



Capital Development Committee

Legislative Council Staff

Nonpartisan Services for Colorado's Legislature

FISCAL YEAR 2026-27 CAPITAL CONSTRUCTION REQUEST

Department of Corrections

Electronic Security System Replacement, Colorado State

2021-004

Penitentiary (Capital Renewal)

Project Status

This is the seventh request for funding. It was first requested for FY 2020-21.

**Table 1
Prioritization**

Prioritized By	Priority	Notes
Department of Corrections	1 of 10	
Office of State Planning and Budgeting	3 of 47	Recommended for funding.

**Table 2
Prior Appropriation and Request Information**

Fund Source	Prior Appropriation	Budget Year FY 2026-27	Out Year FY 2027-28	Future Requests	Total Costs
CCF	\$0	\$748,289	\$6,832,184	\$0	\$7,580,473
CF	\$0	\$0	\$0	\$0	\$0
Total	\$0	\$748,289	\$6,832,184	\$0	\$7,580,473

**Table 3
Itemized Cost Information**

Fund Source	Prior Appropriation	Budget Year FY 2026-27	Out Year FY 2027-28	Future Requests	Total Costs
Land Acquisition	\$0	\$0	\$0	\$0	\$0
Professional Services	\$0	\$748,289	\$320,694	\$0	\$1,068,983
Construction	\$0	\$0	\$3,398,632	\$0	\$3,398,632
Equipment	\$0	\$0	\$0	\$0	\$0
Miscellaneous	\$0	\$0	\$2,423,724	\$0	\$2,423,724
Contingency	\$0	\$0	\$689,134	\$0	\$689,134
Total	\$0	\$748,289	\$6,832,184	\$0	\$7,580,473

FISCAL YEAR 2026-27 CAPITAL CONSTRUCTION REQUEST

Department of Corrections
Electronic Security System Replacement, Colorado State Penitentiary (Capital Renewal)

2021-004

Program Plan Status

Approved Program Plan: No

FCI: 59

Project Description/Scope of Work

The Department of Corrections (DOC) is requesting state funds for a two-phase capital renewal project to upgrade the electronic security control system and the man-down system at the Colorado State Penitentiary (CSP) in Canon City. The capital renewal approach focuses on upgrading building systems, infrastructure, and the basic components within existing buildings on a holistic basis, rather than the project-by-project approach used for controlled maintenance. This year's request for Phase 1 designs the project, while Phase 2 will construct the project.

The systems to be upgraded under the project control and restrict movement, support the door control system, monitor and maintain secure conditions, observe and prevent incidents, and provide communication throughout the facility. A man-down system detects distress incidents and sends an alert to a monitoring center. The upgraded systems will meet the new DOC standard, as exemplified by systems recently installed at three other DOC facilities. Upgrading the electronic security control system and man-down system includes:

- installing mouse-driven, human-machine interface controllers;
- providing lockable, vented locations for servers and human-machine interface terminals;
- integrating the new interface controllers with the existing video system and existing and new cameras;
- replacing current networking equipment with 1-gigabyte industrial grade, dual redundant fiber networking equipment;
- backing up all power with uninterruptible power supplies (UPS) systems, which can operate for at least 15 minutes until generators come back online; and
- integrating other security components with the new system.

The department says it foresees the need to seek legislation to relocate offenders to the Centennial Correctional Facility C-Tower during construction based on the security level needs of CSP offenders.

Cost assumption. Cost estimates are based on an independent study conducted by an engineering firm in May 2019. DOC Facility Management Services escalated all costs to the midpoint of construction at rates ranging from 2.7 percent to 9.9 percent.. Inflation factors were calculated using the RSMeans Data, Building Cost Index. As a capital renewal project, it is exempt from the Art in Public Places and High Performance Certification Program requirements.

FISCAL YEAR 2026-27 CAPITAL CONSTRUCTION REQUEST

Department of Corrections
Electronic Security System Replacement, Colorado State Penitentiary (Capital Renewal)

2021-004

Table 4
Project Schedule: Phase 1

Project Component	Start Date	Completion Date
Design	June 2026	May 2027

*Overall project completion: October 2030

Project Justification

DOC explains that the existing systems are old, outdated, and, in the case of the man-down system, completely non-functional. A majority of the replacement parts for the systems are no longer available. If the systems are not replaced, maintenance will be expensive. According to the department, unreliability in the current systems may hamper emergency control, delay alarming and annunciation of violent incidents, and delay response time to areas with direct staff and offender contact. In FY 2023-24, the facility experienced over 120 significant computer issues with door locks requiring 8 CPUs to be replaced, and the dangerous conditions were both fueled and exacerbated by a large number of staffing vacancies. Computer failures continued into FY 2024-25 and, in June 2025, a main control crash rendered the entire system inoperable for several hours. Since the security systems are used to protect staff, the public, and offenders, failure presents a high life-safety risk and a potential for loss of use of the facility. The department says it is unable to move CSP's population to another facility in the event of failure.

DOC argues that the change of facility mission from administrative segregation to more open offender movement and increased rehabilitation efforts at CSP has led to increased direct contact between offenders and staff. This increased contact has raised safety and security concerns in managing the facility's population, and the reliability of the security systems is a critical life-safety issue. DOC further argues that a failure of the system would require CSP to greatly reduce offender movement, meaning recreation and programming time would be limited, and may lead to increased litigation due to loss of access to these programming opportunities.

