



**Joint Budget Committee**

# **Supplemental Budget Requests**

## **FY 2025-26**

**Office of the Governor**  
**(Office of Information Technology)**

Prepared by:  
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# Overview of the Office of Information Technology

The Office of Information Technology (OIT) serves as the enterprise provider and consulting partner to keep state information systems operational and secure, while also planning technology adoption and advancement for state agencies.

# Summary of Staff Recommendations

## Governor - Lieutenant Governor - State Planning and Budgeting: Recommended Changes for FY 2025-26

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
FY 2025-26 Appropriation						
SB 25-206 (Long Bill)	\$544,599,466	\$52,966,564	\$97,880,358	\$384,897,330	\$8,855,214	1,272.2
Other legislation	8,331,658	146,720	7,723,488	461,450	0	0.1
Current FY 2025-26 Appropriation	\$552,931,124	\$53,113,284	\$105,603,846	\$385,358,780	\$8,855,214	1,272.3
Recommended Changes						
Current FY 2025-26 Appropriation	\$552,931,124	53,113,284	\$105,603,846	\$385,358,780	\$8,855,214	1,272.3
OIT S1 Real-time billing supplemental	-9,648,799	0	1,800,295	-11,449,094	0	0.0
OIT S2 Tech Risk Prevention Fund transfer	0	0	0	0	0	0.0
OSPB S1 Pay for Success Fund transfer	0	0	0	0	0	0.0
OEDIT S1 CLIMBER transfer	0	0	0	0	0	0.0
OEDIT S2 Proposition 123 reduction	0	0	0	0	0	0.0
GOV S1 ARPA refinance state money CF transfer	0	0	0	0	0	0.0
Impacts driven by other agencies [1]	814,100	214,643	64,688	493,889	40,880	0.0
Recommended FY 2025-26 Appropriation	\$544,096,425	\$53,327,927	\$107,468,829	\$374,403,575	\$8,896,094	1,272.3
Recommended Increase/-Decrease from 2025-26						
	-\$8,834,699	\$214,643	\$1,864,983	-\$10,955,205	\$40,880	0.0
Percentage Change	-1.6%	0.4%	1.8%	-2.8%	0.5%	0.0%
FY 2025-26 Executive Request						
	\$539,175,891	\$53,327,927	\$105,668,534	\$371,283,336	\$8,896,094	1,272.3
Staff Rec. Above/-Below Request	\$4,920,534	\$0	\$1,800,295	\$3,120,239	\$0	0.0

[1] These requests will be discussed in presentations for requesting agency.

Highlighted Items are discussed in this briefing, with remaining requests covered in a presentation on January 22, 2026.

Changes are assumed to be one-time unless otherwise noted.

**S1 Real-time Billing Statewide Supplemental:** The request includes an overall decrease in reappropriated funds to the Office of Information Technology (OIT) of \$14.6 million. This overall reduction is driven by updated estimates on OIT service usage and changes to certain service rates charged by the Office to state agencies. Part of the reduction is offset by requested increases for select Departments.

Staff recommends partial approval of the request. The recommendation includes a decrease of \$9.6 million total funds, including a decrease of \$11.4 million reappropriated funds and an increase of \$1.8 million cash funds from the Information Technology (IT) Revolving Fund.

Staff recommends approving the requested decreases made by all state agencies, reflecting lower OIT service utilization and rate changes for certain OIT services. These decreases yield \$2.1 million in General Fund relief.

Additionally, staff recommends utilizing the IT Revolving Fund to refinance General Fund payments to OIT for three Departments. This will reduce payments to OIT by an additional \$1.8 million General Fund in these

Departments. In totality, staff recommends a decrease of \$9.6 million total funds across departments' payments to OIT, including a decrease of \$3.9 million General Fund.

**S2 Technology Risk Prevention and Response (TRPR) Sweep [legislation recommended]:** The request includes a transfer of \$10.0 million from the TRPR cash fund to the General Fund for budget balancing purposes. The TRPR fund is used for managing state information technology emergencies. The Office has stated that the transfer should have no impact on current projects or the ability to respond to a technology emergency.

Staff recommends approval of the request.

