380.0 million with reductions to future direct distributions. The July 1, 2023, direct distribution was reduced by \$190.0 million to \$35.0 million. Additionally, C.R.S. § 24-51-414(9) provided compensatory payment of \$14.6 million for fiscal year 2023 only. The July 1, 2024, direct distribution was not reduced from \$225.0 million due to a negative investment return in 2022. The actuarial assumptions used in the December 31, 2022, valuations were based upon the 2020 experience analysis dated October 28, 2020, for the period January 1, 2016 through December 31, 2019. Revised economic and demographic assumptions were adopted by PERA's Board on November 20, 2020. The assumptions were reflected in the roll forward calculation of the total pension liability from December 31, 2022 to December 31, 2023. The collective total pension liability is based upon the December 31, 2023, actuarial

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valuation, and generally accepted actuarial techniques were applied to roll forward the collective total pension liability to December 31, 2024. In the fiscal year ended June 30, 2024, pension expense decreased \$13.5 million, and in the fiscal year ended June 30, 2023, pension expense increased \$57.7 million. The required cash contributions in the fiscal years ended June 30, 2025, 2024, and 2023 were \$44.9 million, \$41.0 million, and \$46.2 million, respectively. OPEB expense decreased \$2.1 million in fiscal year 2025, decreased \$67.1 million in fiscal year 2024, and increased \$80.8 million in fiscal year 2023, with \$8.5 million, \$6.5 million, and \$6.6 million in required contributions, respectively.

PERA Pension Expense Compared to Required Contributions

Pension Expense	Year Ended June 30		
	2025	2024	2023
Pension Expense	\$ 31,056	14,439	27,913
Expense increase (decrease) from prior year	16,617	-13,474	57,735
Required contributions	44,857	40,961	46,188

OPEB Expense Compared to Required Contributions

OPEB Expense	Year Ended June 30		
	2025	2024	2023
OPEB Expense	\$ -619	1,450	68,583
Expense increase (decrease) from prior year	-2,069	-67,133	80,848
Required contributions	8,505	6,479	6,641

Financial Analysis

The Summary of Net Position presents the assets, deferred outflows, liabilities, deferred inflows, and net position of the Colorado State University System for the fiscal years ended June 30, 2025, 2024, and 2023. In fiscal years 2025 and 2024, deferred outflows of resources and deferred inflows of resources included amounts related to the PERA pension and OPEB, whose liability was recorded due to GASB Statement No. 68 and GASB Statement No. 75. The System's proportionate share of the net pension liability as of fiscal years ended June 30, 2025 and 2024, was \$450.5 million and \$495.1 million, respectively. The net OPEB liability as of fiscal years ended June 30, 2025 and 2024, was \$37.9 million and \$47.1 million, respectively.

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Summary of Net Position

Net Position	Year Ended June 30		
	2025	2024*	2023
Current assets	\$ 782,860	680,420	848,824
Noncurrent assets, including net capital assets of \$2,330,822, \$2,214,981, and \$2,185,100, respectively	2,880,941	2,815,127	2,706,144
Deferred outflows	94,927	124,516	154,219
Total assets and deferred outflows	3,758,728	3,620,063	3,709,187
Current liabilities	336,999	322,806	515,073
Noncurrent liabilities	1,877,740	1,864,078	1,848,948
Deferred inflows	80,439	68,541	80,067
Total liabilities and deferred inflows	2,295,178	2,255,425	2,444,088
Net investment in capital assets	1,059,406	1,045,475	776,879
Restricted	119,664	121,145	111,678
Unrestricted	284,480	198,018	376,542
Total net position	\$ 1,463,550	1,364,638	1,265,099

*Restated

In fiscal year 2025, total assets increased by \$168.3 million. Current assets increased by \$102.4 million, while noncurrent assets increased \$65.8 million. The increase in current assets included increases of \$143.4 million in investments, \$41.5 million in accounts and loans receivable, net, and \$1.4 million in other assets, offset by decreases of \$83.2 million in cash and cash equivalents and \$720 thousand in inventories.

Cash and cash equivalents decreased by \$83.2 million to \$212.8 million in 2025. In 2008, House Bill 08-1002 authorized the System to begin operating its own treasury. In fiscal year 2019, the System began investing a portion of its cash through the Colorado State University System Treasury, rather than operating solely out of the State's treasury pool. The investment in the System's own treasury pool had an increase in short-term investments, offset by a decrease in long-term investments. This cash investment has resulted in short-term investments of \$242.8 million in fiscal year 2025, which was an increase of \$143.4 million from the prior year mainly due to a liquidation of \$45.0 million from long term investments and a \$100.0 million liquidation from the state treasury to invest in short-term T-bills of \$145.0 million.

Accounts and loan receivables increased by \$41.5 million in fiscal year 2025 to \$303.7 million from \$262.3 million in 2024. The two primary contributors to this increase were from student accounts receivable, which increased \$25.3 million in fiscal year 2025, along with grant and other accounts receivables with an increase of \$16.6 million in fiscal year 2025. Student accounts receivable increased due to a variety of factors, including increases in tuition and fees, timing of billings, and write offs. Other assets increased \$1.4 million in fiscal year 2025 to \$16.0 million primarily related to an increase in prepaid expenses.

Noncurrent assets increased \$65.8 million to \$2.9 billion in fiscal year 2025. Restricted cash and cash equivalents decreased \$26.7 million to \$138.8 million in fiscal year 2025 from \$165.5 million

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in fiscal year 2024 due to monies from bond proceeds that were held with restriction for certain projects being spent down within fiscal year 2025. In fiscal year 2024, the Veterinary Health and Education Complex project held restricted cash, but that was spent down on the project throughout fiscal year 2025. This was offset by the Allison Hall renovation bond proceeds being held in restricted cash for spending in future years. There was also an increase in net capital assets of \$115.8 million. The increase in capital assets is comprised of an increase in total non-depreciable capital assets of \$174.8 million, primarily related to an increase in construction in progress, offset by a net decrease in total depreciable capital assets of \$59.0 million. There was also a \$1.8 million increase in net student loans receivable that contributed to the overall change in noncurrent assets, offset by a \$3.1 million decrease in other assets. Net other postemployment benefit assets increased \$3.2 million due to changes in the System's OPEB Trust's actuarial valuation based on census data as of January 1, 2025, adjusting for benefit payments, expected growth in benefit obligations, changes in key assumptions and plan provisions, and any significant changes in plan demographics that occurred during the year. Long-term investments decreased by \$25.2 million in fiscal year 2025 to \$363.3 million due to the System's Treasury Pool investments liquidation of long-term investments of \$45.0 million in order to invest in short-term T-bills. The liquidation was offset by the reinvestment of investment gains.

Deferred outflows decreased in fiscal year 2025 from the prior fiscal year by \$29.6 million. Deferred outflows related to pensions accounted for the majority of the decrease, as it decreased by \$22.4 million in fiscal year 2025 to a total of \$43.9 million. Deferred outflows related to debt refundings decreased by \$5.6 million, while deferred outflows related to other postemployment benefits decreased \$1.6 million in fiscal year 2025.

Total liabilities increased by \$27.9 million in fiscal year 2025 to \$2.2 billion. Current liabilities increased by \$14.2 million and noncurrent liabilities increased by \$13.7 million.

The increase in current liabilities was largely due to an increase in accounts payable of \$38.4 million. CSU exited its membership from the Mountain West Conference in fiscal year 2025 in order to join the PAC 12 Conference. Due to this exit, an exit fee, less related conference fee revenue, is due to the Mountain West Conference. A payable of \$14.1 million was established in accounts payable related to this exit fee. Other increases include unearned revenue of \$10.9 million, deposits held for others of \$5.1 million, and \$463 thousand in compensated absences in fiscal year 2025. Commercial paper decreased to \$17.8 million in fiscal year 2025 from \$43.7 million in fiscal year 2024 due to reductions of \$13.7 million for the Durward Hall renovation, \$10.0 million for the Allison Hall renovation, \$1.6 million for the JBS Global Food Innovation Center, and \$580 thousand for the Temple Grandin Equine Center. Bonds, certificates of participation, and leases payable decreased to \$48.1 million in fiscal year 2025 from \$49.5 million in fiscal year 2024, for an overall decrease of \$1.4 million. Other items that offset the overall increase in current liabilities were decreases of \$12.9 million in accrued liabilities and \$448 thousand in other liabilities.

Noncurrent liabilities were \$1.9 billion at the end of fiscal year 2025 and fiscal year 2024. Noncurrent liabilities increased \$13.7 million, which was driven by an increase in bonds, certificates of participation, and leases payable of \$48.7 million. This increase is a result of the

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issuance of \$117.5 million in System Enterprise Revenue and Revenue Refunding Bonds Series 2025 A, B to finance the Allison Hall renovation, and such other capital projects as may be designated and approved by the Board; to advance refund in full the Board's Series 2015 A Bonds; and to pay certain costs relating to the issuance of the Series 2025 A, B Bonds, as well as an issuance of \$100.1 million in System Enterprise Revenue and Revenue Refunding Bonds Series 2025 C, D to finance the Allison Hall and Durward Hall renovations, and such other capital projects as may be designated and approved by the Board; to advance refund a portion of the Board's Series 2019 B Bonds and 2021 D-1 Bonds; and to pay certain costs relating to the issuance of the Series 2025 C, D Bonds. The implementation of GASB Statement No. 101, *Compensated Absences*, resulted in a decrease of \$23.1 million upon restatement of fiscal year 2024 compensated absences. Fiscal year 2025 compensated absences increased \$12.0 million primarily due to increases in Faculty, Administrative and State Classified employee annual leave. Other increases were in other liabilities of \$5.6 million and deposits held for others of \$1.2 million. The increase was offset by a decrease in net pension liabilities of \$44.6 million due to the change in the PERA State Division Trust Fund's net pension liability and the System's proportionate share of it, as well as a decrease in net other postemployment benefit liabilities of \$9.2 million.

Deferred inflows increased \$11.9 million in fiscal year 2025 to \$80.4 million from \$68.5 million in fiscal year 2024. The increase was mainly due to the impact of GASB Statement No. 68, with offsetting decreases from GASB Statement No. 75. Deferred inflows related to pensions increased \$8.4 million to \$13.0 million in fiscal year 2025. Other postemployment benefits decreased by \$16 thousand and was \$19.0 million in fiscal year 2025. Other deferred inflows increased by \$3.5 million, which included a \$1.9 million increase related to the interest rate swap agreement valuation, as well as an increase of \$4.9 million due to a master collaboration agreement between CSU Pueblo and a third-party vendor to provide auxiliary type services with an initial payment to the institution of \$5.0 million. These increases in other deferred inflows were offset by a decrease of \$3.3 million in deferred inflows related to right to use intangible assets, which were established with the implementation of GASB Statement No. 87, *Leases*.

The Statements of Revenues, Expenses, and Changes in Net Position report the results of operating and nonoperating revenues and expenses during the year and the resulting increase or decrease in net position at the end of the fiscal year. Operating revenues are received for providing goods and services to the various customers and constituencies of the System. Operating expenses are paid to acquire or produce goods and services provided in return for operating revenues and to carry out the mission of the System. Nonoperating revenues/expenses include items determined to not fall in the operating category.

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Summary of Revenues, Expenses, and Changes in Net Position

Revenue or Expense	Year Ended June 30		
	2025	2024*	2023
Operating revenues	\$ 1,709,944	1,596,704	1,469,652
Operating expenses	1,888,939	1,767,507	1,711,256
Operating (loss)	-178,995	-170,803	-241,604
Nonoperating revenues	172,791	204,617	160,414
Income (loss) before other revenues	-6,204	33,814	-81,190
Other revenues	105,116	65,725	80,208
Increase (Decrease) in net position	98,912	99,539	-982
Net position, beginning of year	1,364,638	1,265,099	1,266,081
Net position, end of year	\$ 1,463,550	1,364,638	1,265,099

*Restated

The System had a net operating loss in the fiscal years 2025 and 2024 of \$179.0 million and \$170.8 million, respectively. Nonoperating revenues and other revenues of \$172.8 million and \$105.1 million, contributed to the offset of the net operating loss, resulting in a total increase in net position for fiscal year 2025 of \$98.9 million.

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Operating and Nonoperating Revenues (Excluding Capital)

Revenues	Year Ended June 30		
	2025	2024	2023
Operating revenues:			
Student tuition and fees, net	\$ 644,934	627,735	589,250
State fee for service revenue	190,159	169,837	153,791
Grants and contracts	547,962	496,196	438,534
Sales and services of educational activities	64,461	58,707	52,019
Auxiliary enterprises	248,417	226,237	218,497
Other	14,011	17,992	17,561
Total operating revenues	1,709,944	1,596,704	1,469,652
Nonoperating revenues:			
State appropriations	15,569	22,355	19,250
Gifts	80,549	75,850	83,291
Investment income	70,293	58,178	52,484
Increase upon hedge termination	-	5,310	-
Federal nonoperating grants and contracts	65,369	49,438	44,004
State support for PERA pension	3,560	795	9,653
Other, net	-	43,767	17,434
Net nonoperating revenues	235,340	255,693	226,116
Total noncapital revenue	\$ 1,945,284	1,852,397	1,695,768

Fiscal year 2025 System operating revenues increased by \$113.2 million over fiscal year 2024. The main reason for the increase in operating revenues is due to an increase in grants and contracts revenue of \$51.8 million, an increase in auxiliary enterprise revenue of \$22.2 million, an increase in state fee for service revenue of \$20.3 million, an increase in student tuition and fees of \$17.2 million, and an increase in sales and services of educational activities of \$5.8 million. These increases were offset by a decrease in other revenues of \$4.0 million. An increase in funding primarily related to federal grants and contracts contributed to the overall increase in grants and contracts revenue. The increase in auxiliary enterprise revenue can be attributed to increases in conference revenue distributions, athletic guarantees, athletic ticket sales, auxiliary rentals, auxiliary food sales, and other auxiliary sales and services. State fee for service increased in fiscal year 2025 due to additional funding being granted by the State.

The System's nonoperating revenues decreased \$20.4 million in fiscal year 2025 to \$235.3 million. The fiscal year 2025 decrease is due primarily to a decrease in other, net nonoperating revenue of \$43.8 million. In fiscal year 2024, CSU gained ownership of the Natural Resources Research Center - Building D which contributed \$30.9 million to fiscal year 2024 revenues. However, the System did not have this revenue in fiscal year 2025. While the System did not have any hedge termination revenue in fiscal year 2025, in fiscal year 2024 the System recorded \$5.3 million of increase upon hedge termination related to an agreement to end the 2015 D Swap Agreement, which occurred on February 20, 2024. This termination created a payment to the

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System of \$5.3 million. State appropriations were \$15.6 million as of June 30, 2025, a \$6.8 million decrease over the prior year. State appropriations received in fiscal year 2025 included \$8.0 million for Forest Restoration & Wildfire Risk Mitigation, \$3.6 million for Institute of Cannabis Research, \$2.5 million for Wildfire Mitigation Outreach, \$894 thousand for AgrAbility, and \$558 thousand for smaller projects. In fiscal year 2025, the System recorded investment income of \$70.3 million, which was primarily a result of gain on investments from the System's own treasury. Federal nonoperating grants and contracts increased by \$16.0 million to \$65.4 million in fiscal year 2025 from \$49.4 million in fiscal year 2024. Federal nonoperating grants and contracts increased primarily due to the System earning more funds from Pell Grants. Gift revenue increased \$4.7 million in fiscal year 2025 to \$80.5 million. The System recorded \$3.6 million from a direct distribution of PERA contributions made on the System's behalf by the State due to Senate Bill 18-200, which was an increase of \$2.8 million from the prior fiscal year.

In addition to operating and nonoperating revenues, the System had the following capital revenue:

Capital Revenue

Capital Revenue	Year Ended June 30		
	2025	2024	2023
Student facility fees	\$ 14,235	14,592	14,260
State capital contributions	66,923	18,623	23,322
Capital grants	18,477	23,957	13,654
Capital gifts	4,043	6,395	12,445
Total capital revenues	\$ 103,678	63,567	63,681

System capital revenue increased by \$40.1 million in fiscal year 2025 compared to fiscal year 2024.

The student facility fees have remained relatively stable over the past three years, with a decrease of \$357 thousand to \$14.2 million in fiscal year 2025. The student facility fee is used to fund new facilities or improve current facilities that directly benefit the students.

The state capital contributions in fiscal year 2025 were due primarily to a reimbursement of expenses of \$30.2 million for the Veterinary Health and Education Complex project, \$26.6 million for the Clark Renovation and Revitalization project, and \$1.8 million for the C Basin Sewer Outfall project at CSU, and \$3.4 million for the Technology Building Renovation and Addition at CSU-Pueblo. The state capital contributions in fiscal year 2024 were due primarily to a reimbursement of expenses of \$2.3 million for the Upgrade Network Hardware project, \$808 thousand for the Shepardson Building Phase 3, and \$499 thousand for the Engineering Building B Wing Roof at CSU, and \$13.9 million for the Technology Building Renovation and Addition at CSU-Pueblo.

Capital grants decreased by \$5.5 million in fiscal year 2025. Capital grants include a variety of capital related items from grant funded accounts. Capital gifts decreased by \$2.4 million in fiscal year 2025. Capital gifts received in fiscal year 2025 included \$3.4 million for the Scott Building

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Refresh project, \$1.1 million for the Law Engineering Future Technologies Building, and \$524 thousand for the CSU Mountain Campus. Capital gifts received in fiscal year 2024 included \$2.3 million for the Women's Athletic Facilities Enhancement project and \$908 thousand for Lucy's Oncology Fund program for veterinary health and education.

Operating Expenses by Functional Category

Operating Expense	Year Ended June 30		
	2025	2024*	2023
Instruction	\$ 454,804	433,521	422,217
Research	321,779	289,910	274,159
Public service	238,756	210,224	190,392
Academic support	140,333	134,925	145,915
Student services	88,462	80,431	77,273
Institutional support	112,140	106,278	118,428
Operation and maintenance of plant	119,463	119,376	122,733
Scholarships and fellowships	64,955	55,194	41,836
Auxiliary enterprises	214,114	204,675	190,196
Depreciation	134,133	132,973	128,107
Total operating expenses	\$ 1,888,939	1,767,507	1,711,256

*Restated

Fiscal year 2025 System operating expenses increased by \$121.4 million from fiscal year 2024 primarily as a result of increases in salaries and capital expenses. This increase in operating expenses is due to increases of \$21.3 million in instruction, \$31.9 million in research, \$28.5 million in public service, \$5.4 million in academic support, \$8.0 million in student services, \$5.9 million in institutional support, \$87 thousand in operation and maintenance of plant, \$9.8 million in scholarships and fellowships, \$9.4 million in auxiliary enterprises, and \$1.2 million in depreciation. The impact of recording pension expenses due to the change in the PERA State Division Trust Fund caused a \$13.8 million decrease in total operating expenses in fiscal year 2025, while the impact of recording OPEB expenses related to changes from the System's OPEB Trust caused a decrease of \$10.8 million.

Fiscal year 2024 System operating expenses increased by \$56.3 million from fiscal year 2023 primarily as a result of increases in salaries and general expenses. Salary expenses increased due to an increase in faculty and staff hired, along with a 5% salary increase for Faculty and Administrative Professional positions in fiscal year 2024. This is due to increases of \$11.3 million in instruction, \$15.8 million in research, \$19.8 million in public service, \$3.2 million in student services, \$13.4 million in scholarships and fellowships, \$14.5 million in auxiliary enterprises, and \$4.9 million in depreciation, offset by decreases of \$11.0 million in academic support, \$12.2 million in institutional support, and \$3.4 million in operation and maintenance of plant. The impact of recording pension expenses due to the change in the PERA State Division Trust Fund caused a \$26.5 million decrease in total operating expenses in fiscal year 2024, while the impact of

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recording OPEB expenses related to changes from the System's OPEB Trust caused a decrease of \$6.3 million.

Capital Assets and Debt Administration

As of June 30, 2025, the System had approximately \$2.3 billion of capital assets, net of accumulated depreciation and amortization of \$1.7 billion. As of June 30, 2024, the System had approximately \$2.2 billion of capital assets, net of accumulated depreciation and amortization of \$1.6 billion. As of June 30, 2023, the System had approximately \$2.2 billion of capital assets, net of accumulated depreciation and amortization of \$1.5 billion.

Depreciation and amortization charges were \$134.1 million, \$133.0 million, and \$128.1 million for the fiscal years ended June 30, 2025, 2024, and 2023, respectively.

During fiscal year 2025, the System received \$66.9 million of state capital contributions for capital construction projects. Of this amount, \$62.8 million was for the CSU campus and \$4.1 million was for the CSU-Pueblo campus. At CSU, \$30.2 million was related to the Veterinary Health and Education Complex project, \$26.6 million was related to the Clark Renovation and Revitalization project, and \$1.8 million was related to the C Basin Sewer Outfall project, with the remaining amount related to smaller campus projects. At CSU-Pueblo, \$3.4 million was related to the Technology Building Renovation and Addition Phase 1, \$329 thousand was related to replacing roofs in the Physical Plant, Heat Plant and Music Buildings, and \$246 thousand was related to replacing and upgrading building fire alarm equipment campus wide, with the remaining amount related to smaller campus projects.

A breakdown of assets by category, net of accumulated depreciation is provided below.

Capital Assets, Net of Accumulated Depreciation and Amortization

Capital Asset	June 30		
	2025	2024	2023
Land	\$ 88,672	88,672	88,672
Land improvements	97,956	97,554	95,901
Buildings and improvements	1,725,774	1,779,166	1,787,099
Leasehold improvements	1,213	1,333	1,459
Equipment and software	92,975	91,202	87,370
Collections	8,933	8,970	8,955
Library materials	3,522	4,067	4,636
Construction in progress	280,708	105,908	68,637
Financed purchase assets	11,380	11,725	11,433
Right to use intangible assets	19,689	26,384	30,938
Total capital assets, net	\$ 2,330,822	2,214,981	2,185,100

In fiscal year 2025, capital assets, net increased by \$115.8 million due to the construction and acquisition of capital assets, less increases in accumulated depreciation and the disposal of assets. The majority of the increase in construction in progress is attributable to construction projects that are not yet finished and capitalized. The System now reports right to use intangible

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assets and financed purchases as part of capital assets due to the implementation of GASB Statement No. 87, *Leases*, and GASB Statement No. 96, *Subscription-Based Information Technology Arrangements*. In fiscal year 2025, financed purchase assets of \$11.4 million decreased from \$11.7 million in fiscal year 2024. The right to use intangible assets made up \$19.7 million of the total capital assets in fiscal year 2025, down from \$26.4 million in fiscal year 2024.

The major projects capitalized in fiscal year 2025 at CSU were \$11.6 million - Chiropteran Research Facility, which is a facility dedicated to helping CSU and other research facilities study bats and their response to infectious diseases, and \$2.3 million - Foothills Underground Electric Upgrade. The major project capitalized in fiscal year 2025 at CSU-Pueblo was \$16.3 million - Technology Building Renovation Phase 1. There were many other smaller projects capitalized at both CSU and CSU-Pueblo.

In fiscal year 2024, capital assets, net increased by \$29.9 million due to the construction and acquisition of capital assets, less increases in accumulated depreciation and the disposal of assets. The majority of the increase in construction in progress is attributable to construction projects that are not yet finished and capitalized. The System now reports right to use intangible assets and financed purchases as part of capital assets due to the implementation of GASB Statement No. 87, *Leases*, and GASB Statement No. 96, *Subscription-Based Information Technology Arrangements*. In fiscal year 2024, financed purchase assets of \$11.7 million increased from \$11.4 million in fiscal year 2023. The right to use intangible assets made up \$26.4 million of the total capital assets in fiscal year 2024, down from \$30.9 million in fiscal year 2023.

The major projects capitalized in fiscal year 2024 at CSU were \$33.1 million - Lory Student Center Revitalization, \$30.9 million - Natural Resource Research Center (NRR) Building D, \$4.4 million - Softball and Soccer Complex, \$2.8 million - Allison Hall Roof Replacement, and \$2.1 million - Regional Biocontainment Lab (RBL) National Institute of Allergy and Infectious Diseases Facility Improvements. CSU-Pueblo did not have any major capitalizations. There were many other smaller projects capitalized at both CSU and CSU-Pueblo.

The System had capital construction commitments of \$223.8 million as of June 30, 2025. CSU commitments included \$94.6 million for the Veterinary Health and Education Complex project, \$66.7 million for the Clark Building renovation and revitalization, \$30.4 million for the Allison Hall renovation, \$9.4 million for the Colorado State Forest Service nursery renovation, \$2.3 million for the sanitary sewer improvements and waterline replacement project, and \$1.9 million for the Durward Hall renovation. CSU-Pueblo's commitments included approximately \$1.5 million for the Technology Building renovation and addition. The remaining capital construction commitments were for other small projects at both CSU and CSU-Pueblo.

The System had \$1.3 billion of debt outstanding as of the fiscal year ended June 30, 2025, \$1.3 billion of outstanding debt as of the fiscal year ended June 30, 2024, and \$1.4 billion of debt outstanding as of the fiscal year ended June 30, 2023.

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Summary of Debt

Debt Type	June 30		
	2025	2024	2023
Debt outstanding:			
Commercial paper	\$ 17,800	43,700	20,300
Revenue bonds, certificates of participation, notes from direct placements	1,280,118	1,225,629	1,384,525
Leases payable	32,753	39,997	44,432
Total Debt	\$ 1,330,671	1,309,326	1,449,257

As of June 30, 2025, the commercial paper issued was \$17.8 million, down from \$43.7 million as of June 30, 2024. The \$25.9 million decrease was due to payments of \$10.0 million on the Allison Hall renovation project, as well as \$13.7 million on the Durward Hall renovation, \$1.6 million on the JBS Global Food Innovation Center, and \$580 thousand on the Temple Grandin Equine Center. The proceeds of Series A, B are used to finance certain projects, as determined by the Board, for any of the campuses for which the Board has spending authority. Series A and Series B bear an interest rate based on a 365/366-day year and actual number of days elapsed and shall mature on a business day within a period not exceeding two hundred seventy days from its respective date of issue, but in no event later than March 1, 2037.

In fiscal year 2020, on February 18, 2020, the System entered into a floating to fixed interest rate swap agreement (2015 A Swap Agreement) in connection with the Series 2015 A System Enterprise Revenue Bonds. The 2015 A Swap Agreement was entered into with the objective of protecting against the potential rising of interest rates. Due to the full refunding of the Series 2015 A System Enterprise Revenue Bonds, the 2015 A Swap Agreement shall hereafter be referred to as the 2025 B Swap Agreement. The 2025 B Swap Agreement has a notional value of \$108.7 million. In accordance with accounting standards, the System is required to separately disclose the change in the fair value of the interest rate swap in the Statements of Net Position, as appropriate. As of June 30, 2025, the outstanding swap had a fair value of \$19.6 million. The fair value as of June 30, 2024 was \$17.6 million. The 2025 B Swap Agreement has an effective date of March 1, 2025, and a termination date of March 1, 2055.

In fiscal year 2025, the System issued \$117.5 million in System Enterprise Revenue and Revenue Refunding Bonds Series 2025 A, B to finance the Allison Hall renovation, and such other capital projects as may be designated and approved by the Board; to advance refund in full the Board's Series 2015 A Bonds; and to pay certain costs relating to the issuance of the Series 2025 A, B Bonds. The System also issued \$100.1 million in System Enterprise Revenue and Revenue Refunding Bonds Series 2025 C, D to finance the Allison Hall and Durward Hall renovations, and such other capital projects as may be designated and approved by the Board; to advance refund a portion of the Board's Series 2019 B Bonds and 2021 D-1 Bonds; and to pay certain costs relating to the issuance of the Series 2025 C, D Bonds.

Prior to fiscal year 2025, in fiscal year 2024, the System issued \$120.7 million in System Enterprise Revenue and Revenue Refunding Bonds Series 2023 A-1, A-2 to finance the Veterinary Health and Education Complex project, the Clark Building renovation and

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revitalization, and such other capital projects as may be designated and approved by the Board; to advance refund a portion of the Board's Series 2017 B Bonds and Series 2021 C Bonds; and to pay certain costs relating to the issuance of the Series 2023 A-1, A-2 Bonds. The System also issued \$55.1 million in System Enterprise Revenue Refunding Bonds Series 2024 A (Notes from Direct Placements) to advance refund in full the Board's Series 2015 D Bonds; and to pay certain costs relating to the issuance of the Series 2024 A Bonds.

Net proceeds of the Series 2025 D, 2021 D-1, D-2, and E; Series 2019 B; and Series 2017 C, D, E, and F, were placed in an escrow account to purchase U.S. governmental obligations. The principal and interest from the U.S. governmental obligations are being used to repay the refunded bonds which are considered to be defeased. The Escrow Agent will pay the debt service requirements on each of the remaining refunded bonds. Details of each of the outstanding bonds that were partially or fully refunded by these refunding bonds are listed below.

Outstanding Refunded Bonds by Series

Refunding Bond	Refunded Bond	Defeased Obligation	Call Date	Call Par Amount	Call Price (% of Par)
Series 2020 A, 2021 D-2	Series 2016 B	22,265	3/1/2027	22,265	100
Series 2019 B, 2021 D-1	Series 2017 C	36,460	3/1/2028	36,460	100
Series 2020 A, 2021 D-1	Series 2018 A	7,910	3/1/2028	7,910	100
Series 2020 A, 2025 D	Series 2019 B	12,565	9/1/2033	12,565	100
Series 2025 D	Series 2021 D-1	3,460	3/1/2035	3,460	100

Economic Outlook/Future of the Colorado State University System

The Colorado State University System is a group of higher education institutions in the State of Colorado run under one common leadership structure as previously identified.

The System receives revenues from numerous sources including students who receive a stipend from the State to cover a portion of their higher education expenses. In many states, this funding is appropriated directly to the institution. In Colorado, it is appropriated for use by the student (College Opportunity Fund stipends).

The Colorado State University System is authorized to receive \$193.8 million in fee for service contract revenue and \$55.0 million in student stipends in fiscal year 2026. The \$248.8 million of anticipated fiscal year 2026 state support represents an \$840 thousand reduction in student stipends and a \$3.6 million increase in fee for service, for a total \$2.8 million increase in state support related to fee for service and College Opportunity Fund stipends.

The State General Fund revenue is projected on a quarterly basis by the Governor's Office of State Planning and Budgeting. The most recent projection (September 2025) shows that revenue is not expected to meet the statutory reserve requirements in fiscal year 2025-2026 and is estimated to fall \$306.7 million below the reserve requirement. General fund revenue is expected to remain flat due to increased sales tax, individual income tax, and insurance premium tax offsetting a large decrease in corporate income taxes. Per the September projection from the Governor's Office of State Planning and Budgeting, the State General Fund is currently estimated

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(Amounts expressed in thousands)
(Unaudited)

to end fiscal year 2024-2025 with \$2.3 billion in a general fund reserve, or 14.5 percent of appropriations. The State's overall budgetary situation remains governed by the two constitutional budgetary provisions: TABOR and Amendment 23 requiring specified amounts in state support for K12 Education. The budgetary situation for higher education has changed with the implementation of the College Opportunity Fund in fiscal year 2006. As a result of legislation adopted in the 2004 session (S.B. 04-189), the State no longer provides direct State General Fund appropriation to the governing boards. Instead, the State provides stipends to qualified, resident undergraduate students, and institutions receive fee for service contracts from the Colorado Commission on Higher Education for the provision of other educational services. Finally, S.B. 04-189 allowed institutions of higher education to become TABOR enterprises through this funding mechanism. Enterprise status eliminates institutional cash funds, such as tuition, from counting against the State's TABOR limitation. As a result of S.B. 04-189, the Colorado State University System became a qualified Tabor enterprise.

In fiscal year 2007, the System was designated a Single Enterprise providing it greater flexibility and expanded financial capabilities in a host of areas. This designation allows the System to raise revenues and finance projects outside of the revenue limits set for most governmental entities. With this TABOR status, the cash funds collected by the System's institutions no longer count toward the State's overall revenue limit. In addition, as enterprises, the institutions can consider issuing revenue bonds backed by student fees for academic buildings.

Total full-time equivalent enrollment at the System for fiscal year 2025 was 36,114. This includes 26,164 at CSU, 2,286 at CSU-Pueblo, and 7,664 enrolled at CSU-Global. Compared to fiscal year 2024, CSU enrollment increased 2.1 percent, CSU-Pueblo enrollment decreased 5.6 percent, and CSU-Global enrollment increased 6.1 percent. Total enrollment at the System is anticipated to increase 1.4 percent in fiscal year 2026. This includes a 0.5 percent increase at CSU, a 4.2 percent increase at CSU-Pueblo, and a 3.4 percent increase at CSU-Global. CSU-Pueblo enrollment decreased in fiscal year 2025 and is anticipated to increase in fiscal year 2026 due to recruitment efforts, particularly targeting new freshmen across Colorado, and the effective promotion of the RISE (Regional In-State Equivalent) Tuition Rate to key states in the Southwest, as well as reaching new geographic markets and increasing awareness in other states. CSU-Global enrollment increased in fiscal year 2025, it is expected to increase in fiscal year 2026 due to increased marketing efforts, including enhanced brand awareness.

Requests for Information

The financial report is designed to provide a general overview of the Colorado State University System's finances for all those with an interest in the System's finances and to demonstrate the System's accountability for the money it receives. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the attention of the Chief Financial Officer, Colorado State University System, 475 Seventeenth Street, Suite 1550, Denver, CO 80202.

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COLORADO STATE UNIVERSITY SYSTEM

Statements of Net Position

June 30, 2025 and 2024

(Amounts expressed in thousands)

	2025		2024*	
	<i>University</i>	<i>Component Units</i>	<i>University</i>	<i>Component Units</i>
Assets and Deferred Outflows of Resources				
Current Assets				
Cash and cash equivalents (Note 4)	\$ 212,816	5,872	295,978	6,346
Investments (Note 5)	242,824	3,252	99,383	2,566
Accounts and loans receivable, net (Note 6)	303,739	12,829	262,272	8,580
Inventories	7,513	-	8,233	-
Other assets	15,968	434	14,554	35
Total Current Assets	782,860	22,387	680,420	17,527
Noncurrent Assets				
Restricted cash and cash equivalents (Note 4)	138,772	-	165,501	-
Investments, restricted and unrestricted (Note 5)	363,252	866,740	388,458	796,156
Student loans receivable, net (Note 6)	19,717	-	17,902	-
Other assets	22,532	28,121	25,620	29,089
Capital assets, net (Note 7)	2,330,822	20,225	2,214,981	19,583
Net other postemployment benefit assets (Note 19)	5,846	-	2,665	-
Total Noncurrent Assets	2,880,941	915,086	2,815,127	844,828
Total Assets	\$ 3,663,801	937,473	3,495,547	862,355
Deferred Outflows of Resources:				
Debt refundings (Note 12)	\$ 41,354	-	46,955	-
Pensions (Note 17)	43,949	-	66,366	-
Other postemployment benefits (Note 19)	9,624	-	11,195	-
Total Deferred Outflows of Resources	94,927	-	124,516	-
Total Assets and Deferred Outflows of Resources	\$ 3,758,728	937,473	3,620,063	862,355
Liabilities and Deferred Inflows of Resources				
Current Liabilities				
Accounts payable	\$ 111,330	12,724	72,927	8,250
Accrued liabilities (Note 8)	52,244	257	65,163	347
Unearned revenue	81,972	-	71,081	-
Deposits held for others (Note 10)	18,510	-	13,405	-
Commercial paper (Note 9)	17,800	-	43,700	-
Bonds, certificates of participation, and leases payable (Note 11, 14)	48,141	-	49,543	-
Compensated absences (Note 8)	5,345	-	4,882	-
Other liabilities (Note 10)	1,657	646	2,105	92
Total Current Liabilities	336,999	13,627	322,806	8,689

COLORADO STATE UNIVERSITY SYSTEM

Statements of Net Position

June 30, 2025 and 2024

(Amounts expressed in thousands)

	2025		2024	
	<i>University</i>	<i>Component Units</i>	<i>University</i>	<i>Component Units</i>
Liabilities and Deferred Inflows of Resources				
Noncurrent Liabilities				
Bonds, certificates of participation, and leases payable (Note 11, 14)	1,264,730	-	1,216,083	1,236
Deposits held for others (Note 10)	41,334	17,357	40,115	16,841
Compensated absences (Note 8)	62,919	-	50,954	-
Net pension liabilities (Note 17)	450,495	-	495,083	-
Net other postemployment benefit liabilities (Note 19)	37,910	-	47,077	-
Other liabilities (Note 10)	20,352	1,814	14,766	1,828
Total Noncurrent Liabilities	1,877,740	19,171	1,864,078	19,905
Total Liabilities	\$ 2,214,739	32,798	2,186,884	28,594
Deferred Inflows of Resources				
Pensions (Note 17)	\$ 12,950	-	4,579	-
Other postemployment benefits (Note 19)	19,005	-	19,021	-
Other (Note 3(f), 11, 14)	48,484	-	44,941	-
Total Deferred Inflows of Resources	80,439	-	68,541	-
Total Liabilities and Deferred Inflows of Resources	\$ 2,295,178	32,798	2,255,425	28,594
Net position				
Net investment in capital assets	\$ 1,059,406	-	1,045,475	-
Restricted for nonexpendable purposes (Note 15)	34,225	-	33,310	-
Restricted for expendable purposes (Note 15)	85,439	-	87,835	-
With donor restrictions	-	830,967	-	767,669
Unrestricted	284,480	73,708	198,018	66,092
Total Net Position	\$ 1,463,550	904,675	1,364,638	833,761

*Restated

See accompanying notes to basic financial statements.

COLORADO STATE UNIVERSITY SYSTEM
Statements of Revenues, Expenses, and Changes in Net Position
Years ended June 30, 2025 and 2024
(Amounts expressed in thousands)

	2025		2024*	
	<i>University</i>	<i>Component Units</i>	<i>University</i>	<i>Component Units</i>
Operating Revenues				
Student tuition and fees, (including \$644,274 and \$616,785 of revenues pledged for bonds in 2025 and 2024, respectively, and net of scholarship allowances of \$174,068 and \$153,418 for 2025 and 2024, respectively) (Note 13, 21)	\$ 644,934	-	627,735	-
State fee for service revenue (Note 23)	190,159	-	169,837	-
Grants and contracts (including \$85,193 and \$81,357 of revenues pledged for bonds in 2025 and 2024, respectively) (Note 13)	547,962	-	496,196	-
Sales and services of educational activities	64,461	-	58,707	-
Auxiliary enterprises, (including \$197,249 and \$189,686 of revenues pledged for bonds in 2025 and 2024, respectively, and net of scholarship allowances of \$9,586 and \$8,591 for 2025 and 2024, respectively) (Note 13, 21)	248,417	-	226,237	-
Contributions	-	97,336	-	67,209
Other revenues	14,011	3,504	17,992	1,305
Total Operating Revenues	1,709,944	100,840	1,596,704	68,514
Operating Expenses				
Instruction	454,804	-	433,521	-
Research	321,779	-	289,910	-
Public service	238,756	-	210,224	-
Academic support	140,333	-	134,925	-
Student services	88,462	-	80,431	-
Institutional support	112,140	92,751	106,278	88,292
Operation and maintenance of plant	119,463	-	119,376	-
Scholarships and fellowships	64,955	-	55,194	-
Auxiliary enterprises	214,114	-	204,675	-
Depreciation/Amortization (Note 7)	134,133	706	132,973	735
Total Operating Expenses	1,888,939	93,457	1,767,507	89,027
Operating Loss	\$ -178,995	7,383	-170,803	-20,513

COLORADO STATE UNIVERSITY SYSTEM
Statements of Revenues, Expenses, and Changes in Net Position
Years ended June 30, 2025 and 2024
(Amounts expressed in thousands)

	2025		2024	
	<i>University</i>	<i>Component Units</i>	<i>University</i>	<i>Component Units</i>
Nonoperating Revenues (Expenses)				
State appropriations	\$ 15,569	-	22,355	-
Gifts	80,549	-	75,850	-
Investment income (including \$1,400 and \$2,461 revenues pledged for bonds in 2025 and 2024, respectively) (Note 13)	70,293	63,607	58,178	62,500
Increase upon hedge termination (Note 11)	-	-	5,310	-
Interest expense on capital debt	-47,155	-	-51,076	-
Federal nonoperating grants and contracts (including \$1,414 and \$1,464 revenues pledged for bonds in 2025 and 2024, respectively) (Note 13)	65,369	-	49,438	-
State support for PERA pension	3,560	-	795	-
Other revenues (expenses)	-15,394	-76	43,767	48
Total Nonoperating Revenues	172,791	63,531	204,617	62,548
Income (Loss) before Other Revenues	-6,204	70,914	33,814	42,035
Other Revenues				
Student facility fees, (including \$19,031 and \$18,827 of revenues pledged for bonds in 2025 and 2024, respectively, and net of scholarship allowances of \$6,507 and \$5,919 for 2025 and 2024, respectively) (Note 13, 21)	14,235	-	14,592	-
State capital contributions	66,923	-	18,623	-
Capital grants	18,477	-	23,957	-
Capital gifts	4,043	-	6,395	-
Payments from governing boards or other institutions	523	-	1,233	-
Additions to permanent endowments	915	-	925	-
Total Other Revenues	105,116	-	65,725	-
Change in net position	98,912	70,914	99,539	42,035
Net position, beginning of year	1,341,584	833,761	1,265,099	791,726
Adjustment for change in accounting principle	23,054	-	-	-
Net position, beginning of year	1,364,638	833,761	1,265,099	791,726
Net Position, End of Year	\$ 1,463,550	904,675	1,364,638	833,761

*Restated

See accompanying notes to basic financial statements.

