



# Memorandum

To: Joint Budget Committee  
 From: Tom Dermody, JBC Staff (303-866-4963)  
 Date: February 24, 2026  
 Subject: S.B. 24-008 (Kinship Foster Care Homes) impact on TANF appropriations

The Department of Human Services requests \$5.5 million from federal Temporary Assistance to Needy Families (TANF) block grant funds to support the FY 2026-27 costs of S.B. 24-008. This memorandum provides an assessment of the impact of that request on TANF block grant expenditures and the state TANF Long-term Reserve (LTR). Additionally, staff provides a brief analysis of the expenditure history of state supportive services and possible options for the Committee to consider to offset some or all of this request's impact on the TANF block grant.

The use of TANF funds to support the FY 2026-27 costs of S.B. 24-008 does not have an immediate solvency effect on the LTR, but does exacerbate the sustainability concerns for the reserve. The Department assures staff that they do not intend to use TANF funds on an ongoing basis to support the implementation of the bill. However, as JBC staff has previously noted there are several underlying budgetary concerns about the kinship foster care program.<sup>1</sup> These concerns speak to uncertainty regarding the full costs of the kinship foster care program and the potential impact on TANF reserves.

### TANF Long-term Reserve Analysis

TANF Funds Available to Appropriate	FY 2024-25 Actuals	FY 2025-26 Appropriation	FY 2026-27 Projected
Prior Grant Year Funds Available (as of June 30) [1]	\$123,351,886	\$50,125,083	\$46,209,394
Less Minimum State LTR Balance (Quarter of Award)	-33,901,926	0	0
State Family Assistance Grant [2]	135,607,703	135,607,703	135,607,703
Contingency Fund [3]	15,623,002	15,888,373	15,888,373
Sub-total TANF Funds Available	\$240,680,665	\$201,621,159	\$197,705,471
Less County Reserves (as of June 30)/ Net Change in out year	-35,038,377	5,706,534	0
Total TANF Funds Available to Appropriate	\$205,642,288	\$207,327,693	\$197,705,471
<b>TANF Spending/Appropriations</b>			
<b>Administration</b>			
General & Administrative & Prior Year Adjustments	\$3,936,000	\$4,304,311	\$4,304,311
OIT Common Policy	416,093	404,486	404,486

<sup>1</sup> JBC Staff, "Figure Setting FY 2026-27, Department of Human Services, Executive Director's Office/Administration and Finance/Office of Children, Youth and Families," Feb. 12, 2026, pgs. 69-71:  
[https://content.leg.colorado.gov/sites/default/files/FY2026-27\\_humfig1.pdf](https://content.leg.colorado.gov/sites/default/files/FY2026-27_humfig1.pdf).

TANF Funds Available to Appropriate	FY 2024-25 Actuals	FY 2025-26 Appropriation	FY 2026-27 Projected
Colorado Benefits Management System	2,923,960	2,109,308	2,109,308
Colorado Works Administration	3,964,994	3,902,813	3,902,813
Subtotal - Admin & exec	\$11,241,048	\$10,720,918	\$10,720,918
	7.0%	6.7%	6.2%
<u>County Allocation</u>			
Basic cash assistance	86,823,505	95,951,570	99,240,538
Supportive services	43,037,329	36,144,307	43,691,429
County Block Grants	\$129,860,834	\$132,095,877	\$142,931,967
<u>TANF Transfers to SSBG (Title XX)</u>			
State Long Term Utilization (HB 18-1306)	0	0	0
Foster Transportation TANF Transfer	2,750,328	2,803,645	2,803,645
Kinship Foster Care Homes (SB 24-008)	5,107,657	5,516,580	5,516,580
Subtotal - Transfers to SSBG	\$7,857,985	\$8,320,225	\$8,320,225
	4.9%	5.2%	4.8%
<u>State Supportive Services</u>			
County Training	\$84,375	\$432,677	\$432,677
Domestic Abuse Program	674,917	629,677	629,677
Stable Housing for Survivors of Abuse Program	45,240	2,000,000	2,000,000
Works Program Evaluation	440,051	495,440	495,440
Workforce Development Council	67,079	111,211	111,211
Employment Opportunities with Wages (CW STEP)	1,668,062	2,000,000	2,000,000
Child Support Services Program	719,636	1,153,648	1,153,648
Refugee Assistance	2,801,534	2,945,737	2,945,737
Electronic Benefits Transfer Service	45,286	201,152	201,152
System Alien Verification for Eligibility	11,160	11,737	8,039
Subtotal - State supp serv	\$6,557,338	\$9,981,279	\$9,977,581
	4.1%	6.2%	5.8%
<u>County Reserves</u>			
Block Over Expenditures	4,912,086	n/a	n/a
Transfers to CCDF [4]	794,448	n/a	n/a
Transfers to SSBG	0	n/a	n/a
Subtotal - State supp serv	\$5,706,534	\$0	\$0
<b>Total TANF Spending/Appropriations</b>	<b>\$161,223,739</b>	<b>\$161,118,299</b>	<b>\$171,950,690</b>
State Long-term Reserve Balance	\$50,125,083	\$46,209,394	\$25,754,780

[1] The Long-term Reserve Balance as of 6/30/2022 is included in the amount for Prior Grant Year Funds Available for FY 2021-22 which represents unobligated balances reflected on TANF ACF-196 Financial Reports for any open grant years, the fourth quarter federal award, plus budgeted amounts for the Child Care Development Fund and the Social Services Block Grant (Title XX). The estimated Long-term Reserve Balance for the beginning of FY 2022-23 is based on submitted federal fiscal reports.

[2] The State Family Assistance Grant amount was reduced by 0.33% for federal FY 2020 and 2021 based on direction from Administration of Children and Families.

[3] The federal budget for Contingency Funds is appropriated to \$598 million across all states annually. Amounts awarded to individual states fluctuate annually based on a federal calculation of need and the number of states applying and qualifying for funds. The federal government has multiple proposals to reduce or repurpose these funds, so there is no assurance funds will be available. As there is no guarantee of federal funding of Contingency to continue nor Colorado receiving these funds, program only includes actual amounts awarded. Since 2009, Colorado has received between \$4 million and \$15 million annually for Contingency and projects to receive \$12,000,000 in each year.

[4] CCDF: Child Care and Development Fund

The additional obligation on TANF funds for the kinship foster care program amplifies the amount necessary to backfill the LTR in FY 2028-29. The backfill of the LTR comes from the General Fund, if the state is projected to

exceed the TABOR cap. While the additional obligation does not accelerate the timing of the backfill as compared to not using TANF funds for kinship foster care, it does increase the amount of that backfill by the \$5.5 million requested in FY 2026-27.

**Projected County and State TANF Reserves (millions) including S.B. 24-008 Costs, FY Ending Balance**

Fiscal Year	County Reserves Above Min. (\$19.2 million)	State Reserves Above Min. (\$33.9 million)	Backfill from State	Adjusted State Reserve Above Min. [1]
2024-25	\$9,517,461	\$50,125,083	\$0	\$50,125,083
2025-26	3,810,927	46,209,394	0	46,209,394
2026-27	-1,895,607	25,754,780	-1,895,607	23,859,174
2027-28	-5,706,534	6,842,530	-5,706,534	1,135,996
2028-29	-5,706,534	-24,509,299	-5,706,534	-30,215,833

[1] A negative number in this column indicates a likely General Fund obligation to restore the state LTR to its statutory minimum.

## Considerations to mitigate impacts on TANF funds

Staff advises that the Committee consider adjustments to other state supportive services programs to make the FY 2026-27 cost of S.B. 24-008 budget neutral for the TANF block grant. Most of the state supportive services programs have been in continuous operations for over a decade. The three exceptions to this are the: Employment Opportunities with Wages (CW STEP) program, Child Support Services Program; and Stable Housing for Survivors of Abuse Program. The CW STEP and Child Support Services programs’ funding has been approved through FY 2026-27. The Stable Housing for Survivors of Abuse Program funding is statutorily authorized through FY 2028-29.

**Expenditure History for State TANF Supportive Services Programs [1]**

Fiscal Year	County Training	Domestic Abuse Program	Works Program Evaluation	Workforce Dev. Council	CW STEP [2]	Child Support Services	Refugee Assistance	Elect. Benefits Transfer	System Alien Verif. for Eligibility
2018-19	\$337,124	\$629,677	\$486,723	\$76,211	\$3,789,471	n/a	\$2,752,242	\$58,834	\$2,252
2019-20	335,846	629,677	488,173	76,211	3,639,189	n/a	2,791,523	46,448	1,941
2020-21	165,377	626,677	359,469	73,828	0	188,215	2,765,855	60,105	2,193
2021-22	121,324	629,677	495,440	30,419	1,710,477	859,256	2,828,189	38,064	2,421
2022-23	243,119	629,677	404,960	54,596	938,828	537,858	2,658,259	52,973	2,421
2023-24	44,176	626,349	305,164	58,217	1,229,922	682,865	2,529,813	68,043	13,087
2024-25	84,375	674,917	440,051	67,079	1,668,062	719,636	2,801,534	45,286	11,160
Average	\$190,192	\$635,236	\$425,711	\$62,366	\$1,386,822	\$597,566	\$2,732,488	\$52,822	\$5,068

[1] Omits the Stable Housing for Survivors of Abuse Program because the first year of program operations was FY 2024-25 and expenditures were minimal.

[2] Average calculated for FY 2021-22 through FY 2024-25 because program funding lapsed in FY 2020-21 and was re-approved in FY 2021-22.

The seven-year average expenditures for the various state supportive services programs suggests that there is room for appropriations adjustments to offset some, but not all, of the impact of S.B. 24-008 in FY 2026-27. Adjusting these programs to their seven-year average expenditure, excluding the Stable Housing for Survivors of Abuse Program because of the statutory nature of its appropriation, would save approximately \$1.9 million in TANF funds. This estimate also excludes an adjustment to the System Alien Verification for Eligibility program due to recent increases in federal fees for verification checks. This represents roughly a third of the cost of the

kinship foster care program. These savings can be achieved through budgetary actions in the Long Bill, with minimal programmatic disruption, and no additional legislative action. However, these actions will not achieve budget neutrality.

Significant budgetary actions, as well as separate legislative action, will be necessary to achieve budget neutrality, if the Committee chooses to appropriate TANF funds in support of S.B. 24-008. The four state supportive services programs that receive the largest appropriation of TANF funds, from most to least, are the:

- Refugee assistance program (\$2.9 million);
- Stable Housing for Survivors of Abuse Program (\$2.0 million);
- CW STEP (\$2.0 million); and
- Child Support Services Program (\$1.2 million).

Funding for each of these programs would need to be reduced by at least 60.0 percent, in addition to the adjustment to the seven-year average expenditures for the other programs, to achieve budget neutrality within the available TANF funds. As previously noted, legislation is required to make a reduction to the Stable Housing for Survivors of Abuse Program appropriation in FY 2026-27.<sup>2</sup>

Staff advises the Committee to consider the following factors in their decision making:

1. The refugee assistance program, which is operated by the Department of Labor and Employment, receives about \$8.3 million in federal funds from the federal Office of Refugee Resettlement, Department of Health and Human Services.
2. The Stable Housing for Survivors of Abuse Program is the newest program, being created by H.B. 24-1431.
3. The funding for both the CW STEP and Child Support Services programs is scheduled to expire at the end of FY 2026-27.

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<sup>2</sup> Section 26-2-726 (5), C.R.S.



**Joint Budget Committee**

# **Staff Figure Setting FY 2026-27**

**Department of Human Services  
Office of Economic Security and Office of Adults, Aging,  
and Disability Services**

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February 25, 2026

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## How to Use this Document

The Department Overview contains a table summarizing the staff recommended incremental changes followed by brief explanations of each incremental change. A similar overview table is provided for each division, but the description of incremental changes is not repeated, since it is available under the Department Overview. More details about the incremental changes are provided in the sections following the Department Overview and the division summary tables.

Decision items, both department-requested items and staff-initiated items, are discussed either in the Decision Items Affecting Multiple Divisions or at the beginning of the most relevant division. Within a section, decision items are listed in the requested priority order, if applicable.

# Overview of Office of Economic Security and Office of Adults, Aging, and Disability Services

The Department of Human Services is responsible for the administration and supervision of all non-medical public assistance and welfare programs in the state. This document includes discussion of supplemental requests for **two** of the Department's seven divisions: the Office of Economic Security and the Office of Adults, Aging, and Disability Services.

The **Office of Economic Security** provides income, nutritional, and support services to assist families and individuals in need. The programs administered by this unit include Colorado Works, the Colorado implementation of the federal Temporary Assistance for Needy Families (TANF) program, the federal Supplemental Nutrition Assistance Program (SNAP), child support services and enforcement, Low Income Energy Assistance Program (LEAP), and services for refugees.

This office also provides the 64 county departments of human services with money to administer the Supplemental Nutrition Assistance Program and a variety of smaller programs, including child support services. Additionally, this section funds the County Tax Base Relief initiative to assist counties with the highest social services needs and lowest property tax values to meet the obligation of the local match required by the state for certain public assistance programs. The Office is responsible for the Colorado Benefits Management System (CBMS), which is the computer system used to determine a citizen's eligibility for public assistance programs like Medicaid, SNAP, TANF, and several others. CBMS is developed and maintained by the state for use by county social services departments and various medical assistance sites.

The **Office of Adults, Aging, and Disability Services** includes Regional Centers for People with Developmental Disabilities, the Work Therapy Program, the Brain Injury Trust Fund, and Veterans Community Living Centers. Regional Centers are state operated facilities for individuals with intellectual and developmental disabilities and are the provider of last resort. They provide residential services, medical care, and active treatment programs based on individual assessments and habilitation plans. The Work Therapy Program provides sheltered training and employment workshops for individuals receiving services at the Colorado Mental Health Institute at Fort Logan and the Regional Centers at Grand Junction and Wheat Ridge. The Colorado Brain Injury Program provides funding for direct services for individuals with a brain injury, research related to brain injuries, and education related to brain injuries. Veterans Community Living Centers provide skilled nursing care to honorably discharged veterans, spouses of veterans, and parents of deceased veterans who were killed in action.

This office also provides funding for assistance and support for needy elderly and disabled adult populations in Colorado. This section funds several programs, including the Old Age Pension (OAP) program, which provides cash assistance to eligible individuals age 60 and older, and the Aid to the Needy Disabled and Home Care Allowance programs, which provide cash assistance for low-income disabled adults. This section also funds the State Ombudsman Program, Adult Protective Services (APS) programs, and Older Americans Act services, such as home-delivered meals and transportation to medical appointments that are offered to older Coloradans across the state through the 16 regional Area Agencies on Aging (AAA).

# Summary of Staff Recommendations

## Department of Human Services

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
<b>FY 2025-26 Appropriation</b>						
FY 2025-26 Appropriation	\$980,248,485	\$237,920,037	\$224,141,722	\$152,776,515	\$365,410,211	2,347.4
Total FY 2025-26	\$980,248,485	\$237,920,037	\$224,141,722	\$152,776,515	\$365,410,211	2,347.4
<b>FY 2026-27 Recommended Appropriation</b>						
FY 2025-26 Appropriation	\$980,248,485	\$237,920,037	\$224,141,722	\$152,776,515	\$365,410,211	2,347.4
R3/R18/BA5 HSMA funding for SNAP admin	-187,500	-500,000	26,198,485	0	-25,885,985	0.0
R5 TANF state policy changes	0	0	0	0	0	0.0
R6 County Block Grant Support Fund	0	0	0	0	0	0.0
R7 Reduce HCA case management	-531,629	-531,629	0	0	0	0.0
R8 Modify county funding study	0	0	0	0	0	0.0
R9 Reduce department admin	-390,967	-390,967	0	0	0	0.0
R10 Reduce Reg Center record system	-290,000	0	0	-290,000	0	0.0
R17 Reduce Summer EBT	-360,066	-180,033	0	0	-180,033	0.0
BA1 SNAP errors	606,937	0	417,270	0	189,667	6.0
BA2 PITP services [1]	1,388,031	1,388,031	0	0	0	16.0
BA3 County admin districts	0	0	0	0	0	0.0
BA6 CBMS modifications	-1,823,210	-1,823,210	0	0	0	0.0
Staff initiated reversion reductions [1]	-171,611	-150,000	0	-21,611	0	0.0
Staff initiated SFSS contingency fund	2,000,000	0	1,000,000	1,000,000	0	0.0
Staff initiated RRF transfer to GF	0	0	0	0	0	0.0
Staff initiated OCCF refinance of GF	0	-250,000	250,000	0	0	0.0
Staff initiated transitional jobs reduction	-1,304,502	-1,304,502	0	0	0	0.0
Staff initiated county tax base relief reduction	-1,100,000	-1,100,000	0	0	0	0.0
Staff initiated food assistance grant reduction	-500,000	-500,000	0	0	0	0.0
Staff initiated diaper distribution reduction	-500,000	-500,000	0	0	0	0.0
Operating common policies [1]	-12,726,028	185,790	197,743	-10,332,186	-2,777,375	0.0
Impacts driven by other agencies	1,569,579	1,509,978	107,096	-1,255,324	1,207,829	1.4
Technical adjustments [1]	865,378	865,378	0	0	0	0.0
Prior year actions	-8,052,421	-8,178,481	-110,028	-61,382	297,470	2.0
Total FY 2026-27	\$958,740,476	\$226,460,392	\$252,202,288	\$141,816,012	\$338,261,784	2,372.8
Changes from FY 2025-26	-\$21,508,009	-\$11,459,645	\$28,060,566	-\$10,960,503	-\$27,148,427	25.4
Percentage Change	-2.2%	-4.8%	12.5%	-7.2%	-7.4%	1.1%
FY 2026-27 Executive Request	\$953,362,806	\$230,447,929	\$242,801,927	\$141,913,196	\$338,199,754	2,374.8
Staff Rec. Above/-Below Request	\$5,377,670	-\$3,987,537	\$9,400,361	-\$97,184	\$62,030	-2.0

[1] Shaded items are discussed in separate staff documents.

**R3/R18/BA5 HSMA funding for SNAP admin:** Staff recommends the use of the Healthy School Meals for All Cash Fund to offset the lost federal funds for only those Supplemental Nutrition Assistance Program (SNAP) administration programs currently funded.

- Year 1: The total cost is a net decrease of -\$0.2 million. This includes a decrease of -\$0.5 million General Fund, an increase of \$26.2 million cash funds, and a decrease of \$25.9 million federal funds.
- Year 2 and ongoing: The total cost a net decrease of -\$0.5 million. This includes a decrease of -\$0.9 million General Fund, an increase of \$35.0 million cash funds, and a decrease of \$34.5 million federal funds.

Staff recommends denial of the Department’s request create and fund the three new line items.

- *SNAP Outreach Plan*
- *County Cost Allocation Plans – Fed Pass-through*
- *County Administration Overspend*

Federal H.R. 1 contains several provisions that affect SNAP. These include changes to SNAP eligibility, benefits, and program administration. The changes to program administration and benefits have the most immediate and significant fiscal impact on the state and underpin the Department’s request, and are discussed below. The federal policy changes to SNAP administration affect the FY 2026-27 budget, while the fiscal impacts from the changes to benefits start in FY 2027-28.

**R5 TANF state policy change [legislation]:** Staff recommends denial of the Department’s request.

Alternatively, staff recommends the Committee sponsor legislation to remove the requirement for annual BCA adjustments, eliminate the earned income disregard, eliminate the requirement that counties offer extensions for participation in TANF beyond the 60-month federal maximum provisions, roll-back the minimum sanction for the first infraction to pre-H.B. 22-1259 requirements, eliminate the state and county reserve minimums, and to remove the statutory requirement that the General Fund backfill the state Long-term Works Reserve (LTR).

Any fiscal impact from this recommendation should be contained within the legislation and not included in the Long Bill.

**R6 County Block Grant Support Fund:** Staff recommends approval of the Department’s request to reallocate federal TANF funds from state administration to the County Block Grant Support Fund.

- Year 1 and ongoing: The cost is a net-neutral shift of \$250,000 federal funds between line items.

The Department seeks to bolster financial support for counties that have low TANF reserves and face a natural disaster or emergency.

**R7 Reduce HCA case management:** Staff recommends approval of the Department’s request reduce funding for Home Care Allowance (HCA) case management.

- Year 1 and ongoing: The total reduction is \$0.5 million General Fund.

The Department proposes reducing HCA case management funding by 55.6 percent to align appropriations with reduced program caseload.

**R8 Modify county funding study [legislation]:** Staff recommends approval of the Department’s request to sponsor legislation to adjust the timing of a statutorily required study assessing county administration funding.

- Year 1 and ongoing: -\$0.4 million total funds, including -\$100,000 General Fund, -\$160,000 reappropriated funds, and -\$140,000 federal funds. The reappropriated funds are transferred from the Department of Health Care Policy and Financing (HCPF) and are an equal mixture of General Fund and federal Medicaid funds.

**R9 Reduce Department admin:** Staff recommends approval of the Department’s request to reduce administration costs in the Office of Adults, Aging, and Disability Services (OAADS).

Year 1 and ongoing: The total reduction is \$0.4 million General Fund.

**R10 Reduce Regional Center record system:** Staff recommends approval of the Department’s request to reduce funding for the Regional Centers electronic health records system.

- Year 1 and ongoing: The total reduction is \$0.3 million reappropriated funds. The reappropriated funds are transferred from the Department of Health Care Policy and Financing and are an equal mixture of General Fund and federal Medicaid funds.

**R17 Reduce Summer EBT:** Staff recommends approval of the Department’s request to reduce funding for the Summer Electronic Benefits Transfer (EBT) program.

- Year 1 and ongoing: - \$0.4 million total funds, including -\$180,033 General Fund and an equal reduction of federal funds.

The request proposes a 10.0 percent reduction in administration appropriations for the Summer EBT program.

**BA1 SNAP errors:** Staff recommends the Committee approve the creation of a SNAP payment accuracy team.

- Year 1: The total cost is \$606,937 and 6.0 FTE. This includes \$417,270 from the Healthy School Meals for All Cash Fund and \$189,667 federal funds.
- Year 2 and ongoing: The total cost is \$606,937 and 6.0 FTE. This includes \$455,203 from the Health School Meals for All Cash Fund and \$151,734 federal funds.

**S1 SNAP Payment Errors - Recommendation**

Item	FY 2025-26	FY 2026-27 and ongoing
Personal Services	\$110,815	413,764
Operating	44,047	7,680
Rushmore case management system	45,000	35,000
Payments to OIT	25,000	25,000
Centrally appropriated costs	0	125,493
<b>Total</b>	<b>\$224,862</b>	<b>\$606,937</b>
FTE	1.6	6.0

**BA3 County admin districts [legislation]:** Staff recommends denial of the Department’s request for legislation to establish a district-based model for the administration of public and medical assistance programs.

While the Department requests funding in support of their districting proposal, they also acknowledge that the full fiscal impact is not known and that further policy decisions need to be finalized before those impacts can be fully scoped. Counties have expressed concern with the implementation timing of the proposals to move county administration to a district model and for the centralization of certain services. Staff recommends the departments and counties take the 2026 interim to work together to develop a legislative proposal that meets

the operational needs of the State and counties. Any fiscal impact derived from any proposed legislation should be contained within that legislation, not the Long Bill.

**BA6 CBMS modifications:** Staff recommends approval of the Department's request for a reduction to the *IT Systems Interoperability* line item to partially offset the cost of their January 2 IT Capital request for CBMS (FY 26-27 IT-CC-01).

- Year 1 and ongoing: -\$1.8 million General Fund

The Departments of Human Services and Health Care Policy and Financing are currently assessing how to best modernize the County Benefits Management System (CBMS) to create a more holistic and integrated system. This request is associated with a FY 2025-26 supplemental request (S6).

**Staff initiated SFSS contingency fund:** Staff recommends the creation of a new line item, *Appropriations to the SFSS Contingency Reserve Fund*, and the appropriations of funds to that line item to increase the balance of the State Funding for Senior Services Contingence Reserve Fund.

- Year 1: The total cost is \$2.0 million total funds. This includes \$1.0 million from the Older Coloradans Cash Fund and \$1.0 million reappropriated funds.

The \$1.0 million from the Older Coloradans Cash Fund would be appropriated to the State Funding for Senior Services Contingence Reserve Fund through the new *Appropriations to the SFSS Contingency Reserve Fund* line item. Further, an appropriation of \$1.0 million reappropriated funds to the *Contingency Funding for Senior Services* line item provides the necessary spending authority for the cash fund appropriation. Only the reappropriated funds appropriation is ongoing.

**Staff initiated RRF transfer to GF [legislation]:** Staff recommends a one-time transfer of fund balance from the Records and Reports Fund to the General Fund in FY 2025-26.

- Current Year: This provides a \$750,000 General Fund revenue enhancement.

**Staff initiated OCCF refinance of GF:** Staff recommends an ongoing refinance of General Fund with an equal amount of spending authority from the Older Coloradans Cash Fund in the *State Funding for Senior Services* line item.

- Year 1 and ongoing: This is a net neutral refinance of \$250,000 General Fund with an equal amount of cash funds.

**Staff initiated transitional jobs reduction:** Staff recommends a General Fund reduction to the Transitional Jobs Program in FY 2026-27 and ongoing.

- Year 1 and ongoing: This reduces General Fund appropriations by -\$1,304,502.

This recommendation represents an approximate 50.0 percent reduction to the funding for this program, which will result in a Long Bill appropriation of \$1,307,720 General Fund and 2.0 FTE. This reduction is based on the fact that funding for this program is discretionary and the program can adjust caseload to match available funding. This program is exclusively supported by the General Fund.

**Staff initiated county tax base relief reduction:** Staff recommends a General Fund reduction to the county tax base relief program in FY 2026-27 and ongoing.

- Year 1 and ongoing: This reduces General Fund appropriations by -\$1.1 million.

This represents a 28.4 percent reduction to the prior year funding.

**Staff initiated food assistance grant reduction:** Staff recommends a General Fund reduction to the Community Food Assistance Provider Grant Program in FY 2026-27 and ongoing.

- Year 1 and ongoing: This reduces General Fund appropriations by -\$0.5 million.

This represents a 25.0 percent reduction to the grant’s base funding.

**Staff initiated diaper distribution reduction:** Staff recommends a General Fund reduction to the Colorado Diaper Distribution Program in FY 2026-27 and ongoing.

- Year 1 and ongoing: This reduces General Fund appropriations by -\$0.5 million.

This represents a 33.3 percent reduction to the program’s base funding.

**Impacts driven by other agencies:** Staff recommends a net increase of \$1.6 million for requests from other state agencies. These are also called “non-prioritized requests.” The amount shown in the table below applies only to this department and does not necessarily reflect the total value of the request. Staff will update these figures as needed to reflect the Committee’s common policy decisions.

**Impacts driven by other agencies**

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
NP HCPF R7 benefits service delivery	\$2,455,447	\$1,149,629	\$105,337	\$0	\$1,200,481	0.0
NP7 SB24-205 AI compliance	210,932	210,932	\$0	\$0	\$0	0.0
NP IT accessibility	198,438	72,628	\$0	125,810	0	0.9
NP3 SB24-205 AI compliance	190,684	0	0	190,684	0	0.0
NP State accounting system (CORE) staff	117,949	63,692	0	54,257	0	0.0
NP Statewide enable AI	95,688	0	0	95,688	0	0.0
BA Language access	52,141	13,097	1,759	29,937	7,348	0.5
NP IT operating offset	-1,247,873	0	0	-1,247,873	0	0.0
NP IT efficiencies	-503,827	0	0	-503,827	0	0.0
<b>Total</b>	<b>\$1,569,579</b>	<b>\$1,509,978</b>	<b>\$107,096</b>	<b>-\$1,255,324</b>	<b>\$1,207,829</b>	<b>1.4</b>

**Prior year actions:** Staff recommends a net decrease of \$8.1 million for the impact of prior year budget decisions and legislation.

**Prior year actions**

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
FY 25-26 Salary survey	\$4,380,351	\$1,340,397	\$244,754	\$1,253,677	\$1,541,523	0.0
FY 25-26 Step Plan	674,170	265,102	28,431	242,487	138,150	0.0
HB 22-1283 Youth mental health	288,602	288,602	0	0	0	2.7
SB 25-169 Restaurant meals	242,613	121,307	0	0	121,306	0.5
FY 25-26 HCPF convert to FTE	92,016	43,695	0	0	48,321	0.0
FY 25-26 fed fee increase	64,963	10,394	0	40,927	13,642	0.0
FY 19-20 Salesforce	6,724	780	0	5,944	0	0.0
SB 25-308 Medicaid housing & reentry serv	0	0	0	0	0	0.0
FY 25-26 Supplemental annualization	-11,656,391	-9,352,200	-204,131	-1,604,417	-495,643	-1.6
FY 25-26 HCPF county admin/CBMS	-1,687,943	-790,287	-72,412	0	-825,244	0.0

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
HB 25-1279 TANF state data	-154,000	0	0	0	-154,000	0.0
HB 25-1159 Child support recs	-137,250	-46,665	0	0	-90,585	0.0
FY 25-26 NSL CF true-up	-100,000	0	-100,000	0	0	0.0
FY 25-26 Transitional homes	-39,220	-39,220	0	0	0	0.2
FY 25-26 Fort Logan Gwing	-20,386	-20,386	0	0	0	0.2
HB 25-1154 Disability comm services	-6,670	0	-6,670	0	0	0.0
<b>Total</b>	<b>-\$8,052,421</b>	<b>-\$8,178,481</b>	<b>-\$110,028</b>	<b>-\$61,382</b>	<b>\$297,470</b>	<b>2.0</b>

## Major Differences from The Request

The major differences between staff’s recommendations and the Department’s request are:

- An alternative set of legislative recommendations for R5 (TANF state policy changes),
- The denial of BA3 (County admin districts), and
- Several staff initiated recommendations that result in \$3.4 million General Fund savings in FY 2026-27 and ongoing.

# Decision Items Affecting Multiple Departments

## → BA3 County admin districts [legislation]

### Request

The Department of Human Service (DHS) requests the Committee sponsor legislation to establish a district-based model for the administration of public and medical assistance programs.

- Year 1: The total cost is \$1.5 million and 2.0 FTE. This includes \$201,505 General Fund, \$11,639 from the Old Age Pension Fund, \$1.2 million reappropriated funds, and \$77,837 federal funds.
  - The reappropriated funds originate from the Department of Health Care Policy and Financing (HCPF) and include \$255,587 General Fund, \$126,911 cash funds from the hospital provider fee, and \$781,424 federal Medicaid funds.
- Year 2 and ongoing: The costs are the same as Year 1, but the FTE increase to 4.0.

Prior to submitting this request on January 2, 2026, the departments engaged with counties through three formal meetings in December 2025. The Department identifies this request as Evidence-informed.

Health/life/safety: low

### Recommendation

Staff recommends the Committee deny this request. While the Department requests funding in support of their districting proposal, they also acknowledge that the full fiscal impact is not known and that further policy decisions need to be finalized before those impacts can be fully scoped. The requested funding would provide for FTE and a scheduling tool. The FTE would support the development of the performance-based contracts and help with the transition to districts. The scheduling tool would be a statewide solution for counties to schedule appointments for interviews for processing applications and renewals. However, given the many uncertainties related to this request, it is not advised that the Committee commit to sponsor this legislative proposal.

Counties have expressed concern with the implementation timing of the proposals to move county administration to a district model and for the centralization of certain services. They are concerned that rushing a systemic change of this magnitude will lead to implementation failure. The interaction between the two proposals to change county administration is also an area of concern for counties. Despite the departments' assurance that these two proposals will work independently, counties have expressed uncertainty that this dual approach will ultimately function. Counties have also raised questions about administrative and governance logistics that are not addressed in either proposal. Ultimately, counties are concerned that rushing such a seismic shift in county administration will lead to worse outcomes for the state, counties, and those who are reliant on the services provided through Medicaid and public assistance programs.

Staff shares these concerns. **Staff recommends the departments and counties take the 2026 interim to work together to develop a legislative proposal that meets the operational needs of the State and counties.** The

districting and centralization efforts may be a good idea, but careful planning and coordination between the State and counties is essential to successful implementation. Deliberate planning and consensus between the State and counties is critical to ensure a systemic change of this magnitude achieves its desired outcomes. Considering the timetable for full implementation of the proposal is planned for FY 2028-29, well beyond the point of addressing the immediate concerns regarding payment error rates in the Supplemental Nutrition Assistance Program and Medicaid, staff advises the departments and counties taking the necessary time to plan and build consensus for any deep systemic changes to county administration.

Any fiscal impact derived from any proposed legislation should be contained within that legislation, not the Long Bill.

## Evidence Designation

The Department identifies this request as being Evidence-informed, linking the proposal to create a payment accuracy team with overall SNAP performance and outcomes. While JBC staff agrees that this request falls within the definition of a “program or practice”, staff disagrees with the level of evidence identified. The research cited by the Department links participation in SNAP with positive health and performance outcomes on those individuals and households. However, none of the cited research attempts to evaluate the link between a regionalized or district model of program administration and overall SNAP performance and outcomes. Staff’s review of available research did not yield any studies with substantive results. The lack of relevant studies evaluating the link between administration models and program cost, performance, and outcomes leads JBC staff to conclude that this request is ineligible for an evidence designation.

The Department holds up Wisconsin as a model for the change they have proposed. In 2011, Wisconsin began the process of reorganizing its 72 counties into ten consortia using performance-based contracts between the state and consortia. The Department notes that Wisconsin’s SNAP payment error rate is 4.47 and that their administrative cost per SNAP case is \$38.52, as compared to Colorado’s 9.97 payment error rate and \$52.90 per case. The comparison between Wisconsin and Colorado is informative, but does not qualify as evidence of guaranteed success if Colorado follows Wisconsin’s example. While the long-term results of Wisconsin’s shift to regionalization are promising, the transition was not seamless and without troubles. There are also significant structural differences between Wisconsin in 2011 and Colorado in 2025. Wisconsin had a single executive branch department managing SNAP and Medicaid, Colorado does not. Wisconsin’s payment error rate was below 6.0 percent when the regionalization effort began and its rate increase above 6.0 percent for a period of time. Wisconsin had a statewide workflow management system before regionalization, Colorado is in the early stages of redesigning the Colorado Benefits Management System. Wisconsin provides an intriguing test case, but it is a sample size of one and any lessons from their experience must be viewed in the full context of their experience.

## Analysis

Colorado operates a state-supervised, county-administered system for the administration of medical and public assistance programs. Counties are responsible for all administrative, eligibility, and enrollment activities. However, the State is accountable to the federal government for meeting performance standards. The variability of county resources throughout the state (e.g., revenue, staffing, training, etc.) can create inequities for recipients of medical and public assistance and hinder the ability of counties and the State in meeting federal

standards. The passage of federal H.R. 1 creates additional federal requirements and monetary penalties. New and increase work requirements for recipients, twice yearly renewals, and an increased federal focus on fraud, waste, and abuse place added burdens on counties. Counties have long argued that state funding levels are insufficient to meet their administrative needs.

## **Executive Branch proposals changing the state-supervised, county-administered paradigm**

### **BA3 County administration districts (DHS lead requestor)**

The Departments of Human Services and Health Care Policy and Financing are proposing a systemic change to the administration of public and medical assistance programs. Their proposal would require the 64 counties of Colorado to form 11 districts that would share resources and responsibilities for eligibility determinations, case processing, appeals, case management<sup>1</sup>, and general case oversight. The departments propose that each district will have a lead county and will be governed by performance-based contracts. Standardized business processes across districts are intended to support customer service, reduce federal fiscal risks, improve overall government efficiency, and reduce burden on any single county.

Administration funding provided to counties will continue to be allocated based on the current processes and formulas. The proposal envisions that the counties within a district will enter in agreements with the lead county to pool resources and realize economies of scale. Each county will continue to have a physical presence to ensure local access for those seeking assistance. Agreements among counties in a district will outline how costs will be shared and the departments will review and guide these agreements. Each district will have the autonomy to determine their supervisory chains of command and employment methods, such as whether eligibility workers within a district are the employees of the lead county or each member county. The districts will have the authority to organize their operations and customer services to meet the needs of each member county.

Performance-based contracts will guide how services are delivered and funded within each district. The lead county of each district will enter into these contracts with the departments, which will clearly define performance expectation, metrics, and remedies for when the contract provisions are not met. The lead county would be responsible for ensuring other counties within its district are meeting contract requirements. The departments anticipate that client appeals and fair hearings would be conducted by the lead county on behalf of all counties in the district.

The move to districts would be completed in three phases and be fully implemented by July 1, 2028. The first step will be the development of the performance-based contracts framework. This framework will be established prior to the first phase of districting. The departments expect that each phase will take about four months to complete. Phase 1 will form two districts, phase 2 will add five more districts, and phase 3 will create the remaining four districts.

### **R7 Eligibility administration (HCPF lead requestor)**

In addition to this request, the departments submitted a November 1 request through HCPF (R7) proposing the centralization of four administrative services for statewide medical and public assistance programs: call center

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<sup>1</sup> Case management is provided for the Temporary Assistance for Needy Families and Employment First programs.

support, document management, quality assurance for Medicaid programs, and fraud investigations for Medicaid programs. To accomplish this centralization, the departments propose contracting with high-performing counties who will provide these services statewide. The departments argue that centralizing specific services will provide operational efficiencies and assist in addressing federal policy changes to medical and public assistance programs.

The request proposes to manage each centralized service through a separate contract. Each contract will be with a single county, with up to four counties being the primary service providers. The contracts would begin in FY 2026-27 with centralization of services being fully implemented by July 1, 2028. Both HCPF and DHS are requesting appropriations for the contracts. To offset some of the impact of this request, HCPF is requesting reductions to the County Incentive Program, the Colorado Medical Assistance Program, and Eligibility Assistance Partner site.

For FY 2025-26, the request proposes \$636,866 total funds, including \$206,979 General Fund. However, anticipated costs increase rapidly starting next year. In FY 2026-27, R7 requests a total of \$19.1 million, including \$2.7 million General Fund. The appropriations increase to \$48.8 million total funds, including \$7.8 million General Fund, in FY 2027-28, before decreasing slightly to \$45.6 million total funds in FY 2028-29. The estimated ongoing cost of this proposal starting in FY 2029-30 is \$45.0 million total funds per year, including \$7.2 million General Fund. The totals in the following table accounts for the proposed offsets discussed later in this write-up.

**Total Cost for Centralized Services (HCPF and DHS)**

Fiscal year	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
2025-26	\$636,866	\$206,979	\$111,452	\$0	\$318,435	1.0
2026-27	19,082,151	2,652,893	1,665,904	2,455,447	12,307,907	3.0
2027-28	48,785,219	7,775,256	4,125,759	7,950,874	28,933,330	3.0
2028-29	45,616,277	7,376,217	3,808,837	7,588,527	26,842,696	3.0
2029-30 and ongoing	45,023,999	7,183,727	3,705,188	7,588,527	26,546,557	3.0
5-year total cost	\$159,144,512	\$25,195,072	\$13,417,140	\$25,583,375	\$94,948,925	n/a

HCPF is requesting 3.0 new State FTE to manage and oversee these contracts, with an ongoing cost of more than \$400,000 total funds (\$133,229 General Fund).

**HCPF Staffing Request for Contract Administration**

Cost element	FY 2025-26	FY 2026-27	FY 2027-28 and ongoing
Personal Services	\$103,521	\$315,939	\$315,939
Employee benefits	24,351	77,847	82,692
Operating costs	26,400	16,155	16,155
<b>Total</b>	<b>\$154,272</b>	<b>\$409,941</b>	<b>\$414,786</b>
FTE	1.0	3.0	3.0

**Four services proposed to be centralized**

Statewide call center shared by HCPF and DHS

The Department proposes creating a two-tiered statewide call center system to replace the county-by-county call response system currently in place. Currently, 11 counties have their own call centers that field eligibility-related calls. The remaining counties use less formal response systems. The first tier of the proposal is a

statewide call center that would take all eligibility calls for all programs managed through the Colorado Benefits Management System (CBMS). Calls would be initially answered by an automated interactive voice response system. If this system does not address the caller’s issue, the system would forward the call to center staff. The staff would then attempt to address the reason for the call by accessing the individuals case information in CBMS. An unsuccessful attempt by the statewide call center staff would prompt the call to be forwarded again, this time to the relevant county call center. The county-level call centers are considered the second tier of the system; the proposal would require every county to staff and maintain their own call center or equivalent.

The statewide call center is the most expensive component of the request, accounting for \$39.5 million of the \$45.0 million total funds in ongoing costs. The ongoing costs would require \$9.1 million General Fund per year starting in FY 2027-28.

**Statewide Call Center Costs (HCPF and DHS)**

Fiscal year	Total Funds	General Fund	Cash Funds	Reapprop Funds	Federal Funds	FTE
2025-26	\$51,424	\$16,713	\$8,999	\$0	\$25,712	0.3
2026-27	13,032,793	2,576,660	886,839	2,085,608	7,483,685	1.0
2027-28	41,168,259	9,078,572	2,652,752	6,829,162	22,607,773	1.0
2028-29	39,467,537	9,070,337	2,546,018	6,542,409	21,308,773	1.0
2029-30 and ongoing	39,467,537	9,070,337	2,546,018	6,542,409	21,308,773	1.0
5-year total cost	\$133,187,550	\$29,795,906	\$8,631,627	\$21,999,588	\$72,709,004	n/a

The statewide call center would be managed by a county under contract with HCPF. The request asks for funding for 251 call center agents, 40 supervisors and managers, four call center systems managers, and systems access licenses. The contracted county would be responsible for the daily operations of the statewide call center under the Department’s supervision. The Department requests 1.0 FTE for state staffing, starting in FY 2025-26, to act as the contract administrator and operations supervisor. The Department assumes the statewide call center will be able to address the majority of calls, thereby reducing call volumes handled by individual counties.

Document management share by HCPF and DHS

The Department propose centralizing document scanning, indexing, and character recognition work for all counties. The centralization would apply to all documents except those submitted through PEAK, the state’s online application system, and those physically dropped off at county offices. This is work currently being done by each county, with varying accuracy and completion rates owing to resource constraints. The Department estimates that the new system will scan and index 12,00 pages daily. Scanned documents will be reviewed for readability and attached to the correct case file. The request assumes that the Unified County System, which is a statewide document and workload management system, is implemented and available at the time the centralized document management service is stood up.

The document management system accounts for the next largest share of the proposal, with an ongoing cost of \$4.3 million total funds, including \$1.1 million General Fund.

**Document Management Costs (HCPF and DHS)**

Fiscal year	Total Funds	General Fund	Cash Funds	Reapprop Funds	Federal Funds	FTE
2025-26	\$0	\$0	\$0	\$0	\$0	0.0
2026-27	1,622,094	346,520	100,162	369,839	805,573	0.0

Fiscal year	Total Funds	General Fund	Cash Funds	Reapprop Funds	Federal Funds	FTE
2027-28	4,748,163	1,159,033	264,104	1,121,712	2,203,314	0.0
2028-29	4,299,810	1,102,800	227,923	1,046,118	1,922,969	0.0
2029-30 and ongoing	4,299,810	1,102,800	227,923	1,046,118	1,922,969	0.0
5-year total cost	\$14,969,877	\$3,711,153	\$820,112	\$3,583,787	\$6,854,825	n/a

The request assumes that contract funding for the centralized document management services would support 51 staff, software and systems licenses, and the purchase and maintenance of scanning equipment. Staffing is a mix of scanning technicians, quality assurance and supervising staff, and systems maintenance personnel. The contract would be awarded to a county and supervised by HCPF.

#### Medicaid quality assurance

The Department proposes centralizing quality assurance activities related to Medicaid programs only. Counties are currently mandated by the state to perform quality assurance reviews, but are allowed to use their own resources and technological solutions in conducting those reviews. There is a wide variance between counties in the availability of resources and technology used. Creating a shared service would consolidate quality assurance resources and standardize the systems and technology used.

The Department argues that centralizing quality assurance activities will better position the state to meet federal Payment Error Rate Measurement (PERM) standards. The federal government audits Medicaid programs and Child Health Plan Plus (CHP+) to examine eligibility decisions and payments to providers for accuracy. The federal PERM standard is a 3.0 percent error rate, non-compliance risks a loss of an estimated \$186.0 million in federal funds.

#### **Medicaid Quality Assurance Costs (HCPF only)**

Fiscal year	Total Funds	General Fund	Cash Funds	Reapprop Funds	Federal Funds	FTE
2025-26	\$95,296	\$30,970	\$16,677	\$0	\$47,649	0.3
2026-27	1,502,706	476,881	239,973	0	785,851	1.0
2027-28	3,961,808	1,304,249	649,673	0	2,007,886	1.0
2028-29	3,801,461	1,250,968	623,289	0	1,927,204	1.0
2029-30 and ongoing	3,801,461	1,250,968	623,289	0	1,927,204	1.0
5-year total cost	\$13,162,732	\$4,283,066	\$2,136,224	\$0	\$6,648,145	n/a

Contract funding would support 20 quality assurance reviewers, 13 supervisors and managers, and contract software systems supports. The Department anticipates that centralizing quality assurance work will allow for 12,000 case reviews per year, a ten-fold increase from existing reviews. The software system used for quality assurance is also used for fraud investigations, so the department assumes that the contract systems support will be shared, too. The Department requests 1.0 FTE, starting in FY 2025-26, to act as the contract administrator and operations supervisor.

#### Medicaid fraud investigations

The Department proposes centralizing fraud investigations to address variances across the state. Fraud investigations are a voluntary activity that most counties do not engage in. The Department reports that in FY 2023-24, fewer than 20 counties had active fraud investigations. The low rate of investigations is attributed to

the appropriations structure for county administration. Without a dedicated fraud investigation appropriation, counties are required to make a priority decision between eligibility processing or fraud investigation.

The state has a policy that attempts to incentivize counties to conduct fraud investigations. If a county recoups money from an individual that received benefits through fraudulent activities, those funds are repaid to the federal and state governments. Currently, counties are able to retain the State’s portion of those recoupments to defray the cost of those investigations. This incentive structure has not appreciably increased the number of fraud investigations across the state. If the Department’s request to centralize investigations is approved, this incentive will end and the state’s portion of fraud recoupments will contribute to the funding of this centralized service.

**Medicaid Fraud Investigations Costs (HCPF only)**

Fiscal year	Total Funds	General Fund	Cash Funds	Reapprop Funds	Federal Funds	FTE
2025-26	\$95,296	\$30,970	\$16,677	\$0	\$47,649	0.3
2026-27	4,438,382	867,853	435,130	0	3,135,398	1.0
2027-28	6,274,734	2,072,807	1,030,258	0	3,171,669	1.0
2028-29	6,007,489	1,984,006	986,283	0	3,037,200	1.0
2029-30 and ongoing	6,007,489	1,984,006	986,283	0	3,037,200	1.0
5-year total cost	\$22,823,390	\$6,908,672	\$3,437,954	\$0	\$12,381,467	n/a

The request assumes funding for 40 investigators, 11 supervisors and managers, and four judicial liaisons and trainers. The Department also assumes that this contract will split the cost of contract software systems supports with the quality assurance contract. Additionally, the funding requests resources for an additional 16,870 pool hours for CBMS development to update the system to centralize fraud referrals, recoupments, and tax intercepts.

**FY 2026-27 reductions to offset centralization costs**

The components of the request outlined above total to a greater cost than the overall request. That is because the request includes a number of proposed/assumed offsets through reductions to other appropriations. The following

County Incentive Program

The Department’s county incentive program uses performance-based contracts with counties to improve performance. Counties that meet their performance metrics receive money to offset their local share of administrative costs. The program is supported exclusively by the General Fund and was established in FY 2014-15 with an appropriation of \$5.7 million. In FY 2022-23, the appropriation for this program increased to \$8.2 million. The Department proposes reducing incentive program funding by \$2.0 million in FY 2026-27 and by \$6.2 million in FY 2027-28 and ongoing.