The department explains that, due to the age and increasing difficulty in obtaining parts and service for the existing systems, a complete replacement is warranted over continued piecemeal repairs. DOC also says that constructing the project in a single phase will avoid mismatching systems and program disruption.

Program Information

CSP is a 460,922-GSF, Level V (high custody) prison located on the East Canon City Prison Complex in Canon City, Fremont County. The facility has a capacity of 756 single bunked cells for

FISCAL YEAR 2026-27 CAPITAL CONSTRUCTION REQUEST

Department of Corrections
Electronic Security System Replacement, Colorado State Penitentiary (Capital Renewal)

2021-004

male offenders. The facility was constructed in two phases, with 500 cells opening in 1993, along with the central mechanical plant and support functions, and 256 additional cells opening in 1998.

Operating Budget

The department expects the project to reduce service calls needed for system repairs and reduce the number of additional staff required to be on duty to cover for the failing systems. A conversation CDC Staff recently had with Joint Budget Committee Staff indicates that funding the project may drive significant operating costs in an outyear to relocate offenders during construction.

Staff Questions and Issues

None.



Capital Development Committee

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Nonpartisan Services for Colorado's Legislature

FISCAL YEAR 2026-27 CAPITAL CONSTRUCTION REQUEST

Department of Corrections

Level II Perimeter Security, Delta Correctional Center

2027-008

Project Status

This is a new, never-before-requested project.

**Table 1
Prioritization**

Prioritized By	Priority	Notes
Department of Corrections	2 of 10	
Office of State Planning and Budgeting	3 of 47	Prioritized for funding.

**Table 2
Prior Appropriation and Request Information**

Fund Source	Prior Appropriation	Budget Year FY 2026-27	Out Year FY 2027-28	Future Requests	Total Costs
CCF	\$13,926,353	\$0	\$0	\$0	\$13,926,353
CF	\$0	\$0	\$0	\$0	\$0
Total	\$13,926,353	\$0	\$0	\$0	\$13,926,353

**Table 3
Itemized Cost Information**

Fund Source	Prior Appropriation	Budget Year FY 2026-27	Out Year FY 2027-28	Future Requests	Total Costs
Land Acquisition	\$0	\$0	\$0	\$0	\$0
Professional Services	\$0	\$2,212,766	\$0	\$0	\$2,212,766
Construction	\$0	\$6,642,269	\$0	\$0	\$6,642,269
Equipment	\$0	\$0	\$0	\$0	\$0
Miscellaneous	\$0	\$3,805,286	\$0	\$0	\$3,805,286
Contingency	\$0	\$1,266,032	\$0	\$0	\$1,266,032
Total	\$0	\$13,926,353	\$0	\$0	\$13,926,353

FISCAL YEAR 2026-27 CAPITAL CONSTRUCTION REQUEST

Department of Corrections
Level II Perimeter Security, Delta Correctional Center

2027-008

Program Plan Status

Approved Program Plan: No

FCI: N/A

Project Description/Scope of Work

The Department of Corrections (DOC) is requesting state funds to update the perimeter security infrastructure at Delta Correctional Center. The project supports the prison's reclassification from Security Level I to Security Level II.

DOC standards require Level II facilities to have a single perimeter fence that is 12 feet high and has 6-gauge chain link fabric, a concrete rat barrier, and perimeter light fixtures. The project constructs approximately 4,800 linear feet of fence. It also regrades and extends the road to accommodate the new fence system, and constructs a new 200-GSF gatehouse.

Cost assumption. DOC Facility Management Services escalated all costs to the midpoint of construction at rates ranging from 4.9 percent to 9.9 percent. Inflation factors were calculated by averaging RSMMeans Data, Building Cost Index data over multiple years. The project is exempt from Higher Performance Certification Program requirements, and is a candidate for exemption from the Art in Public Places Program.

Table 4
Project Schedule

Project Component	Start Date	Completion Date
Design	October 2026	April 2027
Construction	August 2027	June 2029
Occupancy	July 2029	October 2029

Project Justification

DOC has a surplus of Level I beds among its facilities, but a dearth of Level II beds. Since offenders cannot reside in a facility of lower security rating than their custody level, some are placed in settings that are more restrictive than necessary, which impacts the availability of higher-level beds. Reclassifying Delta Correctional Center as a Level II facility allows Level II offenders to access programs better aligned to their needs while freeing up higher custody facilities. If the project is not completed, Delta Correctional Center cannot be reclassified to Level II.

FISCAL YEAR 2026-27 CAPITAL CONSTRUCTION REQUEST

Department of Corrections
Level II Perimeter Security, Delta Correctional Center

2027-008

Program Information

Opened in 1964, Delta Correctional Center is a 148,702 square foot facility housing male offenders with a capacity of 485 beds. Security Levels are ranked on a continuum from I through V based on factors including offense committed, past history of violence, and criminal record.

Level I is characterized as minimum custody and is the least restrictive. Offenders must be within 36 months of parole eligibility. Level I facilities must have designated boundaries, but perimeter fencing is not required and Delta Correctional Center has an existing three-strand barbed wire fence.

Level II is characterized as minimum-restricted custody and minimum custody. Offenders must be within 60 months of parole eligibility. These facilities require single or double perimeter fencing and occasional patrols.