Colorado State University System Fiduciary Funds

Statements of Fiduciary Net Position

June 30, 2025 and 2024

(Amounts expressed in thousands)

	2025		2024	
	<i>OPEB Trust</i>	<i>Custodial Funds</i>	<i>OPEB Trust</i>	<i>Custodial Funds</i>
Assets				
Cash and deposits	\$ -	2,162	-	2,305
Receivables:				
Other	-	1,398	-	1,303
Total receivables	-	1,398	-	1,303
Investments:				
Money markets	2,014	-	1,755	-
Domestic equities	17,535	-	17,850	-
International equities	14,474	-	13,584	-
Fixed income	42,702	-	34,614	-
Private equity	7,112	-	7,095	-
Alternative investments	28,268	-	26,367	-
Real estate	5,203	-	4,174	-
Total investments	117,308	-	105,439	-
Other assets	-	31	-	9
Total Assets	117,308	3,591	105,439	3,617
Liabilities				
Payables:				
Benefits payable to members	119	-	140	-
Other	-	427	-	337
Total Payables	119	427	140	337
Total Liabilities	119	427	140	337
Net position				
Restricted for postemployment benefits other than pensions	117,189	-	105,299	-
Restricted for individuals, organizations, and other governments	-	3,164	-	3,280
Total Net Position	\$ 117,189	3,164	105,299	3,280

Colorado State University Fiduciary Funds
Statements of Changes in Fiduciary Net Position
Years ended June 30, 2025 and 2024
(Amounts expressed in thousands)

	2025		2024	
	<i>OPEB Trust</i>	<i>Custodial Funds</i>	<i>OPEB Trust</i>	<i>Custodial Funds</i>
Additions				
Employer contributions	\$ 5,603	-	3,442	-
Employee/Member contributions	2,620	-	2,419	-
Total contributions	8,223	-	5,861	-
Investment income:				
Net increase in fair value of investments	10,419	-	7,494	-
Interest and dividends	19	42	21	-24
Less investment expense	-204	-	-168	-
Net investment income (loss)	10,234	42	7,347	-24
Other revenue	-	10,977	-	10,547
Total Additions	18,457	11,019	13,208	10,523
Deductions				
Benefit payments	6,142	-	5,380	-
Administrative expense	425	-	376	-
Compensation	-	6,909	-	6,575
Scholarships and fellowships	-	2,646	-	1,524
Other expense	-	1,580	-	2,500
Total Deductions	6,567	11,135	5,756	10,599
Net increase (decrease) in net position	11,890	-116	7,452	-76
Net position, beginning of year	105,299	3,280	97,847	3,356
Net Position, End of Year	\$ 117,189	3,164	105,299	3,280

COLORADO STATE UNIVERSITY SYSTEM

Statements of Cash Flows

Years ended June 30, 2025 and 2024

(Amounts expressed in thousands)

	2025	2024*
<i>University</i>		
Cash Flows from Operating Activities		
Cash received:		
Tuition and fees	\$ 632,413	620,692
Student loans collected	3,823	3,288
State fee for service revenue	188,820	149,818
Grants and contracts	529,646	476,262
Sales and services of educational activities	63,239	66,868
Auxiliary enterprises	258,726	228,656
Other operating receipts	13,731	17,646
Cash payments:		
Scholarships disbursed	-45,972	-37,874
Student loans disbursed	-5,111	-7,383
Payments to employees	-1,239,203	-1,185,938
Payments to suppliers	-459,099	-456,694
Net Cash Used in Operating Activities	-58,987	-124,659
Cash Flows from Noncapital Financing Activities		
State appropriations - noncapital	15,699	21,832
Gifts and grants for other than capital purposes	76,036	85,012
Federal Pell Grants	64,556	47,453
Direct lending receipts	238,280	223,570
Direct lending payments	-237,993	-223,537
Deposits held for others receipts	93,226	88,078
Deposits held for others payments	-94,200	-86,613
Payments from governing boards or other institutions	925	215
Other nonoperating revenues (expenses)	-14,248	14,728
Net Cash Provided by Noncapital Financing Activities	142,281	170,738
Cash Flows from Capital and Related Financing Activities		
Proceeds from capital debt	102,154	143,447
State appropriations - capital	66,923	18,623
Capital grants, contracts, and gifts	21,787	29,551
Proceeds from sale of capital assets	-	49
Acquisition and construction of capital assets	-226,196	-116,713
Student Facility Fee	14,235	14,592
Principal paid on capital debt and leases	-77,162	-278,226
Interest on capital debt and leases	-49,791	-48,360
Net Cash Used in Capital and Related Financing Activities	\$ -148,050	-237,037

COLORADO STATE UNIVERSITY SYSTEM

Statements of Cash Flows

Years ended June 30, 2025 and 2024

(Amounts expressed in thousands)

	2025	2024*
	<i>University</i>	
Cash flows from Investing Activities		
Proceeds from sale and maturities of investments	\$ 59,263	318,464
Purchase of investments	-135,480	-75,097
Investment earnings	31,082	17,161
Net Cash Provided by (Used in) Investing Activities	-45,135	260,528
Net Increase (Decrease) in Cash and Cash Equivalents	-109,891	69,570
Cash and cash equivalents	295,978	338,995
Restricted cash and cash equivalents	165,501	52,914
Cash and Cash Equivalents, Beginning of the Year	461,479	391,909
Cash and cash equivalents	212,816	295,978
Restricted cash and cash equivalents	138,772	165,501
Cash and Cash Equivalents, End of the Year	\$ 351,588	461,479
Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used in) Operating Activities		
Operating loss	\$ -178,995	-170,803
Adjustments:		
Depreciation/Amortization expense	134,133	132,973
Noncash operating transactions	6,920	615
State support for PERA pensions	3,560	795
Decrease (increase) in assets:		
Receivables, net	-43,013	-39,410
Inventories and prepaids	-457	1,125
Net other postemployment benefits assets	-3,180	-956
Deferred outflows pensions	22,417	20,322
Deferred outflows other postemployment benefits	1,571	811
Increase (decrease) in liabilities:		
Accounts payable	19,235	-3,312
Accrued liabilities	-9,342	1,765
Unearned revenue	10,891	-2,255
Deposits held for others	5,105	2,382
Compensated absences liabilities	12,427	-16,239
Net pension liabilities	-44,589	-34,302
Net other postemployment benefits liabilities	-9,167	21
Deferred inflows pensions	8,370	-12,541
Deferred inflows other postemployment benefits	-16	-6,190
Other liabilities	5,143	540
Net Cash Used in Operating Activities	\$ -58,987	-124,659

COLORADO STATE UNIVERSITY SYSTEM

Statements of Cash Flows

Years ended June 30, 2025 and 2024

(Amounts expressed in thousands)

	2025	2024*
	<i>University</i>	
Noncash Transactions		
Noncash gifts	\$ 1,204	1,325
Noncash leases	4,677	7,383
Noncash additions to investments held by Foundation	516	498
Unrealized gains (losses) on investments	33,917	-17,663
Capital debt refinanced, gain/loss	-1,621	-2,683
Noncash bond issuance costs	607	695
Amortization of bond premium	5,008	5,093
Retainage payable	4,864	462
Amortization of bond refunding	-3,981	-5,886
State support for PERA pensions	3,560	795

*Restated

See accompanying notes to basic financial statements.

COLORADO STATE UNIVERSITY SYSTEM
Notes to Basic Financial Statements
Years Ended June 30, 2025 and 2024
(Amounts expressed in thousands)

(1) Governance and Reporting Entity

(a) Governance

The Colorado State University System (the System) is an institution of higher education of the State of Colorado. For financial reporting purposes, the System is included as part of the State of Colorado's primary government. The Board of Governors (the Board) is the governing board of the System. The Board consists of nine members appointed by the Governor of the State of Colorado and six nonvoting representatives from the institutions. In addition to these financial statements, the System's financial activity is also included in the basic financial statements of the State of Colorado.

(b) Reporting Entity

The accompanying financial statements present the operations of the System. The System conducts its operations through the following three institutions:

Colorado State University - (CSU)

Colorado State University - Pueblo (CSU-Pueblo)

Colorado State University - Global Campus (CSU-Global)

As the State's land grant institution, CSU includes the Agriculture Experiment Station, CSU Extension, and the Colorado State Forest Service. In addition, the accompanying financial statements contain the financial activity of the System offices.

As a higher education institution of the State of Colorado, the income of the System is generally exempt from income taxes as a governmental unit. However, income unrelated to the exempt purpose of the System would be subject to tax under IRC Section 511(a)(2)(B). The System had no material unrelated business income for the fiscal years ended June 30, 2025 and 2024.

(c) Discretely Presented Component Units

The System follows GASB Statement No. 39, *Determining Whether Certain Organizations Are Component Units*, as amended. This statement provides guidance to determine whether certain organizations for which the System is not financially accountable should be reported as component units based on the nature and significance of their relationship with the System. The Colorado State University System Foundation (the CSUS Foundation), the Colorado State University Foundation (the CSU Foundation), and the Colorado State University - Pueblo Foundation (the CSU-Pueblo Foundation) have been determined to be component units of the System and have therefore been included as discretely presented component units in the System financial reporting entity. The Colorado State University Research Foundation dba CSU STRATA does not meet the criteria to be reported as a component unit.

The CSUS Foundation

The CSUS Foundation, established in 2015, began operations in fiscal year 2016 as a Colorado nonprofit entity to support the System in accordance with Colorado law as authorized by the

COLORADO STATE UNIVERSITY SYSTEM
Notes to Basic Financial Statements
Years Ended June 30, 2025 and 2024
(Amounts expressed in thousands)

Board. The CSUS Foundation was created to accept transfers of intellectual property of the System, which in turn is then licensed to a wholly owned private corporate subsidiary, Beyond Campus Innovations (the Corporation), of the CSUS Foundation in exchange for ownership of the Corporation and a share of the revenues of the Corporation. The CSUS Foundation will distribute monies or make grants to the System in accordance with the rules and regulations of the internal revenue code. Uses of these distributions include funding innovation and System initiatives, investment in new technology for the benefit of the System, improvement of access and affordability for students of the System, and other purposes as determined by the Board.

The officers of the CSUS Foundation are appointed by the Board of Directors. The Board of Directors initially consists of seven Directors. Three members are designated as CSU Directors and four members are designated as Independent Directors. The Board shall elect the CSU Directors and the reigning Independent Directors shall elect future Independent Directors. The number of Directors is subject to change as determined by the Board of Directors.

The major source of the CSUS Foundation's revenue is investment income in the amount of \$148 thousand and \$119 thousand for fiscal years ended June 30, 2025 and 2024, respectively. The Corporation had no significant financial activity in the fiscal years ended June 30, 2025 and 2024. As of June 30, 2025, the Corporation has wound down and is no longer operating. Total net revenue for the consolidated CSUS Foundation as of June 30, 2025 and 2024 was \$148 thousand and \$119 thousand, respectively.

Support is provided by the CSUS Foundation for the benefit of the System. During fiscal year 2025, there were no transfers to the System. During fiscal year 2024, there were no transfers to the System.

The CSU Foundation

The CSU Foundation is a legally separate, tax-exempt entity that was established to receive, manage and invest philanthropic gifts on behalf of CSU. The majority of resources or income thereon that the CSU Foundation holds and invests is restricted for use by, or for the benefit of CSU by the donors. The CSU Foundation is a nonprofit organization that reports under Financial Accounting Standards Board (FASB) Accounting Standards Codification (ASC), including FASB ASC 958-205, *Presentation of Financial Statements*. As such, certain revenue recognition criteria and presentation requirements are different from GASB revenue recognition criteria and presentation requirements. No modifications have been made to the CSU Foundation's financial information in the System's financial reporting entity for these differences, as permitted by GASB Statement No. 39. The CSU Foundation fully discloses the nature of its endowment funds; both donor restricted endowment funds and board-designated endowment funds are classified and reported based on the existence or absence of donor-imposed restrictions.

The CSU Foundation was established in 1970 as an independent 501(c)(3) organization. The officers of the CSU Foundation are appointed by the Board of Directors. The Board of Directors consists of eleven voting members. Ten voting members are community members elected by the Board of Directors and the eleventh voting member is the President of the CSU Foundation. The

COLORADO STATE UNIVERSITY SYSTEM
Notes to Basic Financial Statements
Years Ended June 30, 2025 and 2024
(Amounts expressed in thousands)

four ex-officio, nonvoting members of the Board of Directors serve by virtue of title: President of Colorado State University, the CSU Vice President for University Advancement, the CSU Vice President for University Operations, and a member of the University's Board of Governors who holds the position of liaison to the Foundation. No person who is an employee of CSU is eligible to serve as an officer of the CSU Foundation or as a voting Board Member.

The CSU Foundation's major sources of revenue are net contributions and net investment income. The CSU Foundation had \$92.2 million and \$63.9 million in net contributions and \$60.2 million and \$57.3 million in net investment income for the fiscal years ended June 30, 2025 and 2024, respectively. The net support and revenue as of June 30, 2025 and 2024 was \$155.2 million and \$121.8 million, respectively.

The support provided by the CSU Foundation to CSU is intended to assist in the promotion, development, and enhancement of the facilities, and educational programs and opportunities of the faculty, students, and alumni of CSU. Additionally, the CSU Foundation provides receipts to contributors and invests philanthropic gifts. Approximately \$80.2 million and \$76.9 million was transferred to CSU for the fiscal years ended June 30, 2025 and 2024, respectively, in pursuit of the above stated objectives.

Endowments and the related expendable accounts of CSU are held by the CSU Foundation for investment safekeeping. These funds amounted to \$17.4 million and \$16.8 million as of June 30, 2025 and 2024, respectively, and are reported as deposits held in custody for CSU in the financial statements of the CSU Foundation.

Separately issued financial statements for the CSU Foundation are available upon request at 300 University Services Center, Fort Collins, CO 80523.

The CSU-Pueblo Foundation

The CSU-Pueblo Foundation was established in 1954 as an independent 501(c)(3) nonprofit corporation. The CSU-Pueblo Foundation was formed to advance and assist in the development, growth, and operation of CSU-Pueblo. The CSU-Pueblo Foundation is a nonprofit organization that reports under Financial Accounting Standards Board (FASB) Accounting Standards Codification (ASC), including FASB ASC 958-205, *Presentation of Financial Statements*. As such, certain revenue recognition criteria and presentation requirements are different from GASB revenue recognition criteria and presentation requirements. No modifications have been made to the CSU-Pueblo Foundation's financial information in the System's financial reporting entity for these differences, as permitted by GASB Statement No. 39.

The affairs of the CSU-Pueblo Foundation are conducted by up to twenty-eight voting, elected Director-Trustees. In addition, the President of CSU-Pueblo, one member of the Board of Governors, and the President/CEO of the CSU-Pueblo Foundation serve as voting, ex-officio members.

The CSU-Pueblo Foundation's major sources of revenue are contributions and fundraising revenues and net investment returns. The CSU-Pueblo Foundation had \$5.7 million and \$3.9

COLORADO STATE UNIVERSITY SYSTEM
Notes to Basic Financial Statements
Years Ended June 30, 2025 and 2024
(Amounts expressed in thousands)

million in contributions and fundraising revenues and \$3.3 million and \$5.1 million in net investment returns for the fiscal years ended June 30, 2025 and 2024, respectively. The total revenue and institutional support as of June 30, 2025 and 2024 was \$9.2 million for both years.

The CSU-Pueblo Foundation recorded \$6.5 million and \$5.6 million in transfers of gifts and other assets to CSU-Pueblo for fiscal years ending June 30, 2025 and 2024, respectively, in pursuit of the above stated objectives.

Separately issued financial statements for the CSU-Pueblo Foundation are available upon request at 2200 Bonforte Boulevard, Pueblo, CO 81001-4901.

(d) *Colorado State University System Fiduciary Funds*

The Colorado State University Other Postemployment Benefits Trust (Trust) was established June 27, 2014, as a single-employer other postemployment benefits (OPEB) plan, for the purpose of accumulating and investing assets to fund certain post-retirement medical benefits for retirees and disability income replacement for employees of CSU. The Trust, which is an entity separate from the University, is for the exclusive purpose of providing funds to pay benefits and for paying expenses of administering the Trust.

The Colorado State University OPEB Trust Administration Committee (Administration Committee) serves as the Trust Administrator, and a Trustee, Bank New York Mellon, has the authority over the management, disposition, and investment of Trust assets, as defined in the Trust Agreement. Members of the Administration Committee consist of the University's Chief Total Rewards Officer, the University's Chief Financial Officer, the University's Controller, the University's Associate Controller overseeing Treasury, and the University's Chief Human Resources Officer, and any at-large members that may be appointed by the Administration Committee.

With the implementation of GASB Statement No. 84, *Fiduciary Activities*, the System separately reports the financial activities of the Colorado State University Other Postemployment Benefits Trust (Trust) and Custodial Funds in the Fiduciary Funds Statements. GASB Statement No. 84 establishes criteria for identifying fiduciary activities classified as fiduciary component units (i.e., Pensions and OPEB arrangements and other arrangements), Pension and OPEB arrangements that are not component units, or other fiduciary activities. Fiduciary activities are reported as pension and other employee benefit trust funds, investment trust funds, private-purpose trust funds, or custodial funds. The System has determined applicable fiduciary activities that are considered custodial funds to include assets controlled by the System and administrated through a qualifying trust, assets held for the benefit of individuals with no administrative or financial involvement, or assets held for the benefit of outside organizations including those related to extension services, external clubs, and conferences not part of the government's reporting entity.

(2) Basis of Presentation

For financial reporting purposes, the System is considered a special-purpose government engaged primarily in business-type activities. The System applies all applicable Governmental Accounting Standards Board (GASB) pronouncements.

COLORADO STATE UNIVERSITY SYSTEM
Notes to Basic Financial Statements
Years Ended June 30, 2025 and 2024
(Amounts expressed in thousands)

Any effort to reconcile this report with presentations made for other purposes, such as data submitted with the legislative budget request of the System, must take into consideration the differences in the basis of accounting and other requirements for the presentation of such information.

(3) Measurement Focus, Basis of Accounting, and Summary of Significant Accounting Policies

As a special purpose government engaged primarily in business type activities, the basic financial statements of the System have been presented using the economic resources measurement focus and the accrual basis of accounting. Presentation is also in accordance with the State of Colorado Higher Education Accounting Standard No. 17. Under the accrual basis of accounting, revenues are recognized when earned, and expenses are recorded when incurred. All significant intra agency transactions have been eliminated.

(a) Cash and Cash Equivalents

Cash and cash equivalents are defined as cash on hand, demand deposits, certificates of deposit with financial institutions, pooled cash with the State Treasurer, and all highly liquid investments with an original maturity when purchased of three months or less. Investments in mutual funds and money market funds and securities are presented as investments.

(b) Investments

With the implementation of GASB Statement No. 72, *Fair Value Measurement and Application*, the System now provides additional fair value measurements. Investments are reported in the financial statements at fair value, which is determined primarily based on quoted market prices as of fiscal year end. The System's investment policy permits investments in fixed-income and equity securities. The policy is implemented using individual securities and mutual funds.

Discretely presented component units - CSU Foundation and CSU-Pueblo Foundation investments are accounted for at fair value, which is determined by one of the following: quoted prices in active markets for identical assets (level 1), inputs other than quoted prices that are observable directly or indirectly (level 2), significant unobservable inputs where level 1 and 2 inputs are unavailable (level 3), or net asset value practical expedients not within the fair value hierarchy (NAV).

Colorado State University System Fiduciary Funds - Trust investments are accounted for at fair value, which is determined by one of the following: quoted prices in active markets for identical assets (level 1), inputs other than quoted prices that are observable directly or indirectly (level 2), or significant unobservable inputs where level 1 and 2 inputs are unavailable (level 3).

(c) Inventories

Inventories, consisting of facilities and housing maintenance supplies; medical, pharmaceutical, and laboratory supplies; food supplies; books; and soft goods are stated at the lower of cost or market. Cost is determined either on the first in/first out, average cost, weighted average-cost, specific identification, or on the retail method. Livestock inventory are recorded at the estimated market price.

COLORADO STATE UNIVERSITY SYSTEM
Notes to Basic Financial Statements
Years Ended June 30, 2025 and 2024
(Amounts expressed in thousands)

(d) *Restricted Cash and Cash Equivalents and Restricted Investments*

Assets are reported as restricted when restrictions on asset use change the nature or normal understanding of the availability of the assets. For the System, examples of restricted cash and cash equivalents and restricted investments include self-insurance funds, unexpended bond proceeds, and endowment funds.

(e) *Capital Assets*

Land, land improvements, buildings and improvements, leasehold improvements, library materials, collections, and equipment, including right to use intangible assets, are recorded at cost at the date of acquisition or estimated acquisition value at the date of donation in the case of gifts. Capitalization limits vary at the three institutions ranging from \$5 thousand to \$75 thousand. At CSU, library materials are valued at average acquisition cost. At CSU-Pueblo, library materials are valued at actual cost.

Depreciation and amortization are computed using the straight-line with the half-year convention method over the estimated useful lives of the assets or intangible assets, generally 3 to 70 years for buildings, 5 to 30 years for land improvements, 10 to 15 years for library materials, 2 to 12 years for equipment, 5 years for software, and 3 to 25 years for leasehold improvements. Depreciation and amortization expense were not allocated among functional categories.

Renovations to buildings and other improvements that significantly increase the value and extend the useful life of the structure or includes a conversion of the use of the space, are capitalized. Routine repairs and maintenance are charged to expense. Major outlays for capital assets and improvements are capitalized as construction in progress throughout the building project.

The System has capitalized collections such as works of art and historical artifacts. The nature of certain collections is such that the value and usefulness of the collection does not change over time. These collections have not been depreciated in the System's financial statements.

Assets under financed purchase leases are recorded at the present value of the future minimum lease payments and are amortized using the straight-line with the half-year convention method over the estimated useful life of the asset being leased. Assets under component liability (right to use) leases and subscription-based information technology arrangements are amortized using the straight-line method.

The System evaluates prominent events or changes in circumstances affecting capital assets to determine whether impairment of a capital asset has occurred. Capital assets are generally considered impaired if a decline in service utility occurs, the impairment is material, and the event or change in circumstance is outside the normal life cycle of the capital asset. Impaired capital assets that will no longer be used by the System are reported at the lower of carrying value or fair value. Impairment losses on capital assets that will continue to be used by the System are measured using the method that best reflects the diminished service utility of the capital asset. If evidence is available to demonstrate that impairment will be temporary, the capital asset is not

COLORADO STATE UNIVERSITY SYSTEM
Notes to Basic Financial Statements
Years Ended June 30, 2025 and 2024
(Amounts expressed in thousands)

written down. There were no material impairments of capital assets for fiscal year ended June 30, 2025.

(f) *Deferred Outflows and Inflows of Resources*

Deferred Outflows of Resources are classified as follows:

Debt refundings - With the implementation of GASB Statement No. 65, *Items Previously Reported as Assets and Liabilities*, the System now carries a balance related to the net loss on bond refundings. See Note 12 for more information.

Pensions - With the implementation of GASB Statement No. 68, *Accounting and Financial Reporting for Pensions - an amendment to GASB Statement No. 27*, the System now carries a balance related to pensions. As applicable, the various deferral components are all reported on the Statements of Net Position in relation to a net pension liability. See Note 17 for more information.

Other postemployment benefits - With the implementation of GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, the System now carries a balance related to OPEB. As applicable, the various deferral components are all reported on the Statements of Net Position in relation to a net OPEB liability or net OPEB asset. See Note 19 for more information.

Deferred Inflows of Resources are classified as follows:

Pensions - With the implementation of GASB Statement No. 68, *Accounting and Financial Reporting for Pensions - an amendment to GASB Statement No. 27*, the System now carries a balance related to pensions. As applicable, the various deferral components are all reported on the Statements of Net Position in relation to a net pension liability. See Note 17 for more information.

Other postemployment benefits - With the implementation of GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, the System now carries a balance related to OPEB. As applicable, the various deferral components are all reported on the Statements of Net Position in relation to a net OPEB liability or net OPEB asset. See Note 19 for more information.

Other - With the implementation of GASB Statement No. 65, *Items Previously Reported as Assets and Liabilities*, the System now carries a balance related to the mark to market valuation of the System's Swap Agreement. See Note 11 for more information. In addition, the System now carries a balance of \$44 thousand as of June 30, 2025 and 2024, related to sponsored program nonexchange transactions. With the implementation of GASB Statement No. 87, *Leases*, the System now carries a balance related to assets leased to third parties. See Note 14 for more information. With the implementation of GASB Statement No. 94 *Public-Private and Public-Private Partnership and Availability Payment Arrangements*, the System now carries a balance of \$4.9 million for the Barnes and Noble College (BNC), a subcontractor of Elior, that will operate the campus bookstore to provide students with learning materials, sell merchandise, and offer a

COLORADO STATE UNIVERSITY SYSTEM
Notes to Basic Financial Statements
Years Ended June 30, 2025 and 2024
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textbook program to students. Additionally, BNC will contribute to the revitalization of the campus bookstore after the first year of operation. The agreement shall commence as of the effective date and shall continue until June 30, 2030. The agreement may be renewed for five (5) one-year terms thereafter for a maximum of 10 years (from July 1, 2025) total for the agreement.

(g) *Compensated Absences Liabilities*

With the implementation of GASB Statement No. 101, *Compensated Absences*, the System records a liability for leave that accumulates and is more likely than not to be used or settled in cash. This includes annual and sick leave as all other applicable leave types have been determined to be immaterial. Statement No. 101 requires government entities to use a flows assumption of last-in first-out (LIFO) or first-in first-out (FIFO) when calculating the liability for compensated absences and the System has adopted the LIFO flows assumption. Under this assumption, leave usage does not impose a financial liability on the System as on average, employees of the System do not utilize more leave than they earn in a given fiscal year, and leave usage does not result in the consumption of net assets as it is a component of salaries paid. As such, leave usage is not included in the liability calculation for compensated absences, but is considered when determining whether employees are more likely than not to use their leave balances or be paid out for them upon retirement or termination. System employees accrue and vest in annual and sick leave earnings based on their hire date and length of service. Compensated absences and related personnel expenses are recognized based on estimated balances due to employees as of fiscal year end. The value of annual leave liability is computed for those employees who are more likely than not to be paid out for their leave balance as the lesser of total days earned but not taken or the maximum amount of days allowed to be paid out based on employment type and university policy, multiplied by the salary rate as well as an additional amount for the State's share of PERA or the System's share of the Defined Contribution Plan (DCP) and Medicare as applicable. The value of sick leave liability is computed for those employees who are more likely than not to be paid out for their leave balance as the lesser of total days earned but not taken or the maximum amount of days allowed to be paid out based on employment type and university policy, multiplied by the salary rate and the State's or System's estimated retirement rate as well as an additional amount for the State's share of PERA or the System's share of DCP and Medicare as applicable. The amount of compensated absence liabilities that are recorded as a current liability on the Statements of Net Position are a three-year rolling average of actual payouts. The remaining balance of the compensated absence liabilities is recorded as a noncurrent liability on the Statements of Net Position.

(h) *Net Position*

Net position of the System is classified as follows:

Net investment in capital assets - This represents the total investment in capital assets, net of accumulated depreciation, plus deferred outflows of resources for debt refunding and unspent debt proceeds, less deferred inflows of resources for right to use assets, outstanding debt and lease obligations, and other liabilities related to those capital assets.

COLORADO STATE UNIVERSITY SYSTEM
Notes to Basic Financial Statements
Years Ended June 30, 2025 and 2024
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Restricted net position - nonexpendable - Nonexpendable restricted net position consists of endowment and similar type funds in which donors or other outside sources have stipulated, as a condition of the gift instrument, that the principal is to be maintained inviolate and in perpetuity, and invested for the purpose of producing future income, which may either be expended or added to principal.

Restricted net position - expendable - Restricted expendable net position includes resources in which the System is legally or contractually obligated to spend resources in accordance with restrictions imposed by external third parties.

Unrestricted net position - Unrestricted net position represents resources derived from student tuition and fees, state fee for service reserves, and sales and services of educational activities. These resources are used for transactions relating to the educational and general operations of the System and may be used to meet current expenses for any purpose. These resources also include auxiliary enterprises, which are substantially self-supporting activities that provide services for students, faculty, and staff. Unrestricted net position may be designated by actions of the Board.

Discretely presented component units - Net assets of the CSUS Foundation, the CSU Foundation, the CSU-Pueblo Foundation and the changes therein are classified and reported as follows:

Net assets without donor restrictions - Net assets that are not subject to donor-imposed restrictions or the donor-imposed restrictions have expired or been fulfilled. Net assets in this category may be expended for any purpose in performing the primary objectives of the Foundation.

Net assets with donor restrictions - Net assets subject to stipulations imposed by donors and grantors. Some donor restrictions are temporary in nature; those restrictions will be met by actions of the Foundation or by the passage of time. Other donor restrictions are perpetual in nature, whereby the donor has stipulated the funds be maintained in perpetuity.

Colorado State University System Fiduciary Funds - Net position of the Trust is classified as restricted for postemployment benefits other than pensions. Net position of Custodial Funds is classified as restricted for individuals, organizations, and other governments.

(i) Classification of Revenues

The System has classified revenues as either operating or nonoperating according to the following criteria:

Operating revenues consist of services and sales related to teaching, research, and public service, along with auxiliary activities of student, faculty, and staff support. These revenues primarily include: 1) tuition and fees from students (after reduction for scholarship allowances provided with institutional funds); 2) state fee for service revenues; 3) grants and contracts from federal, state, and local governments, and private sources including businesses, individuals, and foundations; 4) sales and services of the Veterinary Teaching Hospital and Diagnostic

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Laboratory; and 5) fees for goods and services of auxiliary operations such as student housing and dining, student center retail stores, health services, and athletics. Revenues from exchange transactions are recognized when they are earned and measurable.

Operating expenses represent the full cost of providing the services and goods associated with operating revenues. These expenses are accrued when incurred and measurable and reported using functional classifications.

Nonoperating revenues are those not included as operating revenues or other revenues. Nonoperating revenues consist primarily of gifts from grantors and donors, and investment income that are relied upon and budgeted for support of operating expenses. Also included in nonoperating revenues are State appropriations and Federal grants including Pell, CARES, and bond subsidies. Nonoperating expenses are those not included as operating expenses or other expenses. Nonoperating expenses include interest expense on capital debt.

Other revenues include student facility fees, state capital construction and controlled maintenance appropriations, capital gifts, and grants primarily designated for capital purposes. This classification also includes payments from (to) governing boards or other institutions as well as additions (reductions) to permanent endowments.

(j) Summer Session Revenue and Related Expenses

The System prorates the summer session revenues and expenses based on the number of days between the first day of the summer session and the last day of the summer session which falls before or after June 30.

(k) Application of Restricted and Unrestricted Resources

This application is made on a case by case basis by management depending on overall program requirements and resources. Generally, management applies restricted resources then unrestricted resources when both restricted and unrestricted resources are available to pay an expense.

(l) Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

(m) Restatements

Certain balances as of June 30, 2024 have been restated to conform to the presentation of fiscal year 2025 due to the implementation of GASB Statement No. 101, *Compensated Absences*. These changes caused a decrease of \$23.1 million in the Compensated absences noncurrent liability line of the Statements of Net Position. As a result, unrestricted net position for the prior year increased \$23.1 million. The increase in net position in the Statements of Revenues,

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Expenses, and Changes in Net Position included a decrease in total operating expenses of \$23.1 million distributed among all functional categories except depreciation/amortization.

(4) Cash and Cash Equivalents

The System deposits a portion of its cash and cash equivalents with the Colorado State Treasurer. The State Treasurer pools these deposits and invests them in securities authorized by CRS 24-75-601.1. The State Treasury acts as a bank for all state agencies and institutions of higher education, with the exception of the University of Colorado. Monies deposited in the Treasury are invested until the cash is needed.

As of June 30, 2025, the System had cash on deposit with the State Treasurer of \$298.6 million which represented approximately 1.7 percent of the total \$15.9 billion fair value of deposits in the State Treasurer's Pool (Pool). As of June 30, 2024, the System had cash on deposit with the State Treasurer of \$427.1 million which represented approximately 2.2 percent of the total \$18.1 billion fair value of deposits in the Pool. As of June 30, 2025, the Pool's resources included \$39.1 million of cash on hand and \$15.9 billion of investments.

On the basis of the System's participation in the Pool, the System reports as an increase or decrease in cash and cash equivalents its share of the Treasurer's unrealized gains and losses on the Pool's underlying investments. The State Treasurer does not invest any of the Pool's resources in any external investment pool, and there is no assignment of income related to participation in the Pool. The unrealized gains or losses included in income reflect only the change in fair value for the fiscal year.

The difference between the System's cash carrying value, deposits with the State Treasurer and balances at other banks is due to outstanding checks and deposits in transit. Interest earned on deposits with the State Treasurer for the fiscal years ended June 30, 2025 and 2024 was approximately \$15.3 million and \$18.3 million, respectively. These amounts reflect increases in cash and cash equivalents and increases in investment income. The System also records unrealized gains or losses on deposits with the State Treasurer. The System reflected an unrealized loss on cash and cash equivalents on deposit with the State Treasurer for the fiscal years ended June 30, 2025 and 2024 of \$17.1 million and \$31.7 million, respectively. The unrealized gain on investment income for the fiscal year ended June 30, 2025 was \$14.7 million and the unrealized loss on investment income for the fiscal year ended June 30, 2024 was \$7.6 million.

Custodial credit risk for deposits is the risk that in the event of a bank failure, the System's deposits may not be returned to it. To manage custodial risk, deposits with financial institutions are made in accordance with the Colorado Public Deposit Protection Act (PDPA) of 1975. PDPA requires all eligible depositories holding public deposits to pledge designated eligible collateral having a market value equal to at least 102 percent of the deposits exceeding those amounts insured by federal depository insurance. Deposits collateralized under PDPA are considered to be collateralized with securities held by the pledging institutions in the System's name. Deposits held in money market funds are not PDPA eligible deposits.

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As of June 30, 2025 and 2024, the System's book value of cash not on deposit with the State Treasurer was \$53.0 million and \$34.4 million, respectively. Cash not on deposit included petty cash/change funds and bank account balances of \$83 thousand and \$52.9 million as of June 30, 2025 and \$83 thousand and \$34.3 million as of June 30, 2024, respectively. Bank account balances per the bank as of June 30, 2025 and 2024 were \$68.9 million and \$49.0 million, respectively. Of the June 30, 2025 deposits, \$751 thousand were covered by depository insurance and were not exposed to custodial credit risk, \$6.6 million were uncollateralized and were exposed to custodial credit risk, and the remaining \$61.6 million were collateralized with securities held by the pledging institution's trust department or agent in the System's name. Of the June 30, 2024 deposits, \$792 thousand were covered by depository insurance and were not exposed to custodial credit risk, \$2 thousand were uncollateralized and were exposed to custodial credit risk, and the remaining \$48.2 million were collateralized with securities held by the pledging institution's trust department or agent in the System's name.

Credit quality risk is the risk that the issuer or other counterparty to a debt security will not fulfill its obligations. This risk is assessed by national rating agencies which assign a credit quality rating for many investments. Credit quality ratings for obligations of the U.S. government or obligations explicitly guaranteed by the U.S. government are not reported; however, credit quality ratings are reported for obligations of U.S. government agencies that are not explicitly guaranteed by the U.S. government.

As of June 30, 2025, CSU-Global has a Line of Credit from JPMorgan Chase Bank in the amount of \$2.0 million, with proceeds to finance potential working capital needs. The Line of Credit is secured by a general pledge of CSU-Global revenues and all legally available funds. The interest rate is adjusted term SOFR plus 120 basis points per annum, the unused fee is 25 basis points, and the term is 364 days which may be extended for additional one-year terms upon written request of the borrower. As of June 30, 2025, this Line of Credit was unused.

In June 2008, House Bill 08-1002 authorized the System to establish its own Treasury function, withdrawing funds from the State Treasurer's Pool to invest its operating portfolio internally. In February 2015, the Board approved the formation of the Colorado State University System Treasury. The Board authorized the System to execute investment transactions within the parameters set out in the System's Operating Portfolio Investment Policy Statement in May 2018.

As of June 30, 2025 and 2024, the System had withdrawn \$441.5 million and \$341.5 million from the Pool for investment in the System's Treasury, respectively.

Additional information on investments of the State Treasurer's Pool may be obtained in the State's Annual Comprehensive Financial Report for the fiscal year ended June 30, 2025.

Colorado State University System Fiduciary Funds - As of June 30, 2025 and 2024, the System's Custodial Funds cash and deposits were \$2.2 million and \$2.3 million, respectively.

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(5) Investments

As of June 30, 2025 and 2024, the System's investments had a fair value of \$606.1 million and \$487.8 million, respectively. Of the \$606.1 million and \$487.8 million, \$34.7 million and \$33.6 million were restricted and \$571.4 million and \$454.2 million were unrestricted, respectively. Restricted investments consist of treasury bills and investments held with the CSU Foundation. Unrestricted investments consist of investments held by the CSU System and an interest rate swap agreement. Investment earnings consist of land fund interest and unrealized gains/losses, income/loss from investments held by the CSU Foundation, and dividends and gains/losses on investments held by the CSU System, net of expenses. For the fiscal years ended June 30, 2025 and 2024, there was a net investment gain of \$40.1 million and \$47.3 million respectively.

With the implementation of GASB Statement No. 72, *Fair Value Measurement and Application*, the System reports investments using the fair value hierarchy. Fair value is the price that would be received to sell an asset in an orderly transaction between market participants at the measurement date. Valuation techniques are used to determine fair value by maximizing the use of relevant observable inputs and minimize the use of unobservable inputs. A three-tier hierarchy categorizes the inputs as follows:

Level 1 - quoted prices for identical assets in an active market.

Level 2 - quoted prices for similar assets in active markets, or identical or similar assets in markets that are not active, or inputs other than quoted prices that are observable for the asset such as interest rates.

Level 3 - unobservable inputs. In these situations, the organization develops inputs using the best information available in the circumstances. The System's interest in investments held at the CSU Foundation fair value is determined by the Foundation as a proportionate share of total investments at fiscal year end.