**Impacts driven by other agencies:** The request includes a net increase of \$814,100 for requests from other state agencies. These are also called "non-prioritized requests." The amounts shown in the table below reflect the impacts of requests made by other agencies. These requests are discussed during supplemental presentations for the lead requesting agency, at which point a staff recommendation will be made. Staff will update these figures to reflect the Committee's decisions on these requests.

#### Impacts Driven by Other Agencies

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
Health, Life, and Dental supplemental	\$686,076	\$86,619	\$64,688	\$493,889	\$40,880	0.0
OIT Real time billing	130,439	130,439	\$0	\$0	\$0	0.0
DPA Annual fleet supplemental	-2,415	-2,415	0	0	0	0.0
Total	\$814,100	\$214,643	\$64,688	\$493,889	\$40,880	0.0

# Department Supplemental Requests

## → S1 Real-time Billing Statewide Supplemental

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
Request	-\$14,569,333	\$0	\$0	-\$14,569,333	\$0	0.0
Recommendation	-9,648,799	0	1,800,295	-11,449,094	0	0.0
Staff Recommendation Higher/-Lower than Request	\$4,920,534	\$0	\$1,800,295	\$3,120,239	\$0	0.0

### Does JBC staff believe the request meets the Joint Budget Committee's supplemental criteria? YES

An emergency or act of God; a technical error in calculating the original appropriation; data that was not available when the original appropriation was made; or an unforeseen contingency.

**Explanation:** JBC staff and the Department agree that this request is the result of data that was not available when the original appropriation was made. The Department estimates the needed appropriations during the budget process, prior to the beginning of the fiscal year, with annual true-ups during the supplemental process requested after agency utilization data is projected based on actual utilization in the first quarter of the current year.

The following table shows the differences between aggregated payments to OIT across all state agencies and staff recommendation.<sup>1</sup> Staff differs from the requested adjustments in Department requests due to a recommended refinance of General Fund with the IT Revolving Fund for select Departments, described in the "Recommendation" section of this document.

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
Request	-\$9,648,799	-\$2,127,891	-\$7,281,309	\$662,941	-\$902,540	0.0
Recommendation	-\$11,449,094	-\$3,928,186	-\$7,281,309	\$662,941	-\$902,540	0.0
Staff Recommendation Higher/-Lower than Request	-\$1,800,295	-\$1,800,295	\$0	\$0	\$0	0.0

## Request

The Office requests a reduction of \$14.6 million in reappropriated funds from the Information Technology (IT) Revolving Fund. However, Department requests across state agencies for the common policy adjustment only

<sup>1</sup> Staff notes that the total reduction for Payments to OIT is lower than the requested reappropriated fund reduction in OIT. To prevent an overcollection in the IT Revolving Fund, as described later in this document, staff recommendation is to match the requested reductions across Departments with the requested reduction to OIT's spending authority.

total \$9.6 million. The requested incremental change in funding is provided for each Department in the following table:

### **S1 (OIT) Real-time Billing Requested Incremental Adjustments by Department**

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
Agriculture	-\$192,759	-\$122,479	-\$70,280	\$0	\$0	0.0
Corrections	-530,171	-518,560	-11,611	0	0	0.0
Early Childhood	-154,913	-127,664	0	-27,249	0	0.0
Education	-76,532	-56,492	-15,177	-4,863	0	0.0
General Assembly	-3,328	-3,328	0	0	0	0.0
Governor	130,439	130,439	0	0	0	0.0
Health Care Policy and Financing	-1,690,185	-117,189	-240,188	0	-1,332,808	0.0
Higher Education	-1,226	0	-1,226	0	0	0.0
Human Services	4,062,412	1,318,266	181,337	1,830,075	732,734	0.0
Judicial	-531,393	-531,393	0	0	0	0.0
Labor and Employment	-640,976	-154,860	-288,504	-6,858	-190,754	0.0
Law	-250,856	-64,704	-32,256	-143,080	-10,816	0.0
Local Affairs	-504,652	-155,563	-182,027	-101,042	-66,020	0.0
Military and Veterans Affairs	-2,741	-2,741	0	0	0	0.0
Natural Resources	-2,191,755	-207,633	-1,891,889	-57,357	-34,876	0.0
Personnel	-681,250	-254,522	-101,311	-325,417	0	0.0
Public Health and Environment	-1,030,509	-436,940	-563,014	-30,555	0	0.0
Public Safety	-1,252,853	-668,184	-113,956	-470,713	0	0.0
Regulatory Agencies	-906,299	0	-906,299	0	0	0.0
Revenue	-302,932	-154,344	-148,588	0	0	0.0
State	-154,826	0	-154,826	0	0	0.0
Transportation	-2,741,494	0	-2,741,494	0	0	0.0
Total	-\$9,648,799	-\$2,127,891	-\$7,281,309	\$662,941	-\$902,540	\$0