Operating Budget

A conversation CDC Staff recently had with Joint Budget Committee Staff indicates that funding the project may drive significant operating costs in an outyear to relocate offenders during construction.

Staff Questions and Issues

1. How will the project and the reclassification of DCC to a Level II facility impact the facility's operating budget? Will there be increased staffing, utility costs, etc.?
2. CDC staff notes that altering the facility's security level requires a statutory change, so this project's ability to meet its goals depends on future legislation.



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FISCAL YEAR 2026-27 CAPITAL CONSTRUCTION REQUEST

Department of Corrections

Colorado Correctional Industries Small Projects

1998-016

Project Status

This is an ongoing request that was last requested for funding in FY 2018-19. Cash funds spending authority was granted for the project every year from FY 1997-98 through FY 2018-19. The department did not request funding for this project from FY 2020-21 through FY 2025-26. This is a new, never-before-requested project.

**Table 1
Prioritization**

Prioritized By	Priority	Notes
Department of Corrections	10 of 10	
Office of State Planning and Budgeting	N/A	Recommended for funding from cash sources.

**Table 2
Prior Appropriation and Request Information**

Fund Source	Prior Appropriation	Budget Year FY 2026-27	Out Year FY 2027-28	Future Requests	Total Costs
CCF	\$0	\$0	\$0	\$0	\$0
CF	\$11,529,063	\$1,000,000	\$0	\$0	\$12,529,063
FF	\$806,917	\$0	\$0	\$0	\$806,917
Total	\$12,335,980	\$1,000,000	\$0	\$0	\$13,335,980

FISCAL YEAR 2026-27 CAPITAL CONSTRUCTION REQUEST

Department of Corrections
Colorado Correctional Industries Small Projects

1998-016

Itemized Cost Information

Itemized costs are not available for this project at the time of printing.

Program Plan Status

Approved Program Plan: No

Date Approved: N/A

FCI: Various

Project Description/Scope of Work

The Department of Corrections (DOC) is requesting cash funds spending authority for several small projects related to the Colorado Correctional Industries (CCI) program intended to help grow employment opportunities and maintain safe and practical work areas. At this time, the projects have not been identified, and there is not further information on the details.

The project will make modifications to the CCI production spaces at the following sites:

- Arkansas Valley Correctional Facility;
- Denver Women’s Correctional Facility;
- East Canon City Prison Complex; and
- Limon Correctional Facility.

The department estimates the funds will be split approximately equally amongst the four sites, for about \$250,000 per site.

Cost Assumption. The DOC budgets 8 percent of project costs for professional services, \$800,000 for equipment and furnishings, and will determine construction costs once the projects have been chosen. The project is exempt from the Art in Public Places program and the High Performance Certification Program requirements.

Table 4
Project Schedule

Project Component	Start Date	Completion Date
Design	July 2025	June 2026
Construction	July 2025	June 2026

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Department of Corrections
Colorado Correctional Industries Small Projects

1998-016

Project Justification

The projects will help DOC respond to rapidly changing production needs, including code requirements and regulations, switching to eco-friendly products, fluctuating demand for different types of products, improving production practices, and bolstering production capacity with private partnerships.

Most of the planned projects either enable or improve the production of specific products or services. Changing market demands mean the CCI physical plant requirements must change to meet the types of products or services that are demanded. If the project is not funded, CCI may face reduced business opportunities, produce fewer inmate jobs and training programs, and increase DOC General Fund expenses for supervision of inmates.

Program Information

The CCI program was created by the General Assembly in 1976 for the purpose of creating profitable industries within prison facilities to provide work opportunities for incarcerated inmates. The skills incarcerated workers learn in the CCI program are designed to help lower recidivism through increasing the likelihood of former inmates obtaining and maintaining employment upon release.

Changing market conditions and financial difficulties over the past several years have led to a reorganization of CCI, including shutting down the office furniture division, the dairies, air filtering manufacturing, CAD/web design, and the DMV call center. CCI has recently launched a coffee roasting operation at the Denver Women's Correctional Facility

CCI was designed to be self-sustaining by the revenue generated from the sale of products and services. Additionally, since the CCI staff who supervise inmate workers are paid through CCI revenue instead of General Fund dollars, the department says the program saves the department and the state money. CCI products and services are sold to other state agencies; federal, county, and city governments; non-profits; and private companies and citizens.

Source of Cash Funds

The source of cash funds for this project is CCI cash funds, which are generated by revenue from the sale of CCI products and services.

FISCAL YEAR 2026-27 CAPITAL CONSTRUCTION REQUEST

Department of Corrections
Colorado Correctional Industries Small Projects

1998-016

Operating Budget

The project has no projected impact on state operating costs. DOC says that CCI-employed inmates offset costs that would otherwise need to be covered by General Fund dollars. CCI staff who supervise inmate workers are paid through CCI cash funds

Staff Questions and Issues

1. Is there a cost summary form available for this project? There are references to budgeted amounts for professional services and equipment & furnishings in Section H of the narrative, but no overall breakdown of the total project cost.
2. Could you provide some more details about the types of projects that could take place?
3. Is the construction phase of the project schedule supposed to be July 2026 through June 2027, or July 2025 through 2026?



