

JOINT JUDICIARY COMMITTEE

January 22, 2026

SMART Act Hearing

Colorado Department of Corrections
Andre Stancil, Executive Director



Mission

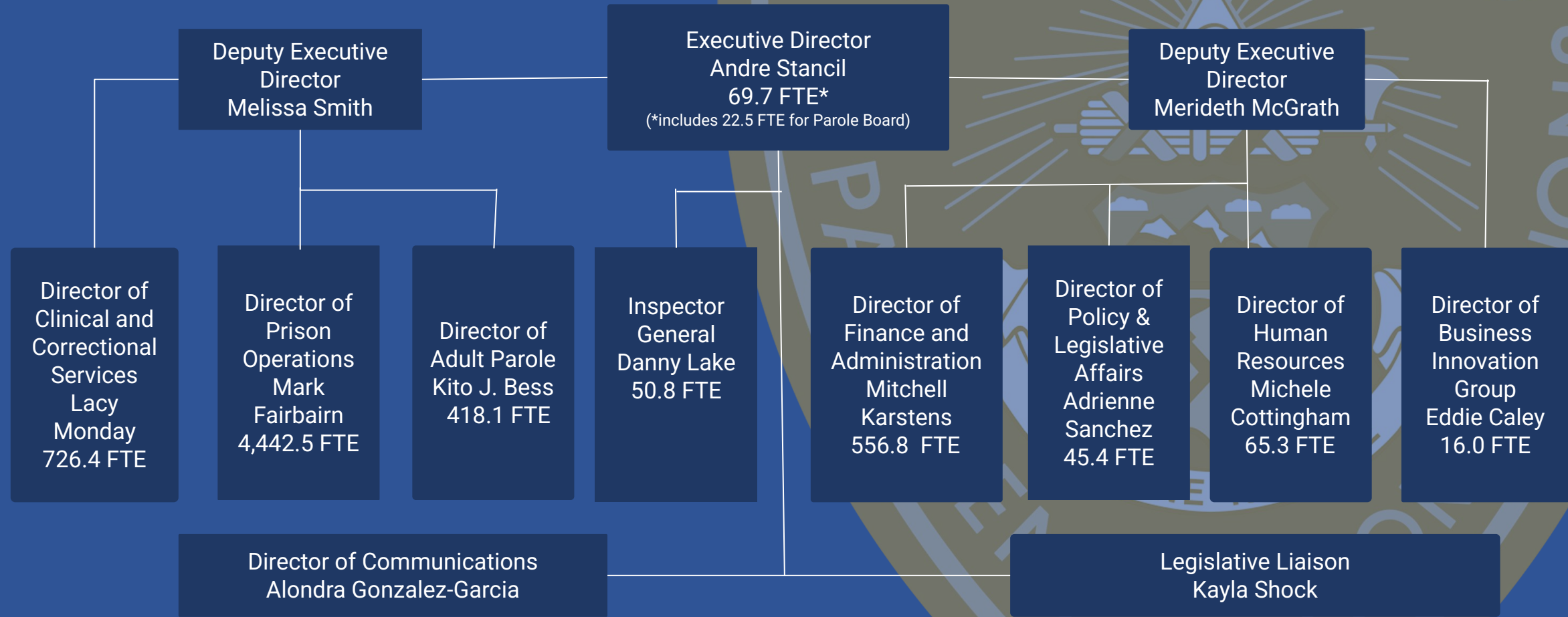
“We are a team of dynamic and diverse professionals, building a safer Colorado by cultivating transformative opportunities for those under our supervision .”

Vision

”Building a safer Colorado for today and tomorrow”



Organizational Chart





17-1-103. Duties of the executive director.

(1) The duties of the executive director are:

(a) To manage, supervise, and control the correctional institutions operated and supported by the state; to monitor and supervise the activities of private contract prisons; to manage and supervise the divisions, agencies, boards, and commissions that are or may be transferred to or established within the department by law or by the executive director pursuant to section 17-1-101 (2); to provide work and self-improvement opportunities; and to establish an environment that promotes habilitation for successful reentry into society;

(a.5) To develop policies and procedures governing the operation of the department;



Impact of supplemental request decisions

- 🛡️ Caseload - Denied
- 🛡️ Medical Caseload - Funded 50%
- 🛡️ Jail Backlog - Funded 50%
- 🛡️ Medical and Mental Health Contracts - Funded 50%
- 🛡️ Unfunded PERA Liability - Delayed to Figure Setting
- 🛡️ Food Service Inflation - Approved
- 🛡️ Offsets
 - Transgender Healthcare
 - Dress Outs

Offsets

Offsets

- Transgender Healthcare
- Dress Outs



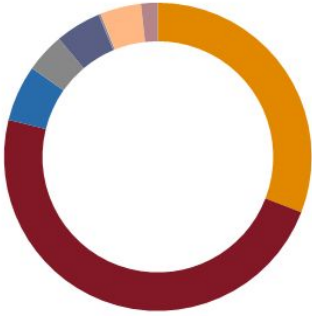
Additional Impacts of Failure to Fund Capacity



Budget Requests, Federal Impacts & Prison Capacity

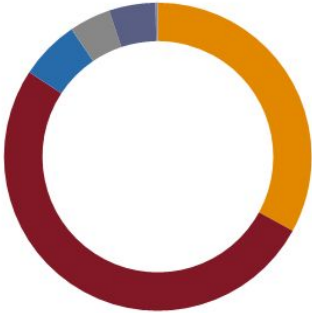


Total Funds



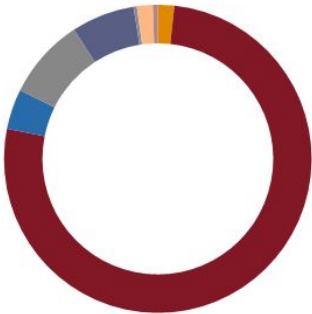
- Division
- 01. Management
- 02. Institutions
- 03. Support Services
- 04. Inmate Programs
- 05. Community Services
- 06. Parole Board
- 07. Correctional Industries

