



COLORADO

Division of Criminal Justice

Department of Public Safety

2026 DVOMB Annual Legislative Report Presentation to
the Joint Judiciary Committee
January 20, 2026

Mission and Quiet Professionalism



Domestic Violence Offender
Management Board

- **25th Anniversary:** Celebrating over two decades of standardized domestic violence offender management.
- **Quiet Professionalism:** Essential, complex work happening behind the scenes to protect Colorado communities.
- **Transformational Impact:** Challenging the misconception that forensic populations cannot be rehabilitated.
- **Matured Dataset:** Bridging the gap between public policy and real-world safety.



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Research, Data & Best Practices

Dr. Rachael Collie

Restorative Justice White Paper



Limited Evidence

Enthusiasm currently outpaces empirical data; outcomes for court-mandated intimate partner violence are mixed and inconclusive.



Safety First

RJ should not replace existing standards. Direct participation is high-risk and requires rigorous clinical gatekeeping.



Colorado Advantage

The DVOMB is taking an incremental, safety-centered innovation process by exploring victim clarification process developed by the SOMB.



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Milestones and Achievements

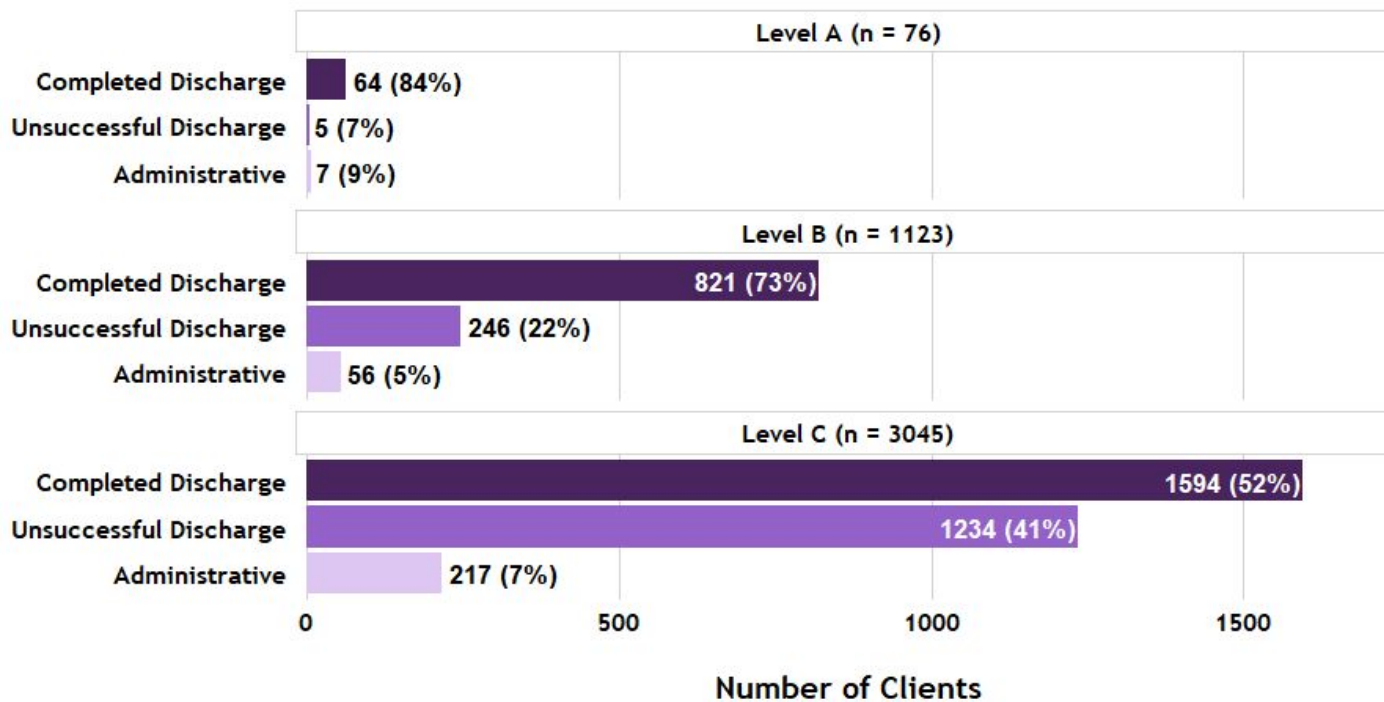
Caroleena Frane, LPC, LAC, ADS, AAT

Progress and Compliance with HB22-1210

HB22-1210 mandated three core changes:

- **Provider Data Collection:** The DVOMB completed its second full year of data collection (Year 2: July 1, 2024, to June 30, 2025), which resulted in a **final dataset of 4,260 client records**.
- **Standards Compliance Reviews (SCR):** The Board met the statutory requirement to perform SCRs on at least 10% of Approved Providers every two years. The Application Review Committee (ARC) conducted 20 SCRs across FY 2024 and FY 2025, **covering 11.4% of active providers**.
- **Annual Legislative Reports:** The DVOMB has published annual reports in 2023, 2024, 2025, and are scheduled to publish the 2026 report pending approval by the Governor's Office.