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FISCAL YEAR 2026-27 CAPITAL CONSTRUCTION REQUEST

Department of Corrections

Primary and Secondary Electrical Replacement, Fremont

2024-027

Correctional Facility (Capital Renewal)

Project Status

This is the fourth request for funding for the project. It was first requested for FY 2023-24.

**Table 1
Prioritization**

Prioritized By	Priority	Notes
Department of Corrections	4 of 10	
Office of State Planning and Budgeting	9 of 47	Not recommended for funding.

**Table 2
Prior Appropriation and Request Information**

Fund Source	Prior Appropriation	Budget Year FY 2026-27	Out Year FY 2027-28	Future Requests	Total Costs
CCF	\$0	\$29,351,940	\$0	\$0	\$29,351,940
CF	\$0	\$0	\$0	\$0	\$0
Total	\$0	\$29,351,940	\$0	\$0	\$29,351,940

**Table 3
Itemized Cost Information**

Fund Source	Prior Appropriation	Budget Year FY 2026-27	Out Year FY 2027-28	Future Requests	Total Costs
Land Acquisition	\$0	\$0	\$0	\$0	\$0
Professional Services	\$0	\$2,818,170	\$0	\$0	\$2,818,170
Construction	\$0	\$15,626,161	\$0	\$0	\$15,626,161
Equipment	\$0	\$0	\$0	\$0	\$0
Miscellaneous	\$0	\$8,239,251	\$0	\$0	\$8,239,251
Contingency	\$0	\$2,668,358	\$0	\$0	\$2,668,358
Total	\$0	\$29,351,940	\$0	\$0	\$29,351,940

FISCAL YEAR 2026-27 CAPITAL CONSTRUCTION REQUEST

Department of Corrections
Primary and Secondary Electrical Replacement, Fremont Correctional Facility (Capital Renewal)

2024-027

Program Plan Status

Approved Program Plan: No

FCI: 60

Project Description/Scope of Work

The Department of Corrections (DOC) is requesting state funds for a capital renewal project to replace the primary and secondary electrical systems at Fremont Correctional Facility. The capital renewal approach focuses on upgrading building systems, infrastructure, and basic facility components on a holistic basis, rather than the project-by-project approach used under the controlled maintenance process. The department says the current systems are old, overloaded, and presenting safety issues.

The project replaces electrical distribution and related systems, which are at or beyond their useable life and insufficient for the current building population. Specifically, the project:

- converts electrical delivery from overhead lines to underground distribution, both around and within the facility perimeter;
- installs a new primary loop;
- replaces overhead transformers with pad-mounted units;
- replaces three-way switches and three-way junctions with sectionalizer switches that include room for growth;
- replaces existing power meters;
- replaces distributional equipment, including switchboards, transformers, and power panels;
- provides new distributional feeders; and
- equips each building with a surge protector device.

Cost assumption. Cost estimates are based on an independent study conducted by an engineering firm in 2021. DOC Facility Management Services escalated all costs to the midpoint of construction at rates ranging from 2.7 percent to 9.9 percent. Inflation factors were calculated using the RSMeans Data, Building Cost Index. As a capital renewal project, it is exempt from Art in Public Places and High Performance Certification Program requirements.

FISCAL YEAR 2026-27 CAPITAL CONSTRUCTION REQUEST

Department of Corrections
Primary and Secondary Electrical Replacement, Fremont Correctional Facility (Capital Renewal)

2024-027

Table 4
Project Schedule

Project Component	Start Date	Completion Date
Design	June 2026	March 2027
Construction	August 2027	June 2029
Occupancy	July 2029	October 2029

Project Justification

The department says the electrical systems at Fremont supply power to all life-sustaining, security, and life-safety systems at the facility. Most of the existing electrical systems are 26 to 68 years old, and were installed when the facility's offender population was 900; the facility currently has a design capacity of 1,664 offenders. The changes in population size and increased power usage strain the systems.

Existing emergency panels are overloaded and not all have access to generator backup for mission-critical systems, requiring the facility to shed electrical distribution when power outages occur. Batteries that back up critical systems are expensive and require replacement every two to three years. In addition, the configuration of the primary distribution network cannot differentiate between power used by Fremont Correctional Facility and that used by Colorado Correctional Industries facilities. The lack of surge protector devices puts equipment at risk and poses a fire hazard. DOC explains that new and increased program opportunities for offenders is one driver of increased power use. Further, an aging offender population relies upon medical equipment such as CPAP machines, and unreliable electric service jeopardizes these medical services.

DOC says upgrading the electrical systems is a backbone project and the first step needed for future projects including fire alarm replacement, HVAC replacement, ADA improvements, elevator repair, and roof replacement. Failure of the electrical system may touch off a cascade of failures in other systems, such as door controls and fire protection panels.

According to the department, this capital renewal project cannot be phased into small controlled maintenance projects, and the only alternative is to continue with piecemeal repairs. This results in high maintenance costs and risks disruption to operations, including educational and justice programs for offenders.

FISCAL YEAR 2026-27 CAPITAL CONSTRUCTION REQUEST

Department of Corrections
Primary and Secondary Electrical Replacement, Fremont Correctional Facility (Capital Renewal)

2024-027

Program Information

Fremont Correctional Facility, located on the East Canon City Prison Complex in Canon City, was initially constructed as two facilities, the first built in 1957 and the second built in 1980. These facilities were merged in 1991. Fremont now consists of 43 buildings, the most recent of which was constructed in 1998, and houses 1,664 Level III offenders. The facility provides services including education programs, J Cap, restorative justice, legal access, and normalization initiatives.