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The following details the hierarchy of each major category of the System's investments at fair value as of June 30, 2025:

Table 5.1.1 Investment Fair Value

Investment Type	Level 1	Level 2	Level 3	Total
Restricted investments				
U.S. Treasury bills	\$ 17,308	-	-	17,308
Floating to fixed interest rate swap	-	19,570	-	19,570
Investments held by the CSU System:				
Money markets	78,859	-	-	78,859
Equity mutual funds	46,453	-	-	46,453
Corporate bonds	-	215,505	-	215,505
Asset backed bonds	-	26,486	-	26,486
Mortgage backed bonds	-	7,812	-	7,812
U.S. Treasuries	176,726	-	-	176,726
	302,038	249,803	-	551,841
Interest in investments held by CSU Foundation:				
Alternative investments	-	-	17,357	17,357
Total	\$ 319,346	269,373	17,357	606,076

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The following details the hierarchy of each major category of the System's investments at fair value as of June 30, 2024:

Table 5.1.2 Investment Fair Value

Investment Type	Level 1	Level 2	Level 3	Total
Restricted investments				
U.S. Treasury bills	\$ 16,789	-	-	16,789
Floating to fixed interest rate swap	-	17,640	-	17,640
Investments held by the CSU System:				
Money markets	72,676	-	-	72,676
Equity mutual funds	80,431	-	-	80,431
Corporate bonds	-	198,387	-	198,387
Asset backed bonds	-	38,763	-	38,763
Mortgage backed bonds	-	10,462	-	10,462
Municipal bonds	-	539	-	539
U.S. Treasuries	35,313	-	-	35,313
	188,420	248,151	-	436,571
Interest in investments held by CSU Foundation:				
Alternative investments	-	-	16,841	16,841
Total	\$ 205,209	265,791	16,841	487,841

Donor restricted endowment disbursements of the net appreciation (realized and unrealized) of investments are permitted by C.R.S. § 15-1-1104, except where a donor has specified otherwise. The amount of net appreciation available for spending by the University is authorized by the President of CSU and disclosed to the Board. The amount of net appreciation available for spending by the CSU Foundation is based on a spending rate set by the CSU Foundation Board on an annual basis. For the fiscal years ended June 30, 2025 and 2024, there was \$2.1 million and \$2.2 million, respectively, in net appreciation of investments available for authorization for expenditure as reported in restricted for nonexpendable purposes and restricted for expendable purposes-other net position.

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The following details the quality ratings of the fixed income assets as of June 30, 2025:

Table 5.2.1 Fixed Income Quality Ratings

Investment Type	Moody's Rating	Fair Value	Standard & Poor's Rating	Fair Value	Unrated Fair Value
Corporate bonds		\$ -	AAA	149	-
		-	AA	8,365	-
		-	A	45,369	-
		-	BBB	63,835	-
		-		-	97,787
Municipal bonds		-		-	-
Money market mutual funds	Aaa	78,859		-	-
Asset backed securities		-	AAA	3,653	-
		-	AA	1,272	-
		-	A	628	-
		-	BBB	5,631	-
Mortgage backed securities		-		-	15,302
		-	AAA	510	-
		-	AA	1,626	-
		-	A	57	-
		-		-	-
		-		-	5,619
Total		\$ 78,859		131,095	118,708

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The following details the quality ratings of the fixed income assets as of June 30, 2024:

Table 5.2.2 Fixed Income Quality Ratings

Investment Type	Moody's Rating	Fair Value	Standard & Poor's Rating	Fair Value	Unrated Fair Value
Corporate bonds		\$ -	AAA	184	-
		-	AA	4,145	-
		-	A	39,523	-
		-	BBB	62,518	-
		-		-	92,017
Municipal bonds		-	AA	151	-
		-	A	388	-
Money market mutual funds	Aaa	72,676		-	-
Asset backed securities		-	AAA	6,715	-
		-	AA	2,287	-
		-	A	782	-
		-	BBB	7,118	-
		-		-	21,861
Mortgage backed securities		-	AAA	1,135	-
		-	AA	2,297	-
		-	A	478	-
		-	BBB	163	-
		-		-	6,389
Total		\$ 72,676		127,884	120,267

As of June 30, 2025, the following System investments were subject to interest rate risk:

Table 5.3.1 Interest Rate Risk

Investment Type	Fair Value	Weighted Average Maturity (in years)
U.S. Treasury bills	\$ 17,308	0.13
Floating to fixed interest rate swap	19,570	29.67
Investments held by CSU System:		
U.S. Treasury bills/notes	176,726	0.08
Corporate bonds	215,505	2.53
Money market mutual funds	78,859	0.08
Asset backed securities	26,486	0.15
Mortgage backed securities	7,812	0.20
Total	\$ 542,266	

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As of June 30, 2024, the following System investments were subject to interest rate risk:

Table 5.3.2 Interest Rate Risk

Investment Type	Fair Value	Weighted Average Maturity (in years)
U.S. Treasury bills	\$ 16,789	0.07
Floating to fixed interest rate swap	17,640	30.68
Investments held by CSU System:		
U.S. Treasury notes/bonds	35,313	0.07
Corporate bonds	198,387	3.65
Municipal bonds	539	0.00
Money market mutual funds	72,676	0.14
Asset backed securities	38,763	0.26
Mortgage backed securities	10,462	0.46
Total	\$ 390,569	

The System's U.S. Treasury obligations are invested in accordance with Colorado Revised Statute 23-31- 504. This statute requires these investments relating to the CSU land grant fund to be invested in specific types of investments, which includes U.S. Treasury obligations. The System does not have a specific policy relating to the management of interest rate risk.

Discretely presented component units - As of June 30, 2025, investments consisted of various securities carried at fair value as determined by quoted market prices on national exchanges. Some categories, including alternative investments, are valued at the net asset value (NAV) provided by the investment manager. This NAV is computed based on dealer quotations on the fair value of underlying securities, the vast majority of which are traded on national exchanges.

For the fiscal year ended June 30, 2025, the CSUS Foundation had \$3.3 million invested in a money market mutual fund and \$130 thousand of interest and dividends revenue. For the fiscal year ended June 30, 2024, the CSUS Foundation had \$2.6 million invested in a money market mutual fund and \$60 thousand of interest and dividends revenue.

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The following details each major category of the CSU Foundation's investments at fair value as of June 30, 2025:

Table 5.4.1 Investment Fair Value

Investment Type	Market	Student Funds	Adjusted Market	Adjusted Market Percent	DHIC (Deposits Held in Custody)
Public equities					
U.S. equities	\$ 98,385	-	98,385	12.02%	2,086
International equities	74,585	-	74,585	9.11%	1,581
Emerging market equities	10,867	-	10,867	1.33%	231
Global equities	94,163	-	94,163	11.50%	1,996
Fixed income	208,698	-	208,698	25.50%	4,426
Alternatives					
Hedge funds	115	-	115	0.01%	2
Private markets	323,027	-	323,027	39.46%	6,849
Student-managed investments	1,911	-1,911	-	0.00%	-
Cash	8,749	-	8,749	1.07%	186
Total	\$ 820,500	-1,911	818,589	100.00%	17,357

The following details each major category of the CSU Foundation's investments at fair value as of June 30, 2024:

Table 5.4.2 Investment Fair Value

Investment Type	Market	Student Funds	Adjusted Market	Adjusted Market Percent	DHIC (Deposits Held in Custody)
Public equities					
U.S. equities	\$ 98,291	-	98,291	13.13%	2,211
International equities	58,044	-	58,044	7.75%	1,305
Emerging market equities	23,333	-	23,333	3.12%	525
Global equities	73,284	-	73,284	9.79%	1,649
Fixed income	181,506	-	181,506	24.24%	4,083
Alternatives					
Hedge funds	124	-	124	0.02%	3
Private markets	305,405	-	305,405	40.79%	6,870
Student-managed investments	1,798	-1,798	-	0.00%	-
Cash	8,713	-	8,713	1.16%	195
Total	\$ 750,498	-1,798	748,700	100.00%	16,841

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The following details the hierarchy of each major category of the CSU Foundation's investments at fair value as of June 30, 2025:

Table 5.5.1 Investment Fair Value

Investment Type	Level 1	Level 2	Level 3	Net Asset Value	Total
Cash and cash equivalents subject to investment management direction	\$ 8,749	-	-	-	8,749
Public equities:					
United States	-	-	-	98,385	98,385
International	-	-	-	74,585	74,585
Emerging markets	-	-	-	10,867	10,867
Global	-	-	-	94,163	94,163
Fixed income	-			208,698	208,698
Alternative investments:					
Hedge funds	-	-	-	115	115
Private markets	-	-	-	323,027	323,027
Student-managed investments	1,911	-	-	-	1,911
Total	\$ 10,660	-	-	809,840	820,500

The following details the hierarchy of each major category of the CSU Foundation's investments at fair value as of June 30, 2024:

Table 5.5.2 Investment Fair Value

Investment Type	Level 1	Level 2	Level 3	Net Asset Value	Total
Cash and cash equivalents subject to investment management direction	\$ 8,713	-	-	-	8,713
Public equities:					
United States	14	-	-	98,277	98,291
International	-	-	-	58,044	58,044
Emerging markets	-	-	-	23,333	23,333
Global	-	-	-	73,284	73,284
Fixed income	21			181,485	181,506
Alternative investments:					
Hedge funds	-	-	-	124	124
Private markets	-	-	-	305,405	305,405
Student-managed investments	1,798	-	-	-	1,798
Total	\$ 10,546	-	-	739,952	750,498

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CSU Foundation investments in certain entities that calculate net asset value per share consisted of the following for the fiscal years ended June 30, 2025 and 2024:

Table 5.6 Net Asset Value Investments

Investment Type			2025	Redemption Frequency	Redemption Notice Period
	2025	2024	Unfunded Commitments		
	Fair Value	Fair Value			
Public equities	\$ 278,000	252,938	-	Daily, monthly	1-30 days
Fixed income	208,698	181,485	10,000	N/A, daily, monthly	N/A, 1-30 days
Hedge funds (multi-strategy)	115	124	-	Quarterly	60-90 days
Private equity	220,293	202,234	70,502	N/A, quarterly^	N/A, 90-180 days^
Private debt	73,172	70,663	25,826	N/A, quarterly*	N/A, 90 days*
Private real assets	29,562	32,508	20,193	N/A	N/A
Total	\$ 809,840	739,952	126,521		

*after three year lock-up

^ prior to next three year cycle

Net investment earnings of the CSU Foundation consisted of the following for the fiscal years ended June 30, 2025 and 2024:

Table 5.7 Net Investment Earnings

Investment Earnings	2025	2024
Interest, dividends, and other income	\$ 4,394	5,245
Net unrealized and realized gain on investments	64,787	61,381
Less investment management fees	<u>-7,730</u>	<u>-8,032</u>
	61,451	58,594
Less net investment income on deposits held in custody for CSU	-1,266	-1,299
Total	\$ 60,185	57,295

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The following details the hierarchy of each major category of the CSU-Pueblo Foundation's investments at fair value as of June 30, 2025:

Table 5.8.1 Investment Fair Value

Investment Type	Level 1	Level 2	Level 3	Total
Marketable equity securities:				
Domestic emphasis	\$ 22,510			22,510
International emphasis	8,950			8,950
Marketable debt securities:				
Domestic emphasis	10,119			10,119
Certificates of deposit		480		480
Cash with brokerage	3,916			3,916
Beneficial interest in charitable trusts held by others			265	265
Total	\$ 45,495	480	265	46,240

The following details the hierarchy of each major category of the CSU-Pueblo Foundation's investments at fair value as of June 30, 2024:

Table 5.8.2 Investment Fair Value

Investment Type	Level 1	Level 2	Level 3	Total
Marketable equity securities:				
Domestic emphasis	\$ 21,354			21,354
International emphasis	8,805			8,805
Marketable debt securities:				
Domestic emphasis	10,768			10,768
Certificates of deposit		501		501
Cash with brokerage	3,975			3,975
Beneficial interest in charitable trusts held by others			255	255
Total	\$ 44,902	501	255	45,658

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Net investment return of the CSU-Pueblo Foundation consisted of the following for the fiscal year ended June 30, 2025:

Table 5.9.1 Net Investment Return

Net Investment Return	Without Donor Restrictions	With Donor Restrictions	Total
Dividend income	\$ 525	2,161	2,686
Interest income	4	17	21
Realized gains - securities	24	101	125
Unrealized gains, net	1,389	406	1,795
Unrealized loss on real estate project	-1,290	-	-1,290
Net rental income	8	33	41
Investment expenses	-20	-84	-104
Total	\$ 640	2,634	3,274

Net investment return of the CSU-Pueblo Foundation consisted of the following for the fiscal year ended June 30, 2024:

Table 5.9.2 Net Investment Return

Net Investment Return	Without Donor Restrictions	With Donor Restrictions	Total
Dividend income	\$ 414	1,557	1,971
Interest income	6	24	30
Realized gains - securities	62	233	295
Unrealized gains	606	2,277	2,883
Net rental income	1	6	7
Investment expenses	-21	-79	-100
Total	\$ 1,068	4,018	5,086

Colorado State University System Fiduciary Funds - With the implementation of GASB Statement No. 72, *Fair Value Measurement and Application*, the Trust reports investments using the fair value hierarchy. Fair value is the price that would be received to sell an asset in an orderly transaction between market participants at the measurement date. Valuation techniques are used to determine fair value by maximizing the use of relevant observable inputs and minimizing the use of unobservable inputs.

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The following details the hierarchy of each major category of the Trust's investments at fair value as of June 30, 2025:

Table 5.10.1 Investment Fair Value

Investment Type	Level 1	Level 2	Level 3	Total
U.S. government securities	\$ 5,232			5,232
Corporate bonds		9,012		9,012
Municipal bonds		735		735
Asset backed securities		1,342		1,342
Mortgage backed securities		9,811		9,811
Bond mutual funds	16,059			16,059
Money market mutual funds	2,525			2,525
Equity mutual funds	38,092			38,092
Private equities			7,112	7,112
Hedge funds			14,354	14,354
Alternative investments			13,034	13,034
Total	\$ 61,908	20,900	34,500	117,308

The following details the hierarchy of each major category of the Trust's investments at fair value as of June 30, 2024:

Table 5.10.2 Investment Fair Value

Investment Type	Level 1	Level 2	Level 3	Total
U.S. government securities	\$ 3,658			3,658
Corporate bonds		6,316		6,316
Municipal bonds		707		707
Asset backed securities		824		824
Mortgage backed securities		8,250		8,250
Bond mutual funds	14,744			14,744
Money market mutual funds	1,871			1,871
Equity mutual funds	37,006			37,006
Private equities			7,095	7,095
Hedge funds			13,075	13,075
Alternative investments			11,893	11,893
Total	\$ 57,279	16,097	32,063	105,439

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The following details the quality ratings of the fixed income assets of the Trust as of June 30, 2025:

Table 5.11.1 Fixed Income Quality Ratings

Investment Type	Moody's Rating	Fair Value	Standard & Poor's Rating	Fair Value	Unrated Fair Value
Corporate bonds		\$ -	AAA	214	-
		-	AA	960	-
		-	A	4,877	-
		-	BBB	2,961	-
Municipal bonds	Aaa	405		-	-
	Aa	330		-	-
Money market mutual funds	Aaa	2,525		-	-
Bond mutual funds				-	16,059
Asset backed securities	Aaa	693		-	-
	Aa	393		-	-
	A	115		-	-
		-		-	141
Mortgage backed securities		-	AA	9,811	-
Total		\$ 4,461		18,823	16,200

The following details the quality ratings of the fixed income assets of the Trust as of June 30, 2024:

Table 5.11.2 Fixed Income Quality Ratings

Investment Type	Moody's Rating	Fair Value	Standard & Poor's Rating	Fair Value	Unrated Fair Value
Corporate bonds		\$ -	AAA	130	-
		-	AA	310	-
		-	A	3,065	-
		-	BBB	2,811	-
Municipal bonds	Aaa	417		-	-
	Aa	290		-	-
Money market mutual funds	Aaa	1,871		-	-
Bond mutual funds		-		-	14,744
Asset backed securities	Aaa	206		-	-
	Aa	364		-	-
	Baa	113		-	-
		-		-	141
Mortgage backed securities		-	AA	8,250	-
Total		\$ 3,261		14,566	14,885

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The following details the effective weighted average maturity of fixed income investments of the Trust as of June 30, 2025:

Table 5.12.1 Investment Weighted Average Maturity

Investment Type	Fair Value Amount	Weighted Average Maturity (in years)	Percent of Fixed Income Assets
U.S. government securities	\$ 5,232	2.9	11.7%
Corporate bonds	9,012	2.1	20.2%
Municipal bonds	735	0.1	1.6%
Money market mutual funds	2,525	0.0	5.6%
Asset backed securities	1,342	0.2	3.0%
Bond mutual funds	16,059	6.9	36.0%
Mortgage backed securities	9,811	8.4	21.9%
Total	\$ 44,716		100.0%

The following details the effective weighted average maturity of fixed income investments of the Trust as of June 30, 2024:

Table 5.12.2 Investment Weighted Average Maturity

Investment Type	Fair Value Amount	Weighted Average Maturity (in years)	Percent of Fixed Income Assets
U.S. government securities	\$ 3,658	3.0	10.1%
Corporate bonds	6,316	2.2	17.4%
Municipal bonds	707	0.2	1.9%
Money market mutual funds	1,871	0.0	5.1%
Asset backed securities	824	0.2	2.3%
Bond mutual funds	14,744	5.9	40.5%
Mortgage backed securities	8,250	9.6	22.7%
Total	\$ 36,370		100.0%

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(6) **Accounts Receivable**

Accounts receivable are shown net of allowances for doubtful accounts in the accompanying Statements of Net Position. The following details each major category of the System's accounts receivable as of June 30, 2025 and June 30, 2024:

Table 6.1.1 Accounts Receivable

Accounts Receivable Category	2025	2024
Student accounts receivable:	\$ 136,996	108,640
Less allowance for doubtful accounts	-24,815	-21,721
Student accounts receivable, net	\$ 112,181	86,919
Student loans receivable:	\$ 23,587	22,100
Less allowance for doubtful accounts	-974	-957
Student loans receivable, net	22,613	21,143
Less current portion	-2,896	-3,241
Noncurrent student loans receivable, net	\$ 19,717	17,902
Grant and other accounts receivable:		
Federal government	\$ 120,169	105,288
State government	24,837	23,068
Private sponsors	22,453	21,598
System foundations	11,492	7,843
Other	17,600	22,482
Total grant and other accounts receivable	196,551	180,279
Less allowance for doubtful accounts	-7,889	-8,167
Grant and other accounts receivable, net	\$ 188,662	172,112

Discretely presented component unit - As of June 30, 2025, the CSUS Foundation had receivables of \$278 thousand. There were no receivables for the CSUS Foundation as of June 30, 2024.

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Discretely presented component unit - As of June 30, 2025 and 2024, the CSU Foundation's pledges receivable consisted of the following:

Table 6.1.2 CSU Foundation Pledges Receivable

Pledges Receivable	2025	2024
Receivables due in less than one year	\$ 12,049	8,018
Receivables due in one to five years	27,156	26,018
Receivables due in more than five years	854	612
	<u>40,059</u>	<u>34,648</u>
Less allowance for uncollectible pledges	-980	-839
Less present value discounting	-2,162	-1,548
Total	\$ 36,917	32,261

Unconditional promises to give (pledges receivable) are from various entities including foundations, corporations, and individuals. The discount factor utilized in the present value calculation is the five-year U.S. Treasury note rate as of June 30 of the fiscal year in which the commitment is made, which ranged from 0.25 to 5.10 percent.

Discretely presented component unit - As of June 30, 2025 and 2024, the CSU-Pueblo Foundation's cash unconditional promises to give consisted of the following:

Table 6.1.3 CSU-Pueblo Foundation Pledges Receivable

Pledges Receivable	2025	2024
Restricted for scholarships or other particular purposes	\$ 468	725
Less allowance for uncollectible unconditional promises to give	<u>-12</u>	<u>-19</u>
Gross unconditional promises to give	456	706
Less unamortized discount	-23	-31
Total	\$ 433	675

Amounts due in:

Less than one year	\$ 267	484
One to five years	149	163
More than five years	17	28
Total	\$ 433	675

The allowance for uncollectible unconditional promises to give was arrived at by identifying specific donors that have failed to keep their promises and by applying a historical percentage of two percent to the remaining amount at June 30, 2025 and 2024.

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Unamortized discount was arrived at by discounting amounts to be received in the future by the average borrowing rate. Pledges made in 2024 were discounted using a rate of five percent. There were no additional long-term pledges made in the year ended June 30, 2025.

For the fiscal year ended June 30, 2025 and 2024, accounts receivable was \$235 thousand and \$78 thousand, respectively.

Colorado State University System Fiduciary Funds - There were no receivables for the Trust as of June 30, 2025 and June 30, 2024. Total receivables for the System's Custodial Funds as of June 30, 2025 and 2024 were \$1.4 million and \$1.3 million, respectively.

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(7) Capital Assets

Following are the changes in capital assets for the fiscal year ended June 30, 2025:

Table 7.1.1 Capital Assets

Capital Asset	Balance June 30, 2024	Additions	Transfers	Deletions	Balance June 30, 2025
Nondepreciable capital assets:					
Land	\$ 88,672	-	-	-	88,672
Land improvements	4,623	-	-	-	4,623
Construction in progress	105,908	221,056	-46,256	-	280,708
Collections	8,970	60	-	-97	8,933
Total	208,173	221,116	-46,256	-97	382,936
Depreciable/amortizable capital assets:					
Land and leasehold improvements	184,971	-	6,616	-51	191,536
Leased land and leasehold improvements	549	-	-	-	549
Buildings and improvements	2,892,658	-	36,200	-673	2,928,185
Leased buildings and improvements	17,669	341	-	-6,206	11,804
Software	19,840	168	-	-1,295	18,713
Subscription-based IT arrangements	30,374	5,812	-	-9,173	27,013
Equipment	392,962	24,557	3,440	-26,087	394,872
Leased equipment	860	1,005	-	-430	1,435
Library materials	89,497	290	-	-149	89,638
Total	3,629,380	32,173	46,256	-44,064	3,663,745
Less accumulated depreciation/amortization:					
Land and leasehold improvements	90,707	6,334	-	-51	96,990
Leased land and leasehold improvements	231	58	-	-	289
Buildings and improvements	1,107,231	89,932	-	-621	1,196,542
Leased buildings and improvements	6,509	1,777	-	-2,700	5,586
Software	16,494	1,373	-	-1,295	16,572
Subscription-based IT arrangements	15,870	7,812	-	-8,794	14,888
Equipment	299,642	25,694	-	-26,809	298,527
Leased equipment	458	321	-	-430	349
Library materials	85,430	832	-	-146	86,116
Total	1,622,572	134,133	-	-40,846	1,715,859
Net depreciable/amortizable capital assets	2,006,808	-101,960	46,256	-3,218	1,947,886
Total capital assets, net	\$ 2,214,981	119,156	-	-3,315	2,330,822

Land includes the following conservation easements:

Catspaw Conservation Easement	\$ 3,155
Snow Mountain Conservation Easement	5,000
Elmgreen Conservation Easement	515
Ben Delatour Forest Legacy Conservation Easement	4,000
S. Boulder/Toll Family Conservation Easement	5,070
Sawtooth Mountain Conservation Easement	2,995
Navajo River Headwaters Conservation Easement	13,555
Total	\$ 34,290

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Following are the changes in capital assets for the fiscal year ended June 30, 2024:

Table 7.1.2 Capital Assets

Capital Asset	Balance June 30, 2023	Additions	Transfers	Deletions	Balance June 30, 2024
Nondepreciable capital assets:					
Land	\$ 88,672	-	-	-	88,672
Land improvements	4,568	-	55	-	4,623
Construction in progress	68,637	99,072	-61,801	-	105,908
Collections	8,955	15	-	-	8,970
Total	170,832	99,087	-61,746	-	208,173
Depreciable/amortizable capital assets:					
Land and leasehold improvements	177,381	-	7,590	-	184,971
Leased land and leasehold improvements	552	-	-	-3	549
Buildings and improvements	2,813,863	30,900	50,145	-2,250	2,892,658
Leased buildings and improvements	19,828	422	-	-2,581	17,669
Software	20,217	232	189	-798	19,840
Subscription-based IT arrangements	27,652	6,630	-	-3,908	30,374
Equipment	382,748	28,720	3,822	-22,328	392,962
Leased equipment	913	219	-	-272	860
Library materials	91,985	410	-	-2,898	89,497
Total	3,535,139	67,533	61,746	-35,038	3,629,380
Less accumulated depreciation/amortization:					
Land and leasehold improvements	84,589	6,118	-	-	90,707
Leased land and leasehold improvements	122	58	-	51	231
Buildings and improvements	1,020,026	88,942	-	-1,737	1,107,231
Leased buildings and improvements	4,966	2,405	-	-862	6,509
Software	15,247	2,030	-	-783	16,494
Subscription-based IT arrangements	12,494	7,324	-	-3,948	15,870
Equipment	295,653	24,878	-	-20,889	299,642
Leased equipment	425	307	-	-274	458
Library materials	87,349	911	-	-2,830	85,430
Total	1,520,871	132,973	-	-31,272	1,622,572
Net depreciable/amortizable capital assets	2,014,268	-65,440	61,746	-3,766	2,006,808
Total capital assets, net	\$ 2,185,100	33,647	-	-3,766	2,214,981

Land includes the following conservation easements:

Catspaw Conservation Easement	\$ 3,155
Snow Mountain Conservation Easement	5,000
Elmgreen Conservation Easement	515
Ben Delatour Forest Legacy Conservation Easement	4,000
S. Boulder/Toll Family Conservation Easement	5,070
Sawtooth Mountain Conservation Easement	2,995
Navajo River Headwaters Conservation Easement	13,555
Total	\$ 34,290

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(8) Accrued Liabilities

The current accrued liabilities balance as of June 30, 2025 and 2024 were comprised of:

Table 8.1 Accrued Liabilities

Accrued Liabilities	2025	2024
Accrued payroll and benefits	\$ 32,189	43,903
Accrued interest payable	15,243	16,820
Other liabilities	4,812	4,440
Total	\$ 52,244	65,163

The changes in compensated absences as of June 30, 2025 and 2024 were comprised of:

Table 8.2 Compensated Absences

Compensated Absences	2025	2024*
Beginning of year	\$ 55,836	72,075
Net additions (reductions)	12,428	-16,239
End of year	\$ 68,264	55,836
Current compensated absences	5,345	4,882

*Restated

(9) Short-Term Obligations

On June 20, 2018, the Board of Governors of the Colorado State University System authorized the issuance of Commercial Paper Notes (Notes) in the aggregate principal amount not to exceed \$50.0 million as part of the Series A (tax-exempt) and Series B (taxable) issuance. The maturity date of any Notes issued may not exceed two hundred and seventy days from the date of issuance and no maturity may be later than March 1, 2037. Pursuant to the Bond Resolution, the obligations are payable solely from net revenues paid in portions by both CSU and CSU-Pueblo, as defined in the bond agreement. The Notes are being used to finance certain projects, as determined by the Board, for any of the campuses for which the Board has spending authority.

Short-term obligation activity for the year ended June 30, 2025 was as follows:

Table 9.1 Short Term Obligations

Commercial Paper Project	Balance June 30, 2024	Additions	Reductions	Balance June 30, 2025
JBS Global Food Innovation Center	\$ 4,020	-	-1,620	2,400
Institute for Biological Translational Therapies	15,000	-	-	15,000
Temple Grandin Equine Center	980	-	-580	400
Allison Hall Renovations and Additions	10,000	-	-10,000	-
Durward Window Replacement	13,700	-	-13,700	-
Total	\$ 43,700	-	-25,900	17,800

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Short-term obligation activity for the year ended June 30, 2024 was as follows:

Table 9.2 Short Term Obligations

Commercial Paper Project	Balance			Balance June 30, 2024
	June 30, 2023	Additions	Reductions	
JBS Global Food Innovation Center	\$ 4,320	-	-300	4,020
Institute for Biological Translational Therapies	15,000	-	-	15,000
Temple Grandin Equine Center	980	-	-	980
Allison Hall Renovations and Additions	-	10,000	-	10,000
Durward Window Replacement	-	13,700	-	13,700
Total	\$ 20,300	23,700	-300	43,700

(10) Other Liabilities

Other liability activity for the fiscal year ended June 30, 2025 was as follows:

Table 10.1 Other Liabilities

Other Liabilities	Balance			Balance June 30, 2025	Amounts Due Within One Year
	June 30, 2024	Additions	Reductions		
Deposits held for others	\$ 53,520	197,835	-191,511	59,844	18,510
Other	16,871	8,722	-3,584	22,009	1,657
Total	\$ 70,391	206,557	-195,095	81,853	20,167

Other liability activity for the fiscal year ended June 30, 2024 was as follows:

Table 10.2 Other Liabilities

Other Liabilities	Balance			Balance June 30, 2024	Amounts Due Within One Year
	June 30, 2023	Additions	Reductions		
Deposits held for others	\$ 51,466	190,278	-188,224	53,520	13,405
Other	16,319	4,660	-4,108	16,871	2,105
Total	\$ 67,785	194,938	-192,332	70,391	15,510

Deposits held for others are funds held by the System on behalf of third parties for which the System has not yet provided goods or services. These monies are not the property of the System and therefore are recorded as liabilities on the Statements of Net Position. The major activity comprising deposits held for others is self-insurance plans discussed in Note 18, for which the System's liability was \$41.3 million and \$40.1 million as of June 30, 2025 and 2024, respectively. In addition, deposits held for others included funds for housing, student accounts, health services, and other campus deposits of \$18.5 million and \$13.4 million as of June 30, 2025 and 2024, respectively.

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Other noncurrent liabilities are comprised of a severance accrual, workers' compensation and insurance claims discussed in Note 18, and the major activities described below.

With the expiration of the authority of institutions to disburse Perkins loans, the System is required to return the Federal share of funds to the Department of Education. The Perkins Loan Revolving Fund will be liquidated as funds are collected from the loan recipients. For award year 2024-25, the System returned \$1.2 million in Federal funds. For award year 2023-24, the System returned \$1.7 million in Federal funds. In accordance with GASB Statement No. 33, *Accounting and Financial Reporting for Nonexchange Transactions*, the System carries a liability on the Statements of Net Position. As of June 30, 2025 and 2024, the System's liabilities were \$4.3 million and \$4.9 million, respectively.

With the discontinuation of the federal Perkins Loan Program, CSU established the CSU Ram Institutional Loan Program to offer low-interest lending to eligible students beginning in fiscal year 2022. CSU entered into an agreement with the CSU Foundation effective January 1, 2021 to borrow funds to build the principal of the Program to a self-sustaining level. The CSU Foundation will make loan distributions and CSU will be responsible for repaying the loan, with interest. As of June 30, 2025 and 2024, the portion of the System's liability recorded as other noncurrent were \$10.0 million and \$7.5 million, respectively.

With the implementation of GASB Statement No. 83, *Certain Asset Retirement Obligations*, the System carries a liability related to the obligations that will be incurred during the retirement of assets with complex environmental impacts. The System has three types of obligations which include radiation detection, radiation sources, and laboratory equipment utilized with radiation. These items are regulated by the State of Colorado Department of Public Health and Environment, as well as the Federal Nuclear Regulatory Commission that covers all radioactive materials. The System is in compliance with State regulations and has estimated decommissioning costs in its last financial assurance. The methods and assumptions for estimating the liability are based on calculations for closing laboratories, decontaminating laboratories, and decommissioning equipment. All assets related to the liability are fully depreciated. As of June 30, 2025 and 2024, the System's liabilities were \$2.1 million and \$1.8 million, respectively.

With the departure from the Mountain West Conference at the end of fiscal year 2025, CSU will become a member of the Pac-12 Conference beginning in fiscal year 2026. As a new member, CSU entered into an agreement with the Pac-12 to receive a loan to aid in this transition. The loan is to be repaid through future revenue distributions withheld by the Pac-12. As of June 30, 2025, the System's athletics liability was \$3.9 million.

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(11) Revenue Bonds, Certificates of Participation (COPs), SWAP Agreement, CSU STRATA CSU System Guaranteed Bonds

The revenue bonds and notes from direct placements consist of multiple issues to finance the acquisition, construction, repair, and equipping of various academic, auxiliary, and research facilities of the System. Debt service payments on the revenue bonds and notes from direct placements are payable semiannually and monthly, have serial maturities, may contain sinking fund requirements, and certain bonds contain optional redemption provisions. The optional redemption provisions allow the System to redeem, at various dates, portions of the outstanding revenue bonds at 100 percent of the principal amount of the revenue bonds redeemed. Payment of the principal and interest on certain bonds and notes from direct placements is either insured by various financial guarantee insurance policies or qualifies for payment under the State Intercept Program, which provides payment by the State Treasurer if payment is not made by the due date.

On February 26, 2025, the System issued \$117.5 million in System Enterprise Revenue and Revenue Refunding Bonds Series 2025 A, B to finance the Allison Hall renovation, and such other capital projects as may be designated and approved by the Board; to advance refund in full the Board's Series 2015 A Bonds; and to pay certain costs relating to the issuance of the Series 2025 A, B Bonds.

On May 8, 2025, the System issued \$100.1 million in System Enterprise Revenue and Revenue Refunding Bonds Series 2025 C, D to finance the Allison Hall and Durward Hall renovations, and such other capital projects as may be designated and approved by the Board; to advance refund a portion of the Board's Series 2019 B Bonds and 2021 D-1 Bonds; and to pay certain costs relating to the issuance of the Series 2025 C, D Bonds.

On November 14, 2023, the System issued \$120.7 million in System Enterprise Revenue and Revenue Refunding Bonds Series 2023 A-1, A-2 to finance the Veterinary Health and Education Complex campus, the Andrew G. Clark Building renovation, and such other capital projects as may be designated and approved by the Board; to advance refund a portion of the Board's Series 2017 B Bonds and Series 2021 C Bonds; and to pay certain costs relating to the issuance of the Series 2023 A-1, A-2 Bonds.

On February 27, 2024, the System issued \$55.1 million in System Enterprise Revenue Refunding Bonds Series 2024 A to advance refund in full the Board's Series 2015 D Bonds; and to pay certain costs relating to the issuance of the Series 2024 A Bonds.

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Bonds, COPs, and notes payable activity for the fiscal year ended June 30, 2025 was as follows:

Table 11.1.1 Bonds, COPs, and Notes Payable

Debt Type	Balance June 30, 2024 *	Additions	Reductions	Balance June 30, 2025	Amounts Due Within One Year
Revenue bonds and COPs payable	\$ 1,198,219	225,872	-171,063	1,253,028	39,638
Notes from direct placements	27,410	-	-320	27,090	415
Total	\$ 1,225,629	225,872	-171,383	1,280,118	40,053

* Reclassified to accurately categorize Series 2024 A Bonds

Bonds, COPs, and notes payable activity for the fiscal year ended June 30, 2024 was as follows:

Table 11.1.2 Bonds, COPs, and Notes Payable

Debt Type	Balance June 30, 2023	Additions *	Reductions	Balance June 30, 2024 *	Amounts Due Within One Year
Revenue bonds and COPs payable	\$ 1,060,225	185,504	-47,510	1,198,219	39,092
Notes from direct placements	324,300	-	-296,890	27,410	320
Total	\$ 1,384,525	185,504	-344,400	1,225,629	39,412

* Reclassified to accurately categorize Series 2024 A Bonds

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Detailed below is a general description of each revenue bond, COP, and note from direct placement issue, original issuance amount, and interest range. The amounts outstanding as of June 30, 2025 and 2024 were as follows:

Table 11.2 Revenue Bonds, Notes from Direct Placements, and COP Detail

Series	Interest Range	2025	2024
Colorado State University System Enterprise Revenue Bonds of 2010 B, issued in the original amount of \$40.3 million and mature in varying annual amounts to March 2033. \$7.9 million advance refunded on 2020 A.	4.900%-5.957%	\$ 26,665	29,590
Colorado State University System Enterprise Revenue Bonds of 2010 C, issued in the original amount of \$33.3 million and mature in varying annual amounts to March 2040.	6.057%	33,250	33,250
Colorado State University System Enterprise Revenue Refunding Bonds of 2012 B, issued in the original amount of \$54.1 million and mature in varying annual amounts to March 2035. \$19.7 million advance refunded on 2020 A.	2.000%-5.000%	8,990	17,435
Colorado State University System Enterprise Revenue and Revenue Refunding Bonds of 2013 A, issued in the original amount of \$182.0 million and mature in varying annual amounts to March 2043. \$6.5 million advance refunded on 2020 A.	1.000%-5.000%	138,595	140,585
Colorado State University System Enterprise Revenue Bonds of 2015 A, issued in the original amount of \$134.7 million and mature in varying annual amounts to March 2055. \$9.4 million advance refunded on 2017 D and \$17.3 million advance refunded on 2017 F. \$108.1 million advance refunded on 2025 B.	4.000%-5.000%	-	108,055
Colorado State University System Enterprise Revenue Bonds of 2015 B, issued in the original amount of \$32.8 million and mature in varying annual amounts to March 2030. \$12.5 million advance refunded on 2020 A.	2.688%-4.081%	13,375	16,920
Colorado State University System Enterprise Revenue Refunding Bonds of 2015 C, issued in the original amount of \$67.7 million and mature in varying annual amounts to March 2038. \$7.1 million advance refunded on 2019 B, \$8.1 million advance refunded on 2020 A, \$10.0 million advance refunded on 2021 D-1, and \$25.9 million advance refunded on 2021 E.	2.000%-5.000%	8,255	11,130

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Series	Interest Range	2025	2024
Colorado State University System Enterprise Revenue Bonds of 2015 E-2, issued in the original amount of \$42.1 million and mature in varying annual amounts to March 2033. \$30.3 million advance refunded on 2017 C, \$2.2 million advance refunded on 2019 B, and \$1.0 million advance refunded on 2020 A.	5.000%	-	3,540
Colorado State University System Enterprise Revenue Bonds of 2016 A, issued in the original amount of \$5.2 million and mature in varying annual amounts to March 2025. \$2.2 million advance refunded on 2020 A.	1.500%-3.400%	-	180
Colorado State University System Enterprise Revenue and Refunding Bonds of 2016 B, issued in the original amount of \$65.0 million and mature in varying annual amounts to March 2046. \$1.5 million advance refunded on 2020 A and \$22.3 million advance refunded on 2021 D-2.	3.000%-5.000%	33,410	34,380
Colorado State University System Enterprise Revenue Refunding Bonds of 2017 A, issued in the original amount of \$103.8 million and mature in varying annual amounts to March 2044. \$3.6 million advance refunded on 2020 A.	2.000%-5.000%	92,530	96,050
Colorado State University System Enterprise Revenue Refunding Bonds of 2017 B, issued in the original amount of \$13.8 million and mature in varying annual amounts to March 2044. \$265 thousand advance refunded on 2020 A and \$890 thousand advance refunded on 2023 A-1.	2.000%-5.000%	12,205	12,300
Colorado State University System Enterprise Revenue Refunding Bonds of 2017 C, issued in the original amount of \$185.2 million and mature in varying annual amounts to March 2047. \$14.0 million advance refunded on 2019 B and \$22.5 million advance refunded on 2021 D-1.	2.500%-5.000%	138,735	142,475
Colorado State University System Enterprise Revenue Refunding Bonds of 2017 D, issued in the original amount of \$19.5 million and mature in varying annual amounts to March 2039. \$360 thousand advance refunded on 2020 A.	2.000%-5.000%	18,340	18,480
Colorado State University System Enterprise Revenue Refunding Bonds of 2017 E, issued in the original amount of \$35.8 million and mature in varying annual amounts to March 2043. \$300 thousand advance refunded on 2020 A.	2.000%-5.000%	34,545	34,660

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Series	Interest Range	2025	2024
Colorado State University System Enterprise Revenue Refunding Bonds of 2017 F, issued in the original amount of \$19.7 million and mature in varying annual amounts to March 2045. \$170 thousand advance refunded on 2020 A.	2.000%-5.000%	19,015	19,080
Colorado State University System Enterprise Revenue Bonds of 2018 A, issued in the original amount of \$30.4 million and mature in varying annual amounts to March 2033. \$1.8 million advance refunded on 2020 A and \$7.9 million advance refunded on 2021 D-1.	2.610%-4.232%	17,640	18,295
Colorado State University System Enterprise Revenue and Refunding Bonds of 2019 A, issued in the original amount of \$33.1 million and mature in varying annual amounts to March 2039. \$1.8 million advance refunded on 2020 A.	4.000%-5.000%	29,750	30,430
Colorado State University System Enterprise Revenue Refunding Bonds of 2019 B, issued in the original amount of \$79.1 million and mature in varying annual amounts to March 2034. \$2.4 million advance refunded on 2020 A. \$12.6 million advance refunded on 2025 D.	1.636-2.644%	61,560	74,980
Colorado State University System Enterprise Revenue Refunding Bonds of 2021 E (Notes from Direct Placements), issued in the original amount of \$27.7 million and mature in varying annual amounts to March 2037.	1.850-2.270%	27,090	27,410
Colorado State University System Enterprise Revenue and Revenue Refunding Bonds of 2021 C, issued in the original amount of \$38.6 million and mature in varying annual amounts to March 2051. \$5.1 million advance refunded on 2023 A-1.	2.125-5.000%	30,555	31,300
Colorado State University System Enterprise Revenue Refunding Bonds of 2021 D-2, issued in the original amount of \$28.9 million and mature in varying annual amounts to March 2041.	0.710-2.974%	26,805	27,840
Colorado State University System Enterprise Revenue Refunding Bonds of 2021 D-1, issued in the original amount of \$46.0 million and mature in varying annual amounts to March 2048. \$3.5 million advance refunded on 2025 D.	1.026-2.981%	41,300	45,405
Colorado State University System Enterprise Revenue and Revenue Refunding Bonds of 2023 A-1, issued in the original amount of \$60.7 million and mature in varying annual amounts to March 2051.	5.000%	57,970	60,115

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Series	Interest Range	2025	2024
Colorado State University System Enterprise Revenue Bonds of 2023 A-2, issued in the original amount of \$60.0 million and mature in varying annual amounts to March 2053.	4.375-4.500%	60,000	60,000
Colorado State University System Enterprise Revenue Refunding Bonds of 2024 A, issued in the original amount of \$55.1 million and mature in varying annual amounts to March 2047.	4.000-5.000%	55,060	55,060
Colorado State University System Enterprise Revenue Bonds of 2025 A, issued in the original amount of \$8.7 million and mature in full in March 2035.	5.000%	8,710	-
Colorado State University System Enterprise Revenue Refunding Bonds of 2025 B, issued in the original amount of \$108.7 million and mature in varying annual amounts to March 2055.	Variable	108,740	-
Colorado State University System Enterprise Revenue Bonds of 2025 C, issued in the original amount of \$86.0 million and mature in varying annual amounts to March 2055.	5.000-5.250%	86,040	-
Colorado State University System Enterprise Revenue Refunding Bonds of 2025 D, issued in the original amount of \$14.1 million and mature in varying annual amounts to March 2035.	5.000%	14,075	-
Unamortized bond premium/discount		<u>76,291</u>	<u>75,875</u>
Total Bonds		1,279,496	1,224,820
Colorado State University - Pueblo: Portion of the State of Colorado Certificate of Participation to remodel the Academic Resource Center (Library). Payable annually with a final maturity in 2029.	5.100%	622	809
Total		\$ 1,280,118	1,225,629

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The scheduled maturities of the revenue bonds, COPs and notes from direct placements as of June 30, 2025 are as follows:

Table 11.3 Scheduled Maturities

Fiscal Year Ending June 30	Bonds and COPs		Notes from Direct Placements		Total Principal	Total Interest
	Principal	Interest	Principal	Interest		
2026	\$ 39,638	48,208	415	501	40,053	48,709
2027	41,234	47,270	425	493	41,659	47,763
2028	43,760	45,386	430	486	44,190	45,872
2029	45,350	43,327	440	478	45,790	43,805
2030	47,520	41,139	445	470	47,965	41,609
2031-2035	263,480	171,184	16,480	1,835	279,960	173,019
2036-2040	286,130	106,807	8,455	235	294,585	107,042
2041-2045	214,500	56,554	-	-	214,500	56,554
2046-2050	112,295	22,611	-	-	112,295	22,611
2051-2055	82,830	6,338	-	-	82,830	6,338
Total debt service	1,176,737	588,824	27,090	4,498	1,203,827	593,322
Unamortized bond premium/ discount	76,291	-	-	-	76,291	-
Total	\$ 1,253,028	588,824	27,090	4,498	1,280,118	593,322

The System Enterprise Revenue Bonds and Notes from Direct Placements are secured by a pledge of 100 percent of all net tuition revenues derived at the System from charges to students for the provision of general instruction by the System, CSU facilities fees (\$21.75 of the total \$23.75 credit hour fee), CSU-Pueblo facilities fees (\$33.07 of the total \$36.50 credit hour fee), net revenues derived from the operation of the auxiliary pledged facilities, and net revenues of the CSU Research Building Revolving Fund (RBRF) enterprise. Revenues from the RBRF enterprise include all revenues derived by CSU from the operation of the pledged facilities including allocated recoveries on research contracts and grants performed under the auspices of CSU. Investment earnings from revenue sources and federal bond subsidies are also included. See Note 13 for more information regarding these pledged revenues. The Revenue Bonds and Notes from Direct Placements are special limited obligations of the Board of Governors and do not constitute a general obligation of the Board or the System.

