

**COLORADO STUDENT LOAN PROGRAM  
dba COLLEGE ASSIST  
DEPARTMENT OF HIGHER EDUCATION  
STATE OF COLORADO  
Denver, Colorado**

**FINANCIAL AND COMPLIANCE AUDITS  
Fiscal Years Ended June 30, 2025 and 2024**



CPAs | CONSULTANTS | WEALTH ADVISORS

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State Auditor

Marisa Edwards, CPA

Deputy State Auditor

Rhiannon Ferguson

Contract Monitor

CliftonLarsonAllen, LLP

Contractor



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Members of the Legislative Audit Committee:

We have completed the financial statement and compliance audits of the Colorado Student Loan Program dba College Assist, Department of Higher Education, State of Colorado (College Assist), as of and for the years ended June 30, 2025 and 2024. Our audits were conducted in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

We were engaged to conduct our audit pursuant to Section 2-3-103, C.R.S, which authorizes the State Auditor to conduct or cause to be conducted audits of all departments, institutions and agencies of state government and Section 23-3.1-109, C.R.S. which requires the Student Loan Program to be audited annually by the State Auditor. The reports that we have issued as a result of this engagement are set forth in the table of contents, which follows.

*CliftonLarsonAllen LLP*

**CliftonLarsonAllen LLP**

Denver, Colorado  
December 6, 2025

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**COLORADO STUDENT LOAN PROGRAM  
dba COLLEGE ASSIST  
DEPARTMENT OF HIGHER EDUCATION  
STATE OF COLORADO  
Fiscal Years Ended June 30, 2025 and 2024**

**Purposes and Scope of Audit**

The Office of the State Auditor engaged CliftonLarsonAllen LLP (CLA) to conduct a financial and compliance audit of the Colorado Student Loan Program dba College Assist, Department of Higher Education, State of Colorado (College Assist) for the years ended June 30, 2025 and 2024. CLA performed the audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States.

The purpose of the audit was to:

- Express opinions on the financial statements of College Assist as of and for the years ended June 30, 2025 and 2024, including consideration of internal control over financial reporting as required by auditing standards generally accepted in the United States of America and *Government Auditing Standards*.
- Evaluate compliance with certain provisions of laws, regulations, contracts and grants governing the expenditure of federal and state funds for the year ended June 30, 2025.
- Issue a report on College Assist's compliance with certain provisions of laws, regulations, contracts and grants on internal control over financial reporting based on our audit of the financial statements performed in accordance with *Government Auditing Standards*.

College Assist's schedule of expenditure of federal awards and applicable opinions thereon, issued by the Office of the State Auditor, are included in the Statewide Single Audit Report issued under separate cover.

**Audit Opinions and Reports**

The independent auditors' report, included herein, expressed unmodified opinions on College Assist's financial statements as of and for the years ended June 30, 2025 and 2024.

No material weaknesses in internal control over financial reporting were identified.

No instances of noncompliance considered material to the financial statements were disclosed by the audit.

**COLORADO STUDENT LOAN PROGRAM  
dba COLLEGE ASSIST  
DEPARTMENT OF HIGHER EDUCATION  
STATE OF COLORADO  
Fiscal Years Ended June 30, 2025 and 2024**

**Summary of Audit Recommendations**

There are no current or prior year findings and recommendations reported for the years ended June 30, 2025 and 2024.

**COLORADO STUDENT LOAN PROGRAM  
dba COLLEGE ASSIST  
DEPARTMENT OF HIGHER EDUCATION  
STATE OF COLORADO  
Fiscal Years Ended June 30, 2025 and 2024**

**Background on College Assist**

Colorado Student Loan Program dba College Assist was created by an act of the Colorado Legislature that was effective on July 1, 1979. College Assist is a self-supporting enterprise of the State of Colorado and does not receive any State appropriations to fund operations.

**Federal Family Education Loan Program**

The purpose of College Assist is to support student loan borrowers and lenders by administering the Federal Family Education Loan program (FFEL) for the U.S. Department of Education (DOE) in accordance with Federal regulations established pursuant to *Title IV, Part B, of the Higher Education Act of 1965 (P.L. 89-329) as amended*, (20 U.S.C. 1071 *et seq*) (the Act or HEA). Effective July 1, 2010, the FFEL program was terminated as a result of enactment of the Health Care and Education Reconciliation Act of 2010. No new loans can be originated or guaranteed under this program; however, College Assist continues to guarantee and service its existing loan portfolio.

Lenders conducting business with College Assist are required to complete Lender Participation Agreements, agreeing to comply with the requirements of the HEA. Under the Lender Participation Agreements, College Assist insures the lender against financial loss from default, disability, death, or bankruptcy. The Federal government serves as the reinsurer. If College Assist must reimburse a lender for an uncollectible loan, it files a claim for reimbursement with the DOE pursuant to U.S. Code §428(c)(1) and §682.404(a). Default claims paid by College Assist are reimbursed by the DOE at 100%.

Since the inception of College Assist in 1979, approximately \$21.5 billion of net loans have been guaranteed. The total net outstanding loan portfolio in repayment on June 30, 2025 is \$2.2 billion. The existing FFEL program loans consist of Stafford (Subsidized and Unsubsidized), Parent Loans for Undergraduate Students (PLUS), Federal Supplemental Loans (SLS), and Consolidation Loans.

## **AUDITORS' FINDINGS AND RECOMMENDATIONS**

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**COLORADO STUDENT LOAN PROGRAM  
dba COLLEGE ASSIST  
DEPARTMENT OF HIGHER EDUCATION  
STATE OF COLORADO  
Fiscal Years Ended June 30, 2025 and 2024**

### **Current Year Findings and Recommendations**

There were no current or prior year findings and recommendations reported for the years ended June 30, 2025 and 2024.





## INDEPENDENT AUDITORS' REPORT

Members of the Legislative Audit Committee  
Colorado Student Loan Program dba College Assist,  
Department of Higher Education, State of Colorado

### Report on the Audit of the Financial Statements

#### ***Opinions***

We have audited the accompanying financial statements of the business-type activities of Colorado Student Loan Program dba College Assist, Department of Higher Education, State of Colorado (College Assist), as of and for the years ended June 30, 2025 and 2024, and the related notes to the financial statements, which collectively comprise the entity's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities of College Assist, as of June 30, 2025 and 2024, and the respective changes in financial position, and, where applicable, cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

#### ***Basis for Opinions***

We conducted our audits in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of College Assist and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audits. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### ***Emphasis of Matter***

As discussed in Note 1, the financial statements of College Assist, are intended to present the financial position, the changes in financial position, and, where applicable, cash flows of only that portion of the business-type activities of the State of Colorado that is attributable to the transactions of College Assist. They do not purport to, and do not, present fairly the financial position of the State of Colorado or the College Opportunity Fund as of June 30, 2025 and 2024, the changes in its financial position, or, where applicable, its cash flows for the years then ended in conformity with accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditors' Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of College Assist's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, pension information, and OPEB information be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audits of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Supplementary Information***

Our audits were conducted for the purpose of forming opinions on the financial statements that collectively comprise College Assist's basic financial statements. The combining schedules of Net Position – Proprietary Funds, Revenues, Expenses and Changes in Net Position – Proprietary Funds and Cash Flows – Proprietary Funds are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audits of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the combining schedules listed in the table of contents are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### ***Other Information***

Management is responsible for the other information included in the annual report. The other information comprises the introductory section but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audits of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated December 6, 2025, on our consideration of College Assist's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of College Assist's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering College Assist's internal control over financial reporting and compliance.

A handwritten signature in black ink that reads "CliftonLarsonAllen LLP". The signature is written in a cursive, flowing style.

**CliftonLarsonAllen LLP**

Denver, Colorado  
December 6, 2025

## MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)

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### COLORADO STUDENT LOAN PROGRAM dba COLLEGE ASSIST DEPARTMENT OF HIGHER EDUCATION STATE OF COLORADO Fiscal Years Ended June 30, 2025 and 2024

The Management's Discussion and Analysis (MD&A) is required by Governmental Accounting Standards. It was prepared by the Colorado Student Loan Program dba College Assist management and is designed to provide an analysis of College Assist's financial condition and operating results for the fiscal years ended June 30, 2025, 2024 and 2023. The MD&A also informs the reader of the financial activities related to College Assist. It should be read in conjunction with College Assist's financial statements.

#### Basic Financial Statements

The financial report includes the report of independent auditors, management's discussion and analysis, and the basic financial statements. The financial statements are interrelated and represent the financial status of College Assist.

The Statements of Net Position include the assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position at the end of the fiscal years. Over time, increases or decreases in the net position continue to serve as a useful indicator of whether the financial performance of College Assist is improving or deteriorating.

The Statements of Revenues, Expenses, and Changes in Net Position present the revenues earned and expenses incurred during the fiscal years. Revenues and expenses are reported on an accrual basis. Thus, revenues and expenses are reported in the statement for some items that will result in cash flows in future fiscal periods.

The Statements of Cash Flows present information related to cash inflows and outflows summarized by operating, capital and related financing, and investing activities. Operating activities represent the day-to-day activities of College Assist. Capital and related financing activities represent acquisitions of capital assets. Investing activities represent investment earnings on pooled cash investments.

#### Financial Overview

College Assist is an enterprise fund of the State of Colorado and is reported as one fund in the financial statements in accordance with generally accepted accounting principles. However, College Assist's activities are accounted for in two separate funds—the Agency Operating Fund and the Federal Reserve and Drawdown Fund (Federal Reserve Fund).

The Agency Operating Fund is the property of the guaranty agency, except during periods in which the Agency Operating Fund contains funds owed to the Federal Reserve Fund. As of June 30, 2025, 2024 and 2023, the Agency Operating Fund did not contain funds owed to the Federal Reserve Fund. Per the *Higher Education Act of 1965* (HEA), the Agency Operating Fund may be used for guaranty agency related activities, college access initiatives, financial aid awareness, and other student financial aid related activities.

**MANAGEMENT'S DISCUSSION AND ANALYSIS (CONTINUED)**  
**(UNAUDITED)**

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Assets of the Federal Reserve Fund are designated for paying lender claims, transfer of default aversion fees to the Agency Operating Fund, refund of appropriate payments made by or on behalf of a borrower, paying the Department of Education's (DOE) share of borrower payments, refunding insurance premiums related to loans cancelled or refunded to the lender, returning to the DOE portions of the Federal Reserve Fund required to be returned by the HEA, and for any other purpose authorized by the DOE. The assets of the Federal Reserve Fund are restricted for use as directed by the Federal government.

Lenders conducting business with College Assist are required to complete Lender Participation Agreements, agreeing to comply with requirements of the HEA. Under the Lender Participation Agreements, College Assist insures the lender against financial loss from default, disability, death, or bankruptcy. The Federal government serves as the reinsurer. If College Assist must reimburse a lender for an uncollectible loan, it files a claim for reimbursement with the DOE pursuant to U.S. Code §428(c)(1) and §682.404(a). Default claims paid by College Assist are reimbursed by the DOE at 100%.

College Assist entered into a ten-year third-party service agreement with Educational Credit Management Corporations (ECMC) to provide operational support services related to guaranty agency operations effective November 1, 2015. Services performed by the third-party servicer include maintenance of the guaranty computer system, data exchange, default prevention activities, and other agreed upon services on behalf of College Assist. As part of this agreement ECMC and College Assist, share operational revenue receipts at 55% and 45%, respectively. The service agreement was amended to include a definition of service fees to be paid from July 1, 2023 – October 31, 2025. The service fee shall be paid as the greater of 55% of operational revenue or \$850 thousand monthly.

College Assist amended the Rehabilitation Loan Purchase agreement with ECMC to sell eligible rehabilitation loans at a variable discount rate of 1.0% from July 2022 through November 2023. The Rehabilitation agreement with ECMC was amended in November 2023, increasing the discount rate to 3.0%. The agreement was extended on December 4, 2024, keeping the discount rate at 3% for calendar year 2025.

In January 2023 College Assist reduced to one collection agency, from three, due to the federal mandated pause on collections. In November 2023 College Assist renewed a one-year agreement with an outside collection agency to collect on defaulted student loans and perform Fresh Start activities. As of November 2024, all outside collection agencies will contract directly with ECMC.

As a Federal Loan Guaranty Agency, College Assist is required by the DOE to perform college access initiatives. The DOE, by law, regulates the use and expenditures of College Assist's operating budget, and therefore approves all College Assist supported college access initiatives.

College Assist entered into a college access initiative partnership with CollegeInvest, Colorado's 529 College Savings Program. College Assist is supporting the CollegeInvest Special Programs; Matching Grant, 529 Scholarship, First Step and First Step Plus. College Assist funds the CollegeInvest Special Programs through a Memorandum of Understanding (MOU), renewed annually, with CollegeInvest. College access initiative expenses and liabilities, including salaries and fringe benefits as well as estimated future awards, are reported in the Agency Operating Fund.

**MANAGEMENT'S DISCUSSION AND ANALYSIS (CONTINUED)**  
**(UNAUDITED)**

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**Management Highlights**

Effective July 1, 2010, the FFEL program was eliminated as a result of the enactment of the *Health Care and Education Reconciliation Act of 2010*. Guaranty agencies may no longer guarantee new student loan originations under the FFEL program. New loan originations will be made under the Federal Direct Loan Program. Elimination of the FFEL program will continue to have a significant impact on and reduction of revenues earned by College Assist in the future.

Despite the termination of the FFEL program, College Assist continues to guarantee and service its existing loan portfolio. The net loan portfolio decreased by 18.8% from \$3.2 billion as of June 30, 2023 to \$2.6 billion as of June 30, 2024 and declined an additional 15.4% to \$2.2 billion as of June 30, 2025. The net outstanding loans are computed by subtracting loan cancellations, loans paid in full, claims paid, loans transferred out to the DOE, and uninsured loans from the gross loan volume. The decrease in net loan portfolio is due to the assignment of loans to the DOE.

On May 12, 2021, the U.S. Department of Education issued a Dear Colleague Letter (DCL) announcing an expansion of the pause on federal student loan interest and collections on all defaulted loans in the FFEL Program.

As part of the DCL, College Assist was required to assign loans defaulted after March 13, 2020, to the DOE through a special mandatory assignment process. College Assist transferred \$436.6 thousand, \$61.6 million and \$227.1 million of defaulted loans to the DOE for fiscal years 2025, 2024 and 2023, respectively.

College Assist was allowed to reimburse the Agency Operating Fund for lost revenue during the collections pause through August 28, 2023. This amount is reimbursed by transferring the funds from the Federal Reserve Fund to the Agency Operating Fund on a quarterly basis. The Federal Reserve Fund transferred lost revenue to the Agency Operating Fund for fiscal years 2024 and 2023 of \$2.6 and \$23.5 million, respectively. College Assist made corresponding payments to ECMC of \$1.4 and \$12.9 million for fiscal years 2024 and 2023, respectively. The lost revenue funding was not extended and ended August 2023.

College Assist received basis point funding for the Federal Reserve Fund from the DOE in the amounts of \$2.8 million and \$21.8 million in fiscal years 2024 and 2023, respectively. The basis point funding was not extended: the last transfer was made in August 2023.

On August 17, 2022, the DOE issued a Dear Colleague Letter announcing a new initiative called Fresh Start. The Fresh Start program is set up to eliminate the negative effects of defaults for borrowers who defaulted on their federal student loans prior to the collection pause. These borrowers will have at least one year, the Fresh Start period, to make payment arrangements before defaulting on their debts and/or being subject to further collections efforts like most other borrowers eligible for the payment pause.

The Fresh Start initiative required College Assist to provide communications to borrowers about their rights and benefits of the Fresh Start program, and further, assign defaulted loans to the DOE upon the transfer request from eligible borrowers. College Assist assigned \$13.4 million, \$18.3 million and \$4.3 million of defaulted student loans to the DOE for fiscal years 2025, 2024 and 2023, respectively.

**MANAGEMENT'S DISCUSSION AND ANALYSIS (CONTINUED)**  
**(UNAUDITED)**

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As of August 29, 2023, the DOE established a transitional fee, known as the Special Account Maintenance Fee (SAMF), to be paid to College Assist to help initiate the restart of the student loan repayment process, while supporting borrowers as they navigate the Fresh Start period. The Fresh Start period ended on September 30, 2024.

On October 19, 2024, College Assist signed a Voluntary Flexible Agreement (VFA) with the DOE. The new VFA allowed borrower outreach allowing collection agencies to reach out to delinquent borrowers and notify them of their options. The agreement continued the payment of SAMF and created a new fee called the Successful Resolution Fee (SRF) for borrower accounts that were consolidated with the DOE's Direct Loan program. Both fees are paid through the Federal fiscal year ending September 30, 2026. The agreement also included the mandatory assignment of any new defaulted loans over 24 months old. The VFA is effective for two years and can be extended for one additional year or may be terminated any time by either party with a 90-day notice. If the agreement is terminated, College Assist will continue to receive SAMF for up to 9 months from the date of termination.

SAMF has been extended as part of the VFA through September 30, 2026. College Assist received \$18.3 million and \$16.5 million from the DOE as of June 30, 2024 and 2025, respectively. College Assist made corresponding payments to ECMC totaling \$10.0 million and \$9.1 million for the fiscal years ending June 30, 2024 and 2025, respectively.

SRF are earned when a borrower successfully consolidates their loan with the DOE's Direct Loan Program. During fiscal year 2025, College Assist received \$1.7 million. ECMC receives 55% of the SRF collected.