Operating Budget

The department expects the project to reduce operating costs based on fewer in-house service calls, fewer service calls to vendors, and reduced repair material needs.

Staff Questions and Issues

None.



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FISCAL YEAR 2026-27 CAPITAL CONSTRUCTION REQUEST

Department of Corrections

Electrical Distribution Infrastructure Replacement,

2022-004

East Canon City Prison Complex (Capital Renewal)

Project Status

This is the fifth request for funding for the project. It was first requested for FY 2021-22.

**Table 1
Prioritization**

Prioritized By	Priority	Notes
Department of Corrections	7 of 10	
Office of State Planning and Budgeting	10 of 47	Not recommended for funding.

**Table 2
Prior Appropriation and Request Information**

Fund Source	Prior Appropriation	Budget Year FY 2026-27	Out Year FY 2027-28	Future Requests	Total Costs
CCF	\$0	\$21,805,010	\$0	\$0	\$21,805,010
CF	\$0	\$0	\$0	\$0	\$0
Total	\$0	\$21,805,010	\$0	\$0	\$21,805,010

**Table 3
Itemized Cost Information**

Fund Source	Prior Appropriation	Budget Year FY 2026-27	Out Year FY 2027-28	Future Requests	Total Costs
Land Acquisition	\$0	\$0	\$0	\$0	\$0
Professional Services	\$0	\$3,440,310	\$0	\$0	\$3,440,310
Construction	\$0	\$11,220,567	\$0	\$0	\$11,220,567
Equipment	\$0	\$0	\$0	\$0	\$0
Miscellaneous	\$0	\$5,161,860	\$0	\$0	\$5,161,860
Contingency	\$0	\$1,982,273	\$0	\$0	\$1,982,273
Total	\$0	\$21,805,010	\$0	\$0	\$21,805,010

FISCAL YEAR 2026-27 CAPITAL CONSTRUCTION REQUEST

Department of Corrections
Electrical Distribution Infrastructure Replacement, East Canon City Prison Complex (Capital Renewal)

2022-004

Program Plan Status

Approved Program Plan: No

FCI: N/A

Project Description/Scope of Work

The Department of Corrections (DOC) is requesting state funds to replace the East Canon City Prison Complex's (ECCPC) electricity distribution infrastructure. This is a capital renewal project. The capital renewal approach focuses on upgrading building systems, infrastructure, and the basic building components within existing state-owned properties on a larger scale, rather than the project-by-project approach used for controlled maintenance.

The project will replace an aging and outdated electricity distribution system. The existing system has a single-point supply with overhead distribution. The proposed replacement system will have two power supply points that distribute electricity via an underground loop network, serving all critical facilities and offender housing units. The project further reconfigures the existing standby generators at the Centennial Correctional Facility to support the entire complex in the event of power loss at a primary supply point.

Cost assumption. Cost estimates are based on an independent study conducted in 2019. DOC Facility Management Services escalated all costs to the midpoint of construction at rates ranging from 2.7 percent to 9.9 percent. Inflation factors were calculated by averaging RSMMeans Data, Building Cost Index data over multiple years. As a capital renewal project, it is exempt from Art in Public Places and Higher Performance Certification Program requirements.

Table 4
Project Schedule

Project Component	Start Date	Completion Date
Design	June 2026	April 2027
Construction	August 2027	June 2029
Occupancy	July 2029	October 2029

Project Justification

The department says that the existing systems are old and outdated. The overhead distribution system is in average-to-below-average condition and will likely require repairs in coming years including to poles, transformers, fuses, the lightning arrester, and overhead switches. The main transmission lines are close to full capacity, and the majority of power distribution is conducted by overhead power lines, which are vulnerable to environmental events. The complex is

FISCAL YEAR 2026-27 CAPITAL CONSTRUCTION REQUEST

Department of Corrections
Electrical Distribution Infrastructure Replacement, East Canon City Prison Complex (Capital Renewal)

2022-004

vulnerable to power outages; the entire complex is currently served from one power source, and many facilities lack emergency power. Loss of power jeopardizes the complex's life-sustaining, security, and life-safety systems that are used to protect and safeguard staff, the public, and offenders. In March 2024, a storm dropped heavy, wet snow on the complex, resulting in a six-hour power outage and damage to two miles of power lines and associated infrastructure.

Adding a second power source will protect the complex from power outages, and the underground loop network will eliminate the overhead lines' vulnerability to strong winds, ice, and lightning. When complete, ECCPC will have a consistent and standardized electrical system, improving operations and maintenance. If the systems are not replaced, the department expects to incur additional maintenance costs as the systems continue to age.

Program Information

ECCPC is a 5,400-acre site with 244 buildings across six prisons and other facilities, including:

- Colorado State Penitentiary;
- Centennial Correctional Facility;
- Arrowhead Correctional Center;
- Skyline Correctional Center;
- Fremont Correctional Facility;
- Four Mile Correctional Facility;
- multiple corrections support facilities;
- multiple Colorado Correctional Industries facilities; and
- the International Correctional Management Training Center.