General Fund

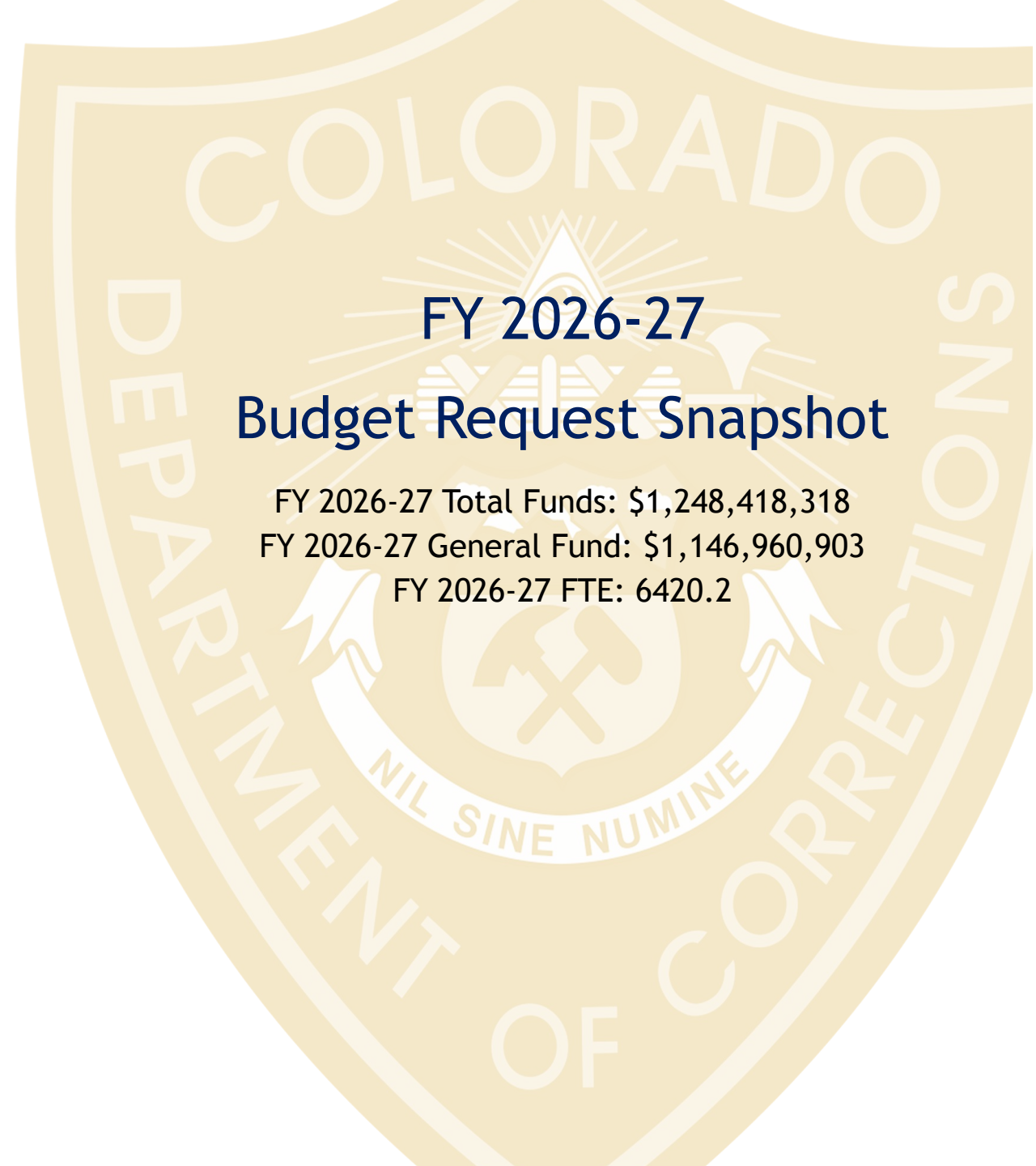


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FTE



- Division
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FY 2026-27

Budget Request Snapshot

FY 2026-27 Total Funds: \$1,248,418,318

FY 2026-27 General Fund: \$1,146,960,903

FY 2026-27 FTE: 6420.2



Department of Corrections

Department of Corrections Select FY 2026-27 Budget Requests

CASELOAD



Medical Caseload
Bed Caseload
Jail Backlog



REQUESTS

Food/Laundry
inflation



eOMIS Support
Maintenance



Broadband

Drug and Alcohol



Fund Transfer



OFFSETS

Inmate Phone Calls



Transgender

Healthcare

Drug Testing

Polygraph



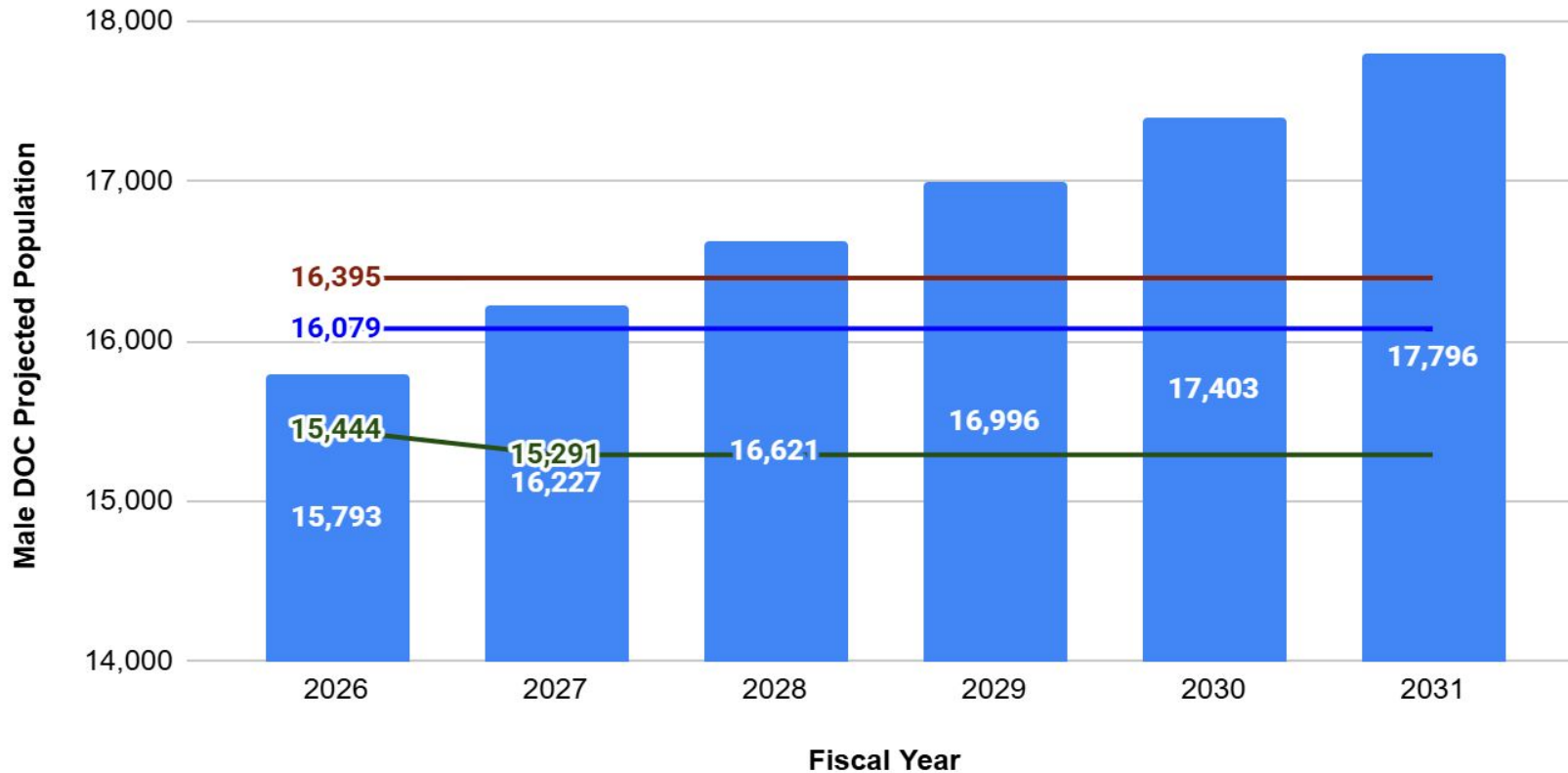
PRISON CAPACITY





Male Prison Capacity and Population Projections

■ Projected DOC Population (Based on DCJ Summer 2025)
■ Total Funded Capacity (State and Private) ■ Functional Capacity without Legislation (2.5% Vacancy)
■ Functional Capacity with Legislation (2.5% Vacancy)



- FY 2025-26 Funded Capacity includes 153 private prison beds approved via a September 1331 emergency supplemental.
- Capacity requiring legislation to utilize include: 316 Level IV beds at CCF-S and 8 Level I beds at RCC.