Colorado Medical Assistance Program

The Colorado Medical Assistance Program operates a call center that supports members of the CHP+ program. The proposal to create a statewide call center system creates a redundancy in these efforts. The request seeks a 10.0 percent reduction to the Program’s funding, which is funded with hospital provider fees and federal funds, to address this redundancy. The FY 2026-27 reduction is \$0.2 million total funds, increasing to a reduction of \$0.8 million in FY 2027-28 and ongoing.

## Eligibility Application Partner Sites

Eligibility Application Partner (EAP) sites can assist an individual in completing an application for medical assistance. Counties become responsible for ongoing case maintenance once those applications are approved and the individual becomes a member. The support services provided by EAP sites is not required by federal regulations. The General Assembly appropriates hospital provider fees, with matching federal funds, to the Department to support the EAP sites. However, not all sites are funded, with some receiving reimbursements while others do not. The request seeks a reduction of \$0.5 million total funds in FY 2026-27, increasing to a reduction of \$1.5 million total funds in FY 2027-28 and ongoing.

## **IT-CC-S/BA-01 Reimagining Colorado's Benefits Eligibility Systems (IT Capital)**

The departments are conducting a planning sprint to scope the modernization of the Colorado Benefits Management System (CBMS). This includes examining implementation pathways and better quantifying the timeline, cost, federal approvals, risk mitigation, and transition approach, thereby responding to broad stakeholder demands for systemic improvements. The Planning Sprint will be completed in the first quarter of 2026 and will define the implementation plans for Phase 1 of the capital project and the vision, cost, and scope of further phases. The planning sprint will develop a recommended path forward by assessing current pain points, evaluating technical options, and outlining a phased implementation strategy. Deliverables of the Planning Sprint will include:

- recommended system components or capabilities to modernize,
- proposed sequencing and timelines,
- cost estimates and resource needs,
- federal approval strategy,
- transition and connectivity considerations,
- approach for delivering capabilities incrementally.

This work will inform the long-term system and procurement strategy. Based on the outcome of the sprint, the departments expect to implement system activities in multiple phases. Early phases will establish foundational capabilities, with subsequent phases scaling development, expanding functionality, and driving system stabilization.

## **CHSDA developed an alternative proposal for regionalization**

The Colorado Human Services Directors Association (CHSDA) has published an alternative proposal for creation a regional framework in which counties can operate. The CHSDA proposal contains five strategies.

1. An immediate focus on addressing payment error rates in SNAP and Medicaid.
2. Implementation of a regional coalition framework.
3. Establishing shared services within the regional coalitions.
4. Focus on technological solutions for counties.
5. Consolidate DHS and HCPF into a single department.

CHSDA argues that their strategies build on work and processes already employed by counties. They propose using counties' experience and expertise to develop collaborative teams with the state to identify best practices for quality assurance and control, improving on and standardizing those practices that work. To create the

regional coalitions, CHSDA point to the current inter-county mutual support model that many counties use and the inter-governmental agreements that underpin that model. Using these existing tools, they argue that multi-county regional coalitions can be established quickly and with little disruption. One county would serve as the primary liaison with the state, while the framework would help to standardize processes and performance expectations.

The proposal further argues that housing the shared services within these regional coalitions is more efficient and adaptive than centralization at the state level. These shared services would cover security system administration, quality assurance, fraud, and training. The counties would evaluate their collected capacities and needs, then develop a plan for regional collation inter-county agreements to ensure the shared services are implemented across all counties. CHSDA believes this version of shared services will better leverage existing capacity and expertise with minimal disruption in services.

The proposal argues that technological solutions are critical to the success of counties meeting performance expectations. The current systems are inadequate, outdated, difficult to use, and do not support unified workflows. CHSDA believes it an imperative that technological solutions provide a unified workflow and document management if counties are to share workload and find efficiencies in a regionalized model. The use of automation and artificial intelligence solutions are essential in achieving efficiency and cost containment, while providing users with a function and easily accessible system.

# Decision Items Affecting Multiple Divisions

## → R3/R18/BA5 HSMA funding for SNAP admin

### Request

The Department ask for an increase in cash funds from the Healthy School Meals for All Cash Fund to offset lost federal funds for the administration of the Supplemental Nutrition Assistance Program (SNAP).

- Year 1: The total cost is \$11.0 million. This includes a decrease of \$0.5 million General Fund, an increase of \$37.3 million cash funds, and a decrease of \$25.9 million federal funds.
- Year 2 and ongoing: The total cost is \$14.3 million. This includes a decrease of \$0.9 million General Fund, an increase of \$49.8 million cash funds, and a decrease of \$34.5 million federal funds.

Additionally, the Department requests the creation of three new line items to fund previously things that have not historically been the State's responsibility. The amounts shown below are included in the totals above.

- *SNAP Outreach Plan*: \$1,248,414 cash funds
- *County Cost Allocation Plans – Fed Pass-through*: \$3,560,382 cash funds
- *County Administration Overspend*: \$6,339,571 cash funds

The request addresses the fiscal impact of changes to federal policies made through federal H.R. 1. The Department identifies this request as Evidence-informed.

Health/life/safety impact: none

### Recommendation

Staff recommends the use of the Healthy School Meals for All Cash Fund to offset the lost federal funds for only those SNAP administration programs currently funded.

- Year 1: The total cost is a net decrease of -\$0.2 million. This includes a decrease of -\$0.5 million General Fund, an increase of \$26.2 million cash funds, and a decrease of \$25.9 million federal funds.
- Year 2 and ongoing: The total cost a net decrease of -\$0.5 million. This includes a decrease of -\$0.9 million General Fund, an increase of \$35.0 million cash funds, and a decrease of \$34.5 million federal funds.

Staff recommends denial of the funding for and creation of the three new line items.

### Evidence Designation

The Department identifies this request as being Evidence-informed, linking the proposal to create a payment accuracy team with overall SNAP performance and outcomes. Staff disagrees that this request meets the definition of a program or practice. The requests seek to address changes in federal policies regarding cost

sharing for the administration of the program. This does not change the contours of the state’s administration of SNAP. This is shift in funding sources. An evidence designation is not applicable.

## Analysis

Federal H.R. 1 was signed into law on July 4, 2025. The law contains several provisions that affect the Supplemental Nutrition Assistance Program (SNAP). These include changes to SNAP eligibility, benefits, and program administration. The changes to program administration and benefits have the most immediate and significant fiscal impact on the state, were a motivating factor for the August 2025 special session, underpin the Department’s request, and are discussed below. The federal policy changes to SNAP administration affect the FY 2026-27 budget, while the fiscal impacts from the changes to benefits start in FY 2027-28.

Other changes to SNAP from H.R. 1 include:

- Adjustments to work requirements that expand the definition of able-bodied adults without dependents from persons aged 18-54 to persons aged 18-64; strike exemptions for veterans, individuals experiencing homelessness, and former foster youth; and limits work requirement waivers to areas where the unemployment rate is at least 10.0 percent.
- Eliminating funding for the Nutrition Education and Obesity Grant Prevention Program (SNAP-Ed).
- Changes the requirements for adjusting the Thrifty Food Plan, limiting mandatory adjustments to annual inflation. The Thrifty Food Plan is a national standard from the federal Food and Nutrition Service that calculates the minimum cost of a nutritious diet. It is used to calculate the maximum benefit amount for SNAP.
- Removes Low Income Home Energy Assistance Program (LIHEAP) payments for households without an elderly or disabled member and internet expenses from the excess shelter expense deduction.
- Disallows most legally present qualified immigrants from eligibility.

## Support from the Healthy School Meals for All Cash Fund

Senate Bill 25B-003 (Healthy School Meals for All) and the passage of Proposition MM allows excess revenue generated for the Healthy School Meals for All (HSMA) program to support the Supplemental Nutrition Assistance Program. Available HSMA revenue may supplement but cannot supplant state expenditures, as of July 1, 2025, on SNAP implementation.

JBC staff estimates that, with the passage of Propositions LL and MM in November 2025, there will be sufficient HSMA revenue to support SNAP. Based on the Department’s revenue and expenditure estimates, it is estimated that \$100.6 million will be available in FY 2026-27, and \$116.8 million will be available in FY 2027-28. These estimates indicate that the fiscal impact of the federal changes to administration cost sharing can be absorbed within this revenue source. They also offer the opportunity for short-term investments by the state in efforts to lower the payment error rates in the hopes of mitigating the impact of the cost sharing provisions for SNAP benefits. Factoring in staff’s recommendations related to SNAP administration, including for BA1 (SNAP errors),

it is estimated that the HSMA Cash Fund will have an ending FY 2026-27 balance of \$73.5 million and an ending FY 2027-28 balance of \$90.6 million.<sup>2</sup>

### SNAP Administration Cost Sharing – FY 2026-27

The changes to the cost sharing methodology for SNAP administration begin in federal fiscal year (FFY) 2026-27. Currently, the federal government covers 50.0 percent of the administrative costs. In Colorado, the other 50.0 percent is split between the state (30.0 percent) and counties (20.0 percent).<sup>3</sup> Beginning FFY 2026-27, the federal government will cover 25.0 percent of the administrative costs. State law specifies that counties are responsible for 20.0 percent of the "overall cost" of administering public assistance programs, including SNAP.<sup>4</sup> The additional 25.0 percent of SNAP administration costs will be fully borne by the state, unless statute is changed. The Department’s R3 request discusses SNAP administrative costs in two broad categories: appropriated and non-appropriated.

#### Appropriated Administration Costs

The appropriated category includes all of those administrative elements for which there is an existing appropriation in the Long Bill. The Department calculates an increase in obligation of \$25.7 million in FY 2026-27, due to the offset in federal and state fiscal years. For FY 2027-28, the state will have to cover an additional \$34.1 million. **Staff recommends the use of the Healthy School Meals for All Cash Fund to cover the cost shift for the appropriated administration costs.**

**FY 2026-27 Long Bill Appropriations affected by H.R. 1 Cost Shift**

Cost element/line item	Total Funds	General Fund	HSMA Cash Fund	Federal Funds
SNAP Quality Assurance	0	0	260,314	-260,314
OES Administration	0	0	98,581	-98,581
CBMS Personal Services	0	0	123,083	-123,083
CBMS Centrally Appropriated Items	0	0	16,201	-16,201
CBMS Operating and Contract Expenses	0	0	4,052,049	-4,052,049
CBMS Emergency Processing Unit	0	0	35,936	-35,936
Health Care and Economic Security Staff Development Center	0	0	104,400	-104,400
Supplemental Nutrition Assistance Program Administration	-187,500	-500,000	1,023,265	-710,765
Supplemental Nutrition Assistance Program State Staff Training	0	0	4,688	-4,688
Income Tax Offset	0	0	774	-774
Electronic Benefits Transfer Service	0	0	735,346	-735,346
Systematic Alien Verification for Eligibility	0	0	11,250	-11,250
County Administration	0	0	18,567,214	-18,567,214
Indirect Cost Assessments	0	0	1,165,384	-1,165,384
<b>Total</b>	<b>-\$187,500</b>	<b>-\$500,000</b>	<b>\$26,198,485</b>	<b>-\$25,885,985</b>

<sup>2</sup> Staff would like to note that these estimates are based on information provided by the Department. Revenue estimates from the December 2025 forecast provided by Legislative Council Staff and OSPB staff differ. Revenue and expenditure estimates used by JBC staff for this document are based on the OSPB forecast and Department data.

<sup>3</sup> Section 26-1-122 (1)(a), C.R.S.

<sup>4</sup> Section 26-1-122 (1)(a), C.R.S.

## Non-appropriated Administration Costs

The non-appropriated category includes administrative elements for which there is no current appropriation in the Long Bill. The full cost of these elements is covered by counties and local partners and include: additional county administration expenditures in excess of current allocations, county cost allocation plans, and SNAP outreach.

The Department reports that for FY 2024-25 (the last fiscal year for which full data is available) counties and local partners spent \$29.7 million of their own funds to receive federal matching dollars at a 50/50 match rate. The state has not traditionally appropriated state funds for these purposes and is not statutorily required to do so.<sup>5</sup> The Department estimates the FY 2026-27 impact as \$11.1 million. The FY 2027-28 impact will be \$14.9 million.

### **Staff does not recommend the Committee appropriate state funds for the support of these three elements.**

The General Assembly has not historically appropriated state funds to support these elements and staff does not advise it begin doing so now. The availability of revenue in the Healthy School Meals for All Cash Fund is not a permanent guarantee and if those revenue become unavailable for SNAP administration, the support for these elements would like become a General Fund obligation. If future budget circumstances are similar to those the General Assembly faces now, it would likely necessitate reducing or eliminating support for these elements. As the Committee is experiencing now, cutting funding for programs is more difficult than not funding them in the first place. Ultimately, these elements have existed without state support for years and creating a new state obligation given the limited resources available is not advised.

### **Administration Costs Not Currently Appropriated by the State**

Cost element [1]	Total Funds	HSMA Cash Funds	Federal Funds
County Administration Overspend	\$6,339,571	\$6,339,571	\$0
County Cost Allocation Plans - Fed Pass-through	3,560,382	3,560,382	0
SNAP Outreach Plan	1,248,414	1,248,414	0
<b>Total</b>	<b>\$11,148,367</b>	<b>\$11,148,367</b>	<b>\$0</b>

[1] The Department is requesting the creation of new line items to provide state support for these cost elements.

### **Additional County Expenditures**

Counties are allowed to spend more than their 20.0 percent share as long as there are federal matching funds to support the expenditure. This additional expenditure does not obligate the state to adjust the appropriation of state funds to maintain the 50/30/20 administration cost splits. Statute explicitly states that counties are “solely responsible for the provision of the non-federal share that is in excess” of their 20.0 percent obligation.<sup>6</sup> The Department reports that in state fiscal year 2024-25 counties spent an additional \$16.9 million local funds to access an equal amount of available federal SNAP matching funds.

### **County Cost Allocations Plans - Federal Pass-through**

This is the indirect cost distributions for counties. Counties have approved cost allocation plans which include their total indirect costs to administer programs. Counties can claim a federal match for the applicable share of

<sup>5</sup> Sections 26-1-122 (4)(i) and 26-2-301 (4)(a), C.R.S.

<sup>6</sup> Section 26-1-122 (4)(h) and (4)(i), C.R.S.

county-only spending on behalf of those programs. The SNAP portion is paid with federal SNAP funds from the administrative grant that matches county-only spending. These funds are distributed through the Colorado Financial Management System (CFMS) and are not included in the funds allocated from the County Administration appropriation in the Long Bill.

### **SNAP Outreach Plan**

The federal Food and Nutrition Service (FNS) allows states the option to conduct outreach activities, including informing low-income households about the availability, eligibility requirements, application procedures, and the benefit of SNAP. Federal funds can be drawn to support eligible outreach activities. Colorado has exercised this option since 2010 through a federally approved outreach plan. Prior to 2019, Colorado's SNAP outreach wholly consisted of application assistance that was provided by three vendors who received the federal match for their expenditures on qualifying activities.

Outreach activities are optional and non-profits and philanthropic organizations conduct a significant amount of these efforts. Beginning in FY 2019-20, the Department has received a General Fund appropriation to support SNAP outreach, focused on increasing outreach activities among small and rural partners. These funds are contracted to outreach partners. Partners and their subcontractors who participate in the SNAP Outreach Plan are required to contribute their own funds or in-kind contributions to support the outreach activities. In FY 2024-25, the state partners contributed \$3.0 million of their own funds for outreach activities. Both the General Fund and partners' funds are matched by federal SNAP resources.

## (2) Administration and Finance – 2 line items

Administration and Finance is responsible for the development and maintenance of the centralized computer systems that link human services programs in all 64 counties. This includes support and training to users, including county staff and private social service providers. This section also provides department-wide facility maintenance and management, accounting, payroll, contracting, purchasing and field audits.

Overall, the division operates 330 buildings and over 3.7 million gross square feet of space. It is also responsible for acquisition, operation and management of utility services, planning, design and construction of capital construction and controlled maintenance projects, and the Department’s commercial and vehicle leases. The Office is affected by trends in utilities costs, efficiency initiatives, and statewide common policy decisions related to vehicle lease payments and leased space costs for buildings in the Capitol Complex.

### Administration and Finance

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
<b>FY 2025-26 Appropriation</b>						
FY 2025-26 Appropriation	\$166,753,180	\$90,754,858	\$6,415,864	\$67,639,293	\$1,943,165	594.8
<b>Total FY 2025-26</b>	<b>\$166,753,180</b>	<b>\$90,754,858</b>	<b>\$6,415,864</b>	<b>\$67,639,293</b>	<b>\$1,943,165</b>	<b>594.8</b>
<b>FY 2026-27 Recommended Appropriation</b>						
FY 2025-26 Appropriation	\$166,753,180	\$90,754,858	\$6,415,864	\$67,639,293	\$1,943,165	594.8
R3/R18/BA5 HSMA funding for SNAP admin	0	0	260,314	0	-260,314	0.0
BA6 CBMS modifications	-1,823,210	-1,823,210	0	0	0	0.0
Staff initiated reversion reductions [1]	-171,611	-150,000	0	-21,611	0	0.0
Operating common policies [1]	-7,464,553	185,790	-37,828	-7,596,468	-16,047	0.0
Impacts driven by other agencies	-902,073	360,349	100	-1,262,564	42	1.4
Technical adjustments [1]	865,378	865,378	0	0	0	0.0
Prior year actions	1,144,644	2,225,170	67,452	-1,098,164	-49,814	3.1
<b>Total FY 2026-27</b>	<b>\$158,401,755</b>	<b>\$92,418,335</b>	<b>\$6,705,902</b>	<b>\$57,660,486</b>	<b>\$1,617,032</b>	<b>599.3</b>
Changes from FY 2025-26	-\$8,351,425	\$1,663,477	\$290,038	-\$9,978,807	-\$326,133	4.5
Percentage Change	-5.0%	1.8%	4.5%	-14.8%	-16.8%	0.8%
FY 2026-27 Executive Request	\$159,761,934	\$92,649,865	\$7,741,289	\$57,753,748	\$1,617,032	585.5
Staff Rec. Above/-Below Request	-\$1,360,179	-\$231,530	-\$1,035,387	-\$93,262	\$0	13.8

[1] Shaded items are discussed in separate staff documents.

## → BA6 CBMS modifications

### Request

The Department requests a reduction to the *IT Systems Interoperability* line item to partially offset the cost of their January 2 IT Capital request for CBMS (FY 26-27 IT-CC-01).

- Year 1 and ongoing: -\$1.8 million General Fund

The Departments of Human Services and Health Care Policy and Financing are currently assessing how to best modernize the County Benefits Management System (CBMS) to create a more holistic and integrated system.<sup>7</sup> This request is associated with a FY 2025-26 supplemental request (S6).

Health/life/safety impact: None

### Recommendation

Staff recommends that the Committee approve the request. Staff recommended and the Committee approved the associated supplemental request.

### Analysis

The supplemental budget request seeks to reduce the appropriations for the Department's IT Systems Interoperability line item to free up General Fund to support their January 2 IT Capital request for CBMS. The line item provides funding for standardizing interfaces among the Department's information technology systems. This standardization allows the data to be shared across the various IT system management by the Department without removing the data from the core system. The Department believes that the requested reduction will not impact current IT system interoperability operations.

The funding reduction proposed by the Department will repurpose \$1.8 million General Fund intended for the purchase of licenses for the Unified County System. The Unified County System is designed to standardize business process management and electronic document management for the state's 64 counties across CBMS, the Automated Child Support Enforcement System (ACSES), the Child Care Automated Tracking System (CHATS); and the Child Welfare Information System (Trails). The Unified County System is a separate system that interfaces with the four aforementioned system. However, working across separate systems creates complexities and leads to errors. Creating a single system for document management and business process workflow is a recommendation from the S.B. 22-235 Phase 1 report. The request repurposes funding to integrate the functionality of the Unified County System as part of the rebuild of our benefits eligibility systems rebuild proposed in the January 2 IT Capital request for CBMS.

The proposed IT Capital project for CBMS seeks to create an integrated county worker portal that provides on system for county workers to manage documents, tasks, scheduling, and eligibility processing. The functionality and capabilities of the Unified County System will be incorporated into an integrated county portal for medical

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<sup>7</sup> Details for the January 2 IT Capital request for CBMS can be found here: <https://drive.google.com/drive/folders/1n-hjPxxua0ZAo4VnC806y7scY9iolXyW>.

and public assistance programs eligibility management. For child care, child support, and child welfare programs, there would be no material difference because the case systems for these programs would not be implemented in the new county worker portal. The workers who administer these programs would experience the county worker portal as a separate system, the same way they would have with the original Unified County System.

## Line Item Detail – (D) Special Purpose

### SNAP Quality Assurance

The Supplemental Nutrition Assistance Program Quality Assurance Unit (SNAPQA) is responsible for meeting the federal requirements that ensure accuracy and timeliness of the eligibility, benefits, and noticing for the SNAP program in Colorado. This line item appropriation is for the SNAPQA Unit.

**Statutory Authority:** Section 26-2-301 (1), C.R.S.

**Request:** The Department requests \$1.5 million total funds for this line item, including \$0.7 million General Fund, \$0.3 million cash funds, and \$0.6 million federal funds, and 15.3 FTE.

**Recommendation:** Staff recommends approval of the request.

#### Administration and Finance, Special Purpose, SNAP Quality Assurance

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
<b>FY 2025-26 Appropriation</b>						
FY 2025-26 Appropriation	\$1,451,692	\$694,171	\$0	\$0	\$757,521	15.3
<b>Total FY 2025-26</b>	<b>\$1,451,692</b>	<b>\$694,171</b>	<b>\$0</b>	<b>\$0</b>	<b>\$757,521</b>	<b>15.3</b>
<b>FY 2026-27 Recommended Appropriation</b>						
FY 2025-26 Appropriation	\$1,451,692	\$694,171	\$0	\$0	\$757,521	15.3
Prior year actions	68,331	12,845	0	0	55,486	0.0
R3/R18/BA5 HSMA funding for SNAP admin	0	0	260,314	0	-260,314	0.0
<b>Total FY 2026-27</b>	<b>\$1,520,023</b>	<b>\$707,016</b>	<b>\$260,314</b>	<b>\$0</b>	<b>\$552,693</b>	<b>15.3</b>
Changes from FY 2025-26	\$68,331	\$12,845	\$260,314	\$0	-\$204,828	0.0
Percentage Change	4.7%	1.9%	n/a	n/a	-27.0%	0.0%
FY 2026-27 Executive Request	\$1,520,023	\$707,016	\$260,314	\$0	\$552,693	15.3
Staff Rec. Above/-Below Request	\$0	\$0	\$0	\$0	\$0	0.0

# Line Item Detail – (E) Communication Services for People with Disabilities Enterprise

## Program Costs

The Communication Services for People with Disabilities Enterprise was created by H.B. 25-1154. The Enterprise provides services and resources for individuals who are blind, print-disabled, deaf, hard of hearing, or deafblind. The Enterprise is supported by fees paid by wireline voice services providers and consumers purchasing prepaid wireless services.

**Statutory Authority:** Section 26-21-102 et seq., C.R.S.

**Request:** The Department requests \$5.0 million cash funds and 3.0 FTE.

**Recommendation:** Staff recommends \$5.0 million cash funds and 16.8 FTE.

### Administration and Finance, Communication Services for People with Disabilities Enterprise, Program Costs

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
FY 2025-26 Appropriation						
FY 2025-26 Appropriation	\$4,891,755	\$0	\$4,891,755	\$0	\$0	16.8
Total FY 2025-26	\$4,891,755	\$0	\$4,891,755	\$0	\$0	16.8
FY 2026-27 Recommended Appropriation						
FY 2025-26 Appropriation	\$4,891,755	\$0	\$4,891,755	\$0	\$0	16.8
Prior year actions	85,162	0	85,162	0	0	0.0
Total FY 2026-27	\$4,976,917	\$0	\$4,976,917	\$0	\$0	16.8
Changes from FY 2025-26	\$85,162	\$0	\$85,162	\$0	\$0	0.0
Percentage Change	1.7%	n/a	1.7%	n/a	n/a	0.0%
FY 2026-27 Executive Request	\$4,976,917	\$0	\$4,976,917	\$0	\$0	3.0
Staff Rec. Above/-Below Request	\$0	\$0	\$0	\$0	\$0	13.8

## (4) Office of Economic Security

The Office of Economic Security provides income, nutritional, and support services to assist families and individuals in need. The programs administered by this unit include Colorado Works, the Colorado implementation of the federal Temporary Assistance for Needy Families (TANF) program, the federal Supplemental Nutrition Assistance Program (SNAP), child support services and enforcement, Low Income Energy Assistance Program (LEAP), which provides heating-bill assistance to needy families and individuals during the winter months, services for refugees, and disability determination services.

This office also provides the 64 county departments of human services with money to administer the Supplemental Nutrition Assistance Program (SNAP; formerly known as food stamps) and a variety of smaller programs, including child support services and the Low-income Energy Assistance Program. Additionally, this section funds the County Tax Base Relief initiative to assist counties, with the highest social services needs and lowest property tax values, meet the obligation of the local match required by the state for certain public assistance programs. The Office is responsible for the Colorado Benefits Management System (CBMS), which is the computer system used to determine a citizen's eligibility for public assistance programs like Medicaid, the Supplemental Nutrition Assistance Program (SNAP), Temporary Assistance for Needy Families (TANF), and several others. CBMS is developed and maintained by the state for use by county social services departments and various medical assistance sites.

### Office of Economic Security

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
<b>FY 2025-26 Appropriation</b>						
FY 2025-26 Appropriation	\$561,275,763	\$108,196,190	\$151,025,917	\$8,954,393	\$293,099,263	175.8
<b>Total FY 2025-26</b>	<b>\$561,275,763</b>	<b>\$108,196,190</b>	<b>\$151,025,917</b>	<b>\$8,954,393</b>	<b>\$293,099,263</b>	<b>175.8</b>
<b>FY 2026-27 Recommended Appropriation</b>						
FY 2025-26 Appropriation	\$561,275,763	\$108,196,190	\$151,025,917	\$8,954,393	\$293,099,263	175.8
R3/R18/BA5 HSMA funding for SNAP admin	-187,500	-500,000	25,938,171	0	-25,625,671	0.0
R5 TANF state policy changes	0	0	0	0	0	0.0
R6 County Block Grant Support Fund	0	0	0	0	0	0.0
R7 Reduce HCA case management	-531,629	-531,629	0	0	0	0.0
R8 Modify county funding study	0	0	0	0	0	0.0
R17 Reduce Summer EBT	-360,066	-180,033	0	0	-180,033	0.0
BA1 SNAP errors	606,937	0	417,270	0	189,667	6.0
BA3 County admin districts	0	0	0	0	0	0.0
Staff initiated transitional jobs reduction	-1,304,502	-1,304,502	0	0	0	0.0
Staff initiated county tax base relief reduction	-1,100,000	-1,100,000	0	0	0	0.0
Staff initiated food assistance grant reduction	-500,000	-500,000	0	0	0	0.0

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
Staff initiated diaper distribution reduction	-500,000	-500,000	0	0	0	0.0
Operating common policies [1]	-3,756,074	0	-18,069	-1,003,378	-2,734,627	0.0
Impacts driven by other agencies	2,465,386	1,149,629	105,385	2,656	1,207,716	0.0
Prior year actions	-11,420,142	-10,480,008	-169,548	-97,515	-673,071	-1.1
<b>Total FY 2026-27</b>	<b>\$544,688,173</b>	<b>\$94,249,647</b>	<b>\$177,299,126</b>	<b>\$7,856,156</b>	<b>\$265,283,244</b>	<b>180.7</b>
Changes from FY 2025-26	-\$16,587,590	-\$13,946,543	\$26,273,209	-\$1,098,237	-\$27,816,019	4.9
Percentage Change	-3.0%	-12.9%	17.4%	-12.3%	-9.5%	2.8%
FY 2026-27 Executive Request	\$539,950,324	\$97,755,654	\$168,113,378	\$8,860,078	\$265,221,214	182.7
Staff Rec. Above/-Below Request	\$4,737,849	-\$3,506,007	\$9,185,748	-\$1,003,922	\$62,030	-2.0

[1] Shaded items are discussed in separate staff documents.

## → R5 TANF state policy changes [legislation]

### Request

The Department asks the Committee to sponsor legislation to make substantive changes to state policies for implementing federal Temporary Assistance of Needy Families (TANF) programs.

- Year 1 and ongoing: The total reduction is \$19.2 million cash funds. The cash funds are from counties and are shown for informational purposes only.

The Department is proposing significant policy and structural changes to appropriations for Colorado Works, which is the State's implementation of the federal Temporary Assistance for Needy Families (TANF) program. These changes would vest the Department with significantly more operational control and administrative responsibilities for TANF, particularly in regards to the distribution of cash assistance and transfers between the TANF block grant and the child care and child welfare block grants. The Department identifies this request as Promising.

Health/life/safety impact: none

### Recommendation

Staff recommends denial of the department's request.

Alternatively, staff recommends the Committee sponsor legislation to remove the requirement for annual BCA adjustments,<sup>8</sup> eliminate the earned income disregard,<sup>9</sup> eliminate the requirement that counties offer extensions for participation in TANF beyond the 60-month federal maximum provisions,<sup>10</sup> roll-back the minimum sanction

<sup>8</sup> Section 26-2-709 (1)(b)(I), C.R.S.

<sup>9</sup> Section 26-2-706 (2)(c), C.R.S.

<sup>10</sup> Section 26-2-706.5 (4), C.R.S.

for the first infraction to pre-H.B. 22-1259 requirements,<sup>11</sup> eliminate the state and county reserve minimums,<sup>12</sup> and to remove the statutory requirement that the General Fund backfill the state Long-term Works Reserve (LTR).<sup>13</sup>

Any fiscal impact from this recommendation should be contained within the legislation and not included in the Long Bill.

## Analysis

The Colorado Works program implements the federal Temporary Assistance for Needy Families (TANF) block grant created in the 1996 welfare reform law. The program provides financial and other assistance to families to enable children to be cared for in their own homes and to assist needy parents in achieving self-sufficiency. Pursuant to federal law, the State receives a fixed amount of \$135.6 million per year in federal TANF block grant funds. In addition to the fixed block grant amount, the State has received an average of \$15.9 million annually from the TANF Contingency Fund over the last seven years.<sup>14</sup> The majority of the TANF funds received are allocated as block grants to counties for the provision of basic cash assistance payments and to support related programs that assist families, including employment and training opportunities and child care assistance.

TANF funds are allocated to counties through a formula determined by the Works Allocation Committee (WAC). The WAC meets quarterly to review spending and allocation trends, annually approves the allocation formula, and makes other adjustments to county allocations according to statute. Members include county and state representatives. Counties are responsible for managing their Colorado Works allocation to deliver services to households, including eligibility determination, case management, employment support, and other supportive services. Supportive services include a number of programs that serve the TANF population, including refugee services, employment and training programs, early childhood programs, child welfare, domestic violence programs, and more. The Department provides fiscal oversight, training, policy direction, and program evaluation.

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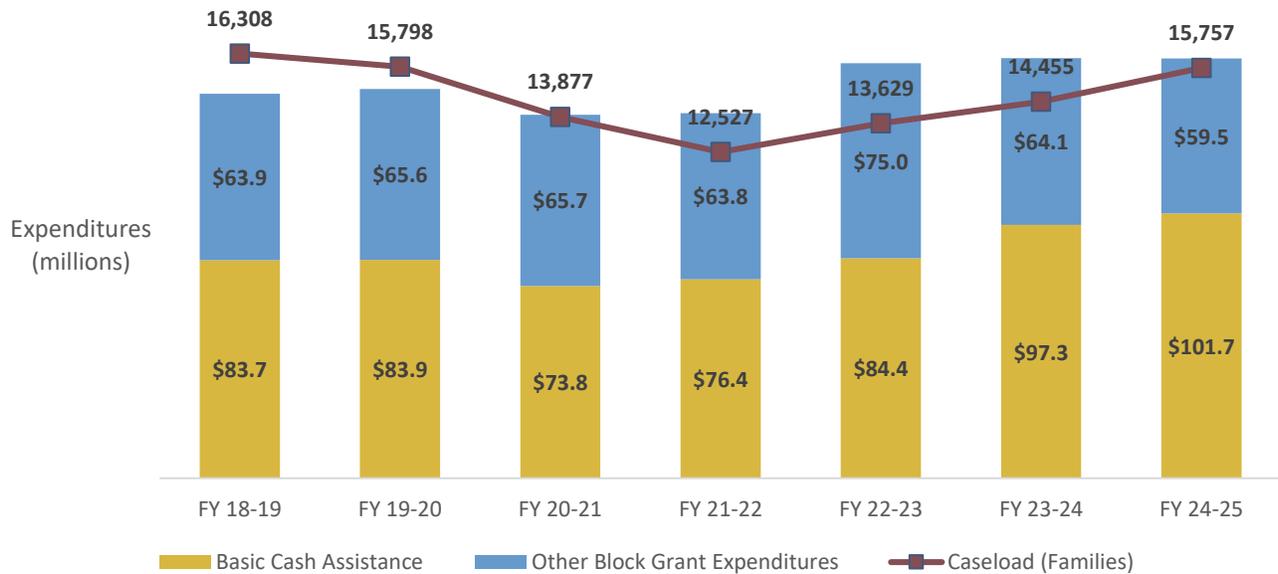
<sup>11</sup> Section 26-2-711 (1)(a)(II), C.R.S.

<sup>12</sup> Section 26-2-709 (1)(b)(III)(B and C), C.R.S.

<sup>13</sup> Section 26-2-709 (1)(b)(IV), C.R.S.

<sup>14</sup> Amounts awarded to individual states from the federal Contingency Fund fluctuate annually based on a federal calculation of need and the number of states applying and qualifying for funds. The federal government has multiple proposals to reduce or repurpose these funds, so there is no assurance funds will be available. There is no guarantee of federal funding of the Contingency Fund nor that Colorado receives any of these funds.

Absent policy interventions in a resource constrained environment, TANF basic cash assistance payments will continue to grow and reduce available funding for supportive services.



State statute requires counties to provide cash assistance to eligible households and allows counties to use their TANF allocations to provide services that meet the four federal purposes of TANF:

1. assisting families in need so children can be cared for in their own homes or the homes of relatives;
2. reducing the dependency of parents in need by promoting job preparation, work, and marriage;
3. preventing pregnancies among unmarried persons; and
4. encouraging the formation and maintenance of two-parent families.

The State and counties have discretion to provide a broader array of services to the TANF-eligible population, including households with a child and an annual income up to \$75,000.

Federal regulations establish the overall block grant and program requirements, while state statute governs how TANF funds are distributed and managed within the state. Federal law sets a 15.0 percent administrative cost cap, allows states to retain unspent TANF funds in reserve, and allows states to transfer a percentage of the TANF block grant to the Child Care Development Fund (CCDF) and Child Welfare (Title XX). Up to 30.0 percent of the TANF block grant may be transferred, but federal regulations cap the Title XX transfer at 10.0 percent. Colorado law grants both the State and counties authority to transfer funds to CCDF and Title XX, as long as the total amount does not exceed the federal allowance.

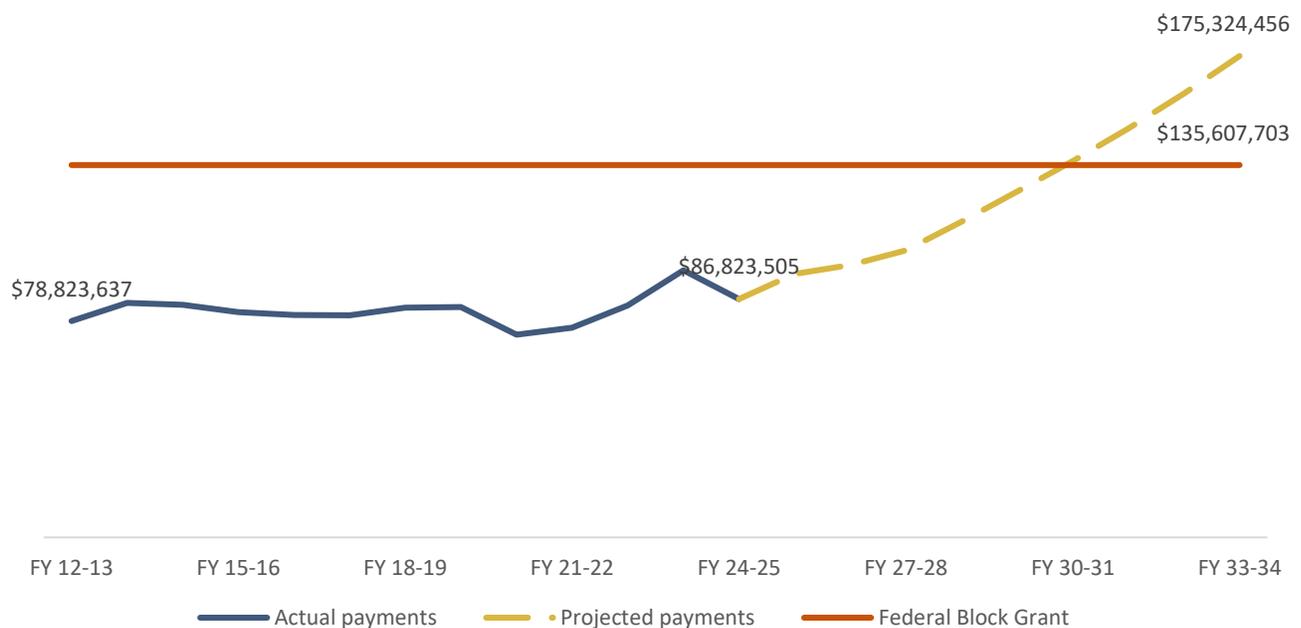
## Basic Cash Assistance

A core component of the Colorado Works program is targeted cash assistance, otherwise known as basic cash assistant (BCA) grants. The amount of BCA that a household receives depends on several factors including the number of caretakers and the number of children. These amounts are set in state regulation and reviewed

annually.<sup>15</sup> The cash assistance is delivered to participants through the Electronic Benefits Transfer program, which allows the deposit of the BCA onto an EBT card or directly into a bank account.

Basic cash assistance payments are projected to exceed the annual fixed federal block grant award in FY 2029-30, effectively eliminating the ability for counties or the state to use TANF funds to provide ongoing supportive services or make transfers to support their CCDF or Title XX programs. The enactment of H.B. 22-1259 has accelerated the increase in BCA payments. The bill increased BCA grants by 10.0 percent in FY 2022-23 and instituted an annual cost-of-living adjustment (COLA) beginning in FY 2024-25. The COLA adjustment is the greater of two percent or the three-year average of prior year Social Security Administration COLAs. These provisions, combined with an increasing caseload, is driving the increases in BCA payments.

TANF basic cash assistance payments are expected to exceed the total annual block grant award in FY 2030-31 under current law.



The projections for future BCA payments assume no caseload growth in FY 2026-27 and beyond and use inflation assumptions from the Office of State Planning and Budgeting’s September 2025 forecast as a proxy for Social Security Administration cost-of-living adjustments.

### Structural Change to BCA Appropriation

The Department proposes creating a separate appropriation for BCA payments and managing the funds at the state level, rather than the current county-level management. The appropriation for BCA payments is currently part of the County Block Grant line item. Disentangling the BCA from the County Block Grant line item does not change total program costs. The change moves \$103.3 million total funds, including \$14.9 million General Fund and \$88.4 million federal TANF funds from the County Block Grant appropriation to a new line item that exclusively supports BCA expenditures. The \$46.7 million total funds remaining in the Count Block Grant line item will be allocated to counties for administration, supportive services, and contracts.

<sup>15</sup> 9 CCR 2503-6, Section 3.606.1

The Department believes this method would stabilize BCA funding and mitigate the risk of payment disruptions if a county’s reserves fall below their 15.0 percent floor, or a dollar value of \$19.8 million. All BCA benefits to clients would be paid by the state, similar to Adult Financial programs, instead of being debited against each county’s allocation. The Department contends that the current BCA payment method leads to counties with higher caseloads facing greater pressure on their TANF allocations, while also making small counties more vulnerable to slight caseload changes. A complicating factor with the department’s proposal is that statute pegs the county reserve<sup>16</sup> floor to the County Block Grant appropriation. Absent statutory changes, the dollar value of the county reserve floor would drop to \$6.6 million.

The shifting of BCA management to the state will reduce the flexibility afforded counties in managing their responsibilities. Counties are able to respond to monthly caseload changes in BCA and supportive services using their combined allocation. They have expressed concern that this change in management of BCA payments could result in many counties not having enough TANF funds to support case management services, local supportive services, diversion payments, or county-directed transfers to the child care and child welfare block grants.

### Two-Year Pause to Cost-of-Living Adjustment (COLA)

The Department is proposing a statutory two-year pause to BCA cost-of-living adjustments. After the two-year pause, the Department recommends adjusting BCA payments by the Social Security Administration’s published COLA. The Department calculates that this pause will avoid \$33.9 million in BCA payment increases over a five-year period.

**Impact of 2-year COLA Pause Proposal**

Fiscal Year	Cost Projections per Statute	Cost Projects per Proposal	Avoided Cost Increase
2026-27	\$21,802,036	\$18,707,416	\$3,094,620
2027-28	25,187,798	18,707,416	6,480,382
2028-29	28,649,211	21,303,626	7,345,585
2029-30	32,069,472	23,754,380	8,315,092
2030-31	35,028,291	26,406,002	8,622,289

This proposal provides short-term relief to the problem of BCA payments exceeding the total annual TANF block grant award. Unfortunately, based on the Department’s projections, the pause only delays by this situation by one year to FY 2030-31. Given the unsustainable growth in BCA payments and the pressure it puts on the entire TANF block grant, JBC staff believes it necessary to remove the statutory requirement to adjust the payments. Adjustments should only happen when there is sufficient funding to support the additional expenditures in an ongoing and sustainable manner.

### TANF Reserves

Federal law allows states to retain any unexpended TANF funds for future use in the event of an economic downturn or caseload growth. The Department of Human Services is allowed to maintain a Long-term Works Reserve (LTR) fund<sup>17</sup>. The FY 2025-26 beginning balance in the State’s LTR totaled \$50.2 million, with a minimum

<sup>16</sup> For the purposes of this document, county reserves are discussed in aggregate unless otherwise noted.

<sup>17</sup> Section 26-2-721, C.R.S.

required balance of \$33.9 million. State statute also allows county departments of human/social services to maintain a reserve fund,<sup>18</sup> up to 40.0 percent of its annual TANF block grant or \$100,000, whichever is greater. The FY 2025-26 beginning balance of all county TANF reserves totaled \$29.3 million.

Statute establishes a minimum reserve for the State’s Colorado Long-term Works Reserve of 25.0 percent of the annual TANF Block Grant award (\$33.9 million) and a minimum reserve for the aggregate of all county reserves of 15.0 percent of the amount allocated to counties (\$19.2 million). If either the state or the counties reserves fall below their respective minimum, the other reserve must backfill up to the statutory minimum. If neither reserve has sufficient balance above their minimum to backfill, then the state General Fund is used to cover the balance of the backfill.<sup>19</sup>

The following tables are provided by the Department in response to their Request for Information #24, which provides a summary of the actual and anticipated expenditures from the LTR. The RFI is annually delivered twice a budget cycle, on November 1 (preliminary) and January 2 (updated). JBC staff’s estimates for the Contingency Fund award and the Administration grouping in FY 2025-26 and FY 2026-27 differ from the data provided in the January 2 update. Staff used the 7-year average actual award and expenditures to extrapolate these values.

### TANF Long-term Reserve Analysis

TANF Funds Available to Appropriate	FY 2024-25 Actuals	FY 2025-26 Appropriation	FY 2026-27 Projected
Prior Grant Year Funds Available (as of June 30) [1]	\$123,351,886	\$50,170,323	\$47,210,210
Less Minimum State LTR Balance (Quarter of Award)	-33,901,926	0	0
State Family Assistance Grant [2]	135,607,703	135,607,703	135,607,703
Contingency Fund [3]	15,623,002	15,888,373	15,888,373
<b>Sub-total TANF Funds Available</b>	<b>\$240,680,665</b>	<b>\$201,666,399</b>	<b>\$198,706,287</b>
Less County Reserves (as of June 30)/ Net Change in out year	-35,038,377	5,706,534	0
<b>Total TANF Funds Available to Appropriate</b>	<b>\$205,642,288</b>	<b>\$207,372,933</b>	<b>\$198,706,287</b>
<b>TANF Spending/Appropriations</b>			
<u>Administration</u>			
General & Administrative & Prior Year Adjustments	\$3,936,000	\$4,304,311	\$4,304,311
OIT Common Policy	416,093	404,486	404,486
Colorado Benefits Management System	2,923,960	2,109,308	2,109,308
Colorado Works Administration	3,964,994	3,902,813	3,902,813
<b>Subtotal - Admin &amp; exec</b>	<b>\$11,241,048</b>	<b>\$10,720,918</b>	<b>\$10,720,918</b>
	7.0%	6.7%	6.4%
<u>County Allocation</u>			
Basic cash assistance	86,823,505	95,951,570	99,240,538
Supportive services	43,037,329	36,144,307	43,691,429
County Block Grants	129,860,834	132,095,877	142,931,967
<u>TANF Transfers to SSBG (Title XX)</u>			
State Long Term Utilization (HB 18-1306)	0	0	0
Foster Transportation TANF Transfer	2,750,328	2,803,645	2,803,645
Kinship Foster Care Homes (SB 24-008)	5,107,657	4,561,004	0
<b>Subtotal - Transfers to SSBG</b>	<b>\$7,857,985</b>	<b>\$7,364,649</b>	<b>\$2,803,645</b>
	4.9%	4.6%	1.7%
<u>State Supportive Services</u>			
County Training	\$84,375	\$432,677	\$432,677

<sup>18</sup> Section 26-2-714 (5)(a)(I)(A)

<sup>19</sup> Section 26-2-709 (1)(b)(III and IV), C.R.S.

TANF Funds Available to Appropriate	FY 2024-25 Actuals	FY 2025-26 Appropriation	FY 2026-27 Projected
Domestic Abuse Program	674,917	629,677	629,677
Stable Housing for Survivors of Abuse Program	0	2,000,000	2,000,000
Works Program Evaluation	440,051	495,440	495,440
Workforce Development Council	67,079	111,211	111,211
Employment Opportunities with Wages (CW STEP)	1,668,062	2,000,000	2,000,000
Child Support Services Program	719,636	1,153,648	1,153,648
Refugee Assistance	2,801,534	2,945,737	2,945,737
Electronic Benefits Transfer Service	45,286	201,152	201,152
System Alien Verification for Eligibility	11,160	11,737	8,039
Subtotal - State supp serv	\$6,512,098	\$9,981,279	\$9,977,581
	4.0%	6.2%	6.0%
<b>County Reserves</b>			
Block Over Expenditures	4,912,086	n/a	n/a
Transfers to CCDF [4]	794,448	n/a	n/a
Transfers to SSBG	0	n/a	n/a
Subtotal - State supp serv	\$5,706,534	\$0	\$0
<b>Total TANF Spending/Appropriations</b>	<b>\$161,178,499</b>	<b>\$160,162,723</b>	<b>\$166,434,110</b>
State Long-term Reserve Balance	\$50,170,323	\$47,210,210	\$32,272,176

[1] The Long-term Reserve Balance as of 6/30/2022 is included in the amount for Prior Grant Year Funds Available for FY 2021-22 which represents unobligated balances reflected on TANF ACF-196 Financial Reports for any open grant years, the fourth quarter federal award, plus budgeted amounts for the Child Care Development Fund and the Social Services Block Grant (Title XX). The estimated Long-term Reserve Balance for the beginning of FY 2022-23 is based on submitted federal fiscal reports.