These facilities range from security Level I to Level V and house 5,024 male offenders. Electricity infrastructure impacts all components of the complex's functions, including offender housing, offender programs and jobs, food service, laundry, clinical services, recreation, security, administration, and support services.

Operating Budget

The department says that the project will result in fewer service calls and mitigate repairs on the degrading system. The project will not require correctional housing units to be vacated during construction.

Staff Questions and Issues

None.



Capital Development Committee

Legislative Council Staff

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FISCAL YEAR 2026-27 CAPITAL CONSTRUCTION REQUEST

Department of Corrections

Waste Water Treatment Facility Improvements,

Trinidad Correctional Facility (Capital Renewal)

2025-041

Project Status

This is the third request for funding for this project. Funding was first requested for the project for FY 2024-25.

**Table 1
Prioritization**

Prioritized By	Priority	Notes
Department of Corrections	5 of 10	
Office of State Planning and Budgeting	11 of 47	Not recommended for funding.

**Table 2
Prior Appropriation and Request Information**

Fund Source	Prior Appropriation	Budget Year FY 2026-27	Out Year FY 2027-28	Future Requests	Total Costs
CCF	\$0	\$11,369,144	\$0	\$0	\$11,369,144
CF	\$0	\$0	\$0	\$0	\$0
Total	\$0	\$11,369,144	\$0	\$0	\$11,369,144

FISCAL YEAR 2026-27 CAPITAL CONSTRUCTION REQUEST

Department of Corrections
Waste Water Treatment Facility Improvements,
Trinidad Correctional Facility (Capital Renewal)

2025-041

Table 3
Itemized Cost Information

Fund Source	Prior Appropriation	Budget Year FY 2026-27	Out Year FY 2027-28	Future Requests	Total Costs
Land Acquisition	\$0	\$0	\$0	\$0	\$0
Professional Services	\$0	\$2,165,162	\$0	\$0	\$2,165,162
Construction	\$0	\$5,496,545	\$0	\$0	\$5,496,545
Equipment	\$0	\$0	\$0	\$0	\$0
Miscellaneous	\$0	\$2,673,878	\$0	\$0	\$2,673,878
Contingency	\$0	\$1,033,559	\$0	\$0	\$1,033,559
Total	\$0	\$11,369,144	\$0	\$0	\$11,369,144

Program Plan Status

Approved Program Plan: No

FCI: 60

Project Description/Scope of Work

The Department of Corrections (DOC) is requesting state funds to expand and update the wastewater treatment facility at Trinidad Correctional Facility. This is a capital renewal project. The capital renewal approach focuses on upgrading building systems, infrastructure, and the basic building components within existing buildings on a building-by-building basis, rather than project-by-project.

The project will modernize the wastewater treatment system in alignment with contemporary code, future-proof it for anticipated water quality policy changes, and establish redundancy that allows for future maintenance without disrupting prison operations. The project adds a second aeration basin and a second digester basin, repairs the existing basins, replaces the blower, and makes HVAC improvements. The project also replaces rudimentary systems that monitor processes and control valves with modern technology, connects the wastewater facility to the main prison complex with fiber optics, and installs a non-potable irrigation system.

Cost assumption. DOC Facility Management Services escalated all costs to the midpoint of construction at rates ranging from 4.9 percent to 9.9 percent. Inflation factors were calculated by averaging RSMeans Data, Building Cost Index data over multiple years. As a capital renewal project, it is exempt from Art in Public Places and High Performance Certification program requirements. The department will employ sustainability strategies where applicable.

FISCAL YEAR 2026-27 CAPITAL CONSTRUCTION REQUEST

Department of Corrections
Waste Water Treatment Facility Improvements,
Trinidad Correctional Facility (Capital Renewal)

2025-041

Table 4
Project Schedule: Phase 1

Project Component	Start Date	Completion Date
Design	October 2026	March 2027
Construction	July 2027	June 2029
Occupancy	July 2029	October 2029

Project Justification

The project addresses three primary issues. First, the existing wastewater treatment system contains aging and outdated components that face escalating maintenance time and costs. Second, the treatment facility lacks recommended redundancy, particularly its aeration basin and clarifier. Without backup systems, the treatment facility cannot be cleaned or maintained without loss of service, and any potential future problem puts the correctional facility at risk. Finally, the phasing-in of more stringent wastewater regulations is likely to impact the treatment facility in coming years, and this project will future-proof the treatment systems to new requirements. DOC says without the project, the facility will be unable to process waste, leading to health and safety issues and federal Environmental Protection Agency violations.

Program Information

Opened in 2001, Trinidad Correctional Facility is a Level II, male facility with a capacity of 508 offenders. The wastewater treatment facility is 28 years old and supports sewage systems for all buildings at the correctional facility.

Operating Budget

The department anticipates savings from reduced staff overtime, materials, and third-party service calls required to keep the wastewater treatment system running.

Staff Questions and Issues

1. Was the reduction in Total Funds being requested due entirely to the new inflation calculation method?



Capital Development Committee

Legislative Council Staff

Nonpartisan Services for Colorado's Legislature

FISCAL YEAR 2026-27 CAPITAL CONSTRUCTION REQUEST

Department of Corrections

Critical Living Unit Shower Drain Replacement,

Arkansas Valley Correction Facility (Capital Renewal)

2021-023

Project Status

This is a continuation project. Funding was first requested for a single-phase project in FY 2020-21. The project received an appropriation for FY 2022-23 as a single-phase project. In March 2024, the Capital Development Committee approved a nonmonetary supplemental request to reduce the scope of the project due to inflation, with the department intending to return to return to request funding for a second phase to complete the original scope. This is the second request for funding of the second phase of the project. The FY 2022-23 appropriation improved four of six living units; this request will improve the remaining two living units.