There were no material events regarding rating changes to report for the fiscal years ended June 30, 2025 and 2024.

State of Colorado Certificates of Participation

In fiscal year ended 2008, State of Colorado Senate Bill 08-218 made Federal Mineral Leasing (FML) monies available for capital construction at institutions of higher education. FML money is derived from ongoing leasing and production activities on federal lands within Colorado, and

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approximately half of these payments go to the State of Colorado. The State used part of this money on November 6, 2008 and issued Certificates of Participation (COPs) to support some higher education construction and maintenance projects. The System received \$2.0 million for renovations to the Clark Building in Fort Collins, \$22.0 million for renovations to the library building in Pueblo, and \$554 thousand for security upgrades in Pueblo. The State of Colorado is responsible for making the principal and interest payments on the COPs.

On March 22, 2018, the State issued State of Colorado National Western Center Lease Purchase Financing Program Certificates of Participation, Series 2018 A (Tax-Exempt) and Series 2018 B (Taxable) with a par amount of \$50.7 million and \$81.4 million, respectively. The 2018 A certificates have an interest rate of 5.0 percent and mature in September 2033. The 2018 B certificates have interest rates ranging from 2.332 to 4.047 percent and mature in September 2038. Annual lease payments are made by the State and are subject to annual appropriations by the Legislature. As a result, this liability is recognized by the State and not included in the System's financial statements.

On October 14, 2020, the State issued State of Colorado National Western Center Lease Purchase Financing Program Certificates of Participation, Series 2020 A (Tax-Exempt) and Series 2020 B (Taxable) with a par amount of \$68.7 million and \$44.2 million, respectively. The 2020 A certificates have an interest rate of 5.0 percent and mature in September 2033. The 2020 B certificates have interest rates ranging from 2.427 to 2.959 percent and mature in September 2038. Annual lease payments are made by the State and are subject to annual appropriations by the Legislature. As a result, this liability is recognized by the State and not included in the System's financial statements.

The certificates are secured by the buildings or equipment acquired with the lease proceeds and any unexpended lease proceeds. The proceeds are being used to fund various projects at the National Western Center in Denver, Colorado (CSU Water Resource Center, CSU Center, and Animal Health Building), and affiliated facilities for the System at the Fort Collins campus (Equine Veterinary Teaching Hospital and Institute for Biological and Translational Therapies). The underlying capitalized assets, including the land, buildings, structures, and improvements, are owned by the System as the Site Lessor. The System has completed construction of the buildings at the National Western Center in Denver, Colorado and at the Fort Collins campus, having capitalized \$250.5 million as of fiscal year ended June 30, 2025.

In fiscal year 2017, State of Colorado Senate Bill 17-267 made monies available for capital construction projects. The State is authorized to issue Certificates of Participation up to a maximum \$2.0 billion, in \$500.0 million increments over a four-year period starting in fiscal year 2019.

Pursuant to Senate Bill 17-267, on September 26, 2018, the State issued State of Colorado Rural Colorado Certificates of Participation, Series 2018 A with a par value of \$500.0 million. These Certificates of Participation are secured by eligible state buildings. The System received \$2.2 million for the repair or replacement of the Moby Arena HVAC system in Fort Collins, \$2.0 million to replace/repair walls at Pickett Equine Center in Fort Collins, \$2.0 million to repair the exterior

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enclosure on the Industrial Sciences Building in Fort Collins, \$1.2 million to upgrade campus fire systems in Pueblo, \$1.1 million to replace obsolete building automation control centers (multiple buildings) in Fort Collins, \$1.0 million to replace electrical services at the Foothills Campus, \$890 thousand to install a campus security system in Pueblo, \$828 thousand to replace the roof on the Glover Building in Fort Collins, and \$1.6 million for other small projects. The State of Colorado is responsible for making the principal and interest payments on the COPs.

Pursuant to Senate Bill 17-267, on June 2, 2020, the State issued State of Colorado Rural Colorado Certificates of Participation, Series 2020 A with a par value of \$500.0 million. These Certificates of Participation are secured by eligible state buildings. Appropriations to the System became effective on July 10, 2020, when the Governor signed House Bill 20-1408. The System received \$872 thousand to replace the roof of the A Wing of the Clark Building in Fort Collins, \$635 thousand to replace campus fire alarm control panels in Fort Collins, and \$620 thousand to replace electric service to ERC at the Foothills Campus. The State of Colorado is responsible for making the principal and interest payments on the COPs.

In fiscal year 2021, State of Colorado Senate Bill 20-219 made monies available for capital construction projects. On February 24, 2021, the State issued State of Colorado Higher Education Lease Purchase Financing Program Certificates of Participation, Series 2020 with a par value of \$64.3 million. These Certificates of Participation are secured by the buildings or equipment acquired with the lease proceeds and any unexpended lease proceeds. The System received \$17.1 million in additional funding to construct an addition to and renovation of the Shepardson Building in Fort Collins. The State of Colorado is responsible for making the principal and interest payments on the COPs.

Pursuant to House Bill 24-1231, on October 10, 2024, the State issued State of Colorado Higher Education Health Sciences Facilities Certificates of Participation, Series 2024 A with a par value of \$253.2 million. These Certificates of Participation are secured by the buildings or equipment acquired with the lease proceeds and any unexpended lease proceeds. The System received \$50.0 million in additional funding for the construction of the new Veterinary Health and Education Complex. The State of Colorado is responsible for making the principal and interest payments on the COPs.

Interest Rate Swap Agreement

On January 16, 2018, the System entered into a floating to fixed interest rate swap agreement (2015 D Swap Agreement) in connection with the Series 2015 D System Enterprise Revenue Bonds (Notes from Direct Placements). The 2015 D Swap Agreement was entered into with the objective of protecting against the potential rising of interest rates. On February 20, 2024, the System entered into a Termination Agreement to end the 2015 D Swap Agreement. As a result, the 2015 D Swap Agreement is not included in the System's financial statements as of fiscal years ended June 30, 2024 and 2025. The termination resulted in a payment to the System of \$5.3 million reported on the System's financial statements as Increase upon hedge termination.

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The 2015 D Swap Agreement provided for certain payments by The Royal Bank of Canada (RBC) equal to the difference between the fixed rate of 1.91390 percent payable by the System and 70 percent of one-month USD-LIBOR-BBA through June 30, 2023, and USD-SOFR through February 20, 2024, payable by RBC. RBC, counterparty to the 2015 D Swap Agreement, determined the fair value using a discounted forecasted cash flow.

On February 18, 2020, the System entered into a floating to fixed interest rate swap agreement (2015 A Swap Agreement) in connection with the Series 2015 A System Enterprise Revenue Bonds. The 2015 A Swap Agreement was entered into with the objective of protecting against the potential rising of interest rates. Due to the full refunding of the Series 2015 A System Enterprise Revenue Bonds, the 2015 A Swap Agreement shall hereafter be referred to as the 2025 B Swap Agreement. The 2025 B Swap Agreement had a notional value of \$108.7 million and a positive fair value of \$19.6 million as of June 30, 2025. The fair value of the swap agreement was recorded as a noncurrent asset and a deferred inflow of resources as of fiscal year ended June 30, 2025. The swap agreement had a notional value of \$108.7 million and a positive fair value of \$17.6 million as of June 30, 2024. The fair value of the swap agreement was recorded as a noncurrent asset and a deferred inflow of resources as of fiscal year ended June 30, 2024. The swap agreement has an effective date of March 1, 2025, and a termination date of March 1, 2055.

The 2025 B Swap Agreement provides for certain payments by The Royal Bank of Canada (RBC) equal to the difference between the fixed rate of 1.74250 percent payable by the System and 70 percent of one-month USD-SOFR, payable by RBC. RBC, counterparty to the swap agreement, determined the fair value as of June 30, 2025 using a discounted forecasted cash flow.

There was no Interest rate swap agreement liability activity for the fiscal years ended June 30, 2025 and June 30, 2024.

There can be risks inherent to interest rate swaps that the System addressed and monitors pursuant to entering into interest rate Swap Agreements:

Termination Risk

Termination Risk is the need to terminate the transaction in a market that dictates a termination payment by the System. It is possible that a termination payment is required in the event of termination of a Swap Agreement due to a counterparty default. In general, exercising the right to optionally terminate an agreement should produce a benefit to the System, either through receipt of a payment from a termination, or if a termination payment is made by the System, a conversion to a more beneficial debt instrument or credit relationship.

Credit Risk

Credit Risk is the risk that the counterparty will not fulfill its obligations. The System considers the Swap Agreement counterparty's (RBC) credit quality rating and whether the counterparty can withstand continuing credit market turmoil. As of June 30, 2025, RBC's credit rating is rated Aa1 by Moody's, AA- by S&P, and AA by Fitch.

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The Swap Agreement contract contains a credit support annex that allows for collateral to be posted if the market value threshold exceeds \$25.0 million at both parties' current credit rating or \$10.0 million if the parties' credit rating falls to A3/A -.

Basis Index Risk

Basis Index Risk arises as a result of movement in the underlying variable rate indices that may not be in tandem, creating a cost differential that could result in a net cash outflow from the System. Basis Index Risk can also result from the use of floating, but different, indices.

As of June 30, 2025, the aggregate revenue bonds and notes from direct placements payments and net swap cash payments, assuming current interest rates remain the same, for their term are reflected below:

Table 11.4 Future revenue bonds and net swap minimum payments

Fiscal Year Ending June 30	Principal	Interest	Support Fee	Total Debt Service
2026	\$ 375	1,892	652	2,919
2027	380	1,886	650	2,916
2028	390	1,883	648	2,921
2029	400	1,870	644	2,914
2030	405	1,866	642	2,913
2031-2035	7,755	9,136	3,146	20,037
2036-2040	8,875	8,455	2,911	20,241
2041-2045	4,415	7,537	2,595	14,547
2046-2050	36,910	6,183	2,129	45,222
2051-2055	48,835	2,305	794	51,934
Total	\$ 108,740	43,013	14,811	166,564

CSU STRATA CSU System Guaranteed Bonds

On June 26, 2025, CSU STRATA issued CSU System Guaranteed Laser Facility Revenue Bonds Series 2025 A (Tax-Exempt) and Series 2025 B (Taxable) with a par amount of \$35.6 million and \$43.6 million, respectively. The 2025 A Series have an interest rate of 5.0 percent and mature in March 2036. The 2025 B Series have interest rates ranging from 5.004 to 5.607 percent and mature in March 2037. The proceeds are being used to finance the construction of the new Center for Advanced Lasers and Extreme Photonics (Laser Facility) on the CSU Foothills campus, with the land being leased to CSU STRATA, and CSU entering into a long-term lease back or use agreement with CSU STRATA for CSU to operate the new Laser Facility. As a result, this liability is recognized by CSU STRATA and is included in the System's Component Units financial statements. The CSU STRATA Revenue Bonds Series 2025 A, B are secured by the pledged net revenues of the System.

(12) Defeased Obligations

On February 26, 2025, the System issued \$108.7 million in System Enterprise Revenue Refunding Bonds, Series 2025 B, with an average interest rate of 1.7 percent. The Bonds fully refunded \$108.1 million of the System Enterprise Revenue Bonds, Series 2015 A, with an

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average interest rate of 4.1 percent. Net proceeds of \$110.3 million were used to redeem System Enterprise Revenue Bonds, Series 2015 A in full. The System completed the Series 2025 B refunding to reduce its total debt service payments over 30 years by \$52.7 million and to obtain an economic gain (difference between the present value of the debt service payments on the old debt and new debt) of \$37.9 million. The refunding resulted in a difference between the reacquisition price and the net carrying amount of the old debt of negative \$626 thousand. This difference is reported in the accompanying financial statements as a deferred outflow and is being amortized through fiscal year 2055 as a component of interest expense over the life of the new debt.

On May 8, 2025, the System issued \$14.1 million in System Enterprise Revenue Refunding Bonds, Series 2025 D, with an average interest rate of 5.0 percent. The Bonds partially refunded \$12.6 million of the System Enterprise Revenue Refunding Bonds, Taxable Series 2019 B; and partially refunded \$3.5 million of the System Enterprise Revenue Refunding Bonds, Taxable Series 2021 D-1, with an average interest rate of 2.5 percent. Net proceeds of \$15.0 million were deposited with an escrow agent. The System completed the Series 2025 D refunding to reduce its total debt service payments over 9 years by \$230 thousand and to obtain an economic gain (difference between the present value of the debt service payments on the old debt and new debt) of \$180 thousand. The refunding resulted in a difference between the reacquisition price and the net carrying amount of the old debt of negative \$995 thousand. This difference is reported in the accompanying financial statements as a deferred outflow and is being amortized through fiscal year 2035 as a component of interest expense over the lesser of the remaining life of the old debt or the life of the new debt. The escrow deposits from Series 2025 D are being used to purchase certain U.S. governmental obligations. The principal and interest from the U.S. governmental obligations will be sufficient to enable the escrow agent to make all future debt service payments on the refunded bonds. As a result, the refunded bonds are considered to be defeased and the liability for those bonds is no longer reflected in the Statements of Net Position.

The following bonds related to defeased obligations remaining as of June 30, 2025, were issued by the System prior to fiscal year 2025: System Enterprise Revenue Refunding Bonds, Taxable Convertible to Tax Exempt Series 2021 E (partially refunded System Enterprise Revenue Refunding Bonds, Series 2015 C) in fiscal year 2022; System Enterprise Revenue Refunding Bonds, Taxable Series 2021 D-2 (fully refunded System Enterprise Revenue Bonds, Taxable Series 2013 D; and partially refunded System Enterprise Revenue Bonds, Series 2016 B) in fiscal year 2022; System Enterprise Revenue Refunding Bonds, Taxable Series 2021 D-1 (partially refunded System Enterprise Revenue Refunding Bonds, Series 2015 C; partially refunded System Enterprise Revenue Refunding Bonds, Series 2017 C; and partially refunded System Enterprise Revenue Bonds, Taxable Series 2018 A) in fiscal year 2022; System Enterprise Revenue Refunding Bonds, Taxable Series 2019 B (partially refunded System Enterprise Revenue Bonds, Series 2012 A; partially refunded System Enterprise Revenue Refunding Bonds, Series 2015 C; fully refunded System Enterprise Revenue Bonds, Series 2015 E-1; partially refunded System Enterprise Revenue Bonds, Series 2015 E-2; and partially refunded System Enterprise Revenue Refunding Bonds, Series 2017 C) in fiscal year 2020. The escrow

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deposits from Taxable Series 2021 D-1; Series 2021 D-2; Taxable Convertible to Tax Exempt Series 2021 E; and Taxable Series 2019 B are being used to purchase certain U.S. governmental obligations. The principal and interest from the U.S. governmental obligations will be sufficient to enable the escrow agent to make all future debt service payments on the refunded bonds. As a result, the refunded bonds are considered to be defeased and the liability for those bonds is no longer reflected in the Statements of Net Position.

The following bonds were included in the refundings and have been fully redeemed in the current fiscal year: System Enterprise Revenue Bonds, Series 2015 A (partially refunded on System Enterprise Revenue Refunding Bonds, Series 2017 D; partially refunded on System Enterprise Revenue Refunding Bonds, Series 2017 F; and fully refunded on System Enterprise Revenue Refunding Bonds, Series 2025 B); System Enterprise Revenue Refunding Bonds, Series 2015 C (partially refunded on System Enterprise Revenue Refunding Bonds, Taxable Series 2019 B; partially refunded on System Enterprise Revenue Refunding Bonds, Taxable Series 2021 D-1; and partially refunded on System Enterprise Revenue Refunding Bonds, Taxable Convertible to Tax Exempt Series 2021 E); System Enterprise Revenue Bonds, Series 2015 E-1 (partially refunded on System Enterprise Revenue Refunding Bonds, Series 2017 C; partially refunded on System Enterprise Revenue Refunding Bonds, Series 2017 E; and fully refunded on System Enterprise Revenue Refunding Bonds, Taxable Series 2019 B); and System Enterprise Revenue Refunding Bonds, Series 2015 E-2 (partially refunded on System Enterprise Revenue Refunding Bonds, Series 2017 C; and partially refunded on System Enterprise Revenue Refunding Bonds, Taxable Series 2019 B).

Remaining defeased obligations as of June 30, 2025 are as follows:

Table 12.1 Defeased Obligations

Series	Original Amount Refunded	Balance June 30, 2025
CSU Sys Ent Rev Bonds, Series 2015 A	\$ 134,730	-
CSU Sys Ent Rev Refunding Bonds, Series 2015 C	51,095	-
CSU Sys Ent Rev Bonds, Series 2015 E-1	96,490	-
CSU Sys Ent Rev Bonds, Series 2015 E-2	33,505	-
CSU Sys Ent Rev & Refunding Bonds, Series 2016 B	23,800	22,265
CSU Sys Ent Rev Refunding Bonds, Series 2017 C	36,460	36,460
CSU Sys Ent Rev Bonds, Series 2018 A	9,685	7,910
CSU Sys Ent Rev Refunding Bonds, Series 2019 B	12,565	12,565
CSU Sys Ent Rev Refunding Bonds, Series 2021 D-1	3,460	3,460
Total	\$ 401,790	82,660

(13) Pledged Revenues and Related Expenses

CSU and CSU-Pueblo are required to pledge certain revenues and report related expenses in accordance with the various bond resolutions. The debt for which these revenues are pledged include the System Enterprise Revenue Bonds, Revenue Refunding Bonds, Notes from Direct

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Placements, and Commercial Paper. The revenues pledged include 100 percent of System tuition revenues, CSU facilities fees (\$21.75 of the total \$23.75 credit hour fee), CSU-Pueblo facilities fees (\$33.07 of the total \$36.50 credit hour fee), CSU Research Building Revolving Fund revenues, revenues derived from auxiliaries as defined by bond resolutions, including Canvas Stadium, and federal bond subsidies.

On June 26, 2025, CSU STRATA issued \$79.1 million in CSU STRATA CSU System Guaranteed Laser Facility Revenue Bonds Series 2025 A, B to finance the Center for Advanced Technology Lasers for Applications of Science (ATLAS) Facility (the "Laser Facility"). The net revenue pledged by the CSU System for the System Enterprise debt service requirements is also pledged for the STRATA Bond Series 2025 A, B debt service requirements.

The pledged revenues and related expenses for the fiscal years ended June 30, 2025 and 2024 were as follows:

Table 13.1 Pledged Revenues and Related Expenses

Pledge	2025	2024
Gross auxiliary facility and student fee revenue	\$ 248,860	238,072
Less auxiliary facility and student fee operating expenses	172,471	173,852
Net auxiliary facility and student fee revenue	76,389	64,220
Other pledged revenue:		
100% of tuition	\$ 606,107	580,162
Indirect cost recoveries	85,193	81,357
Research facilities	5,587	7,064
Less research facilities expenses	1,915	6,024
Net research facilities revenue	3,672	1,040
Investment income	1,400	2,461
Bond subsidies	1,414	1,464
Net other pledged revenue	697,786	666,484
Total	\$ 774,175	730,704

These debt obligations contain provisions to establish and maintain reasonable fees, rates, and other charges to ensure gross revenues are sufficient for debt service coverage. The System is also required to comply with various other covenants while the debt is outstanding. Management of the two institutions believe the universities have met all debt service coverage ratios and have complied with all bond covenants.

(14) Lease Obligations

(a) Lessee

The System does not have any variable payments and no residual value guarantees in our lease agreements. No current lease agreements have commitments prior to the commencement of the lease term and no impairments. The System has a sublease arrangement for 2301 Research Blvd. Suite 104 in Fort Collins with Prieto Battery. The System has no sale-leaseback nor any lease-leaseback transactions. Financed purchases using a municipal lease pledge the

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purchased asset as collateral for the debt. All other leases do not have pledged collateral as security for the lease. All financed purchases are considered direct borrowings.

As of June 30, 2025, the interest rate range on right to use liabilities is 0.27 percent to 5.50 percent and the interest rate range on financed purchase liabilities is 1.61 percent to 6.75 percent. As of June 30, 2024, the interest rate range on right to use liabilities is 0.27 percent to 5.50 percent and the interest rate range on financed purchase liabilities is 0.00 percent to 6.75 percent.

The System's future minimum lease payments for obligations under leases for each of the five subsequent fiscal years and for five-year increments thereafter as of June 30, 2025 was as follows:

Tables 14.1.1 Lease Obligations

Fiscal Year Ending June 30	Right to Use Leases					
	Subscription-Based IT Arrangements		Equipment & Vehicles		Buildings & Land	
	Principal	Interest	Principal	Interest	Principal	Interest
2026	\$ 4,884	221	291	25	1,321	94
2027	3,587	132	196	16	1,262	76
2028	1,660	59	158	10	1,212	58
2029	447	23	145	6	1,148	41
2030	159	11	97	1	1,009	24
2031-2035	172	5	-	-	923	20
2036-2040	-	-	-	-	30	-
Minimum lease payments	\$ 10,909	451	887	58	6,905	313

Fiscal Year Ending June 30	Financed Purchases				Total	
	Equipment & Vehicles		Buildings & Land		Lease Obligations	
	Principal	Interest	Principal	Interest	Principal	Interest
2026	\$ 1,263	232	329	172	8,088	744
2027	1,251	184	336	165	6,632	573
2028	1,174	136	343	157	4,547	420
2029	882	93	352	149	2,974	312
2030	617	59	6,388	129	8,270	224
2031-2035	1,041	94	76	5	2,212	124
2036-2040	-	-	-	-	30	-
Minimum lease payments	\$ 6,228	798	7,824	777	32,753	2,397

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The System's future minimum lease payments for obligations under leases for each of the five subsequent fiscal years and for five-year increments thereafter as of June 30, 2024 was as follows:

Tables 14.1.2 Lease Obligations

Fiscal Year Ending June 30	Right to Use Leases					
	Subscription-Based IT Arrangements		Equipment & Vehicles		Buildings & Land	
	Principal	Interest	Principal	Interest	Principal	Interest
2025	\$ 6,369	168	226	8	1,967	176
2026	3,470	109	61	2	1,540	148
2027	2,395	58	17	1	1,543	125
2028	1,135	21	17	-	1,498	101
2029	29	-	-	-	1,438	79
2030-2034	-	-	-	-	3,631	153
2035-2039	-	-	-	-	430	5
Minimum lease payments	\$ 13,398	356	321	11	12,047	787

Fiscal Year Ending June 30	Financed Purchases				Total	
	Equipment & Vehicles		Buildings & Land		Lease Obligations	
	Principal	Interest	Principal	Interest	Principal	Interest
2025	\$ 1,248	216	321	180	10,131	748
2026	1,132	173	328	172	6,531	604
2027	1,083	131	336	164	5,374	479
2028	991	91	344	157	3,985	370
2029	681	55	352	149	2,500	283
2030-2034	951	60	6,464	134	11,046	347
2035-2039	-	-	-	-	430	5
Minimum lease payments	\$ 6,086	726	8,145	956	39,997	2,836

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Leases payable activity for the fiscal year ended June 30, 2025 was as follows:

Table 14.2.1 Leases Payable

Lease Type	Balance			Balance June 30, 2025	Amounts Due Within One Year
	June 30, 2024	Additions	Reductions		
Right to use	\$ 25,766	6,784	-13,850	18,700	6,496
Financed Purchase	14,231	1,563	-1,741	14,053	1,592
Total	\$ 39,997	8,347	-15,591	32,753	8,088

Leases payable activity for the fiscal year ended June 30, 2024 was as follows:

Table 14.2.2 Leases Payable

Lease Type	Balance			Balance June 30, 2024	Amounts Due Within One Year
	June 30, 2023	Additions	Reductions		
Right to use	\$ 30,774	7,047	-12,055	25,766	8,562
Financed Purchase	13,658	2,339	-1,766	14,231	1,569
Total	\$ 44,432	9,386	-13,821	39,997	10,131

(b) Lessor

The System has no terms and conditions for the lessee to terminate the lease or abate payments due to the lessor government issuing debt for which the principal and interest payments are secured by the lease payments. The System has a sublease arrangement for 2301 Research Blvd. Suite 104 in Fort Collins with Prieto Battery. The System has no sale-leaseback nor any lease-leaseback transactions. The System has no leasing activities which are considered to be a principal and ongoing operation for this Institution of Higher Education and we have no regulated leases.

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The System's future minimum lease receivable payments for obligations under leases for each of the five subsequent fiscal years and for five-year increments thereafter as of June 30, 2025 was as follows:

Table 14.3.1 Lease Obligations Receivables

Fiscal Year Ending June 30	Buildings & Land	
	Principal	Interest
2026	\$ 3,153	544
2027	3,123	477
2028	3,134	411
2029	3,192	344
2030	2,923	277
2031-2035	8,188	550
2036-2040	1,135	43
2041-2045	37	13
2046-2050	50	9
2051-2055	51	3
Minimum future lease payments due	<u>\$ 24,986</u>	<u>2,671</u>

The System's future minimum lease receivable payments for obligations under leases for each of the five subsequent fiscal years and for five-year increments thereafter as of June 30, 2024 was as follows:

Table 14.3.2 Lease Obligations Receivables

Fiscal Year Ending June 30	Buildings & Land	
	Principal	Interest
2025	\$ 3,067	606
2026	3,112	542
2027	3,109	477
2028	3,133	411
2029	3,191	344
2030-2034	10,452	789
2035-2039	1,787	78
2040-2044	35	14
2045-2049	47	10
2050-2054	62	4
Minimum future lease payments due	<u>\$ 27,995</u>	<u>3,275</u>

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Deferred inflows of resources related to lease obligations for the fiscal year ended June 30, 2025 was as follows:

Table 14.4.1 Deferred Inflows

Inflow Type	Balance June 30, 2025	Amount Recognized	Interest Rate	Final Maturity Year
Right to Use	\$ 23,992	3,343	0.92-4.10%	2055

Deferred inflows of resources related to lease obligations for the fiscal year ended June 30, 2024 was as follows:

Table 14.4.2 Deferred Inflows

Inflow Type	Balance June 30, 2024	Amount Recognized	Interest Rate	Final Maturity Year
Right to Use	\$ 27,257	3,128	0.68-4.10%	2055

Lease receivables activity for the fiscal year ended June 30, 2025 was as follows:

Table 14.5.1 Lease Receivables

Receivable Type	June 30, 2024	Additions	Reductions	June 30, 2025	Within One Year
Right to Use	\$ 27,995	90	-3,099	24,986	3,153

Lease receivables activity for the fiscal year ended June 30, 2024 was as follows:

Table 14.5.2 Lease Receivables

Receivable Type	June 30, 2023	Additions	Reductions	June 30, 2024	Within One Year
Right to Use	\$ 22,586	13,894	-8,485	27,995	3,067

(15) Net Position

The System is subject to multiple constraints, including those imposed by Colorado Constitutional and related legislative actions, State of Colorado statutes, and external third parties.

Under the 1862 Morrill Act, the System holds endowments related to the land granted by the federal government. These funds, including proceeds from the sale of the land and income earned on the assets, are therefore restricted for use under this Act. These amounts are reported as restricted for nonexpendable purposes and restricted for expendable purposes - other on the basic financial statements.

Student loan money is expended according to external restrictions imposed by the program funding sources. The federal programs are administered according to Department of Education Blue Book guidelines. The state match money is restricted by the Colorado Commission on Higher Education policy for student loan programs. These amounts are reported as restricted for expendable purposes - other on the basic financial statements.

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Gift funds are restricted based on donor requirements. Available funds include those transferred from the Foundations and not yet spent and those transferred to capital construction projects not yet complete and capitalized. These amounts are reported as restricted for expendable purposes - other on the basic financial statements.

Colorado Revised Statute Section 23-31-118 requires a support fee to be annually assessed to cooperative state or accountable students in the System's professional veterinary medicine program. The statute specifies that this fee must be credited to a reserve account and used for renovation projects and for the acquisition or replacement of equipment. Other State legislations restrict the use of certain professional veterinary medicine program funds such as pari-mutuel receipts and expenses related to horse racing. Part 10 of Colorado Revised Statute Article 23-31 enacted the Veterinary Education Loan Repayment Program. The program repays educational loans on behalf of select veterinarians practicing in rural areas where veterinary needs are not currently being met. These amounts are reported as restricted for expendable purposes - other on the basic financial statements.

The Forest Restoration Project, Healthy Forest-Vibrant Communities, Wildfire Mitigation Incentives for Local Governments and Wildfire Risk Mitigation Revolving Fund sub funds receive funding via State legislation for use in relation to wildfire risk mitigation and long-term ecological restoration. These amounts are reported as restricted for expendable purposes - other on the basic financial statements.

Reserves required by a third party holds cash for previously identified strategic or operating initiatives that is restricted in its use by the external source of the funds. Amounts are related to externally restricted reserve funds for Public-Private Partnership (P3) buildings and non-P3 buildings. These amounts are reported as restricted for expendable purposes - other on the basic financial statements.

OPEB net assets recorded under GASB Statement No. 75 are related specifically to Other Postemployment Benefit activities and the funding of benefit plans. These amounts are reported as restricted for expendable purposes on the basic financial statements.

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Total restricted net position as of June 30, 2025 and June 30, 2024 were as follows:

Table 15.1 Restricted Net Position

Net Position Classification	2025	2024
Restricted for nonexpendable purposes:		
Scholarships, research and other	\$ 16,613	16,151
Endowment/Land grant	17,612	17,159
Total	\$ 34,225	33,310
Restricted for expendable purposes:		
Endowment/Land grant	\$ 4,184	3,192
Student loans	15,887	18,646
Colorado Water Institute	210	242
Sponsored programs	448	619
Gifts	3,485	2,157
Plant fund transfers not capitalized	2,704	4,156
PVM federal and state restrictions	2,199	2,184
Colorado State Forest Service legislative funds	46,244	50,614
Reserves required by third party	4,232	3,360
OPEB net assets	5,846	2,665
Total	\$ 85,439	87,835

Although other amounts reflected in unrestricted net position are not externally restricted, they may be internally designated by the System's administration for various purposes.

Discretely presented component unit - In regard to the net position of the CSUS Foundation, all net position is classified as unrestricted. As of June 30, 2025 and 2024, the CSUS Foundation had unrestricted net position of \$3.5 million and \$3.6 million, respectively.

Discretely presented component unit - The CSU Foundation's net assets without donor restriction consist of undesignated and board-designated funds. Board-designated net assets consist of quasi-endowments designated by the Foundation's governing board for unrestricted use by CSU and for support of alumni relations and university libraries. The CSU Foundation's net assets with donor restrictions are restricted for use by CSU colleges and programs and a permanent source of income. As of June 30, 2025 and 2024, the CSU Foundation's Board had designated \$18.6 million and \$21.9 million, respectively, of the net assets without donor restrictions to be used for board-designated endowments.

Discretely presented component unit - The CSU-Pueblo Foundation's net assets without donor restriction consist of undesignated and board-designated funds. The CSU-Pueblo Foundation's Board had designated \$2.6 million as of both June 30, 2025 and 2024, of these funds to be used for an operating reserve for subsequent years' expense, designated operating reserve, special projects awarded to University groups for next year expenses, and University personnel discretionary funds. The CSU-Pueblo Foundation's net assets with donor restrictions consist of funds subject to expenditure for a specified purpose or time, namely related to academic support

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and scholarships, and endowments subject to the CSU-Pueblo Foundation endowment spending policy and appropriation.

Colorado State University System Fiduciary Funds - In regard to the net position of the Trust, all net position is classified as restricted for postemployment benefits other than pensions. As of June 30, 2025 and 2024, the Trust's net position restricted for postemployment benefits other than pensions were \$117.2 million and \$105.3 million, respectively. In regard to the net position of the Custodial Funds, all net position is classified as restricted for individuals, organizations, and other governments. As of June 30, 2025 and 2024, the System's Custodial Funds net position restricted for individuals, organizations, and other governments were \$3.2 million and \$3.3 million, respectively.

(16) Commitments

Outstanding purchase order commitments against future funds not reflected in the financial statements as of June 30, 2025 were \$426.7 million. These outstanding purchase order commitments included \$223.8 million of System capital construction commitments. CSU's commitments included approximately \$94.6 million for the Veterinary Health and Education Complex, \$66.7 million for the Clark Building renovation and revitalization, \$30.4 million for the Allison Hall renovation, \$9.4 million for the Colorado State Forest Service nursery renovation, \$2.3 million for the sanitary sewer improvements and waterline replacement project, and \$1.9 million for the Durward Hall renovation. CSU-Pueblo's commitments included approximately \$1.5 million for the Technology Building renovation and addition. The remaining capital construction commitments were for other small projects at CSU and CSU-Pueblo. Of the total non capital purchase order commitments of \$202.9 million, approximately \$131.2 million were related to CSU sponsored contracts and grants.

In addition to purchase order commitments, the System has contracted obligations of \$54.5 million as of June 30, 2025 related to employment hiring incentives and shared costs on long-term federal contracts. The hiring incentives arise in recruiting faculty and research scientists whereby the University commits to pay for various laboratory remodeling, equipment, and other costs that are important to the person in accepting the position. This obligation is binding on the University upon acceptance of the employment offer. The shared cost obligations arise in connection with federal contracts and grants in which the University agrees to pay for certain costs beyond what would otherwise be reimbursed by the sponsor under the contract or grant. Although the University can exercise cancellation clauses to avoid these shared cost obligations, the University has not used that option to avoid such obligations, and such obligation is considered highly probable. In both cases, settlement of the obligation involves payments to third parties, generally within three years.

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Outstanding commitments as of June 30, 2025 were as follows:

Table 16.1 Outstanding Commitments

<u>Commitment Type</u>	<u>Balance</u>
Purchase order commitments	\$ 426,721
Shared cost obligations on long-term revenue contracts	17,196
Obligations under accepted employment offers	37,293
Total	\$ 481,210

(17) Employment Benefits

Employees of the System, eligible for retirement benefits, participate in one of three retirement plans. Eligible student employees participate in a Student Employee Retirement Plan (SERP), which is funded solely by student contributions. The SERP is a defined contribution plan administered by a consortium of institutions of higher education in the state. All other eligible employees of the System participate in one of two additional plans, the State Division Trust Fund (SDTF), a defined benefit pension fund administered by the Public Employees' Retirement Association of Colorado (PERA) or an Optional Retirement Plan - The Defined Contribution Plan for Retirement (DCP), subject to eligibility criteria defined by PERA and the University for each separate governing entity.

The System's total payroll for the fiscal years ended June 30, 2025 and 2024, was approximately \$957.2 million and \$913.9 million, respectively. Payroll for employees covered by the SDTF plan, the DCP plan, and the SERP plan was approximately \$192.3 million, \$634.0 million, and \$20.0 million, respectively, for the fiscal year ended June 30, 2025, and \$188.0 million, \$606.6 million, and \$20.3 million, respectively, for the fiscal year ended June 30, 2024. The remaining employees were not eligible for participation in any of the System's plans.

(a) PERA Defined Benefit Pension Plan

Summary of Significant Accounting Policies

The System participates in the SDTF, a cost-sharing multiple-employer defined benefit pension plan administered by PERA. The net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position (FNP) and additions to/deductions from the FNP of the SDTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

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Plan Description

Eligible employees of the System are provided with pensions through the SDTF. Plan benefits are specified in Title 24, Article 51 of the Colorado Revised Statutes (C.R.S.), administrative rules set forth at 8 C.C.R. 1502-1, and applicable provisions of the federal Internal Revenue Code. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. PERA issues a publicly available annual comprehensive financial report (ACFR) that can be obtained at www.copera.org/forms-resources/financial-reports-and-studies.