[2] The State Family Assistance Grant amount was reduced by 0.33% for federal FY 2020 and 2021 based on direction from Administration of Children and Families.

[3] The federal budget for Contingency Funds is appropriated to \$598 million across all states annually. Amounts awarded to individual states fluctuate annually based on a federal calculation of need and the number of states applying and qualifying for funds. The federal government has multiple proposals to reduce or repurpose these funds, so there is no assurance funds will be available. As there is no guarantee of federal funding of Contingency to continue nor Colorado receiving these funds, program only includes actual amounts awarded. Since 2009, Colorado has received between \$4 million and \$15 million annually for Contingency and projects to receive \$12,000,000 in each year.

[4] CCDF: Child Care and Development Fund

The draw down and backfill of both the county reserves and the state LTR is all but inevitable if current expenditure trends hold. While there is some disagreement between the Department and JBC staff on the exact magnitude of those trends, there is agreement that under current law the General Fund will be required to backfill the state LTR beginning in FY 2028-29 and ongoing. The amount of General Fund required in FY 2029-30 and beyond annual grows by an average of \$10.4 million. The Department's proposals do not prevent the draw down and backfill, rather they are expected to delay this reality until FY 2030-31.

### Projected County and State TANF Reserves, FY Ending Balance

Fiscal Year	County Reserves Above Min. (\$19.2 million)	State Reserves Above Min. (\$33.9 million)	Backfill from State	Adjusted State Reserve Above Min. [1]
2024-25	\$9,517,461	\$50,170,323	\$0	\$50,170,323
2025-26	3,810,927	47,210,210	0	47,210,210
2026-27	-1,895,607	32,272,176	-1,895,607	30,376,570
2027-28	-5,706,534	13,359,926	-5,706,534	7,653,392
2028-29	-5,706,534	-17,991,903	-5,706,534	-23,698,437

[1] A negative number in this column indicates a likely General Fund obligation to restore the state LTR to its statutory minimum.

## Department Proposals Related to TANF Reserves

### Reduce County Reserve Cap

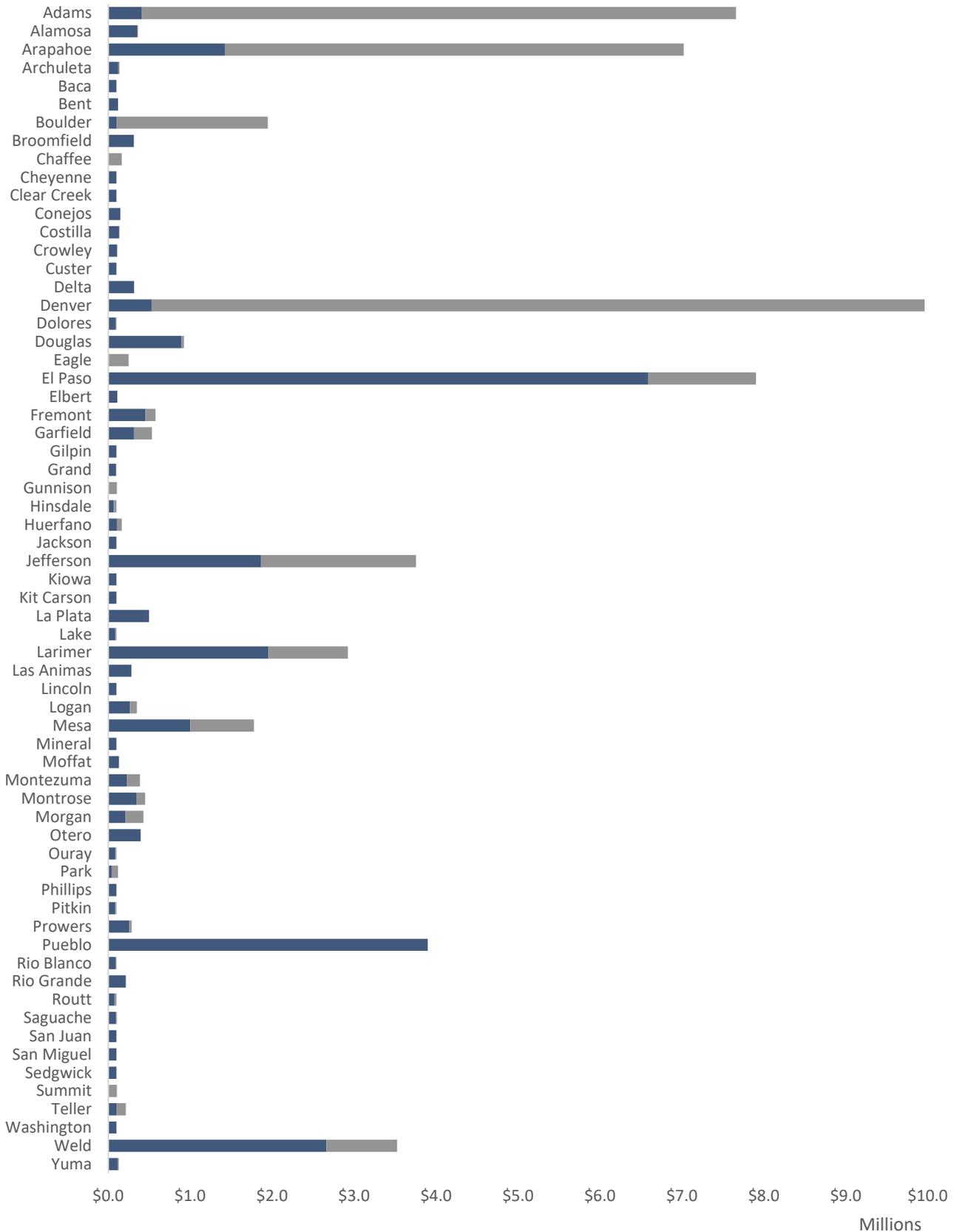
The Department proposes reducing the county reserve cap from 40.0 percent to 20.0 percent. Reducing the county reserve cap allows for the redistribution of available TANF funds that are currently being held in reserve. These funds would be redistributed to counties whose reserves are below the 20.0 percent cap. The Department estimates that \$8.3 million would be made available for BCA payments or redistribution in FY 2026-27. This proposal does not change the statutory provisions requiring a \$100,000 minimum reserve floor for individual counties with allocations at or below \$200,000.<sup>20</sup>

This proposal will have a disproportionate impact on medium and large counties. The smallest counties will not be affected because of the carve for the \$100,000 minimum reserve. Ten counties have reserve maximums greater than \$1.0 million; half of those counties have available reserve above the 20.0 percent proposed floor. Staff categorizes medium counties as those with reserve maximums between \$100,000 and \$1.0 million. There are 41 such counties. All of the medium counties have at least 50.0 percent of their reserves available to them, which means the proposed policy would immediately reduce those counties available reserves.

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<sup>20</sup> Section 26-2-714 (5)(a)(II), C.R.S.

The most populous counties, by and large, have the smallest available FY 2024-25 reserves in proportion to their cap.



## **End Requirement for the State Long-term Reserve to Backfill County Reserves**

The Department proposes to end the requirement for the state LTR to backfill the county reserve when it drops below the 15.0 percent minimum balance. Removing this requirement has a secondary General Fund impact because the General Fund is required to backfill the state LTR when it drops below its 25.0 percent minimum balance. As expenditure trends continue, the use of the state LTR to backfill the county reserve will drop the LTR below its minimum balance, which means that the General Fund will effectively backfill both the county and state reserves.

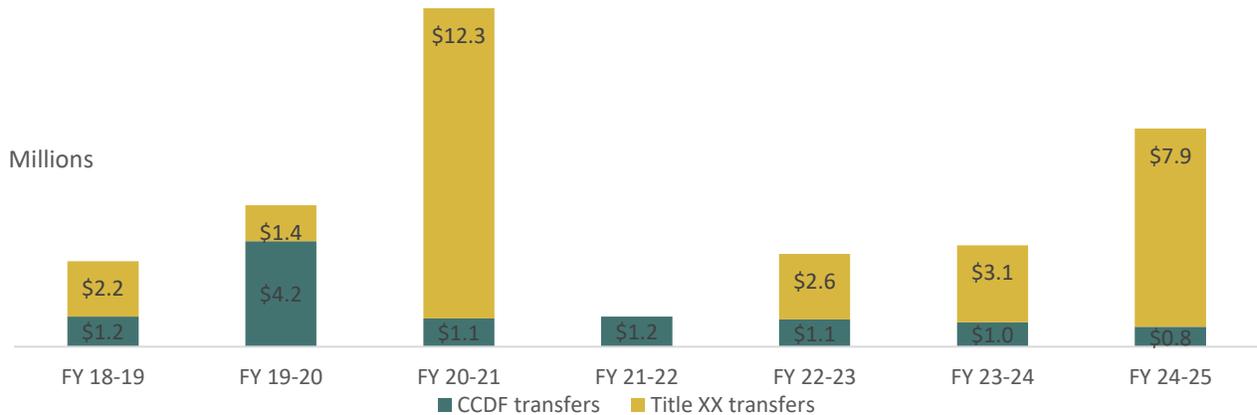
This proposal does not end the requirement for the General Fund to backfill the state LTR. JBC staff estimates that this will be required in FY 2028-29 even if the request is approved and adopted in whole. This proposal also is inequitable to counties, as the county reserves will still be required to support the state LTR when it dips below its statutory minimum, if funds are available. This dynamic creates a perverse incentive for state-level policies and programs to take funding priority over county-level services and supports. JBC staff contends that the TANF reserves as a whole, state and counties, should support one another because in the eyes of the federal government it is all a single reserve.

Staff is also deeply concerned about the requirement that the General Fund backfill the state LTR when it is overspent. This creates a situation where General Fund expenditures are recast as TANF expenditures, reducing the General Assembly's visibility into General Fund obligations at a time when General Fund is at an extreme premium. Staff is advocating for the elimination of the statutory requirement that General Fund be the backstop for the state LTR, while maintaining the General Assembly plenary power and discretion as to when and how General Fund is appropriated and used.

## **State Management of Transfers to CCDF and Title XX**

The Department seeks a statewide approach for managing the transfer of TANF funds to the CCDF (child care) and Title XX (child welfare) block grants. The proposal argues that a statewide approach improves transparency and predictability for TANF-eligible clients, and is a more efficient approach for managing the limited TANF funds. Federal law allows up to 30.0 percent (\$39.6 million) of the annual TANF block grant to be transferred to the CCDF and Title XX block grants combined. The full 30.0 percent can be transferred to CCDF, but a maximum of 10.0 percent can be transferred to Title XX.

The amount transferred from the TANF block grant to the CCDF and Title XX block grants has varied widely over the last seven years.



The Department identifies the maximum amount of TANF funds that could be transferred in a state fiscal year. However, the Department does not intend to change the methodology for child care or child welfare programming, nor prescribe the amount or approach. The Department’s goal is to improve budgeting. Annually, the Department would work with affected programs to estimate funding needs that could be addressed via TANF transfers. For example, if child care is estimating a \$15.0 million gap in funding, a corresponding amount of TANF funds could be requested to be transferred to CCDF to ensure continuity of services for households. At that point, those dollars would be considered CCDF dollars and the existing Colorado Child Care Assistance Program methodology and processes would determine how transferred dollars are used. The Department would utilize the annual budget request process to seek approval for the transfer in any given fiscal year.

The primary concern of JBC staff for this proposal is that it does not address the long-term sustainability of TANF funding. As discussed previously, current expenditure trends within Colorado Works will outstrip available federal TANF funds and reserves in six years. While legal, any transfer of TANF dollar to CCDF or Title XX programs only accelerates the sustainability problems facing Colorado Works. This is not a solution to those problems.

Staff is also concerned about the prioritization of state policies over county policies relating to the use of TANF dollars for child welfare and child care. Counties are currently able to assess and meet their needs transfer within their TANF allocations on an ad hoc basis, prioritizing those services and programs they believe meet the needs of their communities. The proposal to set the transfer budget at the beginning of the fiscal year limits that flexibility. Additionally, staff is concerned that this proposal will result in the prioritization of state programs that require these transfers, further limiting the available resources for counties. While not an immediate concern, this prioritization could result in all of the allowable transfer authority being absorbed by state programs.

## Works Allocation Committee

The Works Allocation Committee (WAC) was created to provide input to the Executive Director of Human Services on the allocation of the Temporary Assistance for Needy Families (TANF) County Block Allocation to the counties. The WAC annually reviews the allocation, adopts a formula to distribute TANF mitigation, approves transfers between counties, and monitors the County TANF Reserve caps. The WAC meets quarterly to review

spending and allocation trends. On December 5, 2025, the WAC sent the JBC a letter expressing its support for only the two-year pause in BCA adjustments. All county representatives of the WAC voted against the other proposals in this request.

## → R6 County Block Grant Support Fund

### Request

The Department requests a reallocation of federal TANF funds from state administration to the County Block Grant Support Fund.<sup>21</sup>

- Year 1 and ongoing: The cost is a net-neutral shift of \$250,000 federal funds between line items.

The Department seeks to bolster financial support for counties that have low TANF reserves and face a natural disaster or emergency.

Health/life/safety impact: none

### Recommendation

Staff recommends approval of the request.

### Analysis

The County Block Grant Support Fund provides funding to counties that have exhausted their TANF block grant allocation and reserves and who face “local or statewide natural disasters or other emergencies.”<sup>22</sup> The only source of revenue for the Fund are appropriations from the General Assembly. Statute directs the Department to work with the Works Allocation Committee (WAC) to establish criteria and procedure by which the money in the Fund is allocated. The General Assembly last appropriated money into the Fund in FY 2021-22 in response to the COVID-19 pandemic in anticipation that small counties would face increasing pressure on their TANF programs and resources.

The Department anticipates that counties will have greater need for the County Block Grant Support Fund in the coming years. The Fund has historically had limited use because counties were not fully expending their TANF allocations and reserves. Recent fiscal years have seen counties fully expend their block grant allocations and draw down their reserves. County reserves, in aggregate, began FY 2025-26 at 47.9 percent of their full capacity. Counties may struggle to provide support to TANF participants during an emergency or natural disaster with reserves depleted.

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<sup>21</sup> The County Block Grant Support Fund is created in Section 26-2-720.5, C.R.S.

<sup>22</sup> Section 26-2-720.5 (3), C.R.S.

## → R7 Reduce HCA case management

### Request

The Departments asks to reduce funding for Home Care Allowance (HCA) case management.

- Year 1 and ongoing: The total reduction is \$0.5 million General Fund.

The Department proposes reducing HCA case management funding by 55.6 percent to align appropriations with reduced program caseload.

Health/life/safety impact: low

### Recommendation

Staff recommends approval of the request.

### Analysis

The Home Care Allowance (HCA) program provides financial assistance to disabled Coloradans, ages five years and older, to pay a home care provider for services. HCA can pay for an array of services to help clients with daily living activities (e.g. bathing, dressing, meal preparation, shopping) so they can remain in their homes. Eligibility is based on the client's financial need (i.e. income and resources) and functional capacity. Functional capacity is determined through a standard assessment of the client's ability to complete Activities of Daily Living (ADL) and Instrumental Activities of Daily Living (IADL) and the frequency that assistance is needed in completing those activities. Needed services are provided to clients by a home care provider of the client's choice. The HCA program is administered by county departments and contracted agencies, known as Single Entry Points (SEPs). SEPs are responsible for clients' functional assessments and case management; counties are responsible for the financial eligibility determination.

Effective April 2022, the State Board of Human Services approved a rule change that makes the Home Care Allowance program a program of last resort for people with disabilities seeking home care services in order to divert them to more robust benefits available through other home care programs. The new rule requires SEPs to evaluate clients for Home and Community Based Services (HCBS) functional eligibility before considering HCA eligibility. If the client is determined functionally eligible for HCBS (as determined through completion of a Long Term Care assessment), they are not eligible for HCA. This change intends to increase the level of services and enhance independence among disabled Coloradans by directing clients seeking home care services to more substantial, and partially federally-funded, Medicaid waiver services in lieu of the HCA program.

#### Home Care Allowance Caseload

Fiscal Year	Cases
2021-22	751
2022-23	515
2023-24	61
2024-25	37

Fiscal Year	Cases
2025-26 [1]	28
[1] Data for July 2025-January 2026.	

This rule change is anticipated to decrease the HCA caseload up to 90.0 percent as existing clients transition to HCBS. The process will take time to phase-in, as existing HCA clients will remain on the program until their current eligibility period ends and their case is redetermined. Meanwhile, clients who are not eligible for HCBS can remain on the HCA caseload and new applicants who do not qualify for HCBS can receive HCA services.

## → R8 Modify county funding study [legislation]

### Request

The Department asks the Committee to sponsor legislation to adjust the timing of a statutorily required study assessing county administration funding.

- Year 1 and ongoing: -\$0.4 million total funds, including -\$100,000 General Fund, -\$160,000 reappropriated funds, and -\$140,000 federal funds. The reappropriated funds are transferred from the Department of Health Care Policy and Financing (HCPF) and are an equal mixture of General Fund and federal Medicaid funds.

Health/life/safety: none

### Recommendation

Staff recommends approval of the request.

### Analysis

The request proposes changing the timing for the completion of the three primary elements of the funding study authorized by S.B. 22-235 (County Administration of Public Assistance Programs): a time study, a county salary survey, and a complete funding model. Currently, the completion of these three elements and delivery of the study is conducted on an annual cycle. The request seeks to change the study to a triennial cycle, with one element being completed each year and the full study delivered in the third year.

The significant changes to the state supervised, county administered system for public and medical assistance programs proposed by both the Department of Human Services<sup>23</sup> and the Department of Health Care Policy and Financing<sup>24</sup> creates uncertainty for the necessary funding to support counties in their work. This uncertainty weakens the underlying assumption of the funding model. Additionally, the current budgetary constraints on the General Fund means the General Assembly has limited resources to support annual increases in funding for county administration and the production of the funding model. Moving to a triennial cycle provides the

<sup>23</sup> DHS FY 2026-27 BA3 (County administration districts)

<sup>24</sup> HCPF FY 2026-27 R7 (Eligibility administration)

Departments more time and ability to ensure an accurate funding model and spaces out the funding increases for county administration, easing some of the fiscal pressures on the General Fund.

Senate Bill 22-235 requires the development and implementation of a funding model for the administration of public and medical assistance programs. This funding model is to be used to determine the amount of money necessary to fund the administration of public and medical assistance programs in each county. The Departments of Health Care Financing and Human Services completed and submitted this funding model on November 1, 2024.<sup>25</sup> As a result of funding constraints and the passage of federal H.R. 1, the Departments and counties agreed to submit the same funding model and results. It is anticipated that an update to the model will be submitted on November 1, 2026.

## FY 2025-26 Funding Model Report and Results

The report provides a description of the processes for identifying and hiring the contractor responsible for developing the funding model, as well as the process and methodology of the contractor in developing the funding model. The report discusses the stakeholder and engagement processes underpinning the collection of data and the approval of the funding model by the departments and counties. Lastly, the report provides a summary of the base funding model, additional adjustments to the model, and assessed funding levels for HCPF and DHS.

The report cites research of similar administration models in six other states to assess funding formulas and standards. However, this research proved inconclusive and no funding model from another state will function as the basis for implementation of a funding model in Colorado. The development of the funding model for Colorado uses 10 model counties: three large, four medium, and three small. The model counties are considered high performers whose inclusion helps to ensure the funding model promotes effective and efficient operations. However, the report notes that none of the model counties meet all state and federal performance indicators. As such, the funding model does not guarantee that every county will meet its state and federal performance requirements.

The development of the funding model uses workload data from 2023 taken from the Colorado Benefits Management System. The assessment of county workload and the time it takes eligibility technicians to process cases is extrapolated from a 2017 study authorized by S.B. 16-190 (Improve County Administration Public Assistance Programs), a JBC bill. The 2017 study provides the basis for a county-to-county comparison of workload and FTE ratios, but does not reflect the current time it takes to process cases. The report acknowledges this weakness.

The report outlines a five-step calculation for determining county administration funding.

5. County tasks x Time per task = Total eligibility work
6. County staff / Total eligibility work = Staff per eligibility work
7. Calculate average staff per eligibility work per small, medium, large counties = Average staff per eligibility by county size
8. Total eligibility work x Average staff per eligibility by county size = Staff for each county
9. Staff for each county x Salary per FTE/role = Funding need

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<sup>25</sup> Colorado Department of Human Services, *SB 22-235 County Administration Funding Model Final Report and Results of the Model*, Nov. 1, 2024, <https://drive.google.com/file/d/17ux2Hqq-3BWjqUzWPoGGvaApgTWt1sQn/view>.

In addition to the base funding calculation, the funding model includes increases for timeliness, accuracy, call center staffing, and salary funding for county eligibility technicians. The timeliness adjustment is to fund county efforts to meet federal requirements for processing times for Medicaid and SNAP applications and renewals. The accuracy adjustment provides funding to counties to improve Medicaid error rates and applies only to the HCPF funding allocation. The call center adjustment provides funding for an updated FTE-per-minute ratio that applies to all counties for call center or customer support staff; this funding is split evenly between HCPF and DHS. The salary adjustment funds compensation enhancements for eligibility technicians based on an annual salary of \$75,305. While the report provides a summary of each of these adjustments, it does not detail the data, assumptions, or calculations that underpin the identified costs of these additional elements.

### County Administration Funding Model Results for FY 2025-26 and FY 2026-27

Element	Health Care Policy & Financing	Human Services	Total
Timeliness	\$8,424,964	\$3,603,630	\$12,028,594
Accuracy	4,904,363	0	4,904,363
Call center	2,009,613	2,009,613	4,019,226
Salaries	1,923,608	1,416,445	3,340,053
Subtotal	\$17,262,548	\$7,029,688	\$24,292,236
Base funding	88,082,924	101,659,962	189,742,886
Total	\$105,345,472	\$108,689,650	\$214,035,122

The Departments requested, and the Committee approved, additional funding for county administration in FY 2025-26 based on this funding model. The Department of Human Services was appropriated \$4.2 million total funds, including \$1.3 million General Fund. The Department of Health Care Policy and Financing received \$21.0 million total funds, including \$2.6 million General Fund.

### Best practices and recommendation for county administration

In addition to this funding model, the departments delivered an assessment and recommendations on best practices in the administration of public and medical assistance programs in states with a state-supervised, county-administered model on June 30, 2023. This assessment includes the identification of three “quick win” recommendations. These recommendations are:

- **create opportunities for state and county collaboration** to improve the communications and processes surrounding policy and case questions;
- **increase communication and collaboration between the DHS and HCPF** through regular meetings focused on how to best engage counties; and
- **align administrative requirements** across public and medical assistance programs to create operational efficiencies for counties.

In addition to the aforementioned recommendations, the June 30th report details six recommendations on best practices.

10. **Develop business process standards for public and medical assistance programs** for both HCPF and DHS to encourage consistency and equity in customer experience, and to reduce the barriers for counties to share work.

11. **Make work accessible and portable** through a single statewide document and work management system to allow counties to manage their work more efficiently.
12. **Improve hiring and retention** practices for eligibility workers by:
  - a. Updating their classification from clerical to professional,
  - b. Create a job classification series to improve career progression,
  - c. Update pay ranges to promote statewide comparability, and
  - d. Enable continuous recruitment and centralized online job posting.
13. **Optimize the Program Eligibility and Application Kit (PEAK)** software to improve its usability by eligibility workers and clients. PEAK is the client facing online portal for Coloradans to screen and apply for medical, food, and cash assistance programs.
14. **Improve policy documentation and dissemination** to ensure policies, regulations, and training materials are easily accessible to and understood by those using the materials.
15. **Continue with improvement to the current training model** to standardize both the materials created and the methods trainings are delivered to ensure consistency across counties.

## → R17 Reduce Summer EBT

### Request

The Department asks to reduce funding for the Summer Electronic Benefits Transfer (EBT) program.

- Year 1 and ongoing: - \$0.4 million total funds, including -\$180,033 General Fund and an equal reduction of federal funds.

The request proposes a 10.0 percent reduction in administration appropriations for the Summer EBT program.

Health/life/safety impact: low

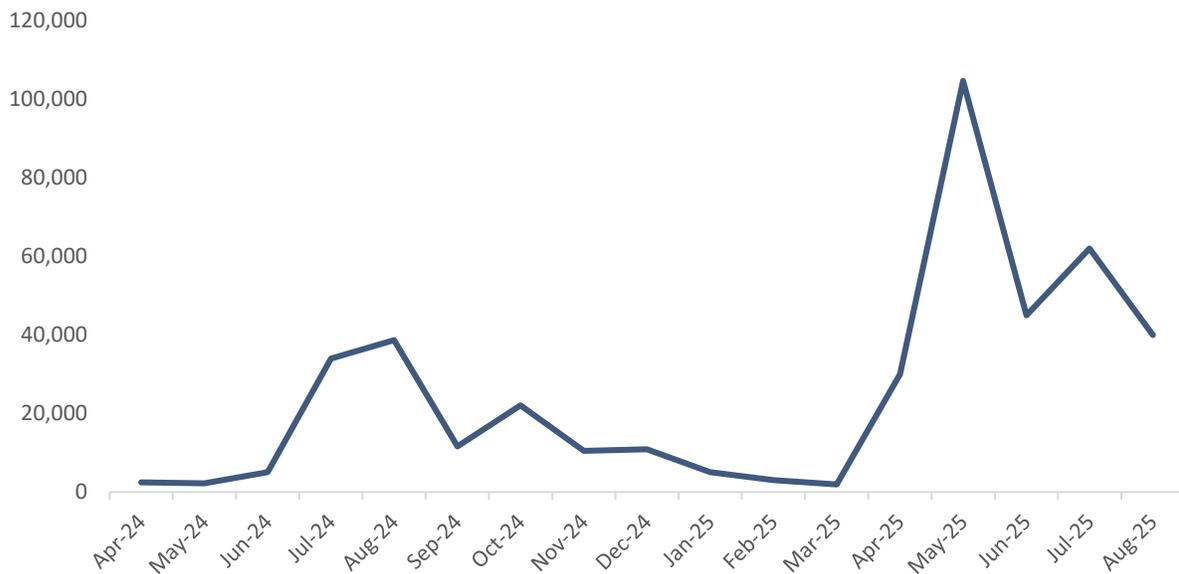
### Recommendation

Staff recommends approval of the request.

### Analysis

The majority of the savings will come from adjustments to the call center contract and are not anticipated to impact program benefits. The call center is used by Summer EBT participants to address benefits questions and to update their program information. Demand for the call center services is highest in the summer when the benefits are issued, but the winter months see a steep decline in call volumes.

Call volume peaks during the summer months and declines during the fall and winter months.



The Department is updating the call center’s system to integrate technological solutions and plans to standup an online portal for parents and guardians to access and update their program information. The Department, through a no-cost purchase order with Code for America and in partnership with Colorado Digital Services, is building a client portal to allow for parents and guardians to easily apply for the Summer EBT program and cards. The client portal will provide:

- households the ability to update their mailing address and see the status of their Summer EBT application and benefits without the need to call customer service;
- an eligibility checker that gives the parent an answer, specific to each child, regarding approval for benefits;
- a more automated system to process and re-send SEBT cards that have been returned as undeliverable; and
- address validation and prioritization, and record linkage algorithms to increase administrative efficiency of benefits issuance.

The Department reports that an estimated 80.0 percent of the calls to the call center were to replace a lost or misplaced Summer EBT card. These technological solutions are anticipated to reduce the staffing needs of the call center with minimal disruption in service. The requested reduction retains some funding to ensure that call center staff are available to address more complex questions and information requests.

## → BA1 SNAP errors

### Request

The Department requests funding to establish a SNAP payment accuracy team.

- Year 1: The total cost is \$607,363 and 6.0 FTE. This includes \$417,563 from the Healthy School Meals for All Cash Fund and \$189,800 federal funds.

- Year 2 and ongoing: The total cost is \$622,539 and 6.0 FTE. This includes \$466,904 from the Healthy School Meals for All Cash Fund and \$155,635 federal funds.

Health/life/safety: none

## Recommendation

Staff recommends the Committee approve the creation of a SNAP payment accuracy team.

- Year 1: The total cost is \$606,937 and 6.0 FTE. This includes \$417,270 from the Healthy School Meals for All Cash Fund and \$189,667 federal funds.
- Year 2 and ongoing: The total cost is \$606,937 and 6.0 FTE. This includes \$455,203 from the Health School Meals for All Cash Fund and \$151,734 federal funds.

### S1 SNAP Payment Errors - Recommendation

Item	FY 2025-26	FY 2026-27 and ongoing
Personal Services	\$110,815	413,764
Operating	44,047	7,680
Rushmore case management system	45,000	35,000
Payments to OIT	25,000	25,000
Centrally appropriated costs	0	125,493
<b>Total</b>	<b>\$224,862</b>	<b>\$606,937</b>
<b>FTE</b>	<b>1.6</b>	<b>6.0</b>

## Evidence Designation

The Department identifies this request as being Evidence-informed, linking the proposal to create a payment accuracy team with overall SNAP performance and outcomes. While JBC staff agrees that this request falls within the definition of a “program or practice”, staff disagrees with the level of evidence identified. The research cited by the Department links participation in SNAP with positive health and performance outcomes on those individuals and households. However, none of the cited research attempts to evaluate the link between a benefits payment accuracy and overall SNAP performance and outcomes. Staff’s review of available research did not yield any substantive results. The lack of relevant studies evaluating the link between payment accuracy and program performance and outcomes leads JBC staff to conclude that this request is ineligible for an evidence designation.

## Analysis

Federal H.R. 1 was signed into law on July 4, 2025. The law contains several provisions that affect the Supplemental Nutrition Assistance Program (SNAP). These include changes to SNAP eligibility, benefits, and program administration. The changes to program administration and benefits have the most immediate and significant fiscal impact on the state. The federal policy changes to SNAP administration affect the FY 2026-27 budget, while the fiscal impacts from the changes to benefits start in FY 2027-28.

Beginning federal fiscal year 2028, the federal government will institute a new cost sharing methodology for SNAP benefits that has not previously existed. The share of SNAP benefits for which a state is responsible is based on the state's Payment Error Rate (PER). The cost sharing schedule is as follows:

- for an error rate of less than 6%, the federal government covers 100% of SNAP benefits;
- for an error rate between 6.0-7.9%, the federal government covers 95% and the state covers 5%;
- for an error rate between 8.0-9.9%, the federal government covers 90% and the state covers 10%; and
- for an error rate of 10% or greater, the federal government covers 85% and the state covers 15%.

**Colorado's Recent SNAP Payment Error Rates (%)**

Federal fiscal year	Overpayment	Underpayment	Total PER
2023-24	7.91	2.06	9.97
2022-23	6.45	2.16	8.61
2021-22	5.29	2.02	7.31
2020-21 [1]	n/a	n/a	n/a
2019-20 [1]	n/a	n/a	n/a
2018-19	6.91	1.76	8.67
2017-18	4.04	1.39	5.43
2016-17	4.75	1.48	6.23

[1] The federal government did not publish PER data due to the COVID-19 public health emergency.

The most recently reported PER for Colorado is 9.97 percent.<sup>26</sup> Assuming the PER does not change, the state would be responsible for 10.0 percent of the cost of SNAP benefits. Based on the average amount of SNAP benefits paid in the first quarter of FY 2025-26, SNAP benefits paid to Colorado recipients will total \$1,446,197,740 for the current fiscal year. Assuming the error rate and benefits payments remain the same, the state would be required to pay \$108.4 million in state fiscal year 2027-28.<sup>27</sup> In FY 2028-29, assuming the same benefits payments and error rate, the state would be responsible for the full \$144.6 million.

There is a significant caveat to who is responsible for the payments of those benefits. Statute instructs that "the state department shall pass through to the county departments any monetary sanctions imposed by the federal government for failing to meet federal performance measures."<sup>28</sup> Payment error rate is explicitly called out in statute as a qualifying federal performance measure. A strict reading of statute would mean that the counties are responsible for covering the full cost of SNAP benefits if the state PER is 6.0 percent or higher.

**SNAP Case Reviews**

The Department seeks funding to increase its capacity to ensure accurate SNAP casework. The proposal is to create a new payment accuracy team to augment the efforts of the existing quality control team. The current SNAP quality control team performs case reviews to the federal standards for determining payment error rates. The federal tolerance for payment inaccuracy is no more or less than \$57 from the correct payment level. These reviews assess the final results of a case, but do not assess the application of policies and county processes that

<sup>26</sup> As reported by the federal Food and Nutrition Service for FFY 2023-24.  
<sup>27</sup> 10.0 percent of total benefits for three-quarters of the state fiscal year.  
<sup>28</sup> Section 26-2-301.5 (2)(a), C.R.S.

determine those outcomes. The new payment accuracy team will conduct a more granular analysis of cases and work with counties to improve accuracy.

### SNAP Quality Control for Federal Payment Error Rate

The quality control process for the federal PER pulls a monthly sample of approximately 170 randomized cases from the prior month’s activity on the second business day of each month. These cases are reviewed by the state quality control team for four to twelve weeks, depending on the case characteristics. The review requires state staff to separately obtain supporting documentation to verify the eligibility determination, including conducting interviews with the household. The independent verification of eligibility and the household characteristics, which verify the accuracy of the current payment, is required by federal standards. The time required for the quality control process and focus on payment level does not typically entail technical assistance for counties from the reviewer.

### State Payment Accuracy Team

The department proposes forming a team to provide quick-turnaround review of SNAP benefits determinations and technical assistance to counties to remediate errors. Reviews will be either pre-authorization or post-authorization reviews and are expected to be completed within ten days. The department anticipates completing about 200 review per month, a slightly larger sample than the federal process.

#### Payment Accuracy Team Workload Estimates

Job Duties	Avg. Hours per Week	Annual hours
Case reviews	140	7,280
County support	30	1,560
Reporting, research, analytics	27	1,404
Database and platform management	8	416
<b>Administrative</b>	<b>48</b>	<b>2,496</b>
<b>Total workload</b>	<b>253</b>	<b>13,156</b>
FTE	n/a	6.3

State staff will review cases to analyze how the county staff applied SNAP policies. Case documentation from CBMS or county workload system will be used for these reviews. The reviews focus on eligibility determination accuracy and the information used by county staff to make those determinations. State staff will report their findings to county staff and provide technical assistance to address any errors that were noted in the review. Counties will review and correct any errors within an agreed upon timeline. This information will also be compiled for further review and analysis by the payment accuracy team.

The emphasis of the payment accuracy team is to provide timely feedback and review to county staff, so that errors and mitigation strategies can be addressed quickly. The Department intends for review results to be delivered to counties the same day as those results are finalized. State staff are anticipated to dedicate 30 hours per week for county support. The feedback loops the state intends to create work more quickly than the federal quality control process and impacts more cases. This provides a chance for the state and counties to get ahead of the federal process and address the state’s PER quickly.

## Rushmore Case Review System

The state payment accuracy team will track case review information in the Rushmore Case Review System. The Rushmore system enables case reviews and reports to be completed by department staff, downloaded, and emailed to county staff. This system will be upgraded to produce a case review summary that presents each eligibility component for the case and whether the county determination was correct or not. These summaries will be provided the counties through email functionality build into Rushmore. The system will be further enhanced with performance tracking through information dashboards. The Rushmore system currently costs \$27,000 per year, which includes ongoing software maintenance and system improvements. The additional \$45,000 in FY 2025-26 will enable the functionality updates to be completed before the end of the fiscal year. Ongoing costs for the system are estimated at \$62,000 annually.

## → Staff initiated transitional jobs reduction

### Recommendation

Staff recommends a General Fund reduction to the Transitional Jobs Program in FY 2026-27 and ongoing.

- Year 1 and ongoing: This reduces General Fund appropriations by -\$1,304,502.

This recommendation represents an approximate 50.0 percent reduction to the funding for this program, which will result in a Long Bill appropriation of \$1,307,720 General Fund and 2.0 FTE. This reduction is based on the fact that funding for this program is discretionary and the program can adjust caseload to match available funding. This program is exclusively supported by the General Fund.

Health/life/safety impact: none

### Analysis

The Transitional Jobs Program, created in Section 26-2-1103, C.R.S., has existed since FY 2013-14 to help low-income adults facing barriers to employment re-enter the workforce via wage-paid work, job skills training, and supportive services. In accordance with statute, the program prioritizes serving noncustodial parents, veterans, and displaced workers over the age of 50. General criteria for program eligibility includes being lawfully in the United States and a resident of Colorado, at least 18 years of age, have a household income less than 150 percent of the federal poverty level, and be unemployed or underemployed. Underemployment is defined as working no more than 20 hours per week for at least four consecutive weeks.

The program provides a tailored approach to help participants overcome significant barriers to employment prior to connecting them with subsidized employment opportunities. Since 2017 the program has served more than 3,000 Coloradans through partnerships among program vendors, employers, and training providers. The Department reports that program participants are 21.0 percent more likely to work in formal employment and earn an average of \$345 more each quarter than non-program participants. The program is run through Local Area Contractors (LACs) who operate the program in communities, including recruiting employers and

participants, job coaching, case management, and reporting to the Department. This model enables the services to be customized to communities’ unique labor market needs.

During the 2023 legislative session, the Joint Budget Committee sponsored, and the General Assembly passed, S.B. 23-226 (Extending Transitional Jobs Program) to allow the program to continue operations through FY 2029-30. During last year’s budget cycle, the funding for this program was reduced by \$251,250 General Fund, leaving sufficient funding for 320 program participants. This program has a five-year average reversion of \$101,530 General Fund, though it did not revert any appropriation in FY 2024-25. Staff’s recommendation would cut the funded caseload to 160 participants.

### Transitional Jobs Program Reversions

Fiscal Year	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds
FY 2020-21	-\$4,948	-\$4,948	\$0	\$0	\$0
FY 2021-22	-45,291	-45,291	0	0	0
FY 2022-23	-122,725	-122,725	0	0	0
FY 2023-24 [1]	-334,685	-334,685	0	0	0
FY 2024-25	0	0	0	0	0
Average	-\$101,530	-\$101,530	\$0	\$0	\$0

[1] Reversion due in part to ARPA swap.

## → Staff initiated county tax base relief reduction

### Recommendation

Staff recommends a General Fund reduction to the county tax base relief program in FY 2026-27 and ongoing.

- Year 1 and ongoing: This reduces General Fund appropriations by -\$1.1 million.

This represents a 28.4 percent reduction to the prior year funding.

Health/life/safety impact: none

### Analysis

The county tax base relief program provides funding that assists counties with the highest costs and lowest property tax values in meeting their obligations for the local match required by the State for certain public assistance programs. Statute directs that this money shall be expended to supplement county expenditures for public assistance.<sup>29</sup> These obligations include: county responsibility for maintenance of effort expenditures for the Temporary Assistance to Needy Families (TANF) Block Grant, the county 20.0 percent share for food assistance and Medicaid administration, the county share for child welfare services expenditures (20.0 percent for most services), and the county share for adult assistance programs (20.0 percent).

The current county tax base relief formula was established through H.B. 08-1250 (County Social Services Funds Relief), modifying the existing County Contingency Fund program established in 1973, and ensuring that the

<sup>29</sup> Section 26-1-126 (1.5), C.R.S.

program targeted the neediest counties. Specifically, money is provided to counties that meet the provisions of a formula that takes into consideration the amount of property valued for assessment in a county and that county’s 20.0 obligation for public assistance programs. Money is provided in a tiered manner whereby a county may qualify for a distribution of moneys from one or more tiers. In this structure, Tier I provides funding for counties with the greatest need for financial assistance based on the formula and Tiers II and III represent steps down in terms of need for financial assistance. Money appropriated to the County Tax Base Relief Fund shall first be used to provide advancements to counties from Tier I. Any remaining money shall be used to provide advancements to counties from Tier II, then Tier III if funds are available.

This program has a history of reverting General Fund. The five-year average reversion is approximately \$1.1 million General Fund, or 27.8 percent of appropriations. In the last five year, the Department has fully expended this appropriation only once, in FY 2023-24. Funding for this program is subject to available appropriations.<sup>30</sup>

### County Tax Base Relief Reversions

Fiscal Year	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds
FY 2020-21	-\$1,552,840	-\$1,552,840	\$0	\$0	\$0
FY 2021-22	-1,055,985	-1,055,985	0	0	0
FY 2022-23	-1,571,874	-1,571,874	0	0	0
FY 2023-24	0	0	0	0	0
FY 2024-25	-1,214,595	-1,214,595	0	0	0
Average	-\$1,079,059	-\$1,079,059	\$0	\$0	\$0

## → Staff initiated food assistance grant reduction

### Recommendation

Staff recommends a General Fund reduction to the Community Food Assistance Provider Grant Program in FY 2026-27 and ongoing.

- Year 1 and ongoing: This reduces General Fund appropriations by -\$0.5 million.

This represents a 25.0 percent reduction to the grant’s base funding.

Health/life/safety impact: low

### Analysis

The Community Food Assistance Provider Grant Program provides funding to food pantries and food banks throughout Colorado. Funding for this program is exclusively from the General Fund and is discretionary. During the 2025 budget cycle, the funding for this program was reduced by \$1.0 million. The Department reports that 190 food pantries and food banks applied for grant funding in FY 2024-25, of which 69 received awards. The five food banks in Colorado received a total of \$1.2 million. A total of 64 food pantries from across the state received \$500,000 in awards.

<sup>30</sup> Section 26-1-126 (2), C.R.S.

During the interim and in response to the impacts on SNAP benefits from the fall 2025 federal government shutdown, this program was provided \$10.0 million General Fund overexpenditure authority. A total of \$7.0 million of the approved funding was expended. Staff’s recommendation trims the budget for this program, but retains an appropriation that can be adjusted through the various budgeting tools available to the Committee in case of emergencies.

## → Staff initiated diaper distribution reduction

### Recommendation

Staff recommends a General Fund reduction to the Colorado Diaper Distribution Program in FY 2026-27 and ongoing.

- Year 1 and ongoing: This reduces General Fund appropriations by -\$0.5 million.

This represents a 33.3 percent reduction to the program’s base funding.

Health/life/safety impact: low

### Analysis

The Colorado Diaper Distribution Program was created in by S.B. 21-027 (Emergency Supplies for Colorado Babies and Families) and provides funding to diaper distribution centers for the purchase of diapering essentials.<sup>31</sup> Funding for this program is exclusively General Fund and discretionary. The Department may use up to 7.5 percent of any appropriation for administrative costs associated with the program.

In FY 2024-25, the Department contracted with 11 diaper distribution centers and distributed a total of \$1.9 million in funding. These centers cover 56 of the 64 counties in the state. The Department reports that a total of 181,725 individuals were served by this program, but this figure does not represent unique individuals. A person may visit the same or different center over the course of a fiscal year.

## Line Item Detail – (A) Administration

### Administration

This line item supports the base salary, state PERA contributions, and contracts for program managers and administrative oversight. This line item funds the operating expenses of the Office. Common operating expenses include postage, equipment maintenance, and in-state travel.

**Statutory Authority:** 26-1-201 (d), (v), (w), C.R.S.

**Request:** The Department requests \$1.7 million total funds, including \$0.6 million General Fund, \$0.2 million cash funds, \$80,000 reappropriated funds, and \$0.8 million federal funds, and 4.0 FTE.

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<sup>31</sup> Section 26-2-140, C.R.S.

**Recommendation:** Staff recommends \$2.1 million total funds, including \$0.7 million General Fund, \$0.2 million cash funds, \$0.2 million reappropriated funds, and \$1.0 million federal funds, and 4.0 FTE.

**Office of Economic Security, Administration, OES Administration**

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
<b>FY 2025-26 Appropriation</b>						
FY 2025-26 Appropriation	\$2,083,065	\$702,390	\$70,607	\$240,000	\$1,070,068	4.0
<b>Total FY 2025-26</b>	<b>\$2,083,065</b>	<b>\$702,390</b>	<b>\$70,607</b>	<b>\$240,000</b>	<b>\$1,070,068</b>	<b>4.0</b>
<b>FY 2026-27 Recommended Appropriation</b>						
FY 2025-26 Appropriation	\$2,083,065	\$702,390	\$70,607	\$240,000	\$1,070,068	4.0
Prior year actions	23,677	23,677	0	0	0	0.0
R3/R18/BA5 HSMA funding for SNAP admin	0	0	98,581	0	-98,581	0.0
R8 Modify county funding study	0	0	0	0	0	0.0
<b>Total FY 2026-27</b>	<b>\$2,106,742</b>	<b>\$726,067</b>	<b>\$169,188</b>	<b>\$240,000</b>	<b>\$971,487</b>	<b>4.0</b>
Changes from FY 2025-26	\$23,677	\$23,677	\$98,581	\$0	-\$98,581	0.0
Percentage Change	1.1%	3.4%	139.6%	0.0%	-9.2%	0.0%
FY 2026-27 Executive Request	\$1,706,742	\$626,067	\$169,188	\$80,000	\$831,487	4.0
Staff Rec. Above/-Below Request	\$400,000	\$100,000	\$0	\$160,000	\$140,000	0.0

## Line Item Detail – (B) County Benefits Management System

### (1) Ongoing Expenses

#### Personal Services

This line item provides funding for employees' salaries and wages, as well as the associated state contribution to the Public Employees Retirement Association (PERA) and the state share of federal Medicare taxes, for staff supporting the operations and maintenance of the Colorado Benefits Management System (CBMS). This money is transferred to the Governor’s Office of Information Technology where the staff members are employed.

**Statutory Authority:** Sections 26-1-112, 26-1-118, 26-1-121, 24-37.5-109, C.R.S.

**Request:** The Department requests \$1.1 million total funds, including \$0.4 million General Fund, \$0.2 million cash funds, and \$0.4 million federal funds.

**Recommendation:** Staff recommends \$0.9 million total funds, including \$0.4 million General Fund, \$0.2 million cash funds, and \$0.3 million federal funds.

**Office of Economic Security, Colorado Benefits Management System, Ongoing Expenses, Personal Services**

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
<b>FY 2025-26 Appropriation</b>						

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
FY 2025-26 Appropriation	\$837,283	\$374,071	\$70,162	\$0	\$393,050	0.0
Total FY 2025-26	\$837,283	\$374,071	\$70,162	\$0	\$393,050	0.0
<b>FY 2026-27 Recommended Appropriation</b>						
FY 2025-26 Appropriation	\$837,283	\$374,071	\$70,162	\$0	\$393,050	0.0
Prior year actions	92,016	43,695	0	0	48,321	0.0
R3/R18/BA5 HSMA funding for SNAP admin	0	0	123,083	0	-123,083	0.0
Total FY 2026-27	\$929,299	\$417,766	\$193,245	\$0	\$318,288	0.0
Changes from FY 2025-26	\$92,016	\$43,695	\$123,083	\$0	-\$74,762	0.0
Percentage Change	11.0%	11.7%	175.4%	n/a	-19.0%	n/a
FY 2026-27 Executive Request	\$1,052,382	\$417,766	\$193,245	\$0	\$441,371	0.0
Staff Rec. Above/-Below Request	-\$123,083	\$0	\$0	\$0	-\$123,083	0.0

## Centrally Appropriated Items

This line item provides funding for employees' centrally appropriated benefits (health, life, and dental, salary survey, etc.) for staff supporting the operations and maintenance of the CBMS. This money is transferred to the Governor's Office of Information Technology where the staff members are employed.