**Table 1
Prioritization**

Prioritized By	Priority	Notes
Department of Corrections	3 of 10	
Office of State Planning and Budgeting	13 of 47	Not recommended for funding.

**Table 2
Prior Appropriation and Request Information**

Fund Source	Prior Appropriation	Budget Year FY 2026-27	Out Year FY 2027-28	Future Requests	Total Costs
CCF	\$12,402,937	\$12,506,208	\$0	\$0	\$24,909,145
CF	\$0	\$0	\$0	\$0	\$0
Total	\$12,402,937	\$12,506,208	\$0	\$0	\$24,909,145

FISCAL YEAR 2026-27 CAPITAL CONSTRUCTION REQUEST

Department of Corrections
Critical Living Unit Shower Drain Replacement,
Arkansas Valley Correctional Facility (Capital Renewal)

2021-023

Table 3
Itemized Cost Information

Fund Source	Prior Appropriation	Budget Year FY 2026-27	Out Year FY 2027-28	Future Requests	Total Costs
Land Acquisition	\$0	\$0	\$0	\$0	\$0
Professional Services	\$1,749,039	\$1,024,166	\$0	\$0	\$2,773,205
Construction	\$6,406,085	\$6,927,541	\$0	\$0	\$13,333,626
Equipment	\$0	\$0	\$0	\$0	\$0
Miscellaneous	\$3,120,273	\$3,417,573	\$0	\$0	\$6,537,846
Contingency	\$1,127,540	\$1,136,928	\$0	\$0	\$2,264,468
Total	\$12,402,937	\$12,506,208	\$0	\$0	\$24,909,145

Program Plan Status

Approved Program Plan: No

FCI: 52

Project Description/Scope of Work

The Department of Corrections (DOC) is requesting state funds for the second phase of a two-phase project to upgrade all plumbing fixtures in the living units at the Arkansas Valley Correctional Facility (AVCF) near Ordway. This is a capital renewal project. The capital renewal approach focuses on upgrading building systems, infrastructure, and the basic components within existing state-owned buildings on a building-by-building basis, rather than the project-by-project basis used for controlled maintenance. Phase 1 designed the project and upgraded the plumbing in four of the facility's six living units, and this year's request for Phase 2 will complete the project.

The project will replace the entirety of the drain and plumbing lines within the living units. These cells are "dry," meaning they do not contain washroom facilities, and they will remain so. As a result, inmates at the facility use communal sinks, toilets, and showers. The project brings these areas into compliance with minimum fixture and shower drainage requirements and includes:

- converting cells adjacent to current washroom areas to shower and toilet space to meet minimum area requirements;
- converting single-bunk cells to double bunks to maintain current capacity upon loss of adjacent cells;
- installing a programmable controller system to prevent over-usage or improper usage of sinks, toilets, and showers; and

FISCAL YEAR 2026-27 CAPITAL CONSTRUCTION REQUEST

Department of Corrections
Critical Living Unit Shower Drain Replacement,
Arkansas Valley Correctional Facility (Capital Renewal)

2021-023

- upgrading toilet and shower exhaust systems to remedy lack of ventilation.

A previously funded controlled maintenance project updated and replaced AVCF's electrical infrastructure. Currently, the showers in the living units drain above the electrical room and, due to deterioration of the system, leak into the newly installed electrical equipment. This project will renovate the current facilities to relocate the shower water supplies so they no longer pose a risk to the electrical system.

Cost assumption. The cost assumption was determined through recommendations from an engineering firm and an architecture firm, which evaluated the cost to repair and/or replace the utility water lines at AVCF. The cost assumption was updated in the bidding process, which produced a failed bid due to insufficient funds driven by inflation. DOC Facility Management Services escalated all costs to the midpoint of construction at rates ranging from 4.9 percent to 9.9 percent. Inflation factors were calculated by averaging RSMeans Data, Building Cost Index data over multiple years. As a capital renewal request, the project is exempt from the Art in Public Places and High Performance Certification Program requirements.

Table 4
Project Schedule: Phase 2

Project Component	Start Date	Completion Date
Construction	February 2027	June 2029
Occupancy	July 2029	October 2029

Project Justification

According to the department, significant degradation and increasing difficulty in locating and patching leaks in the system warrant a complete replacement over continued piecemeal repairs. Water leaks from shower drains into the restroom areas, under the floor, and behind walls, causing damage to other building systems. Water heaters are showing corrosion at piping connections, and plumbing fixtures are of a type that may be fashioned into weapons, posing a safety hazard. Maintenance staff report a need for continuous grout repair and as many as three to five shower blockages daily as a result of excess humidity and intentional offender overuse.