Benefits Provided

PERA provides retirement, disability, and survivor benefits. Retirement benefits are determined by the amount of service credit earned and/or purchased, highest average salary, the benefit structure(s) under which the member retires, the benefit option selected at retirement, and age at retirement. Retirement eligibility is specified in tables set forth at C.R.S. § 24-51-602, 604, 1713, and 1714.

The lifetime retirement benefit for all eligible retiring employees under the PERA benefit structure is the greater of the:

- Highest average salary multiplied by 2.5 percent and then multiplied by years of service credit.
- The value of the retiring employee's member contribution account plus a 100.0 percent match on eligible amounts as of the retirement date. This amount is then annuitized into a monthly benefit based on life expectancy and other actuarial factors.

In all cases the service retirement benefit is limited to 100.0 percent of highest average salary and cannot exceed the maximum benefit allowed by federal Internal Revenue Code.

Members may elect to withdraw their member contribution accounts upon termination of employment with all PERA employers; waiving rights to any lifetime retirement benefits earned. If eligible, the member may receive a match of either 50.0 percent or 100.0 percent on eligible amounts depending on when contributions were remitted to PERA, the date employment was terminated, whether five years of service credit has been obtained and the benefit structure under which contributions were made.

Upon meeting certain criteria, benefit recipients who elect to receive a lifetime retirement benefit generally receive post-retirement cost-of-living adjustments, referred to as annual increases in the C.R.S. Subject to the automatic adjustment provision (AAP) under C.R.S. § 24-51-413, eligible benefit recipients under the PERA benefit structure who began membership before January 1, 2007, will receive the maximum annual increase (AI) or AI cap of 1.0 percent unless adjusted by the AAP. Eligible benefit recipients under the PERA benefit structure who began membership on or after January 1, 2007, will receive the lesser of an annual increase of the 1.0 percent AI cap or the average increase of the Consumer Price Index for Urban Wage Earners and Clerical Workers for the prior calendar year, not to exceed a determined increase that would exhaust 10.0 percent of PERA's Annual Increase Reserve (AIR) for the SDTF. The AAP may

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raise or lower the aforementioned AI cap by up to 0.25 percent based on the parameters specified in C.R.S. § 24-51-413.

Disability benefits are available for eligible employees once they reach five years of earned service credit and are determined to meet the definition of disability.

Survivor benefits are determined by several factors, which include the amount of earned service credit, highest average salary of the deceased, the benefit structure(s) under which service credit was obtained, and the qualified survivor(s) who will receive the benefits.

Contributions

Eligible employees of the System and the State are required to contribute to the SDTF at a rate set by Colorado statute. The contribution requirements for the SDTF are established under C.R.S. § 24-51-401, *et seq.* and § 24-51-413.

Employee contribution rates for the fiscal years ended June 30, 2025 and June 30, 2024 are summarized in the table below:

Tables 17.1 Employee Contribution Rates

Rate	2024	2025
Employee contribution	11.00%	11.00%

Contribution rates for the SDTF are expressed as a percentage of salary as defined in C.R.S. § 24-51-101(42).

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The employer contribution requirements for all employees for the fiscal years ended June 30, 2025 and June 30, 2024 are summarized in the table below:

Tables 17.2 Employer Contribution Requirements

Rate	2024		2025	
	CY23	CY24		CY25
	7/1 to 12/31	1/1 to 6/30	7/1 to 12/31	1/1 to 6/30
Employer contribution rate	11.40%	11.40%	11.40%	11.40%
Apportioned to the Health Care Trust Fund ¹	-1.02%	-1.02%	-1.02%	-1.02%
Apportioned to the SDTF	10.38%	10.38%	10.38%	10.38%
Amortization Equalization Disbursement (AED) ²	5.00%	5.00%	5.00%	5.00%
Supplemental Amortization Equalization Disbursement (SAED) ²	5.00%	5.00%	5.00%	5.00%
Defined Contribution Supplement ³	0.17%	0.21%	0.21%	0.23%
Total employer contribution rate to the SDTF	20.55%	20.59%	20.59%	20.61%

¹As specified in C.R.S. § 24-51-208(1)(f).

²As specified in C.R.S. § 24-51-411.

³As specified in C.R.S. § 24-51-415.

Contribution rates for the SDTF are expressed as a percentage of salary as defined in C.R.S. § 24-51-101(42).

Employer contributions are recognized by the SDTF in the period in which the compensation becomes payable to the member and the System is statutorily committed to pay the contributions to the SDTF. Employer contributions recognized by the SDTF from the System were \$44.9 million and \$41.0 million for the fiscal years ended June 30, 2025 and 2024, respectively.

For purposes of GASB 68 paragraph 15, a circumstance exists in which a nonemployer contributing entity is legally responsible for making contributions to the SDTF and is considered to meet the definition of a special funding situation. As specified in C.R.S. § 24-51-414, the State is required to contribute a \$225.0 million direct distribution each year to PERA starting on July 1, 2018. For 2024, a portion of the direct distribution payment is allocated to the SDTF based on the proportionate amount of annual payroll of the SDTF to the total annual payroll of the SDTF, School Division Trust Fund, Judicial Division Trust Fund, and Denver Public Schools Division Trust Fund.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability for the SDTF was measured as of December 31, 2024, and the total pension liability (TPL) used to calculate the net pension liability was determined by an actuarial

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valuation as of December 31, 2023. Standard update procedures were used to roll-forward the TPL to December 31, 2024. The System proportion of the net pension liability was based on System contributions to the SDTF for the calendar year 2024 relative to the total contributions of participating employers and the State as a nonemployer contributing entity for participating employers of the SDTF that are outside of the State's financial reporting entity.

As of fiscal years ended June 30, 2025 and 2024, the System reported a liability of \$450.5 million and \$495.1 million, respectively, for its proportionate share of the net pension liability.

At December 31, 2024, the System proportion was 4.74 percent, which was a decrease of 0.16 percent from its proportion measured as of December 31, 2023.

The System has no legal obligation to fund this liability, nor does it have any ability to affect funding, benefit, or annual required contribution decisions made by PERA or the General Assembly.

For the fiscal years ended June 30, 2025 and 2024, the System recognized pension expense of \$31.1 million and \$14.4 million, respectively. For the fiscal years ended June 30, 2025 and 2024, the System recognized pension revenue of \$3.6 million and \$795 thousand, respectively.

The System reported deferred outflows of resources related to pensions as of June 30, 2025 and June 30, 2024 from the following sources:

Tables 17.3 Deferred Outflows of Resources Related to Pensions

Source	2025	2024
Difference between expected and actual experience	\$ 13,222	8,093
Net difference between projected and actual earnings on pension plan investments	9,923	35,958
Changes in proportion and differences between contributions recognized and proportionate share of contributions	236	2,316
Contributions subsequent to the measurement date	20,568	19,999
Total	\$ 43,949	66,366

The System reported deferred inflows of resources related to pensions as of June 30, 2025 and June 30, 2024 from the following sources:

Table 17.4 Deferred Inflows of Resources Related to Pensions

Source	2025	2024
Difference between expected and actual experience	\$ -	2,629
Changes of assumptions or other inputs	3,493	-
Changes in proportion and differences between contributions recognized and proportionate share of contributions	9,457	1,950
Total	\$ 12,950	4,579

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\$20.6 million reported as deferred outflows of resources related to pensions, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability during the fiscal year ending June 30, 2026.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions as of June 30, 2025 will be recognized in pension expense as follows:

Table 17.5 Future Amortization of Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

Fiscal Year Ending June 30	Total
2026	\$ 9,625
2027	22,548
2028	-15,596
2029	-6,146
Total	\$ 10,431

Actuarial Assumptions

The December 31, 2023, actuarial valuation used the following actuarial cost method and key actuarial assumptions and other inputs:

Table 17.6 Actuarial Assumptions

Assumption	Input
Actuarial cost method	Entry age
Price inflation	2.30%
Real wage growth	0.70%
Wage inflation	3.00%
Salary increases, including wage inflation	3.30% - 10.90%
Long-term investment rate of return, net of pension plan investment expenses, including price inflation	7.25%
Discount rate	7.25%
Post-retirement benefit increases:	
PERA benefit structure hired prior to 1/1/07 ¹	1.00%
PERA benefit structure hired after 12/31/06 ²	Financed by the AIR

¹Compounded annually

²Post-retirement benefit increases are provided by the AIR, accounted separately within each Division Trust Fund, and subject to moneys being available; therefore, liabilities related to increases for members of these benefit tiers can never exceed available assets.

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All mortality assumptions are developed on a benefit-weighted basis and apply generational mortality. Note that in all categories, displayed as follows, the mortality tables are generationally projected using scale MP-2019.

Table 17.7 Mortality Assumptions Using Scale MP-2019

Member Type	Mortality Table	Adjustments, as Applicable
Pre-retirement	PubG-2010 employee	N/A
Post-retirement (retiree), non-disabled	PubG-2010 healthy retiree	Males: 94.00% of the rates prior to age 80/ 90.00% of the rates age 80 and older Females: 87.00% of the rates prior to age 80/ 107.00% of the rates age 80 and older
Post-retirement (beneficiary), non- disabled	Pub-2010 contingent survivor	Males: 97.00% of the rates for all ages Females: 105.00% of the rates for all ages
Disabled	PubNS-2010 disabled retiree	99.00% of the rates for all ages

The actuarial assumptions used in the December 31, 2023, valuations were based on the 2020 experience analysis, dated October 28, 2020, for the period January 1, 2016, through December 31, 2019. Revised economic and demographic assumptions were adopted by the PERA Board on November 20, 2020.

Based on the 2024 experience analysis, dated January 3, 2025, for the period January 1, 2020, to December 31, 2023, revised actuarial assumptions were adopted by PERA's Board on January 17, 2025, and were effective as of December 31, 2024. The following assumptions were reflected in the roll forward calculation of the total pension liability from December 31, 2023, to December 31, 2024.

Table 17.8 Salary Increases, Including Wage Inflation

Member Type	Salary Increases
Members	2.70%-13.30%

Salary scale assumptions were altered to better reflect actual experience. Rates of termination/withdrawal, retirement, and disability were revised to more closely reflect actual experience.

The estimated administrative expense as a percentage of covered payroll was increased from 0.40 percent to 0.45 percent.

The adjustments for credibility applied to the Pub-2010 mortality tables for active and retired lives, including beneficiaries, were updated based on the experience. All mortality assumptions are

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developed on a benefit-weighted basis. Note that in all categories, displayed as follows, the mortality tables are generationally projected using the 2024 adjusted MP-2021 projection scale.

Table 17.9 Mortality Assumptions Using Scale MP-2021

Member Type	Mortality table	Adjustments, as Applicable
Pre-retirement	PubG-2010 employee	N/A
Post-retirement (retiree), non-disabled	PubG-2010 healthy retiree	Males: 90.00% of the rates for all ages Females: 85.00% of the rates prior to age 85/ 105.00% of the rates age 85 and older
Post-retirement (beneficiary), non-disabled	Pub-2010 contingent survivor	Males: 92.00% of the rates for all ages Females: 100.00% of the rates for all ages
Disabled	PubNS-2010 disabled retiree	95.00% of the rates for all ages

The long-term expected return on plan assets is monitored on an ongoing basis and reviewed as part of periodic experience studies prepared every four years, and asset/liability studies, performed every three to five years for PERA. The most recent analyses were outlined in the 2024 Experience Study dated January 3, 2025.

Several factors were considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentages and then adding expected inflation.

The PERA Board first adopted the 7.25 percent long-term expected rate of return as of November 18, 2016. Following an asset/liability study, the Board reaffirmed the assumed rate of return at the November 15, 2019 meeting, and again at the Board’s September 20, 2024 meeting.

As of the most recent reaffirmation of the long-term rate of return, the target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the table as follows:

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Table 17.10 Target Allocation and Expected Real Rate of Return

Asset Class	Target Allocation	30 Year Expected Geometric Real Rate of Return
Global equity	51.00%	5.00%
Fixed income	23.00%	2.60%
Private equity	10.00%	7.60%
Real estate	10.00%	4.10%
Alternatives	6.00%	5.20%
Total	100.00%	

Note: In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected nominal rate of return assumption of 7.25 percent.

Discount Rate

The discount rate used to measure the TPL was 7.25 percent. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.0 percent.
- Employee contributions were assumed to be made at the member contribution rates in effect for each year, including scheduled increases in SB 18-200, and required adjustments resulting from the 2018 and 2020 AAP assessments. Employee contributions for future plan members were used to reduce the estimated amount of total service costs for future plan members.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law for each year, including the scheduled increase in SB 18-200 and required adjustments resulting from the 2018 and 2020 AAP assessments. Employer contributions also include current and estimated future AED and SAED, until the actuarial value funding ratio reaches 103.0 percent, at which point the AED and SAED will each drop 0.5 percent every year until they are zero. Additionally, estimated employer contributions reflect reductions for the funding of the AIR and retiree health care benefits. For future plan members, employer contributions were further reduced by the estimated amount of total service costs for future plan members not financed by their member contributions.
- As specified in law, the State, as a nonemployer contributing entity, will provide an annual direct distribution of \$225.0 million, commencing July 1, 2018, that is proportioned between the State, School, Judicial, and DPS Division Trust Funds based upon the covered payroll of each Division. The annual direct distribution ceases when all Division Trust Funds are fully funded.

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- Employer contributions and the amount of total service costs for future plan members were based upon a process to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- The AIR balance was excluded from the initial FNP, as, per statute, AIR amounts cannot be used to pay benefits until transferred to either the retirement benefits reserve or the survivor benefits reserve, as appropriate. AIR transfers to the FNP and the subsequent AIR benefit payments were estimated and included in the projections.
- Benefit payments and contributions were assumed to be made at the middle of the year.

Based on the above assumptions and methods, the SDTF’s FNP was projected to be available to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25 percent on pension plan investments was applied to all periods of projected benefit payments to determine the TPL. The discount rate determination does not use the municipal bond index rate, and therefore, the discount rate is 7.25 percent. There was no change in the discount rate from the prior measurement date.

Sensitivity of the System’s Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the proportionate share of the net pension liability calculated using the discount rate of 7.25 percent, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.25 percent) or one-percentage-point higher (8.25 percent) than the current rate as of June 30, 2025:

Table 17.11 Sensitivity of the System’s Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

Proportionate Share of the Net Pension	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
Proportionate share of the net pension liability	\$ 600,252	450,495	324,345

Pension Plan Fiduciary Net Position

Detailed information about the SDTF’s FNP is available in PERA’s ACFR which can be obtained at www.copera.org/forms-resources/financial-reports-and-studies.

Payables to the Pension Plan

For the fiscal years ended June 30, 2025 and 2024, the System reported a payable of \$3.4 million for the outstanding amount of contributions to the PERA SDTF as required, in both years.

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(b) Other Retirement Plans

Voluntary Investment Program (PERAPlus 401(k) Plan)

Plan Description

Employees of the System that are also members of the SDTF may voluntarily contribute to the Voluntary Investment Program (PERAPlus 401(k) Plan), an Internal Revenue Code Section 401(k) defined contribution plan administered by PERA. Title 24, Article 51, Part 14 of the C.R.S., as amended, assigns the authority to establish the Plan provisions to the PERA Board of Trustees. PERA issues a publicly available ACFR which includes additional information on the PERAPlus 401(k) Plan. That report can be obtained at www.copera.org/forms-resources/financial-reports-and-studies.

Funding Policy

The PERAPlus 401(k) Plan is funded by voluntary member contributions up to the maximum limits set by the Internal Revenue Service, as established under Title 24, Article 51, Section 1402 of the C.R.S., as amended. Employees are immediately vested in their own contributions and investment earnings. For the fiscal years ended June 30, 2025 and 2024, program members contributed \$1.6 million in both years for the PERAPlus 401(k) Plan.

Defined Contribution Retirement Plan (PERA DC Plan)

Plan Description

Employees of the State of Colorado hired on or after January 1, 2006, employees of certain community colleges hired on or after January 1, 2008, and certain classified employees of the State Colleges and Universities hired on or after January 1, 2019, have the option to participate in the SDTF, a cost-sharing multiple-employer defined benefit pension plan, or the Defined Contribution Retirement Plan (PERA DC Plan).

The PERA DC Plan is an Internal Revenue Code Section 401(a) governmental profit-sharing defined contribution plan. Title 24, Article 51, Part 15 of the C.R.S., as amended, assigns the authority to establish Plan provisions to the PERA Board of Trustees. PERA issues a publicly available ACFR which includes additional information on the PERAPlus DC Plan. That report can be obtained at www.copera.org/forms-resources/financial-reports-and-studies.

Funding Policy

All participating employees in the PERA DC Plan and the System are required to contribute a percentage of the participating employees' PERA-includable salary to the PERA DC Plan. The employee and employer contribution rates for the fiscal years ended June 30, 2025 and June 30, 2024 are summarized in the table below:

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Table 17.12 Employee and Employer Contribution Rates

Rate	2024	2025
Employee contribution rates	11.00%	11.00%
Employer contribution rates	10.15%	10.15%

Contribution rates are expressed as a percentage of salary as defined in C.R.S. § 24-51-101(42).

Additionally, the employers are required to contribute AED, SAED, and other statutory amounts for the fiscal years ended June 30, 2025 and June 30, 2024, as follows:

Table 17.13 Additional Employer Contribution Requirements

Rate	2024		2025	
	CY23	CY24	CY25	CY25
	7/1 to 12/31	1/1 to 6/30	7/1 to 12/31	1/1 to 6/30
Amortization Equalization Disbursement (AED) ¹	5.00%	5.00%	5.00%	5.00%
Supplemental Amortization Equalization Disbursement (SAED) ¹	5.00%	5.00%	5.00%	5.00%
Automatic Adjustment Provision (AAP) ²	1.00%	1.00%	1.00%	1.00%
Defined Contribution Statutory Contribution ³	0.25%	0.25%	0.25%	0.25%
Defined Contribution Supplement ⁴	0.17%	0.21%	0.21%	0.23%
Total employer contribution rate to the SDTF	11.42%	11.46%	11.46%	11.48%

¹As specified in C.R.S. § 24-51-411.

²As specified in C.R.S. § 24-51-413.

³As specified in C.R.S. § 24-51-1505.

⁴As specified in C.R.S. § 24-51-415.

Contribution rates are expressed as a percentage of salary as defined in C.R.S. § 24-51-101(42).

Contribution requirements are established under Title 24, Article 51, Section 1505 of the C.R.S., as amended. Participating employees of the PERA DC Plan are immediately vested in their own contributions and investment earnings and are immediately 50.0 percent vested in the amount of employer contributions made on their behalf. For each full year of participation, vesting of employer contributions increases by 10.0 percent. Forfeitures are used to pay expenses of the PERA DC Plan in accordance with PERA Rule 16.80 as adopted by the PERA Board of Trustees in accordance with Title 24, Article 51, Section 204 of the C.R.S. As a result, forfeitures do not reduce pension expense. For the fiscal year ended June 30, 2025, participating employees in the PERA DC Plan contributed \$189 thousand and the System recognized contributions of \$170 thousand. For the fiscal year ended June 30, 2024, participating employees in the PERA DC Plan contributed \$218 thousand and the System recognized contributions of \$194 thousand.

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Deferred Compensation Plan (PERAPlus 457 Plan)

Plan Description

Employees of the System may voluntarily contribute to the Deferred Compensation Plan (PERAPlus 457 Plan), an Internal Revenue Code Section 457 deferred compensation plan administered by PERA. Title 24, Article 51, Part 16 of the C.R.S., as amended, assigns the authority to establish the Plan provisions to the PERA Board of Trustees. PERA issues a publicly available ACFR which includes additional information on the PERAPlus 457 Plan. That report can be obtained at www.copera.org/forms-resources/financial-reports-and-studies.

Funding Policy

The PERAPlus 457 Plan is funded by voluntary member contributions up to the maximum limits set by the Internal Revenue Service, as established under Title 24, Article 51, Section 1603 of the C.R.S., as amended. Members are immediately vested in their own contributions and investment earnings. For the fiscal years ended June 30, 2025 and 2024, program members contributed \$3.4 million and \$3.3 million, respectively, for the PERAPlus 457 Plan.

(c) Optional Retirement Plan - The Defined Contribution Plan for Retirement (DCP)

Under each University's optional retirement plan, all Academic Faculty, Administrative Professionals, Post-Doctoral Fellows, Veterinary Interns and Clinical Psychology Interns appointed on or after April 1, 1993, are required as a condition of employment under Colorado law to participate in either the Defined Contribution Plan (DCP) for Retirement or, in very limited cases, in the PERA Defined Benefit plan (as eligibility permits). CSU began a sole recordkeeper arrangement with Fidelity on June 1, 2023. CSU-Pueblo and CSU-Global have recordkeeper arrangements with Teachers Insurance and Annuity (TIAA) and Corebridge.

The defined contribution retirement plans are established pursuant to state statute (C.R.S. § 24-54.5-101 to 24-54.5-107). The CSU plan was adopted by the Board of Governors in December 1992, the CSU-Pueblo plan was adopted in April 1993, and the CSU-Global plan was adopted in July 2008. The Defined Contribution Retirement Plan is a qualified plan under Section 401(a) of the IRC. CSU, CSU-Pueblo, and CSU-Global are the Plan Sponsors. All participants contribute the required 8.0 percent of eligible salary. As required, CSU provides a matching contribution of 12.0 percent of eligible salary for all "permanent" appointees (those with regular, special and continuing appointments at half time or greater) and for temporary appointees with appointments of half time or greater for the second and subsequent consecutive year(s). CSU-Pueblo provides a matching contribution of 11.1 percent, as required, of eligible salary for all nonstudent employees, including those employees at less than half time and nonstudent temporary, hourly employees. CSU-Global provides a matching contribution of 11.1 percent, as required, of eligible salary for all nonstudent employees, including those employees at less than half time and nonstudent temporary, hourly employees. Both employee and employer contributions are vested immediately. Investments are participant directed within the funds available through the authorized investment companies. The System's aggregate contribution to the above vendors was equal to 12.0 percent of covered payroll or approximately \$73.1 million for the fiscal year

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ended June 30, 2025 and \$69.5 million for the fiscal year ended June 30, 2024. The employee aggregate contribution to the above vendors was equal to 8.0 percent of covered payroll or approximately \$50.7 million for the fiscal year ended June 30, 2025 and \$48.5 million for the fiscal year ended June 30, 2024.

The Board of Governors approved deferred compensation payments of \$300 thousand for the Chancellor of the System and \$150 thousand for the President of CSU-Global, for the fiscal year ended June 30, 2025. The Board of Governors approved deferred compensation payments of \$300 thousand for the Chancellor of the System and \$150 thousand for the President of CSU-Global, for the fiscal year ended June 30, 2024.

The Federal retirement system covers a very limited number of employees at CSU Extension. The System's contribution to this plan for the fiscal years ended June 30, 2025 and 2024 was approximately \$13 thousand for both years.

(d) *Student Employee Retirement Program*

Eligible student employees contribute 7.5 percent of covered payroll to the student employee retirement program (SERP). The SERP is funded entirely through employee contributions with no employer match. The SERP is a mandatory plan for all student employees who are enrolled at CSU and CSU-Pueblo but are not classified as a half time student or greater. The SERP was established pursuant to state statute (C.R.S. § 24-54.6-101 through 24-54.6-106) as a mandatory nonqualified plan under 403(b) of the IRC in lieu of mandatory old age, survivors, and disability insurance (OASDI) coverage. The student retirement plan is a defined contribution plan administered by the individual agencies that make up the System, as applicable. All contributions are vested immediately and are participant directed within the funds available through the sole investment company, Fidelity (effective June 1, 2023 for CSU) and TIAA CREF for CSU-Pueblo. The contribution by student employees for the fiscal years ended June 30, 2025 and 2024 was approximately \$1.5 million in both years.

(e) *Health Insurance Programs*

The System's contribution to the various third-party health insurance programs was approximately \$27.1 million and \$26.5 million for the fiscal years ended June 30, 2025 and 2024, respectively.

(18) *Risk Financing and Insurance Related Activities*

CSU manages a combination of self-insured and fully-insured property and casualty insurance programs to best protect the University's assets. At CSU, separate accounts currently make up the self-insured program: workers' compensation, liability, auto comprehensive/collision, and property. CSU contracts various day-to-day operations of the self-funded benefit plans, including claims processing, to third-party administrators. CSU instructs an Actuarial company to perform an annual actuarial study of CSU's Workers' Compensation and Liability self-insurance programs. CSU is self-insured for liability insurance and carries excess insurance for liability and workers' compensation claims over \$500 thousand, including claims arising from employment practices. CSU's excess liability limits for this insurance are \$25.0 million. CSU carries excess

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insurance for property insurance which provides coverage up to \$1.0 billion, subject to a \$250 thousand deductible. CSU carries casualty insurance for vehicles out-of-state and in Guam, each with a limit of \$1.0 million, subject to a deductible of \$1 thousand. Additionally, CSU holds a National Flood Insurance Policy providing coverage limits of \$500 thousand for buildings and \$110 thousand for the contents, with a deductible of \$1,250 for the buildings and \$1,250 for the contents. CSU has also purchased a standalone Fine Arts/Special Collections policy offering coverage with a limit of \$50.0 million, subject to a deductible of \$1 thousand. CSU carries Special Event Insurance with a limit of \$1.0 million. CSU purchases TULIP (Tenant User Liability Insurance Program) insurance for special event liability coverage for events to be held on CSU property.

CSU has purchased student intern professional liability coverage with a limit of \$2.0 million per occurrence and \$5.0 million in the aggregate. The University also maintains professional liability insurance for architects and engineers with limits of \$1.0 million, subject to a \$10 thousand per occurrence deductible and a \$30 thousand aggregate deductible. Furthermore, CSU purchased business travel and accident coverage for students and faculty, which includes limits of \$250 thousand for out-of-country medical expenses, \$100 thousand for evacuations, and \$1.0 million for accidental death and dismemberment. CSU carries International Liability Insurance with limits of \$1.0 million per occurrence and \$2.0 million in aggregate, subject to a \$1 thousand deductible. Additionally, CSU has purchased Products and Professional Liability Insurance with a limit of \$5.0 million, and a \$10 thousand per occurrence deductible and \$50 thousand aggregate deductible.

CSU carries a fiduciary insurance policy that provides coverage with a limit of \$5.0 million, subject to a \$50 thousand deductible. The University also maintains crime insurance with a \$2.0 million limit, subject to a \$50 thousand deductible, as well as an additional special crime insurance policy with a \$5.0 million limit. CSU holds Cyber Risk Liability Insurance with a liability limit of \$5.0 million, after satisfying a deductible of \$500 thousand, and insurance against social engineering with a limit of \$500 thousand, subject to a \$50 thousand deductible. CSU carries excess insurance for social engineering with a limit of \$500 thousand, subject to a \$500 thousand deductible. CSU has purchased standalone terrorism insurance with a limit of \$200.0 million.

The University also carries Non-Owned Aviation Liability Insurance with a liability limit of \$50.0 million, and Unmanned Aerial Vehicles Liability Insurance with a single limit of \$1.0 million.

As of March 1, 2016, CSU purchased liability, professional liability, and pollution liability for The Center for Environmental Management Military Lands (CEMML) operations, including their prescribed burn operations. In October 2017, after Board approval, additional limits were purchased so that CEMML could manage, and otherwise supervise prescribed burn activities. This resulted in insurance placed with total limits of liability equaling \$50.0 million for CEMML. In December 2024, after Board approval, the liability for CEMML was reduced from \$50.0 million to \$25.0 million, due to reduced exposure to prescribed burn activities.

Insurance policies are reviewed regularly for gaps in coverage, and where appropriate additional coverage may be purchased.

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In addition to the above, CSU is self-insured for various other risks of loss. At CSU, separate accounts currently make up the self-insured program: healthcare, dental, short-term disability, Family and Medical Leave Insurance (FAMLI), and an unallocated reserve fund. CSU contracts various day-to-day operations of the healthcare and dental self-funded benefit plans, including claims processing, to third-party administrators. Short-term disability and FAMLI, a voter approved initiative known as Proposition 118 which allows paid time off for qualifying reasons defined under the law, are administered by the University. CSU received State approval to operate its own self-funded FAMLI program with premium contributions effective January 1, 2023, and claim submissions beginning January 1, 2024. Program funding is derived from a combination of premiums paid by benefit plan participants and various institutional match amounts. The self-funded benefit plans are fully self-insured except for healthcare coverage, which is reinsured for claims expenses above \$500 thousand per covered employee per year. The Unallocated Reserve Account is a general contingency reserve fund for miscellaneous and unanticipated expenses of the other health related accounts.

The amount of claims and administrative costs for the self-funded plans for the fiscal years ended June 30, 2025 and 2024 did not exceed plan revenues and reserves. Eligible faculty and nonclassified staff employees may select from various benefit plans and may elect to make premium contributions in the form of a pre-tax salary reduction.

The above health related programs had estimated claim liabilities of \$54.6 million and \$54.3 million as of June 30, 2025 and 2024, respectively, which include incurred but not reported claims (IBNR) along with known claims at year end. These estimates are made through a combination of analyzing payments in early months of the subsequent year, historical trends, industry guidelines, and underwriting advice from our third-party administrator and benefits consultant.

In addition to these claims, workers' compensation had estimated claim liabilities of \$1.4 million and \$2.0 million as of June 30, 2025 and 2024, respectively. Liability self-insurance had estimated claim liabilities of \$329 thousand and \$326 thousand as of June 30, 2025 and 2024, respectively. These estimates are based on current data and actuarial reports. Property self-insurance had no estimated claim liabilities as of June 30, 2025 and 2024.

The changes in the balance of claim liabilities as of June 30, 2025 and June 30, 2024 were as follows:

Table 18.1 Claim Liabilities

Claim Liabilities	2025	2024
Claim liabilities, beginning of year	\$ 56,638	54,834
Incurred claims (including IBNR)	90,881	88,140
Claim payments	-91,257	-86,336
Claim liabilities, end of year	\$ 56,262	56,638

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Claims liabilities are recorded in accrued liabilities, deposits held for others, and other noncurrent liabilities on the Statements of Net Position.

(19) Postemployment Healthcare and Life Insurance Benefits

(a) PERA Postemployment Healthcare Plan

Summary of Significant Accounting Policies

The System participates in the Health Care Trust Fund (HCTF), a cost-sharing multiple-employer defined benefit OPEB fund administered by the Public Employees' Retirement Association of Colorado ("PERA"). The net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, OPEB expense, information about the fiduciary net position (FNP) and additions to/deductions from the FNP of the HCTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefits paid on behalf of healthcare participants are recognized when due and/or payable in accordance with the benefit terms. Investments are reported at fair value.

Plan Description

Eligible employees of the System are provided with OPEB through the HCTF—a cost-sharing multiple-employer defined benefit OPEB plan administered by PERA. The HCTF is established under Title 24, Article 51, Part 12 of the Colorado Revised Statutes (C.R.S.), as amended, and sets forth a framework that grants authority to the PERA Board to contract, self-insure, and authorize disbursements necessary in order to carry out the purposes of the PERACare program, including the administration of the premium subsidies. Colorado State law provisions may be amended by the Colorado General Assembly. PERA issues a publicly available annual comprehensive financial report (ACFR) that can be obtained at www.copera.org/forms-resources/financial-reports-and-studies.

Benefits Provided

The HCTF provides a healthcare premium subsidy to eligible participating PERA benefit recipients and retirees who choose to enroll in one of the PERA healthcare plans, however, the subsidy is not available if only enrolled in the dental and/or vision plan(s). The healthcare premium subsidy is based upon the benefit structure under which the member retires and the member's years of service credit. For members who retire having service credit with employers in the Denver Public Schools (DPS) Division and one or more of the other four Divisions (State, School, Local Government, and Judicial), the premium subsidy is allocated between the HCTF and the Denver Public Schools Health Care Trust Fund (DPS HCTF). The basis for the amount of the premium subsidy funded by each trust fund is the percentage of the member contribution account balance from each division as it relates to the total member contribution account balance from which the retirement benefit is paid.

C.R.S. § 24-51-1202 *et seq.* specifies the eligibility for enrollment in the healthcare plans offered by PERA and the amount of the premium subsidy. The law governing a benefit recipient's eligibility for the subsidy and the amount of the subsidy differs slightly depending under which

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benefit structure the benefits are calculated. All benefit recipients under the PERA benefit structure and all retirees under the DPS benefit structure are eligible for a premium subsidy, if enrolled in a healthcare plan under PERACare. Upon the death of a DPS benefit structure retiree, no further subsidy is paid.

Enrollment in PERACare health benefits program is voluntary and is available to benefit recipients and their eligible dependents, certain surviving spouses, and divorced spouses and guardians, among others. Eligible benefit recipients may enroll into the program upon retirement, upon the occurrence of certain life events, or on an annual basis during an open enrollment period.

The maximum service-based premium subsidy is \$230 per month for benefit recipients who are under 65 years of age and who are not entitled to Medicare; the maximum service-based subsidy is \$115 per month for benefit recipients who are 65 years of age or older or who are under 65 years of age and entitled to Medicare. The maximum service-based subsidy, in each case, is for benefit recipients with retirement benefits based on 20 or more years of service credit. There is a 5.0 percent reduction in the subsidy for each year less than 20. The benefit recipient pays the remaining portion of the premium to the extent the subsidy does not cover the entire amount.

For benefit recipients who have not participated in Social Security and who are not otherwise eligible for premium-free Medicare Part A for hospital-related services, C.R.S. § 24-51-1206(4) provides an additional subsidy. According to the statute, PERA cannot charge premiums to benefit recipients without Medicare Part A that are greater than premiums charged to benefit recipients with Part A for the same plan option, coverage level, and service credit. Currently, for each individual PERACare enrollee, the total premium for Medicare coverage is determined assuming plan participants have both Medicare Part A and Part B and the difference in premium cost is paid by the HCTF or the DPS HCTF on behalf of benefit recipients not covered by Medicare Part A.

Contributions

Pursuant to Title 24, Article 51, Section 208(1)(f) of the C.R.S., as amended, certain contributions are apportioned to the HCTF. PERA-affiliated employers of the State, School, Local Government, and Judicial Divisions are required to contribute at a rate of 1.02 percent of PERA-includable salary into the HCTF.

Employer contributions are recognized by the HCTF in the period in which the compensation becomes payable to the member and the System is statutorily committed to pay the contributions. Employer contributions recognized by the HCTF from the System were \$2.0 million and \$1.9 million for the fiscal years ended June 30, 2025 and 2024, respectively.

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

As of fiscal years ended June 30, 2025 and 2024, the System reported a liability of \$7.5 million and \$11.7 million, respectively, for its proportionate share of the net OPEB liability. The net OPEB

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liability for the HCTF was measured as of December 31, 2024, and the total OPEB liability (TOL) used to calculate the net OPEB liability was determined by an actuarial valuation as of December 31, 2023. Standard update procedures were used to roll-forward the TOL to December 31, 2024. The System's proportion of the net OPEB liability was based on the System's contributions to the HCTF for the calendar year 2024 relative to the total contributions of participating employers to the HCTF.

At December 31, 2024, the System's proportion was 1.58 percent, which was a decrease of 0.06 percent from its proportion measured as of December 31, 2023.

The System has no legal obligation to fund this shortfall, nor does it have any ability to affect funding, benefit, or annual required contribution decisions made by PERA or the General Assembly.

For the fiscal years ended June 30, 2025 and 2024, the System recognized OPEB expense of negative \$1.5 million and negative \$967 thousand, respectively.

The System reported deferred outflows of resources related to OPEB as of June 30, 2025 and June 30, 2024 from the following sources:

Table 19.1 Deferred Outflows of Resources Related to OPEB

Source	2025	2024
Changes of assumptions or other inputs	\$ 87	138
Net difference between projected and actual earnings on OPEB plan investments	26	362
Changes in proportion and differences between contributions recognized and proportionate share of contributions	302	372
Contributions subsequent to the measurement date	976	954
Total	\$ 1,391	1,826

The System reported deferred inflows of resources related to OPEB as of June 30, 2025 and June 30, 2024 from the following sources:

Table 19.2 Deferred Inflows of Resources Related to OPEB

Source	2025	2024
Difference between expected and actual experience	\$ 1,665	2,399
Changes of assumptions or other inputs	2,413	1,241
Changes in proportion and differences between contributions recognized and proportionate share of contributions	1,535	1,668
Total	\$ 5,613	5,308

\$976 thousand reported as deferred outflows of resources related to OPEB, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net OPEB liability in the fiscal year ending June 30, 2026.

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Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB as of June 30, 2025 will be recognized in OPEB expense as follows:

Table 19.3 Future Amortization of Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

Fiscal Year Ending June 30	Total
2026	\$ -1,665
2027	-1,073
2028	-1,102
2029	-634
2030	-459
Thereafter	-265
Total	\$ -5,198

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Actuarial Assumptions

The December 31, 2023, actuarial valuation used the following actuarial cost method and key actuarial assumptions and other inputs:

Table 19.4 Actuarial Assumptions

Assumption	Input
Actuarial cost method	Entry age
Price inflation	2.30%
Real wage growth	0.70%
Wage inflation	3.00%
Salary increases, including wage inflation:	
Members other than Safety Officers:	
State Division	3.30% - 10.90%
School Division	3.40% - 11.00%
Local Government Division	3.20% - 11.30%
Judicial Division	2.80% - 5.30%
Safety Officers:	
State Division	3.20% - 12.40%
School Division	N/A
Local Government Division	3.20% - 12.40%
Judicial Division	N/A
Long-term investment rate of return, net of OPEB plan investment expenses, including price inflation	7.25%
Discount rate	7.25%
Healthcare cost trend rates:	
Service-based premium subsidy	0.00%
PERACare Medicare plans	16.00% in 2024, then 6.75% in 2025, gradually decreasing to 4.50% in 2034
MAPD PPO #2	105.00% in 2024, then 8.55% in 2025, gradually decreasing to 4.50% in 2034
Medicare Part A premiums	3.50% in 2024, gradually increasing to 4.50% in 2033

As of the December 31, 2024, measurement date, the FNP and related disclosure components for the HCTF reflect additional payments related to the disaffiliation of Tri-County Health Department (Tri-County Health) as a PERA-affiliated employer, effective December 31, 2022. The additional employer disaffiliation payment allocations to the HCTF and Local Government Division Trust Fund were \$20 thousand and \$486 thousand, respectively.

Each year the per capita health care costs are developed by plan option. As of the December 31, 2023, actuarial valuation, costs were based on 2024 premium rates for the UnitedHealthcare

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Medicare Advantage Prescription Drug (MAPD) PPO plan #1, the UnitedHealthcare MAPD PPO plan #2, and the Kaiser Permanente MAPD HMO plan. Actuarial morbidity factors were then applied to estimate individual retiree and spouse costs by age, gender, and healthcare cost trend. This approach applies for all members and is adjusted accordingly for those not eligible for premium-free Medicare Part A for the PERA benefit structure.

Table 19.5 Age-Related Morbidity Assumptions

Participant Age	Annual Increase	
	Male	Female
65-68	2.20%	2.30%
69	2.80%	2.20%
70	2.70%	1.60%
71	3.10%	0.50%
72	2.30%	0.70%
73	1.20%	0.80%
74	0.90%	1.50%
75-85	0.90%	1.30%

Table 19.6.1 Retiree/Spouse Per Capita Healthcare Costs with Medicare Part A

Sample Age	MAPD PPO #1		MAPD PPO #2		MAPD HMO (Kaiser)	
	Male	Female	Male	Female	Male	Female
65	\$ 1,710	1,420	585	486	1,897	1,575
70	1,921	1,589	657	544	2,130	1,763
75	2,122	1,670	726	571	2,353	1,853

Table 19.6.2 Retiree/Spouse Per Capita Healthcare Costs without Medicare Part A

Sample Age	MAPD PPO #1		MAPD PPO #2		MAPD HMO (Kaiser)	
	Male	Female	Male	Female	Male	Female
65	\$ 6,536	5,429	4,241	3,523	7,063	5,866
70	7,341	6,073	4,764	3,941	7,933	6,563
75	8,110	6,385	5,262	4,143	8,763	6,900

The 2024 Medicare Part A premium is \$505 per month.

All costs are subject to the healthcare cost trend rates, discussed as follows.

Healthcare cost trend rates reflect the change in per capita health costs over time due to factors such as medical inflation, utilization, plan design, and technology improvements. For the PERA benefit structure, healthcare cost trend rates are needed to project the future costs associated with providing benefits to those PERACare enrollees not eligible for premium-free Medicare Part A.