## **Recommendation**

Staff recommends partial approval of the Office's request, with the following alterations:

- Decreases the General Fund appropriation for payments to OIT by \$1.8 million in the following amounts:
  - Human Services: \$1,318,266
  - Labor and Employment: \$441,000
  - Natural Resources: \$41,029;
- Decreases the reappropriated funds by \$11.4 million for the following:
  - A requested reduction in payments to OIT of \$9.6 million in reappropriated funds
  - A further reduction of \$1.8 million in reappropriated funds for the reduced General Fund appropriations in payments to OIT recommended above
- Increases the cash fund appropriation from the IT Revolving Fund to OIT by \$1.8 million to replace the General Fund reductions above.

The following table shows staff recommendation for incremental changes in payments to OIT for other state agencies. The highlighted Departments show where staff recommendation differs from the Department requests. These differences are due to General Fund requests for the three Departments where staff is recommending the draw down of the IT Revolving Fund through a cash fund appropriation instead. This will yield an additional \$1.8 million in General Fund relief beyond the \$2.1 million offered in the requests.

## Staff Recommendation for Incremental Changes in Payments to OIT

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
Agriculture	-\$192,759	-\$122,479	-\$70,280	\$0	\$0	0.0
Corrections	-530,171	-518,560	-11,611	0	0	0.0
Early Childhood	-154,913	-127,664	0	-27,249	0	0.0
Education	-76,532	-56,492	-15,177	-4,863	0	0.0
General Assembly	-3,328	-3,328	0	0	0	0.0
Governor	130,439	130,439	0	0	0	0.0
Health Care Policy and Financing	-1,690,185	-117,189	-240,188	0	-1,332,808	0.0
Higher Education	-1,226	0	-1,226	0	0	0.0
Human Services	2,744,146	0	181,337	1,830,075	732,734	0.0
Judicial	-531,393	-531,393	0	0	0	0.0
Labor and Employment	-1,081,976	-595,860	-288,504	-6,858	-190,754	0.0
Law	-250,856	-64,704	-32,256	-143,080	-10,816	0.0
Local Affairs	-504,652	-155,563	-182,027	-101,042	-66,020	0.0
Military and Veterans Affairs	-2,741	-2,741	0	0	0	0.0
Natural Resources	-2,232,784	-248,662	-1,891,889	-57,357	-34,876	0.0
Personnel	-681,250	-254,522	-101,311	-325,417	0	0.0
Public Health and Environment	-1,030,509	-436,940	-563,014	-30,555	0	0.0
Public Safety	-1,252,853	-668,184	-113,956	-470,713	0	0.0
Regulatory Agencies	-906,299	0	-906,299	0	0	0.0
Revenue	-302,932	-154,344	-148,588	0	0	0.0
State	-154,826	0	-154,826	0	0	0.0
Transportation	-2,741,494	0	-2,741,494	0	0	0.0
<b>Total</b>	<b>-\$11,449,094</b>	<b>-\$3,928,186</b>	<b>-\$7,281,309</b>	<b>\$662,941</b>	<b>-\$902,540</b>	<b>0.0</b>

## Analysis

### Overview

This supplemental request is made to align appropriations with current service rates and requested usage. In addition, the Department requests to update agency allocations of its common policy (the “Payments to OIT” line item) to ensure alignment with updated service rates and utilization estimates.

With the launch of real-time billing in FY 2021-22, OIT sets service rates each fiscal year and works with agency partners to estimate service utilization as part of the annual budget process. Due to the advanced timeline of the annual budget process, OIT and agencies continually evaluate these initial estimates prior to and throughout the fiscal year, in order to monitor changes in service consumption and expenses.