**Statutory Authority:** Sections 26-1-112, 26-1-118, 26-1-121, 24-37.5-109, C.R.S.

**Request:** The Department requests \$0.1 million total funds, including \$52,812 General Fund, \$24,335 cash funds, and \$56,100 federal funds.

**Recommendation:** Staff recommends \$0.1 million total funds, including \$52,812 General Fund, \$24,335 cash funds, and \$39,899 federal funds.

### Office of Economic Security, Colorado Benefits Management System, Ongoing Expenses, Centrally Appropriated Items

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
<b>FY 2025-26 Appropriation</b>						
FY 2025-26 Appropriation	\$117,046	\$52,812	\$8,134	\$0	\$56,100	0.0
Total FY 2025-26	\$117,046	\$52,812	\$8,134	\$0	\$56,100	0.0
<b>FY 2026-27 Recommended Appropriation</b>						
FY 2025-26 Appropriation	\$117,046	\$52,812	\$8,134	\$0	\$56,100	0.0
R3/R18/BA5 HSMA funding for SNAP admin	0	0	16,201	0	-16,201	0.0
Total FY 2026-27	\$117,046	\$52,812	\$24,335	\$0	\$39,899	0.0
Changes from FY 2025-26	\$0	\$0	\$16,201	\$0	-\$16,201	0.0

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
Percentage Change	0.0%	0.0%	199.2%	n/a	-28.9%	n/a
FY 2026-27 Executive Request	\$133,247	\$52,812	\$24,335	\$0	\$56,100	0.0
Staff Rec. Above/-Below Request	-\$16,201	\$0	\$0	\$0	-\$16,201	0.0

## Operating and Contract Expenses

This line item provides funding for the operating and contract expenses associated with the operation of CBMS. Contracts are awarded to vendors for maintenance, operation, and enhancements to CBMS. The money is transferred to the Governor's Office of Information Technology.

**Statutory Authority:** Sections 26-1-112, 26-1-118, 26-1-121, 24-37.5-109, C.R.S.

**Request:** The Department requests \$27.2 million total funds, including \$12.9 million General Fund, \$4.8 million cash funds, \$27,544 reappropriated funds, and \$9.5 million federal funds.

**Recommendation:** Staff recommends approval of the request.

### Office of Economic Security, Colorado Benefits Management System, Ongoing Expense, Operating and Contract Expenses

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
FY 2025-26 Appropriation						
FY 2025-26 Appropriation	\$28,818,993	\$13,657,889	\$814,969	\$27,544	\$14,318,591	0.0
Total FY 2025-26	\$28,818,993	\$13,657,889	\$814,969	\$27,544	\$14,318,591	0.0
FY 2026-27 Recommended Appropriation						
FY 2025-26 Appropriation	\$28,818,993	\$13,657,889	\$814,969	\$27,544	\$14,318,591	0.0
R3/R18/BA5 HSMA funding for SNAP admin	0	0	4,052,049	0	-4,052,049	0.0
Prior year actions	-1,574,797	-733,714	-72,412	0	-768,671	0.0
Total FY 2026-27	\$27,244,196	\$12,924,175	\$4,794,606	\$27,544	\$9,497,871	0.0
Changes from FY 2025-26	-\$1,574,797	-\$733,714	\$3,979,637	\$0	-\$4,820,720	0.0
Percentage Change	-5.5%	-5.4%	488.3%	0.0%	-33.7%	n/a
FY 2026-27 Executive Request	\$27,244,196	\$12,924,175	\$4,794,606	\$27,544	\$9,497,871	0.0
Staff Rec. Above/-Below Request	\$0	\$0	\$0	\$0	\$0	0.0

## CBMS Emergency Processing Unit

The initial deployment of the Colorado Benefits Management System (CBMS) was contested in court. The court allowed the deployment to go forward, but issued a temporary order that required the State to meet several

conditions. An emergency processing unit (EPU) to support benefit applicants was created to meet one of the conditions. Continued operation of the EPU was included in a subsequent agreement between plaintiffs and the state during negotiations toward a settlement of the lawsuit, and is part of the final order that was issued when the case was settled. The unit was initially staffed with contract workers, but those positions were converted to state employees when it became clear that the function would be ongoing.

**Statutory Authority:** Sections 26-1-112, 26-1-118, and 26-1-121, C.R.S.

**Request:** The Department requests \$0.3 million total funds, including \$0.1 million General Fund, \$35,936 cash funds, and \$0.1 million federal funds.

**Recommendation:** Staff recommends approval of the request.

**Office of Economic Security, Colorado Benefits Management System, Ongoing Expenses, CBMS Emergency Processing Unit**

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
<b>FY 2025-26 Appropriation</b>						
FY 2025-26 Appropriation	\$258,870	\$95,830	\$0	\$0	\$163,040	4.0
Total FY 2025-26	\$258,870	\$95,830	\$0	\$0	\$163,040	4.0
<b>FY 2026-27 Recommended Appropriation</b>						
FY 2025-26 Appropriation	\$258,870	\$95,830	\$0	\$0	\$163,040	4.0
Prior year actions	4,131	1,557	0	0	2,574	0.0
R3/R18/BA5 HSMA funding for SNAP admin	0	0	35,936	0	-35,936	0.0
Total FY 2026-27	\$263,001	\$97,387	\$35,936	\$0	\$129,678	4.0
Changes from FY 2025-26	\$4,131	\$1,557	\$35,936	\$0	-\$33,362	0.0
Percentage Change	1.6%	1.6%	n/a	n/a	-20.5%	0.0%
FY 2026-27 Executive Request	\$263,001	\$97,387	\$35,936	\$0	\$129,678	4.0
Staff Rec. Above/-Below Request	\$0	\$0	\$0	\$0	\$0	0.0

## (2) Special Projects

### Health Care and Economic Security Staff Development Center

This line item provides personal services and operating expenses funding for 11.0 FTE who staff the Health Care and Economic Security Staff Development Center, established via H.B. 12-1339 (Colorado Benefits Management System Project). The Staff Development Center is the training connection between the Department of Human Services, the Department of Health Care Policy and Finance, and the Governor’s Office of Information Technology to the 64 county departments of social/human Services. Note, in addition to the 11.0 FTE funded by the Department of Human Services, the Department of Health Care Policy and Financing funds an additional 11.0 FTE for the Center.

**Statutory Authority:** Sections 26-1-112, 26-1-118, 26-1-121, and 24-37.5-109, C.R.S.

**Request:** The Department requests \$0.8 million total funds, including \$0.3 million General Fund, \$0.2 million cash funds, \$0.2 million reappropriated funds, and \$0.2 million federal funds, and 13.0 FTE.

**Recommendation:** Staff recommends approval of the request.

**Office of Economic Security, Colorado Benefits Management System, Special Purposes, Health Care and Economic Security Staff Development Center**

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
<b>FY 2025-26 Appropriation</b>						
FY 2025-26 Appropriation	\$809,125	\$284,437	\$44,264	\$168,518	\$311,906	13.0
<b>Total FY 2025-26</b>	<b>\$809,125</b>	<b>\$284,437</b>	<b>\$44,264</b>	<b>\$168,518</b>	<b>\$311,906</b>	<b>13.0</b>
<b>FY 2026-27 Recommended Appropriation</b>						
FY 2025-26 Appropriation	\$809,125	\$284,437	\$44,264	\$168,518	\$311,906	13.0
Prior year actions	34,274	15,863	2,119	0	16,292	0.0
R3/R18/BA5 HSMA funding for SNAP admin	0	0	104,400	0	-104,400	0.0
<b>Total FY 2026-27</b>	<b>\$843,399</b>	<b>\$300,300</b>	<b>\$150,783</b>	<b>\$168,518</b>	<b>\$223,798</b>	<b>13.0</b>
Changes from FY 2025-26	\$34,274	\$15,863	\$106,519	\$0	-\$88,108	0.0
Percentage Change	4.2%	5.6%	240.6%	0.0%	-28.2%	0.0%
FY 2026-27 Executive Request	\$843,399	\$300,300	\$150,783	\$168,518	\$223,798	13.0
Staff Rec. Above/-Below Request	\$0	\$0	\$0	\$0	\$0	0.0

## Line Item Detail – (C) Employment and Benefits Division

### (1) Administration

#### Administration

This line item supports the base salary, state PERA contributions, and contracts for program managers and administrative oversight. This line item funds the operating expenses of the Office. Common operating expenses include postage, equipment maintenance, and in-state travel.

**Statutory Authority:** Sections 26-1-201 (d)(v)(w), C.R.S.

**Request:** The Department requests \$4.6 million federal funds and 23.0 FTE.

**Recommendation:** Staff recommends approval of the request.

**Office of Economic Security, Employment and Benefits Division, Administration, Program Administration**

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
<b>FY 2025-26 Appropriation</b>						

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
FY 2025-26 Appropriation	\$4,701,618	\$0	\$0	\$0	\$4,701,618	23.0
<b>Total FY 2025-26</b>	<b>\$4,701,618</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$4,701,618</b>	<b>23.0</b>
<b>FY 2026-27 Recommended Appropriation</b>						
FY 2025-26 Appropriation	\$4,701,618	\$0	\$0	\$0	\$4,701,618	23.0
Prior year actions	151,052	0	0	0	151,052	0.0
R6 County Block Grant Support Fund	-250,000	0	0	0	-250,000	0.0
<b>Total FY 2026-27</b>	<b>\$4,602,670</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$4,602,670</b>	<b>23.0</b>
Changes from FY 2025-26	-\$98,948	\$0	\$0	\$0	-\$98,948	0.0
Percentage Change	-2.1%	n/a	n/a	n/a	-2.1%	0.0%
FY 2026-27 Executive Request	\$4,602,670	\$0	\$0	\$0	\$4,602,670	23.0
Staff Rec. Above/-Below Request	\$0	\$0	\$0	\$0	\$0	0.0

## (2) Colorado Works Program

### County Block Grants

This line item provides funding to county departments of social services to administer the Colorado Works Program. Counties have the flexibility to use the funds for administration or program needs and to transfer up to 30 percent of funds to child welfare and child care programs. The allocation of funds among the counties is based on demographic and economic factors and is determined by the Department based on input from the Colorado Works Allocation Committee. Pursuant to Section 26-2-714, C.R.S., if the Department and the Colorado Works Allocation Committee do not reach agreement on allocations, alternatives are submitted to the Joint Budget Committee, which makes the final allocation determination.

**Statutory Authority:** Sections 26-2-701 et. seq., C.R.S.

**Request:** The Department requests \$50.3 million total funds, including \$6.7 million cash funds and \$43.7 million federal funds.

**Recommendation:** Staff recommends \$172.8 million total funds, including \$14.9 million General Fund, \$25.8 million cash funds, and \$132.1 million federal funds.

#### Office of Economic Security, Employment and Benefits Division, Colorado Works Program, County Block Grants

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
<b>FY 2025-26 Appropriation</b>						
FY 2025-26 Appropriation	\$172,816,036	\$14,886,272	\$25,833,887	\$0	\$132,095,877	0.0
<b>Total FY 2025-26</b>	<b>\$172,816,036</b>	<b>\$14,886,272</b>	<b>\$25,833,887</b>	<b>\$0</b>	<b>\$132,095,877</b>	<b>0.0</b>
<b>FY 2026-27 Recommended Appropriation</b>						

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
FY 2025-26 Appropriation	\$172,816,036	\$14,886,272	\$25,833,887	\$0	\$132,095,877	0.0
R5 TANF state policy changes	0	0	0	0	0	0.0
<b>Total FY 2026-27</b>	<b>\$172,816,036</b>	<b>\$14,886,272</b>	<b>\$25,833,887</b>	<b>\$0</b>	<b>\$132,095,877</b>	<b>0.0</b>
Changes from FY 2025-26	\$0	\$0	\$0	\$0	\$0	0.0
Percentage Change	0.0%	0.0%	0.0%	n/a	0.0%	n/a
FY 2026-27 Executive Request	\$50,344,653	\$0	\$6,653,224	\$0	\$43,691,429	0.0
Staff Rec. Above/-Below Request	\$122,471,383	\$14,886,272	\$19,180,663	\$0	\$88,404,448	0.0

## County Training

This line item funds training for case workers so that they are knowledgeable and may assist TANF participants in the following statutorily-mandated functions:

- Identifying goals, including work activities, time frames for achieving self-sufficiency, and the means required to meet these benchmarks;
- Obtaining supportive services such as mental health counseling, substance abuse counseling, life skills training, and money management or parenting classes;
- Providing ongoing support and assistance to the family in overcoming barriers to training and employment;
- Monitoring the progress of the family toward attaining self-sufficiency; and
- Addressing domestic violence situations.

**Statutory Authority:** Section 26-2-712 (7), C.R.S.

**Request:** The Department requests \$0.4 million federal funds and 2.0 FTE.

**Recommendation:** Staff recommends approval of the request.

### Office of Economic Security, Employment and Benefits Division, County Training

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
FY 2025-26 Appropriation						
FY 2025-26 Appropriation	\$432,677	\$0	\$0	\$0	\$432,677	2.0
<b>Total FY 2025-26</b>	<b>\$432,677</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$432,677</b>	<b>2.0</b>
FY 2026-27 Recommended Appropriation						
FY 2025-26 Appropriation	\$432,677	\$0	\$0	\$0	\$432,677	2.0
Prior year actions	3,765	0	0	0	3,765	0.0
<b>Total FY 2026-27</b>	<b>\$436,442</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$436,442</b>	<b>2.0</b>
Changes from FY 2025-26	\$3,765	\$0	\$0	\$0	\$3,765	0.0
Percentage Change	0.9%	n/a	n/a	n/a	0.9%	0.0%
FY 2026-27 Executive Request	\$436,442	\$0	\$0	\$0	\$436,442	2.0

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
Staff Rec. Above/-Below Request	\$0	\$0	\$0	\$0	\$0	0.0

## County Block Grant Support Fund

The County Block Grant Support Fund provides funding to counties that have exhausted their TANF block grant allocation and reserves and who face “local or statewide natural disasters or other emergencies.” The only source of revenue for the Fund are appropriations from the General Assembly. Statute directs the Department to work with the Works Allocation Committee (WAC) to establish criteria and procedure by which the money in the Fund is allocated.

**Statutory Authority:** Section 26-2-720.5 (1), C.R.S.

**Request:** The Department requests \$0.3 million federal funds.

**Recommendation:** Staff recommends approval of the request.

### Office of Economic Security, Employment and Benefits Division, Colorado Works Program, County Block Grant Support Fund

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
<b>FY 2025-26 Appropriation</b>						
FY 2025-26 Appropriation	\$0	\$0	\$0	\$0	\$0	0.0
<b>Total FY 2025-26</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>0.0</b>
<b>R6 County Block Grant Support Fund</b>						
R6 County Block Grant Support Fund	\$250,000	\$0	\$0	\$0	\$250,000	0.0
<b>Total FY 2026-27</b>	<b>\$250,000</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$250,000</b>	<b>0.0</b>
Changes from FY 2025-26	\$250,000	\$0	\$0	\$0	\$250,000	0.0
Percentage Change	n/a	n/a	n/a	n/a	n/a	n/a
FY 2026-27 Executive Request	\$250,000	\$0	\$0	\$0	\$250,000	0.0
Staff Rec. Above/-Below Request	\$0	\$0	\$0	\$0	\$0	0.0

## Works Program Evaluation

This line item funds the ongoing evaluation of the Colorado Works program. This includes costs associated with collecting data on existing TANF participants and follow-up data about TANF participants after they leave the program, software licensing, and contracts with external evaluators to conduct specific analyses.

**Statutory Authority:** Section 26-2-723, C.R.S.

**Request:** The Department requests \$0.5 million federal funds.

**Recommendation:** Staff recommends approval of the request.

## Office of Economic Security, Employment and Benefits Division, Works Program Evaluation

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
<b>FY 2025-26 Appropriation</b>						
FY 2025-26 Appropriation	\$649,440	\$0	\$0	\$0	\$649,440	0.0
<b>Total FY 2025-26</b>	<b>\$649,440</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$649,440</b>	<b>0.0</b>
<b>FY 2026-27 Recommended Appropriation</b>						
FY 2025-26 Appropriation	\$649,440	\$0	\$0	\$0	\$649,440	0.0
Prior year actions	-154,000	0	0	0	-154,000	0.0
<b>Total FY 2026-27</b>	<b>\$495,440</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$495,440</b>	<b>0.0</b>
Changes from FY 2025-26	-\$154,000	\$0	\$0	\$0	-\$154,000	0.0
Percentage Change	-23.7%	n/a	n/a	n/a	-23.7%	n/a
FY 2026-27 Executive Request	\$495,440	\$0	\$0	\$0	\$495,440	0.0
Staff Rec. Above/-Below Request	\$0	\$0	\$0	\$0	\$0	0.0

### (3) Other Employment-focused Programs

#### Workforce Development Council

This line item represents the Department's share of funding for the Workforce Development Council managed by the Colorado Department of Labor and Employment. The Council serves as the state's "work force investment board," as required under the federal Workforce Investment Act of 1998, and is responsible for statewide planning and coordination in the delivery of federal workforce development programs and associated federal block grant moneys received. The Council is required to develop and submit to the U.S. Department of Labor a statewide plan for workforce development, which coordinates federal, state, and local workforce development programs. The Council performs support functions and activities related to the eighteen workforce development centers throughout the state, which provide services to individuals seeking employment (including TANF participants).

**Statutory Authority:** Section 24-46.3-101, C.R.S.

**Request:** The Department requests \$111,211 federal funds. This is continuation-level funding.

**Recommendation:** Staff recommends approval of the request.

#### Transitional Jobs Program

This line item funds the ReHire Colorado program created via H.B. 13-1004 (Colorado Careers Act Of 2013) and extended via H.B. 14-1015 (Extend Transitional Jobs Program) and H.B. 16-1290 (Extend Transitional Jobs Program) to provide unemployed and underemployed adults an opportunity to experientially learn, model, and practice successful workplace behaviors that help them to obtain long-term unsubsidized employment. Funds appropriated in this line item are used to reimburse employers for wage-related costs, make payments to local agency contractors, and for staffing and administrative costs.

**Statutory Authority:** Sections 26-2-1101 et seq., C.R.S.

**Request:** The Department requests \$2.6 million General Fund and 2.0 FTE.

**Recommendation:** Staff recommends \$1.3 million General Fund and 2.0 FTE.

**Office of Economic Security, Employment and Benefits Division, Other Employment-focused Programs,  
Transitional Jobs Programs**

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
<b>FY 2025-26 Appropriation</b>						
FY 2025-26 Appropriation	\$2,609,003	\$2,609,003	\$0	\$0	\$0	2.0
<b>Total FY 2025-26</b>	<b>\$2,609,003</b>	<b>\$2,609,003</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>2.0</b>
<b>FY 2026-27 Recommended Appropriation</b>						
FY 2025-26 Appropriation	\$2,609,003	\$2,609,003	\$0	\$0	\$0	2.0
Prior year actions	3,219	3,219	0	0	0	0.0
Staff initiated transitional jobs reduction	-1,304,502	-1,304,502	0	0	0	0.0
<b>Total FY 2026-27</b>	<b>\$1,307,720</b>	<b>\$1,307,720</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>2.0</b>
Changes from FY 2025-26	-\$1,301,283	-\$1,301,283	\$0	\$0	\$0	0.0
Percentage Change	-49.9%	-49.9%	n/a	n/a	n/a	0.0%
FY 2026-27 Executive Request	\$2,612,222	\$2,612,222	\$0	\$0	\$0	2.0
Staff Rec. Above/-Below Request	-\$1,304,502	-\$1,304,502	\$0	\$0	\$0	0.0

### Child Support Services Program

This line item provides funding for the Child Support Employment Pilot Program established in FY 2019-20. This evidence-based program aims to create a multi-year pilot program to provide employment services to low-income, non-custodial parents (NCPs). From FY 2023-24 through FY 2026-27, the Department plans to provide employment services to at least 300 low-income, non-custodial parents through the program. Recipients will receive a wide array of services in the areas of employment, supportive services related to employment, and workshops tailored to strengthening family stability and relationships. The Department reports that program participants between March 2021 and May 2022 averaged monthly child support obligations of \$450 and average child support arrears balances of \$14,617. Among those referred for services, 60.2 percent (106 of 176) engaged in services to increase monthly child support payments, enhance employment outcomes, and improve parent-child relationships.

**Statutory Authority:** Section 26-2-706 (1)(d), C.R.S.

**Request:** The Department requests \$1.2 million federal funds and 1.0 FTE.

**Recommendation:** Staff recommends approval of the request.

**Office of Economic Security, Employment and Benefits Division, Other Employment-focused Programs, Child Support Services Program**

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
<b>FY 2025-26 Appropriation</b>						
FY 2025-26 Appropriation	\$1,153,648	\$0	\$0	\$0	\$1,153,648	1.0
<b>Total FY 2025-26</b>	<b>\$1,153,648</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$1,153,648</b>	<b>1.0</b>
<b>FY 2026-27 Recommended Appropriation</b>						
FY 2025-26 Appropriation	\$1,153,648	\$0	\$0	\$0	\$1,153,648	1.0
Prior year actions	2,478	0	0	0	2,478	0.0
<b>Total FY 2026-27</b>	<b>\$1,156,126</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$1,156,126</b>	<b>1.0</b>
Changes from FY 2025-26	\$2,478	\$0	\$0	\$0	\$2,478	0.0
Percentage Change	0.2%	n/a	n/a	n/a	0.2%	0.0%
FY 2026-27 Executive Request	\$1,156,126	\$0	\$0	\$0	\$1,156,126	1.0
Staff Rec. Above/-Below Request	\$0	\$0	\$0	\$0	\$0	0.0

**Food Stamp Job Search Units – Program Costs**

This line item funds the personal services and operating expenses for the employment, job search, and training services associated with the Employment First program. Employment First is a federally-mandated program designed to ensure that all able-bodied food assistance participants are engaged in activities that will improve their ability to achieve long term employment. All individuals who apply for food assistance in Colorado, and who do not meet federal exemption criteria, must participate in Employment First activities. If individuals do not meet the work requirement, they are limited to three months of food assistance benefits in any 36-month period. Work is defined as work, workfare, or an educational activity (adult basic education, GED preparation, college courses, vocational training, vocational rehabilitation, or job search classes).

**Statutory Authority:** Sections 26-2-301 through 306, C.R.S.

**Request:** The Department requests \$2.2 million total funds, including \$0.2 million General Fund, \$0.4 million cash funds, and \$1.6 million federal funds, and 6.2 FTE.

**Recommendation:** Staff recommends approval of the request.

**Office of Economic Security, Employment and Benefits Division, Other Employment-focused Programs, Food Stamp Job Search Units - Program Costs**

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
<b>FY 2025-26 Appropriation</b>						
FY 2025-26 Appropriation	\$2,169,707	\$213,031	\$413,436	\$0	\$1,543,240	6.2
<b>Total FY 2025-26</b>	<b>\$2,169,707</b>	<b>\$213,031</b>	<b>\$413,436</b>	<b>\$0</b>	<b>\$1,543,240</b>	<b>6.2</b>
<b>FY 2026-27 Recommended Appropriation</b>						
FY 2025-26 Appropriation	\$2,169,707	\$213,031	\$413,436	\$0	\$1,543,240	6.2

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
Prior year actions	22,752	5,865	0	0	16,887	0.0
<b>Total FY 2026-27</b>	<b>\$2,192,459</b>	<b>\$218,896</b>	<b>\$413,436</b>	<b>\$0</b>	<b>\$1,560,127</b>	<b>6.2</b>
Changes from FY 2025-26	\$22,752	\$5,865	\$0	\$0	\$16,887	0.0
Percentage Change	1.0%	2.8%	0.0%	n/a	1.1%	0.0%
FY 2026-27 Executive Request	\$2,192,459	\$218,896	\$413,436	\$0	\$1,560,127	6.2
Staff Rec. Above/-Below Request	\$0	\$0	\$0	\$0	\$0	0.0

## Food Stamp Job Search Units – Supportive Services

This line item funds the provision of supportive services to eligible Employment First participants. Services include transportation assistance, clothing and grooming allowances, and childcare services.

**Statutory Authority:** Sections 26-2-301 through 306, C.R.S.

**Request:** The Department requests \$261,452 total funds, including \$78,435 General Fund, \$52,291 cash funds, and \$130,726 federal funds. This is continuation-level funding.

**Recommendation:** Staff recommends approval of the request.

## Employment Opportunities with Wages Program

This line item funds the Employment Opportunities with Wages Program (pilot) created via S.B. 17-292 to assist individuals receiving public assistance through the state's implementation of the federal Temporary Assistance for Needy Families (TANF) program, known as Colorado Works, in attaining permanent jobs paying a living wage.

**Statutory Authority:** Sections 26-2-706.6 (4)(a)(I) and 26-2-706.6 (9), C.R.S.

**Request:** The Department requests \$2.0 million federal funds. This is continuation-level funding.

**Recommendation:** Staff recommends approval of the request.

## Refugee Assistance

This line item funds the Colorado Refugee Services Program, which helps refugees become self-sufficient and adjust to living in the United States. The program is funded through a combination of federal funds from the Office of Refugee Resettlement (custodial funds included in the Long Bill for informational purposes) and federal Temporary Assistance to Needy Families block grant funds that are appropriated by the General Assembly for services to TANF-eligible refugee families.

The TANF component of this line item provides for refugee social services analogous to the refugee social services funded by the Office of Refugee Resettlement, including pre-employment training, English as a second language (ESL) classes, transportation and child care (to enable refugees to attend pre-employment training and ESL classes), and case management services, which are contracted with refugee resettlement agencies.

**Statutory Authority:** Section 26-2-703, C.R.S. and Title 8, U.S.C., Chapter 14, Subchapter I, Sections 1612 and 1613

**Request:** The Department requests \$2,945,737 federal funds. This is continuation-level funding.

**Recommendation:** Staff recommends approval of the request.

### Stable Housing for Survivors of Domestic or Sexual Violence Program

House Bill 24-1431 (Stable Housing for Survivors of Abuse Program) creates the Stable Housing for Survivors of Domestic and Sexual Violence Program in the Department of Human Services. By January 1, 2025, the CDHS is required to contract with community-based organizations to distribute short-term assistance payments to survivors of abuse for stable housing. Recipients must also be eligible for assistance provided by the Colorado Works Program. Funding for the program is from the Colorado Long-term Works Reserve, which derives its revenue from unspent federal Temporary Assistance for Needy Families dollars.

**Statutory Authority:** Section 26-2-726, C.R.S.

**Request:** The Department requests \$2.0 million cash funds and 1.5 FTE. This is continuation-level funding.

**Recommendation:** Staff recommends approval of the request.

## (4) Adult Financial Programs

### Program Administration

This line item supports the base salary, state PERA contributions, and contracts for program managers and administrative oversight. This line item funds the operating expenses of the Office. Common operating expenses include postage, equipment maintenance, and in-state travel.

**Statutory Authority:** Sections 26-2-104, 106, 108, 110, 111.8, 119, and 120, C.R.S

**Request:** The Department requests \$0.6 million total funds, including \$0.4 million General Fund and \$0.1 million cash funds, and 6.9 FTE

**Recommendation:** Staff recommends approval of the request.

#### Office of Economic Security, Employment and Benefits Division, Adult Financial Programs, Program Administration

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
<b>FY 2025-26 Appropriation</b>						
FY 2025-26 Appropriation	\$555,148	\$426,893	\$128,255	\$0	\$0	6.9
<b>Total FY 2025-26</b>	<b>\$555,148</b>	<b>\$426,893</b>	<b>\$128,255</b>	<b>\$0</b>	<b>\$0</b>	<b>6.9</b>
<b>FY 2026-27 Recommended Appropriation</b>						
FY 2025-26 Appropriation	\$555,148	\$426,893	\$128,255	\$0	\$0	6.9
Prior year actions	11,761	11,761	0	0	0	0.0
<b>Total FY 2026-27</b>	<b>\$566,909</b>	<b>\$438,654</b>	<b>\$128,255</b>	<b>\$0</b>	<b>\$0</b>	<b>6.9</b>
Changes from FY 2025-26	\$11,761	\$11,761	\$0	\$0	\$0	0.0
Percentage Change	2.1%	2.8%	0.0%	n/a	n/a	0.0%

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
FY 2026-27 Executive Request	\$566,909	\$438,654	\$128,255	\$0	\$0	6.9
Staff Rec. Above/-Below Request	\$0	\$0	\$0	\$0	\$0	0.0

## Cash Assistance Program

The Old Age Pension (OAP) Program, authorized by the State Constitution, provides cash assistance to low-income individuals ages 60 and over. It is funded through excise and state sales taxes which are deposited in the OAP cash fund in lieu of the General Fund (technically, all money is first deposited in the OAP cash fund and then all excess money is deposited in the General Fund). Costs for this program are driven by the size of the benefit and the number of qualified individuals. The General Assembly has limited control over OAP expenditures, as benefit levels are set by the State Board of Human Services. The funds are continuously appropriated by the State Constitution. The Long Bill appropriation reflects anticipated expenditures and is shown for informational purposes.

**Statutory Authority:** Sections 26-2-104, 111, 111.5, 111.8, 113-117, C.R.S.

**Request:** The Department requests \$78,905,051 cash funds. This is continuation-level funding.

**Recommendation:** Staff recommends approval of the request.

## Refunds

This line item provides an offset to cash assistance program expenditures through the refunds of overpayments or payments made to ineligible clients. These collections are used to offset OAP Cash Assistance expenditures. The Long Bill appropriation reflects anticipated expenditures and is shown for informational purposes.

**Statutory Authority:** Sections 26-2-104, 111, 111.5, 111.8, 113-117, C.R.S.

**Request:** The Department requests \$588,362 cash funds. This is continuation-level funding.

**Recommendation:** Staff recommends approval of the request.

## OAP Burial Reimbursements

This line item funds reimbursements of burial expenses for eligible OAP recipients, OAP Home Care Allowance recipients, or persons who are age 60 or older and are receiving Medicaid. The maximum burial payment is \$1,500. The Long Bill appropriation reflects anticipated expenditures and is shown for informational purposes.

**Statutory Authority:** Sections 26-2-129, C.R.S.

**Request:** The Department requests \$918,364 cash funds. This is continuation-level funding.

**Recommendation:** Staff recommends approval of the request.

## State Administration

This line item provides funds the administrative-related activities incurred by the state in implementing the OAP program. Expenditures are for personal services and operating expenses for the management of programs

funded with OAP cash funds. The Long Bill appropriation reflects anticipated expenditures and is shown for informational purposes.

**Statutory Authority:** Sections 26-2-104, 111, 111.5, 111.8, 113-117, C.R.S.

**Request:** The Department requests \$712,171 cash funds and 3.5 FTE. This is continuation-level funding.

**Recommendation:** Staff recommends approval of the request.

## County Administration

This line item funds the county costs of administering the OAP program. The Long Bill appropriation reflects anticipated expenditures and is shown for informational purposes.

**Statutory Authority:** Sections 26-2-104, 111, 111.5, 111.8, 113-117, C.R.S.

**Request:** The Department requests \$2,566,974 cash funds. This is continuation-level funding.

**Recommendation:** Staff recommends approval of the request.

## Administration – Home Care Allowance SEP Program

This line item funds the payment to Single Entry Point (SEP) contractors who assess individuals' eligibility, based on functional need, for the Home Care Allowance program. The money appropriated is based on a fixed annual payment to each contractor.

**Statutory Authority:** Sections 26-2-114, 26-2-119, 26-2-120 and 26-2-122.3, C.R.S.

**Request:** The Department requests \$0.4 million General Fund.

**Recommendation:** Staff recommends approval of the request.

### Office of Economic Security, Employment and Benefits Division, Adult Financial Programs, Administration - Home Care Allowance SEP Contract

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
<b>FY 2025-26 Appropriation</b>						
FY 2025-26 Appropriation	\$956,933	\$956,933	\$0	\$0	\$0	0.0
Total FY 2025-26	\$956,933	\$956,933	\$0	\$0	\$0	0.0
<b>FY 2026-27 Recommended Appropriation</b>						
FY 2025-26 Appropriation	\$956,933	\$956,933	\$0	\$0	\$0	0.0
R7 Reduce HCA case management	-531,629	-531,629	0	0	0	0.0
Total FY 2026-27	\$425,304	\$425,304	\$0	\$0	\$0	0.0
Changes from FY 2025-26	-\$531,629	-\$531,629	\$0	\$0	\$0	0.0
Percentage Change	-55.6%	-55.6%	n/a	n/a	n/a	n/a
FY 2026-27 Executive Request	\$425,304	\$425,304	\$0	\$0	\$0	0.0
Staff Rec. Above/-Below Request	\$0	\$0	\$0	\$0	\$0	0.0

## Aid to the Needy Disabled Program

The Aid to the Needy Disabled (AND) program provides cash assistance for low-income individuals with disabilities. For some beneficiaries, these funds supplement federal Supplemental Security Income (SSI) payments. Other beneficiaries either do not qualify for federal SSI or have pending applications for federal SSI. Funding for this program is comprised of General Fund, county matching funds, and federal reimbursements for payments to individuals who initially receive a state-only subsidy, but are ultimately deemed eligible for federal SSI.

**Statutory Authority:** Sections 26-2-104, 106, 108, 110, 111.8, 119, 120, C.R.S.

**Request:** The Department requests \$13,394,238 total funds, including \$7,654,065 General Fund and \$5,740,173 cash funds. This is continuation-level funding.

**Recommendation:** Staff recommends approval of the request.

## Other Burial Reimbursements

This line item provides funding in an amount up to \$1,000 to help defray the costs of burial expenses for Aid to the Needy Disabled/Aid to the Blind recipients. Of this amount, the state pays 80.0 percent and counties pay 20.0 percent.

**Statutory Authority:** Section 26-2-129, C.R.S.

**Request:** The Department requests \$508,000 total funds, including \$402,985 General Fund and \$105,015 cash funds. This is continuation-level funding.

**Recommendation:** Staff recommends approval of the request.

## Home Care Allowance

The Home Care Allowance (HCA) is a cash assistance program for individuals that need help in daily living to prevent nursing home placement. There are three categories of HCA, determined by the level of personal care required. Depending upon the individual's score on a needs-assessment instrument, he or she receives a cash payment of \$200, \$342, or \$475 per month.

Three pieces of legislation have impacted the HCA program in recent years.

- Senate Bill 06-219 (HCPF Reorganization) transferred responsibility for this program to the Department of Human Services from the Department of Health Care Policy and Financing.
- House Bill 10-1146 (State-funded Public Assistance Programs) modified the program to expand eligibility to those on the federal SSI program while restricting individuals from being on both a Medicaid home- and community-based services waiver program and HCA. These changes took effect on January 1, 2012.
- House Bill 17-1045 (Extend Home Care Allowance Grant Program) continued the HCA Grant Program, which was set to repeal on July 1, 2017. The bill extends the program indefinitely, except that the grant program will be repealed one year after the state has established a consumer-directed support service delivery option for providing homemaker, personal care, and medical support services for individuals who are receiving home- and community-based services through the waiver program under Medicaid.

**Statutory Authority:** Sections 26-2-114 and 26-2-122.3, C.R.S.

**Request:** The Department requests \$967,171 total funds, including \$850,370 General Fund and \$116,801 cash funds. This is continuation-level funding.

**Recommendation:** Staff recommends approval of the request.

## SSI Stabilization Fund Programs

House Bill 09-1215 (SSI Maintenance Stabilization Fund) created a stabilization fund to assist the Department in meeting the Supplemental Security Income (SSI) maintenance of effort (MOE) requirement. Pursuant to Section 26-2-210, C.R.S., excess interim assistance reimbursements and other money recovered due to overpayment of recipients, plus any appropriations to the fund, are continuously appropriated to the Department to be expended on programs that count toward the SSI MOE in a year when the Department determines the state is at risk of not meeting the MOE. At the end of the fiscal year, any amounts in excess of \$1.5 million in the fund revert to the General Fund. Although the SSI Stabilization Fund is continuously appropriated, and additional Long Bill spending authority is not required, anticipated spending is reflected for informational purposes.

**Statutory Authority:** Sections 26-2-210, C.R.S.

**Request:** The Department requests \$1.0 million cash funds. This is continuation-level funding.

**Recommendation:** Staff recommends approval of the request.

## Line Item Detail – (D) Food and Energy Assistance

### Low Income Energy Assistance Program

This line item funds the Low Income Energy Assistance Program (LEAP) that provides energy subsidies to low income households. Funding is used to help cover heating bills for low income individuals for the cold-weather months of the year and to avoid heating shut-offs. Additionally, a portion of funding is directed to assist low-income individuals facing a heating system emergency (e.g., a furnace failure) and to fund heating system repairs. Counties assist applicants and accept and forward applications to the Department.

Most of the funding for LEAP comes from the federal Low Income Home Energy Assistance Program (LIHEAP) block grant. LIHEAP was established in 1981 and is funded annually by Congress. These moneys are released directly to states, territories, tribes and the District of Columbia who use the funds to provide energy assistance to low-income households. LIHEAP offers financial assistance to qualifying low-income households to help them pay their home heating or cooling bills. Under federal law, a household must have income below either 150 percent of the federal poverty level or 60 percent of state median income level, whichever is higher. This block grant is considered a federal custodial funding source, and amounts are shown in the Long Bill for informational purposes only.

In addition to federal funding, the Program also receives cash funds from two sources. First, Energy Outreach Colorado provides funding (roughly \$1,000,000) from utility companies' unclaimed overpayments and security deposits. Second, the Department receives a Severance Tax transfer as part of the Natural Resources and Energy Grant Program set at \$3,250,000 each fiscal year, subject to availability. This money is deposited in the

Department of Human Services Low-income Energy Assistance Fund, and is continuously appropriated to the Department and shown in the Long Bill for informational purposes only.

**Statutory Authority:** Sections 26-2-122.5, C.R.S.

**Request:** The Department requests \$44.0 million federal funds and 5.2 FTE.

**Recommendation:** Staff recommends approval of the request.

**Office of Economic Security, Food and Energy Assistance, Low Income Energy Assistance Program**

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
FY 2025-26 Appropriation						
FY 2025-26 Appropriation	\$44,019,430	\$0	\$0	\$0	\$44,019,430	5.2
Total FY 2025-26	\$44,019,430	\$0	\$0	\$0	\$44,019,430	5.2
FY 2026-27 Recommended Appropriation						
FY 2025-26 Appropriation	\$44,019,430	\$0	\$0	\$0	\$44,019,430	5.2
Prior year actions	30,105	0	0	0	30,105	0.0
Total FY 2026-27	\$44,049,535	\$0	\$0	\$0	\$44,049,535	5.2
Changes from FY 2025-26	\$30,105	\$0	\$0	\$0	\$30,105	0.0
Percentage Change	0.1%	n/a	n/a	n/a	0.1%	0.0%
FY 2026-27 Executive Request	\$44,049,535	\$0	\$0	\$0	\$44,049,535	5.2
Staff Rec. Above/-Below Request	\$0	\$0	\$0	\$0	\$0	0.0

**Supplemental Nutrition Assistance Program Administration**

This line item funds the personal services and operating expenses for Department staff tasked with supervising the implementation of the Supplemental Nutrition Assistance Program (SNAP).

**Statutory Authority:** Sections 26-1-201 (d) and 26-2-301 (4)(a), C.R.S.

**Request:** The Department requests \$4.5 million total funds, including \$1.4 million General Fund, \$1.4 million cash funds, and \$1.6 million federal funds, and 29.1 FTE.

**Recommendation:** The Department requests \$4.5 million total funds, including \$1.4 million General Fund, \$1.4 million cash funds, and \$1.6 million federal funds, and 29.1 FTE.

**Office of Economic Security, Food and Energy Assistance, Supplemental Nutrition Assistance Program Administration**

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
FY 2025-26 Appropriation						
FY 2025-26 Appropriation	\$4,079,579	\$1,860,372	\$99,931	\$0	\$2,119,276	24.2
Total FY 2025-26	\$4,079,579	\$1,860,372	\$99,931	\$0	\$2,119,276	24.2

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
<b>FY 2026-27 Recommended Appropriation</b>						
FY 2025-26 Appropriation	\$4,079,579	\$1,860,372	\$99,931	\$0	\$2,119,276	24.2
BA1 SNAP errors	606,937	0	417,270	0	189,667	6.0
R3/R18/BA5 HSMA funding for SNAP admin	-187,500	-500,000	1,023,265	0	-710,765	0.0
Prior year actions	-1,801	51,561	-99,931	0	46,569	-1.1
<b>Total FY 2026-27</b>	<b>\$4,497,215</b>	<b>\$1,411,933</b>	<b>\$1,440,535</b>	<b>\$0</b>	<b>\$1,644,747</b>	<b>29.1</b>
<b>Changes from FY 2025-26</b>						
Changes from FY 2025-26	\$417,636	-\$448,439	\$1,340,604	\$0	-\$474,529	4.9
Percentage Change	10.2%	-24.1%	1,341.5%	n/a	-22.4%	20.2%
<b>FY 2026-27 Executive Request</b>						
FY 2026-27 Executive Request	\$4,497,641	\$1,411,933	\$1,440,828	\$0	\$1,644,880	29.1
Staff Rec. Above/-Below Request	-\$426	\$0	-\$293	\$0	-\$133	0.0

## Supplemental Nutrition Assistance Program State Staff Training

This line item funds training activities for Department staff related to the supervision of the implementation of the SNAP.

**Statutory Authority:** Section 26-1-201 (d), C.R.S.

**Request:** The Department requests \$25,000 total funds, including \$12,500 General Fund, \$4,688 cash funds, and \$7,812 federal funds.

**Recommendation:** Staff recommends approval of the request.

### Office of Economic Security, Food and Energy Assistance, Supplemental Nutrition Assistance Program State Staff Training

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
<b>FY 2025-26 Appropriation</b>						
FY 2025-26 Appropriation	\$25,000	\$12,500	\$0	\$0	\$12,500	0.0
<b>Total FY 2025-26</b>	<b>\$25,000</b>	<b>\$12,500</b>	<b>\$0</b>	<b>\$0</b>	<b>\$12,500</b>	<b>0.0</b>
<b>FY 2026-27 Recommended Appropriation</b>						
FY 2025-26 Appropriation	\$25,000	\$12,500	\$0	\$0	\$12,500	0.0
R3/R18/BA5 HSMA funding for SNAP admin	0	0	4,688	0	-4,688	0.0
<b>Total FY 2026-27</b>	<b>\$25,000</b>	<b>\$12,500</b>	<b>\$4,688</b>	<b>\$0</b>	<b>\$7,812</b>	<b>0.0</b>
<b>Changes from FY 2025-26</b>						
Changes from FY 2025-26	\$0	\$0	\$4,688	\$0	-\$4,688	0.0
Percentage Change	0.0%	0.0%	n/a	n/a	-37.5%	n/a
<b>FY 2026-27 Executive Request</b>						
FY 2026-27 Executive Request	\$25,000	\$12,500	\$4,688	\$0	\$7,812	0.0
Staff Rec. Above/-Below Request	\$0	\$0	\$0	\$0	\$0	0.0

## Food Distribution Program

The Colorado Food Distribution Program provides the logistical support for getting the U.S. Department of Agriculture’s food from ranchers and farmers to school children, needy families, and homeless citizens. Currently, the Program arranges for the provision of foods through the following initiatives:

- National School Lunch Program;
- Child and Adult Care Food Program;
- Summer Food Service Program;
- Commodity Supplemental Food Program;
- Emergency Food Assistance Program; and
- Food Assistance for Disaster Situations.

**Statutory Authority:** Section 26-1-121, C.R.S.

**Request:** The Department requests \$1.3 million total funds, including \$0.2 million General Fund, \$0.6 million cash funds, and \$0.6 million federal funds, and 10.9 FTE.

**Recommendation:** Staff recommends approval of the request.

### Office of Economic Security, Food and Energy Assistance, Food Distribution Program

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
<b>FY 2025-26 Appropriation</b>						
FY 2025-26 Appropriation	\$1,360,978	\$164,445	\$667,674	\$0	\$528,859	10.9
<b>Total FY 2025-26</b>	<b>\$1,360,978</b>	<b>\$164,445</b>	<b>\$667,674</b>	<b>\$0</b>	<b>\$528,859</b>	<b>10.9</b>
<b>FY 2026-27 Recommended Appropriation</b>						
FY 2025-26 Appropriation	\$1,360,978	\$164,445	\$667,674	\$0	\$528,859	10.9
Prior year actions	-40,521	1,672	-79,722	0	37,529	0.0
<b>Total FY 2026-27</b>	<b>\$1,320,457</b>	<b>\$166,117</b>	<b>\$587,952</b>	<b>\$0</b>	<b>\$566,388</b>	<b>10.9</b>
Changes from FY 2025-26	-\$40,521	\$1,672	-\$79,722	\$0	\$37,529	0.0
Percentage Change	-3.0%	1.0%	-11.9%	n/a	7.1%	0.0%
FY 2026-27 Executive Request	\$1,320,457	\$166,117	\$587,952	\$0	\$566,388	10.9
Staff Rec. Above/-Below Request	\$0	\$0	\$0	\$0	\$0	0.0

## Food Assistance Grant Programs [New name: Community Food Assistance Provider Grant Program]

This line item funds Community Food Assistance Provider Grant Program, which replaces the Food Pantry Assistance Grant Program and the Food Bank Assistance Grant Program. The program provides funding to food banks and food pantries to procure and distribute food, and for the operating expenditures of the organizations.

**Statutory Authority:** Section 26-2-145, C.R.S.

**Request:** The Department requests \$2.0 million General Fund.

**Recommendation:** Staff recommend \$1.5 million General Fund. Additionally, staff recommends renaming this line item to Community Food Assistance Provider Grant Program. This line item used to fund two separate food assistance grants, but those grants were merged into one program under H.B. 24-1407 (Community Food Assistance Provider Grant Program). Making this change ensures budget transparency.

**Office of Economic Security, Food and Energy Assistance, Community Food Assistance Provider Grant Program**

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
<b>FY 2025-26 Appropriation</b>						
FY 2025-26 Appropriation	\$12,000,000	\$12,000,000	\$0	\$0	\$0	0.0
Total FY 2025-26	\$12,000,000	\$12,000,000	\$0	\$0	\$0	0.0
<b>FY 2026-27 Recommended Appropriation</b>						
FY 2025-26 Appropriation	\$12,000,000	\$12,000,000	\$0	\$0	\$0	0.0
Prior year actions	-10,000,000	-10,000,000	0	0	0	0.0
Staff initiated food assistance grant reduction	-500,000	-500,000	0	0	0	0.0
Total FY 2026-27	\$1,500,000	\$1,500,000	\$0	\$0	\$0	0.0
Changes from FY 2025-26	-\$10,500,000	-\$10,500,000	\$0	\$0	\$0	0.0
Percentage Change	-87.5%	-87.5%	n/a	n/a	n/a	n/a
FY 2026-27 Executive Request	\$2,000,000	\$2,000,000	\$0	\$0	\$0	0.0
Staff Rec. Above/-Below Request	-\$500,000	-\$500,000	\$0	\$0	\$0	0.0

**Income Tax Offset**

This line item funds the submission of information regarding individuals who are obligated to the state for overpayments of assistance payments. This appropriation covers the operational costs associated with matching Food Assistance program lists of overpaid recipients with Department of Revenue data in order to intercept corresponding income tax refunds.

**Statutory Authority:** Section 26-1-121, C.R.S.

**Request:** The Department requests \$4,128 total funds, including \$2,064 General Fund, \$774 cash funds, and \$1,290 federal funds.