- Functional Capacity represents all “usable beds” across the state, including currently unfunded and unpopulated beds (excludes Temporary Assignment beds = Restricted Housing and Infirmary beds).



Remaining Unfunded Bed Capacity (FY 2026-27)

Facility (Security Level)	Custody Level	FY 2025-26 Remaining Unfunded Beds	FY 2026-27 Request	FY 2027-28 Remaining Unfunded Beds
Centennial Correctional Facility (Level IV)	Close	316	0	316
Crowley County Correctional Facility (Level III)	Medium	153	153	0
Buena Vista Transitional Work Center (Level I)	Minimum	118	0	118
Buena Vista Correctional Complex (Level II)	Minimum-Restricted	200	200	0
Delta Correctional Center (Level I)	Minimum	288	288	0
Rifle Correctional Center (Level I)	Minimum	8	0	8
Sterling Correctional Facility (Level II)	Minimum-Restricted	300	300	0
Denver Women's Correctional Facility (Level II)	Minimum-Restricted	216	0	216
Total		1,599	941	658

DELTA FENCE PROJECT

Project Overview & Rationale



Current: Level I
(Minimum)



Proposed: Level II
(Minimum-Restricted)

- Addresses surplus of Level I beds and shortage of Level II beds.
- Upgrades perimeter security at Delta Correctional Center (DCC).
- Enables housing of both Minimum and Minimum-Restricted inmates.

Key Benefits & Investment



Frees up medium custody beds in higher security facilities.



Improves proactive population management.