In order to work within Federal Cost Allocation requirements and limit the amount of service/rate variability year-to-year, OIT collaborates with the Rates and Services Board to evaluate and update service offerings and rates regularly. When updated service rates impact statewide cost allocations, a common policy supplemental request is made in order to keep appropriations in alignment with anticipated costs.

JBC Staff notes that an important consideration for the Joint Budget Committee is the funding mechanism for the Technology Risk Prevention and Response Fund. At the end of each fiscal year, any General Fund appropriations made for IT in state agencies that is not expended is transferred to the Response Fund. While the Response Fund is not the focus of this supplemental request or JBC Staff analysis, the General Assembly should

prioritize updating the estimated common policy allocations to minimize the amount of General Fund that is subject to the end-of-year transfer.

In recent history, the Joint Budget Committee frequently chose not to run supplemental bills for agencies that only needed adjustments for common policies. This was especially true when common policy appropriations were being reduced because in those cases the appropriations that would have been adjusted simply reverted to the General Fund (or its original source depending on statute). The Joint Budget Committee could therefore introduce a smaller supplemental budget packages because not every agency required a bill. Since the combined introduction of real-time billing and the end-of-year transfer made to the Response Fund, JBC Staff has recently recommended adjustments that impacts all agencies. To this end, staff has identified an additional \$1.8 million in General Fund reductions for IT services that could be refinanced with a cash fund appropriation from the IT Revolving Fund.

Given the current structure and procedures for how the state is providing IT services and billing agencies, JBC Staff recommends partial approval of the Office's request, including making all the adjustments identified in the staff recommendation tables above. Additionally, staff recommends giving all JBC Staff for authority to work with their agencies to determine the correct fund sources for the recommended adjustments.

## **Differences Between Request and Recommendation**

### **Aligning Reductions in OIT Appropriations and Department Payments to OIT**

The Office has requested a decrease of \$14.6 million in reappropriated funds for IT services. However, the requested decrease in payments to OIT (where the funds are reappropriated from) only totals \$9.6 million in reductions. Consequently, staff recommends a lower reduction.

Staff is also concerned about the effect approval of the Department request could have on the growing balance of the IT Revolving Fund. Under current law, unused funds remain in the IT Revolving Fund for future expenditure, with the fund being continuously appropriated to the Office.<sup>2</sup> Given the growth of the IT Revolving Fund in recent years, staff sees no reason why expenditures from the IT Revolving Fund should be restricted more than Department payments to OIT, as this would cause the balance to grow by an additional \$4.9 million beyond the projected \$25.0 million balance at the end of FY 2025-26 and the projected \$45.3 million balance projected at the end of FY 2026-27. In fact, staff suggests that the IT Revolving Fund should be further expended for additional General Fund relief, as suggested below.

### **Utilizing the IT Revolving Fund for General Fund Relief**

The Office request includes increases in the following Departments:<sup>3</sup>

- Human Services
  - The Department is requesting \$4.3 million in total funds for payments to OIT for Citrix licenses and realignment of payments for OIT services. Citrix is the platform of several county-facing systems, including those used for child welfare case management, child support enforcement, and benefits management.

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<sup>2</sup> See Sec. 24-37.5-103 (3), C.R.S.

<sup>3</sup> In some cases, these increases for services are offset by decreases in utilization of other OIT services and/or OIT service rate changes.

- Labor and Employment
  - Requesting \$441,000 to pay OIT for data positions
- Natural Resources
  - Requesting \$41,029 for additional OIT services.

Staff recommends that the requests for the Departments of Labor and Employment and Natural Resources be approved in full as cash fund appropriations from the IT Revolving Fund, with equivalent decreases in the respective Department's General Fund payments to OIT totaling \$482,029.

Staff further recommends that the costs for the Department of Human Services requests be partially paid with a cash fund appropriation from the IT Revolving Fund of \$1,318,266, with an equivalent decrease in General Fund payments to OIT from the Department. This will eliminate the requested supplemental General Fund increase to the Department of Human Service's payments to OIT.