**Recommendation:** Staff recommends approval of the request.

**Office of Economic Security, Food and Energy Assistance, Income Tax Offset**

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
<b>FY 2025-26 Appropriation</b>						
FY 2025-26 Appropriation	\$4,128	\$2,064	\$0	\$0	\$2,064	0.0
Total FY 2025-26	\$4,128	\$2,064	\$0	\$0	\$2,064	0.0
<b>FY 2026-27 Recommended Appropriation</b>						

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
FY 2025-26 Appropriation	\$4,128	\$2,064	\$0	\$0	\$2,064	0.0
R3/R18/BA5 HSMA funding for SNAP admin	0	0	774	0	-774	0.0
<b>Total FY 2026-27</b>	<b>\$4,128</b>	<b>\$2,064</b>	<b>\$774</b>	<b>\$0</b>	<b>\$1,290</b>	<b>0.0</b>
Changes from FY 2025-26	\$0	\$0	\$774	\$0	-\$774	0.0
Percentage Change	0.0%	0.0%	n/a	n/a	-37.5%	n/a
FY 2026-27 Executive Request	\$4,128	\$2,064	\$774	\$0	\$1,290	0.0
Staff Rec. Above/-Below Request	\$0	\$0	\$0	\$0	\$0	0.0

## Electronic Benefits Transfer Service

This line item funds Colorado's electronic benefits transfer system (EBT) that delivers Food Assistance, Colorado Works Program, Old Age Pension, Aid to the Needy Disabled, Child Welfare, Child Care, and Low Income Energy Assistance Program benefits to a debit-like card. The EBT program replaced the paper-based system of checks and Food Assistance coupons. The system distributes public assistance benefits and cash payments for services electronically by using the Colorado QUEST Card or Automated Clearing House direct deposit options for eligible clients and providers. The Department contracts with a vendor in the financial services industry for the provision of this service.

**Statutory Authority:** Sections 26-1-122 (2) and 26-2-104, C.R.S.

**Request:** The Department requests \$3.4 million total funds, including \$0.8 million General Fund, \$1.8 million cash funds, \$35,701 reappropriated funds, and \$0.8 million federal funds, and 7.0 FTE.

**Recommendation:** Staff recommends approval of the request.

### Office of Economic Security, Food and Energy Assistance, Electronic Benefits Transfer Service

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
FY 2025-26 Appropriation						
FY 2025-26 Appropriation	\$3,262,445	\$724,924	\$1,032,226	\$35,701	\$1,469,594	7.0
<b>Total FY 2025-26</b>	<b>\$3,262,445</b>	<b>\$724,924</b>	<b>\$1,032,226</b>	<b>\$35,701</b>	<b>\$1,469,594</b>	<b>7.0</b>
FY 2026-27 Recommended Appropriation						
FY 2025-26 Appropriation	\$3,262,445	\$724,924	\$1,032,226	\$35,701	\$1,469,594	7.0
Prior year actions	121,821	48,232	7,782	0	65,807	0.0
R3/R18/BA5 HSMA funding for SNAP admin	0	0	735,346	0	-735,346	0.0
<b>Total FY 2026-27</b>	<b>\$3,384,266</b>	<b>\$773,156</b>	<b>\$1,775,354</b>	<b>\$35,701</b>	<b>\$800,055</b>	<b>7.0</b>
Changes from FY 2025-26	\$121,821	\$48,232	\$743,128	\$0	-\$669,539	0.0
Percentage Change	3.7%	6.7%	72.0%	0.0%	-45.6%	0.0%
FY 2026-27 Executive Request	\$3,384,266	\$773,156	\$1,775,354	\$35,701	\$800,055	7.0
Staff Rec. Above/-Below Request	\$0	\$0	\$0	\$0	\$0	0.0

## Systemic Alien Verification for Eligibility

This line item supports the state's interface with the federal alien verification database, which serves all programs for which citizenship or legal residence is a requirement. The federal Deficit Reduction Act of 2005 required that applicants for public assistance programs be verified as United States citizens or as legal immigrants. The Departments of Health Care Policy and Financing and Human Services verify the names and legal status of applicants for public assistance through use of the federal Systematic Alien Verification for Eligibility (SAVE) system. This line item supports the state's interface with this database.

**Statutory Authority:** Immigration Reform and Control Act of 1986

**Request:** The Department requests \$0.3 million total funds, including \$40,059 General Fund, \$13,791 cash funds, \$0.2 million reappropriated funds, and \$41,327 million federal funds, and 1.0 FTE.

**Recommendation:** Staff recommends approval of the request.

### Office of Economic Security, Food and Energy Assistance, Systematic Alien Verification for Eligibility

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
FY 2025-26 Appropriation						
FY 2025-26 Appropriation	\$187,945	\$29,665	\$2,541	\$116,804	\$38,935	1.0
Total FY 2025-26	\$187,945	\$29,665	\$2,541	\$116,804	\$38,935	1.0
FY 2026-27 Recommended Appropriation						
FY 2025-26 Appropriation	\$187,945	\$29,665	\$2,541	\$116,804	\$38,935	1.0
Prior year actions	64,963	10,394	0	40,927	13,642	0.0
R3/R18/BA5 HSMA funding for SNAP admin	0	0	11,250	0	-11,250	0.0
Total FY 2026-27	\$252,908	\$40,059	\$13,791	\$157,731	\$41,327	1.0
Changes from FY 2025-26	\$64,963	\$10,394	\$11,250	\$40,927	\$2,392	0.0
Percentage Change	34.6%	35.0%	442.7%	35.0%	6.1%	0.0%
FY 2026-27 Executive Request	\$252,908	\$40,059	\$13,791	\$157,731	\$41,327	1.0
Staff Rec. Above/-Below Request	\$0	\$0	\$0	\$0	\$0	0.0

## Colorado Diaper Distribution Program

This line item supports the Colorado Diaper Distribution Program, which allows the Department to contract with a third-party vendor to solicit, vet, award, and monitor food pantry assistance grants. Diapering essentials must be made available to all parents, guardians, or family members of a child who wears diapers and resides in Colorado.

**Statutory Authority:** Section 26-2-140, C.R.S.

**Request:** The Department requests \$1.5 million General Fund and 2.0 FTE.

**Recommendation:** Staff recommends \$1.0 million General Fund and 2.0 FTE.

**Office of Economic Security, Food and Energy Assistance, Colorado Diaper Distribution Program**

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
<b>FY 2025-26 Appropriation</b>						
FY 2025-26 Appropriation	\$1,509,197	\$1,509,197	\$0	\$0	\$0	2.0
<b>Total FY 2025-26</b>	<b>\$1,509,197</b>	<b>\$1,509,197</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>2.0</b>
<b>FY 2026-27 Recommended Appropriation</b>						
FY 2025-26 Appropriation	\$1,509,197	\$1,509,197	\$0	\$0	\$0	2.0
Prior year actions	1,133	1,133	0	0	0	0.0
Staff initiated diaper distribution reduction	-500,000	-500,000	0	0	0	0.0
<b>Total FY 2026-27</b>	<b>\$1,010,330</b>	<b>\$1,010,330</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>2.0</b>
Changes from FY 2025-26	-\$498,867	-\$498,867	\$0	\$0	\$0	0.0
Percentage Change	-33.1%	-33.1%	n/a	n/a	n/a	0.0%
FY 2026-27 Executive Request	\$1,510,330	\$1,510,330	\$0	\$0	\$0	2.0
Staff Rec. Above/-Below Request	-\$500,000	-\$500,000	\$0	\$0	\$0	0.0

**Summer Electronic Benefits Transfer for Children Program**

This line item funds the Summer Electronic Benefits Transfer for Children Program, which is a federal program that provides a monthly food stipend of \$40 to eligible low-income students in summer months through an electronic benefits card. The benefit is entirely federally funded. Costs for administering the program is split evenly between state and federal funds. This program was created by S.B. 23B-002 (Summer Electronic Benefits Transfer Program).

**Statutory Authority:** Section 26-2-309, C.R.S.

**Request:** The Department requests \$3.3 million total funds, including \$1.6 million General Fund and \$1.6 federal funds, and 4.0 FTE.

**Recommendation:** Staff recommends approval of the request.

**Office of Economic Security, Food and Energy Assistance, Summer Electronic Benefits Transfer for Children Program**

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
<b>FY 2025-26 Appropriation</b>						
FY 2025-26 Appropriation	\$3,604,888	\$1,801,887	\$0	\$0	\$1,803,001	4.0
<b>Total FY 2025-26</b>	<b>\$3,604,888</b>	<b>\$1,801,887</b>	<b>\$0</b>	<b>\$0</b>	<b>\$1,803,001</b>	<b>4.0</b>
<b>FY 2026-27 Recommended Appropriation</b>						
FY 2025-26 Appropriation	\$3,604,888	\$1,801,887	\$0	\$0	\$1,803,001	4.0
Prior year actions	8,978	2,403	0	0	6,575	0.0
R17 Reduce Summer EBT	-360,066	-180,033	0	0	-180,033	0.0

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
Total FY 2026-27	\$3,253,800	\$1,624,257	\$0	\$0	\$1,629,543	4.0
Changes from FY 2025-26	-\$351,088	-\$177,630	\$0	\$0	-\$173,458	0.0
Percentage Change	-9.7%	-9.9%	n/a	n/a	-9.6%	0.0%
FY 2026-27 Executive Request	\$3,253,800	\$1,624,257	\$0	\$0	\$1,629,543	4.0
Staff Rec. Above/-Below Request	\$0	\$0	\$0	\$0	\$0	0.0

## Line Item Detail – (E) Child Support Services

### Automated Child Support Enforcement System

This line item funds the computer system used by county staff to establish paternity, locate absent parents, manage child support enforcement caseloads, and track collection efforts. This line item also includes funding for contractor services associated with establishing and operating the State Directory of New Hires. This directory includes data reported by employers regarding each newly hired employee. The data is then compared to the database of parents with outstanding child support obligations.

**Statutory Authority:** Sections 26-13-101 through 26-13.5-115, C.R.S., and Social Security Act, Title IV-D, Section 454

**Request:** The Department requests \$10.4 million total funds, including \$3.0 million General Fund, \$0.9 million cash funds, and \$6.5 million federal funds, and 22.9 FTE.

**Recommendation:** Staff recommends approval of the request.

#### Office of Economic Security, Child Support Services, Automated Child Support Enforcement System

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
FY 2025-26 Appropriation						
FY 2025-26 Appropriation	\$10,338,150	\$3,008,705	\$877,141	\$0	\$6,452,304	22.9
Total FY 2025-26	\$10,338,150	\$3,008,705	\$877,141	\$0	\$6,452,304	22.9
FY 2026-27 Recommended Appropriation						
FY 2025-26 Appropriation	\$10,338,150	\$3,008,705	\$877,141	\$0	\$6,452,304	22.9
Prior year actions	92,019	14,062	0	0	77,957	0.0
Total FY 2026-27	\$10,430,169	\$3,022,767	\$877,141	\$0	\$6,530,261	22.9
Changes from FY 2025-26	\$92,019	\$14,062	\$0	\$0	\$77,957	0.0
Percentage Change	0.9%	0.5%	0.0%	n/a	1.2%	0.0%
FY 2026-27 Executive Request	\$10,430,169	\$3,022,767	\$877,141	\$0	\$6,530,261	22.9
Staff Rec. Above/-Below Request	\$0	\$0	\$0	\$0	\$0	0.0

## Child Support Services

This line item funds the performance evaluation of the state's Child Support Enforcement Program, as required by federal law, and the provision of technical assistance to county departments of social services. It also manages the In-hospital Paternity Establishment Program, which gives unmarried parents the opportunity to acknowledge paternity at the time of birth of a child. Federal law requires states to establish procedures for a simple civil process for voluntarily acknowledging paternity, including an in-hospital program.

The paternity program includes:

- Training to hospital medical records staff, vital records staff, hospital administrators, and pre-natal clinics;
- Outreach and technical assistance to hospital personnel and the general public;
- Interfacing with pregnancy prevention and father's advocacy groups; and
- Interfacing with middle school, high school, and alternative school staff.

Additionally, the 17-member Child Support Enforcement Commission reviews child support guidelines and general child support issues. The Commission makes recommendations to the Governor and the General Assembly every four years. House Bill 16-1165 (CO Child Support Commission Statutory Changes) most recently implemented the recommended changes. This legislation did not have a fiscal impact.

**Statutory Authority:** Sections 26-13-101 through 26-13.5-115, C.R.S., and Social Security Act, Title IV-D, Section 454

**Request:** The Department requests \$3.6 million total funds, including \$1.1 million General Fund, \$0.2 million cash funds, and \$2.4 million federal funds, and 31.5 FTE.

**Recommendation:** Staff recommends approval of the request.

### Office of Economic Security, Child Support Services, Child Support Services

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
<b>FY 2025-26 Appropriation</b>						
FY 2025-26 Appropriation	\$3,511,496	\$1,066,173	\$182,026	\$0	\$2,263,297	31.5
<b>Total FY 2025-26</b>	<b>\$3,511,496</b>	<b>\$1,066,173</b>	<b>\$182,026</b>	<b>\$0</b>	<b>\$2,263,297</b>	<b>31.5</b>
<b>FY 2026-27 Recommended Appropriation</b>						
FY 2025-26 Appropriation	\$3,511,496	\$1,066,173	\$182,026	\$0	\$2,263,297	31.5
Prior year actions	125,971	18,612	0	0	107,359	0.0
<b>Total FY 2026-27</b>	<b>\$3,637,467</b>	<b>\$1,084,785</b>	<b>\$182,026</b>	<b>\$0</b>	<b>\$2,370,656</b>	<b>31.5</b>
Changes from FY 2025-26	\$125,971	\$18,612	\$0	\$0	\$107,359	0.0
Percentage Change	3.6%	1.7%	0.0%	n/a	4.7%	0.0%
FY 2026-27 Executive Request	\$3,637,467	\$1,084,785	\$182,026	\$0	\$2,370,656	31.5
Staff Rec. Above/-Below Request	\$0	\$0	\$0	\$0	\$0	0.0

## Child Support Payments Pass-through Reimbursements

This line item funds the reimbursement of counties and the federal government for the share of child support collections that are passed through to Temporary Assistance for Needy Families (TANF) recipients pursuant to Section 26-2-108 (1)(b)(II). In 2015, the General Assembly passed S.B. 15-012 (Colorado Works Pass-through Child Support Payment) making Colorado the first state to implement a full child support pass-through program. This legislation changed state policy to allow the full amount of child support payments made on behalf of children whose family received monthly cash assistance through the Temporary Assistance for Needy Families (TANF) program to go directly to those children and families. Previously, the State, on behalf of the federal government, and counties retained a portion of the child support payments to recover the cost of providing public assistance. The policy was implemented beginning in April 2017.

**Statutory Authority:** Section 26-2-108 (1)(b)(II)(B), C.R.S.

**Request:** The Department requests \$4.8 million General Fund. This is continuation-level funding.

**Recommendation:** Staff recommends approval of the request.

## Line Item Detail – (F) County Administration

### County Administration

This line item provides funding for 64 county departments of human services primarily to administer the Supplemental Nutrition Assistance Program (SNAP).

**Statutory Authority:** Sections 26-1-122 through 122.5, C.R.S.

**Request:** The Department requests \$106.0 million total funds, including \$34.3 million General Fund, \$39.5 million cash funds, \$1.2 million reappropriated funds, and \$31.0 million federal funds, and 2.0 FTE.

**Recommendation:** The Department requests \$104.5 million total funds, including \$34.1 million General Fund, \$39.5 million cash funds, and \$30.9 million federal funds.

#### Office of Economic Security, County Administration, County Administration

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
FY 2025-26 Appropriation						
FY 2025-26 Appropriation	\$104,504,574	\$34,091,086	\$20,900,916	\$0	\$49,512,572	0.0
Total FY 2025-26	\$104,504,574	\$34,091,086	\$20,900,916	\$0	\$49,512,572	0.0
FY 2026-27 Recommended Appropriation						
FY 2025-26 Appropriation	\$104,504,574	\$34,091,086	\$20,900,916	\$0	\$49,512,572	0.0
R3/R18/BA5 HSMA funding for SNAP admin	0	0	18,567,214	0	-18,567,214	0.0
BA3 County admin districts	0	0	0	0	0	0.0
Total FY 2026-27	\$104,504,574	\$34,091,086	\$39,468,130	\$0	\$30,945,358	0.0
Changes from FY 2025-26	\$0	\$0	\$18,567,214	\$0	-\$18,567,214	0.0

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
Percentage Change	0.0%	0.0%	88.8%	n/a	-37.5%	n/a
FY 2026-27 Executive Request	\$105,959,477	\$34,292,591	\$39,479,769	\$1,163,922	\$31,023,195	2.0
Staff Rec. Above/-Below Request	-\$1,454,903	-\$201,505	-\$11,639	-\$1,163,922	-\$77,837	-2.0

## County Tax Base Relief

This line item provides funding that assists counties with the highest costs and lowest property tax values in meeting their obligations for the local match required by the State for certain public assistance programs. As statute indicates, this money shall be expended to supplement county expenditures for public assistance. These obligations include: county responsibility for maintenance of effort expenditures for the Temporary Assistance to Needy Families (TANF) Block Grant, the county 20 percent share for food assistance and Medicaid administration, the county share for child welfare services expenditures (20 percent for most services), and the county share for adult assistance programs (20 percent).

The current county tax base relief formula was established through H.B. 08-1250 (County Social Services Funds Relief), modifying the existing County Contingency Fund program established in 1973, and ensuring that the program targeted the neediest counties. Specifically, money is provided to counties that meet the provisions of a formula that takes into consideration the amount of property valued for assessment in a county and that county's 20.0 obligation for public assistance programs. Money is provided in a tiered manner whereby a county may qualify for a distribution of moneys from one or more tiers. In this structure, Tier I provides funding for counties with the greatest need for financial assistance based on the formula and Tiers II and III represent steps down in terms of need for financial assistance. Money appropriated to the County Tax Base Relief Fund shall first be used to provide advancements to counties from Tier I. Any remaining money shall be used to provide advancements to counties from Tier II, then Tier III if funds are available.

**Statutory Authority:** Sections 26-1-126, C.R.S.

**Request:** The Department requests \$3.9 million General Fund.

**Recommendation:** The Department requests \$2.8 million General Fund.

### Office of Economic Security, County Administration, County Tax Base Relief

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
FY 2025-26 Appropriation						
FY 2025-26 Appropriation	\$3,879,756	\$3,879,756	\$0	\$0	\$0	0.0
Total FY 2025-26	\$3,879,756	\$3,879,756	\$0	\$0	\$0	0.0
FY 2026-27 Recommended Appropriation						
FY 2025-26 Appropriation	\$3,879,756	\$3,879,756	\$0	\$0	\$0	0.0
Staff initiated county tax base relief reduction	-1,100,000	-1,100,000	0	0	0	0.0
Total FY 2026-27	\$2,779,756	\$2,779,756	\$0	\$0	\$0	0.0
Changes from FY 2025-26	-\$1,100,000	-\$1,100,000	\$0	\$0	\$0	0.0

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
Percentage Change	-28.4%	-28.4%	n/a	n/a	n/a	n/a
FY 2026-27 Executive Request	\$3,879,756	\$3,879,756	\$0	\$0	\$0	0.0
Staff Rec. Above/-Below Request	-\$1,100,000	-\$1,100,000	\$0	\$0	\$0	0.0

## County Share of Offsetting Revenue

Statute indicates that when government authorities recover any amounts of support for public assistant recipients, such amounts may be used to reimburse public assistance paid in accordance with federal law. Funding in this line item reflects the county share of revenues earned through child support collections, fraud refunds, state revenue intercepts, and other refunds. The largest component is related to child support enforcement.

**Statutory Authority:** Section 26-13-108, C.R.S.

**Request:** The Department requests \$2,986,000 General Fund. This is continuation-level funding.

**Recommendation:** Staff recommends approval of the request.

## County Incentive Payments

This line item represents the portion of the state's share of child support collections and other refunds and recoveries that are redirected to counties as incentives for their performance on child support enforcement activities. Statute provides that when government authorities recover any amounts of support for public assistant recipients, such amounts may be used to reimburse public assistance paid in accordance with federal law. The federal government receives 50.0 percent of recoveries, the state 30.0 percent, and the counties 20.0 percent.

Statute further provides that the state may redirect an unspecified portion of its share of such recoveries to counties as an additional child support enforcement incentive. In recent years, the General Assembly has indicated via a footnote on this line item what portion of the state's share is to be provided to counties. Senate Bill 12-113 (Direct Public Assistance Recoveries in Long Bill) requires the General Assembly to set the state's share of public assistance recoveries for child support and maintenance that is redirected to counties in a footnote.

**Statutory Authority:** Section 26-13-108, C.R.S.

**Request:** The Department requests \$4,113,000 General Fund. This is continuation-level funding.

**Recommendation:** Staff recommends approval of the request.

## Tier 1 Call Center Shared Service

The Department proposes creating a two-tiered statewide call center system to replace the county-by-county call response system currently in place.

**Statutory Authority:** n/a

**Request:** The Department requests \$2.1 million total funds, including \$1.0 million General Fund, \$89,471 cash funds, and \$1.0 million federal funds.

**Recommendation:** Staff’s recommendation is pending Committee action on the Department of Health Care Policy and Financing’s R7 (Eligibility administration) request. The Committee will formally consider this request on March 11, 2026.

**Office of Economic Security, County Administration, Tier 1 Call Center Shared Service**

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
<b>FY 2025-26 Appropriation</b>						
FY 2025-26 Appropriation	\$0	\$0	\$0	\$0	\$0	0.0
Total FY 2025-26	\$0	\$0	\$0	\$0	\$0	0.0
<b>Impacts driven by other agencies</b>						
Impacts driven by other agencies	\$2,085,608	\$976,472	\$89,471	\$0	\$1,019,665	0.0
Total FY 2026-27	\$2,085,608	\$976,472	\$89,471	\$0	\$1,019,665	0.0
<b>Changes from FY 2025-26</b>						
Changes from FY 2025-26	\$2,085,608	\$976,472	\$89,471	\$0	\$1,019,665	0.0
Percentage Change	n/a	n/a	n/a	n/a	n/a	n/a
<b>FY 2026-27 Executive Request</b>						
FY 2026-27 Executive Request	\$2,085,608	\$976,472	\$89,471	\$0	\$1,019,665	0.0
Staff Rec. Above/-Below Request	\$0	\$0	\$0	\$0	\$0	0.0

**Document Management Shared Service**

The Department propose centralizing document scanning, indexing, and character recognition work for all counties. The centralization would apply to all documents except those submitted through PEAK, the state’s online application system, and those physically dropped off at county offices.

**Statutory Authority:** n/a

**Request:** The Department requests \$0.4 million total funds, including \$0.2 million General Fund, \$15,866 cash funds, and \$0.2 million federal funds.

**Recommendation:** Staff’s recommendation is pending Committee action on the Department of Health Care Policy and Financing’s R7 (Eligibility administration) request. The Committee will formally consider this request on March 11, 2026.

**Office of Economic Security, County Administration, Document Management Shared Service**

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
<b>FY 2025-26 Appropriation</b>						
FY 2025-26 Appropriation	\$0	\$0	\$0	\$0	\$0	0.0
Total FY 2025-26	\$0	\$0	\$0	\$0	\$0	0.0
<b>Impacts driven by other agencies</b>						
Impacts driven by other agencies	\$369,839	\$173,157	\$15,866	\$0	\$180,816	0.0

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
Total FY 2026-27	\$369,839	\$173,157	\$15,866	\$0	\$180,816	0.0
Changes from FY 2025-26	\$369,839	\$173,157	\$15,866	\$0	\$180,816	0.0
Percentage Change	n/a	n/a	n/a	n/a	n/a	n/a
FY 2026-27 Executive Request	\$369,839	\$173,157	\$15,866	\$0	\$180,816	0.0
Staff Rec. Above/-Below Request	\$0	\$0	\$0	\$0	\$0	0.0

## Line Item Detail – (G) Indirect Cost Assessment

### Indirect Cost Assessment

This line item funds the Indirect cost assessment associated with the operation of the Department.

**Statutory Authority:** Section 24-75-1401, C.R.S.

**Request:** The Department requests \$25.7 million total funds, including \$130,141 cash funds, \$7.2 million reappropriated funds, and \$18.4 million federal funds.

**Recommendation:** Staff recommends \$27.1 million total funds, including \$1.3 million cash funds, \$7.2 million reappropriated funds, and \$18.5 million federal funds. Staff requests permission to adjust indirect cost assessment line item in accordance with any future Committee action that affect indirect cost assessments and recoveries.

#### Office of Economic Security, Indirect Cost Assessment, Indirect Cost Assessment

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
FY 2025-26 Appropriation						
FY 2025-26 Appropriation	\$31,316,983	\$0	\$150,655	\$8,365,826	\$22,800,502	0.0
Total FY 2025-26	\$31,316,983	\$0	\$150,655	\$8,365,826	\$22,800,502	0.0
FY 2026-27 Recommended Appropriation						
FY 2025-26 Appropriation	\$31,316,983	\$0	\$150,655	\$8,365,826	\$22,800,502	0.0
Impacts driven by other agencies	9,939	0	48	2,656	7,235	0.0
R3/R18/BA5 HSMA funding for SNAP admin	0	0	1,165,384	0	-1,165,384	0.0
Operating common policies	-3,756,074	0	-18,069	-1,003,378	-2,734,627	0.0
Prior year actions	-518,247	0	-2,493	-138,442	-377,312	0.0
Total FY 2026-27	\$27,052,601	\$0	\$1,295,525	\$7,226,662	\$18,530,414	0.0
Changes from FY 2025-26	-\$4,264,382	\$0	\$1,144,870	-\$1,139,164	-\$4,270,088	0.0
Percentage Change	-13.6%	n/a	759.9%	-13.6%	-18.7%	n/a
FY 2026-27 Executive Request	\$25,747,933	\$0	\$130,141	\$7,226,662	\$18,391,130	0.0
Staff Rec. Above/-Below Request	\$1,304,668	\$0	\$1,165,384	\$0	\$139,284	0.0

## (7) Office of Adults, Aging, and Disability Services

The Office of Adults, Aging, and Disability Services includes Regional Centers for People with Developmental Disabilities, the Work Therapy Program, the Brain Injury Trust Fund, and Veterans Community Living Centers. Regional Centers are state operated facilities for individuals with intellectual and developmental disabilities and as such are the provider of last resort. They provide residential services, medical care, and active treatment programs based on individual assessments and habilitation plans. The Work Therapy Program provides sheltered training and employment workshops for individuals receiving services at the Colorado Mental Health Institute at Fort Logan and the Regional Centers at Grand Junction and Wheat Ridge. The Colorado Brain Injury Program provides funding for direct services for individuals with a brain injury, research related to brain injuries, and education related to brain injuries. Veterans community living centers provide skilled nursing care to honorably discharged veterans, spouses of veterans, and parents of deceased veterans who were killed in action.

This office also provides funding for assistance and support for needy elderly and disabled adult populations in Colorado. This section also funds the State Ombudsman Program, Adult Protective Services (APS) programs, which intervene on behalf of at-risk adults to address abuse, neglect, or exploitation and Older Americans Act services, such as home-delivered meals and transportation to medical appointments that are offered to older Coloradans across the state through the 16 regional Area Agencies on Aging (AAA).

### Office of Adults, Aging, and Disability Services

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
<b>FY 2025-26 Appropriation</b>						
FY 2025-26 Appropriation	\$252,219,542	\$38,968,989	\$66,699,941	\$76,182,829	\$70,367,783	1,576.8
<b>Total FY 2025-26</b>	<b>\$252,219,542</b>	<b>\$38,968,989</b>	<b>\$66,699,941</b>	<b>\$76,182,829</b>	<b>\$70,367,783</b>	<b>1,576.8</b>
<b>FY 2026-27 Recommended Appropriation</b>						
FY 2025-26 Appropriation	\$252,219,542	\$38,968,989	\$66,699,941	\$76,182,829	\$70,367,783	1,576.8
R9 Reduce department admin	-390,967	-390,967	0	0	0	0.0
R10 Reduce Reg Center record system	-290,000	0	0	-290,000	0	0.0
<b>BA2 PITP services [1]</b>	<b>1,388,031</b>	<b>1,388,031</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>16.0</b>
Staff initiated SFSS contingency fund	2,000,000	0	1,000,000	1,000,000	0	0.0
Staff initiated RRF transfer to GF	0	0	0	0	0	0.0
Staff initiated OCCF refinance of GF	0	-250,000	250,000	0	0	0.0
<b>Operating common policies [1]</b>	<b>-1,505,401</b>	<b>0</b>	<b>253,640</b>	<b>-1,732,340</b>	<b>-26,701</b>	<b>0.0</b>
Impacts driven by other agencies	6,266	0	1,611	4,584	71	0.0
Prior year actions	2,223,077	76,357	-7,932	1,134,297	1,020,355	0.0
<b>Total FY 2026-27</b>	<b>\$255,650,548</b>	<b>\$39,792,410</b>	<b>\$68,197,260</b>	<b>\$76,299,370</b>	<b>\$71,361,508</b>	<b>1,592.8</b>
Changes from FY 2025-26	\$3,431,006	\$823,421	\$1,497,319	\$116,541	\$993,725	16.0
Percentage Change	1.4%	2.1%	2.2%	0.2%	1.4%	1.0%

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
FY 2026-27 Executive Request	\$253,650,548	\$40,042,410	\$66,947,260	\$75,299,370	\$71,361,508	1,606.6
Staff Rec. Above/-Below Request	\$2,000,000	-\$250,000	\$1,250,000	\$1,000,000	\$0	-13.8

[1] Shaded items are discussed in separate staff documents.

## → R9 Reduce department admin

### Request

The Department asks to reduce administration costs in the Office of Adults, Aging, and Disability Services (OAADS).

- Year 1 and ongoing: The total reduction is \$0.4 million General Fund.

Health/life/safety impact: low

### Recommendation

Staff recommends approval of the request.

### Analysis

For the three line items in the OAADS affected by this request, the proposed reductions will result in an aggregate 5.8 percent reduction in total funds. The reductions are achieved by eliminating a vacant accountant position that is not needed and by reducing travel expenses, training, and official functions. These line item did not revery General Fund in FY 2024-25. However, these administration line items are supported by other fund sources, including cash funds and federal funds. These reductions are ongoing and are not expected to directly impact the populations serviced by the Office.

#### R9 Total Funds Impact by Line Item

Line Item	FY 2025-26 Appropriation	R9	% Change	Total FY 2026-27 Request	% Change
OAADS admin	\$1,805,733	-\$190,326	-10.5%	\$1,645,293	-8.9%
Adult protective services admin	1,573,883	-168,641	-10.7%	1,435,141	-8.8%
Community services for the elderly admin	1,482,658	-32,000	-2.2%	1,500,279	1.2%
<b>Total</b>	<b>\$4,862,274</b>	<b>-\$390,967</b>	<b>-8.0%</b>	<b>\$4,580,713</b>	<b>-5.8%</b>

Of the three line items, on the administration line for community services for the elderly has a history of consistent General Fund reversions. The five-year average reversion for that line items is \$148,898; however, this line did not revert funds in FY 2024-25, the last year for which actual data is available. In fact, all three lines were fully expended in FY 2024-25. Despite this, the Department believes these reductions are within its capacity to absorb without affecting the populations served.

## → R10 Reduce Regional Center record system

### Request

The Department asks to reduce funding for the Regional Centers electronic health records system.

- Year 1 and ongoing: The total reduction is \$0.3 million reappropriated funds. The reappropriated funds are transferred from the Department of Health Care Policy and Financing and are an equal mixture of General Fund and federal Medicaid funds.

Health/life/safety impact: none

### Recommendation

Staff recommends approval of the request.

### Analysis

The request anticipates that the operational costs for the electronic health records system will be lower than the base appropriation. In FY 2017-18, funding was provided for the implementation of the electronic health records system. The vendor-hosted system is designed to meet federal regulatory and reimbursement standards. It is a web-based application that provides point-of-care documentation and records retention functionality. The appropriations also provide for leases for personal computers and electronic tablets so that physicians and clinicians may enter orders, update charts, and access medical information while conducting group activities and interacting with residents. Tablets are also by the pharmacies to track prescriptions and medication orders. The electronic health records system is beyond its development phase and is currently in operations and maintenance.

The Department does not anticipate the reduction will adversely impact service delivery, workload, or outcomes for the Regional Centers residents or operations.

## → Staff initiated SFSS contingency fund

### Recommendation

Staff recommends the creation of a new line item, *Appropriations to the SFSS Contingency Reserve Fund*, and the appropriations of funds to that line item to increase the balance of the State Funding for Senior Services Contingence Reserve Fund.

- Year 1: The total cost is \$2.0 million total funds. This includes \$1.0 million from the Older Coloradans Cash Fund and \$1.0 million reappropriated funds.

The \$1.0 million from the Older Coloradans Cash Fund would be appropriated to the State Funding for Senior Services Contingence Reserve Fund through the new *Appropriations to the SFSS Contingency Reserve Fund* line

item. Further, an appropriation of \$1.0 million reappropriated funds to the *Contingency Funding for Senior Services* line item provides the necessary spending authority for the cash fund appropriation. Only the reappropriated funds appropriation is ongoing.

Health/life/safety: low

## Analysis

The State Funding for Senior Services Contingence Reserve Fund (Fund) supports the State’s Area Agencies on Aging (AAA) and providers by ensuring they are able to continue to provide eligible services for seniors under the Older Coloradans Act and the federal Older Americans Act in the event of unforeseen circumstance.

Unforeseen circumstances are defined as:

- financial or operational emergencies caused by force majeure;
- a disruption in the delivery of eligible service due to an unexpected change in provider availability or operational capacity;
- an unintended delay or interruption of state or federal appropriations; and
- an emergency disaster declaration.

The Fund was created by H.B. 24-1211 (State Funding for Senior Services Contingence Fund), a JBC bill, and was initially provided \$2.0 million from the General Fund. The current projected FY 2026-27 starting balance of the Fund is \$1.0 million. As previously discussed, the Older Coloradans Cash Fund had a net cash flow of \$1.1 million in FY 2024-25. Staff’s recommendation would use \$1.0 million of that revenue to replenish the State Funding for Senior Services Contingence Reserve Fund to approximately \$2.0 million.

## → Staff initiated RRF transfer to GF [legislation]

## Recommendation

Staff recommends a one-time transfer of fund balance from the Records and Reports Fund to the General Fund in FY 2025-26.

- Current Year: This provides a \$750,000 General Fund revenue enhancement.

Health/life/safety: none.

## Analysis

This fund supports screening of applicants against the registry database that contains individuals who have a confirmed history of child abuse or older adult abuse. The Fund is projected to end FY 2025-26 over its statutory uncommitted reserve limit. A one-time transfer of \$750,000 is calculated to bring the Fund into compliance.

### Records and Reports Fund Cash Flow

Element	FY 2023-24	FY 2024-25	FY 2025-26	FY 2026-27
Beginning balance	\$17,098	\$153,342	\$578,150	\$958,434

Element	FY 2023-24	FY 2024-25	FY 2025-26	FY 2026-27
Revenue	1,488,396	1,760,705	1,779,747	1,809,104
Expenditures	-1,352,152	-1,335,897	-1,399,463	-1,466,207
Ending balance	\$153,342	\$578,150	\$958,434	\$1,301,331
<i>Excess uncommitted reserve balance</i>	<i>-\$69,763</i>	<i>\$357,727</i>	<i>\$727,522</i>	<i>\$1,059,407</i>

The Department has several programs within the Records and Reports Fund, including Adult Protective Services and the Division of Child Welfare. Each program has their own revenue sources within the Fund, and these revenues cannot be used interchangeably between the programs. The current uncommitted reserve balance is primarily the result of spending authority for child welfare licensing being lower than the revenue collected.

## → Staff initiated OCCF refinance of GF

### Recommendation

Staff recommends an ongoing refinance of General Fund with an equal amount of spending authority from the Older Coloradans Cash Fund in the *State Funding for Senior Services* line item.

- Year 1 and ongoing: This is a net neutral refinance of \$250,000 General Fund with an equal amount of cash funds.

Health/life/safety: none

### Analysis

The *State Funding for Senior Services* line item has reverted General Fund and cash funds in the last five years. The line item supports the state's 16 Area Agencies on Aging through grants for community-based services to individuals ages 60 and older, including meals, transportation, in-home assistance, and legal services. The line consists of General Fund, cash funds from the Older Coloradans Cash Fund, and reappropriated funds originating as Medicaid funding. The five-year average reversions are \$196,077 General Fund and \$1.9 million cash funds. This suggests that both fund sources are over-appropriated.

#### State Funding for Senior Services Reversions

Fiscal Year	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds
FY 2020-21	-\$519,133	\$0	-\$350,000	-\$169,133	\$0
FY 2021-22	-610,202	-330,387	-169,615	-110,200	0
FY 2022-23	-1,439,380	-330,000	-1,109,380	0	0
FY 2023-24	-3,139,501	-150,000	-2,989,501	0	0
FY 2024-25	-5,249,954	-170,000	-5,075,743	-4,211	0
Average	-\$2,191,634	-\$196,077	-\$1,938,848	-\$56,709	\$0

These reversions are occurring at the same time that the Older Coloradans Cash Fund has experienced several years of positive cash flow. In FY 2024-25, the Fund saw a \$1.1 million net cash increase. The Department is projecting positive cash flow for FY 2025-26 and FY 2026-27. Taking these projections into account, the four-year average cash flow is projected to be \$267,982. This trend in positive cash flow is driven by expenditures being

consistently lower than revenue, which is a fixed annual \$10.0 million General Fund transfer. Reducing the General Fund appropriation to the *State Funding for Senior Services* line item will encourage the Department to use its cash fund resources.

**Older Coloradans Cash Fund Cash Flow**

Element	FY 2023-24	FY 2024-25	FY 2025-26	FY 2026-27
Beginning balance	\$3,436,207	\$2,579,888	\$3,722,327	\$3,865,387
Revenue	10,245,290	10,198,453	10,221,872	10,210,162
Expenditures	-11,101,609	-9,056,014	-10,078,812	-9,567,413
Ending balance	\$2,579,888	\$3,722,327	\$3,865,387	\$4,508,137
Net cash flow	-\$856,319	\$1,142,439	\$143,060	\$642,750

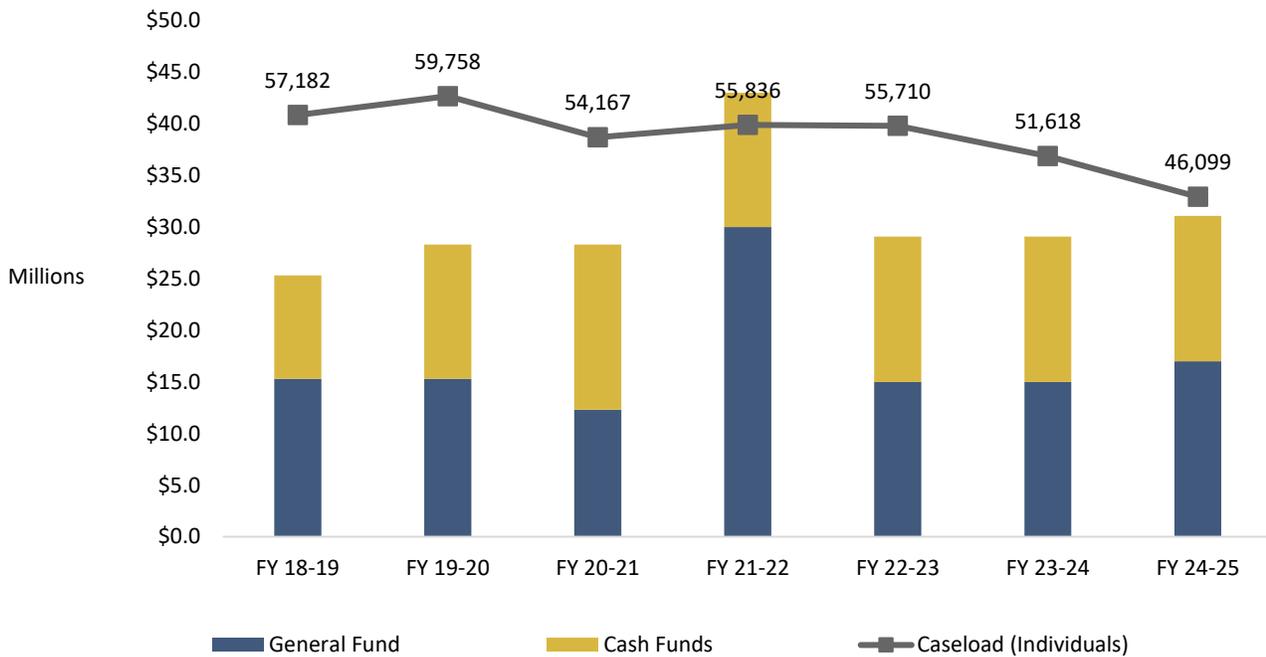
**Community Services for the Elderly**

State and federal funds are distributed to Area Agencies on Aging (AAAs) for the provision of a variety of community services for the elderly such as transportation, congregated meals, home delivered meals (Meals on Wheels), and in-home support services. These services are geared toward providing seniors with the opportunity to remain in their homes and communities as long as possible.

In terms of state funds, most of the Department’s appropriations for these types of services are allocated to the State Funding for Senior Services line item. This line item receives funding through two mechanisms. First, Section 39-26-123 (3), C.R.S., annually credits \$10.0 million from state excise and sales taxes to the Older Coloradans Cash Fund. This money would otherwise be deposited in the General Fund. This amount has grown from \$3.0 million as originally set forth in H.B. 00-1072 (Older Coloradans' Act) to its current level of \$10.0 million via S.B. 13-127 (Sales Tax Revenue To Older Coloradans Cash Fund). However, H.B. 20-1387 (Transfers From Unexpended County Reimbursements) temporarily reduced this transfer to \$8.0 million for FY 2020-21 for budget balancing purposes.

In recent years the General Assembly has appropriated General Fund to support senior services. General Fund appropriations for this purpose have grown from \$0.8 million for FY 2012-13 to a high of \$30.0 million for FY 2021-22. The FY 2021-22 General Fund appropriation was made through two bills: \$15.0 million in S.B. 21-205 (Long Bill) and \$15.0 million S.B. 21-290 (Security for Colorado Seniors), which created the Strategic Investments in Aging Grant program. The following chart shows appropriations for senior services and the state AAAs’ caseload for those years for which we have actual data.

State Funding for Senior Services appropriations and caseload have fluctuated, but remained relatively steady over the last seven fiscal years, with the exception of FY 2021-22 when funding spike due to one-time General Fund appropriations.



Outside of state funding for senior services, the Department also receives federal funds that it distributes to AAAs to support community-based and in-house services for older adults. The funding derives from the Older Americans Act, which Congress passed in 1965 to spur the development of community social services for older persons. Each state receives Older Americans Act funds according to a formula based on the state’s share of the U.S. population age 60 and older. Colorado’s share of Older Americans Act funds totals \$24.7 million in federal fiscal year 2024-25 and is projected to remain the same in federal fiscal year 2025-26.

## Line Item Detail – (A) Administration

### Administration

This line item supports the base salary, state PERA contributions, and contracts for program managers and administrative oversight. This line item funds the operating expenses of the Office. Common operating expenses include postage, equipment maintenance, and in-state travel.

**Statutory Authority:** Sections 26-1-201 (d), (e), (s), (u), (y), C.R.S.

**Request:** The Department requests \$1.6 million total funds, including \$0.6 million General Fund, \$0.4 million cash funds, \$0.5 million reappropriated funds, and \$0.1 million federal funds, and 8.9 FTE.

**Recommendation:** Staff recommends approval of the request.

**Office of Adults, Aging, and Disability Services, Administration, OAADS Administration**

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
<b>FY 2025-26 Appropriation</b>						
FY 2025-26 Appropriation	\$1,805,733	\$803,798	\$367,536	\$508,615	\$125,784	8.9
<b>Total FY 2025-26</b>	<b>\$1,805,733</b>	<b>\$803,798</b>	<b>\$367,536</b>	<b>\$508,615</b>	<b>\$125,784</b>	<b>8.9</b>
<b>FY 2026-27 Recommended Appropriation</b>						
FY 2025-26 Appropriation	\$1,805,733	\$803,798	\$367,536	\$508,615	\$125,784	8.9
Prior year actions	29,886	29,886	0	0	0	0.0
R9 Reduce department admin	-190,326	-190,326	0	0	0	0.0
<b>Total FY 2026-27</b>	<b>\$1,645,293</b>	<b>\$643,358</b>	<b>\$367,536</b>	<b>\$508,615</b>	<b>\$125,784</b>	<b>8.9</b>
Changes from FY 2025-26	-\$160,440	-\$160,440	\$0	\$0	\$0	0.0
Percentage Change	-8.9%	-20.0%	0.0%	0.0%	0.0%	0.0%
FY 2026-27 Executive Request	\$1,645,293	\$643,358	\$367,536	\$508,615	\$125,784	8.9
Staff Rec. Above/-Below Request	\$0	\$0	\$0	\$0	\$0	0.0

## Line Item Detail – (B) Programs and Commissions for Persons with Disabilities

### Developmental Disabilities Council

This line item funds the Developmental Disabilities Council, consisting of twenty-four appointed representatives, is responsible for providing advice and direction on public policy decisions regarding developmental disability services in Colorado.

**Statutory Authority:** Section 27-10.5-203, C.R.S.

**Request:** The Department requests \$1.1 million federal funds and 6.0 FTE.

**Recommendation:** Staff recommends approval of the request.

**Office of Adults, Aging, and Disability Services, Programs and Commissions for Persons with Disabilities,  
Developmental Disabilities Council**

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
<b>FY 2025-26 Appropriation</b>						
FY 2025-26 Appropriation	\$1,104,118	\$0	\$0	\$0	\$1,104,118	6.0
<b>Total FY 2025-26</b>	<b>\$1,104,118</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$1,104,118</b>	<b>6.0</b>
<b>FY 2026-27 Recommended Appropriation</b>						
FY 2025-26 Appropriation	\$1,104,118	\$0	\$0	\$0	\$1,104,118	6.0
Prior year actions	29,318	0	0	0	29,318	0.0
<b>Total FY 2026-27</b>	<b>\$1,133,436</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$1,133,436</b>	<b>6.0</b>

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
Changes from FY 2025-26	\$29,318	\$0	\$0	\$0	\$29,318	0.0
Percentage Change	2.7%	n/a	n/a	n/a	2.7%	0.0%
FY 2026-27 Executive Request	\$1,133,436	\$0	\$0	\$0	\$1,133,436	6.0
Staff Rec. Above/-Below Request	\$0	\$0	\$0	\$0	\$0	0.0

## Appropriation to the Colorado Brain Injury Trust Fund

The Colorado Brain Injury Trust Fund receives revenue from a surcharge for DUI and related convictions and a surcharge for helmet convictions. Beginning in FY 2019-20, pursuant to H.B. 19-1147 (Revise Traumatic Brain Injury Trust Fund), the General Assembly was permitted to appropriate General Fund directly to the Trust Fund. General Fund appropriations made to this line item are subsequently reappropriated to the Colorado Brain Injury Trust Fund line item.