**MANAGEMENT'S DISCUSSION AND ANALYSIS (CONTINUED)**  
**(UNAUDITED)**

**Condensed Schedule of Net Position**

June 30,	2025	2024	2023
<b>ASSETS</b>			
Current assets	\$ 155,163,213	\$ 155,147,254	\$ 167,917,957
Restricted assets	25,874,277	28,634,028	28,806,074
Capital assets, net	1,490,574	1,683,553	2,176,347
Total Assets	<u>\$ 182,528,064</u>	<u>\$ 185,464,835</u>	<u>\$ 198,900,378</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Pension outflows	\$ 267,446	\$ 402,652	\$ 737,757
OPEB outflows	10,858	17,195	28,222
Total deferred outflows	<u>\$ 278,304</u>	<u>\$ 419,847</u>	<u>\$ 765,979</u>
<b>TOTAL ASSETS AND DEFERRED OUTFLOWS</b>	<u><u>\$ 182,806,368</u></u>	<u><u>\$ 185,884,682</u></u>	<u><u>\$ 199,666,357</u></u>
<b>LIABILITIES</b>			
Current liabilities	\$ 17,624,723	\$ 15,282,932	\$ 3,132,360
Liabilities payable from restricted assets	15,590,498	19,466,837	20,237,818
Noncurrent liabilities	30,427,307	30,882,675	5,180,215
Total Liabilities	<u>\$ 63,642,528</u>	<u>\$ 65,632,444</u>	<u>\$ 28,550,393</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Pension inflows	\$ 207,001	\$ 294,401	\$ 115,786
OPEB inflows	31,231	28,060	27,272
Total deferred inflows	<u>\$ 238,232</u>	<u>\$ 322,461</u>	<u>\$ 143,058</u>
<b>NET POSITION</b>			
Net investment in capital assets	\$ 567,801	\$ 523,836	\$ 787,176
Restricted	10,283,779	9,167,191	8,568,256
Unrestricted	108,074,028	110,238,750	161,617,474
Total net position	<u>\$ 118,925,608</u>	<u>\$ 119,929,777</u>	<u>\$ 170,972,906</u>
<b>TOTAL LIABILITIES, DEFERRED INFLOWS, AND NET POSITION</b>	<u><u>\$ 182,806,368</u></u>	<u><u>\$ 185,884,682</u></u>	<u><u>\$ 199,666,357</u></u>

**Net Position Analysis**

Condensed Schedule of Net Position – Fiscal Year 2025

Total assets decreased \$2.9 million or (1.6%) as compared to the prior year's decrease of \$13.4 million or (6.8%). The decrease in fiscal year 2025 was due to the continuing negative effects of the Fresh Start program being offset by the new VFA signed in October 2024.

Total liabilities decreased by approximately \$2.0 million, or (3.0%) as compared to the prior year increase of \$37.1 million or 129.9% due to a decrease in the claims accrual over the prior year offset by an increase of approximately \$3.0 million for the estimated future awards with CollegeInvest for college access initiatives.

**MANAGEMENT'S DISCUSSION AND ANALYSIS (CONTINUED)**  
**(UNAUDITED)**

Net position of the guaranty agency decreased \$1.0 million or (0.8%) as compared to the prior year's decrease of \$51.0 million or (29.9%). The prior years large decrease was mainly due to recording the college access initiatives commitment liability of \$37.1 million.

**Condensed Schedule of Net Position – Fiscal Year 2024**

Total assets decreased \$13.4 million or (6.8%) as compared to the prior year decrease of \$1.8 million or (0.9%). The decrease in fiscal year 2024 was due to the continuing effects of the Coronavirus Aid, Relief, and Economic Security Act (CARES Act) and the Fresh Start program.

Total liabilities increased by approximately \$37.1 million, or 129.9% as compared to the prior year decrease of \$1.6 million or (5.2%) due to recording of estimated future awards for the college access initiatives with CollegeInvest and the claims accrual increasing over the prior year.

Net position of the guaranty agency decreased \$51.0 million or (29.9%) as compared to the prior year increase of \$724.4 thousand or 0.4%.

**Condensed Schedule of Revenues**

Years Ended June 30,	2025	2024	2023
<b>OPERATING REVENUES</b>			
Federal grants and contracts			
Federal reinsurance	\$ 97,297,568	\$ 121,464,364	\$ 152,690,444
Collections and fee revenue, net	8,781,007	7,871,903	(11,701,294)
Complement received on collections	4,786	3,477	4,471
Basis point funding	-	2,782,327	21,821,616
Interest on loan sales	1,277,023	1,516,975	1,468,967
Other revenues	2,802	283	1,507
Total operating revenues	<u>\$ 107,363,186</u>	<u>\$ 133,639,329</u>	<u>\$ 164,285,711</u>
<b>NON OPERATING REVENUES</b>			
Earnings/(loss) on Investments	8,131,377	7,613,011	1,063,381
Total non operating revenues	<u>\$ 8,131,377</u>	<u>\$ 7,613,011</u>	<u>\$ 1,063,381</u>
<b>TOTAL REVENUES</b>	<u><u>\$ 115,494,563</u></u>	<u><u>\$ 141,252,340</u></u>	<u><u>\$ 165,349,092</u></u>

**Revenue Analysis**

**Condensed Schedule of Revenues – Fiscal Year 2025**

Federal reinsurance, reimbursements from the DOE on defaulted loans, decreased in fiscal year 2025 by approximately \$24.2 million, or (19.9%) as compared to the prior year decrease of \$31.3 million, or (20.5%). The reduction in federal reinsurance is primarily due to a decrease in claims paid, resulting from the shrinking default student loan portfolio.

Collection and fee revenue is made up of Collections on Loans and Bankruptcies, Federal Fee Revenue, net of Amounts Paid to Providers, increased by approximately \$0.9 million, or 11.5%, from \$7.9 million in 2024 to \$8.8 million in 2025. The increase of the collection and fee revenue in 2025 is mainly attributed to the SAMF transition fee received from the DOE.

**MANAGEMENT'S DISCUSSION AND ANALYSIS (CONTINUED)**  
**(UNAUDITED)**

The basis point funding for the Federal Reserve Fund and the lost revenue reimbursement to the Agency Operating Fund both ended in fiscal year 2024.

**Condensed Schedule of Revenues – Fiscal Year 2024**

Federal reinsurance, reimbursements from the DOE on defaulted loans, decreased in fiscal year 2024 by approximately \$31.3 million, or (20.5%) as compared to the prior year increase of \$193.5 thousand, or 0.1%. The reduction in federal reinsurance is primarily due to a decrease in claims paid, resulting from the shrinking default student loan portfolio.

Collection and fee revenue is made up of Collections on Loans and Bankruptcies, Federal Fee Revenue, net of Amounts Paid to Providers, increased by approximately \$19.6 million, or 167.3%, from (\$11.7) million in 2023 to \$7.9 million in 2024. The increase of the collection and fee revenue in 2024 is mainly attributed to the SAMF transition fee received from the DOE. The negative revenue in 2023 reflects the adjustments required by the DCL to all borrowers' accounts.

As part of the DCL, College Assist received funding for the Federal Reserve Fund from the DOE in the amount of \$2.8 million and \$21.8 million in fiscal years 2024 and 2023, respectively; shown in operating revenues as basis point funding. The basis point funding for the Federal Reserve Fund ended on August 28, 2023.

The DCL allows for transfers from the Federal Reserve Fund to the Agency Operating Fund to cover the required adjustments and lost revenue from the collections pause, \$2.6 million and \$23.5 million were transferred for 2024 and 2023, respectively. The transfers between the funds are detailed in the Supplementary Information. The lost revenue reimbursement to the Agency Operating Fund ended on August 28, 2023.

**Condensed Schedule of Expenses**

<b>Years Ended June 30,</b>	<b>2025</b>	<b>2024</b>	<b>2023</b>
<b>OPERATING EXPENSES</b>			
Guarantee claims paid to lending institutions	\$ 97,183,970	\$ 121,396,841	\$ 152,710,337
Rehabilitated loan discount, net	150,782	16,171	(236)
Salaries and benefits	1,505,180	1,670,095	2,059,964
Operating	17,185,411	68,719,568	9,386,024
Depreciation and amortization	473,389	492,794	468,635
<b>TOTAL OPERATING EXPENSES</b>	<b>\$ 116,498,732</b>	<b>\$ 192,295,469</b>	<b>\$ 164,624,724</b>

**Expense Analysis**

**Condensed Schedule of Expenses – Fiscal Year 2025**

Guarantee claims paid to lending institutions under College Assist's Lender Participation Agreements decreased by \$24.2 million, or (19.9%) as compared to the prior year decrease of \$31.3 million, or (20.5%). See the reinsurance revenue explanation above as the reinsurance revenue and claims expense are related.

## **MANAGEMENT'S DISCUSSION AND ANALYSIS (CONTINUED)** **(UNAUDITED)**

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In fiscal year 2025, the loan sale agreement called for rehabilitated loans to be sold at a discount. Sales of rehabilitated loans resulted in a net discount of \$150.8 thousand for fiscal year 2025, as compared to the prior year net of discount \$16.2 thousand. Gross rehabilitated loan sales in fiscal year 2025 were \$5.0 million versus \$1.6 million in fiscal year 2024.

Salaries and fringe benefits decreased in fiscal year 2025 by \$164.9 thousand over fiscal year 2024 due to pension and OPEB adjustments. College Assist and CollegeInvest share employees. College Assist paid for 45% of shared employees for fiscal years ending June 30, 2025, and 2024.

Operating expenses decreased by \$51.5 million (75.0%) in fiscal year 2025, primarily due to College Assist's funding of college access initiative including a transfer of \$19.0 million to the First Step program and the recognition of \$38.5 million in estimated future First Step Plus awards in fiscal year 2024. In fiscal year 2025, no additional First Step transfers occurred; however, an additional \$3.0 million was recognized for estimated First Step Plus awards.

### **Condensed Schedule of Expenses – Fiscal Year 2024**

Guarantee claims paid to lending institutions under College Assist's Lender Participation Agreements decreased by \$31.3 million, or (20.5%) as compared to the prior year increase of \$273.2 thousand, or 0.2%, due to the CARES Act and the DCL which paused collections and borrower payments being made on student loans. See the reinsurance revenue explanation above as the reinsurance revenue and claims expense are related.

In fiscal year 2024, the loan sale agreement called for rehabilitated loans to be sold at a discount. Sales of rehabilitated loans resulted in a net discount of \$16.2 thousand for fiscal year 2024, as compared to the prior year discount resulting in a revenue of \$236 due to the required DCL adjustments for rehabilitated loan sales. Gross rehabilitated loan sales in fiscal year 2024 were \$1.6 million versus \$200.3 million in fiscal year 2023.

Salaries and fringe benefits decreased in fiscal year 2024 by \$389.9 thousand over fiscal year 2023 due to pension and OPEB adjustments for fiscal year 2024. College Assist and CollegeInvest share employees. College Assist paid for 45% of shared employees for fiscal years ending June 30, 2024, and 2023.

Operating expenses increased in fiscal year 2024 by \$59.3 million over fiscal year 2023 due to College Assist transferring \$19.0 million to the First Step Master Account and recording \$38.5 million for estimated future First Step Plus awards.

### **Economic Facts and Conditions for the Future**

The Federal Student Loan program has resumed collections, however the FFEL program is still operating under the VFA. College Assist expects the VFA to be terminated by the DOE and FFEL guarantors expect to return to collections in the Fall of 2025.

### **Financial Contact**

If you have any questions about this report, please contact:

College Assist  
1600 Broadway, Suite 2300  
Denver, Colorado 80202  
Attention: Chief Financial Officer

**COLORADO STUDENT LOAN PROGRAM**  
**dba COLLEGE ASSIST**  
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**ASSETS AND DEFERRED OUTFLOWS OF RESOURCES**

	<b>2025</b>	<b>2024</b>
<b>CURRENT ASSETS</b>		
Cash and pooled cash investments	\$ 150,990,817	\$ 149,172,220
Federal fees receivable	4,015,979	5,829,286
Prepaid expenses	156,417	145,748
Total current assets	155,163,213	155,147,254
<b>RESTRICTED ASSETS</b>		
Restricted cash and pooled cash investments	12,224,404	9,923,651
Federal reinsurance receivable	13,649,873	18,710,377
Total restricted assets	25,874,277	28,634,028
<b>CAPITAL ASSETS</b>		
Right to use asset, leased building	1,829,564	1,829,564
Computer hardware and software	1,988,355	1,707,944
Leasehold improvements	92,700	92,700
Total capital assets	3,910,619	3,630,208
Less accumulated depreciation and amortization	(2,420,045)	(1,946,655)
Capital assets, net	1,490,574	1,683,553
<b>TOTAL ASSETS</b>	182,528,064	185,464,835
<b>DEFERRED OUTFLOWS OF RESOURCES</b>		
Pension related items	267,446	402,652
OPEB related items	10,858	17,195
Total deferred outflows	278,304	419,847
<b>TOTAL ASSETS AND DEFERRED OUTFLOWS</b>	\$ 182,806,368	\$ 185,884,682

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**LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION**

	<u>2025</u>	<u>2024</u>
<b>CURRENT LIABILITIES</b>		
Accounts payable and accrued liabilities	\$ 147,321	\$ 1,774
Other current liabilities	17,068,196	14,940,115
Accrued compensated absences	160,500	104,100
Lease liability	248,706	236,943
Total current liabilities	<u>17,624,723</u>	<u>15,282,932</u>
<b>LIABILITIES PAYABLE FROM RESTRICTED ASSETS</b>		
Claims due to lenders	13,649,873	18,361,461
Loan collections and other liabilities due to federal government	1,940,625	1,105,376
Total liabilities payable from restricted assets	<u>15,590,498</u>	<u>19,466,837</u>
<b>NONCURRENT LIABILITIES</b>		
Accrued compensated absences	43,900	128,800
Lease liability	674,067	922,774
Other liabilities	26,949,500	26,681,500
Net pension liability	2,722,281	3,090,777
Net OPEB liability	37,559	58,824
Total noncurrent liabilities	<u>30,427,307</u>	<u>30,882,675</u>
Total liabilities	<u>63,642,528</u>	<u>65,632,444</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>		
Pension related items	207,001	294,401
OPEB related items	31,231	28,060
Total deferred inflows	<u>238,232</u>	<u>322,461</u>
<b>NET POSITION</b>		
Net investment in capital assets	567,801	523,836
Restricted	10,283,779	9,167,191
Unrestricted	108,074,028	110,238,750
Total net position	<u>118,925,608</u>	<u>119,929,777</u>
<b>TOTAL LIABILITIES, DEFERRED INFLOWS, AND NET POSITION</b>	<u>\$ 182,806,368</u>	<u>\$ 185,884,682</u>

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**CHANGES IN NET POSITION**  
**For the Years Ended June 30, 2025 and 2024**

	<b>2025</b>	<b>2024</b>
<b>OPERATING REVENUES</b>		
Federal grants and contracts		
Federal reinsurance	\$ 97,297,568	\$ 121,464,364
Collections on loans and bankruptcies	254,658	93,729
Federal fee revenue	19,614,991	19,976,264
Complement received on collections	4,786	3,477
Basis point funding	-	2,782,327
Amount paid to service provider	(11,088,642)	(12,198,090)
Interest on loan sales	1,277,023	1,516,975
Other revenues	2,802	283
Total operating revenues	<u>107,363,186</u>	<u>133,639,329</u>
<b>OPERATING EXPENSES</b>		
Guarantee claims paid to lending institutions	97,183,970	121,396,841
Rehabilitated loan discount, net	150,782	16,171
Salaries and benefits	1,505,180	1,670,095
Operating	17,185,411	68,719,568
Depreciation and amortization	473,389	492,794
Total operating expenses	<u>116,498,732</u>	<u>192,295,469</u>
<b>OPERATING LOSS</b>	<u>(9,135,546)</u>	<u>(58,656,140)</u>
<b>NON-OPERATING REVENUES</b>		
Gain on pooled cash investments	8,131,377	7,613,011
Total non-operating income	<u>8,131,377</u>	<u>7,613,011</u>
<b>CHANGE IN NET POSITION</b>	<u>(1,004,169)</u>	<u>(51,043,129)</u>
<b>NET POSITION, BEGINNING OF YEAR</b>	<u>119,929,777</u>	<u>170,972,906</u>
<b>NET POSITION, END OF YEAR</b>	<u><u>\$ 118,925,608</u></u>	<u><u>\$ 119,929,777</u></u>

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**For the Years Ended June 30, 2025 and 2024**

	<u>2025</u>	<u>2024</u>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>		
Cash received from:		
Federal grants and contracts	\$ 124,876,277	\$ 142,767,531
Amount paid to service provider	(11,742,061)	(11,872,803)
Complement received on collections	4,786	3,477
Interest on loan sales	1,277,023	1,516,975
Basis point funding	-	2,782,327
Other sources	2,802	283
	<u>114,418,827</u>	<u>135,197,790</u>
Cash disbursed for:		
Guarantee claims paid to lending institutions	(101,895,558)	(122,150,198)
Rehabilitated loan discount	(150,782)	(16,171)
Salaries and benefits	(1,866,127)	(1,867,057)
Operating expenses	(13,991,423)	(30,227,942)
	<u>(117,903,890)</u>	<u>(154,261,368)</u>
Net cash used in operating activities	<u>(3,485,063)</u>	<u>(19,063,578)</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>		
Purchases of property and equipment	(280,410)	-
Interest payments on leased assets	(9,610)	(11,781)
Principal payments on leased assets	(236,944)	(229,454)
Net cash used in capital and related financing activities	<u>(526,964)</u>	<u>(241,235)</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>		
Earnings on pooled cash investments	<u>8,131,377</u>	<u>7,613,011</u>
Net cash provided by investing activities	<u>8,131,377</u>	<u>7,613,011</u>
<b>NET CHANGE IN CASH AND POOLED CASH INVESTMENTS</b>	4,119,350	(11,691,802)
<b>CASH AND POOLED CASH INVESTMENTS, BEGINNING OF YEAR</b>	<u>159,095,871</u>	<u>170,787,673</u>
<b>CASH AND POOLED CASH INVESTMENTS, END OF YEAR</b>	<u>\$ 163,215,221</u>	<u>\$ 159,095,871</u>
<b>NONCASH ACTIVITIES</b>		
Unrealized loss on pooled cash investments	\$ (10,626,780)	\$ (12,409,377)
Funding for college access initiatives	\$ 3,049,500	\$ 38,479,000



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**For the Years Ended June 30, 2025 and 2024**

	<u>2025</u>	<u>2024</u>
<b>RECONCILIATION OF OPERATING INCOME (LOSS)</b>		
<b>TO NET CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES</b>		
Operating loss	\$ (9,135,546)	\$ (58,656,140)
Adjustments to reconcile operating income (loss)		
to net cash provided by (used in) operating activities:		
Depreciation and amortization	473,389	492,794
Effects of changes in assets, deferred outflows		
of resources, liabilities and deferred inflow		
of resources:		
Decrease in receivables	6,873,811	1,250,798
Decrease (increase) in prepaid expenses	(10,669)	149
Decrease in pension deferred outflows	135,206	335,105
Decrease in OPEB deferred outflows	6,337	11,027
Increase in accounts payable and accrued liabilities	155,157	12,477
Increase in other liabilities	2,396,081	38,804,287
Increase (decrease) in loan collections and other liabilities		
due to federal government	835,249	(17,624)
Decrease in claims paid to lenders	(4,711,588)	(753,357)
Increase (decrease) in accrued compensated absences	(28,500)	9,400
Decrease in net pension liability	(368,496)	(714,696)
Decrease in OPEB liability	(21,265)	(17,201)
Increase (decrease) in pension deferred inflows	(87,400)	178,615
Increase in OPEB deferred inflows	3,171	788
<b>NET CASH USED IN OPERATING ACTIVITIES</b>	<u><u>\$ (3,485,063)</u></u>	<u><u>\$ (19,063,578)</u></u>

**COLORADO STUDENT LOAN PROGRAM**  
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**NOTES TO FINANCIAL STATEMENTS**  
**June 30, 2025 and 2024**

**NOTE 1 – ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**Reporting Entity**

Colorado Student Loan Program dba College Assist is a self-supporting Enterprise Fund of the State of Colorado. It was established as an entity of the Colorado Department of Higher Education pursuant to Title 23, Article 3.1, Part 1, Colorado Revised Statutes (C.R.S.), 1973, as amended and was created July 1, 1979 by State statute. College Assist's legal name is Colorado Student Loan Program, which became effective July 1, 2006, per C.R.S. § 23-3.1-106 (1)(b), as amended. College Assist administers the Federal Family Education Loan (FFEL) program, consisting of Stafford Loans, Parent Loans for Undergraduate Students (PLUS), Supplemental Loans for Students (SLS), and the Consolidation Loans Program (CLP). As part of the FFEL program, College Assist guarantees loans made by lending institutions to students attending postsecondary schools, in compliance with operating agreements (Agreements) with the U.S. Department of Education (DOE), pursuant to Section 428 of the Higher Education Act of 1965 (HEA), as amended. Effective July 1, 2010, the FFEL program was eliminated as a result of enactment of the Health Care and Education Reconciliation Act of 2010. As of this date, no new loans can be originated or guaranteed under this program. College Assist continues to guarantee and service its existing loan portfolio.