Healthcare cost trend rates for the PERA benefit structure are based on published annual healthcare inflation surveys in conjunction with actual plan experience (if credible), building block

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models, and industry methods developed by health plan actuaries and administrators. In addition, projected trends for the Federal Hospital Insurance Trust Fund (Medicare Part A premiums) provided by the Centers for Medicare & Medicaid Services are referenced in the development of these rates. PERACare Medicare plan rates are applied where members have no premium-free Part A and where those premiums are already exceeding the maximum subsidy. MAPD PPO #2 has a separate trend because the first year rates are still below the maximum subsidy and to reflect the estimated impact of the Inflation Reduction Act for that plan option.

The PERA benefit structure healthcare cost trend rates that were used to measure the TOL are summarized in the following table:

Table 19.7 PERA Healthcare Cost Trend Rates Measuring Total OPEB Liability

Year	PERACare Medicare Plans ¹	MAPD PPO #2 ¹	Medicare Part A Premiums
2024	16.00%	105.00%	3.50%
2025	6.75%	8.55%	3.75%
2026	6.50%	8.10%	3.75%
2027	6.25%	7.65%	4.00%
2028	6.00%	7.20%	4.00%
2029	5.75%	6.75%	4.25%
2030	5.50%	6.30%	4.25%
2031	5.25%	5.85%	4.25%
2032	5.00%	5.40%	4.25%
2033	4.75%	4.95%	4.50%
2034 +	4.50%	4.50%	4.50%

¹ Increase in 2024 trend rates due to the effect of the Inflation Reduction Act.

Mortality assumptions used in the December 31, 2023, valuation for the Division Trust Funds as shown in the following table, reflect generational mortality and were applied, as applicable, in the December 31, 2023, valuation for the HCTF, but developed using a headcount-weighted basis. Note that in all categories, displayed as follows, the mortality tables are generationally projected using scale MP-2019. Affiliated employers of the State, School, Local Government, and Judicial Divisions participate in the HCTF.

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Table 19.8 Mortality Assumptions Using Scale MP-2019

Member Type	Mortality Table	Adjustments, as Applicable
<u>Pre-retirement:</u>		
State and Local Government Divisions (members other than Safety Officers)	PubG-2010 employee	N/A
Safety Officers	PubS-2010 employee	N/A
School Division	PubT-2010 employee	N/A
Judicial Division	PubG-2010(A) above-median employee	N/A
<u>Post-retirement (retiree), non-disabled:</u>		
State and Local Government Divisions (members other than Safety Officers)	PubG-2010 healthy retiree	Males: 94.00% of the rates prior to age 80 / 90.00% of the rates age 80 and older Females: 87.00% of the rates prior to age 80 / 107.00% of the rates age 80 and older
Safety Officers	PubS-2010 healthy retiree	N/A
School Division	PubT-2010 healthy retiree	Males: 112.00% of the rates prior to age 80 / 94.00% of the rates age 80 and older Females: 83.00% of the rates prior to age 80 / 106.00% of the rates age 80 and older
Judicial Division	PubG-2010(A) above-median healthy retiree	N/A
<u>Post-retirement (beneficiary), non-disabled:</u>		
All beneficiaries	Pub-2010 contingent survivor	Males: 97.00% of the rates for all ages Females: 105.00% of the rates for all ages
<u>Disabled:</u>		
Members other than Safety Officers	PubNS-2010 disabled retiree	99.00% of the rates for all ages
Safety Officers	PubS-2010 disabled retiree	N/A

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The following healthcare costs assumptions were updated and used in the roll forward calculation for the HCTF:

- Per capita healthcare costs in effect as of the December 31, 2023, valuation date for those PERACare enrollees under the PERA benefit structure who are expected to be age 65 and older and are not eligible for premium-free Medicare Part A benefits were updated to reflect costs for the 2024 plan year.
- The healthcare cost trend rates applicable to healthcare premiums were revised to reflect the current expectation of future increases in those premiums. A separate trend rate assumption set was added for MAPD PPO #2 as the first-year rate is still below the maximum subsidy and also the assumption set reflects the estimated impact of the Inflation Reduction Act for that plan option.
- The Medicare health care plan election rate assumptions were updated effective as of the December 31, 2023, valuation date based on an experience analysis of recent data.

The actuarial assumptions used in the December 31, 2023, valuation were based on the results of the 2020 experience analysis, dated October 28, 2020, and November 4, 2020, for the period January 1, 2016, through December 31, 2019. Revised economic and demographic assumptions were adopted by PERA’s Board on November 20, 2020.

Based on the 2024 experience analysis, dated January 3, 2025, for the period January 1, 2020, to December 31, 2023, revised actuarial assumptions were adopted by PERA’s Board on January 17, 2025, and were effective as of December 31, 2024. The following assumptions were reflected in the roll forward calculation of the total OPEB liability from December 31, 2023, to December 31, 2024.

Table 19.9 Salary Increases, Including Wage Inflation

<u>Member Type</u>	<u>Salary Increases</u>
Members other than Safety Officers:	
State Division	2.70%-13.30%
School Division	4.00%-13.40%
Local Government Division	3.40%-13.00%
Judicial Division	2.30%-4.70%
Safety Officers:	
State Division	3.20%-16.30%
School Division	N/A
Local Government Division	3.20%-16.30%
Judicial Division	N/A

The following healthcare costs assumptions were used in the roll forward calculations for the HCTF:

- Salary scale assumptions were altered to better reflect actual experience.
- Rates of termination/withdrawal, retirement, and disability were revised to more closely reflect actual experience.

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- Participation rates were reduced.
- MAPD premium costs were no longer graded.

Table 19.10 Medicare Advantage Prescription Drug Premiums

Plan	With Medicare Part A	Without Medicare Part A
MAPD PPO #1	\$ 1,824	6,972
MAPD PPO #2	624	4,524
MAPD HMO (Kaiser)	2,040	7,596

The adjustments for credibility applied to the Pub-2010 mortality tables for active and retired lives, including beneficiaries, were updated based on the experience. Note that in all categories, the mortality tables are generationally projected using the 2024 adjusted MP-2021 project scale. These assumptions updated for the Division Trust Funds, were also applied in the roll forward calculations for the HCTF using a headcount-weighted basis. Affiliated employers of the State, School, Local Government, and Judicial Divisions participate in the HCTF.

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Table 19.11 Mortality Assumptions Using Scale MP-2021

Member Type	Mortality Table	Adjustments, as Applicable
<u>Pre-retirement:</u>		
State and Local Government Divisions (members other than Safety Officers)	PubG-2010 employee	N/A
Safety Officers	PubS-2010 employee	N/A
School Division	PubT-2010 employee	N/A
Judicial Division	PubG-2010(A) above-median employee	N/A
<u>Post-retirement (retiree), non-disabled:</u>		
State and Local Government Divisions (members other than Safety Officers)	PubG-2010 healthy retiree	Males: 90.00% of the rates for all ages Females: 85.00% of the rates prior to age 85 / 105.00% of the rates age 85 and older
Safety Officers	PubS-2010 healthy retiree	N/A
School Division	PubT-2010 healthy retiree	Males: 106.00% of the rates for all ages Females: 86.00% of the rates prior to age 85 / 115.00% of the rates age 85 and older
Judicial Division	PubG-2010(A) above-median healthy retiree	N/A
<u>Post-retirement (beneficiary), non-disabled:</u>		
All beneficiaries	Pub-2010 contingent survivor	Males: 92.00% of the rates for all ages Females: 100.00% of the rates for all ages
<u>Disabled:</u>		
Members other than Safety Officers	PubNS-2010 disabled retiree	95.00% of the rates for all ages
Safety Officers	PubS-2010 disabled retiree	N/A

The actuarial assumptions pertaining to per capita healthcare costs and their related trend rates are analyzed annually and updated, as appropriate, by the PERA Board's actuary.

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The long-term expected return on plan assets is monitored on an ongoing basis and reviewed as part of periodic experience studies prepared every four years, and asset/liability studies, performed every three to five years for PERA. The most recent analyses were outlined in the 2024 Experience Study report dated January 3, 2025.

Several factors were considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentages and then adding expected inflation.

The PERA Board first adopted the 7.25 percent long-term expected rate of return as of November 18, 2016. Following an asset/liability study, the Board reaffirmed the assumed rate of return at the November 15, 2019, meeting, and again at the Board’s September 20, 2024, meeting.

As of the most recent reaffirmation of the long-term rate of return, the target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the table as follows:

Table 19.12 Target Asset Allocation and Expected Real Rate of Return

Asset Class	Target Allocation	30 Year Expected Geometric Real Rate of Return
Global equity	51.00%	5.00%
Fixed income	23.00%	2.60%
Private equity	10.00%	7.60%
Real estate	10.00%	4.10%
Alternatives	6.00%	5.20%
Total	100.00%	

Note: In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected nominal rate of return assumption of 7.25 percent.

Sensitivity of the System’s Proportionate Share of the Net OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the net OPEB liability using the current healthcare cost trend rates applicable to the PERA benefit structure, as well as if it were calculated using healthcare cost trend rates that are one-percentage-point lower or one-percentage-point higher than the current rates as of June 30, 2025:

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Table 19.13 Sensitivity of the System’s Proportionate Share of the Net OPEB Liability to Changes in the Healthcare Cost Trend Rates

Proportionate Share of the Net OPEB	Decrease in Trend Rates	Current Trend Rates	Increase in Trend Rates
Initial PERACare Medicare trend rate ¹	5.75%	6.75%	7.75%
Ultimate PERACare Medicare trend rate	3.50%	4.50%	5.50%
Initial MAPD PPO #2 trend rate ¹	7.55%	8.55%	9.55%
Ultimate MAPD PPO #2 trend rate	3.50%	4.50%	5.50%
Initial Medicare Part A trend rate ¹	2.75%	3.75%	4.75%
Ultimate Medicare Part A trend rate	3.50%	4.50%	5.50%
Proportionate share of the net OPEB liability	\$ 7,345	7,548	7,778

¹For the January 1, 2025, plan year.

Discount Rate

The discount rate used to measure the TOL was 7.25 percent. The basis for the projection of liabilities and the FNP used to determine the discount rate was an actuarial valuation performed as of December 31, 2023, and the financial status of the HCTF as of the current measurement date (December 31, 2024). In addition, the following methods and assumptions were used in the projection of cash flows:

- Updated healthcare cost trend rates for Medicare Part A premiums as of the December 31, 2024, measurement date.
- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.0 percent.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law and effective as of the measurement date.
- Employer contributions and the amount of total service costs for future plan members were based upon a process to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- Estimated transfers of dollars into the HCTF representing a portion of purchase service agreements intended to cover the costs associated with OPEB benefits.
- Benefit payments and contributions were assumed to be made at the middle of the year.
- As of the December 31, 2024, measurement date, the FNP and related disclosure components for the HCTF reflect payments related to the disaffiliation of Tri-County Health Department as a PERA-affiliated employer, effective December 31, 2022. The additional employer disaffiliation payment allocations to the HCTF and Local Government Division Trust Fund were \$20 thousand and \$486 thousand, respectively.

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Based on the above assumptions and methods, the FNP for the HCTF was projected to be available to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25 percent on OPEB plan investments was applied to all periods of projected benefit payments to determine the TOL. The discount rate determination does not use the municipal bond index rate, and therefore, the discount rate is 7.25 percent. There was no change in the discount rate from the prior measurement date.

Sensitivity of the System’s Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate

The following presents the proportionate share of the net OPEB liability calculated using the discount rate of 7.25 percent, as well as what the proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.25 percent) or one-percentage-point higher (8.25 percent) than the current rate as of June 30, 2025:

Table 19.14 Sensitivity of the System’s Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate

Proportionate Share of the Net OPEB	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
Proportionate share of the net OPEB liability	\$ 9,250	7,548	6,080

OPEB Plan Fiduciary Net Position

Detailed information about the HCTF’s FNP is available in PERA’s ACFR which can be obtained at www.copera.org/forms-resources/financial-reports-and-studies.

Payables to the PERA Health Care Trust Fund

The System reported a payable of \$164 thousand and \$160 thousand for the outstanding contributions to the PERA HCTF required for the fiscal year ended June 30, 2025 and 2024, respectively.

(b) Other Postemployment Benefits (OPEB) - CSU

Summary of Significant Accounting Policies

The net OPEB (asset) liability, deferred outflows of resources and deferred inflows of resources related to OPEB, OPEB expense, and information about the fiduciary net position and additions to/deductions from the fiduciary net position of the OPEB Trust have been determined using the economic resources measurement focus and the accrual basis of accounting. Investments are reported at fair market value. Plan members’ and employer contributions are recognized in the period in which the contributions are due, and a formal commitment has been made by the employer to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of each plan. Administrative costs are direct expenditures of the plan. The irrevocable trust does not issue separate financial statements; therefore, they

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are included in the basic financial statements section. The OPEB Trust's fiscal year end is June 30, 2025.

Plan Descriptions

CSU contributes to the OPEB Health Plan Trust, a single-employer defined benefit healthcare plan comprised of the CSU Retiree Medical Premium Refund Plan for DCP Participants (DCP Refund), CSU Retiree Medical Premium Subsidy for PERA Participants (PERA Subsidy), and the CSU Retiree Umbrella Rx Plan for PERA Participants (Rx Subsidy) plans. The plans, while merged, continue to provide premium support or medical benefits to eligible retired CSU faculty and nonclassified employees with the Rx Subsidy extending the benefit coverage of those eligible for the PERA Medicare Advantage plan to their spouses and dependents that elect to participate. CSU also has a self-insured Long-Term Disability Plan (LTD or LTD Income Replacement). This plan provides income replacement after the 91st consecutive calendar day of total disability. Benefit provisions for each of the plans are established and amended by the CSU President.

Membership of each plan consisted of the following as of June 30, 2025:

Table 19.15 Membership of Plans

Member Type	OPEB Health Plan Trust	LTD Income Replacement
Active plan members	5,851	7,048
Former employees receiving income replacement	-	30
Retirees receiving a subsidy	1,411	-
Retirees eligible for a subsidy but not yet receiving one	150	-
Total	7,412	7,078

OPEB Health Plan Trust

The OPEB Health Plan Trust is comprised of three single-employer retirement benefit plans regarding healthcare: DCP Refund, PERA Subsidy, and Rx Subsidy. The funds are combined and available for use by the OPEB Health Plan Trust. The merger was approved by CSU's Interim President in October 2022, and was effective January 1, 2023. The plan will continue to follow the individual eligibility requirements for participating individuals as follows:

DCP Refund

Employees who retire from the University at age 55 with 20 or more years of service or age 60 with 5 or more years of service are eligible for this benefit. For eligible retirees with 20 or more years of service, CSU pays a healthcare premium refund of the lesser of \$648 per month or the actual cost of the retiree's (not including dependents) health insurance. Benefits are prorated for service between 5 and 20 years. DCP Refund plan participants include employees who were hired after April 1, 1993, who have no previous participation in PERA or have less than one year of participation in PERA or employees with at least one year of previous participation in PERA

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who elect to enroll in the DCP Refund plan at the time of appointment. DCP Refund plan participants also include certain employees hired prior to April 1, 1993 who made a one-time, irrevocable election at the time of implementation to terminate participation in PERA and join the DCP Refund plan. The DCP Refund plan is administered by WEX.

PERA Subsidy

University faculty and nonclassified staff participating in the PERA retirement plan who meet CSU's age and years of service requirements and retire from the University with at least 10 years of University service, are eligible to receive a subsidy. Future enrollments are further restricted to those academic faculty and administrative professional staff participating in the PERA retirement plan and holding benefit eligible appointments on June 30, 2009. The amount of the subsidy for eligible retirees is their out-of-pocket expenses for retiree only coverage or an amount equal to the premium for single coverage under the lowest cost plan available to active faculty and nonclassified staff, whichever is less. The plan is administered by PERA which bills CSU on a monthly basis for the applicable premiums.

Rx Subsidy

The University provides reimbursement for the prescription copayments made by eligible faculty and nonclassified staff who retire from the University under the PERA retirement plan with at least 10 years of service. Retirees have to be age 65 or older or eligible for Medicare and enrolled in the PERA Medicare Advantage plan to be eligible for this plan. Future enrollments are further restricted to those academic faculty and administrative professional staff participating in the PERA retirement plan and holding benefit eligible appointments on June 30, 2009. PERA provides a prescription insurance program for retirees enrolled in any medical insurance plan. The PERACare Prescription insurance program covers the cost of prescriptions after the member pays a copay which varies depending on whether the prescription is purchased through a local retail pharmacy or through a mail-order pharmacy, and whether the drug is generic or a brand-name drug. The Umbrella Rx plan reimburses the retiree for the complete cost of the prescription copay less a \$10 copay for retail and a \$20 copay for mail-order drugs. Spouses and dependents of retirees enrolled in the plan can be covered with the payment of \$44 per month for those enrolled in Medicare or \$99 per month for those not enrolled in Medicare. The plan is administered by Employee Benefit Management Services, Inc.

Funds previously set aside and the related interest income, along with contributions, less benefits and administrative expenses incurred, result in the total funds available for the OPEB Health Plan Trust. On an annual basis, funds equal to the actuarially determined contribution (ADC), provided by the actuarial valuation, are transferred to the irrevocable trust. These funds, and the amounts paid in by participants of \$16 thousand and \$17 thousand during fiscal years ended June 30, 2025 and 2024, respectively, resulted in total funds contributed to the OPEB Health Plan Trust for the fiscal years ended June 30, 2025 and 2024, of \$5.6 million and \$3.5 million, respectively. The benefits paid by the University were \$4.7 million and \$3.8 million for the fiscal years ended June 30, 2025 and 2024, respectively. For the fiscal years ended June 30, 2025 and 2024, the OPEB Health Plan Trust had a total OPEB liability of \$123.0 million and \$112.1 million,

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respectively, a fiduciary net position of \$96.3 million and \$87.2 million, respectively, and a net OPEB liability of \$26.7 million and \$24.9 million, respectively. The fiduciary net position as a percentage of the total OPEB liability was 78.3 percent and 77.8 percent for the fiscal years ended June 30, 2025 and 2024, respectively.

CSU Long-Term Disability Plan

The University contributes to the LTD Income Replacement plan. This plan provides a monthly income replacement benefit which begins on the 91st consecutive calendar day of total disability. The LTD coverage provides the eligible PERA or Federal Retirement Plan participants with up to 60.0 percent of pre-disability covered monthly salary, not to exceed \$22,500 per month, or up to 69.0 percent of covered monthly salary, not to exceed \$25,875 per month for DCP participants. The income replacement benefit will increase 3.0 percent annually. The plan is offset by any other benefits or earnings received or eligible to be received from other sources such as PERA, Federal Retirement, Social Security, or Workers' Compensation. The minimum income replacement benefit is \$50 per month. Employees are eligible to receive benefits until one of the following circumstances occur: recovery, death, age 65 if disabled when less than 60, four and three-fourths years if disabled between the ages of 60 and 65, or age 70 if disabled between the ages of 65 and 68 ³/₄. This plan is administered by SunLife Financial.

Funds previously set aside and the related interest income, along with contributions, less benefits and administrative expenses incurred, result in the total funds available for the LTD Income Replacement plan. CSU funds the LTD Income Replacement plan by providing an allowance to each employee and then deducting the cost of the premium. The premiums collected are transferred to the irrevocable trust as an employee contribution. The funds contributed to the plan for the fiscal years ended June 30, 2025 and 2024 were \$2.6 million and \$2.4 million, respectively. Plan members received \$1.5 million in benefits for both the fiscal years ended June 30, 2025 and 2024. For the fiscal years ended June 30, 2025 and 2024, the LTD Income Replacement plan had a total OPEB liability of \$14.1 million and \$14.6 million, respectively, a fiduciary net position of \$20.9 million and \$18.0 million, respectively, and a net OPEB asset of \$6.8 million and \$3.4 million, respectively. The fiduciary net position as a percentage of the total OPEB liability was 148.3 percent and 123.5 percent for the fiscal years ended June 30, 2025 and 2024, respectively.

Contributions

CSU funds the plans using the ADC amount, an amount actuarially determined in accordance with the parameters of GASB Statement No. 43, which referred to it as annual required contribution. The ADC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal costs each year and to amortize any unfunded actuarial accrued liabilities over a period not to exceed 30 years.

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CSU's related information for each plan for the fiscal year ended June 30, 2025 are as follows:

Table 19.16 Contribution Rates

Contribution Rates	OPEB Health Plan Trust	LTD Income Replacement
CSU	Based on ADC	Based on ADC
Participants	\$0-\$99 / month based on eligibility	N/A

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events in the future. Amounts determined regarding the funded status of the plan and the ADC of the employer are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future.

The schedules of contributions, presented as required supplementary information following the notes to the financial statements, present multi-year trend information comparing actuarially determined contributions, and the methods and assumptions used to calculate them, to actual contributions.

Net OPEB (Asset) Liability

The net OPEB (asset) liability was measured as of January 1, 2025, and the total OPEB liability used to calculate the net OPEB (asset) liability was determined by an actuarial valuation based on census data as of January 1, 2025, adjusting for benefit payments, expected growth in benefit obligations, changes in key assumptions and plan provisions, and any significant changes in plan demographics that occurred during the year.

Actuarial Methods and Assumptions

The total OPEB (asset) liability in the fiscal year ended June 30, 2025 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

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Table 19.17 Actuarial Assumptions

Assumption	OPEB Health Plan Trust	LTD Income Replacement
Valuation date	1/1/2025	1/1/2025
Measurement date	1/1/2025	1/1/2025
Actuarial cost method	Entry Age Normal, Level Percent of Pay	Entry Age Normal, Level Percent of Pay
Amortization method	20 Years Closed	20 Years Closed
Remaining amortization period	20 Years	20 Years
Asset valuation method	Market Value	Market Value
Actuarial assumptions:		
Investment rate of return	6.25%	6.25%
Salary increase rate	N/A	5.30%
Healthcare cost trend rate	6.50% initial, 4.75% ultimate	N/A

Participant mortality was determined by separate mortality rates for non-annuitants and annuitants. Non-annuitants' mortality was based on Pri-2012 "Employees" sex-distinct tables and projected generationally using Scale MP-2021, and annuitants mortality was based on Pri-2012 "Non-Disabled Annuitants" sex-distinct tables and projected generationally using Scale MP-2021. For the LTD Income Replacement plan, the long-term disabled participant mortality is based on the 2012 Group Long-Term Disability (GLTD) table published by the Society of Actuaries with a three-month elimination period, with margin removed, with the following duration-based adjustments to recovery rates to reflect findings from the 2019 GLTD experience study: plus 40.0 percent for the first four years of disability and plus 18.0 percent for later durations.

The actuarial assumptions used in the January 1, 2025, valuation for retirement rates, non-retirement termination rates, salary scale, and participation assumptions were based on an experience study conducted in 2025.

The CSU OPEB Trust Investment Committee, in conjunction with Innovest Portfolio Solutions, LLC, developed a forward looking, five to 10-year outlook for the overall global economy along with individual asset classes. The process was iterative where preliminary return, risk, and correlation values are chosen for each asset class and entered into an optimization program. The resulting optimal portfolios were subjected to a careful examination and the return, risk, and correlation values were adjusted until portfolios produced were appropriately diversified and reasonable considering the current and expected economic conditions and were consistent with

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the tenets of modern portfolio theory. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table for the fiscal year ended June 30, 2025:

Table 19.18 Target Allocation and Expected Real Rate of Return

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Large cap equity	11.00%	6.25%
Small/mid cap equity	4.00%	6.75%
International equity	9.00%	7.25%
Emerging market equity	3.00%	8.25%
Domestic fixed income	38.00%	4.75%
Floating rate corporate loans	7.00%	7.00%
Low correlated hedge	10.00%	6.00%
Private equity	5.00%	9.75%
Other real assets	8.00%	9.00%
Real estate	5.00%	5.75%
	100.00%	

The annual money-weighted rate of return net of expenses for the OPEB Trust was 9.7 percent and 7.5 percent for the fiscal years ended June 30, 2025 and 2024, respectively.

Discount Rate

The discount rate used to measure the total OPEB (asset) liability was as follows for each of the plans as of June 30, 2025:

Table 19.19 Discount Rate

Plan	Discount Rate
OPEB Health Plan Trust	6.25%
LTD Income Replacement	6.25%

The projection of cash flows used to determine the discount rate assumed that the contributions were made at rates equal to the actuarially determined contribution rates. Based on the funded status of the OPEB Health Plan Trust and LTD Income Replacement plans as of the measurement date, the contribution policy and the continued funding of the plan, the actuaries project the plans will not experience a depletion of plan assets. The long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB (asset) liability.

The investment rate of return for the OPEB Health Plan Trust and LTD Income Replacement plan for fiscal years ended June 30, 2025 and 2024 was 6.25 percent and 6.35 percent, respectively. The OPEB Health Plan Trust's discount rate for the fiscal year ended June 30, 2025 was 6.25

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percent. The OPEB Health Plan Trust's discount rate for the fiscal year ended June 30, 2024 was 5.44 percent, which incorporated a municipal bond rate of 3.26 percent, obtained from the Bond Buyer 20-Bond General Obligation Index. The LTD Income Replacement plan's discount rate for fiscal years ended June 30, 2025 and 2024 was 6.25 percent and 6.35 percent, respectively.

Changes in the Net OPEB (Asset) Liability

Changes in the net OPEB asset consist of the LTD Income Replacement plan. The total of the plan as of fiscal year ended June 30, 2025 are as follows:

Table 19.20.1 Changes in Net OPEB Asset

Net OPEB Asset	Total OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net OPEB Asset (a) - (b)
Measurement period beginning balance, January 1, 2024	\$ 14,562	17,227	-2,665
Changes for the year:			
Service cost	1,207	-	1,207
Interest	950	-	950
Differences between expected and actual experience	-738	-	-738
Change in assumptions	-725	-	-725
Contributions-employer	-	2,538	-2,538
Net investment income	-	1,376	-1,376
Benefit payments	-1,632	-1,632	-
Administrative expense	-	-39	39
Net changes	-938	2,243	-3,181
Measurement period ending balance, December 31, 2024	\$ 13,624	19,470	-5,846

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Changes in the net OPEB liability consist of the OPEB Health Plan Trust. The total of the plan as of fiscal year ended June 30, 2025 are as follows:

Table 19.20.2 Changes in Net OPEB Liability

Net OPEB Liability	Increase (Decrease)		
	Total OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net OPEB Liability (a) - (b)
Measurement period beginning balance, January 1, 2024	\$ 118,557	83,186	35,371
Changes for the year:			
Service cost	3,239	-	3,239
Interest	6,519	-	6,519
Differences between expected and actual experience	-2,695	-	-2,695
Change in assumptions	-1,365	-	-1,365
Contributions-employer	-	4,294	-4,294
Net investment income	-	6,750	-6,750
Benefit payments	-3,977	-3,977	-
Administrative expense	-	-337	337
Net changes	1,721	6,730	-5,009
Measurement period ending balance, December 31, 2024	\$ 120,278	89,916	30,362

The net other postemployment benefit assets and net other postemployment benefit liabilities as of June 30, 2025 are reported on the Statements of Net Position.

Sensitivity of the Net OPEB (Asset) Liability to Changes in the Discount Rate

The following presents the net OPEB (asset) liability of CSU, as well as what CSU's net OPEB (asset) liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current discount rate as of June 30, 2025:

Table 19.21.1 Sensitivity of the OPEB Health Plan Trust's Net OPEB Liability to Changes in the Discount Rate

Net OPEB	1% Decrease (5.25%)	Current Discount Rate (6.25%)	1% Increase (7.25%)
Net OPEB liability	\$ 45,347	30,362	17,810

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Table 19.21.2 Sensitivity of the LTD Income Replacement's Net OPEB Asset to Changes in the Discount Rate

Net OPEB	1% Decrease (5.25%)	Current Discount Rate (6.25%)	1% Increase (7.25%)
Net OPEB asset	\$ -4,989	-5,846	-6,631

Sensitivity of the Net OPEB (Asset) Liability to Changes in the Healthcare Cost Trend Rates

The following presents the net OPEB (asset) liability of CSU, as well as what CSU's net OPEB (asset) liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates as of June 30, 2025:

Table 19.22 Sensitivity of the OPEB Health Plan Trust's Net OPEB Liability to Changes in the Healthcare Costs Trend Rates

Net OPEB	1% Decrease in Trend Rate (5.25%)	Current Trend Rate (6.25%)	1% Increase in Trend Rate (7.25%)
Net OPEB liability	\$ 26,731	30,362	33,800

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the fiscal years ended June 30, 2025 and 2024, CSU recognized the following OPEB expenses:

Table 19.23 OPEB Expenses

Plan	2025	2024
OPEB Health Plan Trust	\$ 800	2,158
LTD Income Replacement	33	259
Total	\$ 833	2,417

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CSU reported deferred outflows of resources related to OPEB as of June 30, 2025 and June 30, 2024 from the following sources:

Table 19.24 Deferred Outflows of Resources Related to OPEB

Source	2025	2024
Differences between expected and actual experience	\$ 728	961
Changes of assumptions or other inputs	1,449	2,253
Net difference between projected and actual on OPEB plan investments	478	1,952
Contributions subsequent to the measurement date	5,578	4,203
Total	\$ 8,233	9,369

CSU reported deferred inflows of resources related to OPEB as of June 30, 2025 and June 30, 2024 from the following sources:

Table 19.25 Deferred Inflows of Resources Related to OPEB

Source	2025	2024
Differences between expected and actual experience	\$ 3,782	1,696
Changes of assumptions or other inputs	9,610	12,017
Total	\$ 13,392	13,713

\$5.6 million reported as deferred outflows of resources related to OPEB, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net OPEB (asset) liability in the fiscal year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB as of June 30, 2025 will be recognized in OPEB expense as follows:

Table 19.26 Future Amortization of Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

Fiscal Year Ending June 30	Total
2026	\$ -4,685
2027	-1,428
2028	-1,992
2029	-1,182
2030	-932
Thereafter	-518
Total	\$ -10,737

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Payable to the OPEB Plan

For the fiscal years ended June 30, 2025 and 2024, CSU reported no payables, as there were no outstanding contributions due to the Trust.

(c) *Life Insurance Program*

During the fiscal years ended June 30, 2025 and 2024, PERA provided its members with access to a group decreasing term life insurance plan offered by Unum Provident. Active members may join the Unum Provident Plan and continue coverage into retirement. PERA retirees are not eligible to enroll in the insurance program. Premiums are collected by monthly payroll deductions or other means. In addition, PERA maintained coverage for members under closed group plans underwritten by Anthem Life, Prudential, and New York Life.

(20) Direct Student Financial Aid Reporting

During fiscal years ended June 30, 2025 and 2024, CSU, CSU-Global and CSU-Pueblo participated in the federal government's Direct Loan Program. This program provides loans from the federal government to qualifying students and their families for educational purposes. While CSU, CSU-Global and CSU-Pueblo help students obtain these loans, none of the Universities are a party to the loans and are not responsible for collection of monies owed or for defaults by borrowers.

The gross amounts of Direct Loans disbursed during fiscal years ended June 30, 2025 and 2024 were \$238.0 million and \$223.1 million, respectively.

(21) Scholarship Allowance

Tuition, fees, and auxiliary revenues and the related scholarship allowances for the year ended June 30, 2025 were as follows:

Table 21.1 Scholarship Allowance

Revenue	Tuition and Fees	Auxiliary Revenues	Facility Fee Revenues	Total
Gross revenue	\$ 819,002	258,003	20,742	1,097,747
Scholarship allowances:				
Federal	41,314	2,295	1,620	45,229
State	32,102	1,776	1,446	35,324
Institutional	100,652	5,515	3,441	109,608
Total allowances	174,068	9,586	6,507	190,161
Net revenue	\$ 644,934	248,417	14,235	907,586

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Tuition, fees, and auxiliary revenues and the related scholarship allowances for the year ended June 30, 2024 were as follows:

Table 21.2 Scholarship Allowance

Revenue	Tuition and Fees	Auxiliary Revenues	Facility Fee Revenues	Total
Gross revenue	\$ 781,153	234,828	20,511	1,036,492
Scholarship allowances:				
Federal	31,736	1,799	1,297	34,832
State	23,461	1,330	957	25,748
Institutional	98,221	5,462	3,665	107,348
Total allowances	153,418	8,591	5,919	167,928
Net revenue	\$ 627,735	226,237	14,592	868,564

(22) System Foundations and Endowments

(a) *Colorado State University Research Foundation dba CSU STRATA (CSU STRATA)*

CSU STRATA is a private, nonprofit Colorado corporation established in 1941 to aid and assist the institutions governed by the Board of the System in their research and educational efforts. CSU STRATA officers are appointed annually by the Board of Trustees. The Board of Trustees consists of not less than five voting members and two nonvoting members. No person who is an employee of CSU, CSU-Pueblo, or CSU-Global is eligible to serve as an officer of CSU STRATA or as a voting member of the Board.

CSURF de Mexico, Association Civil (CSURF AC) and CSURF Todos Santos (CSURF TS) are wholly owned subsidiaries of CSU STRATA. CSURF AC operates the campus in Todos Santos, Mexico which aids CSU in its mission of teaching, research, and outreach. Education abroad opportunities for CSU students are available in wildlife ecology and conservation, agriculture, hospitality, nutrition, ecology, human development and family studies, the arts and more. CSURF TS was established on October 5, 2021 to respond to changes in Mexican law relating to taxing authorities.

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As of June 30, 2025 and 2024 the assets of CSU STRATA consisted of the following:

Table 22.1 CSU STRATA Assets

Asset Type	June 30	
	2025	2024
Cash and current assets	\$ 12,587	16,002
Cash restricted for ATLAS facility	83,269	-
Property and equipment	48,529	38,437
Other assets	17,093	17,502
Total	\$ 161,478	71,941

Other assets of CSU STRATA include assets held for the System of \$8.7 million and \$8.8 million as of June 30, 2025 and 2024, respectively.

The major sources of CSU STRATA revenues are property rentals, royalties, service fees, and contributions and grants. During the fiscal years ended June 30, 2025 and 2024, revenues from property rentals equaled \$6.9 million and \$7.4 million, respectively, royalties equaled \$3.7 million and \$3.6 million, respectively, service fees equaled \$6.4 million and \$5.7 million, respectively, and contributions and grants equaled \$5.6 million and \$283 thousand, respectively. The support provided by CSU STRATA to the System includes property and equipment leasing, intellectual property and licensing management, debt financing through mortgage debt service, and land acquisition, development, and property management. Total operating expenses for the fiscal years ended June 30, 2025 and 2024 were \$18.4 million and \$17.2 million, respectively.

Separately issued financial statements for CSU STRATA are available upon request at P.O. Box 483, Fort Collins, CO 80522.

(b) CSU-Pueblo Board Designated Funds

CSU-Pueblo manages two board designated funds. Both funds retain 20 percent of earnings each year to build the corpus of the fund and transfer 80 percent of the annual earnings to CSU-Pueblo as designated by the Board. The first fund was established in 1994 with the proceeds from the sale of land in the Walking Stick Development adjacent to the university campus. The sale of excess land provides resources that support the academic mission of CSU-Pueblo. To date, CSU-Pueblo has sold 16 parcels of land. On June 30, 2000, CSU-Pueblo sold the KTSC TV television license and certain related assets, establishing the second fund. The proceeds provide support for the maintenance of the Buell Communication Center building, telecommunications equipment associated with the Mass Communications program of CSU-Pueblo, and scholarships.

In December 2018, the Board of Governors approved the withdrawal and use of the principal of the Walking Stick Quasi-Endowment and the principal of the KTSC Quasi-Endowment to cover operational deficits at CSU-Pueblo. The Walking Stick Fund held no assets as of fiscal years ended June 30, 2025 and 2024. The KTSC Fund held no assets as of fiscal years ended June 30, 2025 and 2024.

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(23) State Support

In fiscal year 2006 state support for higher education changed with the implementation of the College Opportunity Fund. As a result of this legislation, which was adopted in S.B. 04-189 passed in the 2004 state legislative session, the State no longer provides a direct state general fund appropriation to the System. Instead, state support is provided to the System in the form of fee for service contracts with the State for the delivery of special programs, graduate programs, and high cost/high demand programs. In the fiscal years ended June 30, 2025 and 2024, the System received \$190.2 million and \$169.8 million, respectively, in state fee for service contract revenue.

State support was also provided to the System in the form of student tuition stipends provided to students by the state College Opportunity Fund. In the fiscal years ended June 30, 2025 and 2024, stipends were provided to students attending classes at Colorado State University and Colorado State University-Pueblo in the amount of \$55.8 million and \$55.4 million, respectively.

(24) Contingencies

Contingencies include those in which the System is a defendant in several lawsuits including various claims related to activities or employees of the System. Except as described below, the System believes that final resolution of matters not covered by insurance will not materially or adversely affect its financial condition or operations.

During Fiscal Year 2020, students brought a consolidated class action suit in Denver District Court against the Board on behalf of a class of similarly situated students who paid tuition and fees during the Spring 2020 semester. The dispute centers around the transition to remote delivery of educational services for the latter portion of the Spring 2020 semester in response to the COVID-19 pandemic. The Plaintiffs claim that the Board's actions, including canceling campus events and closing or limiting access to certain buildings in response to public health orders, breached its contract with students and unjustly enriched the System. The Board denies any wrongdoing and is defending against the lawsuit. The Board filed motions to dismiss the class action, and the court dismissed Plaintiffs' breach of contract claims and unjust enrichment claims. Plaintiffs appealed that dismissal. On appeal, the Colorado Court of Appeals ruled that Plaintiffs' breach of contract claims was properly dismissed; however, the Court held that Plaintiffs' unjust enrichment claims may proceed. CSU appealed this ruling to the Colorado Supreme Court and filed its Petition for Writ of Certiorari. The Colorado Supreme Court heard oral arguments on November 20, 2024. On February 24, 2025, the Colorado Supreme Court ruled in the Board's favor and agreed that Plaintiffs' unjust enrichment claim fails as a matter of law. The Colorado Supreme Court reinstated the District Court's judgment in favor of CSU on both the breach of contract and unjust enrichment claims. Accordingly, this case is now finished.

During fiscal year 2025, CSU made the strategic decision to exit the Mountain West Conference (MWC) and join the Pac-12 Conference. The circumstances of CSU's departure from the MWC is subject to pending litigation. The MWC has asserted that under the terms of the MWC's bylaws, any member institution that withdraws from the conference is subject to an exit fee equal to three times the prior year's revenue distribution. The MWC contends that for CSU, this amounts

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to \$22.9 million. CSU has disputed these assertions and has asserted various claims against the MWC in pending litigation. To partially satisfy this alleged obligation, the MWC withheld CSU's fiscal year 2025 conference revenue distribution of \$8.9 million, resulting in a remaining balance of \$14.0 million allegedly due. Concurrently, under the terms of a Scheduling Agreement between the Pac-12 and the MWC, the Pac-12 agreed to pay \$55.0 million to the MWC on behalf of the five institutions departing the conference, including CSU. This obligation is also subject to litigation between the MWC and the Pac-12. In its litigation against the MWC, CSU is asserting that the Pac-12's \$55.0 million payment should be credited towards any exit fees obligation of the departing institutions and, therefore, fully satisfies CSU's financial obligation. CSU has also asserted other claims. CSU feels strongly about its claims, and the outcome of any litigation remains uncertain. Accordingly, in reservation of all legal rights, CSU has recognized the full alleged exit fee as an expense and recorded a net liability of \$14.0 million in the unlikely event this amount is payable to the MWC, which CSU disputes.

Financial Awards from Federal and State Agencies

The System receives significant financial awards from federal and state agencies in the form of grants. Expenditures of funds under those programs require compliance with the grant agreements and are subject to audit. Any disallowed expenditures resulting from such audits become a liability of the System. In the opinion of management, such adjustments, if any, are not expected to materially affect the financial condition or operations of the System.