**Statutory Authority:** Section 26-1-301 through 310, C.R.S.

**Request:** The Department requests \$450,000 General Fund. This is continuation-level funding.

**Recommendation:** Staff recommends approval of the request.

## Colorado Brain Injury Trust Fund

The Colorado Brain Injury Trust Fund receives revenue from a surcharge for DUI and related convictions and a surcharge for helmet convictions. Beginning in FY 2019-20, pursuant to H.B. 19-1147 (Revise Traumatic Brain Injury Trust Fund), the General Assembly was permitted to appropriate General Fund directly to the Trust Fund. The Colorado Brain Injury Board may also accept gifts, grants, and donations. At least 55.0 percent of the money must be spent for direct services for people at least 25.0 percent for research, and at least 5.0 percent for education. The Board has discretion over the remaining 10.0 percent.

**Statutory Authority:** Section 26-1-301 through 310, C.R.S.

**Request:** The Department requests \$3.6 million total funds, including \$3.2 million cash funds and \$0.5 million reappropriated funds, and 1.5 FTE.

**Recommendation:** Staff recommends approval of the request.

### Office of Adults, Aging, and Disability Services, Programs and Commissions for Persons with Disabilities, Colorado Brain Injury Trust Fund

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
FY 2025-26 Appropriation						
FY 2025-26 Appropriation	\$3,592,142	\$0	\$3,142,117	\$450,025	\$0	1.5
Total FY 2025-26	\$3,592,142	\$0	\$3,142,117	\$450,025	\$0	1.5
FY 2026-27 Recommended Appropriation						
FY 2025-26 Appropriation	\$3,592,142	\$0	\$3,142,117	\$450,025	\$0	1.5

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
Prior year actions	16,653	0	16,653	0	0	0.0
Total FY 2026-27	\$3,608,795	\$0	\$3,158,770	\$450,025	\$0	1.5
Changes from FY 2025-26	\$16,653	\$0	\$16,653	\$0	\$0	0.0
Percentage Change	0.5%	n/a	0.5%	0.0%	n/a	0.0%
FY 2026-27 Executive Request	\$3,608,795	\$0	\$3,158,770	\$450,025	\$0	1.5
Staff Rec. Above/-Below Request	\$0	\$0	\$0	\$0	\$0	0.0

## Line Item Detail – (C) Regional Centers for People with Developmental Disabilities

Regional Centers are state operated facilities for individuals with intellectual and developmental disabilities and as such are the provider of last resort. They provide residential services, medical care, and active treatment programs based on individual assessments and habilitation plans. Services are provided in one of two settings: large congregate residential settings on a regional center campus, or group homes that serve four to eight individuals in a community setting. The campuses are licensed as Intermediate Care Facilities for Individuals with Intellectual Disabilities (ICF/IID). With the exception of the group homes in Wheat Ridge that are licensed as ICF/IID, group homes are licensed as comprehensive developmental disability waiver homes (waiver). This is the same license provided to community provider group homes.

Medicaid pays a daily rate based on the actual cost of services for individuals in ICF/IID beds. In community-based group homes, services are provided to individuals through the Adult Comprehensive waiver and the State is reimbursed for costs based on the individual's level of need and corresponding fee-for-service level, as adjusted for actual costs of operating the group home. The array of services offered for individuals in ICF/IID beds is more extensive than services offered directly through the Medicaid waiver. Individuals served through State-run waiver beds receive additional services through the State Medicaid Plan.

Only a portion of costs associated with the delivery of services through a regional center is appropriated in the line items for Regional Centers. Costs associated with the physical building and campus maintenance and housekeeping, among other components of the regional centers are distributed through the centrally appropriated line items in the Executive Director's Office, and the Administration and Finance budgetary division. Funding for the regional centers is primarily from Medicaid reappropriated funds and a small amount is from client cash funds.

**Work Therapy Program:** This program provides sheltered training and employment workshops for individuals receiving services at the Colorado Mental Health Institute at Fort Logan and the Regional Centers at Grand Junction and Wheat Ridge. The Work Therapy Cash Fund receives revenue from contracts with area businesses and organizations for custodial services, printing, packaging, mailing, and other types of manual processing that can be performed by program clients. Enrolled clients are paid from funds received in proportion to the work performed. Funding for the Work Therapy Program is from the Work Therapy Cash Fund.

## (1) Administration

### Regional Centers Electronic Health Record System

The Department uses a manual, paper process for assessments and charting of client health records at its Regional Centers for individuals with development disabilities. This line item funds the annual leasing fees for personal computers and tablets, network maintenance, annual vendor maintenance, and full-time employees in the Governor’s Office of Information Technology to support the system (network engineer, EHR manager, and deskside support).

**Statutory Authority:** Sections 27-65-118, 19-2-416, and 26-12-101, C.R.S.

**Request:** The Department requests \$0.4 million reappropriated funds.

**Recommendation:** Staff recommends approval of the request.

#### Office of Adults, Aging, and Disability Services, Regional Centers for People with Developmental Disabilities, Administration, Regional Centers Electronic Health Record System

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
FY 2025-26 Appropriation						
FY 2025-26 Appropriation	\$698,688	\$0	\$0	\$698,688	\$0	0.0
Total FY 2025-26	\$698,688	\$0	\$0	\$698,688	\$0	0.0
FY 2026-27 Recommended Appropriation						
FY 2025-26 Appropriation	\$698,688	\$0	\$0	\$698,688	\$0	0.0
R10 Reduce Reg Center record system	-290,000	0	0	-290,000	0	0.0
Total FY 2026-27	\$408,688	\$0	\$0	\$408,688	\$0	0.0
Changes from FY 2025-26	-\$290,000	\$0	\$0	-\$290,000	\$0	0.0
Percentage Change	-41.5%	n/a	n/a	-41.5%	n/a	n/a
FY 2026-27 Executive Request	\$408,688	\$0	\$0	\$408,688	\$0	0.0
Staff Rec. Above/-Below Request	\$0	\$0	\$0	\$0	\$0	0.0

## (2) Wheat Ridge Regional Center

### Wheat Ridge Regional Center Intermediate Care Facility

This line item funds the costs of the Intermediate Care Facility for Individuals with Intellectual Disabilities (ICF/IID) at the Wheat Ridge Regional Center excluding the component of the ICF/IID provider fee attributable to the Wheat Ridge Regional Center. The cash funds are from two sources of client cash revenues: 1) room and board paid by clients, and 2) patient pay from ICF/IID clients who receive benefits and/or earn wages. Room and board rates reflect the Supplemental Security Income allocation less the monthly allowance for personal spending.

**Statutory Authority:** Sections 25.5-6-101 through 1206, 25.5-10-224, and 27-10.5-301 through 307, C.R.S.

**Request:** The Department requests \$29.0 million total funds, including \$0.7 million General Fund, \$0.9 million cash funds, and \$27.3 million reappropriated funds, and 376.0 FTE.

**Recommendation:** Staff recommends approval of the request.

**Office of Adults, Aging, and Disability Services, Regional Centers for People with Developmental Disabilities,  
Wheat Ridge Regional Center, Wheat Ridge Regional Center Intermediate Care Facility**

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
<b>FY 2025-26 Appropriation</b>						
FY 2025-26 Appropriation	\$27,612,893	\$0	\$877,774	\$26,735,119	\$0	369.0
<b>Total FY 2025-26</b>	<b>\$27,612,893</b>	<b>\$0</b>	<b>\$877,774</b>	<b>\$26,735,119</b>	<b>\$0</b>	<b>369.0</b>
<b>FY 2026-27 Recommended Appropriation</b>						
FY 2025-26 Appropriation	\$27,612,893	\$0	\$877,774	\$26,735,119	\$0	369.0
BA2 PITP services [1]	744,925	744,925	0	0	0	7.0
Prior year actions	610,194	0	0	610,194	0	0.0
<b>Total FY 2026-27</b>	<b>\$28,968,012</b>	<b>\$744,925</b>	<b>\$877,774</b>	<b>\$27,345,313</b>	<b>\$0</b>	<b>376.0</b>
Changes from FY 2025-26	\$1,355,119	\$744,925	\$0	\$610,194	\$0	7.0
Percentage Change	4.9%	n/a	0.0%	2.3%	n/a	1.9%
FY 2026-27 Executive Request	\$28,968,012	\$744,925	\$877,774	\$27,345,313	\$0	376.0
Staff Rec. Above/-Below Request	\$0	\$0	\$0	\$0	\$0	0.0

[1] Shaded items are discussed in separate staff documents.

### Wheat Ridge Regional Center Provider Fee

This line item was created in the FY 2015-16 Long Bill and funds the Wheat Ridge Regional Center portion of the Intermediate Care Facility for Individuals with Intellectual Disabilities (ICF/IID) provider fee.

**Statutory Authority:** Section 25.5-6-204, C.R.S.

**Request:** The Department requests \$1,435,612 reappropriated funds. This is continuation-level funding.

**Recommendation:** Staff recommends approval of the request.

### Wheat Ridge Regional Center Depreciation

This line item was created in the FY 2015-16 and funds the allowable depreciation costs of the Wheat Ridge Regional Center. Funds appropriated to the depreciation line item are transferred to the Regional Center Depreciation Account in the Capital Construction Fund to be used for capital construction, capital renewal, or controlled maintenance of the regional centers.

**Statutory Authority:** Section 24-75-302 (3.8)(a), C.R.S.

**Request:** The Department requests \$180,718 reappropriated funds. This is continuation-level funding.

**Recommendation:** Staff recommends approval of the request.

### (3) Grand Junction Regional Center

#### Grand Junction Regional Center Intermediate Care Facility

This line item was created in FY 2015-16 and funds the costs associated with the portion of the Grand Junction Regional Center that is licensed as an Intermediate Care Facility for Individuals with Intellectual Disabilities (ICF/IID). It excludes the component of the ICF/IID provider fee attributable to the Grand Junction Regional Center. The cash funds are from two sources of client cash revenues: 1) room and board paid by clients, and 2) patient pay from ICF/IID clients who receive benefits and/or earn wages. Room and board rates reflect the Supplemental Security Income allocation less the monthly allowance for personal spending.

**Statutory Authority:** Sections 25.5-6-101 through 1206, 25.5-10-224, and 27-10.5-301 through 307, C.R.S.

**Request:** The Department requests \$8.0 million total funds, including \$1.1 million cash funds and \$6.8 million reappropriated funds, and 98.8 FTE.

**Recommendation:** Staff recommends approval of the request.

#### Office of Adults, Aging, and Disability Services, Regional Centers for People with Developmental Disabilities, Grand Junction Regional Center, Grand Junction Regional Center Intermediate Care Facility

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
<b>FY 2025-26 Appropriation</b>						
FY 2025-26 Appropriation	\$7,752,295	\$0	\$1,141,283	\$6,611,012	\$0	98.8
<b>Total FY 2025-26</b>	<b>\$7,752,295</b>	<b>\$0</b>	<b>\$1,141,283</b>	<b>\$6,611,012</b>	<b>\$0</b>	<b>98.8</b>
<b>FY 2026-27 Recommended Appropriation</b>						
FY 2025-26 Appropriation	\$7,752,295	\$0	\$1,141,283	\$6,611,012	\$0	98.8
Prior year actions	198,736	0	0	198,736	0	0.0
<b>Total FY 2026-27</b>	<b>\$7,951,031</b>	<b>\$0</b>	<b>\$1,141,283</b>	<b>\$6,809,748</b>	<b>\$0</b>	<b>98.8</b>
Changes from FY 2025-26	\$198,736	\$0	\$0	\$198,736	\$0	0.0
Percentage Change	2.6%	n/a	0.0%	3.0%	n/a	0.0%
FY 2026-27 Executive Request	\$7,951,031	\$0	\$1,141,283	\$6,809,748	\$0	98.8
Staff Rec. Above/-Below Request	\$0	\$0	\$0	\$0	\$0	0.0

#### Grand Junction Regional Center Provider Fee

This line item was created in the FY 2015-16 Long Bill and funds the Grand Junction Regional Center portion of the Intermediate Care Facility for Individuals with Intellectual Disabilities (ICF/IID) provider fee.

**Statutory Authority:** Section 25.5-6-204, C.R.S.

**Request:** The Department requests \$453,291 reappropriated funds. This is continuation-level funding.

**Recommendation:** Staff recommends approval of the request.

## Grand Junction Regional Center Waiver Services

This line item was created in the FY 2015-16 and funds the home- and community-based licensed beds at the Grand Junction Regional Center. The cash funds are from room and board paid by clients. Room and board rates reflect the Supplemental Security Income allocation less the monthly allowance for personal spending.

**Statutory Authority:** Sections 25.5-6-101 through 1206, 25.5-10-224, 27-10.5-118, and 27-10.5-301 through 307, C.R.S.

**Request:** The Department requests \$12.5 million total funds, including \$0.4 million General Fund, \$0.5 cash funds, and \$11.6 million reappropriated funds, and 174.2 FTE.

**Recommendation:** Staff recommends approval of the request.

### Office of Adults, Aging, and Disability Services, Regional Centers for People with Developmental Disabilities, Grand Junction Regional Center, Grand Junction Regional Center Waiver Funding

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
<b>FY 2025-26 Appropriation</b>						
FY 2025-26 Appropriation	\$12,236,565	\$350,322	\$537,083	\$11,349,160	\$0	174.2
<b>Total FY 2025-26</b>	<b>\$12,236,565</b>	<b>\$350,322</b>	<b>\$537,083</b>	<b>\$11,349,160</b>	<b>\$0</b>	<b>174.2</b>
<b>FY 2026-27 Recommended Appropriation</b>						
FY 2025-26 Appropriation	\$12,236,565	\$350,322	\$537,083	\$11,349,160	\$0	174.2
Prior year actions	233,973	0	0	233,973	0	0.0
<b>Total FY 2026-27</b>	<b>\$12,470,538</b>	<b>\$350,322</b>	<b>\$537,083</b>	<b>\$11,583,133</b>	<b>\$0</b>	<b>174.2</b>
Changes from FY 2025-26	\$233,973	\$0	\$0	\$233,973	\$0	0.0
Percentage Change	1.9%	0.0%	0.0%	2.1%	n/a	0.0%
FY 2026-27 Executive Request	\$12,470,538	\$350,322	\$537,083	\$11,583,133	\$0	174.2
Staff Rec. Above/-Below Request	\$0	\$0	\$0	\$0	\$0	0.0

## Grand Junction Regional Center Depreciation

This line item was created in the FY 2015-16 and funds the allowable depreciation costs of the Grand Junction Regional Center. Funds appropriated to the depreciation line item are transferred to the Regional Center Depreciation Account in the Capital Construction Fund to be used for capital construction, capital renewal, or controlled maintenance of the regional centers.

**Statutory Authority:** Section 24-75-302 (3.8)(a), C.R.S.

**Request:** The Department requests \$323,681 reappropriated funds. This is continuation-level funding.

**Recommendation:** Staff recommends approval of the request.

## (4) Pueblo Regional Center

### Pueblo Regional Center Waiver Services

This line item was created in the FY 2015-16 and funds the home- and community-based licensed beds at the Pueblo Regional Center. The cash funds are from room and board paid by clients. Room and board rates reflect the Supplemental Security Income allocation less the monthly allowance for personal spending.

**Statutory Authority:** Sections 25.5-6-101 through 1206, 25.5-10-224, and 27-10.5-301 through 307, C.R.S.

**Request:** The Department requests \$13.0 million total funds, including \$0.3 million General Fund, \$0.6 million cash funds and \$12.1 million reappropriated funds, and 181.8 FTE.

**Recommendation:** Staff recommends approval of the request.

#### Office of Adults, Aging, and Disability Services, Regional Centers for People with Developmental Disabilities, Pueblo Regional Center, Pueblo Regional Center Waiver Funding

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
FY 2025-26 Appropriation						
FY 2025-26 Appropriation	\$12,627,837	\$250,195	\$573,598	\$11,804,044	\$0	181.8
Total FY 2025-26	\$12,627,837	\$250,195	\$573,598	\$11,804,044	\$0	181.8
FY 2026-27 Recommended Appropriation						
FY 2025-26 Appropriation	\$12,627,837	\$250,195	\$573,598	\$11,804,044	\$0	181.8
Prior year actions	330,416	0	0	330,416	0	0.0
Total FY 2026-27	\$12,958,253	\$250,195	\$573,598	\$12,134,460	\$0	181.8
Changes from FY 2025-26	\$330,416	\$0	\$0	\$330,416	\$0	0.0
Percentage Change	2.6%	0.0%	0.0%	2.8%	n/a	0.0%
FY 2026-27 Executive Request						
FY 2026-27 Executive Request	\$12,958,253	\$250,195	\$573,598	\$12,134,460	\$0	181.8
Staff Rec. Above/-Below Request	\$0	\$0	\$0	\$0	\$0	0.0

### Pueblo Regional Center Depreciation

This line item was created in the FY 2015-16 and funds the allowable depreciation costs of the Pueblo Regional Center. Funds appropriated to the depreciation line item are transferred to the Regional Center Depreciation Account in the Capital Construction Fund to be used for capital construction, capital renewal, or controlled maintenance of the regional centers.

**Statutory Authority:** Section 24-75-302 (3.8)(a), C.R.S.

**Request:** The Department requests \$187,326 reappropriated funds. This is continuation-level funding.

**Recommendation:** Staff recommends approval of the request.

## Cottage at Pueblo

The creation of this line item is pending Committee decision.

**Statutory Authority:** n/a

**Request:** The Department requests \$0.6 million General Fund and 9.0 FTE.

**Recommendation:** Staff's recommendation is pending Committee decision on the Department's BA2 request, which will be discussed at a later date. Staff requests permission to adjust appropriations based on Committee action.

### Office of Adults, Aging, and Disability Services, Regional Centers for People with Developmental Disabilities, Cottage at Pueblo

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
FY 2025-26 Appropriation						
FY 2025-26 Appropriation	\$0	\$0	\$0	\$0	\$0	0.0
Total FY 2025-26	\$0	\$0	\$0	\$0	\$0	0.0
BA2 PITP services	\$643,106	\$643,106	\$0	\$0	\$0	9.0
Total FY 2026-27	\$643,106	\$643,106	\$0	\$0	\$0	9.0
Changes from FY 2025-26	\$643,106	\$643,106	\$0	\$0	\$0	9.0
Percentage Change	n/a	n/a	n/a	n/a	n/a	n/a
FY 2026-27 Executive Request	\$643,106	\$643,106	\$0	\$0	\$0	9.0
Staff Rec. Above/-Below Request	\$0	\$0	\$0	\$0	\$0	0.0

## (5) Work Therapy Program

### Program Costs

This line item funds the Work Therapy Program, which provides sheltered training and employment workshops for individuals receiving services at the Colorado Mental Health Institute at Fort Logan and the Regional Centers at Grand Junction and Wheat Ridge. The Work Therapy Cash Fund receives revenue from contracts with area businesses and organizations for custodial services, printing, packaging, mailing, and other types of manual processing that can be performed by program clients. Enrolled clients are paid from funds received in proportion to the work performed.

**Statutory Authority:** Section 26-8-107, C.R.S.

**Request:** The Department requests \$0.6 million cash funds and 1.5 FTE.

**Recommendation:** Staff recommends approval of the request.

**Office of Adults, Aging, and Disability Services, Regional Centers for People with Developmental Disabilities,  
Work Therapy Program, Program Costs**

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
<b>FY 2025-26 Appropriation</b>						
FY 2025-26 Appropriation	\$613,091	\$0	\$613,091	\$0	\$0	1.5
<b>Total FY 2025-26</b>	<b>\$613,091</b>	<b>\$0</b>	<b>\$613,091</b>	<b>\$0</b>	<b>\$0</b>	<b>1.5</b>
<b>FY 2026-27 Recommended Appropriation</b>						
FY 2025-26 Appropriation	\$613,091	\$0	\$613,091	\$0	\$0	1.5
Prior year actions	7,311	0	7,311	0	0	0.0
<b>Total FY 2026-27</b>	<b>\$620,402</b>	<b>\$0</b>	<b>\$620,402</b>	<b>\$0</b>	<b>\$0</b>	<b>1.5</b>
Changes from FY 2025-26	\$7,311	\$0	\$7,311	\$0	\$0	0.0
Percentage Change	1.2%	n/a	1.2%	n/a	n/a	0.0%
FY 2026-27 Executive Request	\$620,402	\$0	\$620,402	\$0	\$0	1.5
Staff Rec. Above/-Below Request	\$0	\$0	\$0	\$0	\$0	0.0

## Line Item Detail – (D) Veterans Community Living Centers

There are four state owned veterans community living centers and one county run center that provide skilled nursing care to honorably discharged veterans, spouses of veterans, and parents of deceased veterans who were killed in action. The five centers are located throughout the state in Aurora (Fitzsimons), Florence (McCandless), Monte Vista (Homelake), Rifle, and Walsenburg. Each facility is Medicare and Medicaid certified and licensed by the Department of Public Health and Environment. Additionally, the centers are certified by the U.S. Department of Veterans Affairs and receive federal funds in support of the care of veterans. The Veterans Community Living Centers are designated as enterprises as long as the centers comply with the requirements of Section 26-12-110, C.R.S. The Centers offer the following services:

- Long-term care including skilled nursing care; speech, physical, and occupational therapy; social activities; and assistance with bathing, dressing and other daily activities;
- Short-term rehabilitations services for individuals seeking to return home following a qualifying hospital stay;
- Memory care services provided at the Fitzsimons, Florence, Rifle, and Walsenburg Centers to individuals with dementia;
- Short-term respite care through short-term stays at the Florence, Homelake, Rifle, and Walsenburg Centers; and
- End-of-life/hospice services.

The Veterans Community Living Centers are funding by the Central Fund for Veterans Community Living Centers, and pursuant to Section 26-12-108 (1)(b)(I), C.R.S., this cash fund is continuously appropriated. Federal funds and cash funds from the Central Fund are identified in these Long Bill line items and are for informational purposes only.

## Administration

This line item funds the Division’s administrative costs of the state veteran's community living centers.

**Statutory Authority:** Sections 26-12-103 through 119, 26-12-201, and 26-12-402, C.R.S.

**Request:** The Department requests \$1,723,048 cash funds and 5.0 FTE. This is continuation-level funding.

**Recommendation:** Staff recommends approval of the request.

## Fitzsimons State Veterans Community Living Center

This line item appropriates the personnel and operating costs of the Fitzsimons State Veterans Community Living Center.

**Statutory Authority:** Section 26-12-101 through 201.5, 26-12-206 and 207, and 26-12-402, C.R.S.

**Request:** The Department requests \$24.8 million total funds, including \$1.0 million General Fund, \$12.2 million cash funds, and \$11.7 million federal funds, and 236.4 FTE.

**Recommendation:** Staff recommends approval of the request.

### Office of Adults, Aging, and Disability Services, Veterans Community Living Centers, Fitzsimmons Veterans Community Living Center

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
<b>FY 2025-26 Appropriation</b>						
FY 2025-26 Appropriation	\$24,814,803	\$977,719	\$12,179,141	\$0	\$11,657,943	236.4
<b>Total FY 2025-26</b>	<b>\$24,814,803</b>	<b>\$977,719</b>	<b>\$12,179,141</b>	<b>\$0</b>	<b>\$11,657,943</b>	<b>236.4</b>
<b>FY 2026-27 Recommended Appropriation</b>						
FY 2025-26 Appropriation	\$24,814,803	\$977,719	\$12,179,141	\$0	\$11,657,943	236.4
Prior year actions	1,008	1,008	0	0	0	0.0
<b>Total FY 2026-27</b>	<b>\$24,815,811</b>	<b>\$978,727</b>	<b>\$12,179,141</b>	<b>\$0</b>	<b>\$11,657,943</b>	<b>236.4</b>
Changes from FY 2025-26	\$1,008	\$1,008	\$0	\$0	\$0	0.0
Percentage Change	0.0%	0.1%	0.0%	n/a	0.0%	0.0%
FY 2026-27 Executive Request	\$24,815,811	\$978,727	\$12,179,141	\$0	\$11,657,943	236.4
Staff Rec. Above/-Below Request	\$0	\$0	\$0	\$0	\$0	0.0

## Florence State Veterans Community Living Center

This line item appropriates the personnel and operating costs of the Florence State Veterans Community Living Center.

**Statutory Authority:** Section 26-12-101 through 201.5, 26-12-206 and 207, and 26-12-402, C.R.S.

**Request:** The Department requests \$12.8 million total funds, including \$0.5 million General Fund, \$7.8 million cash funds, and \$4.5 million federal funds, and 135.0 FTE.

**Recommendation:** Staff recommends approval of the request.

**Office of Adults, Aging, and Disability Services, Veterans Community Living Centers, Florence Veterans Community Living Center**

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
<b>FY 2025-26 Appropriation</b>						
FY 2025-26 Appropriation	\$12,802,608	\$523,072	\$7,823,446	\$0	\$4,456,090	135.0
<b>Total FY 2025-26</b>	<b>\$12,802,608</b>	<b>\$523,072</b>	<b>\$7,823,446</b>	<b>\$0</b>	<b>\$4,456,090</b>	<b>135.0</b>
<b>FY 2026-27 Recommended Appropriation</b>						
FY 2025-26 Appropriation	\$12,802,608	\$523,072	\$7,823,446	\$0	\$4,456,090	135.0
Prior year actions	304	304	0	0	0	0.0
<b>Total FY 2026-27</b>	<b>\$12,802,912</b>	<b>\$523,376</b>	<b>\$7,823,446</b>	<b>\$0</b>	<b>\$4,456,090</b>	<b>135.0</b>
Changes from FY 2025-26	\$304	\$304	\$0	\$0	\$0	0.0
Percentage Change	0.0%	0.1%	0.0%	n/a	0.0%	0.0%
FY 2026-27 Executive Request	\$12,802,912	\$523,376	\$7,823,446	\$0	\$4,456,090	135.0
Staff Rec. Above/-Below Request	\$0	\$0	\$0	\$0	\$0	0.0

**Homelake State Veterans Community Living Center**

This line item appropriates the personnel and operating costs of the Homelake State Veterans Community Living Center.

**Statutory Authority:** Sections 26-12-101 through 201, 26-12-203, 26-12-206 and 207, 26-12-402, C.R.S.

**Request:** The Department requests \$8.8 million total funds, including \$0.6 million General Fund, \$5.3 million cash funds, and \$3.0 million federal funds, and 95.3 FTE.

**Recommendation:** Staff recommends approval of the request.

**Office of Adults, Aging, and Disability Services, Veterans Community Living Centers, Homelake Veterans Community Living Center**

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
<b>FY 2025-26 Appropriation</b>						
FY 2025-26 Appropriation	\$8,816,903	\$575,451	\$5,257,383	\$0	\$2,984,069	95.3
<b>Total FY 2025-26</b>	<b>\$8,816,903</b>	<b>\$575,451</b>	<b>\$5,257,383</b>	<b>\$0</b>	<b>\$2,984,069</b>	<b>95.3</b>
<b>FY 2026-27 Recommended Appropriation</b>						
FY 2025-26 Appropriation	\$8,816,903	\$575,451	\$5,257,383	\$0	\$2,984,069	95.3
Prior year actions	401	401	0	0	0	0.0
<b>Total FY 2026-27</b>	<b>\$8,817,304</b>	<b>\$575,852</b>	<b>\$5,257,383</b>	<b>\$0</b>	<b>\$2,984,069</b>	<b>95.3</b>
Changes from FY 2025-26	\$401	\$401	\$0	\$0	\$0	0.0
Percentage Change	0.0%	0.1%	0.0%	n/a	0.0%	0.0%

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
FY 2026-27 Executive Request	\$8,817,304	\$575,852	\$5,257,383	\$0	\$2,984,069	95.3
Staff Rec. Above/-Below Request	\$0	\$0	\$0	\$0	\$0	0.0

## Homelake Veterans Cemetery

This line item funds the maintenance of the veteran’s cemetery on the campus of the Homelake Veterans Community Living Center. The appropriation is used to oversee the upkeep of the cemetery including supporting the employee who maintains the cemetery grounds, fertilizer and weed control, well services, and waste disposal.

**Statutory Authority:** Section 26-12-205, C.R.S.

**Request:** The Department requests \$75,274 total funds, including \$67,609 General Fund and \$7,665 cash funds, and 0.5 FTE.

**Recommendation:** Staff recommends approval of the request.

### Office of Adults, Aging, and Disability Services, Veterans Community Living Centers, Homelake Military Veterans Cemetery

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
FY 2025-26 Appropriation						
FY 2025-26 Appropriation	\$74,385	\$66,720	\$7,665	\$0	\$0	0.5
Total FY 2025-26	\$74,385	\$66,720	\$7,665	\$0	\$0	0.5
FY 2026-27 Recommended Appropriation						
FY 2025-26 Appropriation	\$74,385	\$66,720	\$7,665	\$0	\$0	0.5
Prior year actions	889	889	0	0	0	0.0
Total FY 2026-27	\$75,274	\$67,609	\$7,665	\$0	\$0	0.5
Changes from FY 2025-26	\$889	\$889	\$0	\$0	\$0	0.0
Percentage Change	1.2%	1.3%	0.0%	n/a	n/a	0.0%
FY 2026-27 Executive Request						
FY 2026-27 Executive Request	\$75,274	\$67,609	\$7,665	\$0	\$0	0.5
Staff Rec. Above/-Below Request	\$0	\$0	\$0	\$0	\$0	0.0

## Rifle State Veterans Community Living Center

This line item appropriates the personnel and operating costs of the Rifle State Veterans Community Living Center.

**Statutory Authority:** Sections 26-12-101 through 201, 26-12-206 and 207, 26-12-402, C.R.S.

**Request:** The Department requests \$10.5 million total funds, including \$0.6 million General Fund, \$7.2 million cash funds, and \$2.6 million federal funds, and 110.6 FTE.

**Recommendation:** Staff recommends approval of the request.

**Office of Adults, Aging, and Disability Services, Veterans Community Living Centers, Rifle Veterans Community Living Center**

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
<b>FY 2025-26 Appropriation</b>						
FY 2025-26 Appropriation	\$10,506,943	\$630,950	\$7,240,792	\$0	\$2,635,201	110.6
Total FY 2025-26	\$10,506,943	\$630,950	\$7,240,792	\$0	\$2,635,201	110.6
<b>FY 2026-27 Recommended Appropriation</b>						
FY 2025-26 Appropriation	\$10,506,943	\$630,950	\$7,240,792	\$0	\$2,635,201	110.6
Prior year actions	156	156	0	0	0	0.0
Total FY 2026-27	\$10,507,099	\$631,106	\$7,240,792	\$0	\$2,635,201	110.6
Changes from FY 2025-26	\$156	\$156	\$0	\$0	\$0	0.0
Percentage Change	0.0%	0.0%	0.0%	n/a	0.0%	0.0%
FY 2026-27 Executive Request	\$10,507,099	\$631,106	\$7,240,792	\$0	\$2,635,201	110.6
Staff Rec. Above/-Below Request	\$0	\$0	\$0	\$0	\$0	0.0

**Walsenburg State Veterans Community Living Center**

This line item appropriates the personnel and operating costs of the Walsenburg State Veterans Community Living Center.

**Statutory Authority:** Sections 26-12-101 through 202, and 26-12-402, C.R.S.

**Request:** The Department requests \$373,985 cash funds and 1.0 FTE. This is continuation-level funding.

**Recommendation:** Staff recommends approval of the request.

**Appropriation to the Central Fund pursuant to Section 26-12-108 (1)(a.5), C.R.S.**

This line item was added to the FY 2007-08 Long Bill to comply with Section 26-12-108 (1)(a.5), C.R.S., that requires the General Assembly to appropriate General Fund to the Central Fund for Veterans Community Living Centers in an amount not to exceed 10.0 percent of total gross revenue accrued by the Central Fund during the preceding fiscal year. The appropriation is reappropriated to the Office of Operations and covers a portion of the Indirect cost assessment associated with Department services to the Veterans Community Living Centers.

**Statutory Authority:** Section 26-12-108 (1)(a.5), C.R.S.

**Request:** The Department requests \$800,000 General Fund. This is continuation-level funding.

**Recommendation:** Staff recommends approval of the request.

# Line Item Detail – (E) Disability Determination Services

## Program Costs

This line item funds medical professionals conducting disability determinations for the Social Security Administration for Colorado residents applying for Social Security Disability Insurance and Supplemental Security Income Programs. Funding for the program is 100.0 percent custodial federal funds (Titles II and XVI of the Social Security Act), and is shown in the Long Bill for informational purposes only.

**Statutory Authority:** Social Security Act, Sections 205, 1102, 1106, and 1601-1634 and Title 20, Parts 404 and 416, C.F.R.

**Request:** The Department requests \$23.9 million federal funds and 121.7 FTE.

**Recommendation:** Staff recommends approval of the request.

### Office of Adults, Aging, and Disability Services, Disability Determination Services, Program Costs

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
FY 2025-26 Appropriation						
FY 2025-26 Appropriation	\$22,906,247	\$0	\$0	\$0	\$22,906,247	121.7
<b>Total FY 2025-26</b>	<b>\$22,906,247</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$22,906,247</b>	<b>121.7</b>
FY 2026-27 Recommended Appropriation						
FY 2025-26 Appropriation	\$22,906,247	\$0	\$0	\$0	\$22,906,247	121.7
Prior year actions	949,355	0	0	0	949,355	0.0
<b>Total FY 2026-27</b>	<b>\$23,855,602</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$23,855,602</b>	<b>121.7</b>
Changes from FY 2025-26	\$949,355	\$0	\$0	\$0	\$949,355	0.0
Percentage Change	4.1%	n/a	n/a	n/a	4.1%	0.0%
FY 2026-27 Executive Request	\$23,855,602	\$0	\$0	\$0	\$23,855,602	121.7
Staff Rec. Above/-Below Request	\$0	\$0	\$0	\$0	\$0	0.0

# Line Item Detail – (F) Aging Programs

## (1) Adult Protective Services

Colorado's Adult Protective Services (APS) system, enacted in 1991, is designed to protect vulnerable or at-risk adults who, because of age or mental or physical ability, are unable to obtain services or otherwise protect their own health, safety, and welfare. Senate Bill 12-078 (Protections for At-risk Adults) implemented mandatory reporting of elder abuse and created an Elder Abuse Task Force to study, make recommendations, and report on various issues related to at-risk elderly adults, including how to fund and implement a system of mandatory reporting for incidences of mistreatment or exploitation, the provision of services, and the adequacy of existing criminal penalties levied for offenses against this population.

As a follow-up to the work of the Task Force, S.B. 13-111 (Require Reports of Elder Abuse and Exploitation) established a new class of protections for at-risk elders, who are defined as any person age 70 or older. Beginning July 1, 2014, members of helping professions listed in statute (mandatory reporters) are required to report known or suspected abuse of at-risk elders, and to make the report within 24 hours. The bill required the Department to implement an awareness campaign among the public and mandatory reporters about the mistreatment, self-neglect, and exploitation of all at-risk adults, including at-risk elders. This bill also appropriated \$3.2 million General Fund to the Department for the reduction of county adult protective services worker caseloads, the county provision of adult protective services to at-risk adults, and training for county adult protective services workers and other persons who are required to report the abuse or exploitation of an at-risk elder. As a companion to S.B. 13-111, the General Assembly transferred \$8.5 million total funds, including \$4.8 million General Fund from the County Administration line item in the County Administration division to the Adult Protective Services line item in the Adult Assistance Programs division.

Additionally, beginning on July 1, 2016, S.B. 15-190 (Mandatory Abuse Report for Adults with a Disability) expanded the mandatory reporting requirement for at-risk adults to cover known or suspected abuse of at-risk adults with an intellectual or developmental disability.

## State Administration

This appropriation funds the administrative-related activities performed by the state for the adult protective services program. Expenditures are for personal services and operating expenses, including travel, training, equipment, overhead, and supplies.

**Statutory Authority:** Section 26-1-201, C.R.S.

**Request:** The Department requests \$1.4 million total funds, including \$1.4 million General Fund and \$70,092 cash funds, and 11.6 FTE.

**Recommendation:** Staff recommends approval of the request.

### Office of Adults, Aging, and Disability Services, Aging Programs, Adult Protective Services, State Administration

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
<b>FY 2025-26 Appropriation</b>						
FY 2025-26 Appropriation	\$1,573,883	\$1,503,791	\$70,092	\$0	\$0	11.6
<b>Total FY 2025-26</b>	<b>\$1,573,883</b>	<b>\$1,503,791</b>	<b>\$70,092</b>	<b>\$0</b>	<b>\$0</b>	<b>11.6</b>
<b>FY 2026-27 Recommended Appropriation</b>						
FY 2025-26 Appropriation	\$1,573,883	\$1,503,791	\$70,092	\$0	\$0	11.6
Prior year actions	29,899	29,899	0	0	0	0.0
Staff initiated RRF transfer to GF	0	0	0	0	0	0.0
R9 Reduce department admin	-168,641	-168,641	0	0	0	0.0
<b>Total FY 2026-27</b>	<b>\$1,435,141</b>	<b>\$1,365,049</b>	<b>\$70,092</b>	<b>\$0</b>	<b>\$0</b>	<b>11.6</b>
Changes from FY 2025-26	-\$138,742	-\$138,742	\$0	\$0	\$0	0.0
Percentage Change	-8.8%	-9.2%	0.0%	n/a	n/a	0.0%

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
FY 2026-27 Executive Request	\$1,435,141	\$1,365,049	\$70,092	\$0	\$0	11.6
Staff Rec. Above/-Below Request	\$0	\$0	\$0	\$0	\$0	0.0

## Adult Protective Services

This line item provides funds for counties to administer programs for responding to reports of abuse of elderly and vulnerable individuals.

**Statutory Authority:** Sections 26-1-201 and 26-3.1-101 through 109, C.R.S.

**Request:** The Department requests \$21,451,831 total funds, including \$14,867,037 General Fund, \$4,290,346 cash funds, and \$2,294,448 federal funds. This is continuation-level funding.

**Recommendation:** Staff recommends approval of the request.

## Adult Protective Services Data System

This line item provides funding to maintain the data system that manages reports of suspected and confirmed crimes against at-risk adults. This system is referred to as the Colorado Adult Protective Services (CAPS) system.

**Statutory Authority:** Section 26-3.1-102, C.R.S.

**Request:** The Department requests \$156,154 total funds, including \$133,754 General Fund and \$22,400 cash funds. This is continuation-level funding.

**Recommendation:** Staff recommends approval of the request.

## Records and Reports of At-risk Adult Abuse or Neglect

This line item provides funding for the Department to maintain records of abuse and neglect and to perform related functions. House Bill 17-1284 (Data System Check for Employees Serving At-risk Adults) requires certain employers to conduct a records check of the Colorado Adult Protective Services (CAPS) data system for prospective employees to determine if a prospective employee who will work directly with at-risk adults is the subject of a substantiated report of adult abuse or neglect. CAPS records checks must be conducted starting on January 1, 2019. The State Board of Human Services must set a fee schedule for conducting the records checks that covers the cost of administering the program. This line item funds the program's administrative costs.

**Statutory Authority:** Section 26-3.1-110, C.R.S.

**Request:** The Department requests \$0.7 million cash funds and 7.5 FTE.

**Recommendation:** Staff recommends approval of the request.

## Office of Adults, Aging, and Disability Services, Aging Programs, Adult Protective Services, HB 17-1284 Records and Reports of At-Risk Adult Abuse or Neglect

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
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Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
<b>FY 2025-26 Appropriation</b>						
FY 2025-26 Appropriation	\$645,288	\$0	\$645,288	\$0	\$0	7.5
<b>Total FY 2025-26</b>	<b>\$645,288</b>	<b>\$0</b>	<b>\$645,288</b>	<b>\$0</b>	<b>\$0</b>	<b>7.5</b>
<b>FY 2026-27 Recommended Appropriation</b>						
FY 2025-26 Appropriation	\$645,288	\$0	\$645,288	\$0	\$0	7.5
Prior year actions	52,091	0	52,091	0	0	0.0
<b>Total FY 2026-27</b>	<b>\$697,379</b>	<b>\$0</b>	<b>\$697,379</b>	<b>\$0</b>	<b>\$0</b>	<b>7.5</b>
Changes from FY 2025-26	\$52,091	\$0	\$52,091	\$0	\$0	0.0
Percentage Change	8.1%	n/a	8.1%	n/a	n/a	0.0%
FY 2026-27 Executive Request	\$697,379	\$0	\$697,379	\$0	\$0	7.5
Staff Rec. Above/-Below Request	\$0	\$0	\$0	\$0	\$0	0.0

## (2) Community Services for the Elderly

### Program Administration

This line item funds salary, operational costs such as in-state travel, postage, equipment rentals, overhead and supplies, and contractual services related to the state administration of the Older Americans Act and State Funding for Senior Services.

**Statutory Authority:** Sections 26-11-201, 202, and 203, C.R.S.

**Request:** The Department requests \$1.5 million total funds, including \$0.3 million General Fund and \$1.2 million federal funds, and 8.0 FTE.

**Recommendation:** Staff recommends approval of the request.

### Office of Adults, Aging, and Disability Services, Aging Programs, Community Services for the Elderly, Program Administration

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
<b>FY 2025-26 Appropriation</b>						
FY 2025-26 Appropriation	\$1,482,658	\$355,604	\$0	\$0	\$1,127,054	8.0
<b>Total FY 2025-26</b>	<b>\$1,482,658</b>	<b>\$355,604</b>	<b>\$0</b>	<b>\$0</b>	<b>\$1,127,054</b>	<b>8.0</b>
<b>FY 2026-27 Recommended Appropriation</b>						
FY 2025-26 Appropriation	\$1,482,658	\$355,604	\$0	\$0	\$1,127,054	8.0
Prior year actions	49,621	5,586	0	0	44,035	0.0
R9 Reduce department admin	-32,000	-32,000	0	0	0	0.0
<b>Total FY 2026-27</b>	<b>\$1,500,279</b>	<b>\$329,190</b>	<b>\$0</b>	<b>\$0</b>	<b>\$1,171,089</b>	<b>8.0</b>
Changes from FY 2025-26	\$17,621	-\$26,414	\$0	\$0	\$44,035	0.0
Percentage Change	1.2%	-7.4%	n/a	n/a	3.9%	0.0%

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
FY 2026-27 Executive Request	\$1,500,279	\$329,190	\$0	\$0	\$1,171,089	8.0
Staff Rec. Above/-Below Request	\$0	\$0	\$0	\$0	\$0	0.0

## Senior Community Services Employment

This line item funds a program that promotes part-time employment in community service activities for unemployed, low-income persons age 55 or older, pursuant to a grant received through Title V of the Older Americans Act. Eligible participants receive subsidized wages, training for skill enhancement or acquisition of skills, personal and employment counseling, and assistance in obtaining un-subsidized employment. The state enters into contracts with local community providers to implement this program. The line item is comprised of non-appropriated federal funds, and is included in the Long Bill for informational purposes only.

**Statutory Authority:** Sections 26-11-201 and 26-11-206 C.R.S.

**Request:** The Department requests \$0.9 million federal funds and 0.5 FTE.

**Recommendation:** Staff recommends approval of the request.

### Office of Adults, Aging, and Disability Services, Aging Programs, Community Services for the Elderly, Senior Community Services Employment

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
FY 2025-26 Appropriation						
FY 2025-26 Appropriation	\$863,034	\$0	\$0	\$0	\$863,034	0.5
Total FY 2025-26	\$863,034	\$0	\$0	\$0	\$863,034	0.5
FY 2026-27 Recommended Appropriation						
FY 2025-26 Appropriation	\$863,034	\$0	\$0	\$0	\$863,034	0.5
Prior year actions	351	0	0	0	351	0.0
Total FY 2026-27	\$863,385	\$0	\$0	\$0	\$863,385	0.5
Changes from FY 2025-26	\$351	\$0	\$0	\$0	\$351	0.0
Percentage Change	0.0%	n/a	n/a	n/a	0.0%	0.0%
FY 2026-27 Executive Request						
FY 2026-27 Executive Request	\$863,385	\$0	\$0	\$0	\$863,385	0.5
Staff Rec. Above/-Below Request	\$0	\$0	\$0	\$0	\$0	0.0

## Older Americans Act Programs

This line item provides funding for Area Agencies on Aging to contract with provider organizations to deliver a variety of services to older persons. Services offered include:

- Supportive services and senior centers - Functions include case management, client representation, shopping assistance, transportation, chore services, personal care services, adult day care, health screening, legal services, and an ombudsman;
- Nutrition services such as congregate meals, nutrition screening and education;

- In-home services for persons above the eligibility thresholds for Medicaid, Home Care Allowance and Adult Foster Care (homemaker services, personal care services, home repair services, visiting services); and
- Disease prevention and health promotion services (e.g., health risk assessments, programs regarding physical fitness, education regarding diagnosis, prevention and treatment of age-related diseases and chronic disabling conditions).

Funding is provided under Title III of the Older Americans Act and requires a minimum 15 percent non-federal share, of which 5.0 percent must be from State funds.

**Statutory Authority:** Section 26-11-205.5, C.R.S.

**Request:** The Department requests \$20,918,207 total funds, including \$990,653 General Fund, \$3,079,710 cash funds, and \$16,847,844 federal funds. This is continuation-level funding.

**Recommendation:** Staff recommends approval of the request.

## National Family Caregiver Support Program

This line item funds the National Family Caregiver Support Program (NFCSP). The NFCSP provides services to caregivers, so that they may continue to provide care to family and loved ones who are age 60 and over. The Department works with the Area Agencies on Aging to develop and implement a statewide comprehensive system for a diverse group of caregivers. Specifically, the program provides:

- Information to caregivers about available services;
- Assistance gaining access to services;
- Individual counseling, organization of support groups and caregiver training to assist the caregivers in making decisions and solving problems relating to their caregiver roles;
- Respite care to enable caregivers to be temporarily relieved from their care-giving responsibilities; and
- Supplemental services, on a limited basis, to complement the care provided by caregivers.

Funds appropriated to this line item are intended for grandparents caring for non-disabled children, elderly parents of disabled or developmentally disabled children, and family members and friends caring for older people. States are encouraged to give priority to elderly parents of disabled children and low-income older individuals.

**Statutory Authority:** Section 26-11-207, C.R.S.

**Request:** The Department requests \$2,173,936 total funds, including \$142,041 General Fund, \$423,805 cash funds, and \$1,608,090 federal funds. This is continuation-level funding.

**Recommendation:** Staff recommends approval of the request.

## State Ombudsman Program

This line item funds a Department of Human Services contract with Disability Law Colorado to operate the State's long-term care ombudsman office, which also includes the State's Program of All-inclusive Care for the Elderly (PACE) ombudsman office. Ombudsman services provide elderly residents in long-term care facilities or individuals receiving services from PACE providers with access to effective advocacy and assistance regarding the resolution of complaints made by (or on behalf of) any client related to any action, inaction, or decision of

any provider of long-term care or PACE services that may adversely affect the health, safety, welfare, or rights of the client. Disability Law Colorado provides training and technical support to the Area Agencies on Aging (AAAs) and local ombudsman staff. The State and its contractor are responsible for establishing the statewide policies and procedures for these ombudsman services and training and certifying personnel in local ombudsman offices. Local ombudsman offices, located in the state’s AAAs, administer services in accordance with the state office’s defined parameters.

**Statutory Authority:** Sections 26-11.5-101 et seq., C.R.S.

**Request:** The Department requests \$0.8 million total funds, including \$0.6 million General Fund, \$1,800 reappropriated funds, and \$0.2 million federal funds, and 1.0 FTE.