College Assist receives less than 10% of its funding from the State or any local government of the State, and therefore retains its enterprise status under Section 20, Article X of the Colorado Constitution (TABOR).

As a Federal Loan Guaranty Agency, College Assist is required by the DOE to perform college access initiatives. The DOE, by law, regulates the use and expenditures of College Assist's operating budget, and therefore approves all College Assist supported college access initiatives.

College Assist entered into a college access initiative partnership with CollegeInvest, Colorado's 529 College Savings Program. College Assist is supporting the CollegeInvest Special Programs; Matching Grant, 529 Scholarship, First Step and First Step Plus. College Assist funds the college access initiatives through a Memorandum of Understanding (MOU), renewed annually, with CollegeInvest. College access initiative expenses and liabilities, including salaries and fringe benefits and estimated future awards, are reported in the Agency Operating Fund.

As of June 30, 2025, the College Opportunity Fund (COF) is no longer included in College Assist's financial statements and is reported as part of the State's General Fund within the State's financial statements.

**Basis of Accounting and Presentation**

For financial reporting purposes, College Assist is considered a special-purpose government engaged only in business-type activities. Accordingly, College Assist uses the economic resources measurement focus and the accrual basis of accounting to summarize its activities. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when an obligation is incurred.

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**NOTE 1 – ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**  
**(CONTINUED)**

The financial statements of College Assist have been prepared in accordance with generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board (GASB) and other applicable guidelines or pronouncements. College Assist uses self-balancing accounting funds to record its financial accounting transactions. GASB reporting guidelines require College Assist to report its assets, deferred outflows, liabilities, deferred inflows, net position, revenues, expenses, changes in net position and cash flows from an entity-wide perspective, rather than by accounting fund.

The basic financial statements of College Assist present the financial position, results of operations, and, where applicable, cash flows for only the College Assist's funds. They do not purport to, and do not present, the financial position of the State of Colorado as of June 30, 2025 and 2024, or the results of operations, or cash flows where applicable, for the years then ended.

**Adoption of New Accounting Standard**

**GASB Statement No. 101, Compensated Absences**

In June 2022, the GASB issued GASB Statement No. 101, Compensated Absences. The liability for compensated absences reported in the financial statements consists of leave that has not been used that is attributable to services already rendered, accumulates and is more likely than not to be used for time off or otherwise paid in cash or settled through noncash means. The liability also includes amounts for leave that has been used for time off but not yet been paid in cash or settled through noncash means and certain other types of leave.

College Assist adopted the requirements of the guidance effective July 1, 2024 and has applied the provision of this standard.

**Use of Estimates in Preparation of Financial Statements**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities, deferred inflows of resources, and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting periods. Actual results could differ from those estimates.

**Cash and Pooled Cash Investments**

Cash and pooled cash investments consist of cash on deposit with the State Treasurer. For purposes of the statement of cash flows, cash and pooled cash investments are defined as instruments with maturities of three months or less at date of acquisition, and pooled cash held by the Colorado State Treasurer. Cash and pooled cash investments that are restricted in nature are distinguished as such in the financial statements.

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**NOTE 1 – ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**  
**(CONTINUED)**

Mandatory segregations of assets are presented as restricted assets. Such segregations are required by bond agreements and other external parties. Current liabilities payable from these restricted assets are so classified.

**Receivables**

Amounts due from the DOE are reported as federal fees receivable and federal reinsurance receivable. Receivables that are restricted in nature are reported as such in the financial statements.

**Capital Assets**

Depreciable capital assets are recorded at cost on the date of acquisition. College Assist's capitalization policy is \$5,000 or more per individual piece of computer hardware, software, or \$50,000 for leasehold improvements with an estimated useful life of greater than one year.

Depreciation is charged using a straight-line method over the estimated useful lives of the assets. Generally, furniture, computer hardware, and software are depreciated over three to ten years. Leasehold improvements are depreciated over the life of the lease. When assets are retired or otherwise disposed of, the cost and related accumulated depreciation are removed from the accounts, and resulting gains or losses are recorded as non-operating revenues or expenses.

Right-to-use lease assets are initially measured at the present value of payments expected to be made during the lease term, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized in a systematic and rational manner over the shorter of the lease term or the useful life of the underlying asset.

**Deferred Outflows of Resources**

A deferred outflow of resources is a consumption of net assets that is applicable to a future reporting period. Deferred outflows of resources include items related to the PERA pension and OPEB plans.

**Liabilities**

Amounts due within one year are reported as current liabilities. Amounts owed after one year are reported as noncurrent liabilities. Liabilities payable from restricted assets are distinguished as such in the financial statements.

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**NOTE 1 – ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**  
**(CONTINUED)**

**Compensated Absences**

College Assist recognizes a liability for compensated absences for leave time that (1) has been earned for services previously rendered by employees, (2) accumulates and is allowed to be carried over to subsequent years, and (3) is more likely than not to be used as time off or settled during or upon separation from employment. Based on the criteria listed, two types of leave qualify for liability recognition for compensated absences – vacation and sick leave. The liability for compensated absences is reported as incurred in the financial statements. The liability for compensated absences includes salary-related benefits, where applicable.

College Assist's vacation policy permits employees to accumulate earned but unused vacation benefits up to a maximum of 336 hours, which are eligible for payment at the employee's current pay rate upon separation from employment.

College Assist's sick leave policy permits employees to accumulate earned but unused sick leave up to a maximum of 360 hours. Employees can receive up to 25% of their accrued sick leave upon retirement. All other sick leave lapses upon separation. A liability for estimated value of sick leave that will be paid is included in the liability for compensated absences.

**Leases**

College Assist determines if an arrangement is a lease at inception. Leases are included in capital assets and lease liabilities are reported as long term liabilities with the amount due within twelve months reported as a current liability. Leases represent the right to use an underlying asset for the lease term as specified in the contract. Leases are recognized at the commencement date based on the present value of expected lease payments over the lease term, less any lease incentives. Interest expense is recognized ratably over the contract term which may include options to extend or terminate the lease when it is reasonably certain the College Assist will do so. For leases where the discount rate is not implicit in the lease, College Assist uses the closest incremental borrowing rate published by the State of Colorado's treasury department.

College Assist expenses short-term leases with a term of 12 months or less as incurred. These leases are not included as lease liabilities or right-to-use assets on the statements of net position.

**Pensions**

College Assist participates in the State Division Trust Fund (SDTF), a cost-sharing multiple-employer defined benefit pension plan administered by the Public Employees' Retirement Association of Colorado (PERA). The net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position (FNP) and additions to/deductions from the FNP of the SDTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

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**NOTE 1 – ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**  
**(CONTINUED)**

**Other Post-Employment Benefits (OPEB)**

College Assist participates in the Health Care Trust Fund (HCTF), a cost-sharing multiple-employer defined benefit OPEB fund administered by the Public Employees' Retirement Association of Colorado ("PERA"). The net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, OPEB expense, information about the fiduciary net position (FNP) and additions to/deductions from the FNP of the HCTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefits paid on behalf of health care participants are recognized when due and/or payable in accordance with the benefit terms. Investments are reported at fair value.

**Deferred Inflows of Resources**

A deferred inflow of resources is an acquisition of net assets that is applicable to a future reporting period. Deferred inflows of resources include items related to the PERA pension and OPEB plans.

**Net Position**

The net position of College Assist is classified as follows:

**Net Investment in capital assets:** This balance represents College Assist's investment in capital assets, net of accumulated depreciation and amortization and reduced by outstanding balances of related lease liability.

**Restricted net position:** Restricted net position represents resources derived from guaranty services provided to lenders for student loan default activity. College Assist is contractually obligated to spend or reserve these resources in accordance with restrictions imposed by the FFEL program.

**Unrestricted net position:** Unrestricted net position represents resources derived from services provided to borrowers, lenders, and collection activities. These resources are used to pay the operating costs of College Assist.

**Classification of Revenues and Expenses**

College Assist has classified its revenues and expenses as either operating or non-operating. Operating revenues and expenses generally result from providing services or incurring expenses in connection with College Assist's principal activities. Non-operating revenues and expenses include transactions such as interest earned on deposits and loss on disposal of capital assets.

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**NOTE 1 – ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**  
**(CONTINUED)**

**Loan Defaults**

Student loans guaranteed by College Assist that subsequently default are eligible for reinsurance from the DOE. Claims are paid to the lending institution for defaults, death, disabilities and bankruptcies. Once a claim is paid to a lender, College Assist becomes the holder of the loan and seeks to collect on the loan for the DOE. College Assist collects payments on student loans for defaults and bankruptcies. A guaranty agency may charge a borrower reasonable costs incurred to collect on defaulted loans per CFR 682.410(b)(2). As of June 30, 2025 and 2024, College Assist is not charging collection costs to borrowers due to the Fresh Start program and the Voluntary Flexible Agreement (VFA).

Federal consolidations of FFEL default loans and rehabilitations are subject to a collection cost rate charge limit equal to the lesser of the rate computed per the formula in 34 CFR 30.60 or the rate assessed if the loan is held by the DOE. For these loans, College Assist charges a one-time consolidation and rehabilitation fee to borrowers of 18.5% and 16.0%, respectively, as allowed per Federal regulations. Per the VFA signed in October 2024, consolidations with the DOE's Direct Loan Program are paid the lesser of \$1,900 or 25% of the outstanding balance of the loan by the DOE, not the borrower.

Loans that meet certain criteria are subrogated or assigned to the DOE. Additionally, loans that defaulted under the DCL or meet the new requirements in the VFA will also be subrogated.

The U.S. Treasurer's Offset Program is utilized to pursue collections of these defaulted loans. Under this program, Federal income tax refunds are applied or offset against defaulted student loans. The VFA allows Guaranty Agencies to refer borrowers to the Treasury Offset Program at the direction of the DOE.

**Federal Reinsurance**

College Assist is subject to applicable statutorily defined Federal reinsurance rates. The Consolidated Appropriations Act, 2016 set the maximum reinsurance reimbursement percentage for guaranty agencies to 100%.

The rate of annual losses (defaults), also known as the "trigger rate" for purposes of the application for Federal reinsurance, is a result of the year-to-date incurred losses divided by the original amount of guaranteed loans in repayment status at the beginning of the year. Default claims are subject to certain "trigger figures," which may result in reduced Federal reinsurance rates. When the annual rate of losses (defaults) exceeds 5% of the loans in repayment, it "triggers" the DOE to reimburse College Assist a reduced reinsurance rate. The DOE waived this requirement for years that overlap with the Fresh Start program and the VFA signed October 2024.

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**NOTE 1 – ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**  
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**Budgets and Budgetary Accounting**

College Assist prepares an annual operating budget. By statute, College Assist is continuously funded through user service charges. The budget is not legislatively adopted and a Budget to Actual Statement of Revenues and Expenses is not a required part of these financial statements. The operating budget and revisions thereto are approved by the Chief Executive Officer of College Assist.

For fiscal year ended June 30, 2025, total budgeted operating revenues for the Agency Operating Fund and Federal Reserve Fund were (\$1.0) million and \$134.3 million, respectively, as compared with actual operating revenues of \$10.1 million and \$97.3 million, respectively. Total budgeted operating expenses for those funds were \$17.7 million and \$134.3 million, respectively, as compared with actual operating expenses of \$19.6 million and \$97.2 million, respectively.

For fiscal year ended June 30, 2024, total budgeted operating revenues for the Agency Operating Fund and Federal Reserve Fund were (\$7.5) million and \$119.1 million, respectively, as compared with actual operating revenues of \$9.4 million and \$124.3 million, respectively. Total budgeted operating expenses for those funds were \$73.5 million and \$119.1 million, respectively, as compared with actual operating expenses of \$70.9 million and \$121.4 million, respectively.

**Application of Restricted and Unrestricted Resources**

When both restricted and unrestricted resources are available to pay an expense, College Assist's policy is to first use unrestricted resources.

**NOTE 2 – CASH AND POOLED CASH INVESTMENTS**

College Assist deposits its cash with the Colorado State Treasurer. The State Treasurer pools these deposits and invests them in securities authorized by Section 24-75-601.1, C.R.S. Moneys deposited in the Treasury are invested until the cash is needed. As of June 30, 2025, College Assist had cash on deposit with the State Treasurer of \$163.2 million (net of warrants payable of \$1.3 million), which represented approximately 1.0% of the total \$15,918.2 million fair value of deposits in the State Treasurer's Pool (Pool). As of June 30, 2025, the Pool's resources included \$39.1 million of cash on hand and \$15,879.1 million of investments.

On the basis of College Assist's participation in the Pool, College Assist reports as an increase or decrease in cash for its share of the Treasurer's unrealized gains and losses on the Pool's underlying investments. The State Treasurer does not invest any of the Pool's resources in any external investment pool, and there is no assignment of income related to participation in the Pool. The unrealized gains/losses included in income reflect only the change in fair value for the fiscal year.

Additional information on investments of the State Treasurer's Pool may be obtained in the state's Annual Comprehensive Financial Report for the year ended June 30, 2025.



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**NOTE 2 – CASH AND POOLED CASH INVESTMENTS (CONTINUED)**

The following summarizes cash and pooled cash investments as of June 30:

	<u><b>2025</b></u>	<u><b>2024</b></u>
Cash on deposit with State Treasurer	\$ 173,842,001	\$ 171,505,248
State Treasurer pooled cash investments – unrealized gain/(loss)	<u>(10,626,780)</u>	<u>(12,409,377)</u>
<b>Total</b>	<u><u>\$ 163,215,221</u></u>	<u><u>\$ 159,095,871</u></u>

Cash and pooled cash investments are presented in the accompanying combined statement of net position as follows:

	<u><b>2025</b></u>	<u><b>2024</b></u>
Cash and pooled cash investments	\$ 150,990,817	\$ 149,172,220
Restricted cash and pooled cash investments	<u>12,224,404</u>	<u>9,923,651</u>
<b>Total</b>	<u><u>\$ 163,215,221</u></u>	<u><u>\$ 159,095,871</u></u>

**NOTE 3 – FEDERAL FEES RECEIVABLE**

Federal fees receivable are fees due from the DOE for Account Maintenance Fees (AMF) earned to manage the student loan portfolio. In September 2023, the DOE established a transitional fee for College Assist referred to as Special Account Maintenance Fees (SAMF) to offset lost revenues due to the extension of the collections pause. The SAMF receivable as of June 30, 2025 and 2024 was \$3.7 million and \$5.4 million, respectively. The AMF receivable as of June 30, 2025 and 2024 were \$331.4 thousand and \$396.0 thousand, respectively.