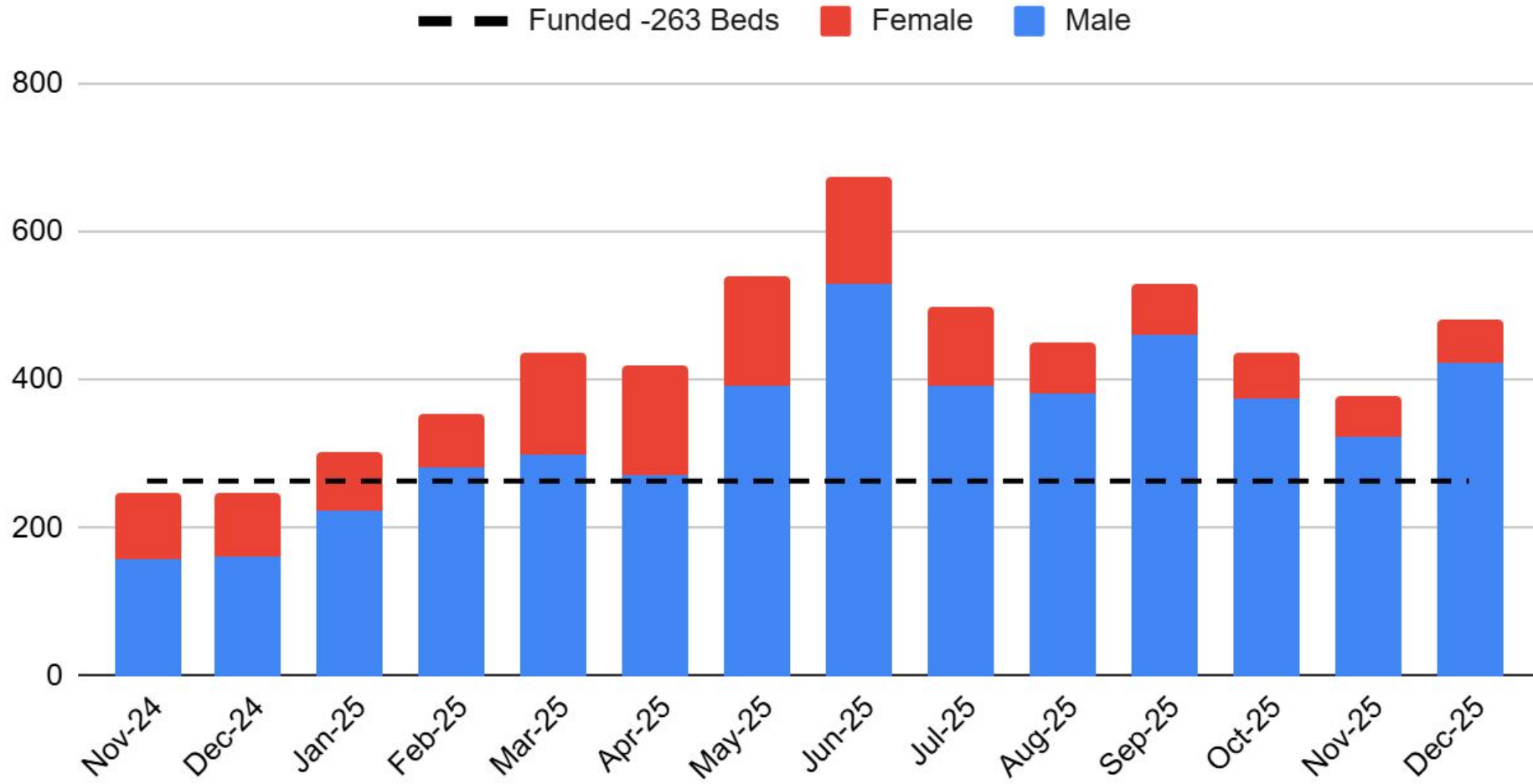


Ensures inmates are housed in the appropriate facility.

Total Estimated Cost:
\$13 Million



Monthly Jail Backlog Average Daily Population (ADP)



Additional Capacity Options for CDOC

- CDOC has started the process to evaluate options for additional capacity within the state. Potential options include:
 - Creating additional capacity within current facilities
 - Purchasing a private
 - Leasing a private
 - Building a new facility
- Following the CDOC caseload submission on January 9 to address short-term needs, the Executive Branch plans to discuss medium- and long-term solutions with the legislature throughout the Spring.