(25) Subsequent Event

On December 3, 2025, Colorado State University System sold \$67.9 million in System Enterprise Revenue Bonds Series 2025 E and \$27.0 million in System Enterprise Revenue Refunding Bonds Series 2025 F. Proceeds from the Series 2025 E Bonds will be used to finance certain improvements as determined by the Board, including but not limited to the construction, improvement, and equipping of the Veterinary Health Education Complex in Fort Collins, finance any other improvements to any of the campuses for which the Board has spending authority, other capital projects as may be designated by the Board, and pay the costs of issuing the Series 2025 E Bonds. Proceeds from the Series 2025 F Bonds will be used to refund all of the Series 2010 B Bonds, refund a portion of the Series 2015 C Bonds, and pay the costs of issuing of the Series 2025 F Bonds. The System anticipates closing on the sale on December 16, 2025.

REQUIRED SUPPLEMENTAL INFORMATION

COLORADO STATE UNIVERSITY SYSTEM
 Required Supplemental Information
 Schedule of Proportionate Share of the PERA State Division Trust Fund Net Pension Liability
 June 30, 2025
 (Unaudited)
 (Amounts expressed in thousands)

Schedule of Proportionate Share of the PERA State Division Trust Fund Net Pension Liability

The amounts presented were determined as of the measurement date, which is the calendar year (CY) end that occurred within the System's fiscal year.

Calendar Year	Proportion of the Net Pension Liability (A)	Proportionate Share of the Net Pension Liability (B)	Covered Payroll (C)	Proportionate Share of the Net Pension Liability as a Percentage of Covered Payroll (B/C)	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
CY2024	4.7%	\$ 450,495	205,197	219.5%	67.4%
CY2023	4.9%	495,083	196,745	251.6%	64.4%
CY2022	4.9%	529,385	174,413	303.5%	60.6%
CY2021	4.9%	362,547	167,717	216.2%	73.1%
CY2020	5.2%	488,880	173,081	282.5%	65.3%
CY2019	5.3%	517,249	172,006	300.7%	62.2%
CY2018	5.4%	611,552	165,909	368.6%	55.1%
CY2017	5.4%	1,084,746	161,545	671.5%	43.2%
CY2016	5.4%	992,336	156,234	635.2%	42.6%
CY2015	5.5%	578,718	154,327	375.0%	56.1%

COLORADO STATE UNIVERSITY SYSTEM
Required Supplemental Information
Notes to Schedule of Proportionate Share of the PERA State Division Trust Fund Net Pension Liability
June 30, 2025
(Unaudited)
(Amounts expressed in thousands)

Notes to Schedule of Proportionate Share of the PERA State Division Trust Fund Net Pension Liability
Significant Changes in Assumptions, Plan Provisions, or Other Inputs Affecting Trends in Actual Information

The following changes were effective for the December 31, 2024 measurement period:

- Salary scale assumptions were altered to better reflect actual experience.
- Rates of termination/withdrawal, retirement, and disability were revised to more closely reflect actual experience.
- The Pub-2010 Public Retirement Plans Mortality base tables were retained for purposes of active, retired, disabled, and beneficiary lives, with revised adjustments for credibility and gender, where applicable. In addition, the applied generational projection scale was updated to the 2024 adjusted scale MP-2021.
- The estimated administrative expense as a percentage of covered payroll was increased from 0.40 percent to 0.45 percent.
- SB 25-310, enacted June 2, 2025, and effective immediately, allows PERA to accept a series of warrants from the State Treasurer totaling \$500.0 million (actual dollars) on or after July 1, 2025, and before October 1, 2025. These dollars are to be proportioned over time to replace reductions to future direct distributions intended to fund the Peace Officer Training and Support Fund and, at that time, will be allocated to the appropriate Division Trust Fund(s) within PERA. SB 25-310 also allows for an alternative actuarial method to allocate the direct distribution if the allocation, based on the reported payroll of each participating division, results in an AAP assessment ratio below the 98.00 percent benchmark.

The following changes were effective for the December 31, 2023 measurement period:

- Senate Bill (SB) 23-056, enacted and effective June 2, 2023, intended to recompense PERA for the remaining portion of the \$225.0 million direct distribution originally scheduled for receipt July 1, 2020, suspended due to the enactment of House Bill (HB) 20-1379, but not fully repaid through the provisions within HB 22-1029. Pursuant to SB 23-056, the State Treasurer issued a warrant consisting of the balance of the PERA Payment Cash Fund, created in §24-51-416, plus \$10.0 million from the General Fund, totaling \$14.6 million.
- SB 23-163, enacted and effective June 6, 2023, states beginning July 1, 2023, a wildlife officer and a parks and recreation officer employed by the Division of Parks and Wildlife in the Department of Natural Resources, is classified as a "State Trooper" for the purpose of determining their service retirement eligibility.
- As of the December 31, 2023, measurement date, the total pension liability (TPL) recognizes the change in the default method applied for granting service accruals for certain members, from a "12-pay" method to a "non-12-pay" method. The default service accrual method for positions with an employment pattern of at least eight months but fewer than 12 months (including, but not limited to positions in the School and DPS

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June 30, 2025
(Unaudited)
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Divisions) receive a higher ratio of service credit for each month worked, up to a maximum of 12 months of service credit per year.

There were no changes effective for the December 31, 2022 measurement period.

The following changes were effective for the December 31, 2021 measurement period:

- The assumption used to value the AI cap benefit provision was changed from 1.25 percent to 1.00 percent.

The following changes were effective for the December 31, 2020 measurement period:

- The price inflation assumption was lowered from 2.40 percent to 2.30 percent.
- The wage inflation assumption was lowered from 3.50 percent to 3.00 percent.
- The real rate of investment return assumption was increased to 4.95 percent per year, net of investment expenses from 4.85 percent per year, net of investment expenses.
- Salary scale assumptions were revised to align with revised economic assumptions and to more closely reflect actual experience.
- Rates of termination/withdrawal, retirement, and disability were revised to more closely reflect actual experience.
- The pre-retirement mortality assumption for the State and Local Government Divisions changed to the PubG-2010 Employee Table with generational projection using scale MP-2019.
- The post-retirement non-disabled mortality assumption for the State and Local Government Divisions was changed to the PubG-2010 Healthy Retiree Table, adjusted as follows:
 - Males: 94.00 percent of the rates prior to age 80 and 90.00 percent of the rates for ages 80 and older, with generational projection using scale MP-2019.
 - Females: 87.00 percent of the rates prior to age 80 and 107.00 percent of the rates for ages 80 and older, with generational projection using scale MP-2019.
- The disabled mortality assumption for the Division Trust Funds was changed to the PubNS-2010 Disabled Retiree Table using 99.00 percent of the rates for all ages with generational projection using scale MP-2019.
- The mortality tables described above are generational mortality tables on a benefit-weighted basis.

The following changes were effective for the December 31, 2019 measurement period:

- The assumption used to value the AI cap benefit provision was changed from 1.50 percent to 1.25 percent.

The following changes were effective for the December 31, 2018 measurement period:

- The assumed investment rate of return of 7.25 percent was used as the discount rate, rather than using the blended rate of 4.72 percent.

COLORADO STATE UNIVERSITY SYSTEM
Required Supplemental Information
Notes to Schedule of Proportionate Share of the PERA State Division Trust Fund Net Pension Liability
June 30, 2025
(Unaudited)
(Amounts expressed in thousands)

The following changes were effective for the December 31, 2017 measurement period:

- The discount rate was lowered from 5.26 percent to 4.72 percent.

The following changes were effective for the December 31, 2016 measurement period:

- The investment return assumption was lowered from 7.50 percent to 7.25 percent.
- The price inflation assumption was lowered from 2.80 percent to 2.40 percent.
- The real rate of investment return assumption increased from 4.70 percent per year, net of investment expenses, to 4.85 percent per year, net of investment expenses.
- The wage inflation assumption was lowered from 3.90 percent to 3.50 percent.
- The mortality tables were changed from RP-2000 Combined Mortality Table for Males and Females, as appropriate, with adjustments for mortality improvements based on a projection scale of Scale AA to 2020 to RP-2014 White Collar Employee Mortality for active employees, RP2014 Healthy Annuitant Mortality tables projected to 2020 using the MP-2015 projection scale for retirees, or RP-2014 Disabled Retiree Mortality Table for disabled retirees.
- The discount rate was lowered from 7.50 percent to 5.26 percent.

There were no changes effective for the December 31, 2015 measurement period.

There were no changes effective for the December 31, 2014 measurement period.

COLORADO STATE UNIVERSITY SYSTEM
Required Supplemental Information
Schedule of PERA State Division Trust Fund Pension Contributions
June 30, 2025
(Unaudited)
(Amounts expressed in thousands)

Schedule of PERA State Division Trust Fund Pension Contributions

The amounts presented are the contributions and payroll for each fiscal year (FY).

Fiscal Year End	Contractually Required Contributions (A)	Contributions in Relation to Contractually Required Contribution (B)	Contribution Deficiency (Excess) (A-B)	Covered Payroll (C)	Contributions as a Percentage of Covered Payroll (B/C)
FY2025	\$ 44,857	44,857	-	208,441	21.5%
FY2024	40,961	40,961	-	202,426	20.2%
FY2023	46,188	46,188	-	184,306	25.1%
FY2022	36,342	36,342	-	168,236	21.6%
FY2021	32,781	32,781	-	169,073	19.4%
FY2020	37,251	37,251	-	174,644	21.3%
FY2019	35,957	35,957	-	168,821	21.3%
FY2018	30,949	30,949	-	164,511	18.8%
FY2017	28,826	28,826	-	156,756	18.4%
FY2016	27,295	27,295	-	155,689	17.5%

COLORADO STATE UNIVERSITY SYSTEM
 Required Supplemental Information
 Schedule of Proportionate Share of the PERA Health Care Trust Fund Net OPEB Liability
 June 30, 2025
 (Unaudited)
 (Amounts expressed in thousands)

Schedule of Proportionate Share of the PERA Health Care Trust Fund Net OPEB Liability

The amounts presented were determined as of the measurement date, which is the calendar year (CY) end that occurred within the System's fiscal year.

Calendar Year	Proportion of the Net OPEB Liability (A)	Proportionate Share of the Net OPEB Liability (B)	Covered Payroll (C)	Proportionate Share of the Net OPEB Liability as a Percentage of Covered Payroll (B/C)	Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability
CY2024	1.6%	\$ 7,548	190,515	4.0%	59.8%
CY2023	1.6%	11,706	181,237	6.5%	46.2%
CY2022	1.6%	13,124	163,118	8.0%	38.6%
CY2021	1.7%	14,260	158,293	9.0%	39.4%
CY2020	1.8%	16,928	164,741	10.3%	32.8%
CY2019	1.8%	20,626	165,000	12.5%	24.5%
CY2018	1.9%	25,735	160,119	16.1%	17.0%
CY2017	1.9%	25,008	156,229	16.0%	17.5%
CY2016	1.9%	24,904	151,664	16.4%	16.7%

COLORADO STATE UNIVERSITY SYSTEM
Required Supplemental Information
Schedule of Proportionate Share of the PERA Health Care Trust Fund Net OPEB Liability
June 30, 2025
(Unaudited)
(Amounts expressed in thousands)

Notes to Schedule of Proportionate Share of the PERA Health Care Trust Fund Net OPEB Liability

Significant Changes in Assumptions, Plan Provisions, or Other Inputs Affecting Trends in Actual Information

The following changes were effective for the December 31, 2024 measurement period:

- As of the December 31, 2024, measurement date, the fiduciary net position (FNP) and related disclosure components for the Health Care Trust Fund (HCTF) reflect payments related to the disaffiliation of Tri-County Health Department (Tri-County Health) as a PERA-affiliated employer, effective December 31, 2022. The employer disaffiliation payment allocations to the HCTF and Local Government Division Trust Fund were \$20 thousand and \$486 thousand, respectively.
- Salary scale assumptions were altered to better reflect actual experience.
- Rates of termination/withdrawal, retirement, and disability were revised to more closely reflect actual experience.
- The adjustments for credibility applied to the Pub-2010 mortality tables for active and retired lives, including beneficiaries, were updated based on experience. In addition, the mortality projection scale was updated to the 2024 adjusted scale MP-2021 to reflect future improvements in mortality for all groups.
- Participation rates were reduced.
- MAPD premium costs are no longer age graded.

The following changes were effective for the December 31, 2023 measurement period:

- As of the December 31, 2023, measurement date, the fiduciary net position (FNP) and related disclosure components for the Health Care Trust Fund (HCTF) reflect payments related to the disaffiliation of Tri-County Health Department (Tri-County Health) as a PERA-affiliated employer, effective December 31, 2022. As of December 31, 2023, year end, PERA recognized two additions for accounting and financial reporting purposes: a \$24.0 million payment received on December 4, 2023, and a \$2.0 million receivable. The employer disaffiliation payment and receivable allocations to the HCTF and Local Government Division Trust Fund were \$1.0 million and \$25.0 million, respectively.

The following changes were effective for the December 31, 2022 measurement period:

- Effective for the December 31, 2022, measurement date, the timing of the retirement decrement was adjusted to middle-of-year within the valuation programming used to determine the TOL, reflecting a recommendation from the 2022 actuarial audit report, dated October 14, 2022, summarizing the results of the actuarial audit performed on the December 31, 2021, actuarial valuation.

There were no changes effective for the December 31, 2021 measurement period.

COLORADO STATE UNIVERSITY SYSTEM
Required Supplemental Information
Schedule of Proportionate Share of the PERA Health Care Trust Fund Net OPEB Liability
June 30, 2025
(Unaudited)
(Amounts expressed in thousands)

The following changes were effective for the December 31, 2020 measurement period:

- Price inflation assumption decreased from 2.40 percent per year to 2.30 percent per year.
- Real rate of investment return assumption increased from 4.85 percent per year, net of investment expenses to 4.95 percent per year, net of investment expenses.
- Wage inflation assumption decreased from 3.50 percent per year to 3.00 percent per year.

There were no changes effective for the December 31, 2019 measurement period.

There were no changes effective for the December 31, 2018 measurement period.

There were no changes effective for the December 31, 2017 measurement period.

COLORADO STATE UNIVERSITY SYSTEM
Required Supplemental Information
Schedule of PERA Health Care Trust Fund OPEB Contributions
June 30, 2025
(Unaudited)
(Amounts expressed in thousands)

Schedule of PERA Health Care Trust Fund OPEB Contributions

The amounts presented are the contributions and payroll for each fiscal year (FY).

Fiscal Year End	Contractually Required Contributions (A)	Contributions in Relation to Contractually Required Contribution (B)	Contribution Deficiency (Excess) (A-B)	Covered Payroll (C)	Contributions as a Percentage of Covered Payroll (B/C)
FY2025	\$ 1,966	1,966	-	192,723	1.02%
FY2024	1,919	1,919	-	188,141	1.02%
FY2023	1,754	1,754	-	171,942	1.02%
FY2022	1,613	1,613	-	158,125	1.02%
FY2021	1,634	1,634	-	160,164	1.02%
FY2020	1,702	1,702	-	167,015	1.02%
FY2019	1,659	1,659	-	162,682	1.02%
FY2018	1,621	1,621	-	158,896	1.02%
FY2017	1,549	1,549	-	151,819	1.02%

COLORADO STATE UNIVERSITY SYSTEM
 Required Supplemental Information
 Schedule of Changes in the Net OPEB (Asset) Liability and Related Ratios
 June 30, 2025
 (Unaudited)
 (Amounts expressed in thousands)

Schedule of Changes in the OPEB Health Plan Trust Net OPEB (Asset) Liability and Related Ratios

The amounts presented were determined as of the measurement date, which is the calendar year (CY) end that occurred within CSU's fiscal year.

Net OPEB	CY2024	CY2023	CY2022
Total OPEB liability:			
Service cost	\$ 3,239	3,365	1,364
Interest	6,519	6,293	2,265
Changes of benefit terms	-	-	70,682
Differences between expected and actual experience	-2,695	109	-405
Changes of assumptions	-1,365	1,652	-14,035
Benefit payments	-3,977	-3,682	-1,944
Net change in total OPEB liability	1,721	7,737	57,927
Total OPEB liability - beginning	118,557	110,820	52,893
Total OPEB liability - ending	\$ 120,278	118,557	110,820
Plan fiduciary net position:			
Contributions-employer	\$ 4,294	3,781	677
Net investment income	6,750	6,517	-4,573
Benefit payments	-3,977	-3,682	-1,944
Administrative expense	-337	-318	-269
Net change in plan fiduciary net position	6,730	6,298	-6,109
Plan fiduciary net position - beginning	83,186	76,888	82,997
Plan fiduciary net position - ending	\$ 89,916	83,186	76,888
Net OPEB liability - ending	\$ 30,362	35,371	33,932
Plan fiduciary net position as a percentage of the total OPEB liability	74.8%	70.2%	69.4%
Covered-employee payroll	\$ 588,185	540,896	485,660
Net OPEB liability as a percentage of covered-employee payroll	5.2%	6.5%	7.0%

COLORADO STATE UNIVERSITY SYSTEM
Required Supplemental Information
Schedule of Changes in the Net OPEB (Asset) Liability and Related Ratios
June 30, 2025
(Unaudited)
(Amounts expressed in thousands)

Notes to Schedule of Changes in the OPEB Health Plan Trust Net OPEB (Asset) Liability and Related Ratios

Significant Changes in Assumptions, Plan Provisions, or Other Inputs Affecting Trends in Actual Information

The following changes were effective for the December 31, 2024 measurement period:

- The discount rate assumption was updated from 5.44 percent to 6.25 percent.
- The retirement, termination, salary-scale, and participation assumptions were updated based on an experience study conducted in 2025.
- Health care cost trend rates were updated based on a combination of historical experience and external market conditions.
- The expected return on assets was updated from 6.35 percent to 6.25 percent.
- The assumed 2025 medical claims were updated.

The following changes were effective for the December 31, 2023 measurement period:

- The discount rate assumption was updated from 5.60 percent to 5.44 percent.
- Expected claim costs were updated.

The following changes were effective for the December 31, 2022 measurement period:

- The discount rate assumption was updated from 4.25 percent to 5.60 percent.
- The investment return assumption was updated from 4.25 percent to 6.35 percent.
- The medical cost inflation assumption was updated from 6.00 percent through 2024 then decreasing 0.25 percent per year to 4.75 percent in 2029 and later to 6.50 percent in 2023, 6.25 percent in 2024, 5.75 percent in 2025 and then decreasing 0.25 percent per year to 4.75 percent in 2029 and later.
- The mortality improvement scale assumption was updated from Scale BB with generational projections to Scale MP-2021 with generational projections.
- Expected claim costs were updated.

COLORADO STATE UNIVERSITY SYSTEM
 Required Supplemental Information
 Schedule of Changes in the Net OPEB (Asset) Liability and Related Ratios
 June 30, 2025
 (Unaudited)
 (Amounts expressed in thousands)

Schedule of Changes in the Retiree Medical Subsidy for DCP Participants Net OPEB (Asset) Liability and Related Ratios

The amounts presented were determined as of the measurement date, which is the calendar year (CY) end that occurred within CSU's fiscal year.

Net OPEB	CY2021	CY2020	CY2019
Total OPEB liability:			
Service cost	\$ 1,407	1,461	1,148
Interest	1,845	1,776	1,775
Differences between expected and actual experience	-63	268	-50
Changes of assumptions	455	759	3,858
Benefit payments	-1,409	-1,232	-1,136
Net change in total OPEB liability	2,235	3,032	5,595
Total OPEB liability - beginning	41,904	38,872	33,277
Total OPEB liability - ending	\$ 44,139	41,904	38,872
Plan fiduciary net position:			
Contributions-employer	\$ -	-	-
Net investment income	4,500	3,810	5,699
Benefit payments	-1,409	-1,232	-1,136
Administrative expense	-56	-55	-52
Net change in plan fiduciary net position	3,035	2,523	4,511
Plan fiduciary net position - beginning	51,037	48,514	44,003
Plan fiduciary net position - ending	\$ 54,072	51,037	48,514
Net OPEB asset - ending	\$ -9,933	-9,133	-9,642
Plan fiduciary net position as a percentage of the total OPEB liability	122.5%	121.8%	124.8%
Covered-employee payroll	\$ 435,891	433,860	413,252
Net OPEB asset as a percentage of covered-employee payroll	-2.3%	-2.1%	-2.3%

COLORADO STATE UNIVERSITY SYSTEM
 Required Supplemental Information
 Schedule of Changes in the Net OPEB (Asset) Liability and Related Ratios
 June 30, 2025
 (Unaudited)
 (Amounts expressed in thousands)

Schedule of Changes in the Retiree Medical Subsidy for DCP Participants Net OPEB (Asset) Liability and Related Ratios

The amounts presented were determined as of the measurement date, which is the calendar year (CY) end that occurred within CSU's fiscal year.

Net OPEB	CY2018	CY2017	CY2016
Total OPEB liability:			
Service cost	\$ 1,743	1,648	N/A
Interest	1,913	1,815	N/A
Differences between expected and actual experience	377	-243	N/A
Changes of assumptions	-6,817	285	N/A
Benefit payments	-1,032	-903	N/A
Net change in total OPEB liability	-3,816	2,602	N/A
Total OPEB liability - beginning	37,093	34,491	N/A
Total OPEB liability - ending	\$ 33,277	37,093	34,491
Plan fiduciary net position:			
Contributions-employer	\$ -	1,850	N/A
Net investment income	-1,486	3,114	N/A
Benefit payments	-1,032	-903	N/A
Administrative expense	-35	-47	N/A
Net change in plan fiduciary net position	-2,553	4,014	N/A
Plan fiduciary net position - beginning	46,556	42,542	N/A
Plan fiduciary net position - ending	\$ 44,003	46,556	42,542
Net OPEB asset - ending	\$ -10,726	-9,463	-8,051
Plan fiduciary net position as a percentage of the total OPEB liability	132.2%	125.5%	123.3%
Covered-employee payroll	\$ 391,638	370,767	348,547
Net OPEB asset as a percentage of covered-employee payroll	-2.7%	-2.6%	-2.3%

COLORADO STATE UNIVERSITY SYSTEM
Required Supplemental Information
Schedule of Changes in the Net OPEB (Asset) Liability and Related Ratios
June 30, 2025
(Unaudited)
(Amounts expressed in thousands)

Notes to Schedule of Changes in the Retiree Medical Subsidy for DCP Participants Net OPEB (Asset) Liability and Related Ratios

Significant Changes in Assumptions, Plan Provisions, or Other Inputs Affecting Trends in Actual Information

The following changes were effective for the December 31, 2021 measurement period:

- The discount rate/investment return assumption was updated from 4.33 percent to 4.25 percent.
- The medical cost inflation assumption was updated from 6.25 percent for 2021 declining 0.25 percent per year to 5.00 percent for 2026 and after to 6.00 percent through 2024 decreasing 0.25 percent per year to 4.75 percent in 2029 and after.

The following changes were effective for the December 31, 2020 measurement period:

- The discount rate/investment return assumption was updated from 4.47 percent to 4.33 percent.
- The medical cost inflation assumption was updated from 6.25 percent for 2020 declining 0.25 percent per year to 5.00 percent for 2025 and after to 6.25 percent for 2021 declining 0.25 percent per year to 5.00 percent for 2026 and after.

The following changes were effective for the December 31, 2019 measurement period:

- The discount rate/investment rate of return assumption was updated to 4.47 percent.
- The mortality assumption used the Pri-2012 mortality tables with separate rates for males and females and generational projection using improvement scale BB.

The following changes were effective for the December 31, 2018 measurement period:

- The discount rate/investment rate of return assumption was updated to 5.24 percent.
- The mortality assumption used the RP-2018 mortality tables with separate rates for males and females and generational projection using improvement scale BB.

The following changes were effective for the December 31, 2017 measurement period:

- The discount rate/investment rate of return assumption was updated to 5.23 percent.
- The mortality assumption used the RP-2017 mortality tables with separate rates for males and females and generational projection using improvement scale BB.

The following changes were effective for the December 31, 2016 measurement period:

- The discount rate/investment rate of return assumption was updated to 5.33 percent.
- The mortality assumption used the RP-2016 mortality tables with separate rates for males and females with generational projection using improvement scale BB.

COLORADO STATE UNIVERSITY SYSTEM
 Required Supplemental Information
 Schedule of Changes in the Net OPEB (Asset) Liability and Related Ratios
 June 30, 2025
 (Unaudited)
 (Amounts expressed in thousands)

Schedule of Changes in the Retiree Medical Subsidy for PERA Participants Net OPEB (Asset) Liability and Related Ratios

The amounts presented were determined as of the measurement date, which is the calendar year (CY) end that occurred within CSU's fiscal year.

Net OPEB	CY2021	CY2020	CY2019
Total OPEB liability:			
Service cost	\$ 81	85	79
Interest	804	845	970
Differences between expected and actual experience	60	459	-
Changes of assumptions	-11,491	-795	232
Benefit payments	-912	-909	-904
Net change in total OPEB liability	-11,458	-315	377
Total OPEB liability - beginning	18,947	19,262	18,885
Total OPEB liability - ending	\$ 7,489	18,947	19,262
Plan fiduciary net position:			
Contributions-employer	\$ -	-	-
Net investment income	2,326	1,970	3,045
Benefit payments	-912	-909	-904
Administrative expense	-45	-32	-52
Net change in plan fiduciary net position	1,369	1,029	2,089
Plan fiduciary net position - beginning	26,301	25,272	23,183
Plan fiduciary net position - ending	\$ 27,670	26,301	25,272
Net OPEB (asset) liability - ending	\$ -20,181	-7,354	-6,010
Plan fiduciary net position as a percentage of the total OPEB liability	369.5%	138.8%	131.2%
Covered-employee payroll	\$ 9,755	11,879	12,247
Net OPEB (asset) liability as a percentage of covered-employee payroll	-206.9%	-61.9%	-49.1%

COLORADO STATE UNIVERSITY SYSTEM
 Required Supplemental Information
 Schedule of Changes in the Net OPEB (Asset) Liability and Related Ratios
 June 30, 2025
 (Unaudited)
 (Amounts expressed in thousands)

Schedule of Changes in the Retiree Medical Subsidy for PERA Participants Net OPEB (Asset) Liability and Related Ratios

The amounts presented were determined as of the measurement date, which is the calendar year (CY) end that occurred within CSU's fiscal year.

Net OPEB	CY2018	CY2017	CY2016
Total OPEB liability:			
Service cost	\$ 320	376	N/A
Interest	2,349	2,332	N/A
Differences between expected and actual experience	-6,950	-90	N/A
Changes of assumptions	-20,963	119	N/A
Benefit payments	-1,562	-1,569	N/A
Net change in total OPEB liability	-26,806	1,168	N/A
Total OPEB liability - beginning	45,691	44,523	N/A
Total OPEB liability - ending	\$ 18,885	45,691	44,523
Plan fiduciary net position:			
Contributions-employer	\$ 952	2,011	N/A
Net investment income	-802	1,628	N/A
Benefit payments	-1,562	-1,569	N/A
Administrative expense	-25	-34	N/A
Net change in plan fiduciary net position	-1,437	2,036	N/A
Plan fiduciary net position - beginning	24,620	22,584	N/A
Plan fiduciary net position - ending	\$ 23,183	24,620	22,584
Net OPEB (asset) liability - ending	\$ -4,298	21,071	21,939
Plan fiduciary net position as a percentage of the total OPEB liability	122.8%	53.9%	50.7%
Covered-employee payroll	\$ 13,638	15,721	17,415
Net OPEB (asset) liability as a percentage of covered-employee payroll	-31.5%	134.0%	126.0%

COLORADO STATE UNIVERSITY SYSTEM
Required Supplemental Information
Schedule of Changes in the Net OPEB (Asset) Liability and Related Ratios
June 30, 2025
(Unaudited)
(Amounts expressed in thousands)

Notes to Schedule of Changes in the Retiree Medical Subsidy for PERA Participants Net OPEB (Asset) Liability and Related Ratios

Significant Changes in Assumptions, Plan Provisions, or Other Inputs Affecting Trends in Actual Information

The following changes were effective for the December 31, 2021 measurement period:

- The discount rate/investment return assumption was updated from 4.33 percent to 4.25 percent.
- The medical cost inflation assumption was updated from 6.25 percent for 2021 declining 0.25 percent per year to 5.00 percent for 2026 and after to 6.00 percent through 2024 then decreasing 0.25 percent per year to 4.75 percent in 2029 and later.
- Expected claim costs were updated.

The following changes were effective for the December 31, 2020 measurement period:

- The discount rate/investment return assumption was updated from 4.47 percent to 4.33 percent.
- The medical cost inflation assumption was updated from 6.25 percent for 2020 declining 0.25 percent per year to 5.00 percent for 2025 and after to 6.25 percent for 2021 declining 0.25 percent per year to 5.00 percent for 2026 and after.

The following changes were effective for the December 31, 2019 measurement period:

- The discount rate/investment rate of return assumption was updated to 4.47 percent.
- The mortality assumption used the Pri-2012 mortality tables with separate rates for males and females and generational projection using improvement scale BB.

The following changes were effective for the December 31, 2018 measurement period:

- The discount rate/investment rate of return assumption was updated to 5.24 percent.
- The mortality assumption used the RP-2018 mortality tables with separate rates for males and females and generational projection using improvement scale BB.

The following changes were effective for the December 31, 2017 measurement period:

- The discount rate/investment rate of return assumption was updated to 5.23 percent.
- The mortality assumption used the RP-2017 mortality tables with separate rates for males and females and generational projection using improvement scale BB.

The following changes were effective for the December 31, 2016 measurement period:

- The discount rate/investment rate of return assumption was updated to 5.33 percent.
- The mortality assumption used the RP-2016 mortality tables with separate rates for males and females with generational projection using improvement scale BB.

COLORADO STATE UNIVERSITY SYSTEM
 Required Supplemental Information
 Schedule of Changes in the Net OPEB (Asset) Liability and Related Ratios
 June 30, 2025
 (Unaudited)
 (Amounts expressed in thousands)

Schedule of Changes in the Retiree Umbrella Prescription Plan PERA Participants Net OPEB (Asset) Liability and Related Ratios

The amounts presented were determined as of the measurement date, which is the calendar year (CY) end that occurred within CSU's fiscal year.

Net OPEB	CY2021	CY2020	CY2019
Total OPEB liability:			
Service cost	\$ 12	13	13
Interest	117	117	138
Differences between expected and actual experience	-111	101	-147
Changes of assumptions	-1,398	-96	40
Benefit payments	-79	-55	-47
Net change in total OPEB liability	-1,459	80	-3
Total OPEB liability - beginning	2,724	2,644	2,647
Total OPEB liability - ending	\$ 1,265	2,724	2,644
Plan fiduciary net position:			
Contributions-employer	\$ 76	124	133
Net investment income	103	87	116
Benefit payments	-79	-55	-47
Administrative expense	-37	-34	-50
Net change in plan fiduciary net position	63	122	152
Plan fiduciary net position - beginning	1,192	1,070	918
Plan fiduciary net position - ending	\$ 1,255	1,192	1,070
Net OPEB liability - ending	\$ 10	1,532	1,574
Plan fiduciary net position as a percentage of the total OPEB liability	99.2%	43.8%	40.5%
Covered-employee payroll	\$ 9,755	11,879	12,247
Net OPEB liability as a percentage of covered-employee payroll	0.1%	12.9%	12.9%

COLORADO STATE UNIVERSITY SYSTEM
 Required Supplemental Information
 Schedule of Changes in the Net OPEB (Asset) Liability and Related Ratios
 June 30, 2025
 (Unaudited)
 (Amounts expressed in thousands)

Schedule of Changes in the Retiree Umbrella Prescription Plan PERA Participants Net OPEB (Asset) Liability and Related Ratios

The amounts presented were determined as of the measurement date, which is the calendar year (CY) end that occurred within CSU's fiscal year.

Net OPEB	CY2018	CY2017	CY2016
Total OPEB liability:			
Service cost	\$ 24	28	N/A
Interest	179	182	N/A
Differences between expected and actual experience	-466	-147	N/A
Changes of assumptions	-488	4	N/A
Benefit payments	-53	-65	N/A
Net change in total OPEB liability	-804	2	N/A
Total OPEB liability - beginning	3,451	3,449	N/A
Total OPEB liability - ending	\$ 2,647	3,451	3449
Plan fiduciary net position:			
Contributions-employer	\$ 274	234	N/A
Net investment income	-28	38	N/A
Benefit payments	-53	-65	N/A
Administrative expense	-34	-46	N/A
Net change in plan fiduciary net position	159	161	N/A
Plan fiduciary net position - beginning	759	598	N/A
Plan fiduciary net position - ending	\$ 918	759	598
Net OPEB liability - ending	\$ 1,729	2,692	2,851
Plan fiduciary net position as a percentage of the total OPEB liability	34.7%	22.0%	17.3%
Covered-employee payroll	\$ 13,638	15,721	17,415
Net OPEB liability as a percentage of covered-employee payroll	12.7%	17.1%	16.4%

COLORADO STATE UNIVERSITY SYSTEM
Required Supplemental Information
Schedule of Changes in the Net OPEB (Asset) Liability and Related Ratios
June 30, 2025
(Unaudited)
(Amounts expressed in thousands)

Notes to Schedule of Changes in the Retiree Umbrella Prescription Plan PERA Participants Net OPEB (Asset) Liability and Related Ratios

Significant Changes in Assumptions, Plan Provisions, or Other Inputs Affecting Trends in Actual Information

The following changes were effective for the December 31, 2021 measurement period:

- The discount rate/investment return assumption was updated from 4.33 percent to 4.25 percent.
- The medical cost inflation assumption was updated from 6.25 percent for 2021 declining 0.25 percent per year to 5.00 percent for 2026 and after to 6.00 percent through 2024 then decreasing 0.25 percent per year to 4.75 percent in 2029 and later.
- Expected claim costs were updated to better reflect current expectations.

The following changes were effective for the December 31, 2020 measurement period:

- The discount rate/investment return assumption was updated from 4.47 percent to 4.33 percent.
- The medical cost inflation assumption was updated from 6.25 percent for 2020 declining 0.25 percent per year to 5.00 percent for 2025 and after to 6.25 percent for 2021 declining 0.25 percent per year to 5.00 percent for 2026 and after.

The following changes were effective for the December 31, 2019 measurement period:

- The discount rate/investment rate of return assumption was updated to 4.47 percent.
- The mortality assumption used the Pri-2012 mortality tables with separate rates for males and females and generational projection using improvement scale BB.

The following changes were effective for the December 31, 2018 measurement period:

- The discount rate/investment rate of return assumption was updated to 5.24 percent.
- The mortality assumption used the RP-2018 mortality tables with separate rates for males and females and generational projection using improvement scale BB.

The following changes were effective for the December 31, 2017 measurement period:

- The discount rate/investment rate of return assumption was updated to 5.23 percent.
- The mortality assumption used the RP-2017 mortality tables with separate rates for males and females and generational projection using improvement scale BB.

The following changes were effective for the December 31, 2016 measurement period:

- The discount rate/investment rate of return assumption was updated to 5.33 percent.
- The mortality assumption used the RP-2016 mortality tables with separate rates for males and females with generational projection using improvement scale BB.

COLORADO STATE UNIVERSITY SYSTEM
 Required Supplemental Information
 Schedule of Changes in the Net OPEB (Asset) Liability and Related Ratios
 June 30, 2025
 (Unaudited)
 (Amounts expressed in thousands)

Schedule of Changes in the Long-Term Disability Income Replacement Plan Net OPEB (Asset) Liability and Related Ratios

The amounts presented were determined as of the measurement date, which is the calendar year (CY) end that occurred within CSU's fiscal year.

Net OPEB	CY2024	CY2023	CY2022	CY2021	CY2020
Total OPEB liability:					
Service cost	\$ 1,207	1,263	1,974	1,843	1,814
Interest	950	897	781	736	671
Changes of benefit terms	-	-	-	-	-
Differences between expected and actual experience	-738	356	-800	-71	846
Changes of assumptions	-725	-	-5,793	124	265
Benefit payments	-1,632	-1,595	-1,129	-1,056	-1,087
Net change in total OPEB liability	-938	921	-4,967	1,576	2,509
Total OPEB liability - beginning	14,562	13,641	18,608	17,032	14,523
Total OPEB liability - ending	\$ 13,624	14,562	13,641	18,608	17,032
Plan fiduciary net position:					
Contributions-employee/member	\$ 2,538	2,249	1,982	1,930	1,924
Net investment income	1,376	1,272	-799	1,143	955
Benefit payments	-1,632	-1,595	-1,129	-1,056	-1,087
Administrative expense	-39	-49	-37	-37	-39
Net change in plan fiduciary net position	2,243	1,877	17	1,980	1,753
Plan fiduciary net position - beginning	17,227	15,350	15,333	13,353	11,600
Plan fiduciary net position - ending	\$ 19,470	17,227	15,350	15,333	13,353
Net OPEB (asset) liability - ending	\$ -5,846	-2,665	-1,709	3,275	3,679
Plan fiduciary net position as a percentage					
total OPEB liability of the	142.9%	118.3%	112.5%	82.4%	78.4%
Covered-employee payroll	\$ 639,097	581,564	515,653	477,727	475,490
Net OPEB (asset) liability as a percentage of covered-employee payroll	-0.9%	-0.5%	-0.3%	0.7%	0.8%

COLORADO STATE UNIVERSITY SYSTEM
 Required Supplemental Information
 Schedule of Changes in the Net OPEB (Asset) Liability and Related Ratios
 June 30, 2025
 (Unaudited)
 (Amounts expressed in thousands)

Schedule of Changes in the Long-Term Disability Income Replacement Plan Net OPEB (Asset) Liability and Related Ratios

The amounts presented were determined as of the measurement date, which is the calendar year (CY) end that occurred within CSU's fiscal year.

Net OPEB	CY2019	CY2018	CY2017	CY2016
Total OPEB liability:				
Service cost	\$ 1,294	1,476	1,407	N/A
Interest	540	530	499	N/A
Changes of benefit terms	3,174	-	-	N/A
Differences between expected and actual experience	134	-2,400	-221	N/A
Changes of assumptions	851	-466	69	N/A
Benefit payments	-946	-916	-855	N/A
Net change in total OPEB liability	5,047	-1,776	899	N/A
Total OPEB liability - beginning	9,476	11,252	10,353	N/A
Total OPEB liability - ending	\$ 14,523	9,476	11,252	10,353
Plan fiduciary net position:				
Contributions-employee/member	\$ 1,642	1,580	1,515	N/A
Net investment income	1,238	-312	601	N/A
Benefit payments	-946	-916	-855	N/A
Administrative expense	-53	-46	-68	N/A
Net change in plan fiduciary net position	1,881	306	1,193	N/A
Plan fiduciary net position - beginning	9,719	9,413	8,220	N/A
Plan fiduciary net position - ending	\$ 11,600	9,719	9,413	8,220
Net OPEB (asset) liability - ending	\$ 2,923	-243	1,839	2,133
Plan fiduciary net position as a percentage of the total OPEB liability	79.9%	102.6%	83.7%	79.4%
Covered-employee payroll	\$ 454,311	432,046	411,443	389,965
Net OPEB (asset) liability as a percentage of covered-employee payroll	0.6%	-0.1%	0.4%	0.5%

COLORADO STATE UNIVERSITY SYSTEM
Required Supplemental Information
Schedule of Changes in the Net OPEB (Asset) Liability and Related Ratios
June 30, 2025
(Unaudited)
(Amounts expressed in thousands)

Notes to Schedule of Changes in the Long-Term Disability Income Replacement Plan Net OPEB (Asset) Liability and Related Ratios

Significant Changes in Assumptions, Plan Provisions, or Other Inputs Affecting Trends in Actual Information

The following changes were effective for the December 31, 2024 measurement period:

- The discount rate assumption was updated from 6.35 percent to 6.25 percent.
- The retirement, termination, salary-scale, and disability offset assumptions were updated based on the experience study conducted in 2025.
- The expected return on assets was updated from 6.35 percent to 6.25 percent.

There were no changes effective for the December 31, 2023 measurement period.

The following changes were effective for the December 31, 2022 measurement period:

- The discount rate assumption was updated from 3.90 percent to 6.35 percent.
- The investment return assumption was updated from 4.25 percent to 6.35 percent.
- The disabled mortality assumption, which is a combination of mortality and recovery rates, was updated from the 1987 GLTD table to the 2012 GLTD table with adjustments to reflect findings from the 2019 GLTD experience study.
- The mortality improvement scale assumption was updated from Scale BB with generational projections to Scale MP-2021 with generational projections.
- There has been a change in valuation software since the last valuation. The liability amounts calculated under the new and old methods are substantially the same.