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**NOTE 4 – CAPITAL ASSETS**

A summary of changes in capital assets is as follows:

	<b>Balance</b> <b>June 30, 2024</b>	<b>Additions</b>	<b>Disposals</b>	<b>Balance</b> <b>June 30, 2025</b>
Right to use asset, leased building	\$ 1,829,564	\$ -	\$ -	\$ 1,829,564
Computer software	1,338,715	272,302	-	1,611,017
Computer hardware	369,229	8,109	-	377,338
Leasehold improvements	92,700	-	-	92,700
Total	3,630,208	280,411	-	3,910,619
Less: Accumulated depreciation and amortization	(1,946,655)	(473,390)	-	(2,420,045)
Capital assets, net	<u>\$ 1,683,553</u>	<u>\$ (192,979)</u>	<u>\$ -</u>	<u>\$ 1,490,574</u>

	<b>Balance</b> <b>June 30, 2023</b>	<b>Additions</b>	<b>Disposals</b>	<b>Balance</b> <b>June 30, 2024</b>
Right to use asset, leased building	\$ 1,829,564	\$ -	\$ -	\$ 1,829,564
Computer software	1,347,406	-	(8,691)	1,338,715
Computer hardware	446,781	-	(77,552)	369,229
Leasehold improvements	92,700	-	-	92,700
Total	3,716,451	-	(86,243)	3,630,208
Less: Accumulated depreciation and amortization	(1,540,104)	(492,794)	86,243	(1,946,655)
Capital assets, net	<u>\$ 2,176,347</u>	<u>\$ (492,794)</u>	<u>\$ -</u>	<u>\$ 1,683,553</u>

**NOTE 5 – ACCOUNTS PAYABLE & ACCRUED LIABILITIES**

Accounts payable and accrued liabilities consist of vendor payments and accrued salaries. Under C.R.S. § 24-75-201, salaries and wages earned during the month of June are to be paid in July of the following fiscal year. The accrued payroll as of June 30, 2025 was \$7.3 thousand. There was no accrued payroll liability as of June 30, 2024.

**NOTE 6 – OTHER CURRENT LIABILITIES**

Other current liabilities consist of fees due to service providers of \$2.4 million and \$3.1 million, and loan servicing liabilities of approximately \$40.0 thousand and \$38.8 thousand for fiscal years 2025 and 2024, respectively.

College Assist recorded an estimated current liability for college access initiatives of \$14.6 million and \$11.8 million for future awards as of June 30, 2025 and 2024, respectively.

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**NOTE 7 – NONCURRENT LIABILITIES**

The following summarizes changes in noncurrent liabilities:

	<b>Balance June 30, 2024</b>	<b>Increases</b>	<b>Decreases</b>	<b>Balance June 30, 2025</b>	<b>Amounts Due Within One Year</b>
Accrued compensated absences	\$ 232,900	\$ -	\$ (28,500) *	\$ 204,400	\$ 160,500
Lease component liability	1,159,717	-	(236,944)	922,773	248,706
College access initiatives liability	38,479,000	3,049,500	-	41,528,500	14,579,000
<b>Total</b>	<b>\$ 39,871,617</b>	<b>\$ 3,049,500</b>	<b>\$ (265,444)</b>	<b>\$ 42,655,673</b>	<b>\$ 14,988,206</b>

	<b>Balance June 30, 2023</b>	<b>Increases</b>	<b>Decreases</b>	<b>Balance June 30, 2024</b>	<b>Amounts Due Within One Year</b>
Accrued compensated absences	\$ 223,500	\$ 9,400 *	\$ -	\$ 232,900	\$ 104,100
Lease component liability	1,389,171	-	(229,454)	1,159,717	236,943
College access initiatives liability	-	38,479,000	-	38,479,000	11,797,500
<b>Total</b>	<b>\$ 1,612,671</b>	<b>\$ 38,488,400</b>	<b>\$ (229,454)</b>	<b>\$ 39,871,617</b>	<b>\$ 12,138,543</b>

\* The change in compensated absences liability is presented as a net change.

**NOTE 8 – LEASES**

College Assist shares a building lease with CollegeInvest, see the Related Party Transactions in Note 9. The lease commenced on May 1, 2018 and will expire on January 31, 2029.

Total future minimum lease payments under lease agreements are as follows for the year ended June 30, 2025:

Total future minimum lease payments under lease agreements are as follows:

	Interest	Principal	Total
2026	7,537	248,706	256,243
2027	5,192	255,614	260,806
2028	2,782	262,587	265,369
2029	485	155,866	156,351
<b>Total minimum lease payments</b>	<b>\$ 15,996</b>	<b>\$ 922,773</b>	<b>\$ 938,769</b>

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**NOTE 8 – LEASES (CONTINUED)**

Total future minimum lease payments under lease agreements are as follows for the year ended June 30, 2024:

	Interest	Principal	Total
2025	\$ 9,793	\$ 236,943	\$ 246,736
2026	7,537	248,706	256,243
2027	5,192	255,614	260,806
2028	2,782	262,587	265,369
2029	484	155,867	156,351
Total minimum lease payments	\$ 25,788	\$ 1,159,717	\$ 1,185,505

Right-to-use assets acquired through outstanding leases are shown below by underlying lease class as of June 30:

	2025	2024
Building	\$ 1,829,564	\$ 1,829,564
Less: accumulated amortization	(965,045)	(723,783)
	<u>\$ 864,519</u>	<u>\$ 1,105,781</u>

**NOTE 9 – RELATED-PARTY TRANSACTIONS**

CollegeInvest was established in 1979 as a division of the Colorado Department of Higher Education. Effective January 6, 2006, the Chief Executive Officer (CEO) of CollegeInvest was appointed the CEO of College Assist. Although CollegeInvest and College Assist are both divisions of the Department, they are each constituted and operate as separate enterprises of the State under the direction of the same CEO, and each (CollegeInvest and College Assist) retains the ability to enforce contractual obligations against the other.

College Assist shares the cost of human resources and personnel, accounting, information systems personnel, and other administrative and operating expenses with CollegeInvest and the DHE under the terms of two separate Memorandums of Understanding (MOUs), expiring on June 30, 2025, renewable annually.

College Assist recorded \$41.5 million and \$38.5 million in liabilities as of June 30, 2025 and 2024, respectively for its college access initiatives with CollegeInvest. The estimate is based on future award payments for First Step Plus and Matching Grant.

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**NOTE 10 – COMMITMENTS**

**Statutory Federal Reserve Fund Requirements**

College Assist is required by Federal regulations and State statute to maintain a minimum Federal Reserve Fund balance of 0.25% of the unpaid balance of net outstanding loans to meet future default claims as of September 30 each year. Per the DCL, the 0.25% minimum reserve requirement for the Federal Reserve Fund has been waived for years that partially overlap with the Fresh Start initiative and the VFA signed in October 2024.

**Loan Guarantees**

The net outstanding principal balance of student loans, in repayment, guaranteed by College Assist at June 30, 2025 and 2024 is approximately \$2.2 billion and \$2.6 billion, respectively.

Defaulted loans (claims) are subject to certain trigger figures (trigger rate) which may result in a reduced reimbursement rate. The trigger rate is calculated as of September 30 of each year for purposes of determining the reimbursement rate applicable for the subsequent year.

When the default claim losses exceed 5% of the loans in repayment, it triggers DOE to reimburse the default claim at a reduced amount. If the default losses exceed 9%, the reimbursement is reduced further. If College Assist exceeds the threshold trigger rate of 9%, it may be liable for up to a maximum of 25% of the default claim losses. Any liability that may result would be capped at College Assist's total net position. The trigger rate requirement has been waived by the DOE for years that partially overlap with the Fresh Start initiative and the VFA signed in October 2024.

**NOTE 11 – DEFINED BENEFIT PENSION PLAN**

**Plan Description.** Eligible employees of College Assist are provided with pensions through the SDTF—a cost-sharing multiple-employer defined benefit pension plan administered by PERA. Plan benefits are specified in Title 24, Article 51 of the Colorado Revised Statutes (C.R.S.), administrative rules set forth at 8 C.C.R. 1502-1, and applicable provisions of the federal Internal Revenue Code. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. PERA issues a publicly available annual comprehensive financial report (ACFR) that can be obtained at [www.copera.org/forms-resources/financial-reports-and-studies](http://www.copera.org/forms-resources/financial-reports-and-studies).

**Benefits provided as of December 31, 2024.** PERA provides retirement, disability, and survivor benefits. Retirement benefits are determined by the amount of service credit earned and/or purchased, highest average salary, the benefit structure(s) under which the member retires, the benefit option selected at retirement, and age at retirement. Retirement eligibility is specified in tables set forth at C.R.S. § 24-51-602, 604, 1713, and 1714.

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**NOTE 11 – DEFINED BENEFIT PENSION PLAN (CONTINUED)**

The lifetime retirement benefit for all eligible retiring employees under the PERA benefit structure is the greater of the:

- Highest average salary multiplied by 2.5 percent and then multiplied by years of service credit.
- The value of the retiring employee's member contribution account plus a 100% match on eligible amounts as of the retirement date. This amount is then annuitized into a monthly benefit based on life expectancy and other actuarial factors.

In all cases the service retirement benefit is limited to 100% of highest average salary and also cannot exceed the maximum benefit allowed by federal Internal Revenue Code.

Members may elect to withdraw their member contribution accounts upon termination of employment with all PERA employers; waiving rights to any lifetime retirement benefits earned. If eligible, the member may receive a match of either 50% or 100% on eligible amounts depending on when contributions were remitted to PERA, the date employment was terminated, whether five years of service credit has been obtained and the benefit structure under which contributions were made.

Upon meeting certain criteria, benefit recipients who elect to receive a lifetime retirement benefit generally receive post-retirement cost-of-living adjustments, referred to as annual increases in the C.R.S. Subject to the automatic adjustment provision (AAP) under C.R.S. § 24-51-413, eligible benefit recipients under the PERA benefit structure who began membership before January 1, 2007 will receive the maximum annual increase (AI) or AI cap of 1.00% unless adjusted by the AAP. Eligible benefit recipients under the PERA benefit structure who began membership on or after January 1, 2007, will receive the lesser of an annual increase of the 1.00% AI cap or the average increase of the Consumer Price Index for Urban Wage Earners and Clerical Workers for the prior calendar year, not to exceed a determined increase that would exhaust 10% of PERA's Annual Increase Reserve (AIR) for the SDTF. The AAP may raise or lower the aforementioned AI cap by up to 0.25% based on the parameters specified in C.R.S. § 24-51-413.

Disability benefits are available for eligible employees once they reach five years of earned service credit and are determined to meet the definition of disability. The disability benefit amount is based on the lifetime retirement benefit formula(s) shown above considering a minimum 20 years of service credit, if deemed disabled.

Survivor benefits are determined by several factors, which include the amount of earned service credit, highest average salary of the deceased, the benefit structure(s) under which service credit was obtained, and the qualified survivor(s) who will receive the benefits.

**Contributions provisions as of June 30, 2025:** Eligible employees of College Assist and the State are required to contribute to the SDTF at a rate set by Colorado statute. The contribution requirements for the SDTF are established under C.R.S. § 24-51-401, et seq. and § 24-51-413. Employee contribution rates for the period of July 1, 2023 through June 30, 2025 are summarized in the table below:

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**NOTE 11 – DEFINED BENEFIT PENSION PLAN (CONTINUED)**

	July 1, 2023 Through June 30, 2024	July 1, 2024 Through June 30, 2025
Employee contribution** (all employees other than Safety Officers)	11.00%	11.00%

\*\*Contribution rates for the SDTF are expressed as a percentage of salary as defined in C.R.S. § 24-51-101(42).

The employer contribution requirements for all employees other than Safety Officers are summarized in the table below:

	July 1, 2023 Through December 31, 2023	January 1, 2024 Through December 31, 2024	January 1, 2025 Through June 30, 2025
Employer contribution rate**	11.40%	11.40%	11.40%
Amount of employer contribution apportioned to the Health Care Trust Fund as specified in C.R.S. § 24-51-208(1)(f)**	(1.02)%	(1.02)%	(1.02)%
Amount apportioned to the SDTF**	10.38%	10.38%	10.38%
Amortization Equalization Disbursement (AED) as specified in C.R.S. § 24-51-411**	5.00%	5.00%	5.00%
Supplemental Amortization Equalization Disbursement (SAED) as specified in C.R.S. § 24-51-411**	5.00%	5.00%	5.00%
Defined contribution supplement as specified in C.R.S. § 24-51-415**	0.17%	0.21%	0.23%
<b>Total employer contribution rate to the SDTF</b>	<b>20.55%</b>	<b>20.59%</b>	<b>20.61%</b>

\*\*Contribution rates for the SDTF are expressed as a percentage of salary as defined in C.R.S. § 24-51-101(42).

Employer contributions are recognized by the SDTF in the period in which the compensation becomes payable to the member and College Assist is statutorily committed to pay the contributions to the SDTF. Employer contributions recognized by the SDTF from College Assist were approximately \$246.0 thousand and \$245.0 thousand for the years ended June 30, 2025 and 2024, respectively.

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**NOTE 11 – DEFINED BENEFIT PENSION PLAN (CONTINUED)**

For purposes of GASB 68 paragraph 15, a circumstance exists in which a nonemployer contributing entity is legally responsible for making contributions to the SDTF and is considered to meet the definition of a special funding situation. As specified in C.R.S. § 24-51-414, the State is required to contribute \$225 million (actual dollars) direct distribution each year to PERA starting on July 1, 2018. For 2024, a portion of the direct distribution payment is allocated to the SDTF based on the proportionate amount of annual payroll of the SDTF to the total annual payroll of the SDTF, School Division Trust Fund, Judicial Division Trust Fund, and Denver Public Schools Division Trust Fund.

**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

The net pension liability for the SDTF was measured as of December 31, 2024, and the total pension liability (TPL) used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2023. Standard update procedures were used to roll-forward the TPL to December 31, 2024. College Assist's proportion of the net pension liability was based on College Assist's contributions to the SDTF for the calendar year 2024 relative to the total contributions of participating employers and the State as a nonemployer contributing entity for participating employers of the SDTF that are outside of the State's financial reporting entity.

At June 30, 2025 and 2024, College Assist reported a liability of approximately \$2.7 million and \$3.1 million, respectively, for its proportionate share of the net pension liability.

At December 31, 2024, College Assist's proportion was 0.029% as compared to the proportion measured as of December 31, 2023 of 0.031%, which was a decrease of .002%. The College Assist proportionate share includes an allocated value for the shared employee cost with CollegelInvest, see Note 9.

For the year ended June 30, 2025, College Assist recognized pension expense of approximately (\$320.07) thousand. At June 30, 2025, College Assist reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

June 30, 2025	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Difference between expected and actual experience	\$ 79,899	\$ -
Changes of assumptions and other inputs	-	21,109
Net difference between projected and actual earnings on pension plan investments	59,963	-
Changes in proportion and differences between contributions recognized and proportionate share of contributions	-	185,892
Contributions subsequent to the measurement date	127,584	-
Total	<u>\$ 267,446</u>	<u>\$ 207,001</u>



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**NOTE 11 – DEFINED BENEFIT PENSION PLAN (CONTINUED)**

For the year ended June 30, 2024, College Assist recognized pension expense of approximately (\$201.0) thousand. At June 30, 2024, College Assist reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

June 30, 2024	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Difference between expected and actual experience	\$ 50,522	\$ 16,412
Net difference between projected and actual earnings on pension plan investments	224,483	-
Changes in proportion and differences between contributions recognized and proportionate share of contributions	-	277,989
Contributions subsequent to the measurement date	127,647	-
Total	<u>\$ 402,652</u>	<u>\$ 294,401</u>

For the year ended June 30, 2025, College Assist reported \$127,584 as deferred outflows of resources related to pensions, resulting from contributions subsequent to the measurement date, which will be recognized as a reduction of the net pension liability in the year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<b>Year ended June 30,</b>	
2026	\$ ( 53,260)
2027	117,502
2028	( 94,244)
2029	( 37,137)
2030	-
Thereafter	-

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**NOTE 11 – DEFINED BENEFIT PENSION PLAN (CONTINUED)**

**Actuarial assumptions.** The December 31, 2023, actuarial valuation used the following actuarial cost method and key actuarial assumptions and other inputs:

Actuarial cost method	Entry age
Price inflation	2.30%
Real wage growth	0.70%
Wage inflation	3.00%
Salary increases, including wage inflation:	
Members other than Safety Officers	3.30%-10.90%
Long-term investment rate of return, net of pension plan investment expenses, including price inflation	7.25%
Discount rate	7.25%
Post-retirement benefit increases:	
PERA benefit structure hired prior to 1/1/07 and DPS benefit structure (compounded annually)	1.00%
PERA benefit structure hired after 12/31/06 <sup>1</sup>	Financed by the AIR

<sup>1</sup> Post-retirement benefit increases are provided by the AIR, accounted separately within each Division Trust Fund, and subject to moneys being available; therefore, liabilities related to increases for members of these benefit tiers can never exceed available assets.

All mortality assumptions are developed on a benefit-weighted basis and apply generational mortality. Note that in all categories, displayed as follows, the mortality tables are generationally projected using scale MP-2019.

Pre-retirement mortality assumptions for members other than Safety Officers were based upon the PubG-2010 Employee Table with generational projection using scale MP-2019.

<b>Pre-Retirement</b>	<b>Mortality Table</b>	<b>Adjustments, as Applicable</b>
Members other than Safety Officers	PubG-2010 Employee	N/A
<hr/>		
<b>Post-Retirement (Retiree), Non-Disabled</b>	<b>Mortality Table</b>	<b>Adjustments, as Applicable</b>
Members other than Safety Officers	PubG-2010 Healthy Retiree	<b>Males:</b> 94% of the rates prior to age 80/ 90% of the rates age 80 and older
		<b>Females:</b> 87% of the rates prior to age 80/ 107% of the rates age 80 and older

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**NOTE 11 – DEFINED BENEFIT PENSION PLAN (CONTINUED)**

The actuarial assumptions used in the December 31, 2023, valuation were based on the results of the 2020 experience analysis; dated October 28, 2020, for the period January 1, 2016, through December 31, 2019. Revised economic and demographic assumptions were adopted by the PERA Board on November 20, 2020.

Based on the 2024 experience analysis, dated January 3, 2025, for the period January 1, 2020, to December 31, 2023, revised actuarial assumptions were adopted by PERA's Board on January 17, 2025, and were effective as of December 31, 2024. The following assumptions were reflected in the roll forward calculation of the total pension liability from December 31, 2023, to December 31, 2024.

Salary increases, including wage inflation:

Members other than Safety Officers	2.70%-13.30%
Safety Officers	3.20%-16.30%

Salary scale assumptions were altered to better reflect actual experience.

Rates of termination/withdrawal, retirement, and disability were revised to more closely reflect actual experience.

The estimated administrative expense as a percentage of covered payroll was increased from 0.40% to 0.45%.

