



Final Report to the General Assembly

Joint Technology Committee

April 2026 | Research Publication 841



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April 2026



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To Members of the Seventy-fifth General Assembly:

Submitted herewith is the final report of the Joint Technology Committee. The purpose of the report is to provide annual and historical information on the information technology (IT) capital budget request process. This annual report provides a summary of all IT capital appropriations during the 2025 session. The report concludes with a description of other actions taken by the JTC in 2025.

The JTC final report serves as a permanent record of IT capital funding. The report also serves as an informational document for any other entity or individual interested in the progress of IT capital development in the state of Colorado.

Sincerely,

/s/ Sen. James Coleman
Chair

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This report is also available online on the Colorado General Assembly website.

Committee Charge

Establishment and Procedural Matters

Membership. Pursuant to Section 2-3-1702, C.R.S., the Joint Technology Committee (JTC) is established consisting of the following, who shall have experience in the areas of information technology (IT), business analysis, or business process:

- three members of the House of Representatives, two of whom are appointed by the Speaker of the House and one of whom is appointed by the House Minority Leader; and
- three members of the Senate, two of whom are appointed by the Senate President and one of whom is appointed by the Senate Minority Leader.

“Information technology” is defined as technology, infrastructure, equipment, systems, software, controlling, displaying, switching, interchanging, transmitting, and receiving data or information, including audio, video, graphics, and text. “Information Technology” shall be construed broadly to incorporate future technologies that change or supplant those in effect as of September 7, 2021.

Appointees to the JTC may be designated after the general election, but prior to the convening of the General Assembly. The appointees may be current members or members-elect. Prior to being sworn in, members-elect have the same powers and duties and are entitled to the same compensation and expense allowance as current members.

Chair and vice-chair. The committee is required to elect a chair and vice-chair, one from the House and one from the Senate. The chair and vice-chair serve in those roles for the first regular session of the General Assembly after they are elected and switch roles for the second session.

Organization, procedures, and meetings. The committee may develop its own procedural rules, but generally adopts the rules of the Senate.¹ While it may meet as often as necessary to perform its functions, the committee must meet at least once a year to review the Governor's budget submissions related to IT.

Powers and Duties

Oversight duties. The JTC has oversight responsibilities for the Governor's Office of Information Technology (OIT). This oversight does not include interference with the general responsibilities of OIT, but the law directs OIT to assist the JTC as necessary to facilitate the committee's oversight of OIT. JTC's oversight of OIT includes, but is not limited to:

- review of the state of IT;
- any general IT needs; and
- any anticipated short- or long-term IT changes for OIT.²

¹Section 2-3-1703, C.R.S.

²Section 2-3-1704 (1), C.R.S.

The JTC also oversees:

- the state's Chief Information Security Officer and his or her duties; and
- any state agency that has had specific IT functions delegated to it by OIT.³

In addition to the JTC's oversight responsibilities, the committee is authorized to review the actions of the Statewide Internet Portal Authority (SIPA), which manages the statewide internet portal.⁴

IT capital budget request. An "IT capital budget request" means a budget request from a state agency or state institution of higher education for the installation, development, maintenance, or upgrade of IT, including the purchase of services from OIT. It does not include requests that are primarily operational in nature or requests where the funding will be used to support or modify state staffing levels.⁵ Pursuant to Joint Rule 45, the JTC is responsible for reviewing state agency IT capital budget requests with a total project cost that exceeds \$500,000, regardless of the source of funds, and higher education IT capital budget requests with a total state-funded cost that exceeds \$500,000. Each fiscal year, the JTC is required to study and prioritize all IT budget requests made by state agencies and all state-funded IT budget requests made by state institutions of higher education. After hearing from state agencies, institutions of higher education, OIT, and other stakeholders about the amount of revenue available, the committee must submit written reports to the Joint Budget Committee (JBC) setting forth its recommendations, prioritization, findings, and comments regarding each IT budget request submitted to the JTC.

The JBC is responsible for reviewing IT budget requests that are operational and funding for personnel, utilities, and program operations. The JBC may elect to refer any operational IT budget requests to the JTC for review, including requests from the Legislative or Judicial Departments, the Department of Law, the Department of State, and the Department of Treasury.⁶

Timeline. Each year, the executive branch must follow required deadlines for the submission, review, and prioritization of budget requests. Table 1 shows on the next page the executive branch budget request submission deadlines to the JTC.

³Section 2-3-1704 (2) and (6), C.R.S.

⁴Section 2-3-1704 (5), C.R.S.

⁵Section 2-3-1701 (8), C.R.S.

⁶Section 2-3-1704 (11)(b), C.R.S.

Table 1
Executive Branch Budget Submission Deadlines

Due Date	Description
October 1	State agencies and state institutions of higher education send IT capital budget requests to the JTC.
November 1	Executive branch sends prioritized list of IT capital budget requests to the JTC.
December 10	Executive branch sends supplemental and late IT capital budget requests to the JTC

Source: Section 24-37-304 (1)(c.5)(I), C.R.S.