In total, this refinancing of General Fund payments to OIT with the IT Revolving Fund will yield an additional \$1.8 million in General Fund relief beyond the \$2.1 million decrease offered in the Department requests, for an overall General Fund reduction of \$3.9 million across payments to OIT line items. The recommended total funds reduction in payments to OIT is \$11.4 million.

## → S2 Technology Risk Prevention and Response (TRPR) Sweep

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
Request	\$0	\$0	\$0	\$0	\$0	0.0
Recommendation	0	0	0	0	0	0.0
Staff Recommendation Higher/-Lower than Request	\$0	\$0	\$0	\$0	\$0	0.0

### Does JBC staff believe the request meets the Joint Budget Committee's supplemental criteria? YES

An emergency or act of God; a technical error in calculating the original appropriation; data that was not available when the original appropriation was made; or an unforeseen contingency.

**Explanation:** JBC staff and the Department agree that this request is the result of an unforeseen contingency. The deterioration of the budget climate in FY 2025-26 after the 2025 legislative session has necessitated this balancing action.

## Request

The Department requests a transfer of \$10.0 million from the TRPR Fund to the General Fund for budget balancing purposes.

## Recommendation

Staff recommends that the Committee approve the Department's request and include the transfer in the omnibus cash fund to General Fund transfer bill.

## Analysis

The supplemental budget request is driven by the need to balance the FY 2025-26 budget. The TRPR fund is used to manage state IT infrastructure emergencies, including system failure and security risk. The Office reports that the transfer should still allow for response to IT emergencies, should they arise. After the proposed transfer, the fund is projected to have a balance of \$7.5 million at the end of FY 2025-26. In recent years, the fund has spent no more than \$4.4 million dollars in any year, suggesting sufficient funding remains for IT emergency response. Furthermore, the fund is projected to receive \$10.0 million in revenue in the next fiscal year, with expenses projected at \$3.5 million.

## Appendix A: Numbers Pages

Appendix A details the supplemental changes recommended by staff, including the actual expenditures for the previous state fiscal year, the appropriation for the current fiscal year, and the requested and recommended appropriation changes for the current fiscal year. Appendix A organizes this information by line item and fund source.

**JBC Staff Supplemental Recommendations - FY 2025-26**  
**Staff Working Document - Does Not Represent Committee Decision**

**Appendix A: Numbers Pages**

	<b>FY 2024-25 Actual</b>	<b>FY 2025-26 Appropriation</b>	<b>FY 2025-26 Requested Change</b>	<b>FY 2025-26 Rec'd Change</b>	<b>FY 2025-26 Total w/Rec'd Change</b>
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**Governor - Lieutenant Governor - State Planning and Budgeting**  
**Jared Polis, Governor**

**OIT S1 Statewide real-time billing supplemental**

**(5) Office of Information Technology**

**(A) OIT Central Administration**

Central Administration	<u>31,922,886</u>	<u>28,082,027</u>	<u>-2,768,173</u>	<u>-2,175,328</u>	<u>25,906,699</u>
FTE	136.9	141.0	0.0	0.0	141.0
General Fund	2,027,999	2,042,861	0	0	2,042,861
Cash Funds	10,446,919	2,500,000	0	0	2,500,000
Reappropriated Funds	19,447,968	23,539,166	(2,768,173)	(2,175,328)	21,363,838
Federal Funds	0	0	0	0	0

**(5) Office of Information Technology**

**(B) Enterprise Solutions**

Enterprise Solutions	<u>173,473,460</u>	<u>213,560,480</u>	<u>-8,595,906</u>	<u>-4,954,670</u>	<u>208,605,810</u>
FTE	488.4	483.2	0.0	0.0	483.2
General Fund	1,873,226	3,056,362	0	0	3,056,362
Cash Funds	3,593,020	622,292	0	1,800,295	2,422,587
Reappropriated Funds	164,838,396	209,881,826	(8,595,906)	(6,754,965)	203,126,861
Federal Funds	3,168,818	0	0	0	0

**(5) Office of Information Technology**

**JBC Staff Supplemental Recommendations - FY 2025-26**  
**Staff Working Document - Does Not Represent Committee Decision**