The adjustments for credibility applied to the Pub-2010 mortality tables for active and retired lives, including beneficiaries, were updated based on the experience. All mortality assumptions are developed on a benefit-weighted basis. Note that in all categories, displayed as follows, the mortality tables are generationally projected using the 2024 adjusted MP-2021 projection scale.

<b>Pre-Retirement</b>	<b>Mortality Table</b>	<b>Adjustments, as Applicable</b>
Members other than Safety Officers	PubG-2010 Employee	N/A
<hr/>		
<b>Post-Retirement (Retiree), Non-Disabled</b>	<b>Mortality Table</b>	<b>Adjustments, as Applicable</b>
Members other than Safety Officers	PubG-2010 Healthy Retiree	<b>Males:</b> 90% of the rates for all ages <b>Females:</b> 85% of the rates prior to age 85/ 105% of the rates age 85 and older

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**NOTE 11 – DEFINED BENEFIT PENSION PLAN (CONTINUED)**

**Post-Retirement (Beneficiary), Non-Disabled**

	<b>Mortality Table</b>	<b>Adjustments, as Applicable</b>
All Beneficiaries	Pub-2010 Contingent Survivor	<b>Males:</b> 92% of the rates for all ages <b>Females:</b> 100% of the rates for all ages

<b>Disabled</b>	<b>Mortality Table</b>	<b>Adjustments, as Applicable</b>
	PubNS-2010 Disabled	
Members other than Safety Officers	Retiree	95% of the rates for all ages

The long-term expected return on plan assets is monitored on an ongoing basis and reviewed as part of periodic experience studies prepared every four years, and asset/liability studies, performed every three to five years for PERA. The most recent analyses were outlined in the 2024 Experience Study dated January 3, 2025.

Several factors are considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentages and then adding expected inflation.

The PERA Board first adopted the 7.25% long-term expected rate of return as of November 18, 2016. Following an asset/liability study, the Board reaffirmed the assumed rate of return at the November 15, 2019, meeting, and again at the Board's September 20, 2024, meeting. As of the most recent reaffirmation of the long-term rate of return, the target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the table as follows:

<b>Asset Class</b>	<b>Target Allocation</b>	<b>30 Year Expected Geometric Real Rate of Return</b>
Global Equity	51.00%	5.00%
Fixed Income	23.00%	2.60%
Private Equity	10.00%	7.60%
Real Estate	10.00%	4.10%
Alternatives	6.00%	5.20%
<b>Total</b>	<b>100.00%</b>	

Note: In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected nominal rate of return assumption of 7.25%.

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**NOTE 11 – DEFINED BENEFIT PENSION PLAN (CONTINUED)**

**Discount rate.** The discount rate used to measure the TPL was 7.25%. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.00%.
- Employee contributions were assumed to be made at the member contribution rates in effect for each year, including the scheduled increases in SB 18-200, and required adjustments resulting from the 2018 and 2020 AAP assessments. Employee contributions for future plan members were used to reduce the estimated amount of total service costs for future plan members.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law for each year, including the scheduled increase in SB 18-200 and required adjustments resulting from the 2018 and 2020 AAP assessments. Employer contributions also include current and estimated future AED and SAED, until the actuarial value funding ratio reaches 103%, at which point the AED and SAED will each drop 0.50% every year until they are zero. Additionally, estimated employer contributions reflect reductions for the funding of the AIR and retiree health care benefits. For future plan members, employer contributions were further reduced by the estimated amount of total service costs for future plan members not financed by their member contributions.
- As specified in law, the State, as a nonemployer contributing entity, will provide an annual direct distribution of \$225 million, commencing July 1, 2018, that is proportioned between the State, School, Judicial, and DPS Division Trust Funds based upon the covered payroll of each Division. The annual direct distribution ceases when all Division Trust Funds are fully funded.
- Employer contributions and the amount of total service costs for future plan members were based upon a process to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- The AIR balance was excluded from the initial FNP, as, per statute, AIR amounts cannot be used to pay benefits until transferred to either the retirement benefits reserve or the survivor benefits reserve, as appropriate. AIR transfers to the FNP and the subsequent AIR benefit payments were estimated and included in the projections.
- Benefit payments and contributions were assumed to be made at the middle of the year.

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**NOTE 11 – DEFINED BENEFIT PENSION PLAN (CONTINUED)**

Based on the above assumptions and methods, the SDTF's FNP was projected to be available to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25% on pension plan investments was applied to all periods of projected benefit payments to determine the TPL. The discount rate determination does not use the municipal bond index rate, and therefore, the discount rate is 7.25%. There was no change in the discount rate from the prior measurement date.

**Sensitivity of College Assist's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate.**

For the years ended June, 30, 2025 and June 30, 2024 the following presents the proportionate share of the net pension liability calculated using the discount rate of 7.25 percent, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25 percent) or 1-percentage-point higher (8.25 percent) than the current rate:

June 30, 2025	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
Proportionate share of the net pension liability	\$3.8 million	\$2.7 million	\$2.1 million

June 30, 2024	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
Proportionate share of the net pension liability	\$4.0 million	\$3.1 million	\$2.3 million

**Pension plan fiduciary net position.** Detailed information about the SDTF's FNP is available in PERA's Annual Comprehensive Financial Report which can be obtained at [www.copera.org/forms-resources/financial-reports-and-studies](http://www.copera.org/forms-resources/financial-reports-and-studies).

**NOTE 12 – DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN**

**Plan description.** Eligible employees of College Assist are provided with OPEB through the HCTF—a cost-sharing multiple-employer defined benefit OPEB plan administered by PERA. The HCTF is established under Title 24, Article 51, Part 12 of the Colorado Revised Statutes (C.R.S.), as amended, and sets forth a framework that grants authority to the PERA Board to contract, self-insure, and authorize disbursements necessary in order to carry out the purposes of the PERACare program, including the administration of the premium subsidies. Colorado State law provisions may be amended by the Colorado General Assembly. PERA issues a publicly available annual comprehensive financial report (ACFR) that can be obtained at [www.copera.org/forms-resources/financial-reports-and-studies](http://www.copera.org/forms-resources/financial-reports-and-studies).

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**NOTE 12 – DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN (CONTINUED)**

**Benefits provided.** The HCTF provides a health care premium subsidy to eligible participating PERA benefit recipients and retirees who choose to enroll in one of the PERA health care plans, however, the subsidy is not available if only enrolled in the dental and/or vision plan(s). The health care premium subsidy is based upon the benefit structure under which the member retires and the member's years of service credit. For members who retire having service credit with employers in the Denver Public Schools (DPS) Division and one or more of the other four Divisions (State, School, Local Government and Judicial), the premium subsidy is allocated between the HCTF and the Denver Public Schools Health Care Trust Fund (DPS HCTF). The basis for the amount of the premium subsidy funded by each trust fund is the percentage of the member contribution account balance from each division as it relates to the total member contribution account balance from which the retirement benefit is paid.

C.R.S. § 24-51-1202 *et seq.* specifies the eligibility for enrollment in the health care plans offered by PERA and the amount of the premium subsidy. The law governing a benefit recipient's eligibility for the subsidy and the amount of the subsidy differs slightly depending under which benefit structure the benefits are calculated. All benefit recipients under the PERA benefit structure and all retirees under the DPS benefit structure are eligible for a premium subsidy, if enrolled in a health care plan under PERACare. Upon the death of a DPS benefit structure retiree, no further subsidy is paid.

Enrollment in the PERACare health benefits program is voluntary and is available to benefit recipients and their eligible dependents, certain surviving spouses, and divorced spouses and guardians, among others. Eligible benefit recipients may enroll into the program upon retirement, upon the occurrence of certain life events, or on an annual basis during an open enrollment period.

**PERA Benefit Structure.** The maximum service-based premium subsidy is \$230 per month for benefit recipients who are under 65 years of age and who are not entitled to Medicare; the maximum service-based subsidy is \$115 per month for benefit recipients who are 65 years of age or older or who are under 65 years of age and entitled to Medicare. The maximum service-based subsidy, in each case, is for benefit recipients with retirement benefits based on 20 or more years of service credit. There is a 5 percent reduction in the subsidy for each year less than 20. The benefit recipient pays the remaining portion of the premium to the extent the subsidy does not cover the entire amount.

For benefit recipients who have not participated in Social Security and who are not otherwise eligible for premium-free Medicare Part A for hospital-related services, C.R.S. § 24-51-1206(4) provides an additional subsidy. According to the statute, PERA cannot charge premiums to benefit recipients without Medicare Part A that are greater than premiums charged to benefit recipients with Part A for the same plan option, coverage level, and service credit. Currently, for each individual PERACare enrollee, the total premium for Medicare coverage is determined assuming plan participants have both Medicare Part A and Part B and the difference in premium cost is paid by the HCTF or the DPS HCTF on behalf of benefit recipients not covered by Medicare Part A.

**Contributions.** Pursuant to Title 24, Article 51, Section 208(1) (f) of the C.R.S., as amended, certain contributions are apportioned to the HCTF. PERA-affiliated employers of the State, School, Local Government, and Judicial Divisions are required to contribute at a rate of 1.02% of PERA-includable salary into the HCTF.

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**NOTE 12 – DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN (CONTINUED)**

Employer contributions are recognized by the HCTF in the period in which the compensation becomes payable to the member and College Assist is statutorily committed to pay the contributions. Employer contributions recognized by the HCTF from College Assist were approximately \$9.8 thousand for the year ended June 30, 2025, and \$9.5 thousand for the year ended June 30, 2024.

**OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

At June 30, 2025 and 2024, College Assist reported a liability of approximately \$37.6 thousand and \$58.8 thousand for its proportionate share of the net OPEB liability. The net OPEB liability for the HCTF was measured as of December 31, 2024, and the total OPEB liability (TOL) used to calculate the net OPEB liability was determined by an actuarial valuation as of December 31, 2023. Standard update procedures were used to roll-forward the TOL to December 31, 2024. College Assist's proportion of the net OPEB liability was based on College Assist's contributions to the HCTF for the calendar year 2024 relative to the total contributions of participating employers to the HCTF.

At December 31, 2024 and December 31, 2023, College Assist's proportion was 0.008%, there was no change in the percentage.

For the year ended June 30, 2025, College Assist recognized OPEB expense of approximately (\$11.8) thousand. At June 30, 2025, College Assist reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

June 30, 2025	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ -	\$ 8,285
Changes of assumptions or other inputs	431	12,006
Net difference between projected and actual earnings on OPEB plan investments	127	-
Changes in proportion and differences between contributions recognized and proportionate share of contributions	5,163	10,940
Contributions subsequent to the measurement date	5,137	-
Total	\$ 10,858	\$ 31,231



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**NOTE 12 – DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN (CONTINUED)**

For the year ended June 30, 2024, College Assist recognized OPEB expense of approximately (\$5.4) thousand. At June 30, 2024, College Assist reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

June 30, 2024	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ -	\$ 12,056
Changes of assumptions or other inputs	692	6,237
Net difference between projected and actual earnings on OPEB plan investments	1,819	-
Changes in proportion and differences between contributions recognized and proportionate share of contributions	9,704	9,767
Contributions subsequent to the measurement date	4,980	-
Total	\$ 17,195	\$ 28,060

For the year ended June 30, 2025, College Assist reported \$5.1 thousand deferred outflows of resources related to OPEB, resulting from contributions subsequent to the measurement date, which will be recognized as a reduction of the net OPEB liability in the year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended June 30,	
2026	\$ (5,629)
2027	(3,806)
2028	(6,266)
2029	(5,052)
2030	(3,380)
Thereafter	(1,377)

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**NOTE 12 – DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN (CONTINUED)**

**Actuarial assumptions.** The total OPEB liability in the December 31, 2023 actuarial valuation was determined using the following actuarial cost method, actuarial assumptions and other inputs:

Actuarial cost method	Entry age
Price inflation	2.30%
Real wage growth	0.70%
Wage inflation	3.00%
Salary increases, including wage inflation	
Members other than Safety Officers	3.30% – 10.90%
Long-term investment rate of return, net of OPEB	7.25%
Discount rate	7.25%
Health care cost trend rates	
PERA benefit structure:	
Service-based premium subsidy	0.00%
PERACare Medicare plans	16.00% in 2024, then 6.75% in 2025 gradually decreasing to 4.50% in 2034
MAPD PPO #2	105.00% in 2024, then 8.55% in 2025 gradually decreasing to 4.5% in 2034
Medicare Part A premiums	3.50% in 2024, gradually increasing to 4.50% in 2033

As of the December 31, 2024, measurement date, the FNP and related disclosure components for the HCTF reflect additional payments related to the disaffiliation of Tri-County Health Department (Tri-County Health) as a PERA-affiliated employer, effective December 31, 2022. The additional employer disaffiliation payment allocations to the HCTF and Local Government Division Trust Fund were \$0.020 million and \$0.486 million, respectively.

Each year the per capita health care costs are developed by plan option. As of the December 31, 2023, actuarial valuation, costs are based on 2024 premium rates for the UnitedHealthcare Medicare Advantage Prescription Drug (MAPD) PPO plan #1, the UnitedHealthcare MAPD PPO plan #2, and the Kaiser Permanente MAPD HMO plan. Actuarial morbidity factors were then applied to estimate individual retiree and spouse costs by age, gender, and health care cost trend. This approach applies for all members and is adjusted accordingly for those not eligible for premium-free Medicare Part A for the PERA benefit structure.

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**NOTE 12 – DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN (CONTINUED)**

Age-Related Morbidity Assumptions

Participant Age	Annual Increase (Male)	Annual Increase (Female)
65-68	2.2%	2.3%
69	2.8%	2.2%
70	2.7%	1.6%
71	3.1%	0.5%
72	2.3%	0.7%
73	1.2%	0.8%
74	0.9%	1.5%
75-85	0.9%	1.3%
86 and older	0.0%	0.0%

Sample Age	MAPD PPO #1 with Medicare Part A		MAPD PPO #2 with Medicare Part A		MAPD HMO (Kaiser) with Medicare Part A	
	Retiree/Spouse		Retiree/Spouse		Retiree/Spouse	
	Male	Female	Male	Female	Male	Female
65	\$1,710	\$1,420	\$585	\$486	\$1,897	\$1,575
70	\$1,921	\$1,589	\$657	\$544	\$2,130	\$1,763
75	\$2,122	\$1,670	\$726	\$571	\$2,353	\$1,853

Sample Age	MAPD PPO #1 without Medicare Part A		MAPD PPO #2 without Medicare Part A		MAPD HMO (Kaiser) without Medicare Part A	
	Retiree/Spouse		Retiree/Spouse		Retiree/Spouse	
	Male	Female	Male	Female	Male	Female
65	\$6,536	\$5,429	\$4,241	\$3,523	\$7,063	\$5,866
70	\$7,341	\$6,073	\$4,764	\$3,941	\$7,933	\$6,563
75	\$8,110	\$6,385	\$5,262	\$4,143	\$8,763	\$6,900

The 2024 Medicare Part A premium is \$505 per month.

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**NOTE 12 – DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN (CONTINUED)**

All costs are subject to the health care cost trend rates, as follows.

Health care cost trend rates reflect the change in per capita health costs over time due to factors such as medical inflation, utilization, plan design, and technology improvements. For the PERA benefit structure, health care cost trend rates are needed to project the future costs associated with providing benefits to those PERACare enrollees not eligible for premium-free Medicare Part A.

Health care cost trend rates for the PERA benefit structure are based on published annual health care inflation surveys in conjunction with actual plan experience (if credible), building block models, and industry methods developed by health plan actuaries and administrators. In addition, projected trends for the Federal Hospital Insurance Trust Fund (Medicare Part A premiums) provided by the Centers for Medicare & Medicaid Services are referenced in the development of these rates. PERACare Medicare plan rates are applied where members have no premium-free Part A and where those premiums are already exceeding the maximum subsidy. MAPD PPO #2 has a separate trend because the first year rates are still below the maximum subsidy and to reflect the estimated impact of the Inflation Reduction Act for that plan option.

The PERA benefit structure health care cost trend rates used to measure the TOL are summarized in the following table:

<b>Year</b>	<b>PERACare Medicare</b>	<b>MAPD PPO #21</b>	<b>Medicare Part A Premiums</b>
2024	16.00%	105.00%	3.50%
2025	6.75%	8.55%	3.75%
2026	6.50%	8.10%	3.75%
2027	6.25%	7.65%	4.00%
2028	6.00%	7.20%	4.00%
2029	5.75%	6.75%	4.25%
2030	5.50%	6.30%	4.25%
2031	5.25%	5.85%	4.25%
2032	5.00%	5.40%	4.25%
2033	4.75%	4.95%	4.50%
2034+	4.50%	4.50%	4.50%

<sup>1</sup> Increase in 2024 trend rates due to the effect of the Inflation Reduction Act.

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Mortality assumptions used in the December 31, 2023, valuation for the Division Trust Funds as shown in the following table, reflect generational mortality and were applied, as applicable, in the December 31, 2023, valuation for the HCTF, but developed using a headcount-weighted basis. Note that in all categories, displayed as follows, the mortality tables are generationally projected using scale MP-2019. Affiliated employers of the State, School, Local Government, and Judicial Divisions participate in the HCTF.

<b>Pre-Retirement</b>	<b>Mortality Table</b>	<b>Adjustments, as Applicable</b>
State and Local Government Divisions (members other than Safety Officers)	PubG-2010 Employee	N/A
<b>Post-Retirement (Retiree), Non-Disabled</b>	<b>Mortality Table</b>	<b>Adjustments, as Applicable</b>
State and Local Government Divisions (members other than Safety Officers)	PubG-2010 Healthy Retiree	<b>Males:</b> 94% of the rates prior to age 80/ 90% of the rates age 80 and older <b>Females:</b> 87% of the rates prior to age 80/ 107% of the rates age 80 and older
<b>Post-Retirement (Beneficiary), Non-Disabled</b>	<b>Mortality Table</b>	<b>Adjustments, as Applicable</b>
All Beneficiaries	Pub-2010 Contingent Survivor	<b>Males:</b> 97% of the rates for all ages <b>Females:</b> 105% of the rates for all ages
<b>Disabled</b>	<b>Mortality Table</b>	<b>Adjustments, as Applicable</b>
Members other than Safety Officers	PubNS-2010 Disabled Retiree	99% of the rates for all ages

The following health care costs assumptions were updated and used in the roll-forward calculation for the HCTF:

- Per capita health care costs in effect as of the December 31, 2023, valuation date for those PERACare enrollees under the PERA benefit structure who are expected to be age 65 and older and are not eligible for premium-free Medicare Part A benefits were updated to reflect costs for the 2024 plan year.