**Recommendation:** Staff recommends approval of the request.

**Office of Adults, Aging, and Disability Services, Aging Programs, Community Services for the Elderly, State Ombudsman Program**

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
<b>FY 2025-26 Appropriation</b>						
FY 2025-26 Appropriation	\$769,476	\$607,840	\$0	\$1,800	\$159,836	1.0
<b>Total FY 2025-26</b>	<b>\$769,476</b>	<b>\$607,840</b>	<b>\$0</b>	<b>\$1,800</b>	<b>\$159,836</b>	<b>1.0</b>
<b>FY 2026-27 Recommended Appropriation</b>						
FY 2025-26 Appropriation	\$769,476	\$607,840	\$0	\$1,800	\$159,836	1.0
Prior year actions	6,585	5,604	0	0	981	0.0
<b>Total FY 2026-27</b>	<b>\$776,061</b>	<b>\$613,444</b>	<b>\$0</b>	<b>\$1,800</b>	<b>\$160,817</b>	<b>1.0</b>
Changes from FY 2025-26	\$6,585	\$5,604	\$0	\$0	\$981	0.0
Percentage Change	0.9%	0.9%	n/a	0.0%	0.6%	0.0%
FY 2026-27 Executive Request	\$776,061	\$613,444	\$0	\$1,800	\$160,817	1.0
Staff Rec. Above/-Below Request	\$0	\$0	\$0	\$0	\$0	0.0

**State Funding for Senior Services**

This line reflects state funding for senior services in addition to the state match required for federally-funded Older Americans Act programs. The cash fund portion of the appropriation is from the Older Coloradans Cash Fund. The Fund receives revenue from the diversion of funds that would otherwise go to the General Fund. Section 26-11-205.5 (2), C.R.S., requires that money appropriated from this fund are administered through the Area Agencies on Aging (AAAs), but the funds can be used with more flexibility than is afforded under Older Americans Act programs. Services funded with appropriations made to this item include home-delivered meals, transportation to medical appointments, and a variety of other forms of assistance to help seniors with the activities of daily living.

**Statutory Authority:** Article 11 of Title 26, C.R.S.

**Request:** The Department requests \$26.9 million total funds, including \$14.5 million General Fund, \$11.4 million cash funds, and \$1.0 million reappropriated funds.

**Recommendation:** Staff recommends \$26.9 million total funds, including \$14.3 million General Fund, \$11.6 million cash funds, and \$1.0 million reappropriated funds.

**Office of Adults, Aging, and Disability Services, Aging Programs, Community Services for the Elderly, State Funding for Senior Services**

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
<b>FY 2025-26 Appropriation</b>						
FY 2025-26 Appropriation	\$26,856,865	\$14,487,707	\$11,369,158	\$1,000,000	\$0	0.0
<b>Total FY 2025-26</b>	<b>\$26,856,865</b>	<b>\$14,487,707</b>	<b>\$11,369,158</b>	<b>\$1,000,000</b>	<b>\$0</b>	<b>0.0</b>
<b>FY 2026-27 Recommended Appropriation</b>						
FY 2025-26 Appropriation	\$26,856,865	\$14,487,707	\$11,369,158	\$1,000,000	\$0	0.0
Staff initiated OCCF refinance of GF	0	-250,000	250,000	0	0	0.0
<b>Total FY 2026-27</b>	<b>\$26,856,865</b>	<b>\$14,237,707</b>	<b>\$11,619,158</b>	<b>\$1,000,000</b>	<b>\$0</b>	<b>0.0</b>
Changes from FY 2025-26	\$0	-\$250,000	\$250,000	\$0	\$0	0.0
Percentage Change	0.0%	-1.7%	2.2%	0.0%	n/a	n/a
<b>FY 2026-27 Executive Request</b>						
FY 2026-27 Executive Request	\$26,856,865	\$14,487,707	\$11,369,158	\$1,000,000	\$0	0.0
Staff Rec. Above/-Below Request	\$0	-\$250,000	\$250,000	\$0	\$0	0.0

**Appropriations to the SFSS Contingency Reserve Fund [new line item]**

This line provides the General Assembly a mechanism to appropriated funds to the State Funding for Senior Services Contingency Reserve Fund through the Long Bill.

**Statutory Authority:** Section 26-11-209 (60(a), C.R.S.

**Request:** None.

**Recommendation:** Staff’s recommendation an appropriation of \$1.0 million cash funds from the Older Coloradans Cash Fund.

**Office of Adults, Aging, and Disability Services, Aging Programs, Community Services for the Elderly, Appropriation to the SFSS Contingency Reserve Fund**

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
<b>FY 2025-26 Appropriation</b>						
FY 2025-26 Appropriation	\$0	\$0	\$0	\$0	\$0	0.0
<b>Total FY 2025-26</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>0.0</b>
<b>Staff initiated SFSS contingency fund</b>						
Staff initiated SFSS contingency fund	\$1,000,000	\$0	\$1,000,000	\$0	\$0	0.0
<b>Total FY 2026-27</b>	<b>\$1,000,000</b>	<b>\$0</b>	<b>\$1,000,000</b>	<b>\$0</b>	<b>\$0</b>	<b>0.0</b>
Changes from FY 2025-26	\$1,000,000	\$0	\$1,000,000	\$0	\$0	0.0
Percentage Change	n/a	n/a	n/a	n/a	n/a	n/a

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
Staff Rec. Above/-Below Request	\$1,000,000	\$0	\$1,000,000	\$0	\$0	0.0

## Contingency Funding for Senior Services

This line provides contingency funding for services for seniors under the Older Coloradans Act and the federal Older Americans Act in the event of unforeseen circumstance. Unforeseen circumstances are defined as:

- financial or operational emergencies caused by force majeure;
- a disruption in the delivery of eligible service due to an unexpected change in provider availability or operational capacity;
- an unintended delay or interruption of state or federal appropriations; and
- an emergency disaster declaration.

**Statutory Authority:** Section 26-11-209, C.R.S.

**Request:** The Department requests \$0.7 million cash funds.

**Recommendation:** Staff recommends \$1.7 million total funds, including \$0.7 million cash funds and \$1.0 million reappropriated funds.

### Office of Adults, Aging, and Disability Services, Aging Programs, Community Services for the Elderly, Contingency Funding for Senior Services

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
<b>FY 2025-26 Appropriation</b>						
FY 2025-26 Appropriation	\$680,000	\$0	\$680,000	\$0	\$0	0.0
<b>Total FY 2025-26</b>	<b>\$680,000</b>	<b>\$0</b>	<b>\$680,000</b>	<b>\$0</b>	<b>\$0</b>	<b>0.0</b>
<b>FY 2026-27 Recommended Appropriation</b>						
FY 2025-26 Appropriation	\$680,000	\$0	\$680,000	\$0	\$0	0.0
Staff initiated SFSS contingency fund	1,000,000	0	0	1,000,000	0	0.0
<b>Total FY 2026-27</b>	<b>\$1,680,000</b>	<b>\$0</b>	<b>\$680,000</b>	<b>\$1,000,000</b>	<b>\$0</b>	<b>0.0</b>
Changes from FY 2025-26	\$1,000,000	\$0	\$0	\$1,000,000	\$0	0.0
Percentage Change	147.1%	n/a	0.0%	n/a	n/a	n/a
FY 2026-27 Executive Request	\$680,000	\$0	\$680,000	\$0	\$0	0.0
Staff Rec. Above/-Below Request	\$1,000,000	\$0	\$0	\$1,000,000	\$0	0.0

## Area Agencies on Aging Administration

This line item provides funding for the state's 16 Area Agencies on Aging (AAAs) to develop and administer area plans on services for the aging within their respective regions. The appropriation is solely federal funds and is included in the Long Bill for informational purposes only.

**Statutory Authority:** Section 26-11-204, C.R.S.

**Request:** The Department requests \$1,375,384 federal funds. This is continuation-level funding.

**Recommendation:** Staff recommends approval of the request.

## Respite Services

This line item funds respite services for at-risk adults and at-risk juveniles. Services are funded with a combination of General Fund money and cash funds from the Crimes Against At-Risk Persons Surcharge Fund created via H.B. 12-1226 (Surcharge on Crimes Against At-risk Persons). The Fund receives moneys from surcharges on persons who are convicted of crimes against at-risk adults and at-risk juveniles. Once collected, the surcharge revenue is distributed to the Judicial Stabilization Cash Fund for court administrative costs (5.0 percent) and the Crimes Against At-Risk Persons Surcharge Fund (95.0 percent).

House Bill 15-1233 (Respite Care Study Task Force) created the Respite Care Task Force within the Department. The Task Force was required to study the dynamics of the supply and demand of respite care services in Colorado. Additionally, H.B. 16-1398 (Implement Respite Care Task Force Recommendations) appropriated \$900,000 General Fund to the Department to begin implementing the Respite Care Task Force recommendations.

**Statutory Authority:** Sections 18-6.5-102 and 18-6.5-107, C.R.S.

**Request:** The Department requests \$398,370 total funds, including \$350,000 General Fund and \$48,370 cash funds. This is continuation-level funding.

**Recommendation:** Staff recommends approval of the request.

## Strategic Action Plan on Aging

The Strategic Action Planning Group on Aging (SAPGA) was established in House Bill 15-1033 (Strategic Planning Group On Aging) as part of the Colorado Comprehensive Strategic Action Plan on Aging Act (Aging Act). The primary deliverable from SAPGA is the Strategic Action Plan on Aging, which was originally published on November 29, 2016 and subsequently updated each year through 2020. In the most recent edition of the Strategic Action Plan on Aging, SAPGA identifies its eight goals and the recommendations made to meet those goals. These goals can be summarized as ensuring that as Coloradans age, they continue to be active and valued member of their communities with access to the services necessary to ensure their quality of life. While SAPGA has been recommended for sunset, the Department was identified as an appropriate entity to take on implementation of the Strategic Action Plan on Aging.

**Statutory Authority:** Article 11 of Title 26, C.R.S.

**Request:** The Department requests \$0.1 million General Fund and 1.0 FTE.

**Recommendation:** Staff recommends approval of the request.

### Office of Adults, Aging, and Disability Services, Aging Programs, Community Services for the Elderly, Strategic Action Plan on Aging

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
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Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
<b>FY 2025-26 Appropriation</b>						
FY 2025-26 Appropriation	\$102,335	\$102,335	\$0	\$0	\$0	1.0
Total FY 2025-26	\$102,335	\$102,335	\$0	\$0	\$0	1.0
<b>FY 2026-27 Recommended Appropriation</b>						
FY 2025-26 Appropriation	\$102,335	\$102,335	\$0	\$0	\$0	1.0
Prior year actions	2,624	2,624	0	0	0	0.0
Total FY 2026-27	\$104,959	\$104,959	\$0	\$0	\$0	1.0
Changes from FY 2025-26	\$2,624	\$2,624	\$0	\$0	\$0	0.0
Percentage Change	2.6%	2.6%	n/a	n/a	n/a	0.0%
FY 2026-27 Executive Request	\$104,959	\$104,959	\$0	\$0	\$0	1.0
Staff Rec. Above/-Below Request	\$0	\$0	\$0	\$0	\$0	0.0

## Line Item Detail – (G) Indirect Cost Assessment

### Indirect Cost Assessment

This line item reflects the indirect cost assessments paid by the programs within the Services for People with Disabilities division. The majority of the indirect cost assessments will be from the regional centers and the Veterans Community Living Centers.

**Statutory Authority:** Section 24-75-1401, C.R.S

**Request:** The Department requests \$17.1 million total funds, including \$4.4 million cash funds, \$12.5 million reappropriated funds, and \$0.2 million federal funds.

**Recommendation:** Staff recommends approval of the request. Staff requests permission to adjust indirect cost assessment line item in accordance with any future Committee action that affect indirect cost assessments and recoveries.

### Office of Adults, Aging, and Disability Services, Indirect Cost Assessment, Indirect Cost Assessment

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
<b>FY 2025-26 Appropriation</b>						
FY 2025-26 Appropriation	\$18,879,209	\$0	\$4,212,830	\$14,443,738	\$222,641	0.0
Total FY 2025-26	\$18,879,209	\$0	\$4,212,830	\$14,443,738	\$222,641	0.0
<b>FY 2026-27 Recommended Appropriation</b>						
FY 2025-26 Appropriation	\$18,879,209	\$0	\$4,212,830	\$14,443,738	\$222,641	0.0
Impacts driven by other agencies	6,266	0	1,611	4,584	71	0.0
Operating common policies	-1,505,401	0	253,640	-1,732,340	-26,701	0.0
Prior year actions	-326,694	0	-83,987	-239,022	-3,685	0.0
Total FY 2026-27	\$17,053,380	\$0	\$4,384,094	\$12,476,960	\$192,326	0.0

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
Changes from FY 2025-26	-\$1,825,829	\$0	\$171,264	-\$1,966,778	-\$30,315	0.0
Percentage Change	-9.7%	n/a	4.1%	-13.6%	-13.6%	n/a
FY 2026-27 Executive Request	\$17,053,380	\$0	\$4,384,094	\$12,476,960	\$192,326	0.0
Staff Rec. Above/-Below Request	\$0	\$0	\$0	\$0	\$0	0.0

# Long Bill Footnotes and Requests for Information

## Long Bill Footnotes

Staff recommends **CONTINUING AND MODIFYING** the following footnote:

- N Department of Human Services, Office of Economic Security, Administration; and Food and Energy Assistance, Supplemental Nutrition Assistance Program Administration -- In addition to the transfer authority provided in Section 24-75-108, C.R.S., the Department is authorized to transfer up to 5.0 percent of the total appropriations between these line items.
- N Department of Human Services, Office of Economic Security, Colorado Benefits Management System -- In addition to the transfer authority provided in Section 24-75-108, C.R.S., the Department is authorized to transfer up to 5.0 percent of the total appropriations in this subsection among line items in this subsection. The Department is also authorized to transfer up to 5.0 percent of the total appropriations in this subsection to the following line item appropriations within the Department of Health Care Policy and Financing: Executive Director's Office, Information Technology Contracts and Projects, Colorado Benefits Management Systems, Operating and Contract Expenses and Colorado Benefits Management System, Health Care and Economic Security Staff Development Center.
- N Department of Human Services, Office of Economic Security, Colorado Benefits Management System, Ongoing Expenses, Operating and Contract Expenses -- Of this appropriation, \$2,500,000 remains available for expenditure until the close of the ~~2026-27~~ 2027-28 state fiscal year.
- N Department of Human Services, Office of Economic Security, Employment and Benefits Division, Colorado Works Program, County Block Grants; Child Support Services, Child Support Services; County Administration, County Incentive Payments -- Pursuant to Sections 26-13-108 and 26-13-112.5 (2), C.R.S., the Department shall distribute child support incentive payments to counties. Further, all of the State share of recoveries of amounts of support for public assistance recipients, less annual appropriations from this fund source for state child support enforcement operations, shall be distributed to counties, as described in Sections 26-13-108 and 26-2-108, C.R.S. If the total amount of the State share of recoveries is greater than the total annual appropriations from this fund source, the Department is authorized to distribute to counties, for county incentive payments, the actual State share of any additional recoveries.
- N Department of Human Services, Office of Economic Security, Employment and Benefits Division, Colorado Works Program, County Block Grants -- Pursuant to Sections 26-2-714 (7) and 26-2-714 (9), C.R.S., under certain conditions, a county may transfer federal Temporary Assistance for Needy Families (TANF) funds within its Colorado Works Program Block Grant to the federal child care development fund or to programs funded by Title XX of the federal Social Security Act. One of the conditions specified is that the amount a county transfers must be specified by the Department of Human Services as being available for transfer within the limitation imposed by federal law. The Department may allow individual counties to transfer a greater percent of federal TANF funds than the state is allowed under federal law

as long as: (a) Each county has had an opportunity to transfer an amount up to the federal maximum allowed; and, (b) the total amount transferred statewide does not exceed the federal maximum.

- N Department of Human Services, Office of Economic Security, Employment and Benefits Division, Colorado Works Program, County Block Grants -- The appropriation of local funds for Colorado Works program county block grants may be decreased by a maximum of \$100,000 to reduce one or more small counties' fiscal year ~~2025-26~~ 2026-27 targeted or actual spending level pursuant to Section 26-2-714 (8), C.R.S.
- N Department of Human Services, Office of Economic Security, Employment and Benefits Division, Colorado Works Program, County Block Grants -- The Department may comply with the provisions of Section 26-2-714 (10), C.R.S., by reducing required county Temporary Assistance for Needy Families (TANF) maintenance of effort expenditures in the fiscal year after the State is notified that it has met federal work participation rates and qualifies for a percent reduction in the state's maintenance of effort. If the State is notified during the ~~2025-26~~ 2026-27 state fiscal year that it has met federal work participation rates for a prior year and therefore qualifies for a percent reduction in the state's maintenance of effort, local cash funds expenditure obligations that are established in this line item pursuant to Section 26-2-714 (6) (c) (I), C.R.S., shall be reduced by \$5,524,726.
- N Department of Human Services, Office of Economic Security, County Administration, County Administration; and Office of Adult, Aging and Disability Services, Aging Programs, Adult Protective Services, Adult Protective Services -- In addition to the transfer authority provided in Section 24-75-108, C.R.S., any amount in the Adult Protective Services line item that is not required for the provision of adult protective services may be transferred to the County Administration line item and used to provide additional benefits under that program. Further, if county spending exceeds the total appropriations from the Adult Protective Services line item, any amount in the County Administration line item that is not required for the provision of services under that program may be transferred to the Adult Protective Services line item and used to provide adult protective services.
- N Department of Human Services, Office of Adult, Aging and Disability Services, Regional Centers for People with Developmental Disabilities, Wheat Ridge Regional Center, Wheat Ridge Regional Center Intermediate Care Facility; and Grand Junction Regional Center, Grand Junction Regional Center Intermediate Care Facility -- In addition to the transfer authority provided in Section 24-75-108, C.R.S., the Department may transfer up to 5.0 percent of the total appropriation for Intermediate Care Facilities between the Wheat Ridge Regional Center and the Grand Junction Regional Center.
- N Department of Human Services, Office of Adult, Aging and Disability Services, Regional Centers for People with Developmental Disabilities, Grand Junction Regional Center, Grand Junction Regional Center Waiver Services; and Pueblo Regional Center, Pueblo Regional Center Waiver Services -- In addition to the transfer authority provided in Section 24-75-108, C.R.S., the Department may transfer up to 5.0 percent of the total appropriation for Regional Center waiver services between the Grand Junction Regional Center and the Pueblo Regional Center.
- N Department of Human Services, Office of Adult, Aging and Disability Services, Aging Programs, Community Services for the Elderly, Older Americans Act Programs, and State Funding for Senior Services -- Amounts in the Older Americans Act Programs line item are calculated based on a requirement for a non-federal match of at least 15 percent, including a 5.0 percent state match,

pursuant to Title III of the federal Older Americans Act. In addition to the transfer authority provided in Section 24-75-108, C.R.S., the Department is authorized to transfer General Fund and cash funds from the State Funding for Senior Services line item to the Older Americans Act Programs line item to comply with the 5.0 percent state match requirement for the Older Americans Act Programs. This appropriation is based on the assumption that all federal Title III funds requiring a state match that are not for purposes of administration or included in the appropriations for other line items will be expended from the Older Americans Act Programs line item.

## Requests For Information

Staff recommends continuing and **CONTINUING** the following request for information:

- 13 Department of Human Services, Office of Economic Security, Food and Energy Assistance, Supplemental Nutrition Assistance Program Administration – The Department is requested to submit quarterly updates beginning July 1, 2024 on the federal corrective action plan to address Application Processing Timeliness (APT) rates that are below the federally required minimum and the actions taken by the department to bring the State into compliance.
- 17 Department of Human Services Office of Adult, Aging, and Disability Services, Aging Programs, Community Services for the Elderly -- The Department is requested to submit a report by November 1 of each year on Older Americans Act Funds received and anticipated to be received, and the match requirements for these funds. The report should also specify the amount of funds, if any, that were transferred between the State Funding for Senior Services line item and the Older Americans Act Programs line item in the prior actual fiscal year to comply with federal match requirements.
- 18 Department of Human Services, Office of Adult, Aging, and Disability Services, Aging Programs, Community Services for the Elderly -- The Department is requested to submit annually, on or before November 1, a report to that provides the cost to eliminate waitlists for each service type for services provided to older adults by the state’s Area Agencies on Aging.
- 19 Department of Human Services, Office of Adult, Aging, and Disability Services, Regional Centers for People with Developmental Disabilities -- The Department is requested to provide by November 1 of each fiscal year, the monthly census for each Regional Center by licensure type since the beginning of the fiscal year, and annual cost per capita for each Regional Center by licensure type, including the Regional Center costs for utilities, depreciation, indirect costs, and centrally appropriated personnel items.
- 24 Department of Human Services, Totals -- The Department is requested to submit a report concerning the status of federal Temporary Assistance for Needy Families (TANF) funds. The requested report should include the following: (a) an analysis of the TANF Long Term Reserve, including estimated TANF funds available for appropriation, estimated TANF appropriations by Long Bill line item, and the estimated closing Long Term Reserve balance, for the most recent actual fiscal year, the current fiscal year, and the request fiscal year; (b) an analysis of the TANF maintenance of effort (MOE) payments, showing the actual and forecasted MOE expenditures, by program, for the most recent actual fiscal year, the current fiscal year, and the request fiscal year; and (c) an analysis of the counties' TANF reserve balances that includes, for each county, for the most recent actual fiscal year, the starting TANF Reserve

Account balances for the Works Program, Title XX, and Child Care Development Fund accounts, the annual TANF allocation, the total expenditures, the net transfers to child care and child welfare, any amounts remitted to the state, and the closing reserve balance for all county TANF accounts. The report should be provided to the Joint Budget Committee annually on or before November 1. An update to this information reflecting data at the close of the federal fiscal year should be provided to the Joint Budget Committee annually on or before January 1.

Staff recommends **DISCONTINUING** The following requests for information:

- 12 Department of Human Services, Office of Economic Security -- The Department is requested to submit annually through 2025, on or before January 1, a report to the Joint Budget Committee concerning fair hearings conducted for the Supplemental Nutrition Assistance Program (SNAP). The requested report should include the following information: (a) the total number of SNAP fair hearings conducted internally at CDHS and the total number of SNAP fair hearings that involve a second program and were thus conducted at the Office of Administrative Courts (OAC); (b) the percentage of internal hearings and the percentage of OAC fair hearings conducted that met the federal timeliness standards; (c) the number of internal hearings that utilized a certified interpreter and the number that used a non-certified interpreter; (d) an overview of the training that is provided to staff working on Fair Hearings at the Office of Appeals. (e) a description of measures used to ensure that the internal hearing process is independent from the CDHS Office of Appeals and CDHS SNAP operations.

**Comment:** The Department has complied with this RFI. The RFI is scheduled to end with the last submission, which was January 2, 2026. The Department reports that it conducted 174 hearings internally and that 98 hearings were split between internal hearings and hearing at the Office of Administrative Courts. The Department is 99.3 percent compliant with federal timeliness standards. Two hearings used the services of a certified interpreter, no hearing used non-certified interpreters.

Internal hearings are staffed by two hearings officers and an administrative assistant. In addition to the training provided to all department employees, hearing staff participated in internal training on changes to Federal SNAP regulations effective in 2025, sovereign citizens, and SNAP overpayment claims and calculations. The hearing staff also participated in training concerning attorney wellness and leadership development.

# Additional Budget Reduction Options

As part of staff budget briefings in November and December 2025, staff identified budget reduction options for each department that the JBC could consider in addition to or instead of the options presented in the budget request. **Items staff recommends and items that agencies have requested formally are addressed earlier in this packet.** Other items that could be considered, if needed to bring the budget into balance, are listed below.

A General Fund reduction of 5.0 percent to the sections of the budget covered in this briefing would require a reduction of \$6.9 million.

## Additional Options for General Fund Relief

Option	General Fund	Other Funds	Bill? Y/N	Description
<b>Revenue Enhancements</b>				
Food Distribution Cash Fund transfer to GF	410,000	-410,000	Y	The fund supports the distribution of food under the National School Lunch Program. The Fund is projected to end FY 2025-26 over its statutory uncommitted reserve limit. A one-time transfer of \$410,000 is calculated to bring the Fund into compliance.
<b>Subtotal - Revenue</b>	<b>\$410,000</b>	<b>-\$410,000</b>		
<b>Expenditure Reductions</b>				
5% Child support services admin reduction	-\$203,744	-\$488,738	N	reduction based on FY 25-26 appropriation
5% Divisional admin reduction	-\$75,309	-\$159,320	N	reduction based on FY 25-26 appropriation
5% Adult financial programs admin reduction	-\$21,345	-\$6,413	N	reduction based on FY 25-26 appropriation
Reduce VCLC base	-\$27,739	\$0	N	1% reduction to the four state run VCLCs and the Homelake Veterans Cemetery
Reduce Regional Centers base	-\$6,005	\$0	N	1% reduction to the Grand Junction and Pueblo Regional Centers waiver funding.
Reduce Brain Injury Trust Fund	-\$225,000	\$0	N	50% reduction to FY 25-26 appropriation. The Trust Fund is estimated to end FY 2025-26 with a balance of \$1.4 million.
Reduce Central Fund for VCLCs	-\$400,000	\$0	N	50% reduction to FY 25-26 appropriation
<b>Subtotal - Expenditures</b>	<b>-\$959,142</b>	<b>-\$165,733</b>		
<b>Net General Fund Relief</b>	<b>\$1,369,142</b>			

# Revenue Enhancements

## Food Distribution Cash Fund transfer to GF

*Description:* Bill to transfer \$410,000 from the Food Distribution Cash Fund to the General Fund.

*Health/Life/Safety Impact:* Low

*Key Considerations:* The Fund is projected to end FY 2025-26 over its statutory uncommitted reserve limit. The fund needs an ending balance of \$210,051 911 or less to be compliant with its uncommitted reserve limit. A one-time transfer of \$410,000 is calculated to bring the Fund into compliance.

*Additional background:* The Fund supports the distribution of food under the National School Lunch Program. Federal law requires states to provide safe, consistent food resources for school districts and child care providers. The Department is responsible for receiving, storing, and distributing \$20.0 million of commodities to about 230 public and private K-12 schools and child care centers, throughout the State, that participates in the NSLP. The commodities are purchased using federal funds from Colorado’s federal entitlement. Nutrition directors from participating institutions select frozen and shelf-stable foods from a U.S. Department of Agriculture (USDA) catalog of foods.

The Fund, created in Section 26-1-121 (4)(b), C.R.S. is continuously appropriated to the Department.

*Fee impact:* None. The proposed transfer is from excess revenue collections.

**Food Distribution Cash Fund Cash Flow Summary**

Element	FY 2023-24 Actual	FY 2024-25 Actual	FY 2025-26 Approp.	FY 2026-27 Requested
Beginning balance	\$583,263	\$684,204	\$538,709	\$201,457
Revenue	1,382,750	1,353,406	1,345,783	1,338,299
Expenditures	-1,281,809	-1,498,901	-1,273,035	-1,374,673
Ending balance without transfer	\$684,204	\$538,709	\$611,457	\$165,083
Transfer option	0	0	-410,000	0
Ending balance with transfer	\$684,204	\$538,709	\$201,457	\$165,083

# Expenditure Reductions

## 5.0 percent administrative reduction

*Description:* A 5.0 percent reduction to divisional and program administration totaling \$0.3 million General Fund. This includes:

- \$0.2 million for child support services;
- \$75,309 for divisional administration; and
- \$21,345 for adult financial programs.

*Health/Life/Safety Impact:* Low

*Key Considerations:* The Department has proposed targeted reductions to Office of Adults, Aging, and Disability Services administration in their R9 (Reduce department admin) request. The request reduces General Fund by

roughly the same amount as JBC staff's proposal. In considering these two proposals, staff recommends that only one be adopted by the Committee, if desired.

## Reduce Veterans Community Living Centers (VCLCs) base

*Description:* A \$27,739 reduction to the four state owned Veterans Community Living Centers and the Homelake Veterans Cemetery starting in FY 2025-26 and ongoing.

*Health/Life/Safety Impact:* Moderate

*Key Considerations:* The reduction is calculated at 1.0 percent of FY 2024-25 appropriations. The 1.0 percent target was chosen by staff for ease of scaling.

*Additional background:* There are four state owned Veterans Community Living Centers and one county run center that provide skilled nursing care to honorably discharged veterans, spouses of veterans, and parents of deceased veterans who were killed in action. The five centers are located throughout the state in Aurora (Fitzsimons), Florence (McCandless), Monte Vista (Homelake), Rifle, and Walsenburg. Each facility is Medicare and Medicaid certified. The Veterans Community Living Centers are designated as enterprises as long as the centers comply with the requirements of Section 26-12-110, C.R.S.

## Reduce Regional Centers base

*Description:* A \$6,005 reduction to the Grand Junction and Pueblo Regional Centers waiver funding starting in FY 2025-26 and ongoing.

*Health/Life/Safety Impact:* Moderate

*Key Considerations:* The reduction is calculated at 1.0 percent of FY 2024-25 appropriations. The 1.0 percent target was chosen by staff for ease of scaling.

*Additional background:* The appropriations fund the Home and Community Based Services-Comprehensive Waiver licensed beds at the Grand Junction Regional Center and Pueblo Regional Centers. Regional Centers are state operated facilities for individuals with intellectual and developmental disabilities and as such are the provider of last resort. They provide residential services, medical care, and active treatment programs based on individual assessments and habilitation plans.

## Reduce Brain Injury Trust Fund

*Description:* A \$225,000 reduction to the General Fund appropriation to the Colorado Brain Injury Trust Fund in FY 2025-26 and ongoing.

*Health/Life/Safety Impact:* Moderate

*Key Considerations:* This option represents an ongoing 50.0 percent reduction of the General Fund subsidy to the Fund. This subsidy is discretionary.

*Additional background:* The Colorado Brain Injury Trust Fund receives revenue from a surcharge for DUI and related convictions and a surcharge for helmet convictions. Beginning in FY 2019-20, pursuant to H.B. 19-1147

(Revise Traumatic Brain Injury Trust Fund), the General Assembly was permitted to appropriate General Fund directly to the Trust Fund.

## Reduce Central Fund for VCLCs

*Description:* A \$400,000 reduction General Fund appropriation to the Colorado Brain Injury Trust Fund in FY 2025-26 and ongoing.

*Health/Life/Safety Impact:* Moderate

*Key Considerations:* This option represents an ongoing 50.0 percent reduction of the General Fund subsidy to the Fund. This subsidy is quasi-discretionary.

*Additional background:* Statute<sup>32</sup> requires the General Assembly to appropriate General Fund to the Central Fund for Veterans Community Living Centers in an amount not to exceed 10.0 percent of total gross revenue accrued by the Central Fund during the preceding fiscal year.

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<sup>32</sup> Section 26-12-108 (1)(a.5), C.R.S.

# Appendix A: Numbers Pages

Appendix A details the actual expenditures for the last two state fiscal years, the appropriation for the current fiscal year, the requested appropriation for next fiscal year, and the staff recommendation. Appendix A organizes this information by line item and fund source.

**JBC Staff Figure Setting - FY 2026-27**  
**Staff Working Document - Does Not Represent Committee Decision**

**Appendix A: Numbers Pages**

	FY 2023-24 Actual	FY 2024-25 Actual	FY 2025-26 Appropriation	FY 2026-27 Request	FY 2026-27 Recommendation
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**DEPARTMENT OF HUMAN SERVICES**  
**Michelle Barnes, Executive Director**

**(2) ADMINISTRATION AND FINANCE**

**(D) Special Purp**

SNAP Quality Assurance	<u>739,182</u>	<u>1,427,404</u>	<u>1,451,692</u>	<u>1,520,023</u>	<u>1,520,023</u> *
FTE	13.8	13.2	15.3	15.3	15.3
General Fund	0	653,706	694,171	707,016	707,016
Cash Funds	0	0	0	260,314	260,314
Reappropriated Funds	0	0	0	0	0
Federal Funds	739,182	773,698	757,521	552,693	552,693

**(E) Communication Services for People with Disabilities Enterprise**

Program Costs	<u>0</u>	<u>0</u>	<u>4,976,917</u>	<u>4,976,917</u>	<u>4,976,917</u>
FTE	0	0	16.8	3.0	16.8
Cash Funds	0	0	4,976,917	4,976,917	4,976,917

**JBC Staff Figure Setting - FY 2026-27**  
**Staff Working Document - Does Not Represent Committee Decision**

	FY 2023-24 Actual	FY 2024-25 Actual	FY 2025-26 Appropriation	FY 2026-27 Request	FY 2026-27 Recommendation
<b>(4) OFFICE OF ECONOMIC SECURITY</b>					
<b>(A) Administration</b>					
OES Administration	<u>1,311,082</u>	<u>1,018,868</u>	<u>2,083,065</u>	<u>1,706,742</u>	<u>2,106,742</u> *
FTE	6.6	6.9	4.0	4.0	4.0
General Fund	444,769	500,864	702,390	626,067	726,067
Cash Funds	34,156	28,936	70,607	169,188	169,188
Reappropriated Funds	238,000	0	240,000	80,000	240,000
Federal Funds	594,157	489,068	1,070,068	831,487	971,487
 SNAP Outreach Plan	<u>0</u>	<u>0</u>	<u>0</u>	<u>1,248,414</u>	<u>0</u> *
General Fund	0	0	0	0	0
Cash Funds	0	0	0	1,248,414	0
 County Cost Allocation Plans - Fed Pass-through	<u>0</u>	<u>0</u>	<u>0</u>	<u>3,560,382</u>	<u>0</u> *
General Fund	0	0	0	0	0
Cash Funds	0	0	0	3,560,382	0
 <b>SUBTOTAL - (A) Administration</b>	<u>1,311,082</u>	<u>1,018,868</u>	<u>2,083,065</u>	<u>6,515,538</u>	<u>2,106,742</u>
FTE	<u>6.6</u>	<u>6.9</u>	<u>4.0</u>	<u>4.0</u>	<u>4.0</u>
General Fund	444,769	500,864	702,390	626,067	726,067
Cash Funds	34,156	28,936	70,607	4,977,984	169,188
Reappropriated Funds	238,000	0	240,000	80,000	240,000
Federal Funds	594,157	489,068	1,070,068	831,487	971,487

**JBC Staff Figure Setting - FY 2026-27**  
**Staff Working Document - Does Not Represent Committee Decision**

	FY 2023-24 Actual	FY 2024-25 Actual	FY 2025-26 Appropriation	FY 2026-27 Request	FY 2026-27 Recommendation
<b>(B) Colorado Benefits Management System</b>					
<b>(1) Ongoing Expenses</b>					
Personal Services	<u>691,252</u>	<u>842,174</u>	<u>837,283</u>	<u>1,052,382</u>	<u>929,299</u> *
General Fund	330,181	397,185	374,071	417,766	417,766
Cash Funds	23,886	29,307	70,162	193,245	193,245
Reappropriated Funds	0	0	0	0	0
Federal Funds	337,185	415,682	393,050	441,371	318,288
Centrally Appropriated Items	<u>127,048</u>	<u>119,465</u>	<u>117,046</u>	<u>133,247</u>	<u>117,046</u> *
General Fund	52,812	52,812	52,812	52,812	52,812
Cash Funds	8,134	7,615	8,134	24,335	24,335
Reappropriated Funds	0	0	0	0	0
Federal Funds	66,102	59,038	56,100	56,100	39,899
Operating and Contract Expenses	<u>25,757,391</u> 13.6	<u>27,639,750</u> 14.4	<u>28,818,993</u>	<u>27,244,196</u>	<u>27,244,196</u> *
General Fund	12,404,624	13,633,863	13,657,889	12,924,175	12,924,175
Cash Funds	494,211	577,770	814,969	4,794,606	4,794,606
Reappropriated Funds	0	0	27,544	27,544	27,544
Federal Funds	12,858,556	13,428,117	14,318,591	9,497,871	9,497,871
CBMS Emergency Processing Unit	<u>91,773</u>	<u>211,822</u>	<u>258,870</u>	<u>263,001</u>	<u>263,001</u> *
FTE	1.0	1.6	4.0	4.0	4.0
General Fund	36,022	92,256	95,830	97,387	97,387
Cash Funds	0	0	0	35,936	35,936
Reappropriated Funds	0	0	0	0	0
Federal Funds	55,751	119,566	163,040	129,678	129,678

**JBC Staff Figure Setting - FY 2026-27**  
**Staff Working Document - Does Not Represent Committee Decision**

	FY 2023-24 Actual	FY 2024-25 Actual	FY 2025-26 Appropriation	FY 2026-27 Request	FY 2026-27 Recommendation
<b>SUBTOTAL - (1) Ongoing Expenses</b>	26,667,464	28,813,211	30,032,192	28,692,826	28,553,542
<i>FTE</i>	<u>14.6</u>	<u>16.0</u>	<u>4.0</u>	<u>4.0</u>	<u>4.0</u>
General Fund	12,823,639	14,176,116	14,180,602	13,492,140	13,492,140
Cash Funds	526,231	614,692	893,265	5,048,122	5,048,122
Reappropriated Funds	0	0	27,544	27,544	27,544
Federal Funds	13,317,594	14,022,403	14,930,781	10,125,020	9,985,736
<b>(2) Special Projects</b>					
Health Care and Economic Security Staff					
Development Center	<u>189,738</u>	<u>647,778</u>	<u>809,125</u>	<u>843,399</u>	<u>843,399</u> *
<i>FTE</i>	12.1	15.4	13.0	13.0	13.0
General Fund	31,818	260,601	284,437	300,300	300,300
Cash Funds	22,145	27,941	44,264	150,783	150,783
Reappropriated Funds	0	0	168,518	168,518	168,518
Federal Funds	135,775	359,236	311,906	223,798	223,798
<b>SUBTOTAL - (2) Special Projects</b>	189,738	647,778	809,125	843,399	843,399
<i>FTE</i>	<u>12.1</u>	<u>15.4</u>	<u>13.0</u>	<u>13.0</u>	<u>13.0</u>
General Fund	31,818	260,601	284,437	300,300	300,300
Cash Funds	22,145	27,941	44,264	150,783	150,783
Reappropriated Funds	0	0	168,518	168,518	168,518
Federal Funds	135,775	359,236	311,906	223,798	223,798

**JBC Staff Figure Setting - FY 2026-27**  
**Staff Working Document - Does Not Represent Committee Decision**

	FY 2023-24 Actual	FY 2024-25 Actual	FY 2025-26 Appropriation	FY 2026-27 Request	FY 2026-27 Recommendation
<b>SUBTOTAL - (B) Colorado Benefits Management</b>					
<b>System</b>	26,857,202	29,460,989	30,841,317	29,536,225	29,396,941
<i>FTE</i>	<u>26.7</u>	<u>31.4</u>	<u>17.0</u>	<u>17.0</u>	<u>17.0</u>
General Fund	12,855,457	14,436,717	14,465,039	13,792,440	13,792,440
Cash Funds	548,376	642,633	937,529	5,198,905	5,198,905
Reappropriated Funds	0	0	196,062	196,062	196,062
Federal Funds	13,453,369	14,381,639	15,242,687	10,348,818	10,209,534

**(C) Employment and Benefits Division**

**(I) Administration**

Program Administration	<u>4,647,154</u>	<u>2,867,338</u>	<u>4,701,618</u>	<u>4,602,670</u>	<u>4,602,670</u> *
<i>FTE</i>	24.1	27.1	23.0	23.0	23.0
General Fund	0	0	0	0	0
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	4,647,154	2,867,338	4,701,618	4,602,670	4,602,670
<b>SUBTOTAL - (I) Administration</b>					
<i>FTE</i>	<u>24.1</u>	<u>27.1</u>	<u>23.0</u>	<u>23.0</u>	<u>23.0</u>
General Fund	0	0	0	0	0
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	4,647,154	2,867,338	4,701,618	4,602,670	4,602,670

**JBC Staff Figure Setting - FY 2026-27**  
**Staff Working Document - Does Not Represent Committee Decision**

	FY 2023-24 Actual	FY 2024-25 Actual	FY 2025-26 Appropriation	FY 2026-27 Request	FY 2026-27 Recommendation
<b>(II) Colorado Works Program</b>					
County Block Grants	<u>165,337,688</u>	<u>166,973,308</u>	<u>172,816,036</u>	<u>50,344,653</u>	<u>172,816,036</u> *
General Fund	2,266,909	14,886,272	14,886,272	0	14,886,272
Cash Funds	34,305,695	22,226,202	25,833,887	6,653,224	25,833,887
Reappropriated Funds	0	0	0	0	0
Federal Funds	128,765,084	129,860,834	132,095,877	43,691,429	132,095,877
County Training	<u>472</u>	<u>60,598</u>	<u>432,677</u>	<u>436,442</u>	<u>436,442</u>
FTE	0.3	0.0	2.0	2.0	2.0
General Fund	0	0	0	0	0
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	472	60,598	432,677	436,442	436,442
Works Program Evaluation	<u>305,164</u>	<u>440,051 1.0</u>	<u>649,440</u>	<u>495,440</u>	<u>495,440</u>
General Fund	0	0	0	0	0
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	305,164	440,051	649,440	495,440	495,440
County Block Grant Support Fund	<u>0</u>	<u>0</u>	<u>0</u>	<u>250,000</u>	<u>250,000</u> *
Federal Funds	0	0	0	250,000	250,000
Basic Cash Assistance	<u>0</u>	<u>0</u>	<u>0</u>	<u>103,290,720</u>	<u>0</u> *
General Fund	0	0	0	14,886,272	0
Federal Funds	0	0	0	88,404,448	0

**JBC Staff Figure Setting - FY 2026-27**  
**Staff Working Document - Does Not Represent Committee Decision**

	FY 2023-24 Actual	FY 2024-25 Actual	FY 2025-26 Appropriation	FY 2026-27 Request	FY 2026-27 Recommendation
Short-term Non-recurrent Benefits for Colorado					
Works Participants	<u>1,508,189</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
General Fund	0	0	0	0	0
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	1,508,189	0	0	0	0
<b>SUBTOTAL - (II) Colorado Works Program</b>	<b>167,151,513</b>	<b>167,473,957</b>	<b>173,898,153</b>	<b>154,817,255</b>	<b>173,997,918</b>
FTE	<u>0.3</u>	<u>1.0</u>	<u>2.0</u>	<u>2.0</u>	<u>2.0</u>
General Fund	2,266,909	14,886,272	14,886,272	14,886,272	14,886,272
Cash Funds	34,305,695	22,226,202	25,833,887	6,653,224	25,833,887
Reappropriated Funds	0	0	0	0	0
Federal Funds	130,578,909	130,361,483	133,177,994	133,277,759	133,277,759
<b>(III) Other Employment-focused Programs</b>					
Workforce Development Council	<u>58,217</u>	<u>67,079</u>	<u>111,211</u>	<u>111,211</u>	<u>111,211</u>
General Fund	0	0	0	0	0
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	58,217	67,079	111,211	111,211	111,211
Transitional Jobs Programs	<u>2,515,226</u>	<u>2,854,895</u>	<u>2,609,003</u>	<u>2,612,222</u>	<u>1,307,720</u>
FTE	<u>1.6</u>	<u>1.3</u>	<u>2.0</u>	<u>2.0</u>	<u>2.0</u>
General Fund	2,515,226	2,854,895	2,609,003	2,612,222	1,307,720
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0

**JBC Staff Figure Setting - FY 2026-27**  
**Staff Working Document - Does Not Represent Committee Decision**

	<b>FY 2023-24 Actual</b>	<b>FY 2024-25 Actual</b>	<b>FY 2025-26 Appropriation</b>	<b>FY 2026-27 Request</b>	<b>FY 2026-27 Recommendation</b>
Child Support Services Program	<u>656,075</u>	<u>696,862</u>	<u>1,153,648</u>	<u>1,156,126</u>	<u>1,156,126</u>
FTE	0.7	0.5	1.0	1.0	1.0
General Fund	0	0	0	0	0
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	656,075	696,862	1,153,648	1,156,126	1,156,126
Food Stamp Job Search Units - Program Costs	<u>12,209,934</u>	<u>14,624,992</u>	<u>2,169,707</u>	<u>2,192,459</u>	<u>2,192,459</u>
FTE	3.0	4.6	6.2	6.2	6.2
General Fund	0	205,027	213,031	218,896	218,896
Cash Funds	0	0	413,436	413,436	413,436
Reappropriated Funds	0	0	0	0	0
Federal Funds	12,209,934	14,419,965	1,543,240	1,560,127	1,560,127
Food Stamp Job Search Units - Supportive Services	<u>209,160</u>	<u>209,156</u>	<u>261,452</u>	<u>261,452</u>	<u>261,452</u>
General Fund	78,435	78,433	78,435	78,435	78,435
Cash Funds	0	0	52,291	52,291	52,291
Reappropriated Funds	0	0	0	0	0
Federal Funds	130,725	130,723	130,726	130,726	130,726
Employment Opportunities With Wages Program	<u>1,229,922 1.2</u>	<u>1,668,062 0.5</u>	<u>2,000,000</u>	<u>2,000,000</u>	<u>2,000,000</u>
General Fund	0	0	0	0	0
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	1,229,922	1,668,062	2,000,000	2,000,000	2,000,000

**JBC Staff Figure Setting - FY 2026-27**  
**Staff Working Document - Does Not Represent Committee Decision**

	FY 2023-24 Actual	FY 2024-25 Actual	FY 2025-26 Appropriation	FY 2026-27 Request	FY 2026-27 Recommendation
Refugee Assistance	<u>42,634,903</u>	<u>11,860,657</u>	<u>2,945,737</u>	<u>2,945,737</u>	<u>2,945,737</u>
FTE	14.4	4.4	0.0	0.0	0.0
General Fund	0	0	0	0	0
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	42,634,903	11,860,657	2,945,737	2,945,737	2,945,737
Teen Parent Diver's License Program	<u>66,131</u>	<u>100,000 0.1</u>	<u>0</u>	<u>0</u>	<u>0</u>
General Fund	66,131	100,000	0	0	0
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
Stable Housing for Survivors of Domestic or Sexual Violence Program	<u>0</u>	<u>45,240</u>	<u>2,000,000</u>	<u>2,000,000</u>	<u>2,000,000</u>
FTE	0.0	0.5	1.5	1.5	1.5
General Fund	0	0	0	0	0
Cash Funds	0	45,240	2,000,000	2,000,000	2,000,000
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
<b>SUBTOTAL - (III) Other Employment-focused Programs</b>	<b>59,579,568</b>	<b>32,126,943</b>	<b>13,250,758</b>	<b>13,279,207</b>	<b>11,974,705</b>
<b>FTE</b>	<b><u>20.9</u></b>	<b><u>11.9</u></b>	<b><u>10.7</u></b>	<b><u>10.7</u></b>	<b><u>10.7</u></b>
General Fund	2,659,792	3,238,355	2,900,469	2,909,553	1,605,051
Cash Funds	0	45,240	2,465,727	2,465,727	2,465,727
Reappropriated Funds	0	0	0	0	0
Federal Funds	56,919,776	28,843,348	7,884,562	7,903,927	7,903,927

**JBC Staff Figure Setting - FY 2026-27**  
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	FY 2023-24 Actual	FY 2024-25 Actual	FY 2025-26 Appropriation	FY 2026-27 Request	FY 2026-27 Recommendation
<b>(IV) Adult Financial</b>					
Program Administration	<u>128,920</u>	<u>537,573</u>	<u>555,148</u>	<u>566,909</u>	<u>566,909</u>
FTE	5.0	4.8	6.9	6.9	6.9
General Fund	0	408,023	426,893	438,654	438,654
Cash Funds	128,920	129,550	128,255	128,255	128,255
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
Cash Assistance Programs	<u>75,023,549</u>	<u>71,083,952</u>	<u>78,905,051</u>	<u>78,905,051</u>	<u>78,905,051</u>
General Fund	0	0	0	0	0
Cash Funds	75,023,549	71,083,952	78,905,051	78,905,051	78,905,051
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
Refunds	<u>588,362</u>	<u>588,362</u>	<u>588,362</u>	<u>588,362</u>	<u>588,362</u>
General Fund	0	0	0	0	0
Cash Funds	588,362	588,362	588,362	588,362	588,362
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
OAP Burial Reimbursements	<u>918,364</u>	<u>918,364</u>	<u>918,364</u>	<u>918,364</u>	<u>918,364</u>
General Fund	0	0	0	0	0
Cash Funds	918,364	918,364	918,364	918,364	918,364
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0