The following changes were effective for the December 31, 2021 measurement period:

- The discount rate assumption was updated from 4.01 percent to 3.90 percent.
- The investment return assumption was updated from 4.33 percent to 4.25 percent.

The following changes were effective for the December 31, 2020 measurement period:

- The discount rate assumption was updated from 4.25 percent to 4.01 percent.
- The investment return assumption was updated from 4.47 percent to 4.33 percent.

COLORADO STATE UNIVERSITY SYSTEM
Required Supplemental Information
Schedule of Changes in the Net OPEB (Asset) Liability and Related Ratios
June 30, 2025
(Unaudited)
(Amounts expressed in thousands)

The following changes were effective for the December 31, 2019 measurement period:

- The discount rate was updated to 4.25 percent.
- The investment rate of return assumption was updated to 4.47 percent.
- The mortality assumption used the Pri-2012 mortality tables with separate rates for males and females and generational projection using improvement scale BB.

The following changes were effective for the December 31, 2018 measurement period:

- The discount rate was updated to 5.24 percent.
- The investment rate of return assumption was updated to 5.24 percent.
- The mortality assumption used the RP-2018 mortality tables with separate rates for males and females and generational projection using improvement scale BB.

The following changes were effective for the December 31, 2017 measurement period:

- The discount rate was updated to 4.91 percent.
- The investment rate of return assumption was updated to 5.23 percent.
- The mortality assumption used the RP-2017 mortality tables with separate rates for males and females and generational projection using improvement scale BB.

The following changes were effective for the December 31, 2016 measurement period:

- The discount rate was updated to 5.03 percent.
- The investment rate of return assumption was updated to 5.33 percent.
- The mortality assumption used the RP-2016 mortality tables with separate rates for males and females with generational projection using improvement scale BB.

COLORADO STATE UNIVERSITY SYSTEM
Required Supplemental Information
Schedule of OPEB Contributions
June 30, 2025
(Unaudited)
(Amounts expressed in thousands)

Schedule of OPEB Health Plan Trust OPEB Contributions

The amounts presented are the contributions and payroll for each fiscal year.

Fiscal Year End	Actuarially Determined Contributions (A)	Contributions in Relation to the Actuarially Determined Contributions (B)	Contribution Deficiency (Excess) (A-B)	Covered- Employee Payroll (C)	Contributions as a Percentage of Covered-Employee Payroll (B/C)
FY2025	\$ 5,603	5,603	-	603,247	0.9%
FY2024	3,442	3,442	-	570,561	0.6%
FY2023	3,682	3,682	-	508,586	0.7%

Notes To Schedule of OPEB Health Plan Trust OPEB Contributions

Valuation date	The valuation dates are biennial dates as of January 1. As of fiscal year ended June 30, 2025, the valuation date was January 1, 2025.
Methods and assumptions used to determine contribution rates:	
Actuarial cost method	Entry age normal, level percent of pay
Amortization method	20 years closed
Amortization period	20 years
Asset valuation method	Market value
Inflation	Starting in fiscal year ended June 30, 2025, inflation became N/A due to the results of the experience study. In prior years, inflation was 2.5 percent.
Investment rate of return	6.25%
Salary increases	N/A
Healthcare cost trend rates	6.50 percent in 2025, 6.50 percent in 2026 and then decreasing 0.25 percent per year to 4.75 percent in 2033 and later.
Mortality	Separate mortality rates for non-annuitants (based on Pri-2012 "Employees" sex-distinct tables and projected generationally using Scale MP-2021) and annuitants (based on Pri-2012 "Non-Disabled Annuitants" sex-distinct tables and projected generationally using Scale MP-2021).

COLORADO STATE UNIVERSITY SYSTEM
Required Supplemental Information
Schedule of OPEB Contributions
June 30, 2025
(Unaudited)
(Amounts expressed in thousands)

Schedule of Retiree Medical Subsidy for DCP Participants OPEB Contributions

The amounts presented are the contributions and payroll for each fiscal year.

Fiscal Year End	Actuarially Determined Contributions (A)	Contributions in Relation to the Actuarially Determined Contributions (B)	Contribution Deficiency (Excess) (A-B)	Covered- Employee Payroll (C)	Contributions as a Percentage of Covered- Employee Payroll (B/C)
FY2022	\$ 995	272	723	449,233	0.1%
FY2021	1,102	-	1,102	435,013	0.0%
FY2020	1,140	-	1,140	427,749	0.0%
FY2019	790	-	790	400,207	0.0%
FY2018	1,340	-	1,340	381,584	0.0%
FY2017	1,296	4,070	-2,774	359,213	1.1%

Notes To Schedule of Retiree Medical Subsidy for DCP Participants OPEB Contributions

Valuation date The valuation dates are biennial dates as of January 1. As of fiscal year ended June 30, 2022, the valuation date was January 1, 2021.

Methods and assumptions used to determine contribution rates:

Actuarial cost method	Entry age normal, level percent of pay
Amortization method	30 years open
Amortization period	30 years
Asset valuation method	Market value
Inflation	Starting in fiscal year ended June 30, 2019, inflation became 2.50 percent. In prior years, inflation was 3.00 percent.
Investment rate of return	4.25%
Salary increases	N/A
Cost-of-living adjustments	N/A
Healthcare cost trend rates	6.00 percent through 2024 then decreasing by 0.25 percent per year to 4.75 percent in 2029 and later.
Mortality	Separate mortality rates for non-annuitants (based on Pri-2012 "Employees" sex-distinct tables and projected generationally using Scale BB) and annuitants (based on Pri-2012 "Non-Disabled Annuitants" sex-distinct tables and projected generationally using Scale BB). In fiscal year ended June 30, 2019, the mortality assumption used the RP-2018 mortality tables with separate rates for males and females and generational projection using improvement scale BB. In fiscal year ended June 30, 2018, the mortality assumption used the RP-2017 mortality tables with separate rates for males and females and generational projection using improvement scale BB. In fiscal year ended June 30, 2017, the mortality assumption used the RP-2016 mortality tables with separate rates for males and females and generational projection using improvement scale BB.

COLORADO STATE UNIVERSITY SYSTEM
Required Supplemental Information
Schedule of OPEB Contributions
June 30, 2025
(Unaudited)
(Amounts expressed in thousands)

Schedule of Retiree Medical Subsidy for PERA Participants OPEB Contributions

The amounts presented are the contributions and payroll for each fiscal year.

Fiscal Year End	Actuarially Determined Contributions (A)	Contributions in Relation to the Actuarially Determined Contributions (B)	Contribution Deficiency (Excess) (A-B)	Covered- Employee Payroll (C)	Contributions as a Percentage of Covered- Employee Payroll (B/C)
FY2022	\$ -	-	-	9,517	0.0%
FY2021	-	-	-	10,741	0.0%
FY2020	-	-	-	12,095	0.0%
FY2019	-	-	-	12,573	0.0%
FY2018	1,942	1,942	-	14,903	13.0%
FY2017	1,981	1,981	-	16,396	12.1%

Notes To Schedule of Retiree Medical Subsidy for PERA Participants OPEB Contributions

Valuation date The valuation dates are biennial dates as of January 1. As of fiscal year ended June 30, 2022, the valuation date was January 1, 2021.

Methods and assumptions used to determine contribution rates:

Actuarial cost method	Entry age normal, level percent of pay
Amortization method	30 years closed
Amortization period	16 years
Asset valuation method	Market value
Inflation	Starting in fiscal year ended June 30, 2019, inflation became 2.50 percent. In prior years, inflation was 3.00 percent.
Investment rate of return	4.25%
Salary increases	N/A
Cost-of-living adjustments	N/A
Healthcare cost trend rates	6.00 percent through 2024 then decreasing by 0.25 percent per year to 4.75 percent in 2029 and later.
Mortality	Separate mortality rates for non-annuitants (based on Pri-2012 "Employees" sex-distinct tables and projected generationally using Scale BB) and annuitants (based on Pri-2012 "Non-Disabled Annuitants" sex-distinct tables and projected generationally using Scale BB). In fiscal year ended June 30, 2019, the mortality assumption used the RP-2018 mortality tables with separate rates for males and females and generational projection using improvement scale BB. In fiscal year ended June 30, 2018, the mortality assumption used the RP-2017 mortality tables with separate rates for males and females and generational projection using improvement scale BB. In fiscal year ended June 30, 2017, the mortality assumption used the RP-2016 mortality tables with separate rates for males and females and generational projection using improvement scale BB.

COLORADO STATE UNIVERSITY SYSTEM
Required Supplemental Information
Schedule of OPEB Contributions
June 30, 2025
(Unaudited)
(Amounts expressed in thousands)

Schedule of Retiree Umbrella Prescription Plan PERA Participants OPEB Contributions

The amounts presented are the contributions and payroll for each fiscal year.

Fiscal Year End	Actuarially Determined Contributions (A)	Contributions in Relation to the Actuarially Determined Contributions (B)	Contribution Deficiency (Excess) (A-B)	Covered- Employee Payroll (C)	Contributions as a Percentage of Covered- Employee Payroll (B/C)
FY2022	\$ 6	6	-	9,517	0.1%
FY2021	135	135	-	10,741	1.3%
FY2020	136	136	-	12,095	1.1%
FY2019	151	151	-	12,573	1.2%
FY2018	232	232	-	14,903	1.6%
FY2017	240	240	-	16,396	1.5%

Notes To Schedule of Retiree Umbrella Prescription Plan PERA Participants OPEB Contributions

Valuation date The valuation dates are biennial dates as of January 1. As of fiscal year ended June 30, 2022, the valuation date was January 1, 2021.

Methods and assumptions used to determine contribution rates:

Actuarial cost method	Entry age normal, level percent of pay
Amortization method	30 years closed
Amortization period	16 years
Asset valuation method	Market value
Inflation	Starting in fiscal year ended June 30, 2019, inflation became 2.50 percent. In prior years, inflation was 3.00 percent.
Investment rate of return	4.25%
Salary increases	N/A
Cost-of-living adjustments	N/A
Healthcare cost trend rates	6.00 percent through 2024 then decreasing by 0.25 percent per year to 4.75 percent in 2029 and later.
Mortality	Separate mortality rates for non-annuitants (based on Pri-2012 "Employees" sex-distinct tables and projected generationally using Scale BB) and annuitants (based on Pri-2012 "Non-Disabled Annuitants" sex-distinct tables and projected generationally using Scale BB). In fiscal year ended June 30, 2019, the mortality assumption used the RP-2018 mortality tables with separate rates for males and females and generational projection using improvement scale BB. In fiscal year ended June 30, 2018, the mortality assumption used the RP-2017 mortality tables with separate rates for males and females and generational projection using improvement scale BB. In fiscal year ended June 30, 2017, the mortality assumption used the RP-2016 mortality tables with separate rates for males and females and generational projection using improvement scale BB.

COLORADO STATE UNIVERSITY SYSTEM
 Required Supplemental Information
 Schedule of OPEB Contributions
 June 30, 2025
 (Unaudited)
 (Amounts expressed in thousands)

Schedule of Long-Term Disability Income Replacement Plan OPEB Contributions

The amounts presented are the contributions and payroll for each fiscal year.

Fiscal Year End	Actuarially Determined Contributions (A)	Contributions in Relation to the Actuarially Determined Contributions (B)	Contribution Deficiency (Excess) (A-B)	Covered- Employee Payroll (C)	Contributions as a Percentage of Covered- Employee Payroll (B/C)
FY2025	936	2,604	-1,668	658,002	0.4%
FY2024	1,118	2,402	-1,284	616,856	0.4%
FY2023	1,205	2,103	-898	542,737	0.4%
FY2022	2,007	1,948	59	492,124	0.4%
FY2021	1,900	1,927	-27	476,139	0.4%
FY2020	1,869	1,787	82	469,535	0.4%
FY2019	1,286	1,610	-324	440,686	0.4%
FY2018	1,426	1,550	-124	421,858	0.4%
FY2017	1,373	1,478	-105	400,340	0.4%

COLORADO STATE UNIVERSITY SYSTEM
 Required Supplemental Information
 Schedule of OPEB Contributions
 June 30, 2025
 (Unaudited)
 (Amounts expressed in thousands)

Notes to Schedule of Long-Term Disability Income Replacement Plan OPEB Contributions

Valuation date	The valuation dates are biennial dates as of January 1. As of fiscal year ended June 30, 2025, the valuation date was January 1, 2025.
Methods and assumptions used to determine contribution rates:	
Actuarial cost method	Entry age normal, level percent of pay
Amortization method	20 years closed
Amortization period	20 years
Asset valuation method	Market value
Inflation	Starting in fiscal year ended June 30, 2025, inflation became N/A due to the results of the experience study. Starting in fiscal year ended June 30, 2019, inflation became 2.50 percent. In prior years, inflation was 3.00 percent.
Investment rate of return	6.25%
Salary increases	5.30%
Healthcare cost trend rates	N/A
Mortality	<p>Separate mortality rates for non-annuitants (based on Pri-2012 "Employees" sex-distinct tables and projected generationally using Scale MP-2021) and annuitants (based on Pri-2012 "Non-Disabled Annuitants" sex-distinct tables and projected generationally using Scale MP-2021). In fiscal years ended June 30, 2020 through June 30, 2022, the mortality assumption used the Pri-2012 mortality tables and projected generationally using Scale BB. In fiscal year ended June 30, 2019, the mortality assumption used the RP-2018 mortality tables with separate rates for males and females and generational projection using improvement scale BB. In fiscal year ended June 30, 2018, the mortality assumption used the RP-2017 mortality tables with separate rates for males and females and generational projection using improvement scale BB. In fiscal year ended June 30, 2017, the mortality assumption used the RP-2016 mortality tables with separate rates for males and females and generational projection using improvement scale BB.</p> <p>Starting in fiscal year ended June 30, 2023, long-term disabled participant mortality was based on the 2012 Group Long-Term Disability table published by the Society of Actuaries with a three-month elimination period, with margin removed, with the following duration-based adjustments to recovery rates to reflect findings from the 2019 GLTD experience study: plus 40.0 percent for the first four years of disability and plus 18.0 percent for later durations. In prior years, long-term disabled participant mortality was based on the 1987 Commissioner's Group Disability Table with a three-month elimination period.</p>

COLORADO STATE UNIVERSITY SYSTEM OTHER POSTEMPLOYMENT BENEFITS
 Required Supplemental Information
 Schedule of Changes in the OPEB (Asset) Liability and Related Ratios
 June 30, 2025
 (Unaudited)
 (Amounts expressed in thousands)

Schedule of Changes in the OPEB Health Plan Trust OPEB (Asset) Liability and Related Ratios

The amounts presented are for each fiscal year.

Net OPEB	FY2025	FY2024	FY2023
Total OPEB liability:			
Service cost	\$ 3,150	3,268	1,438
Interest	6,891	6,437	2,282
Plan amendments	-	-	70,683
Demographics losses (gains)	-2,128	-81	437
Assumption changes	7,557	-7,869	-11,480
Benefit payments	-4,680	-3,846	-2,797
Contributions-employee/member	16	17	17
Net change in total OPEB liability	10,806	-2,074	60,580
Total OPEB liability - beginning	112,150	114,224	53,644
Total OPEB liability - ending	\$ 122,956	112,150	114,224
Plan fiduciary net position:			
Contributions-employer	5,603	3,442	3,682
Contributions-employee/member	16	17	17
Net investment income	8,467	6,130	4,328
Benefit payments	-4,680	-3,846	-2,797
Administrative expense	-365	-336	-290
Net change in plan fiduciary net position	9,041	5,407	4,940
Plan fiduciary net position - beginning	87,228	81,821	76,881
Plan fiduciary net position - ending	\$ 96,269	87,228	81,821
Net OPEB liability - ending	\$ 26,687	24,922	32,403
Plan fiduciary net position as a percentage of the total OPEB liability			
	78.3%	77.8%	71.6%

COLORADO STATE UNIVERSITY SYSTEM OTHER POSTEMPLOYMENT BENEFITS
 Required Supplemental Information
 Schedule of Changes in the OPEB (Asset) Liability and Related Ratios
 June 30, 2025
 (Unaudited)
 (Amounts expressed in thousands)

Schedule of Changes in the Retiree Medical Subsidy for DCP Participants OPEB (Asset) Liability and Related Ratios

The amounts presented are for each fiscal year.

Net OPEB	FY2022	FY2021	FY2020
Total OPEB liability:			
Service cost	\$ 1,354	1,505	1,182
Interest	1,879	1,815	1,819
Demographics losses (gains)	-99	240	-116
Assumption changes	460	770	3,936
Benefit payments	-1,479	-1,319	-1,181
Net change in total OPEB liability	2,115	3,011	5,640
Total OPEB liability - beginning	42,778	39,767	34,127
Total OPEB liability - ending	\$ 44,893	42,778	39,767
Plan fiduciary net position:			
Contributions-employer	\$ 272	-	-
Net investment income	-2,313	7,806	1,188
Benefit payments	-1,479	-1,319	-1,181
Administrative expense	-89	-48	-72
Net change in plan fiduciary net position	-3,609	6,439	-65
Plan fiduciary net position - beginning	53,699	47,260	47,325
Plan fiduciary net position - ending	\$ 50,090	53,699	47,260
Net OPEB asset - ending	\$ -5,197	-10,921	-7,493
Plan fiduciary net position as a percentage of the total OPEB liability	111.6%	125.5%	118.8%

COLORADO STATE UNIVERSITY SYSTEM OTHER POSTEMPLOYMENT BENEFITS
 Required Supplemental Information
 Schedule of Changes in the OPEB (Asset) Liability and Related Ratios
 June 30, 2025
 (Unaudited)
 (Amounts expressed in thousands)

Schedule of Changes in the Retiree Medical Subsidy for DCP Participants OPEB (Asset) Liability and Related Ratios

The amounts presented are for each fiscal year.

Net OPEB	FY2019	FY2018	FY2017
Total OPEB liability:			
Service cost	\$ 1,689	1,681	N/A
Interest	2,059	1,873	N/A
Demographics losses (gains)	357	-284	N/A
Assumption changes	-7,105	290	N/A
Benefit payments	-1,090	-966	N/A
Net change in total OPEB liability	-4,090	2,594	N/A
Total OPEB liability - beginning	38,217	35,623	N/A
Total OPEB liability - ending	\$ 34,127	38,217	35,623
Plan fiduciary net position:			
Net investment income	\$ 2,455	1,639	N/A
Benefit payments	-1,090	-966	N/A
Administrative expense	-39	-37	N/A
Net change in plan fiduciary net position	1,326	636	N/A
Plan fiduciary net position - beginning	45,999	45,363	N/A
Plan fiduciary net position - ending	\$ 47,325	45,999	45,363
Net OPEB asset - ending	\$ -13,198	-7,782	-9,740
Plan fiduciary net position as a percentage of the total OPEB liability	138.7%	120.4%	127.3%

Fiscal year ended June 30, 2017 was the year of implementation of GASB Statement No. 74, so there was no data available except the total OPEB liability - ending, plan fiduciary net position - ending, and net OPEB (asset) liability, resulting in the rest being noted as not applicable, per the actuaries.

COLORADO STATE UNIVERSITY SYSTEM OTHER POSTEMPLOYMENT BENEFITS
 Required Supplemental Information
 Schedule of Changes in the OPEB (Asset) Liability and Related Ratios
 June 30, 2025
 (Unaudited)
 (Amounts expressed in thousands)

Schedule of Changes in the Retiree Medical Subsidy for PERA Participants OPEB (Asset) Liability and Related Ratios

The amounts presented are for each fiscal year.

Net OPEB	FY2022	FY2021	FY2020
Total OPEB liability:			
Service cost	\$ 76	83	73
Interest	811	845	974
Demographics losses (gains)	-264	472	1
Assumption changes	-11,465	-785	175
Benefit payments	-627	-922	-900
Net change in total OPEB liability	-11,469	-307	323
Total OPEB liability - beginning	18,972	19,279	18,956
Total OPEB liability - ending	\$ 7,503	18,972	19,279
Plan fiduciary net position:			
Contributions-employer	\$ -	-	-
Net investment income	-1,187	4,044	626
Benefit payments	-627	-922	-900
Administrative expense	-56	-37	-53
Net change in plan fiduciary net position	-1,870	3,085	-327
Plan fiduciary net position - beginning	27,564	24,479	24,806
Plan fiduciary net position - ending	\$ 25,694	27,564	24,479
Net OPEB (asset) liability - ending	\$ -18,191	-8,592	-5,200
Plan fiduciary net position as a percentage of the total OPEB liability	342.4%	145.3%	127.0%

COLORADO STATE UNIVERSITY SYSTEM OTHER POSTEMPLOYMENT BENEFITS
 Required Supplemental Information
 Schedule of Changes in the OPEB (Asset) Liability and Related Ratios
 June 30, 2025
 (Unaudited)
 (Amounts expressed in thousands)

Schedule of Changes in the Retiree Medical Subsidy for PERA Participants OPEB (Asset) Liability and Related Ratios

The amounts presented are for each fiscal year.

Net OPEB	FY2019	FY2018	FY2017
Total OPEB liability:			
Service cost	\$ 285	323	N/A
Interest	2,382	2,359	N/A
Demographics losses (gains)	-7,123	-399	N/A
Assumption changes	-21,232	125	N/A
Benefit payments	-1,239	-1,563	N/A
Net change in total OPEB liability	-26,927	845	N/A
Total OPEB liability - beginning	45,883	45,038	N/A
Total OPEB liability - ending	\$ 18,956	45,883	45,038
Plan fiduciary net position:			
Contributions-employer	\$ 0	1,942	N/A
Net investment income	1,322	849	N/A
Benefit payments	-1,239	-1,563	N/A
Administrative expense	-33	-24	N/A
Net change in plan fiduciary net position	50	1,204	N/A
Plan fiduciary net position - beginning	24,756	23,552	N/A
Plan fiduciary net position - ending	\$ 24,806	24,756	23,552
Net OPEB (asset) liability - ending	\$ -5,850	21,127	21,486
Plan fiduciary net position as a percentage of the total OPEB liability	130.9%	54.0%	52.3%

Fiscal year ended June 30, 2017 was the year of implementation of GASB Statement No. 74, so there was no data available except the total OPEB liability - ending, plan fiduciary net position - ending, and net OPEB (asset) liability, resulting in the rest being noted as not applicable, per the actuaries.

COLORADO STATE UNIVERSITY SYSTEM OTHER POSTEMPLOYMENT BENEFITS
 Required Supplemental Information
 Schedule of Changes in the OPEB (Asset) Liability and Related Ratios
 June 30, 2025
 (Unaudited)
 (Amounts expressed in thousands)

Schedule of Changes in the Retiree Umbrella Prescription Plan PERA Participants OPEB (Asset) Liability and Related Ratios

The amounts presented are for each fiscal year.

Net OPEB	FY2022	FY2021	FY2020
Total OPEB liability:			
Service cost	\$ 12	12	11
Interest	115	116	137
Demographics losses (gains)	-123	111	-138
Assumption changes	-1,381	-94	32
Benefit payments	-87	-91	-75
Contributions-employee/member	18	23	24
Net change in total OPEB liability	-1,446	77	-9
Total OPEB liability - beginning	2,694	2,617	2,626
Total OPEB liability - ending	\$ 1,248	2,694	2,617
Plan fiduciary net position:			
Contributions-employer	\$ 6	135	136
Contributions-employee/member	18	23	24
Net investment income	-55	177	22
Benefit payments	-87	-91	-75
Administrative expense	-57	-39	-51
Net change in plan fiduciary net position	-175	205	56
Plan fiduciary net position - beginning	1,272	1,067	1,011
Plan fiduciary net position - ending	\$ 1,097	1,272	1,067
Net OPEB liability - ending	151	1,422	1,550
Plan fiduciary net position as a percentage of the total OPEB liability	87.9%	47.2%	40.8%

COLORADO STATE UNIVERSITY SYSTEM OTHER POSTEMPLOYMENT BENEFITS
 Required Supplemental Information
 Schedule of Changes in the OPEB (Asset) Liability and Related Ratios
 June 30, 2025
 (Unaudited)
 (Amounts expressed in thousands)

Schedule of Changes in the Retiree Umbrella Prescription Plan PERA Participants OPEB (Asset) Liability and Related Ratios

The amounts presented are for each fiscal year.

Net OPEB	FY2019	FY2018	FY2017
Total OPEB liability:			
Service cost	\$ 21	24	N/A
Interest	179	181	N/A
Demographics losses (gains)	-469	-159	N/A
Assumption changes	-495	4	N/A
Benefit payments	-80	-83	N/A
Contributions-employee/member	26	28	N/A
Net change in total OPEB liability	-818	-5	N/A
Total OPEB liability - beginning	3,444	3,449	N/A
Total OPEB liability - ending	\$ 2,626	3,444	3,449
Plan fiduciary net position:			
Contributions-employer	\$ 151	232	N/A
Contributions-employee/member	26	28	N/A
Net investment income	52	22	N/A
Benefit payments	-80	-83	N/A
Administrative expense	-37	-37	N/A
Net change in plan fiduciary net position	112	162	N/A
Plan fiduciary net position - beginning	899	737	N/A
Plan fiduciary net position - ending	\$ 1,011	899	737
Net OPEB liability - ending	\$ 1,615	2,545	2,712
Plan fiduciary net position as a percentage of the total OPEB liability	38.5%	26.1%	21.4%

Fiscal year ended June 30, 2017 was the year of implementation of GASB Statement No. 74, so there was no data available except the total OPEB liability - ending, plan fiduciary net position - ending, and net OPEB (asset) liability, resulting in the rest being noted as not applicable, per the actuaries.

COLORADO STATE UNIVERSITY SYSTEM OTHER POSTEMPLOYMENT BENEFITS
 Required Supplemental Information
 Schedule of Changes in the OPEB (Asset) Liability and Related Ratios
 June 30, 2025
 (Unaudited)
 (Amounts expressed in thousands)

Schedule of Changes in the Long-Term Disability Income Replacement Plan OPEB (Asset) Liability and Related Ratios

The amounts presented are for each fiscal year.

Net OPEB	FY2025	FY2024	FY2023	FY2022	FY2021
Total OPEB liability:					
Service cost	\$ 1,366	1,234	1,995	1,897	1,884
Interest	1,015	924	840	765	692
Plan amendments	-	-	-	-	-
Demographics losses (gains)	-892	177	-388	-100	744
Assumption changes	-557	-250	-5,819	-164	159
Benefit payments	-1,462	-1,534	-1,499	-1,170	-1,022
Net change in total OPEB liability	-530	551	-4,871	1,228	2,457
Total OPEB liability - beginning	14,637	14,086	18,957	17,729	15,272
Total OPEB liability - ending	\$ 14,107	14,637	14,086	18,957	17,729
Plan fiduciary net position:					
Contributions-employee/member	\$ 2,604	2,402	2,103	1,948	1,927
Net investment income	1,767	1,217	833	-629	1,934
Benefit payments	-1,462	-1,534	-1,499	-1,170	-1,022
Administrative expense	-60	-40	-49	-33	-38
Net change in plan fiduciary net position	2,849	2,045	1,388	116	2,801
Plan fiduciary net position - beginning	18,071	16,026	14,638	14,522	11,721
Plan fiduciary net position - ending	\$ 20,920	18,071	16,026	14,638	14,522
Net OPEB (asset) liability - ending	\$ -6,813	-3,434	-1,940	4,319	3,207
Plan fiduciary net position as a percentage of the total OPEB liability	148.3%	123.5%	113.8%	77.2%	81.9%

COLORADO STATE UNIVERSITY SYSTEM OTHER POSTEMPLOYMENT BENEFITS
 Required Supplemental Information
 Schedule of Changes in the OPEB (Asset) Liability and Related Ratios
 June 30, 2025
 (Unaudited)
 (Amounts expressed in thousands)

Schedule of Changes in the Long-Term Disability Income Replacement Plan OPEB (Asset) Liability and Related Ratios

The amounts presented are for each fiscal year.

Net OPEB	FY2020	FY2019	FY2018	FY2017
Total OPEB liability:				
Service cost	\$ 1,332	1,424	1,440	N/A
Interest	564	630	514	N/A
Plan amendments	3,174	-	-	N/A
Demographics losses (gains)	135	-2,405	-188	N/A
Assumption changes	1,189	-410	-13	N/A
Benefit payments	-1,094	-896	-907	N/A
Net change in total OPEB liability	5,300	-1,657	846	N/A
Total OPEB liability - beginning	9,972	11,629	10,783	N/A
Total OPEB liability - ending	\$ 15,272	9,972	11,629	10,783
Plan fiduciary net position:				
Contributions-employee/member	\$ 1,787	1,610	1,550	N/A
Net investment income	272	522	318	N/A
Benefit payments	-1,094	-896	-907	N/A
Administrative expense	-57	-40	-60	N/A
Net change in plan fiduciary net position	908	1,196	901	N/A
Plan fiduciary net position - beginning	10,813	9,617	8,716	N/A
Plan fiduciary net position - ending	\$ 11,721	10,813	9,617	8,716
Net OPEB (asset) liability - ending	\$ 3,551	-841	2,012	2,067
Plan fiduciary net position as a percentage of the total OPEB liability	76.7%	108.4%	82.7%	80.8%

Fiscal year ended June 30, 2017 was the year of implementation of GASB Statement No. 74, so there was no data available except the total OPEB liability - ending, plan fiduciary net position - ending, and net OPEB (asset) liability, resulting in the rest being noted as not applicable, per the actuaries.

COLORADO STATE UNIVERSITY SYSTEM OTHER POSTEMPLOYMENT BENEFITS
Required Supplemental Information
Schedule of Investment Returns
June 30, 2025
(Unaudited)
(Amounts expressed in thousands)

Schedule of Investment Returns

The amounts presented are for each fiscal year.

Fiscal Year Ended	Annual Money-Weighted Rate of Return Net of Investment Expense
FY2025	9.7%
FY2024	7.5%
FY2023	5.6%
FY2022	-4.3%
FY2021	16.5%
FY2020	2.5%
FY2019	7.5%
FY2018	3.6%
FY2017	3.4%



INDEPENDENT AUDITORS' REPORT ON BOND COMPLIANCE

Members of the Legislative Audit Committee and
The Board of Governors of the Colorado State University System:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the business-type activities, aggregate discretely presented component units, and the fiduciary fund information of the Colorado State University System (the System), a higher education institution of the State of Colorado, as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the System's basic financial statements, and have issued our report thereon dated December 15, 2025, which contained paragraphs emphasizing matters regarding the financial statements. Our report includes a reference to other auditors who audited the financial statements of the Colorado State University Foundation and the Colorado State University Pueblo Foundation which were not audited in accordance with *Government Auditing Standards*. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

In connection with our audit, nothing came to our attention that caused us to believe that the System failed to comply with the terms, covenants, provisions, or conditions of the respective Authorizing Bond Resolutions and the Official Statements (collectively, bond resolutions) insofar as they relate to accounting matters. However, our audit was not directed primarily toward obtaining knowledge of such noncompliance. Accordingly, had we performed additional procedures, other matters may have come to our attention regarding the System's noncompliance with the above-referenced terms, covenants, provision, or conditions of the bond resolutions, insofar as they relate to accounting matters.

In accordance with the respective bond resolutions discussed above, revenue bonds' earnings requirement schedules (the Schedules) are shown on page 186. We have not audited the Schedules and express no opinion on them.

This report is intended solely for the information and use of the Legislative Audit Committee, the Office of the State Auditor, the Colorado University System Board of Governors, the Colorado State University System's management, and is not intended to be and should not be used by anyone other than these specified parties. However, upon release by the Legislative Audit Committee, this report is a public document.

A handwritten signature in cursive script that reads "CliftonLarsonAllen LLP".

CliftonLarsonAllen LLP

Denver, Colorado
December 15, 2025

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COLORADO STATE UNIVERSITY SYSTEM
Revenue Bonds' Earnings Requirements Schedules
June 30, 2025
(Amounts expressed in thousands)

Colorado State University (CSU) System Enterprise Revenue and Refunding Bonds, Notes from Direct Placements, Commercial Paper, and CSU STRATA CSU System Guaranteed Bonds

The following information is presented in accordance with the bond resolutions of System Enterprise Revenue and Refunding Bonds and Notes from Direct Placements: Series 2010 B, C; 2012 B; 2013 A; 2015 A, B, C, ; 2015 E2; 2016 A, B; 2017 A, B, C, D, E, F; 2018 A; 2019 A, B; 2021 C, D1, D2, E; 2023 A1, A2; 2024 A; 2025 A, B, C, D; Commercial Paper Notes Series A, B; and CSU STRATA CSU System Guaranteed Revenue Bonds Series 2025 A, B. Below is the calculation of the earnings requirement, which includes the earnings of 100 percent tuition, CSU facilities fees (\$21.75 of the total \$23.75 credit hour fee), CSU-Pueblo facilities fees (\$33.07 of the total \$36.50 credit hour fee), CSU Research Building Revolving Fund, auxiliary, and bond subsidy pledged revenues.

For the purposes of determining compliance with the bond resolutions, System Enterprise Revenue earnings for the fiscal year ended June 30, 2025 are computed as follows:

Pledge	Tuition and Facilities Fee	Research Building Revolving Fund	Auxiliary	Bond Subsidy	Total
Pledged revenues	\$ 606,107	90,780	191,663	1,414	889,964
Pledged fee revenues	19,031	-	38,166	-	57,197
Pledged investment income	322	170	908	-	1,400
	625,460	90,950	230,737	1,414	948,561
Operating expenses	7	1,915	172,464	-	174,386
Pledged revenue, net of operating expenses	625,453	89,035	58,273	1,414	774,175

Net income required under the bond resolution:

Current year principal and interest payments	\$ 115,484
Minimum earnings ratio required by bond resolution	100%

Net income required under the bond resolution	\$ 115,484
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The net income to meet the earnings requirement under the bond resolution shown above exceeds the required amount.

See accompanying independent auditors' report on Bond Compliance.

Please Note: This is System level data and as such contains both Fort Collins and Pueblo.



**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED
IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

Members of the Legislative Audit Committee and
The Board of Governors of the Colorado State University System
Denver, Colorado

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the business-type activities, the aggregate discretely presented component units and the fiduciary fund information of the Colorado State University System (the System), as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the System's basic financial statements, and have issued our report thereon dated December 15, 2025. Our report includes a reference to other auditors who audited the financial statements of the Colorado State University Foundation and the Colorado State University – Pueblo Foundation which were not audited in accordance with *Government Auditing Standards*, as described in our report on the System's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the System's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the System's internal control. Accordingly, we do not express an opinion on the effectiveness of the System's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

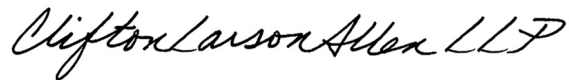
Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the System’s financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity’s internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity’s internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



CliftonLarsonAllen LLP

Denver, Colorado
December 15, 2025



Members of the Legislative Audit Committee and
The Board of Governors of the Colorado State University System
Denver, Colorado

We have audited the financial statements of the business-type activities, the aggregate discretely presented component units and the fiduciary fund information of the Colorado State University System (the System), an institution of higher education of the State of Colorado, as of and for the years ended June 30, 2025 and 2024, and have issued our report thereon dated December 15, 2025. Our report includes a reference to other auditors. Other auditors audited the financial statements of the Colorado State University Foundation (the CSU Foundation) and the Colorado State University – Pueblo Foundation (CSU-Pueblo Foundation) which are discretely presented component units and were not audited in accordance with *Government Auditing Standards*.

We have previously communicated to you information about our responsibilities under auditing standards generally accepted in the United States of America and *Government Auditing Standards*, as well as certain information related to the planned scope and timing of our audit in our planning communication dated August 4, 2025. Professional standards also require that we communicate to you the following information related to our audit.

Significant audit findings or issues

Qualitative aspects of accounting practices

Accounting policies

Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used by the System are described in Note 3 to the financial statements.

As described in Note 3(m), the System implemented Government Accounting Standards Board (GASB) Statement No. 101, *Compensated Absences*, during the fiscal year ended June 30, 2025, which updated the recognition and measurement guidance for compensated absences. As a result of the implementation of this standard, the System restated its June 30, 2024 beginning net position as shown in Note 3(m) to the financial statements.

During the fiscal year ended June 30, 2025, the System implemented GASB Statement No. 102, *Certain Risk Disclosures*, effective July 1, 2024, which required the System to assess vulnerabilities due to concentrations or constraints that could lead to a substantial impact on the System's ability to provide services or meet obligations. The implementation was evaluated and deemed to have no immediate impact on the System's financial statements.

We noted no transactions entered into by the entity during the year for which there is a lack of authoritative guidance or consensus. All significant transactions have been recognized in the financial statements in the proper period.

Accounting estimates

Accounting estimates are an integral part of the financial statements prepared by management and are based on management’s knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. There were no accounting estimates affecting the financial statements which were particularly sensitive or required substantial judgments by management.

Financial statement disclosures

Certain financial statement disclosures are particularly sensitive because of their significance to financial statement users. There were no particularly sensitive financial statement disclosures.

The financial statement disclosures are neutral, consistent, and clear.

Difficulties encountered in performing the audit

We encountered no significant difficulties in dealing with management in performing and completing our audit.

Uncorrected misstatements

Professional standards require us to accumulate all misstatements identified during the audit, other than those that are clearly trivial, and communicate them to the appropriate level of management. Management did not identify and we did not notify them of any uncorrected financial statement misstatements.

Corrected misstatements

Management did not identify and we did not notify them of any financial statement misstatements detected as a result of audit procedures.

Disagreements with management

For purposes of this communication, a disagreement with management is a disagreement on a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditors’ report. No such disagreements arose during our audit.

Management representations

We have requested certain representations from management that are included in the management representation letter dated December 15, 2025.

Management consultations with other independent accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a “second opinion” on certain situations. If a consultation involves application of an accounting principle to the entity’s financial statements or a determination of the type of auditors’ opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

Significant issues discussed with management prior to engagement

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to engagement as the entity’s auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our engagement.

Audits of group financial statements

We noted no matters related to the group audit that we consider to be significant to the responsibilities of those charged with governance of the group.

Quality of component auditor’s work

There were no instances in which our evaluation of the work of a component auditor gave rise to a concern about the quality of that auditor’s work.

Limitations on the group audit

There were no restrictions on our access to information of components or limitations on the group audit.

Required supplementary information

With respect to the required supplementary information (RSI) accompanying the financial statements, we made certain inquiries of management about the methods of preparing the RSI, including whether the RSI has been measured and presented in accordance with prescribed guidelines, whether the methods of measurement and preparation have been changed from the prior period and the reasons for any such changes, and whether there were any significant assumptions or interpretations underlying the measurement or presentation of the RSI. We compared the RSI for consistency with management’s responses to the foregoing inquiries, the basic financial statements, and other knowledge obtained during the audit of the basic financial statements. Because these limited procedures do not provide sufficient evidence, we did not express an opinion or provide any assurance on the RSI.

Other information included in annual reports

Other information (financial or nonfinancial information other than the financial statements and our auditors’ report thereon) is being included in your annual report and is comprised of the description of the University, the report summary, the listing of Legislative Audit Committee and the listing of the Office of the State Auditor. Our responsibility for other information included in your annual report does not extend beyond the financial information identified in our opinion on the financial statements. We have no responsibility for determining whether such other information is properly stated and do not have an obligation to perform any procedures to corroborate other information contained in your annual report. We are required by professional standards to read the other information included in your annual report and consider whether a material inconsistency exists between the other information and the financial statements because the credibility of the financial statements and our auditors’ report thereon may be undermined by material inconsistencies between the audited financial statements and other information. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report. Our auditors’ report on the financial statements includes a separate section, “Other Information,” which states we do not express an opinion or any form of assurance on the other information included in the annual report. We did not identify any material inconsistencies between the other information and the audited financial statements.

* * *

This communication is intended solely for the information and use of the State of Colorado Legislative Audit Committee, the Office of the State Auditor, the Board of Governors and management of the System and is not intended to be, and should not be, used by anyone other than these specified parties. However, upon release by the Legislative Audit Committee, this report is a public document.

CliftonLarsonAllen LLP

CliftonLarsonAllen LLP

Denver, Colorado
December 15, 2025