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**NOTE 12 – DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN (CONTINUED)**

- The health care cost trend rates applicable to health care premiums were revised to reflect the current expectation of future increases in those premiums. A separate trend rate assumption set was added for MAPD PPO #2 as the first-year rate is still below the maximum subsidy and also the assumption set reflects the estimated impact of the Inflation Reduction Act for that plan option.
- The Medicare health care plan election rate assumptions were updated effective as of the December 31, 2023, valuation date based on an experience analysis of recent data.

The actuarial assumptions used in the December 31, 2023, valuations were based on the 2020 experience analysis, dated October 28, 2020, and November 4, 2020, for the period January 1, 2016, through December 31, 2019. Revised economic and demographic assumptions were adopted by PERA's Board on November 20, 2020.

Based on the 2024 experience analysis, dated January 3, 2025, for the period January 1, 2020, to December 31, 2023, revised actuarial assumptions were adopted by PERA's Board on January 17, 2025, and were effective as of December 31, 2024. The following assumptions were reflected in the roll forward calculation of the total OPEB liability from December 31, 2023, to December 31, 2024.

Salary increases, including wage  
inflation:

Members other than Safety Officers      2.70%-13.30%

The following health care costs assumptions were used in the roll forward calculation for the HCTF:

- Salary scale assumptions were altered to better reflect actual experience.
- Rates of termination/withdrawal, retirement, and disability were revised to more closely reflect actual experience.
- Participation rates were reduced.
- MAPD premium costs are no longer age graded.

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**NOTE 12 – DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN (CONTINUED)**

Plan	With Medicare Part A	Without Medicare Part A
MAPD PPO #1	\$1,824	\$6,972
MAPD PPO #2	624	4,524
MAPD HMO (Kaiser)	2,040	7,596

The adjustments for credibility applied to the Pub-2010 mortality tables for active and retired lives, including beneficiaries, were updated based on the experience. Note that in all categories, the mortality tables are generationally projected using the 2024 adjusted MP-2021 project scale. These assumptions updated for the Division Trust Funds, were also applied in the roll forward calculations for the HCTF using a headcount-weighted basis. Affiliated employers of the State, School, Local Government, and Judicial Divisions participate in the HCTF.

<b>Pre-Retirement</b>	<b>Mortality Table</b>	<b>Adjustments, as Applicable</b>
State and Local Government Divisions (members other than Safety Officers)	PubG-2010 Employee	N/A
<b>Post-Retirement (Retiree), Non-Disabled</b>	<b>Mortality Table</b>	<b>Adjustments, as Applicable</b>
State and Local Government Divisions (members other than Safety Officers)	PubG-2010 Healthy Retiree	<b>Males:</b> 90% of the rates for all ages <b>Females:</b> 85% of the rates prior to age 85/ 105% of the rates age 85 and older
<b>Post-Retirement (Beneficiary), Non-Disabled</b>	<b>Mortality Table</b>	<b>Adjustments, as Applicable</b>
All Beneficiaries	Pub-2010 Contingent Survivor	<b>Males:</b> 92% of the rates for all ages <b>Females:</b> 100% of the rates for all ages
<b>Disabled</b>	<b>Mortality Table</b>	<b>Adjustments, as Applicable</b>
Members other than Safety Officers	PubNS-2010 Disabled Retiree	95% of the rates for all ages

The actuarial assumptions pertaining to per capita health care costs and their related trend rates are analyzed annually and updated, as appropriate, by the PERA Board's actuary.

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**NOTE 12 – DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN (CONTINUED)**

The long-term expected return on plan assets is monitored on an ongoing basis and reviewed as part of periodic experience studies prepared every four years, and asset/liability studies, performed every three to five years for PERA. The most recent analyses were outlined in the 2024 Experience Study report dated January 3, 2025.

Several factors are considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentages and then adding expected inflation.

The PERA Board first adopted the 7.25% long-term expected rate of return as of November 18, 2016. Following an asset/liability study, the Board reaffirmed the assumed rate of return at the November 15, 2019, meeting, and again at the Board's September 20, 2024, meeting. As of the most recent reaffirmation of the long-term rate of return, the target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the table as follows:

<b>Asset Class</b>	<b>Target Allocation</b>	<b>30 Year Expected Geometric Real Rate of</b>
Global Equity	51.00%	5.00%
Fixed Income	23.00%	2.60%
Private Equity	10.00%	7.60%
Real Estate	10.00%	4.10%
Alternatives	6.00%	5.20%
<b>Total</b>	<b>100.00%</b>	

Note: In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected nominal rate of return assumption of 7.25%.

**Sensitivity of College Assist's proportionate share of the net OPEB liability to changes in the Health Care Cost Trend Rates.**

The following presents the net OPEB liability using the current health care cost trend rates applicable to the PERA benefit structure, as well as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current rates:



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**NOTE 12 – DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN (CONTINUED)**

June 30, 2025	1% Decrease in Trend Rates	Current Trend Rates	1% Increase in Trend Rates
Initial PERACare Medicare trend rate <sup>1</sup>	5.75%	6.75%	7.75%
Ultimate PERACare Medicare trend rate	3.50%	4.50%	5.50%
Initial MAPD PPO#2 trend rate <sup>1</sup>	7.55%	8.55%	9.55%
Ultimate MAPD PPO#2 trend rate	3.50%	4.50%	5.50%
Initial Medicare Part A trend rate <sup>1</sup>	2.75%	3.75%	4.75%
Ultimate Medicare Part A trend rate	3.50%	4.50%	5.50%
Net OPEB Liability	\$36,547	\$37,559	\$38,705

<sup>1</sup>For the January 1, 2025, plan year.

June 30, 2024	1% Decrease in Trend Rates	Current Trend Rates	1% Increase in Trend Rates
Initial PERACare Medicare trend rate <sup>1</sup>	5.75%	6.75%	7.75%
Ultimate PERACare Medicare trend rate	3.50%	4.50%	5.50%
Initial Medicare Part A trend rate	2.50%	3.50%	4.50%
Ultimate Medicare Part A trend rate	3.50%	4.50%	5.50%
Net OPEB Liability	\$57,135	\$58,824	\$60,660

**Discount rate.** The discount rate used to measure the TOL was 7.25%. The basis for the projection of liabilities and the FNP used to determine the discount rate was an actuarial valuation performed as of December 31, 2023, and the financial status of the HCTF as of the current measurement date (December 31, 2024). In addition, the following methods and assumptions were used in the projection of cash flows:

- Updated health care cost trend rates for Medicare Part A premiums as of the December 31, 2024, measurement date.
- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.00%.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law and effective as of the measurement date.

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**NOTE 12 – DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN (CONTINUED)**

- Employer contributions and the amount of total service costs for future plan members were based upon a process to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- Estimated transfers of dollars into the HCTF representing a portion of purchase service agreements intended to cover the costs associated with OPEB benefits.
- Benefit payments and contributions were assumed to be made at the middle of the year.
- As of the December 31, 2024, measurement date, the FNP and related disclosure components for the HCTF reflect additional payments related to the disaffiliation of Tri-County Health as a PERA-affiliated employer, effective December 31, 2022. The additional employer disaffiliation payment allocations to the HCTF and Local Government Division Trust Fund were \$0.020 million and \$0.486 million, respectively.
- Beginning with the December 31, 2023, measurement date and thereafter, the FNP as of the current measurement date is used as a starting point for the GASB 74 projection test.
- As of the December 31, 2023, measurement date, the FNP and related disclosure components for the HCTF reflect payments related to the disaffiliation of Tri-County Health Department as a PERA-affiliated employer, effective December 31, 2022. As of the December 31, 2023, year-end, PERA recognized two additions for accounting and financial reporting purposes: a \$24 million payment received on December 4, 2023, and a \$2 million receivable. The employer disaffiliation payment and receivable allocations to the HCTF and Local Government Division Trust Fund were \$1.033 million and \$24.967 million, respectively.

Based on the above assumptions and methods, the FNP for the HCTF was projected to be available to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25% on OPEB plan investments was applied to all periods of projected benefit payments to determine the TOL. The discount rate determination did not use the municipal bond index rate, and therefore, the discount rate is 7.25%. There was no change in the discount rate from the prior measurement date.

**Sensitivity of College Assist's proportionate share of the net OPEB liability to changes in the discount rate.**

For the years ended June 30, 2025 and June 20, 2024, the following presents the proportionate share of the net OPEB liability calculated using the discount rate of 7.25 percent, as well as what the proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25 percent) or 1-percentage-point higher (8.25 percent) than the current rate:

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**NOTE 12 – DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN (CONTINUED)**

June 30, 2025	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
Proportionate share of the net OPEB liability	\$66,216	\$37,559	\$47,375

June 30, 2024	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
Proportionate share of the net OPEB liability	\$69,478	\$58,824	\$49,709

**OPEB plan fiduciary net position.** Detailed information about the HCTF's FNP is available in PERA's ACFR which can be obtained at [www.copera.org/forms-resources/financial-reports-and-studies](http://www.copera.org/forms-resources/financial-reports-and-studies).

**NOTE 13 – OTHER RETIREMENT PLANS**

**Defined Contribution Retirement Plan (PERA DC Plan)**

**Plan Description** – Employees of the State of Colorado hired on or after January 1, 2006, employees of certain community colleges hired on or after January 1, 2008, and certain classified employees of State Colleges and Universities hired on or after January 1, 2019, have the option to participate in the SDTF, a cost-sharing multiple-employer defined benefit pension plan, or the Defined Contribution Retirement Plan (PERA DC Plan).

The PERA DC Plan is an Internal Revenue Code Section 401(a) governmental profit-sharing defined contribution plan. Title 24, Article 51, Part 15 of the C.R.S., as amended, assigns the authority to establish Plan provisions to the PERA Board of Trustees. PERA issues a publicly available ACFR which includes additional information on the PERAPlus 457 Plan. That report can be obtained at [www.copera.org/forms-resources/financial-reports-and-studies](http://www.copera.org/forms-resources/financial-reports-and-studies).

**Funding Policy** – All participating employees in the PERA DC Plan and College Assist are required to contribute a percentage of the participating employees' PERA-includable salary to the PERA DC Plan. The employee and employer contribution rates for the periods July 1, 2023 through June 30, 2025 are summarized in the tables below:

	July 1, 2023 Through December 31, 2023	January 1, 2024 Through June 30, 2024	July 1, 2024 Through June 30, 2025
Employee contribution rates (all employees except Safety Officers)	11.00%	11.00%	11.00%
Employer contribution On behalf of all employees (except Safety Officers)	10.15%	10.15%	10.15%

\*\*Contribution rates are expressed as a percentage of salary as defined in C.R.S. § 24-51-101(42).

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**NOTE 13 – OTHER RETIREMENT PLANS (CONTINUED)**

Additionally, the employers are required to contribute AED, SAED, and other statutory amounts, as follows:

	July 1, 2023 Through December 31, 2023	January 1, 2024 Through December 31, 2024	January 1, 2024 Through June 30, 2025
Amortization Equalization Disbursement (AED) as specified in C.R.S. § 24-51-411	5.00%	5.00%	5.00%
Supplemental Amortization Equalization Disbursement (SAED) as specified in C.R.S. § 24-51-411	5.00%	5.00%	5.00%
Automatic Adjustment Provision (AAP), as specified in C.R.S. § 24-51-413	1.00%	1.00%	1.00%
Additional statutory contribution as specified in C.R.S. § 24-51-401 and § 24-51-1505	0.25%	0.25%	0.25%
Defined Contribution Supplement as specified in C.R.S. § 24-51-415	0.17%	0.21%	0.23%
<b>Total employer contribution rate to the SDTF</b>	<b>11.42%</b>	<b>11.46%</b>	<b>11.48%</b>

\*\*Contribution rates are expressed as a percentage of salary as defined in C.R.S. § 24-51-101(42).

Contribution requirements are established under Title 24, Article 51, Section 1505 of the C.R.S., as amended. Participating employees of the PERA DC Plan are immediately vested in their own contributions and investment earnings and are immediately 50% vested in the amount of employer contributions made on their behalf. For each full year of participation, vesting of employer contributions increases by 10%. Forfeitures are used to pay expenses of the PERA DC Plan in accordance with PERA Rule 16.80 as adopted by the PERA Board of Trustees in accordance with Title 24, Article 51, Section 204 of the C.R.S. As a result, forfeitures do not reduce pension expense. Participating employees in the PERA DC Plan contributed \$33.6 thousand and \$36.9 thousand for the PERA DC Plan as of June 30, 2025 and 2024, respectively.

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**NOTE 13 – OTHER RETIREMENT PLANS (CONTINUED)**

**Voluntary Investment Program (PERAPlus 401(k) Plan)**

**Plan Description.** Employees of College Assist that are also members of the SDTF may voluntarily contribute to the Voluntary Investment Program (PERAPlus 401(k) Plan), an Internal Revenue Code Section 401(k) defined contribution plan administered by PERA. Title 24, Article 51, Part 14 of the C.R.S., as amended, assigns the authority to establish the Plan provisions to the PERA Board of Trustees. PERA issues a publicly available ACFR which includes additional information on the PERAPlus 401(k) Plan. That report can be obtained at [www.copera.org/forms-resources/financial-reports-and-studies](http://www.copera.org/forms-resources/financial-reports-and-studies).

**Funding Policy.** The PERAPlus 401(k) Plan is funded by voluntary member contributions up to the maximum limits set by the Internal Revenue Service, as established under Title 24, Article 51, Section 1402 of the C.R.S., as amended. College Assist does not match contributions made by participants of the plan. Employees are immediately vested in their own contributions and investment earnings.

**Deferred Compensation Plan (PERAPlus 457 Plan)**

**Plan Description.** Employees of College Assist may voluntarily contribute to the Deferred Compensation Plan (PERAPlus 457 Plan), an Internal Revenue Code Section 457 deferred compensation plan administered by PERA. Title 24, Article 51, Part 16 of the C.R.S., as amended, assigns the authority to establish the Plan provisions to the PERA Board of Trustees. PERA issues a publicly available ACFR which includes additional information on the PERAPlus 457 Plan. That report can be obtained at [www.copera.org/forms-resources/financial-reports-and-studies](http://www.copera.org/forms-resources/financial-reports-and-studies).

**Funding Policy.** The PERAPlus 457 Plan is funded by voluntary member contributions up to the maximum limits set by the Internal Revenue Service, as established under Title 24, Article 51, Section 1603 of the C.R.S., as amended. College Assist does not match contributions made by participants of the plan. Employees are immediately vested in their own contributions and investment earnings.

**NOTE 14 – FEDERAL AND STATE LEGISLATIVE IMPACTS ON COLLEGE ASSIST**

Effective July 1, 2010, the FFEL program was eliminated as a result of enactment of the *Health Care and Education Reconciliation Act of 2010*. Guaranty agencies may no longer guarantee new student loan originations under the FFEL program. New loan originations will be made under the Federal Direct Loan Program. Elimination of the FFEL program will have a significant impact on and reduction of revenues earned by College Assist in the future.

On May 12, 2021, the U.S. Department of Education issued a Dear Colleague Letter (DCL) announcing an expansion of the pause on federal student loan interest and collections for all defaulted loans in the FFEL program. Additionally, the DCL required College Assist to return all non-voluntary borrower payments as well as set the collections interest rate to zero and suspend collection fees. College Assist is allowed to reimburse the Agency Operating Fund for lost revenue during the collections pause. This amount will be reimbursed from Federal Reserve Fund to the Agency Operating Fund through August 28, 2023. As of June 30, 2024, College Assist has subrogated a total of \$289.2 million of defaulted loans to the DOE.

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**NOTE 14 – FEDERAL AND STATE LEGISLATIVE IMPACTS ON COLLEGE ASSIST (CONTINUED)**

On August 17, 2022, the DOE issued a DCL announcing a new initiative called “Fresh Start” (Fresh Start DCL). The Fresh Start program is set up to eliminate the negative effects of defaults for borrowers who defaulted on their federal student loans prior to the collection pause. These borrowers will have at least one year, the Fresh Start period, to make payment arrangements before defaulting on their debts and/or being subject to further collections efforts like most other borrowers eligible for the payment pause. The Fresh Start DCL requires College Assist to provide communications to borrowers about their rights and benefits of the Fresh Start program, and further, assign defaulted loans to the DOE upon the transfer request from eligible borrowers. As of June 30, 2025, College Assist has assigned a total of \$36.0 million of Fresh Start defaulted student loans.

As of August 29, 2023, the DOE established a transitional fee, known as the Special Account Maintenance Fee (SAMF), to be paid to College Assist to help initiate the student loan repayment restart process, while supporting borrowers as they navigate the Fresh Start period. The Fresh Start period is scheduled to end on September 30, 2024. College Assist received \$16.5 million and \$18.3 million from the DOE for the special account maintenance fee as of June 30, 2025, and 2024. College Assist made corresponding payments to ECMC totaling \$9.1 million and \$10.0 million as of June 30, 2025 and 2024.

A two-year VFA was signed in October 19, 2024 with the DOE. The VFA extended the SAMF fee, created the new SRF fees and ended the fees and rebates for default aversion. The VFA ends on September 30, 2026 and can be extended for one year. Either party can terminate the VFA with a 90-day notice.

**NOTE 15 – RISK MANAGEMENT**

The State of Colorado currently self-insures its agencies, officials, and employees for the risks of losses to which they are exposed. That includes general liability, motor vehicle liability, workers’ compensation, and medical claims. Property claims are not self-insured; rather the State has purchased insurance.