**JBC Staff Figure Setting - FY 2026-27**  
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	<b>FY 2023-24 Actual</b>	<b>FY 2024-25 Actual</b>	<b>FY 2025-26 Appropriation</b>	<b>FY 2026-27 Request</b>	<b>FY 2026-27 Recommendation</b>
State Administration	<u>427,913</u>	<u>552,817</u>	<u>637,062</u>	<u>712,171</u>	<u>712,171</u>
FTE	5.6	5.6	3.5	3.5	3.5
General Fund	0	0	0	0	0
Cash Funds	427,913	552,817	637,062	712,171	712,171
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
County Administration	<u>5,467,848</u>	<u>5,804,261</u>	<u>2,566,974</u>	<u>2,566,974</u>	<u>2,566,974</u>
General Fund	0	0	0	0	0
Cash Funds	5,467,848	5,804,261	2,566,974	2,566,974	2,566,974
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
Administration - Home Care Allowance SEP					
Contract	<u>954,325</u>	<u>775,544</u>	<u>956,933</u>	<u>425,304</u>	<u>425,304</u> *
General Fund	954,325	775,544	956,933	425,304	425,304
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
Aid to the Needy Disabled Programs	<u>10,083,441</u>	<u>12,843,033</u>	<u>13,394,238</u>	<u>13,394,238</u>	<u>13,394,238</u>
General Fund	7,654,065	7,654,065	7,654,065	7,654,065	7,654,065
Cash Funds	2,429,376	5,188,968	5,740,173	5,740,173	5,740,173
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0

**JBC Staff Figure Setting - FY 2026-27**  
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	FY 2023-24 Actual	FY 2024-25 Actual	FY 2025-26 Appropriation	FY 2026-27 Request	FY 2026-27 Recommendation
Disability Benefits Application Assistance Program	<u>1,215,483</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
FTE	0.9	0.0	0.0	0.0	0.0
General Fund	1,215,483	0	0	0	0
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
Other Burial Reimbursements	<u>402,985</u>	<u>402,985</u>	<u>508,000</u>	<u>508,000</u>	<u>508,000</u>
General Fund	402,985	402,985	402,985	402,985	402,985
Cash Funds	0	0	105,015	105,015	105,015
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
Home Care Allowance	<u>432,878</u>	<u>260,851</u>	<u>967,171</u>	<u>967,171</u>	<u>967,171</u>
General Fund	432,878	260,851	850,370	850,370	850,370
Cash Funds	0	0	116,801	116,801	116,801
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
SSI Stabilization Fund Programs	<u>214,913</u>	<u>1,284,324</u>	<u>1,000,000</u>	<u>1,000,000</u>	<u>1,000,000</u>
General Fund	0	0	0	0	0
Cash Funds	214,913	1,284,324	1,000,000	1,000,000	1,000,000
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0

**JBC Staff Figure Setting - FY 2026-27**  
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	FY 2023-24 Actual	FY 2024-25 Actual	FY 2025-26 Appropriation	FY 2026-27 Request	FY 2026-27 Recommendation
<b>SUBTOTAL - (IV) Adult Financial</b>	95,858,981	95,052,066	100,997,303	100,552,544	100,552,544
<i>FTE</i>	<u>11.5</u>	<u>10.4</u>	<u>10.4</u>	<u>10.4</u>	<u>10.4</u>
General Fund	10,659,736	9,501,468	10,291,246	9,771,378	9,771,378
Cash Funds	85,199,245	85,550,598	90,706,057	90,781,166	90,781,166
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
<b>SUBTOTAL - (C) Employment and Benefits Division</b>	327,237,216	297,520,304	292,847,832	273,251,676	291,127,837
<i>FTE</i>	<u>56.8</u>	<u>50.4</u>	<u>46.1</u>	<u>46.1</u>	<u>46.1</u>
General Fund	15,586,437	27,626,095	28,077,987	27,567,203	26,262,701
Cash Funds	119,504,940	107,822,040	119,005,671	99,900,117	119,080,780
Reappropriated Funds	0	0	0	0	0
Federal Funds	192,145,839	162,072,169	145,764,174	145,784,356	145,784,356
<b>(D) Food and Energy Assistance</b>					
Low Income Energy Assistance Program	<u>50,032,993</u>	<u>71,268,054</u>	<u>44,019,430</u>	<u>44,049,535</u>	<u>44,049,535</u>
<i>FTE</i>	5.8	5.1	5.2	5.2	5.2
General Fund	0	0	0	0	0
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	50,032,993	71,268,054	44,019,430	44,049,535	44,049,535

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	FY 2023-24 Actual	FY 2024-25 Actual	FY 2025-26 Appropriation	FY 2026-27 Request	FY 2026-27 Recommendation
Supplemental Nutrition Assistance Program					
Administration	<u>6,974,387</u>	<u>5,493,656</u>	<u>4,079,579</u>	<u>4,497,641</u>	<u>4,497,215</u> *
FTE	29.2	25.7	24.2	29.1	29.1
General Fund	1,453,158	2,183,242	1,860,372	1,411,933	1,411,933
Cash Funds	0	0	99,931	1,440,828	1,440,535
Reappropriated Funds	0	0	0	0	0
Federal Funds	5,521,229	3,310,414	2,119,276	1,644,880	1,644,747
Supplemental Nutrition Assistance Program State					
Staff Training	<u>11,242</u>	<u>762</u>	<u>25,000</u>	<u>25,000</u>	<u>25,000</u> *
General Fund	5,621	381	12,500	12,500	12,500
Cash Funds	0	0	0	4,688	4,688
Reappropriated Funds	0	0	0	0	0
Federal Funds	5,621	381	12,500	7,812	7,812
Food Distribution Program					
FTE	<u>7.5</u>	<u>8.8</u>	<u>10.9</u>	<u>10.9</u>	<u>10.9</u>
General Fund	107,443	88,409	164,445	166,117	166,117
Cash Funds	163,999	573,596	667,674	587,952	587,952
Reappropriated Funds	0	0	0	0	0
Federal Funds	830,775	803,815	528,859	566,388	566,388
Food Assistance Grant Programs					
General Fund	<u>0</u>	<u>2,968,949</u>	<u>12,000,000</u>	<u>2,000,000</u>	<u>1,500,000</u>
General Fund	0	2,968,949	12,000,000	2,000,000	1,500,000
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0

**JBC Staff Figure Setting - FY 2026-27**  
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	FY 2023-24 Actual	FY 2024-25 Actual	FY 2025-26 Appropriation	FY 2026-27 Request	FY 2026-27 Recommendation
Income Tax Offset	<u>1,359</u>	<u>1,146</u>	<u>4,128</u>	<u>4,128</u>	<u>4,128</u> *
General Fund	1,242	785	2,064	2,064	2,064
Cash Funds	0	0	0	774	774
Reappropriated Funds	0	0	0	0	0
Federal Funds	117	361	2,064	1,290	1,290
Electronic Benefits Transfer Service	<u>4,714,493</u>	<u>1,635,894</u>	<u>3,262,445</u>	<u>3,384,266</u>	<u>3,384,266</u> *
FTE	6.9	6.9	7.0	7.0	7.0
General Fund	612,595	716,363	724,924	773,156	773,156
Cash Funds	45,812	30,543	1,032,226	1,775,354	1,775,354
Reappropriated Funds	0	15,463	35,701	35,701	35,701
Federal Funds	4,056,086	873,525	1,469,594	800,055	800,055
Systematic Alien Verification for Eligibility	<u>53,198</u>	<u>93,163</u>	<u>187,945</u>	<u>252,908</u>	<u>252,908</u> *
FTE	0.0	0.0	1.0	1.0	1.0
General Fund	6,386	16,626	29,665	40,059	40,059
Cash Funds	2,059	2,286	2,541	13,791	13,791
Reappropriated Funds	28,307	67,423	116,804	157,731	157,731
Federal Funds	16,446	6,828	38,935	41,327	41,327
Colorado Diaper Distribution Program	<u>1,861,223</u>	<u>2,007,529</u>	<u>1,509,197</u>	<u>1,510,330</u>	<u>1,010,330</u>
FTE	0.4	0.6	2.0	2.0	2.0
General Fund	1,861,223	2,007,529	1,509,197	1,510,330	1,010,330
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0

**JBC Staff Figure Setting - FY 2026-27**  
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	FY 2023-24 Actual	FY 2024-25 Actual	FY 2025-26 Appropriation	FY 2026-27 Request	FY 2026-27 Recommendation
Summer Electronic Benefits Transfer for Children Program	<u>1,206,418</u>	<u>8,471,788</u>	<u>3,604,888</u>	<u>3,253,800</u>	<u>3,253,800</u> *
FTE	0.4	2.6	4.0	4.0	4.0
General Fund	586,236	4,321,676	1,801,887	1,624,257	1,624,257
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	620,182	4,150,112	1,803,001	1,629,543	1,629,543
Commodity Supplemental Food Grant Program	<u>413,602</u>	<u>512,875</u>	<u>0</u>	<u>0</u>	<u>0</u>
General Fund	413,602	512,875	0	0	0
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
<b>SUBTOTAL - (D) Food and Energy Assistance</b>	<b>66,371,132</b>	<b>93,919,636</b>	<b>70,053,590</b>	<b>60,298,065</b>	<b>59,297,639</b>
FTE	<u>50.2</u>	<u>49.7</u>	<u>54.3</u>	<u>59.2</u>	<u>59.2</u>
General Fund	5,047,506	12,816,835	18,105,054	7,540,416	6,540,416
Cash Funds	211,870	606,425	1,802,372	3,823,387	3,823,094
Reappropriated Funds	28,307	82,886	152,505	193,432	193,432
Federal Funds	61,083,449	80,413,490	49,993,659	48,740,830	48,740,697

**(E) Child Support Services**

Automated Child Support Enforcement System	<u>7,672,568</u>	<u>8,787,902</u>	<u>10,338,150</u>	<u>10,430,169</u>	<u>10,430,169</u>
FTE	25.3	21.0	22.9	22.9	22.9
General Fund	2,098,990	2,867,358	3,008,705	3,022,767	3,022,767
Cash Funds	238,948	267,121	877,141	877,141	877,141
Reappropriated Funds	0	0	0	0	0
Federal Funds	5,334,630	5,653,423	6,452,304	6,530,261	6,530,261

**JBC Staff Figure Setting - FY 2026-27**  
**Staff Working Document - Does Not Represent Committee Decision**

	FY 2023-24 Actual	FY 2024-25 Actual	FY 2025-26 Appropriation	FY 2026-27 Request	FY 2026-27 Recommendation
Child Support Services	<u>2,196,693</u>	<u>3,202,359</u>	<u>3,511,496</u>	<u>3,637,467</u>	<u>3,637,467</u>
FTE	21.3	26.5	31.5	31.5	31.5
General Fund	129,301	958,667	1,066,173	1,084,785	1,084,785
Cash Funds	0	0	182,026	182,026	182,026
Reappropriated Funds	0	0	0	0	0
Federal Funds	2,067,392	2,243,692	2,263,297	2,370,656	2,370,656
Child Support Payment Pass-through					
Reimbursements	<u>4,135,549</u>	<u>4,602,986</u>	<u>4,800,000</u>	<u>4,800,000</u>	<u>4,800,000</u>
General Fund	4,135,549	4,602,986	4,800,000	4,800,000	4,800,000
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
<b>SUBTOTAL - (E) Child Support Services</b>	<b>14,004,810</b>	<b>16,593,247</b>	<b>18,649,646</b>	<b>18,867,636</b>	<b>18,867,636</b>
FTE	<u>46.6</u>	<u>47.5</u>	<u>54.4</u>	<u>54.4</u>	<u>54.4</u>
General Fund	6,363,840	8,429,011	8,874,878	8,907,552	8,907,552
Cash Funds	238,948	267,121	1,059,167	1,059,167	1,059,167
Reappropriated Funds	0	0	0	0	0
Federal Funds	7,402,022	7,897,115	8,715,601	8,900,917	8,900,917

**(F) County Administration**

County Administration	<u>98,390,279</u>	<u>107,358,333</u>	<u>104,504,574</u>	<u>105,959,477 2.0</u>	<u>104,504,574 0.0</u> *
General Fund	32,204,112	33,835,564	34,091,086	34,292,591	34,091,086
Cash Funds	19,678,056	20,063,901	20,900,916	39,479,769	39,468,130
Reappropriated Funds	0	0	0	1,163,922	0
Federal Funds	46,508,111	53,458,868	49,512,572	31,023,195	30,945,358

**JBC Staff Figure Setting - FY 2026-27**  
**Staff Working Document - Does Not Represent Committee Decision**

	FY 2023-24 Actual	FY 2024-25 Actual	FY 2025-26 Appropriation	FY 2026-27 Request	FY 2026-27 Recommendation
County Administration Overspend	0	0	0	<u>6,339,571</u>	0 *
General Fund	0	0	0	0	0
Cash Funds	0	0	0	6,339,571	0
County Tax Base Relief	<u>3,879,756</u>	<u>2,665,161</u>	<u>3,879,756</u>	<u>3,879,756</u>	<u>2,779,756</u>
General Fund	3,879,756	2,665,161	3,879,756	3,879,756	2,779,756
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
County Share of Offsetting Revenues	<u>1,106,797</u>	<u>1,269,000</u>	<u>2,986,000</u>	<u>2,986,000</u>	<u>2,986,000</u>
General Fund	0	0	0	0	0
Cash Funds	1,106,797	1,269,000	2,986,000	2,986,000	2,986,000
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
County Incentive Payments	<u>4,113,000</u>	<u>3,514,655</u>	<u>4,113,000</u>	<u>4,113,000</u>	<u>4,113,000</u>
General Fund	0	0	0	0	0
Cash Funds	4,113,000	3,514,655	4,113,000	4,113,000	4,113,000
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
Tier 1 Call Center Shared Service	0	0	0	<u>2,085,608</u>	<u>2,085,608</u> *
General Fund	0	0	0	976,472	976,472
Cash Funds	0	0	0	89,471	89,471
Federal Funds	0	0	0	1,019,665	1,019,665

**JBC Staff Figure Setting - FY 2026-27**  
**Staff Working Document - Does Not Represent Committee Decision**

	FY 2023-24 Actual	FY 2024-25 Actual	FY 2025-26 Appropriation	FY 2026-27 Request	FY 2026-27 Recommendation
Document Management Shared Service	0	0	0	369,839	369,839 *
General Fund	0	0	0	173,157	173,157
Cash Funds	0	0	0	15,866	15,866
Federal Funds	0	0	0	180,816	180,816
<b>SUBTOTAL - (F) County Administration</b>	107,489,832	114,807,149	115,483,330	125,733,251	116,838,777
<i>FTE</i>	0.0	0.0	0.0	2.0	0.0
General Fund	36,083,868	36,500,725	37,970,842	39,321,976	38,020,471
Cash Funds	24,897,853	24,847,556	27,999,916	53,023,677	46,672,467
Reappropriated Funds	0	0	0	1,163,922	0
Federal Funds	46,508,111	53,458,868	49,512,572	32,223,676	32,145,839

**(G) Indirect Cost Assessment**

Indirect Cost Assessment	16,799,148	17,964,293	31,316,983	25,747,933	27,052,601 *
General Fund	0	0	0	0	0
Cash Funds	232,732	563,308	150,655	130,141	1,295,525
Reappropriated Funds	3,682,567	4,238,733	8,365,826	7,226,662	7,226,662
Federal Funds	12,883,849	13,162,252	22,800,502	18,391,130	18,530,414
<b>SUBTOTAL - (G) Indirect Cost Assessment</b>	16,799,148	17,964,293	31,316,983	25,747,933	27,052,601
<i>FTE</i>	0.0	0.0	0.0	0.0	0.0
General Fund	0	0	0	0	0
Cash Funds	232,732	563,308	150,655	130,141	1,295,525
Reappropriated Funds	3,682,567	4,238,733	8,365,826	7,226,662	7,226,662
Federal Funds	12,883,849	13,162,252	22,800,502	18,391,130	18,530,414

**JBC Staff Figure Setting - FY 2026-27**  
**Staff Working Document - Does Not Represent Committee Decision**

	<b>FY 2023-24 Actual</b>	<b>FY 2024-25 Actual</b>	<b>FY 2025-26 Appropriation</b>	<b>FY 2026-27 Request</b>	<b>FY 2026-27 Recommendation</b>
<b>TOTAL - (4) Office of Economic Security</b>	560,070,422	571,284,486	561,275,763	539,950,324	544,688,173
<i>FTE</i>	<u>186.9</u>	<u>185.9</u>	<u>175.8</u>	<u>182.7</u>	<u>180.7</u>
General Fund	76,381,877	100,310,247	108,196,190	97,755,654	94,249,647
Cash Funds	145,668,875	134,778,019	151,025,917	168,113,378	177,299,126
Reappropriated Funds	3,948,874	4,321,619	8,954,393	8,860,078	7,856,156
Federal Funds	334,070,796	331,874,601	293,099,263	265,221,214	265,283,244

**JBC Staff Figure Setting - FY 2026-27**  
**Staff Working Document - Does Not Represent Committee Decision**

	FY 2023-24 Actual	FY 2024-25 Actual	FY 2025-26 Appropriation	FY 2026-27 Request	FY 2026-27 Recommendation
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**(7) OFFICE OF ADULTS, AGING, AND DISABILITY SERVICES**

**(A) Administration**

OAADS Administration	<u>1,318,238</u>	<u>1,474,156</u>	<u>1,805,733</u>	<u>1,645,293</u>	<u>1,645,293</u> *
FTE	14.4	11.9	8.9	8.9	8.9
General Fund	659,468	723,426	803,798	643,358	643,358
Cash Funds	65,092	8,470	367,536	367,536	367,536
Reappropriated Funds	417,617	510,409	508,615	508,615	508,615
Federal Funds	176,061	231,851	125,784	125,784	125,784

<b>SUBTOTAL - (A) Administration</b>	1,318,238	1,474,156	1,805,733	1,645,293	1,645,293
<i>FTE</i>	<u>14.4</u>	<u>11.9</u>	<u>8.9</u>	<u>8.9</u>	<u>8.9</u>
General Fund	659,468	723,426	803,798	643,358	643,358
Cash Funds	65,092	8,470	367,536	367,536	367,536
Reappropriated Funds	417,617	510,409	508,615	508,615	508,615
Federal Funds	176,061	231,851	125,784	125,784	125,784

**(B) Programs and Commissions for Persons with Disabilities**

Developmental Disabilities Council	<u>870,851</u>	<u>1,811,113</u>	<u>1,104,118</u>	<u>1,133,436</u>	<u>1,133,436</u>
FTE	2.8	4.9	6.0	6.0	6.0
General Fund	0	0	0	0	0
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	870,851	1,811,113	1,104,118	1,133,436	1,133,436

**JBC Staff Figure Setting - FY 2026-27**  
**Staff Working Document - Does Not Represent Committee Decision**

	FY 2023-24 Actual	FY 2024-25 Actual	FY 2025-26 Appropriation	FY 2026-27 Request	FY 2026-27 Recommendation
Colorado Commission for the Deaf, Hard of Hearing, and Deafblind	<u>2,499,999</u>	<u>2,617,043</u>	<u>0</u>	<u>0</u>	<u>0</u>
FTE	9.7	8.7	0.0	13.8	0.0
General Fund	603,214	603,214	0	0	0
Cash Funds	0	0	0	0	0
Reappropriated Funds	1,896,785	2,013,829	0	0	0
Federal Funds	0	0	0	0	0
Brain Injury Program - Appropriation to the Colorado Brain Injury Trust Fund	<u>450,000</u>	<u>450,000</u>	<u>450,000</u>	<u>450,000</u>	<u>450,000</u>
General Fund	450,000	450,000	450,000	450,000	450,000
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
Colorado Brain Injury Trust Fund	<u>1,327,978</u>	<u>1,281,286</u>	<u>3,592,142</u>	<u>3,608,795</u>	<u>3,608,795</u>
FTE	2.3	1.7	1.5	1.5	1.5
General Fund	0	0	0	0	0
Cash Funds	1,327,978	1,281,286	3,142,117	3,158,770	3,158,770
Reappropriated Funds	0	0	450,025	450,025	450,025
Federal Funds	0	0	0	0	0
<b>SUBTOTAL - (B) Programs and Commissions for Persons with Disabilities</b>	<u>5,148,828</u>	<u>6,159,442</u>	<u>5,146,260</u>	<u>5,192,231</u>	<u>5,192,231</u>
FTE	<u>14.8</u>	<u>15.3</u>	<u>7.5</u>	<u>21.3</u>	<u>7.5</u>
General Fund	1,053,214	1,053,214	450,000	450,000	450,000
Cash Funds	1,327,978	1,281,286	3,142,117	3,158,770	3,158,770
Reappropriated Funds	1,896,785	2,013,829	450,025	450,025	450,025
Federal Funds	870,851	1,811,113	1,104,118	1,133,436	1,133,436

**JBC Staff Figure Setting - FY 2026-27**  
**Staff Working Document - Does Not Represent Committee Decision**

	FY 2023-24 Actual	FY 2024-25 Actual	FY 2025-26 Appropriation	FY 2026-27 Request	FY 2026-27 Recommendation
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**(C) Regional Centers for People with Developmental Disabilities**

**(1) Administration**

Regional Centers Electronic Health Record System	<u>164,561</u> 1.0	<u>266,138</u> 1.0	<u>698,688</u>	<u>408,688</u>	<u>408,688</u> *
General Fund	0	0	0	0	0
Cash Funds	0	0	0	0	0
Reappropriated Funds	164,561	266,138	698,688	408,688	408,688
Federal Funds	0	0	0	0	0

<b>SUBTOTAL - (1) Administration</b>	164,561	266,138	698,688	408,688	408,688
<i>FTE</i>	<u>1.0</u>	<u>1.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>
General Fund	0	0	0	0	0
Cash Funds	0	0	0	0	0
Reappropriated Funds	164,561	266,138	698,688	408,688	408,688
Federal Funds	0	0	0	0	0

**(2) Wheat Ridge Regional Center**

Wheat Ridge Regional Center Intermediate Care Facility	<u>27,534,385</u>	<u>25,977,444</u>	<u>27,612,893</u>	<u>28,968,012</u>	<u>28,968,012</u> *
FTE	281.8	275.0	369.0	376.0	376.0
General Fund	0	0	0	744,925	744,925
Cash Funds	571,858	552,332	877,774	877,774	877,774
Reappropriated Funds	26,962,527	25,425,112	26,735,119	27,345,313	27,345,313
Federal Funds	0	0	0	0	0

**JBC Staff Figure Setting - FY 2026-27**  
**Staff Working Document - Does Not Represent Committee Decision**

	FY 2023-24 Actual	FY 2024-25 Actual	FY 2025-26 Appropriation	FY 2026-27 Request	FY 2026-27 Recommendation
Wheat Ridge Regional Center Provider Fee	<u>1,435,612</u>	<u>1,384,193</u>	<u>1,435,612</u>	<u>1,435,612</u>	<u>1,435,612</u>
General Fund	0	0	0	0	0
Cash Funds	0	0	0	0	0
Reappropriated Funds	1,435,612	1,384,193	1,435,612	1,435,612	1,435,612
Federal Funds	0	0	0	0	0
Wheat Ridge Regional Center Depreciation	<u>406,468</u>	<u>396,654</u>	<u>180,718</u>	<u>180,718</u>	<u>180,718</u>
General Fund	0	0	0	0	0
Cash Funds	0	0	0	0	0
Reappropriated Funds	406,468	396,654	180,718	180,718	180,718
Federal Funds	0	0	0	0	0
<b>SUBTOTAL - (2) Wheat Ridge Regional Center</b>	<b>29,376,465</b>	<b>27,758,291</b>	<b>29,229,223</b>	<b>30,584,342</b>	<b>30,584,342</b>
<b>FTE</b>	<b><u>281.8</u></b>	<b><u>275.0</u></b>	<b><u>369.0</u></b>	<b><u>376.0</u></b>	<b><u>376.0</u></b>
General Fund	0	0	0	744,925	744,925
Cash Funds	571,858	552,332	877,774	877,774	877,774
Reappropriated Funds	28,804,607	27,205,959	28,351,449	28,961,643	28,961,643
Federal Funds	0	0	0	0	0

**(3) Grand Junction Regional Center**

Grand Junction Regional Center Intermediate Care

Facility	<u>6,754,948</u>	<u>6,679,842</u>	<u>7,752,295</u>	<u>7,951,031</u>	<u>7,951,031</u>
FTE	81.8	92.5	98.8	98.8	98.8
General Fund	0	0	0	0	0
Cash Funds	127,596	137,361	1,141,283	1,141,283	1,141,283
Reappropriated Funds	6,627,352	6,542,481	6,611,012	6,809,748	6,809,748
Federal Funds	0	0	0	0	0

**JBC Staff Figure Setting - FY 2026-27**  
**Staff Working Document - Does Not Represent Committee Decision**

	FY 2023-24 Actual	FY 2024-25 Actual	FY 2025-26 Appropriation	FY 2026-27 Request	FY 2026-27 Recommendation
Grand Junction Regional Center Provider Fee	<u>327,137</u>	<u>344,670</u>	<u>453,291</u>	<u>453,291</u>	<u>453,291</u>
General Fund	0	0	0	0	0
Cash Funds	0	0	0	0	0
Reappropriated Funds	327,137	344,670	453,291	453,291	453,291
Federal Funds	0	0	0	0	0
Grand Junction Regional Center Waiver Funding	<u>10,597,224</u>	<u>10,780,089</u>	<u>12,236,565</u>	<u>12,470,538</u>	<u>12,470,538</u>
FTE	107.0	114.6	174.2	174.2	174.2
General Fund	350,322	350,322	350,322	350,322	350,322
Cash Funds	0	0	537,083	537,083	537,083
Reappropriated Funds	10,246,902	10,429,767	11,349,160	11,583,133	11,583,133
Federal Funds	0	0	0	0	0
Grand Junction Regional Center Depreciation	<u>328,225</u>	<u>395,646</u>	<u>323,681</u>	<u>323,681</u>	<u>323,681</u>
General Fund	0	0	0	0	0
Cash Funds	0	0	0	0	0
Reappropriated Funds	328,225	395,646	323,681	323,681	323,681
Federal Funds	0	0	0	0	0
<b>SUBTOTAL - (3) Grand Junction Regional Center</b>	<b>18,007,534</b>	<b>18,200,247</b>	<b>20,765,832</b>	<b>21,198,541</b>	<b>21,198,541</b>
<b>FTE</b>	<b><u>188.8</u></b>	<b><u>207.1</u></b>	<b><u>273.0</u></b>	<b><u>273.0</u></b>	<b><u>273.0</u></b>
General Fund	350,322	350,322	350,322	350,322	350,322
Cash Funds	127,596	137,361	1,678,366	1,678,366	1,678,366
Reappropriated Funds	17,529,616	17,712,564	18,737,144	19,169,853	19,169,853
Federal Funds	0	0	0	0	0

**JBC Staff Figure Setting - FY 2026-27**  
**Staff Working Document - Does Not Represent Committee Decision**

	FY 2023-24 Actual	FY 2024-25 Actual	FY 2025-26 Appropriation	FY 2026-27 Request	FY 2026-27 Recommendation
<b>(4) Pueblo Regional Center</b>					
Pueblo Regional Center Waiver Funding	<u>11,909,726</u>	<u>12,298,343</u>	<u>12,627,837</u>	<u>12,958,253</u>	<u>12,958,253</u>
FTE	146.9	150.0	181.8	181.8	181.8
General Fund	250,195	250,195	250,195	250,195	250,195
Cash Funds	43,521	1,386	573,598	573,598	573,598
Reappropriated Funds	11,616,010	12,046,762	11,804,044	12,134,460	12,134,460
Federal Funds	0	0	0	0	0
Pueblo Regional Center Depreciation	<u>164,574</u>	<u>133,923</u>	<u>187,326</u>	<u>187,326</u>	<u>187,326</u>
General Fund	0	0	0	0	0
Cash Funds	0	0	0	0	0
Reappropriated Funds	164,574	133,923	187,326	187,326	187,326
Federal Funds	0	0	0	0	0
Cottage at Pueblo	<u>0</u>	<u>0</u>	<u>0</u>	<u>643,106</u>	<u>643,106</u> *
FTE	0.0	0.0	0.0	9.0	9.0
General Fund	0	0	0	643,106	643,106
<b>SUBTOTAL - (4) Pueblo Regional Center</b>	<b>12,074,300</b>	<b>12,432,266</b>	<b>12,815,163</b>	<b>13,788,685</b>	<b>13,788,685</b>
FTE	<u>146.9</u>	<u>150.0</u>	<u>181.8</u>	<u>190.8</u>	<u>190.8</u>
General Fund	250,195	250,195	250,195	893,301	893,301
Cash Funds	43,521	1,386	573,598	573,598	573,598
Reappropriated Funds	11,780,584	12,180,685	11,991,370	12,321,786	12,321,786
Federal Funds	0	0	0	0	0

**JBC Staff Figure Setting - FY 2026-27**  
**Staff Working Document - Does Not Represent Committee Decision**

	FY 2023-24 Actual	FY 2024-25 Actual	FY 2025-26 Appropriation	FY 2026-27 Request	FY 2026-27 Recommendation
<b>(5) Work Therapy Program</b>					
Program Costs	<u>177,251</u>	<u>356,983</u>	<u>613,091</u>	<u>620,402</u>	<u>620,402</u>
FTE	1.0	1.0	1.5	1.5	1.5
General Fund	0	0	0	0	0
Cash Funds	177,251	356,983	613,091	620,402	620,402
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
<b>SUBTOTAL - (5) Work Therapy Program</b>	177,251	356,983	613,091	620,402	620,402
FTE	<u>1.0</u>	<u>1.0</u>	<u>1.5</u>	<u>1.5</u>	<u>1.5</u>
General Fund	0	0	0	0	0
Cash Funds	177,251	356,983	613,091	620,402	620,402
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
<b>SUBTOTAL - (C) Regional Centers for People with Developmental Disabilities</b>	59,800,111	59,013,925	64,121,997	66,600,658	66,600,658
FTE	619.5	634.1	825.3	841.3	841.3
General Fund	600,517	600,517	600,517	1,988,548	1,988,548
Cash Funds	920,226	1,048,062	3,742,829	3,750,140	3,750,140
Reappropriated Funds	58,279,368	57,365,346	59,778,651	60,861,970	60,861,970
Federal Funds	0	0	0	0	0

**JBC Staff Figure Setting - FY 2026-27**  
**Staff Working Document - Does Not Represent Committee Decision**

	FY 2023-24 Actual	FY 2024-25 Actual	FY 2025-26 Appropriation	FY 2026-27 Request	FY 2026-27 Recommendation
<b>(D) Veterans Community Living Centers</b>					
Administration	1,723,048	1,723,048	1,723,048	1,723,048	1,723,048
FTE	6.6	8.3	5.0	5.0	5.0
General Fund	0	0	0	0	0
Cash Funds	1,723,048	1,723,048	1,723,048	1,723,048	1,723,048
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
Fitzsimmons Veterans Community Living Center	<u>12,179,141</u>	<u>24,982,891</u>	<u>24,814,803</u>	<u>24,815,811</u>	<u>24,815,811</u>
FTE	167.7	167.2	236.4	236.4	236.4
General Fund	0	1,145,807	977,719	978,727	978,727
Cash Funds	12,179,141	12,179,141	12,179,141	12,179,141	12,179,141
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	11,657,943	11,657,943	11,657,943	11,657,943
Florence Veterans Community Living Center	<u>7,823,446</u>	<u>12,871,134</u>	<u>12,802,608</u>	<u>12,802,912</u>	<u>12,802,912</u>
FTE	92.1	83.9	135.0	135.0	135.0
General Fund	0	591,598	523,072	523,376	523,376
Cash Funds	7,823,446	7,823,446	7,823,446	7,823,446	7,823,446
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	4,456,090	4,456,090	4,456,090	4,456,090
Homelake Veterans Community Living Center	<u>5,257,383</u>	<u>8,857,315</u>	<u>8,816,903</u>	<u>8,817,304</u>	<u>8,817,304</u>
FTE	72.4	68.9	95.3	95.3	95.3
General Fund	0	615,863	575,451	575,852	575,852
Cash Funds	5,257,383	5,257,383	5,257,383	5,257,383	5,257,383
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	2,984,069	2,984,069	2,984,069	2,984,069

**JBC Staff Figure Setting - FY 2026-27**  
**Staff Working Document - Does Not Represent Committee Decision**

	FY 2023-24 Actual	FY 2024-25 Actual	FY 2025-26 Appropriation	FY 2026-27 Request	FY 2026-27 Recommendation
Homelake Military Veterans Cemetery	<u>7,665</u>	<u>64,487</u>	<u>74,385</u>	<u>75,274</u>	<u>75,274</u>
FTE	0.8	0.6	0.5	0.5	0.5
General Fund	0	64,487	66,720	67,609	67,609
Cash Funds	7,665	0	7,665	7,665	7,665
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
Rifle Veterans Community Living Center	<u>7,240,792</u>	<u>10,615,613</u>	<u>10,506,943</u>	<u>10,507,099</u>	<u>10,507,099</u>
FTE	75.2	69.8	110.6	110.6	110.6
General Fund	0	739,620	630,950	631,106	631,106
Cash Funds	7,240,792	7,240,792	7,240,792	7,240,792	7,240,792
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	2,635,201	2,635,201	2,635,201	2,635,201
Walsenburg Veterans Community Living Center	<u>373,985</u>	<u>373,985</u>	<u>373,985</u>	<u>373,985</u>	<u>373,985</u>
FTE	0.5	0.8	1.0	1.0	1.0
General Fund	0	0	0	0	0
Cash Funds	373,985	373,985	373,985	373,985	373,985
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
Appropriation to the Central Fund pursuant to Section 26-12-108 (1) (a.5), C.R.S.	<u>800,000</u>	<u>800,000</u>	<u>800,000</u>	<u>800,000</u>	<u>800,000</u>
General Fund	800,000	800,000	800,000	800,000	800,000
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0

**JBC Staff Figure Setting - FY 2026-27**  
**Staff Working Document - Does Not Represent Committee Decision**

	FY 2023-24 Actual	FY 2024-25 Actual	FY 2025-26 Appropriation	FY 2026-27 Request	FY 2026-27 Recommendation
<b>SUBTOTAL - (D) Veterans Community Living</b>					
<b>Centers</b>	35,405,460	60,288,473	59,912,675	59,915,433	59,915,433
<i>FTE</i>	<u>415.3</u>	<u>399.5</u>	<u>583.8</u>	<u>583.8</u>	<u>583.8</u>
General Fund	800,000	3,957,375	3,573,912	3,576,670	3,576,670
Cash Funds	34,605,460	34,597,795	34,605,460	34,605,460	34,605,460
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	21,733,303	21,733,303	21,733,303	21,733,303
<b>(E) Disability Determination Services</b>					
Program Costs	<u>30,804,706</u>	<u>33,377,919</u>	<u>22,906,247</u>	<u>23,855,602</u>	<u>23,855,602</u>
<i>FTE</i>	<u>173.7</u>	<u>163.5</u>	<u>121.7</u>	<u>121.7</u>	<u>121.7</u>
General Fund	0	0	0	0	0
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	30,804,706	33,377,919	22,906,247	23,855,602	23,855,602
<b>SUBTOTAL - (E) Disability Determination Services</b>					
<i>FTE</i>	<u>173.7</u>	<u>163.5</u>	<u>121.7</u>	<u>121.7</u>	<u>121.7</u>
General Fund	0	0	0	0	0
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	30,804,706	33,377,919	22,906,247	23,855,602	23,855,602

**JBC Staff Figure Setting - FY 2026-27**  
**Staff Working Document - Does Not Represent Committee Decision**

	FY 2023-24 Actual	FY 2024-25 Actual	FY 2025-26 Appropriation	FY 2026-27 Request	FY 2026-27 Recommendation
<b>(F) Aging Programs</b>					
<b>(1) Adult Protective Services</b>					
State Administration	<u>173,811</u>	<u>1,511,705</u>	<u>1,573,883</u>	<u>1,435,141</u>	<u>1,435,141</u> *
FTE	12.3	10.5	11.6	11.6	11.6
General Fund	129,307	1,460,674	1,503,791	1,365,049	1,365,049
Cash Funds	44,504	51,031	70,092	70,092	70,092
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
Adult Protective Services	<u>22,853,564</u> 1.0	<u>21,853,264</u> 0.3	<u>21,451,831</u>	<u>21,451,831</u>	<u>21,451,831</u>
General Fund	14,599,056	14,867,037	14,867,037	14,867,037	14,867,037
Cash Funds	4,212,104	4,290,346	4,290,346	4,290,346	4,290,346
Reappropriated Funds	0	0	0	0	0
Federal Funds	4,042,404	2,695,881	2,294,448	2,294,448	2,294,448
Adult Protective Services Data System	<u>147,846</u>	<u>156,154</u>	<u>156,154</u>	<u>156,154</u>	<u>156,154</u>
General Fund	133,754	133,754	133,754	133,754	133,754
Cash Funds	14,092	22,400	22,400	22,400	22,400
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
HB 17-1284 Records and Reports of At-Risk Adult Abuse or Neglect	<u>349,842</u>	<u>569,237</u>	<u>645,288</u>	<u>697,379</u>	<u>697,379</u>
FTE	6.5	6.9	7.5	7.5	7.5
General Fund	0	0	0	0	0
Cash Funds	349,842	569,237	645,288	697,379	697,379
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0

**JBC Staff Figure Setting - FY 2026-27**  
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	FY 2023-24 Actual	FY 2024-25 Actual	FY 2025-26 Appropriation	FY 2026-27 Request	FY 2026-27 Recommendation
<b>SUBTOTAL - (1) Adult Protective Services</b>	23,525,063	24,090,360	23,827,156	23,740,505	23,740,505
<i>FTE</i>	<u>19.8</u>	<u>17.7</u>	<u>19.1</u>	<u>19.1</u>	<u>19.1</u>
General Fund	14,862,117	16,461,465	16,504,582	16,365,840	16,365,840
Cash Funds	4,620,542	4,933,014	5,028,126	5,080,217	5,080,217
Reappropriated Funds	0	0	0	0	0
Federal Funds	4,042,404	2,695,881	2,294,448	2,294,448	2,294,448
<b>(2) Community Services for the Elderly</b>					
Program Administration	<u>1,182,993</u>	<u>1,579,093</u>	<u>1,482,658</u>	<u>1,500,279</u>	<u>1,500,279</u> *
<i>FTE</i>	10.8	9.8	8.0	8.0	8.0
General Fund	11,233	344,990	355,604	329,190	329,190
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	1,171,760	1,234,103	1,127,054	1,171,089	1,171,089
Senior Community Services Employment	<u>622,924</u>	<u>771,581</u>	<u>863,034</u>	<u>863,385</u>	<u>863,385</u>
<i>FTE</i>	0.2	0.1	0.5	0.5	0.5
General Fund	0	0	0	0	0
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	622,924	771,581	863,034	863,385	863,385
Older Americans Act Programs	<u>28,630,038</u>	<u>20,810,748</u>	<u>20,918,207</u>	<u>20,918,207</u>	<u>20,918,207</u>
General Fund	1,020,928	986,917	990,653	990,653	990,653
Cash Funds	0	40,000	3,079,710	3,079,710	3,079,710
Reappropriated Funds	0	0	0	0	0
Federal Funds	27,609,110	19,783,831	16,847,844	16,847,844	16,847,844

**JBC Staff Figure Setting - FY 2026-27**  
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	<b>FY 2023-24 Actual</b>	<b>FY 2024-25 Actual</b>	<b>FY 2025-26 Appropriation</b>	<b>FY 2026-27 Request</b>	<b>FY 2026-27 Recommendation</b>
National Family Caregiver Support Program	<u>3,582,133</u>	<u>2,590,459</u>	<u>2,173,936</u>	<u>2,173,936</u>	<u>2,173,936</u>
General Fund	142,041	140,134	142,041	142,041	142,041
Cash Funds	0	0	423,805	423,805	423,805
Reappropriated Funds	0	0	0	0	0
Federal Funds	3,440,092	2,450,325	1,608,090	1,608,090	1,608,090
State Ombudsman Program	<u>197,101 3.6</u>	<u>628,459 3.1</u>	<u>769,476 1.0</u>	<u>776,061 1.0</u>	<u>776,061 1.0</u>
General Fund	171,336	591,289	607,840	613,444	613,444
Cash Funds	0	0	0	0	0
Reappropriated Funds	1,800	1,800	1,800	1,800	1,800
Federal Funds	23,965	35,370	159,836	160,817	160,817
State Funding for Senior Services	<u>26,439,316</u>	<u>26,328,863</u>	<u>26,856,865</u>	<u>26,856,865</u>	<u>26,856,865</u>
General Fund	14,337,707	16,317,707	14,487,707	14,487,707	14,237,707
Cash Funds	11,101,609	9,015,367	11,369,158	11,369,158	11,619,158
Reappropriated Funds	1,000,000	995,789	1,000,000	1,000,000	1,000,000
Federal Funds	0	0	0	0	0
Appropriation to the SFSS Contingency Reserve Fund	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>1,000,000</u> *
Cash Funds	0	0	0	0	1,000,000
Contingency Funding for Senior Services	<u>0</u>	<u>177,711</u>	<u>680,000</u>	<u>680,000</u>	<u>1,680,000</u>
General Fund	0	0	0	0	0
Cash Funds	0	177,711	680,000	680,000	680,000
Reappropriated Funds	0	0	0	0	1,000,000
Federal Funds	0	0	0	0	0

**JBC Staff Figure Setting - FY 2026-27**  
**Staff Working Document - Does Not Represent Committee Decision**

	FY 2023-24 Actual	FY 2024-25 Actual	FY 2025-26 Appropriation	FY 2026-27 Request	FY 2026-27 Recommendation
Area Agencies on Aging Administration	<u>2,031,848</u>	<u>2,428,766</u>	<u>1,375,384</u>	<u>1,375,384</u>	<u>1,375,384</u>
General Fund	0	0	0	0	0
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	2,031,848	2,428,766	1,375,384	1,375,384	1,375,384
Respite Services	<u>398,370</u>	<u>388,000</u>	<u>398,370</u>	<u>398,370</u>	<u>398,370</u>
General Fund	350,000	350,000	350,000	350,000	350,000
Cash Funds	48,370	38,000	48,370	48,370	48,370
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
Strategic Action Plan on Aging	<u>46,994</u>	<u>102,335</u>	<u>102,335</u>	<u>104,959</u>	<u>104,959</u>
FTE	0.0	0.0	1.0	1.0	1.0
General Fund	46,994	102,335	102,335	104,959	104,959
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
Appropriation to the Area Agency on Aging Cash Fund	<u>10,220</u>	<u>113,012</u>	<u>0</u>	<u>0</u>	<u>0</u>
General Fund	10,220	113,012	0	0	0
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0

**JBC Staff Figure Setting - FY 2026-27**  
**Staff Working Document - Does Not Represent Committee Decision**

	FY 2023-24 Actual	FY 2024-25 Actual	FY 2025-26 Appropriation	FY 2026-27 Request	FY 2026-27 Recommendation
<b>SUBTOTAL - (2) Community Services for the Elderly</b>					
	63,141,937	55,919,027	55,620,265	55,647,446	57,647,446
<i>FTE</i>	<u>14.6</u>	<u>14.0</u>	<u>10.5</u>	<u>10.5</u>	<u>10.5</u>
General Fund	16,090,459	18,946,384	17,036,180	17,017,994	16,767,994
Cash Funds	11,149,979	9,271,078	15,601,043	15,601,043	16,851,043
Reappropriated Funds	1,001,800	997,589	1,001,800	1,001,800	2,001,800
Federal Funds	34,899,699	26,703,976	21,981,242	22,026,609	22,026,609
<b>SUBTOTAL - (F) Aging Programs</b>					
	86,667,000	80,009,387	79,447,421	79,387,951	81,387,951
<i>FTE</i>	<u>34.4</u>	<u>31.7</u>	<u>29.6</u>	<u>29.6</u>	<u>29.6</u>
General Fund	30,952,576	35,407,849	33,540,762	33,383,834	33,133,834
Cash Funds	15,770,521	14,204,092	20,629,169	20,681,260	21,931,260
Reappropriated Funds	1,001,800	997,589	1,001,800	1,001,800	2,001,800
Federal Funds	38,942,103	29,399,857	24,275,690	24,321,057	24,321,057
<b>(G) Indirect Cost Assessment</b>					
Indirect Cost Assessment	<u>18,971,076</u>	<u>22,260,853</u>	<u>18,879,209</u>	<u>17,053,380</u>	<u>17,053,380</u> *
General Fund	0	0	0	0	0
Cash Funds	2,344,138	1,744,964	4,212,830	4,384,094	4,384,094
Reappropriated Funds	14,282,800	14,316,546	14,443,738	12,476,960	12,476,960
Federal Funds	2,344,138	6,199,343	222,641	192,326	192,326
<b>SUBTOTAL - (G) Indirect Cost Assessment</b>					
	18,971,076	22,260,853	18,879,209	17,053,380	17,053,380
<i>FTE</i>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>
General Fund	0	0	0	0	0
Cash Funds	2,344,138	1,744,964	4,212,830	4,384,094	4,384,094
Reappropriated Funds	14,282,800	14,316,546	14,443,738	12,476,960	12,476,960
Federal Funds	2,344,138	6,199,343	222,641	192,326	192,326

**JBC Staff Figure Setting - FY 2026-27**  
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	<b>FY 2023-24 Actual</b>	<b>FY 2024-25 Actual</b>	<b>FY 2025-26 Appropriation</b>	<b>FY 2026-27 Request</b>	<b>FY 2026-27 Recommendation</b>
<b>TOTAL - (7) Office of Adults, Aging, and Disability</b>					
<b>Services</b>	238,115,419	262,584,155	252,219,542	253,650,548	255,650,548
<i>FTE</i>	<u>1,272.1</u>	<u>1,256.0</u>	<u>1,576.8</u>	<u>1,606.6</u>	<u>1,592.8</u>
General Fund	34,065,775	41,742,381	38,968,989	40,042,410	39,792,410
Cash Funds	55,033,415	52,884,669	66,699,941	66,947,260	68,197,260
Reappropriated Funds	75,878,370	75,203,719	76,182,829	75,299,370	76,299,370
Federal Funds	73,137,859	92,753,386	70,367,783	71,361,508	71,361,508
<b>TOTAL - Department of Human Services</b>	894,189,940	980,665,384	980,248,485	953,362,806	958,740,476
<i>FTE</i>	<u>2,065.6</u>	<u>2,070.1</u>	<u>2,347.4</u>	<u>2,374.8</u>	<u>2,372.8</u>
General Fund	152,407,842	238,678,911	237,920,037	230,447,929	226,460,392
Cash Funds	201,292,495	188,323,223	224,141,722	242,801,927	252,202,288
Reappropriated Funds	131,766,904	127,413,303	152,776,515	141,913,196	141,816,012
Federal Funds	408,722,699	426,249,947	365,410,211	338,199,754	338,261,784