Table 2 shows the deadlines by which the JTC must send prioritized recommendations regarding IT capital budget requests to the JBC.

Table 2
JTC Budget Recommendations Deadlines

Due Date	Description
January 15	JTC submits supplemental IT capital budget request prioritization recommendations to the JBC.
February 15	JTC submits new IT capital budget request prioritization recommendations to the JBC for the upcoming fiscal year.

Source: Section 2-3-1704 (11)(a), C.R.S.

Interim supplemental requests. Throughout the interim, the JTC is also responsible for reviewing emergency supplemental IT capital budget requests submitted by the executive branch, and providing a recommendation regarding these requests to the JBC. Generally, meetings to review these requests are held prior to the JBC's meetings to review the state revenue forecasts on or around June 20 and September 20.

Referred Operating Budget Requests. The committee shall review operating budget requests referred to the committee from the JBC.⁷

Joint Technology Committee review. The committee reviews any legislative measure that is determined by the Speaker or the President to concern IT. The committee is authorized to make advisory recommendations about such measures to the full House and Senate, the JBC, the Capital Development Committee, or any committees of reference, as appropriate.

The committee may also request information and presentations regarding data privacy and cybersecurity within state agencies and coordinate with the Colorado Cybersecurity Council within the Department of Public Safety.

Upon request of the JTC, executive branch agencies, the Judicial Department, and the Departments of Law, State, and Treasury are required to make available to the committee any

⁷ Section 2-3-1704 (11), C.R.S. and Joint Rule 45 (b)

data, reports, or information necessary for the performance of the committee's duties. The information is to be provided by November 1 of the calendar year the request was made. Upon request of the General Assembly, the JTC, or the JBC, agencies are required to provide satisfactory evidence of compliance.

The Government Data Advisory Board must submit an annual report to the JTC on or before March 1 concerning the board's actions.

Additionally, the committee is authorized to review the actions of the Statewide Internet Portal Authority (SIPA). SIPA is required to submit a report to the JTC on or before November 1 of each year that sets forth a complete and detailed operating and financial statement of SIPA during the relevant fiscal year. The report must also include any recommendations for legislation or other action that may be necessary to carry out the functions of SIPA.

The Judicial Department and the Departments of Law, State, and Treasury must submit a report that details all IT purchased or implemented to the committee on or before November 1 of each year.

Advisory board membership. At the invitation of the Chief Information Officer, additional members may be selected to participate on the Government Data Advisory Board, including a member of the JTC.

Information security plan. Legislative service agency directors are required to maintain an information security plan and keep the JTC advised of the plan.

Committee Activities

The committee held 17 meetings during 2025. This report highlights the committee's work on the state FY 2025-26 IT capital budget requests, a broad range of IT-related topics, and related briefings from the executive branch and other organizations.

FY 2025-26 IT Capitol Budget Requests

The JTC's charge gives the committee oversight responsibility for approving IT capital budget requests. The committee discussed and prioritized the IT capital budget requests for FY 2025-26 after being briefed by representatives from:

- Auraria Higher Education Center
- Colorado Community College System
- Community College of Aurora
- Colorado Northwestern Community College
- Colorado School of Mines
- Department of Corrections
- Department of Early Childhood
- Department of Education
- Department of Health Care Policy & Financing
- Department of Labor and Employment

- Department of Natural Resources
- Department of Personnel and Administration
- Department of Public Health and Environment
- Department of Public Safety
- Department of Revenue
- Judicial Department
- Northeastern Junior College
- Office of eHealth Innovation
- Otero Junior College
- Red Rocks Community College

The committee's recommended FY 2025-26 prioritization may be found on the [committee website](#).

For FY 2025-26, a total of 11 state-funded IT capital budget requests and 8 cash-funded IT capital budget requests were funded, for a total of:

- \$34,541,285 Capital Construction Fund (CCF),
- \$21,954,666 in cash fund spending authority (CF),
- \$3,634,037 in reappropriated funds (RF), and
- \$13,761,239 in federal fund spending authority (FF).

More information on the funding may be found in the [FY 2025-26 state budget bill](#).

Quarterly Updates on IT Capital Projects. The committee recommended funding for projects contingent on receiving written quarterly updates. Written quarterly updates may be found on the committee's [website](#).

FY 2025-26 Supplemental IT Capitol Budget Requests

The JTC has oversight responsibility for recommending supplemental IT capital budget requests. The committee recommended that the JBC approve three supplemental requests:

- the Department of Labor and Employment Division of Vocational Rehabilitation request for federal and reappropriated funds for an appropriation in FY 2023-24.
- the Department of Corrections request for its Pharmacy System Upgrade project that transferred funds from a FY 2024-25 DOC operating budget line item to the Capital Construction Fund.
- a Department of Health Care Policy and Financing, in partnership with Office of eHealth Innovation (OeHI), request for a three-year extension of cash funds and federal funds spending authority for the Rural Connectivity project.