	<b>FY 2024-25 Actual</b>	<b>FY 2025-26 Appropriation</b>	<b>FY 2025-26 Requested Change</b>	<b>FY 2025-26 Rec'd Change</b>	<b>FY 2025-26 Total w/Rec'd Change</b>
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**(C) Information Security**

Information Security	<u>20,950,478</u>	<u>29,419,490</u>	<u>-1,019,853</u>	<u>-801,436</u>	<u>28,618,054</u>
FTE	67.0	77.0	0.0	0.0	77.0
General Fund	0	0	0	0	0
Cash Funds	0	0	0	0	0
Reappropriated Funds	20,950,478	29,419,490	(1,019,853)	(801,436)	28,618,054
Federal Funds	0	0	0	0	0

**(5) Office of Information Technology**

**(E) End User Services**

Customer Service and Support	<u>24,381,640</u>	<u>57,671,921</u>	<u>-2,185,401</u>	<u>-1,717,365</u>	<u>55,954,556</u>
FTE	325.1	365.0	0.0	0.0	365.0
General Fund	317,155	336,248	0	0	336,248
Cash Funds	0	0	0	0	0
Reappropriated Funds	24,064,485	57,335,673	(2,185,401)	(1,717,365)	55,618,308
Federal Funds	0	0	0	0	0

<b>Total for OIT S1 Statewide real-time billing supplemental</b>	<b>250,728,464</b>	<b>328,733,918</b>	<b>(14,569,333)</b>	<b>(9,648,799)</b>	<b>319,085,119</b>
FTE	<u>1,017.4</u>	<u>1,066.2</u>	<u>0.0</u>	<u>0.0</u>	<u>1,066.2</u>
General Fund	4,218,380	5,435,471	0	0	5,435,471
Cash Funds	14,039,939	3,122,292	0	1,800,295	4,922,587
Reappropriated Funds	229,301,327	320,176,155	(14,569,333)	(11,449,094)	308,727,061
Federal Funds	3,168,818	0	0	0	0

**JBC Staff Supplemental Recommendations - FY 2025-26**  
**Staff Working Document - Does Not Represent Committee Decision**

	FY 2024-25 Actual	FY 2025-26 Appropriation	FY 2025-26 Requested Change	FY 2025-26 Rec'd Change	FY 2025-26 Total w/Rec'd Change
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**OIT S2 Tech Risk Prevention Fund transfer**

**(5) Office of Information Technology**

**(B) Enterprise Solutions**

Enterprise Solutions	<u>173,473,460</u>	<u>213,560,480</u>	0	0	<u>213,560,480</u>
FTE	488.4	483.2	0.0	0.0	483.2
General Fund	1,873,226	3,056,362	0	0	3,056,362
Cash Funds	3,593,020	622,292	0	0	622,292
Reappropriated Funds	164,838,396	209,881,826	0	0	209,881,826
Federal Funds	3,168,818	0	0	0	0

<b>Total for OIT S2 Tech Risk Prevention Fund transfer</b>	<u>173,473,460</u>	<u>213,560,480</u>	0	0	<u>213,560,480</u>
<b>FTE</b>	<u>488.4</u>	<u>483.2</u>	<u>0.0</u>	<u>0.0</u>	<u>483.2</u>
General Fund	1,873,226	3,056,362	0	0	3,056,362
Cash Funds	3,593,020	622,292	0	0	622,292
Reappropriated Funds	164,838,396	209,881,826	0	0	209,881,826
Federal Funds	3,168,818	0	0	0	0

<b>Totals Excluding Pending Items</b>					
<b>GOVERNOR</b>					
<b>TOTALS for ALL Departmental line items</b>	566,515,397	552,931,124	-14,569,333	-9,648,799	543,282,325
<b>FTE</b>	<u>1,233.1</u>	<u>1,272.3</u>	<u>0.0</u>	<u>0.0</u>	<u>1,272.3</u>
General Fund	55,276,578	53,113,284	0	0	53,113,284
Cash Funds	196,437,127	105,603,846	0	1,800,295	107,404,141
Reappropriated Funds	285,178,754	385,358,780	(14,569,333)	(11,449,094)	373,909,686
Federal Funds	29,622,938	8,855,214	0	0	8,855,214