Federal Impacts

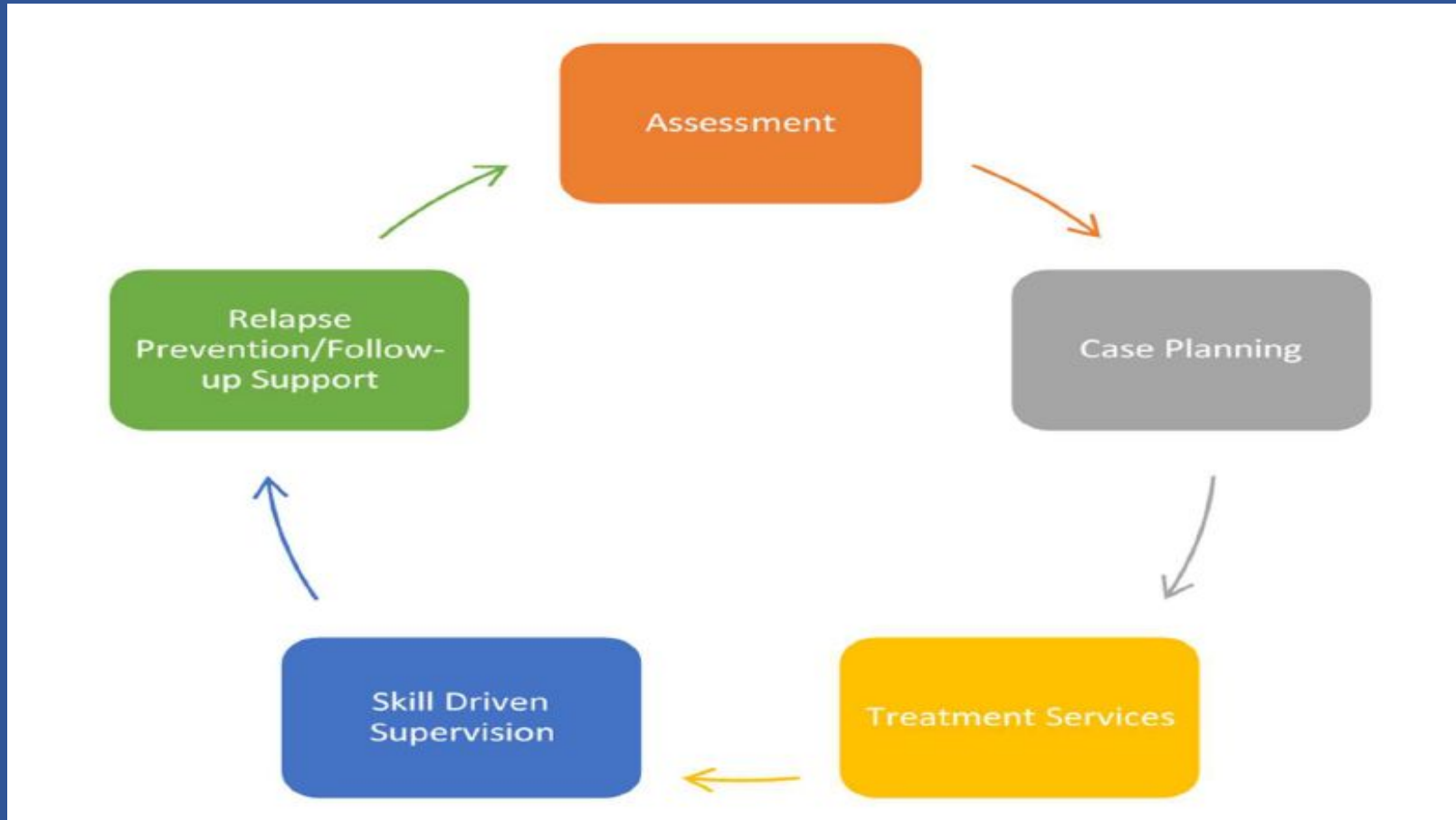
- The Bureau of Land Management did not renew the Federal Contract for the Wild Horse Inmate Program (WHIP). This contract was started in the early 1980's. While CDOC will continue to work with BLM as needed, the WHIP program will not be operating going forward.
- State Criminal Alien Assistance Program (SCAAP) used to reimburse the department for a portion of correctional officer salaries associated with detaining undocumented individuals that have been convicted of state crimes.
 - Current federal administration has signaled this funding does not align with their priorities.
- CDOC projects that the scarcity of new federal awards will destabilize future operations. A significant impact is expected in 2–3 years as current funding expires without a pipeline of replacement grants.

**TPV's & CST
ASSESSMENTS**





TPVs / RISK ASSESSMENTS





SMART Act Required Reports & Updates

Wildly Important Goals





Wildly Important Goal #1:

The Colorado Department of Corrections will reduce the number of vacancies in our hard to fill positions by 20%, from 226 to 182 positions by June 30, 2027.



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Wildly Important Goal #2:

Decrease the percentage of monthly parole exits that are the result of a new felony conviction and sentence to the Colorado Department of Corrections by 5% by June 30, 2027.



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Wildly Important Goal #3:

Increase the percentage of people successfully completing parole with no complaints from 53% to 59% by June 30, 2027.



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Strategic Planning & Performance Management