FY 2025-26 Referred Operating Budget Requests

The JTC received three operating requests for review from the JBC:

- the Colorado Judicial Department,
- the Department of Corrections, and
- the Department of the Treasury.

The committee recommended funding the requests from the Departments of Corrections and Treasury and did not recommend funding for the Judicial Department.

Colorado Benefits Management System

The Colorado Benefit Management System (CBMS) is the state's IT system that determines an applicant's eligibility for public assistance. The system has several stakeholders such as OIT, the Colorado Department of Human Services (DHS), the Department of Health Care Policy and Financing (HCPF), and all of Colorado's counties. HCPF received an IT capital appropriation for CBMS in FY 2024-25 and in FY 2025-26. The committee received dedicated quarterly updates on the system during 2025. In January, the committee engaged in discussion with HCPF and DHS staff to address functionality concerns. In February, the committee received a presentation on an operating request to the JBC concerning system enhancements and county administration.

IT in the Legislative Branch: Legislative Information Services

Legislative Information Services (LIS) of Legislative Council Staff presented to the JTC on its IT budget request in January. The request focused largely on expenses and efforts related to digital accessibility for publicly available documents, as well as funding for software and services related to cyber security.

Legislation

The committee introduced two pieces of legislation in 2025. [House Bill 25-1310](#) intended to modify procedures for the procurement of information technology resources; the bill was deemed lost. The committee also introduced [House Bill 25-1308](#) concerning extending a report deadline for the statewide longitudinal data system, which was signed into law. The committee also drafted a bill on behalf of the Department of Public Safety concerning the Colorado Integrated Criminal Justice Information System. However, the bill was withdrawn prior to introduction.

Office of Information Technology

In accordance with its oversight role of OIT, the committee received presentations and engaged in discussion with representatives from OIT on multiple occasions during 2025. In January, the office provided a general overview of its role, budget, status of programs and initiatives, and how it engages with the JTC. In March the committee received a presentation on the State Longitudinal Data System in relation to a committee bill.

In September, the committee received multiple presentations from OIT. Representatives from Colorado Digital Services updated the committee on the myColorado digital app. The committee also received a presentation on the OIT Customer Services Satisfaction Survey. Additionally, the committee discussed artificial intelligence use by the office, and in particular, systems subject to regulation in [Senate Bill 24-205](#). Finally, the Colorado Broadband Office presented to the committee on updates to broadband deployment and federal funding.

Resource Materials

Meeting summaries are prepared for each meeting of the committee and contain all handouts provided to the committee. The summaries of meetings and attachments are available at the Division of Archives, 1313 Sherman Street, Denver (303-866-2055). The listing below contains the dates of committee meetings and the topics discussed at those meetings. Meeting summaries are also available [on our website](#).

Meetings and Topics Discussed

January 8, 2025

- Supplemental budget request presentation from the Colorado Department of Labor and Employment
- Supplemental budget request presentation from the Department of Corrections
- Supplemental budget request presentation from the Department of Health Care Policy and Financing

January 15, 2025

- Update from the Department of Health Care Policy and Financing
- Update from Department of State

January 22, 2025

- Presentation from the Department of Education
- Presentation from the Department of Public Safety

January 29, 2025

- Legislative Information Services Budget Request
- Presentation from Office of Information Technology

February 5, 2025

- Discussion of FY2025-26 IT Capital Budget Requests

February 12, 2025

- Discussion of FY 2025-26 IT Capital Budget Requests Prioritization

February 13, 2025

- Discussion of FY 2025-26 IT Capital Budget Requests Prioritization

February 19, 2025

- FY2024-25 Operating Budget Referrals Review

February 26, 2025

- FY 2025-26 Operating Budget Referrals Review

March 5, 2025

- Discussion of FY 2025-26 Judicial Department Operating Budget Requests

March 12, 2025

- Presentation from Office of Information Technology
- Vote to draft legislation

March 19, 2025

- Presentations from the Statewide Internet Portal Authority (SIPA)
- Vote to introduce draft legislation

March 26, 2025

- Vote to withdraw draft legislation concerning Colorado Integrated Criminal Justice Information System prior to introduction.

June 23, 2025

- JTC staff presentations on the committee charge, the IT capital budget request prioritization process, and an overview of IT capital appropriations from FYS 2022 through 2025.

September 22, 2025

- State Agency and Higher Education Institutions IT Capital Projects Updates
- Presentation by Office of Information Technology

December 16, 2025

- Presentations from state agencies and higher education institutions on IT capital project requests
- Artificial Intelligence panel

December 17, 2025

- Presentations from state agencies and higher education institutions on IT capital project requests