Treatment Outcomes



Discharge Outcomes by Treatment Level, FY 2025 (Count 4,244).

Innovation in Risk Assessment for Domestic Violence

Spotlight on the Colorado Assessment Scale for Coercion and Abuse Desistance (CASCADE)

36 Week Model

Prior to 2010, the DVOMB required all clients referred to treatment to a minimum of 36 weeks.



Differentiated Treatment Model

In 2010, the DVOMB launched the country's first treatment model for domestic violence, grounded in the Risk, Need, and Responsivity principles. This model classified offenders into three groups using the DVRNA.



CASCADE

After validating the DVRNA in 2023, the DVOMB and staff developed the CASCADE, essentially a new and improved version of the DVRNA that can measure someone's progress and more targeted treatment planning on dynamic risk.

CASCADE: Modernizing Domestic Violence Risk Assessment

From DVRNA to CASCADE

The DVRNA-R pilot has been rebranded as the **Colorado Assessment Scale for Coercion and Abuse Desistance (CASCADE)**. This shift emphasizes desistance, survivor safety, and improved outcomes.

Key Improvement: Differentiation

The previous tool clustered clients in high-intensity categories. CASCADE incorporates dynamic risk factors separated from static ones, allowing for better measurement of change over time.

"Stakeholder feedback was overwhelmingly positive, highlighting the separation of static and dynamic factors as a major strength."

Applications and Oversight

- **Applications:** In the last year, the DVOMB processed 67 applications with a 98.5% approval rate.
- **Provider Availability:** For FY 2025, there were 181 active providers across all 23 judicial districts.
- **Complaints:** In FY 2025, we managed 17 new complaints. One prior-year complaint resulted in a founded violation and the permanent removal of a provider, demonstrating our commitment to accountability and compliance with the DVOMB Standards and Guidelines.



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Policy Issues & Recommendations

Jesse Hansen, MPA

Diversion for Domestic Violence Cases



Domestic Violence Offender
Management Board

White Paper

Domestic Violence Cases in Diversion Programs and the Statutory Purview of the DVOMB

Approved by the Domestic Violence Offender Management Board: November 14, 2025

Introduction

Diversion programs in Colorado offer a voluntary alternative to traditional criminal proceedings, allowing a defendant to avoid entering the criminal legal system upon successful completion of program requirements. While domestic violence cases have not been historically considered for pre-trial diversionary programs, a number of jurisdictions are now expanding these programs to include domestic violence cases. Pursuant to C.R.S. § 16-11.8-103(4), the Domestic Violence Offender Management Board (DVOMB) does not have statutory purview over diversionary cases without a deferred sentence involving domestic violence. Despite this lack of statutory authority, however, diversion programs are frequently relying on DVOMB Approved Providers to provide evaluation and treatment services to clients on diversion. This overview offers background information about diversion and the DVOMB's purview in cases reviewed for diversion and offers information and considerations about how domestic violence cases may be impacted with deferred prosecution (pre-trial diversion).

Based on the information provided, the DVOMB offers the following recommendations and considerations

- The DVOMB currently lacks statutory authority over diversion cases that lack a deferred sentence.
- Concerns for 'under-treating' high risk clients in short-term diversionary programs.
- The DVOMB published a White Paper offering core recommendations to help District Attorneys identify appropriate cases and ensure that diversion doesn't become a shortcut that compromises victim safety.

Legal Clarity on Stalking

People v. Crawford clarifies that conduct-based stalking—surveillance, following, unwanted approaches—can be prosecuted without the heightened 'Counterpart' speech burden.

Provider Recruitment

Project Vanguard: Strategy & Implementation



University Engagement

Recruiting Clinical Supervisors to facilitate focused, 1-2 hour presentations to university student groups, highlighting the impact of this critical public safety work.



Clinical Supervision

Leverage the time and expertise, of existing Clinical Supervisors for each presentation delivered to student groups.



Target Audience

Focusing on graduate students in social work and counseling to build a sustainable pipeline of future Approved Providers.

Thank you. What are your questions?



Striving to make a positive difference for victims, offenders, their families, and communities.