Diversity, Equity, Inclusion and Belonging



Community Engagement



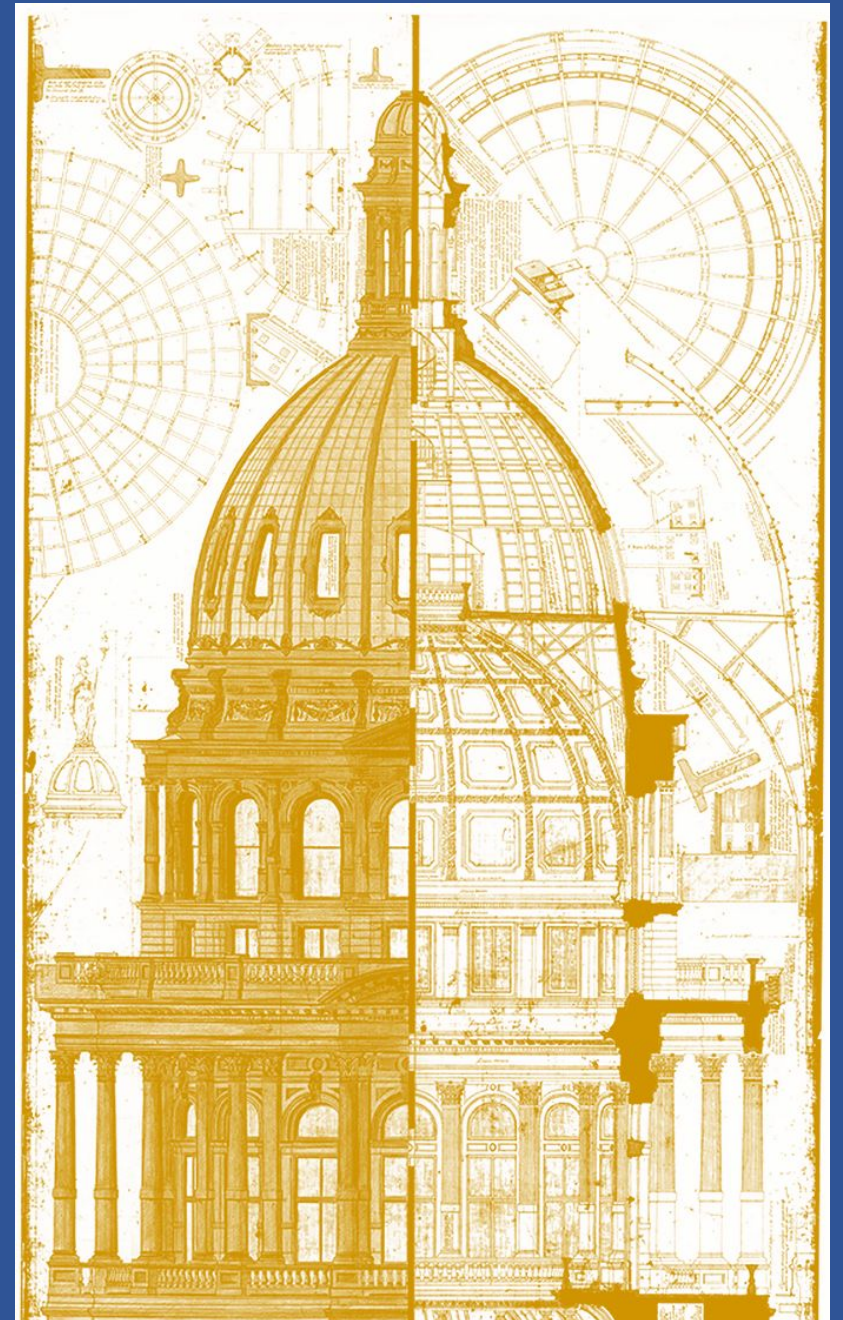
Collaborative Programs

Legislative & Regulatory Agenda



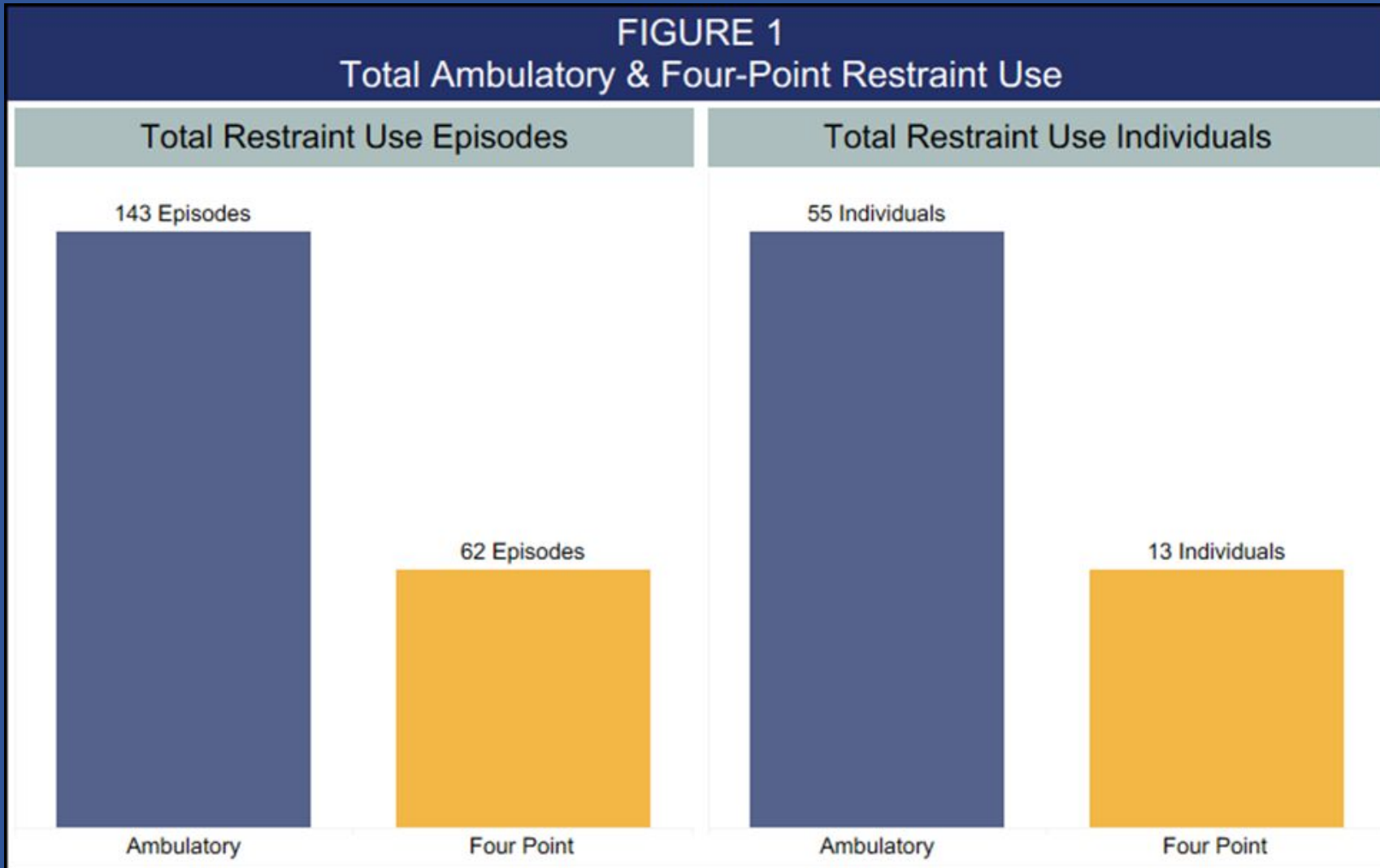
STATUTORILY REQUIRED UPDATES:

