



Legislative Council Staff

Nonpartisan Services for Colorado's Legislature

Memorandum

July 29, 2025

TO: Members of the Joint Technology Committee

FROM: Dan Graeve, Research Associate, 303-866-3446

SUBJECT: Joint Technology Committee Legislation

Joint Technology Committee

The Joint Technology Committee (JTC) is a year-round committee with oversight responsibility for major state technology projects and the Governor's Office of Information Technology.¹ The committee is composed of three members of the House and three members of the Senate who have experience with information technology (IT). This memorandum provides an overview of the committee's legislative actions and legislation directly affecting the committee over the last five years.

Background

The JTC reviews any legislative measure that is determined by the Speaker or President to concern IT, data privacy, or cybersecurity. The committee may also request to review such legislation. The committee is authorized to make advisory recommendations to the full House and Senate, the [Joint Budget Committee](#) (JBC), the [Capital Development Committee](#) (CDC), or any committees of reference, as appropriate.

In addition, the JTC may recommend legislation related to its duties. Any such legislation is exempt from the General Assembly's bill limits.²

¹ Section 2-3-1701, et seq, C.R.S.

² Section 2-3-1704 (9), C.R.S.

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Legislative Activity

Table 1 below provides information on the bills sponsored by the JTC and passed by the General Assembly. Table 2 includes information on bills relevant to the JTC's duties and oversight.

Committee Sponsored Legislation

Table 1 lists the JTC-recommended bills that passed the General Assembly from 2020 through 2025. Notable bills include [House Bill 21-1236](#), which made various changes to statutes concerning authority and responsibilities of OIT and the JTC, and [Senate Bill 22-191](#), which made changes to state government procurement of IT resources.

Legislation Relevant to the Committee

In recent years, the General Assembly passed bills that impacted the work of the committee, as shown in Table 2. For example, the Joint Budget Committee may sponsor legislation, which affects the IT capital construction process, or state technology funding. Often, if a piece of legislation concerns a mandated technology enhancement for a state agency, it may include a provision to report the status or effectiveness of the system to the JTC.



Table 1
JTC Recommended Legislation Passed by the General Assembly
2020 to 2025

Bill	Title	Summary
2020		
Senate Bill 20-183	Definition of State Agency for Statewide Internet Portal Authority Services	The act clarifies the definition of "state agency" in SIPA's statutes to its original scope, which includes every state office, whether legislative, executive, or judicial, and all of its respective offices, departments, divisions, commissions, boards, bureaus, and institutions, and also includes higher education institutions and agencies.
2021		
Senate Bill 21-141	Statewide Internet Portal Authority Competitive Solicitation Method	The bill retains a requirement for a competitive solicitation for the contract with the statewide portal integrator, but authorizes competitive solicitation methods other than a request for proposals, which was the only method allowed prior to the bill's passage, including the invitation to negotiate.
House Bill 21-1236	State Information Technology	This bill modifies statutes pertaining to the JTC, OIT, and the Colorado Cybersecurity Council. The bill defines the responsibilities of state agencies when engaging in major information technology projects and permits OIT to delegate functions to state agencies. The bill makes numerous changes to the definitions and responsibilities of OIT, including concerning the responsibilities of the chief information officer and adds additional responsibilities when a state agency undertakes a major IT project. The bill updates the timelines and dates for the development of IT security plans and certain required reports regarding those plans for state agencies, institutions of higher education, and the legislative branch. It also updates OIT's annual reporting requirement to the General Assembly regarding IT asset inventory.
2022		
House Bill 22-1306	Broadband Deployment Board Grant Processes	The bill updates the requirements for awarding grant money for broadband projects pursuant to the American Rescue Plan Act of 2021 to require that applications comply with finalized federal regulations regarding use of money under the federal act. It makes additional changes to grant process and requirements as well.
House Bill 22-1360	Retaining Percentage Of Federal Child Support Payments	The bill allows the state to retain a percentage of federal child support incentives receives for the purposes of information technology enhancements to the automated child support enforcement system.



Table 1 (Cont.)
JTC Recommended Legislation Passed by the General Assembly
2020 to 2025

Bill	Title	Summary
2022 (Cont.)		
Senate Bill 22-191	Procurement Of Information Technology Resources	The bill makes changes to IT procurement by state agencies through expanding the role of OIT to initiate procurements on behalf of state agencies. Additionally, it authorizes agencies to initiate solicitations and contracts for IT resources only with prior approval of OIT, though specifies a timeline of assumed approval after submitting a written request to initiate IT procurement. The bill also makes changes to the Technology Risk Prevent Fund (TRPR), created in 2021, limiting the balance to \$50 million and authorizes OIT to contribute money to the fund from operations and maintenance fees. It also requires that any unspent funds from information technology capital improvements that were appropriated from the General Fund be transferred to the TRPR after each fiscal year, rather than revert back to the General Fund.
House Bill 22-1353	Public Safety Communications Transfer	The bill transfers the powers, duties, and functions related to coordinating public safety telecommunications from the OIT to the Department of Public Safety, effective July 1, 2023.
2023		
Senate Bill 23-180	Restore Current Pay Periods For State Employees	The bill repeals sections of statute that reference bi-monthly pay, a policy that was never implemented by the Department of Personnel and Administration.
Senate Bill 23-183	Local Government Provision Of Communications Services	Eliminates the requirement that a local government hold an election before providing or before operating a facility to provide cable television, telecommunications, or broadband internet services to subscribers and to enter into a private partnership to allow a private provider to use local government facilities in connection with the private provider offering these services.
2024		
House Bill 24-1468	Artificial Intelligence & Biometric Technologies	The bill alters the name, membership, and issues of study of the Task force for the Consideration of Facial Recognition Services to establish the Artificial Intelligence Impact Task Force. The bill specified topics that the task force should consider which include defining of key terms and developing recommendations for how the state can effectively govern artificial intelligence systems. The bill also set a deadline for a report to be submitted to the JTC and OIT detailing its work and findings.
Senate Bill 24-108	Prohibit Unauthorized Use of Public Safety Radio	The bill prohibits a person from knowingly affiliating with a public safety radio network without authorization from the network's authorizing entity.
2025		
House Bill 25-1308	OIT & Extend Annual Report Deadline	The bill extends the deadline for the OIT's first annual report on the statewide longitudinal data system.