College Assist participates in the Risk Management Fund of the State of Colorado. Agency premiums are based on an assessment of risk exposure and historical experience. Liabilities are reported when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated. Liabilities include an amount of claims that have been incurred but not reported. Because actual claims liabilities depend on such complex factors as inflation, changes in legal doctrines and damage awards, the process used in computing claims liability does not necessarily result in an exact amount. Claims liabilities are re-evaluated periodically to take into consideration recently settled claims, the frequency of claims, and other economic and social factors. There were no significant reductions or changes in insurance coverage from the prior year in any of the above mentioned risk management arrangements. Settlements did not exceed insurance coverage in any of the past three fiscal years.

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**NOTE 15 – RISK MANAGEMENT (CONTINUED)**

Because actual claims liabilities depend on such complex factors as inflation, changes in legal doctrines and damage awards, the process used in computing claims liability does not necessarily result in an exact amount. Claims liabilities are re-evaluated periodically to take into consideration recently settled claims, the frequency of claims, and other economic and social factors.

There were no significant reductions or changes in insurance coverage from the prior year in any of the above mentioned risk management arrangements. Settlements did not exceed insurance coverage in any of the past three fiscal years.

**NOTE 16 – TAX, SPENDING AND DEBT LIMITATIONS**

Colorado voters passed an amendment to the State Constitution, Article X, Section 20, (commonly termed the Taxpayers Bill of Rights, or “TABOR”) which has several limitations, including revenue raising, spending abilities, and other specific requirements of State and local governments. The amendment excludes from its provision Enterprise operations.

Enterprises are defined as government-owned businesses authorized to issue revenue bonds, which receive less than 10% of their annual revenue in grants from all State and local governments combined.

**NOTE 17 – SIGNIFICANT OPERATING AGREEMENTS**

College Assist entered into a ten-year third-party service agreement with Educational Credit Management Corporations (ECMC) to provide operational support services related to guaranty agency operations effective November 1, 2015. Services performed by the third-party servicer include maintenance of the guaranty computer system, data exchange, default prevention activities, and other agreed upon services on behalf of College Assist. As part of this agreement ECMC and College Assist, share operational revenue receipts at 55% and 45%, respectively. The service agreement was amended to include a definition of service fee to be paid from July 1, 2023 – October 31, 2025. The service fee shall be paid as the greater of 55% of operational revenue or \$850 thousand monthly.

College Assist amended the Rehabilitation Loan Purchase agreement with ECMC to sell eligible rehabilitation loans at a variable discount rate of 1.0% from July 2022 through November 2023. The Rehabilitation agreement with ECMC was amended in November 2023, increasing the discount rate to 3.0%. The agreement was extended on December 4, 2024, keeping the discount rate at 3% for calendar year 2025.

In January 2023 College Assist reduced to one collection agency, from three, due to the changes in the FFEL program. In November 2023 College Assist renewed a one-year agreement with an outside collection agency to collect on defaulted student loans and perform Fresh Start activities. As of November 2024, all outside collection agencies will contract directly with ECMC.

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**NOTE 18 – SUBSEQUENT EVENTS**

College Assist entered into a five-year contract with ECMC to continue providing student loan guarantee services under the same terms as the previously amended contract. The new contract becomes effective November 1, 2025. The agreement may be extended for an additional five years under the same terms, subject to mutual consent of both parties.



## **REQUIRED SUPPLEMENTARY INFORMATION**

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**Schedule of Changes in Net Pension Liability**

Information below is presented as of the measurement date (December 31)

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
College Assist's proportion of the net pension liability	0.029%	0.031%	0.035%	0.036%	0.031%	0.030%	0.025%	0.019%	0.025%	0.039%
College Assist's proportionate share of the net pension liability	\$ 2,722,281	\$ 3,090,777	\$ 3,805,473	\$ 2,656,081	\$ 2,920,274	\$ 2,877,103	\$ 2,792,914	\$ 3,856,491	\$ 4,593,240	\$ 4,105,461
College Assist's covered payroll	\$ 1,369,293	\$ 1,382,603	\$ 1,436,425	\$ 1,374,775	\$ 1,218,926	\$ 1,115,952	\$ 870,389	\$ 792,340	\$ 800,983	\$ 1,214,372
College Assist's proportionate share of the net pension liability as a percentage of its covered payroll	198.81%	223.55%	264.93%	193.20%	239.58%	257.82%	320.88%	486.72%	573.45%	338.07%
Plan fiduciary net position as a percentage of the total pension liability	67.44%	64.37%	60.63%	73.05%	65.34%	62.24%	55.11%	43.20%	42.60%	56.10%

**Schedule of Employer Contributions**

Information below is presented as of the entity's fiscal year (June 30)

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Contractually required contribution	\$ 245,958	\$ 244,980	\$ 231,764	\$ 249,752	\$ 206,428	\$ 199,285	\$ 164,183	\$ 138,130	\$ 131,308	\$ 129,335
Contributions in relation to the contractually required contribution	245,958	244,980	231,764	249,752	206,428	199,285	164,183	138,130	131,308	129,335
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
College Assists covered payroll	\$ 1,193,971	\$ 1,190,960	\$ 1,129,727	\$ 1,251,579	\$ 1,050,257	\$ 1,028,301	\$ 858,249	\$ 722,060	\$ 702,944	\$ 727,222
Contributions as a percentage of covered payroll	20.60%	20.57%	20.52%	19.96%	19.66%	19.38%	19.13%	19.13%	18.68%	17.78%

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**Notes to Required Supplementary Information (Net Pension Liability) – Fiscal Year 2024 Changes in benefit terms and actuarial assumptions**

Changes in plan provisions for December 31, 2024:

- There were no changes made to the plan provisions.

Changes in assumption or other input effective for the December 31, 2024 measurement period are as follows:

- Salary scale assumptions were altered to better reflect actual experience.
- Rates of termination/withdrawal, retirement, and disability were revised to more closely reflect actual experience.
- The Pub-2010 Public Retirement Plans Mortality base tables were retained for purposes of active, retired, disabled, and beneficiary lives, with revised adjustments for credibility and gender, where applicable. In addition, the applied generational projection scale was updated to the 2024 adjusted scale MP-2021.
- The estimated administrative expense as a percentage of covered payroll was increased from 0.40% to 0.45%.

Changes in assumptions or other input effective for the December 31, 2023 measurement period are as follows:

- Senate Bill (SB) 23-056, enacted and effective June 2, 2023, intended to recompense PERA for the remaining portion of the \$225 million direct distribution originally scheduled for receipt July 1, 2020, suspended due to the enactment of House Bill (HB) 20-1379, but not fully repaid through the provisions within HB 22-1029. Pursuant to SB 23-056, the State Treasurer issued a warrant consisting of the balance of the PERA Payment Cash Fund, created in §24-51-416, plus \$10 million from the General Fund, totaling \$14.561 million.
- SB 23-163, enacted and effective June 6, 2023, states beginning July 1, 2023, a wildlife officer and a parks and recreation officer employed by the Division of Parks and Wildlife in the Department of Natural Resources, is classified as a “State Trooper” for the purpose of determining their service retirement eligibility.
- As of the December 31, 2023, measurement date, the total pension liability (TPL) recognizes the change in the default method applied for granting service accruals for certain members, from a “12-pay” method to a “non-12-pay” method. The default service accrual method for positions with an employment pattern of at least eight months but fewer than 12 months (including, but not limited to positions in the School and DPS Divisions) receive a higher ratio of service credit for each month worked, up to a maximum of 12 months of service credit per year.

There were no changes in terms or assumptions for the December 31, 2022 measurement period for pension compared to the prior year.

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Changes in assumptions or other input effective for the December 31, 2021 measurement period are as follows:

- The projected benefit payments reflect the lowered annual increase cap from 1.25 percent to 1.00 percent, resulting from the 2020 AAP assessment, effective July 1, 2022.
- Assumptions on employer and employee contributions were updated to include the additional 0.50% resulting from the 2020 AAP assessment, effective July 1, 2022.

Changes in assumptions or other input effective for the December 31, 2020 measurement period are as follows:

- The price inflation assumption was lowered from 2.40 percent to 2.30 percent, and the wage inflation assumption was lowered from 3.50 percent to 3.00 percent.
- The real rate of investment return assumption was increased to 4.95 percent per year, net of investment expenses from 4.85 percent per year, net of investment expenses.
- Salary scale assumptions were revised to align with the revised economic assumptions and to more closely reflect actual experience.
- Rates of termination/withdrawal, retirement, and disability were revised to more closely reflect actual experience.
- The pre-retirement mortality assumption for the State Division (members other than State Troopers) was changed to the PubG-2010 Employee Table with generational projection using scale MP-2019.
- The pre-retirement mortality assumption for the Judicial Division was changed to the PubG-2010(A) Above Median Employee Table with generational projection using scale MP-2019.
- The post-retirement non-disabled mortality assumption for the State Division (Members other than State Troopers) was changed to the PubG-2010 Health Retiree Table, adjusted as follows:
  - Males: 94 percent of the rates prior to age 80 and 90 percent of the rates for ages 80 and older, with generational projection using scale MP-2019.
  - Females: 87 percent of the rates prior to age 80 and 107 percent of the rates for ages 80 and older, with generational projection using scale MP-2019.
- The post-retirement non-disabled mortality assumption for State Troopers was changed to the unadjusted PubS-2010 Healthy Retiree Table, with generational projection using scale MP-2019.

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- The disabled mortality assumption for the Division Trust Funds (Members other than State Troopers) was changed to the PubNS-2010 Disabled Retiree Table with generational projection using scale MP-2019.
- The disability mortality assumption for State Troopers was changed to the unadjusted PubS-2010 Disabled Retiree Table with generational projection using scale MP-2019.
- The mortality tables described above are generational mortality tables on a benefit-weighted basis.

Changes in assumptions or other input effective for the December 31, 2019 measurement period are as follows:

- The assumption used to value the annual increase (AI) cap benefit provision was changed from 1.50% to 1.25%.

Changes in assumptions or other inputs effective for the December 31, 2018 measurement period are as follows:

- The assumed investment rate of return of 7.25% was used as the discount rate, rather than using the blended rate of 4.72%

Changes in assumptions or other inputs effective for the December 31, 2017 measurement period are as follows:

- The discount rate was lowered from 5.26% to 4.72%.

Changes in assumptions or other inputs effective for the December 31, 2016 measurement period are as follows:

- The investment return assumption was lowered from 7.50% to 7.25%.
- The price inflation assumption was lowered from 2.80% to 2.40%.
- The real rate of investment return assumption increased from 4.70% per year, net of investment expenses, to 4.85% per year, net of investment expenses.
- The wage inflation assumption was lowered from 3.90% to 3.50%.
- The mortality tables were changed from RP-2000 Combined Mortality Table for Males and Females, as appropriate, with adjustments for mortality improvements based on a projection scale of Scale AA to 2020 to RP-2014 White Collar Employee Mortality for active employees, RP2014 Healthy Annuitant Mortality tables projected to 2020 using the MP-2015 projection scale for retirees, or RP-2014 Disabled Retiree Mortality Table for disabled retirees.
- The discount rate was lowered from 7.50% to 5.26%.

There were no changes in terms or assumptions for the December 31, 2015 measurement period for pension compared to the prior year.

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**Schedule of Changes in Net OPEB Liability**

Information below is presented as of the measurement date (December 31)

	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
College Assist's proportion of the net OPEB liability	0.008%	0.008%	0.009%	0.009%	0.008%	0.008%	0.007%	0.006%	0.007%
College Assist's proportionate share of the net OPEB liability	\$ 37,559	\$ 58,824	\$ 76,025	\$ 78,396	\$ 79,555	\$ 91,660	\$ 97,891	\$ 71,524	\$ 95,692
College Assist's covered payroll	\$ 948,024	\$ 910,964	\$ 944,014	\$ 869,562	\$ 775,175	\$ 735,006	\$ 605,751	\$ 562,284	\$ 581,665
College Assist's proportionate share of the net OPEB liability as a percentage of its covered payroll	3.96%	6.46%	8.05%	9.02%	10.26%	12.47%	16.16%	12.72%	16.45%
Plan fiduciary net position as a percentage of the total OPEB liability	59.83%	46.16%	38.57%	39.40%	32.78%	24.49%	17.53%	17.53%	16.72%

**Schedule of Employer Contributions**

Information below is presented as of the entity's fiscal year (June 30)

	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>
Contractually required contribution	\$ 9,815	\$ 9,500	\$ 8,847	\$ 9,933	\$ 8,085	\$ 7,785	\$ 7,068	\$ 5,583	\$ 6,163
Contributions in relation to the contractually required contribution	9,815	9,500	8,847	9,933	8,085	7,785	7,068	5,583	6,163
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
College Assists covered payroll	\$ 962,212	\$ 931,364	\$ 867,346	\$ 973,807	\$ 792,653	\$ 763,235	\$ 692,967	\$ 547,395	\$ 604,216
Contributions as a percentage of covered payroll	1.02%	1.02%	1.02%	1.02%	1.02%	1.02%	1.02%	1.02%	1.02%

Note: Calendar Year 2016 and Fiscal Year 2017 were the 1st year of implementation, therefore only nine years are shown.

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**Notes to Required Supplementary Information (Other Post-Employment Benefits) – Fiscal Year 2024 Changes in benefit terms and actuarial assumptions**

Changes in plan provisions for December 31, 2024:

- As of the December 31, 2024, measurement date, the FNP and related disclosure components for HCTF reflect additional payments related to the disaffiliation of Tri-County Health Department as a PERA-affiliated employer, effective December 31, 2022. The additional employer disaffiliation payment allocations to the HCTF and Local Government Division Trust Fund were \$0.020 million and \$0.486 million, respectively.

Changes in assumptions or other input effective for the December 31, 2024 measurement period are as follows:

- Salary scale assumptions were altered to better reflect actual experience.
- Rates of termination/withdrawal, retirement, and disability were revised to more closely reflect actual experience.
- The adjustments for credibility applied to the Pub-2010 mortality tables for active and retired lives, including beneficiaries, were updated based on experience. In addition, the mortality projection scale was updated to the 2024 adjusted scale MP-2021 to reflect future improvements in mortality for all groups.
- Participation rates were reduced.
- MAPD premium costs are no longer age graded.

Changes in assumptions or other input effective for the December 31, 2023 measurement period are as follows:

- As of the December 31, 2023, measurement date, the fiduciary net position (FNP) and related disclosure components for the Health Care Trust Fund (HCTF) reflect payments related to the disaffiliation of Tri-County Health Department (Tri-County Health) as a PERA-affiliated employer, effective December 31, 2022. As of the December 31, 2023, year-end, PERA recognized two additions for accounting and financial reporting purposes: a \$24 million payment received on December 4, 2023, and a \$2 million receivable. The employer disaffiliation payment and receivable allocations to the HCTF and Local Government Division Trust Fund were \$1.033 million and \$24.967 million, respectively.

Changes in assumptions or other input effective for the December 31, 2022 measurement period are as follows:

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- Per capital health costs were developed by plan option based on 2022 premium rates for the UnitedHealthcare Medicare Advantage Prescription Drug (MAPD) PPO plan #1, UnitedHealthcare MAPD PPO plan #2, and the Kaiser Permanente MAPD HMO plan. Actuarial morbidity factors are then applied to estimate individual retiree and spouse costs by age, gender, and health care cost trend.
- Health care cost trend rates were revised to reflect an expectation of future increase in rates of inflation.

There were no changes in assumptions or other inputs effective for the December 31, 2021 measurement period for OPEB.

Changes in assumptions or other input effective for the December 31, 2020 measurement period are as follows:

- The price inflation assumption was lowered from 2.40 percent to 2.30 percent, and the wage inflation assumption was lowered from 3.50 percent to 3.00 percent.
- The real rate of investment return assumption was increased to 4.95 percent per year, net of investment expenses from 4.85 percent per year, net of investment expenses.
- Salary scale assumptions were revised to align with the revised economic assumptions and to more closely reflect actual experience.
- Rates of termination/withdrawal, retirement, and disability were revised to more closely reflect actual experience.
- The pre-retirement mortality assumption for the State Division (members other than State Troopers) was changed to the PubG-2010 Employee Table with generational projection using scale MP-2019.
- The pre-retirement mortality assumption for the Judicial Division was changed to the PubG-2010(A) Above Median Employee Table with generational projection using scale MP-2019.
- The post-retirement non-disabled mortality assumption for the State Division (Members other than State Troopers) was changed to the PubG-2010 Health Retiree Table, adjusted as follows:
  - Males: 94 percent of the rates prior to age 80 and 90 percent of the rates for ages 80 and older, with generational projection using scale MP-2019.
  - Females: 87 percent of the rates prior to age 80 and 107 percent of the rates for ages 80 and older, with generational projection using scale MP-2019.
- The post-retirement non-disabled mortality assumption for State Troopers was changed to the unadjusted PubS-2010 Healthy Retiree Table, with generational projection using scale MP-2019.



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- The post-retirement non-disabled mortality assumption for the Judicial Division was changed to the unadjusted PubG-2010(A) Above-Median Healthy Retiree Table with generational projection using scale MP-2019. The post-retirement non-disability beneficiary mortality assumption for the Division Trust Funds was changed to the Pub-2010 Contingent Survivor Table, adjusted as follows:
  - Males: 97 percent of the rates for all ages, with generational projection using scale MP-2019.
  - Females: 105 percent of the rates for all ages, with generational projection using scale MP-2019.
- The disabled mortality assumption for the Division Trust Funds (Members other than State Troopers) was changed to the PubNS-2010 Disabled Retiree Table with generational projection using scale MP-2019.
- The disability mortality assumption for State Troopers was changed to the unadjusted PubS-2010 Disabled Retiree Table with generational projection using scale MP-2019.
- The mortality tables described above are generational mortality tables on a benefit-weighted basis.

There were no changes in assumptions or other inputs effective for the December 31, 2019 measurement period for OPEB.

There were no changes in assumptions or other inputs effective for the December 31, 2018 measurement period for OPEB compared to the prior year.

There were no changes in assumptions or other inputs effective for the December 31, 2017 measurement period for OPEB.