- HB23-1013
- SB23-157
- SB23-067
- HB24-1445
- HB25-1013
- SB25-212
- SB25-211





HB23-1013 Use of Restrictive Practices in Prisons





SB23-067 Participant Facilitated Recidivism Reduction Program





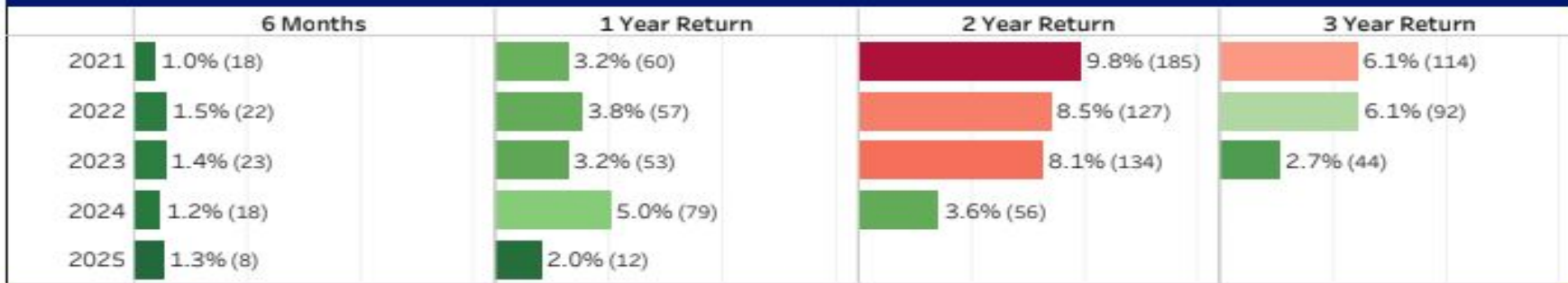
SB23-157 Sunset: Offender Reentry and Education Programs

FIGURE 10

Technical Parole Violation Returns



New Crime Returns



No Return To Prison



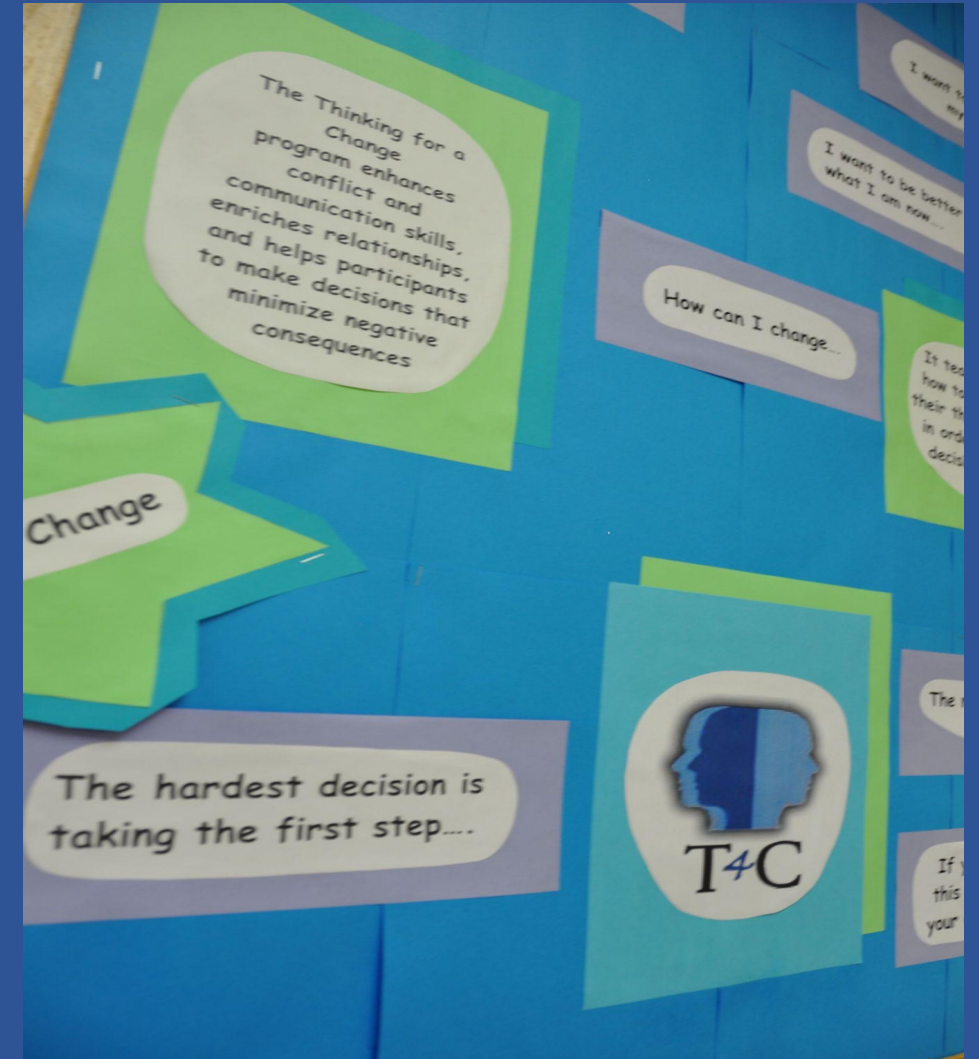
This data provided by the Colorado Department of Corrections includes reentry data specific to the participants who engaged in services with the Work and Gain Education and Employment Skills (WAGEES) program.