Source: Legislative Council Staff.



Table 2
Legislation Affecting the JTC
2020 to 2025

Bill	Title	Summary
2020		
House Bill 20-1382	Repeal Cash Funds With General Fund Reversions	Repeals the technology advancement and emergency fund, which held unexpended IT appropriations as a result of savings achieved by OIT or a state agency. However, HB21-1236 reenacted repealed section as part of changes to IT procurement and funding.
House Bill 20-1396	Work Force Dev Council Online Career Platform	The bill requires the Departments of Higher Education, Labor and Employment and Human Services to implement and maintain an online platform to assist Coloradoans in making career and education planning decisions. The bill requires the JTC to assess the impact of the system and make a recommendation to the General Assembly.
House Bill 20-1022	Sales And Use Tax Simplification Task Force	The bill continues the Sales and Use Tax Simplification Task Force for 6 years and requires that the JTC seek regular updates from OIT and the Department of Revenue regarding the development of the electronic sales and use tax simplification (SUTS) system.
2021		
House Bill 21-1100	Electronic Filing Of Documents With Governmental Entities	Requires OIT in partnership with each principal department of the state to file a report by October 15, 2021, with the JTC concerning the department's electronic filing capacity.
Senate Bill 21-287	Technology Risk Prevention & Response Fund	Creates the technology risk prevention and response fund for OIT. The act specifies that the fund consists of money that the General Assembly may appropriate or transfer to the fund
House Bill 21-1289	Funding For Broadband Deployment	Among other things, the bill establishes the Colorado Broadband Office (CBO) in the office as a statutory type 1 entity. The bill requires OIT to report to the JTC on the development and implementation of a CBO strategic plan, or updates to the plan once prepared.
2022		
Senate Bill 22-113	Artificial Intelligence Facial Recognition	The bill defines a facial recognition service and makes various restrictions and requirements on the use of facial recognition technology by government entities. The bill also creates the Task Force for the Consideration of Facial Recognition Services, which would later be renamed and restructured as the Artificial Intelligence Impact Task Force from House Bill 24-1468.
House Bill 22-1385	Colorado Operations Resource Engine Upgrade Project	The bill requires OIT and the Department of Personnel and Administration to report to the JTC and the JBC regarding their progress on the project.



**Table 2 (Cont.)
Legislation Impacting the JTC
2020 to 2025**

Bill	Title	Summary
2023		
Senate Bill 23-142	Information Technology Project Appropriation Process	The bill clarifies that a review of a budget request for an IT project by the JTC as requested by the JBC may include a request submitted by the Legislative or Judicial Department, the Department of Law, the Department of State, or the Department of the Treasury.
2024		
House Bill 24-1402	Evaluation of Colorado Department of Higher Education Information Technology	The bill requires OIT to evaluate, or contract with a third party to evaluate, the IT functions and services of the Department of Higher Education for purposes of consideration of consolidation in OIT.
Senate Bill 24-224	Mitigate Future State Technology Debt	The bill requires OIT to promulgate rules to establish a technology life-cycle plan and requires the General Assembly to set aside additional funding for IT annual depreciation-lease equivalent payments for capital IT projects.
House Bill 24-1364	Education-Based Workforce Readiness	The bill requires OIT to build, or contract with a third-party vendor to build, the Colorado statewide longitudinal data system (SLDS) to establish a means of data sharing and connecting multiple data sets into the data system to support Colorado citizens in making choices related to their education and training pathways. See Table 1 for House Bill 25-1308 which extends the deadline.
Senate Bill 24-205	Consumer Protections for Artificial Intelligence	This bill establishes standards and requirements for the development and use of artificial intelligence systems.
2025		
Senate Bill 25-262	Changes to Money in the Capital Construction Fund	Under current law, unappropriated money in the Capital Construction Fund, including the IT Capital Account, remains in the fund to be used for future construction or information technology projects. This typically occurs from interest earnings and reversions from underspent appropriations. Beginning with FY 2025-26, the bill directs these interest earnings and reversions to the General Fund.
Senate Bill 25-240	Electronic Discovery in Criminal Cases Task Force	The bill creates the Electronic Discovery in Criminal Cases Task Force. On or before November 1, 2025, it requires the task force to submit a report to the JBC and the JTC describing the work of the task force, findings and recommendations regarding the issues and topics considered by the task force, and legislative proposals and expected costs.

Source: Legislative Council Staff.