## **SUPPLEMENTARY INFORMATION**

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**COMBINING SCHEDULES OF NET POSITION**  
**June 30, 2025**  
**With Comparative Totals for June 30, 2024**

**ASSETS AND DEFERRED OUTFLOWS OF RESOURCES**

	<b>Agency Operating Fund</b>	<b>Federal Reserve and Drawdown Funds</b>	<b>Totals</b>	
			<b>2025</b>	<b>2024</b>
<b>CURRENT ASSETS</b>				
Cash and pooled cash investments	\$150,990,817	\$ -	\$ 150,990,817	\$ 149,172,220
Federal fees receivable	4,015,979	-	4,015,979	5,829,286
Prepaid expenses	156,417	-	156,417	145,748
Total current assets	155,163,213	-	155,163,213	155,147,254
<b>RESTRICTED ASSETS</b>				
Restricted cash and pooled cash investments	-	12,224,404	12,224,404	9,923,651
Federal reinsurance receivable	-	13,649,873	13,649,873	18,710,377
Total restricted assets	-	25,874,277	25,874,277	28,634,028
<b>CAPITAL ASSETS</b>				
Right to use asset, leased building	1,829,564	-	1,829,564	1,829,564
Computer hardware & software	1,988,355	-	1,988,355	1,707,944
Leasehold improvements	92,700	-	92,700	92,700
Total capital assets	3,910,619	-	3,910,619	3,630,208
Less accumulated depreciation and amortization	(2,420,045)	-	(2,420,045)	(1,946,655)
Capital assets, net	1,490,574	-	1,490,574	1,683,553
<b>TOTAL ASSETS</b>	156,653,787	25,874,277	182,528,064	185,464,835
<b>DEFERRED OUTFLOWS OF RESOURCES</b>				
Pension related items	267,446	-	267,446	402,652
OPEB related items	10,858	-	10,858	17,195
Total deferred outflows of resources	278,304	-	278,304	419,847
<b>TOTAL ASSETS AND DEFERRED OUTFLOWS</b>	\$156,932,091	\$ 25,874,277	\$ 182,806,368	\$ 185,884,682

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**With Comparative Totals for the Year Ended June 30, 2024**

**LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND NET POSITION**

	Agency Operating Fund	Federal Reserve and Drawdown Funds	Totals	
			2025	2024
<b>CURRENT LIABILITIES</b>				
Accounts payable and accrued liabilities	\$ 147,321	\$ -	\$ 147,321	\$ 1,774
Other current liabilities	17,068,196	-	17,068,196	14,940,115
Accrued compensated absences	160,500	-	160,500	104,100
Lease liability	248,706	-	248,706	236,943
Total current liabilities	17,624,723	-	17,624,723	15,282,932
<b>LIABILITIES PAYABLE FROM RESTRICTED ASSETS</b>				
Claims due to lenders	-	13,649,873	13,649,873	18,361,461
Loan collections and other liabilities due to federal government	-	1,940,625	1,940,625	1,105,376
Total liabilities payable from restricted assets	-	15,590,498	15,590,498	19,466,837
<b>NONCURRENT LIABILITIES</b>				
Accrued compensated absences	43,900	-	43,900	128,800
Lease liability	674,067	-	674,067	922,774
Other liabilities	26,949,500	-	26,949,500	26,681,500
Net pension liability	2,722,281	-	2,722,281	3,090,777
Net OPEB liability	37,559	-	37,559	58,824
Total noncurrent liabilities	30,427,307	-	30,427,307	30,882,675
Total liabilities	48,052,030	15,590,498	63,642,528	65,632,444
<b>DEFERRED INFLOW OF RESOURCES</b>				
Pension related items	207,001	-	207,001	294,401
OPEB related items	31,231	-	31,231	28,060
Total deferred inflows of resources	238,232	-	238,232	322,461
<b>NET POSITION</b>				
Net investment in capital assets	567,801	-	567,801	523,836
Restricted	-	10,283,779	10,283,779	9,167,191
Unrestricted	108,074,028	-	108,074,028	110,238,750
Total net position	108,641,829	10,283,779	118,925,608	119,929,777
<b>TOTAL LIABILITIES, DEFERRED INFLOWS, AND NET POSITION</b>	<b>\$ 156,932,091</b>	<b>\$ 25,874,277</b>	<b>\$ 182,806,368</b>	<b>\$ 185,884,682</b>

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**PROPRIETARY FUNDS**  
**COMBINING SCHEDULES OF REVENUES, EXPENSES AND CHANGES IN NET POSITION**  
**For the Year Ended June 30, 2025**  
**With Comparative Totals for the Year Ended June 30, 2024**

	Agency Operating Fund	Federal Reserve and Drawdown Funds	Totals	
			2025	2024
<b>OPERATING REVENUES</b>				
Federal grants and contracts				
Federal reinsurance	\$ -	\$ 97,297,568	\$ 97,297,568	\$ 121,464,364
Collections on loans and bankruptcies	254,658	-	254,658	93,729
Federal fee revenue	19,614,991	-	19,614,991	19,976,264
Complement received on collections	-	4,786	4,786	3,477
Basis point funding	-	-	-	2,782,327
Amount paid to service provider	(11,088,642)	-	(11,088,642)	(12,198,090)
Interest on loan sales	1,277,023	-	1,277,023	1,516,975
Other revenues	2,802	-	2,802	283
Total operating revenues	10,060,832	97,302,354	107,363,186	133,639,329
<b>OPERATING EXPENSES</b>				
Guarantee claims paid to lending institutions	-	97,183,970	97,183,970	121,396,841
Rehabilitated loan discount, net	150,782	-	150,782	16,171
Salaries and benefits	1,505,180	-	1,505,180	1,670,095
Operating	17,185,411	-	17,185,411	68,719,568
Depreciation and amortization	473,389	-	473,389	492,794
Total operating expenses	19,314,762	97,183,970	116,498,732	192,295,469
<b>OPERATING INCOME (LOSS)</b>	(9,253,930)	118,384	(9,135,546)	(58,656,140)
<b>NON-OPERATING REVENUES (EXPENSES)</b>				
Earnings (loss) on pooled cash investments	7,247,828	883,549	8,131,377	7,613,011
Income (loss) before transfers	(2,006,102)	1,001,933	(1,004,169)	(51,043,129)
<b>TRANSFERS</b>				
Interfund transfers in/(out)	(114,655)	114,655	-	-
Total transfers	(114,655)	114,655	-	-
<b>CHANGE IN NET POSITION</b>	(2,120,757)	1,116,588	(1,004,169)	(51,043,129)
<b>NET POSITION, BEGINNING OF YEAR</b>	110,762,586	9,167,191	119,929,777	170,972,906
<b>NET POSITION, END OF YEAR</b>	\$ 108,641,829	\$ 10,283,779	\$ 118,925,608	\$ 119,929,777

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**COMBINING SCHEDULES OF CASH FLOWS**  
**For the Year Ended June 30, 2025**  
**With Comparative Totals for the Year Ended June 30, 2024**

	Agency Operating Fund	Federal Reserve and Drawdown Funds	Totals	
			2025	2024
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>				
Cash received from:				
Federal grants and contracts	\$ 21,682,956	\$ 103,193,321	\$ 124,876,277	\$ 142,767,531
Amount paid to service provider	(11,742,061)	-	(11,742,061)	(11,872,803)
Complement received on collections	-	4,786	4,786	3,477
Interest on loan sales	1,277,023	-	1,277,023	1,516,975
Basis point funding	-	-	-	2,782,327
Other sources	2,802	-	2,802	283
	<u>11,220,720</u>	<u>103,198,107</u>	<u>114,418,827</u>	<u>135,197,790</u>
Cash disbursed for:				
Guaranty claims paid to lending institutions	-	(101,895,558)	(101,895,558)	(122,150,198)
Rehabilitated loan discount	(150,782)	-	(150,782)	(16,171)
Salaries and benefits	(1,866,127)	-	(1,866,127)	(1,867,057)
Operating expenses	(13,991,423)	-	(13,991,423)	(30,227,942)
	<u>(16,008,332)</u>	<u>(101,895,558)</u>	<u>(117,903,890)</u>	<u>(154,261,368)</u>
Net cash provided by (used in) operating activities	<u>(4,787,612)</u>	<u>1,302,549</u>	<u>(3,485,063)</u>	<u>(19,063,578)</u>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITY</b>				
Transfers	(114,655)	114,655	-	-
Net noncapital financing activities	<u>(114,655)</u>	<u>114,655</u>	<u>-</u>	<u>-</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>				
Purchases of property and equipment	(280,410)	-	(280,410)	-
Interest payments on leased assets	(9,610)	-	(9,610)	(11,781)
Principal payments on leased assets	(236,944)	-	(236,944)	(229,454)
Net cash used in capital and related financing activities	<u>(526,964)</u>	<u>-</u>	<u>(526,964)</u>	<u>(241,235)</u>
<b>CASH FLOW FROM INVESTING ACTIVITIES</b>				
Earnings on pooled cash investments	7,247,828	883,549	8,131,377	7,613,011
Net cash provided by investing activities	<u>7,247,828</u>	<u>883,549</u>	<u>8,131,377</u>	<u>7,613,011</u>
<b>NET CHANGE IN CASH AND POOLED CASH INVESTMENTS</b>	1,818,597	2,300,753	4,119,350	(11,691,802)
<b>CASH AND POOLED CASH INVESTMENTS, BEGINNING OF YEAR</b>	149,172,220	9,923,651	159,095,871	170,787,673
<b>CASH AND POOLED CASH INVESTMENTS, END OF YEAR</b>	<u>\$ 150,990,817</u>	<u>\$ 12,224,404</u>	<u>\$ 163,215,221</u>	<u>\$ 159,095,871</u>
<b>NONCASH ACTIVITIES</b>				
Unrealized loss on pooled cash investments	\$ (9,756,672)	\$ (870,108)	\$ (10,626,780)	\$ (12,409,377)
Funding for college access initiatives	\$ 3,049,500	\$ -	\$ 3,049,500	\$ 38,479,000

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**COMBINING SCHEDULES OF CASH FLOWS**  
**For the Year Ended June 30, 2025**  
**With Comparative Totals for the Year Ended June 30, 2024**

	Agency Operating Fund	Federal Reserve and Drawdown Funds	<u>Totals</u>	
			<u>2025</u>	<u>2024</u>
<b>RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES</b>				
Operating income (loss)	\$ (9,253,930)	\$ 118,384	\$ (9,135,546)	\$(58,656,140)
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities:				
Depreciation and amortization	473,389	-	473,389	492,794
Effects of changes in assets, deferred outflows of resources, liabilities and deferred inflow of resources:				
Decrease in receivables	1,813,307	5,060,504	6,873,811	1,250,798
Decrease (increase) in prepaid expenses	(10,669)	-	(10,669)	149
Decrease in pension deferred outflows	135,206	-	135,206	335,105
Decrease in OPEB deferred outflows	6,337	-	6,337	11,027
Increase in accounts payable and accrued liabilities	155,157	-	155,157	12,477
Increase in other liabilities	2,396,081	-	2,396,081	38,804,287
Increase (decrease) in loan collections and other liabilities due to federal government	-	835,249	835,249	(17,624)
Decrease in claims due to lenders	-	(4,711,588)	(4,711,588)	(753,357)
Increase (decrease) in accrued compensated absences	(28,500)	-	(28,500)	9,400
Decrease in net pension liability	(368,496)	-	(368,496)	(714,696)
Decrease in net OPEB liability	(21,265)	-	(21,265)	(17,201)
Increase (decrease) in pension deferred inflows	(87,400)	-	(87,400)	178,615
Decrease in OPEB deferred inflows	3,171	-	3,171	788
<b>NET CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES</b>	<u>\$ (4,787,612)</u>	<u>\$ 1,302,549</u>	<u>\$ (3,485,063)</u>	<u>\$(19,063,578)</u>



**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN  
ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

Members of the Legislative Audit Committee  
Colorado Student Loan Program dba College Assist,  
Department of Higher Education, State of Colorado

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of business-type activities of Colorado Student Loan Program dba College Assist, Department of Higher Education, State of Colorado (College Assist), as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise College Assist's basic financial statements, and have issued our report thereon dated December 6, 2025.

***Report on Internal Control Over Financial Reporting***

In planning and performing our audit of the financial statements, we considered College Assist's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of College Assist's internal control. Accordingly, we do not express an opinion on the effectiveness of College Assist's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

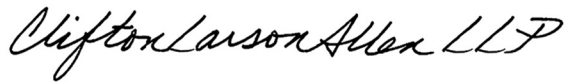


***Report on Compliance and Other Matters***

As part of obtaining reasonable assurance about whether College Assist's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

***Purpose of This Report***

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in black ink that reads "CliftonLarsonAllen LLP". The signature is written in a cursive, flowing style.

**CliftonLarsonAllen LLP**

Denver, Colorado  
December 6, 2025



Members of the Legislative Audit Committee  
Colorado Student Loan Program dba College Assist,  
Department of Higher Education, State of Colorado

We have audited the financial statements of the business-type activities of Colorado Student Loan Program dba College Assist, Department of Higher Education, State of Colorado (College Assist) as of and for the years ended June 30, 2025 and 2024, and have issued our report thereon dated December 6, 2025. We have previously communicated to you information about our responsibilities under auditing standards generally accepted in the United States of America and Government Auditing Standards, as well as certain information related to the planned scope and timing of our audit in our engagement letter dated June 4, 2025. Professional standards also require that we communicate to you the following information related to our audit.

## **Significant audit findings or issues**

### ***Qualitative aspects of accounting practices***

#### **Accounting policies**

Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used by College Assist are described in Note 1 to the financial statements.

As described in Note 1, College Assist changed accounting policies by adopting Statement of Governmental Accounting Standards Board (GASB Statement) No. 101, *Compensated Absences* in 2025. Accordingly, the cumulative effect of the accounting change as of the beginning of the year is reported in the College Assist financial statements. There was no effect on beginning net position as a result of this implementation.

We noted no transactions entered into by the entity during the year for which there is a lack of authoritative guidance or consensus. All significant transactions have been recognized in the financial statements in the proper period.

#### **Accounting estimates**

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. There were no accounting estimates affecting the financial statements which were particularly sensitive or required substantial judgments by management.

#### **Financial statement disclosures**

Certain financial statement disclosures are particularly sensitive because of their significance to financial statement users. There were no particularly sensitive financial statement disclosures.

The financial statement disclosures are neutral, consistent, and clear.

***Difficulties encountered in performing the audit***

We encountered no significant difficulties in dealing with management in performing and completing our audit.

***Uncorrected misstatements***

Professional standards require us to accumulate all misstatements identified during the audit, other than those that are clearly trivial, and communicate them to the appropriate level of management. Management did not identify and we did not notify them of any uncorrected financial statement misstatements.

***Corrected misstatements***

The following material and immaterial misstatements detected as a result of audit procedures were corrected by management:

- First Step Plus Program Liability Estimate Calculation: During our Fiscal Year 2025 testing over liabilities, we found a calculation error in the formula for the estimate of College Assist's First Step Plus program that inadvertently excluded the 2023 cohort figure within the detailed spreadsheet supporting the related liability calculations. We communicated this calculation error with the College Assist management team who corrected the supporting liability calculation and provided an adjusting journal entry of \$4,158,000 to correct the year-end balance of the related liability account.

***Disagreements with management***

- For purposes of this communication, a disagreement with management is a disagreement on a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditors' report. No such disagreements arose during our audit.

***Management representations***

We have requested certain representations from management that are included in the management representation letter dated December 6, 2025.

***Management consultations with other independent accountants***

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to the entity's financial statements or a determination of the type of auditors' opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

***Significant issues discussed with management prior to engagement***

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to engagement as the entity's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our engagement.

***Other audit findings or issues***

We have provided a separate communication to you dated December 6, 2025, communicating internal control related matters identified during the audit.

### **Required Supplementary information**

With respect to the required supplementary information (RSI) accompanying the financial statements, we made certain inquiries of management about the methods of preparing the RSI, including whether the RSI has been measured and presented in accordance with prescribed guidelines, whether the methods of measurement and preparation have been changed from the prior period and the reasons for any such changes, and whether there were any significant assumptions or interpretations underlying the measurement or presentation of the RSI. We compared the RSI for consistency with management's responses to the foregoing inquiries, the basic financial statements, and other knowledge obtained during the audit of the basic financial statements. Because these limited procedures do not provide sufficient evidence, we did not express an opinion or provide any assurance on the RSI.

### **Supplementary information in relation to the financial statements as a whole**


With respect to the combining schedules of net position, revenues, expenses, and changes in net position and cash flows of the proprietary funds (collectively, the supplementary information) accompanying the financial statements, on which we were engaged to report in relation to the financial statements as a whole, we made certain inquiries of management and evaluated the form, content, and methods of preparing the information to determine that the information complies with accounting principles generally accepted in the United States of America, the method of preparing it has not changed from the prior period or the reasons for such changes, and the information is appropriate and complete in relation to our audit of the financial statements. We compared and reconciled the supplementary information to the underlying accounting records used to prepare the financial statements or to the financial statements themselves. We have issued our report thereon dated December 6, 2025.

### **Other information included in annual reports**

Other information is being included in your annual report and is comprised of the background section. Our responsibility for other information included in your annual report does not extend beyond the financial information identified in our opinion on the financial statements. We have no responsibility for determining whether such other information is properly stated and do not have an obligation to perform any procedures to corroborate other information contained in your annual report. We are required by professional standards to read the other information included in your annual report and consider whether a material inconsistency exists between the other information and the financial statements because the credibility of the financial statements and our auditors' report thereon may be undermined by material inconsistencies between the audited financial statements and other information. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report. Our auditors' report on the financial statements includes a separate section, "Other Information," which states we do not express an opinion or any form of assurance on the other information included in the annual report. We did not identify any material inconsistencies between the other information and the audited financial statements.

\* \* \*

This communication is intended solely for the information and use of the State of Colorado Legislative Audit Committee, the Office of the State Auditor, and management of College Assist and is not intended to be, and should not be, used by anyone other than these specified parties.



**CliftonLarsonAllen LLP**

Denver, Colorado  
December 6, 2025



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