The list of individuals was provided directly by the Latino Coalition.

All recidivism data is broken down by calendar year and is provided as an addendum to the slide show.



HB24-1445 Probation & Parole Reporting & Fee Conditions





HB25-1013: Department of Corrections Visitation Rights





SB25-212: Temporary Inmate Transfer

- CDOC for the first time used the communication notification from SB25-212 on December 12, 2025. This was sent to Joint Budget and Judiciary Committees.
- This communication was to notify of the movement of approximately 300 inmates from Sterling Correctional Facility to Centennial Correctional Facility so that the Sterling Door Lock Project can be completed.
- The communication laid out our plan for movement, visitation, inmate work, education, recreation, and other items as outlined in the bill.



SB25-211: Department of Corrections Budgeting Reports

- DOC consulted with JBC Staff to meet needs and requirements of this legislation.
- Updated Monthly Population & Capacity reports began publishing on the DOC website as of 8/1/2025.
- Operating allocations by facility report was generated and provided to JBC Staff 9/11/2025.
- FTE allocations by facility, location and subprogram, were provided 11/26/2025.

KEY FOCUS AREAS & UPDATES



1. Sex Offender Treatment
2. YOS Nutrition
3. Medical Copays/Fees
4. Special Needs Parole
5. Audit Updates
6. CCI
7. The Beacon @ Skyline



SEX OFFENDER
TREATMENT





SOTMP

- Multi-agency Collaboration
- Recruitment and Retention Efforts
- Programmatic Revisions

YOS NUTRITION



CDOC Nutrition Current and Future

YOS Caloric Intake Changes



- Review of USDA guidelines
- Initiated updates based on changing population
- Three year transition (FY 23-25)

Internal Review of Current Practices



- New USDA guidelines
- Utilize evidence-based recommendations (Dietary Reference Intakes DRI)

Special Considerations





- Religious Diets
- Medical Diets

MEDICAL COPAYS & FEES



EO D25-007: Health Care Copayments and Fees Policies - Action Plan

CONTEXT & COMMITMENT

-  Stakeholder feedback drove modifications to ensure payment ability doesn't deter care.
-  CDOC maintains commitment to treating all incarcerated individuals regardless of ability to pay.

UPDATES TO POLICY AND PRACTICE



REDEFINING EMERGENCY CARE

Updated definition to ensure timely, critical care without delay.



EXPANDED WAIVED CONDITIONS

Additional medical conditions are now exempt from copays and fees.



WAIVING FEES FOR INDIGENT

Clients without financial means are not charged for any medical services.



CLEARER POLICY LANGUAGE

Simplified process for navigating reimbursement of inaccurate charges.



**SPECIAL NEEDS
PAROLE**



Special Needs Parole

Process outlined in CDOC Administrative Regulation, 250-80
Long-Term Care Case Managers added to the Division of Adult Parole
SB 25-190 expanded eligibility criteria



AUDIT UPDATES





AUDIT UPDATE



Completed Audit Recommendations:

- ✓ No.6, CCI Budgeting
- ✓ No.7 Canteen Acct.
- ✓ No.8 Medical Co-Pays
- ✓ No.9 Medical Fee Setting



Audit Recommendations Nearing Completion:



By February 2026:



No.3, Clinical Positions



By November 2026



No.1 . Caseload



No.2 Personal Services



No.4 Operational Costs



No.5 Budget Documents

**Colorado Correctional
Industries**





CCI Education



Program Expansion & Initiatives

- Hired new Education Manager to create and strengthen trainings, certificates, and apprenticeships.
- Launching financial literacy and college-credit customer service CTE programs.



Workforce Collaboration

- Collaborating with Parole on key workforce development for post-release employment.
- Growing apprenticeships in Leather and Tag Plant (machining) shops with Education.



Tangible Achievements

- Facilitated 80+ college credits via SWIFT (July–Dec 2025).
- Supported 30+ industry-recognized certifications (July–Dec 2025).
- Initiated 400+ certifications currently in progress.



CCI Incentives Development



CCI Interview Clothing Incentive

- Provides a complete set of interview-appropriate attire upon release or transition to community corrections (min. 365 days employment).
- Seeks to increase employment upon release and during community corrections.



CCI Inmate Release Bonus

- Awards qualifying inmates \$100 per year employed in a CCI shop.
- Provides financial support for post-release success and eases financial barriers.
- Incentivizes longer-term employment for skill building and shop productivity.



CCI Inmate Benefit Retirement Accounts

- Encourages savings by matching 3% of inmates' elective contributions.
- Incorporates a 3-year vesting period supporting employment stability.
- Creates incentive for both releasing and long-term inmates with funds available at release or retirement.



CCI Financial Stabilization



Financial Turnaround & Profitability

- Finished FY25 at a profit of \$5.2M.
- Since 2022 re-organization, 3 consecutive years of break-even or better operations (FY23 break-even, FY24 \$1.6M profit).
- Revised estimate for FY26 of \$5.0M profit, with FY27 budget set at \$6.5M profit.



Strategic Reinvestment & Infrastructure

- Able to reinvest in capital and infrastructure.
- Simultaneously eliminating cash deficit.
- Investing a minimum of 10% of annual profits back into programs.



Wage Growth & Earning Opportunities



- Have increased daily average wage from FY19 to present from \$5.00/day to \$26.00+/day.
- 6 programs with ability to earn minimum wage:

- | | |
|----------|------------------|
| Metal | SWIFT |
| Leather | Surplus |
| Garments | Image Processing |
| SWIFT | |

THE BEACON AT
SKYLINE



BEACON

Program Expansion Timeline & Key Milestones



Thank you!