The shower and toilet areas have not been renovated since the facility opened in 1987, and the current ratio of fixtures to offenders does not meet the standards set out by the Colorado Department of Public Health and Environment and the International Building and Plumbing Code. The arrangement is also not ADA compliant, nor does it meet the standards of the American Correctional Association, which accredits the facility. Moreover, the department says

FISCAL YEAR 2026-27 CAPITAL CONSTRUCTION REQUEST

Department of Corrections
Critical Living Unit Shower Drain Replacement,
Arkansas Valley Correctional Facility (Capital Renewal)

2021-023

that not funding the request will result in the premature failure of the newly installed electrical system in the facility.

Program Information

Constructed in 1987, AVCF is located about 50 miles east of Pueblo near Ordway, and was the first major adult facility built outside of the Canon City area. The facility is comprised of 25 buildings totaling 371,534 square feet and sits on 460 acres. The medium security, Level III facility has a capacity of 1,105 beds, and hosts a number of educational and vocational programs. The facility also hosts several programs conducted by Colorado Correctional Industries.

Operating Budget

According to the department, this project will result in reduced service calls needed for repairs, as well as savings from premature electrical equipment replacement due to water damage.

Staff Questions and Issues

1. Was the reduction in Total Funds being requested due entirely to the new inflation calculation method?
2. The submission from FY 2025-26 stated that AVCF was comprised of 16 buildings, while this submission states AVCF is comprised of 25 buildings. What is the explanation for this difference?



Capital Development Committee

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FISCAL YEAR 2026-27 CAPITAL CONSTRUCTION REQUEST

Department of Corrections

Electronic Security System Replacement, Arkansas Valley

2020-010

Correctional Facility (Capital Renewal)

Project Status

This is the seventh request for funding for the project. Funding was first requested for the project for FY 2019-20. The department did not request funding for the project for FY 2023-24.

**Table 1
Prioritization**

Prioritized By	Priority	Notes
Department of Corrections	8 of 10	
Office of State Planning and Budgeting	14 of 47	Not recommended for funding.

**Table 2
Prior Appropriation and Request Information**

Fund Source	Prior Appropriation	Budget Year FY 2026-27	Out Year FY 2027-28	Future Requests	Total Costs
CCF	\$0	\$20,328,389	\$0	\$0	\$20,328,389
CF	\$0	\$0	\$0	\$0	\$0
Total	\$0	\$20,328,389	\$0	\$0	\$20,328,389

**Table 3
Itemized Cost Information**

Fund Source	Prior Appropriation	Budget Year FY 2026-27	Out Year FY 2027-28	Future Requests	Total Costs
Land Acquisition	\$0	\$0	\$0	\$0	\$0
Professional Services	\$0	\$2,128,805	\$0	\$0	\$2,128,805
Construction	\$0	\$10,531,929	\$0	\$0	\$10,531,929
Equipment	\$0	\$0	\$0	\$0	\$0
Miscellaneous	\$0	\$5,819,620	\$0	\$0	\$5,819,620
Contingency	\$0	\$1,848,035	\$0	\$0	\$1,848,035
Total	\$0	\$20,328,389	\$0	\$0	\$20,328,389

FISCAL YEAR 2026-27 CAPITAL CONSTRUCTION REQUEST

Department of Corrects
Electronic Security System Replacement, Arkansas Valley Correctional Facility (Capital Renewal)

2020-010

Program Plan Status

Approved Program Plan: No

FCI: 59

Project Description/Scope of Work

The Department of Corrections (DOC) is requesting state funds for a capital renewal project to upgrade the door control, intercom, and paging systems at the Arkansas Valley Correctional Facility (AVCF) in Ordway. The capital renewal approach focuses on upgrading building systems, infrastructure, and the basic components within existing buildings on a holistic basis, rather than the project-by-project approach used for controlled maintenance. The department says failures and outages in these systems create security and life safety risks for offenders, staff, and the public. The scope of the project includes:

- replacing the intercom, paging system, and associated hardware with a new digital system featuring modern interfaces and controls for improved communication among staff and between staff and offenders;
- replacing the paging horns for improved offender signaling in the yards;
- updating touchscreen door control systems and associated hardware and software to improve network speed, connectivity between buildings, and long-term reliability;
- integrating the existing video system with the new door control system;
- installing new uninterruptible power systems for each security equipment room;
- replacing doors in the shower area and the exterior of housing units, along with locks for the exterior doors;
- updating control rooms and work stations; and
- installing electronic locks, motors, and switches at gates and doors.

Cost assumption. Cost estimates are based on an independent study conducted by an engineering firm in November 2022. DOC Facility Management Services escalated all costs to the midpoint of construction at rates ranging from 2.7 percent to 9.9 percent. Inflation factors were calculated using the RSMMeans Data, Building Cost Index. As a capital renewal project, the project is exempt from the Art in Public Places and High Performance Certification Program requirements.

FISCAL YEAR 2026-27 CAPITAL CONSTRUCTION REQUEST

Department of Corrects
Electronic Security System Replacement, Arkansas Valley Correctional Facility (Capital Renewal)

2020-010

Table 4
Project Schedule

Project Component	Start Date	Completion Date
Design	June 2026	February 2027
Construction	May 2027	June 2029
Occupancy	July 2029	October 2029

Project Justification

DOC explains that the existing communications and door control systems are outdated and need to be replaced, and operation and maintenance of these systems is becoming increasingly difficult. Staff must visually inspect the door each time to verify if the door is properly functioning. The doors of the day halls do not always lock because different security systems do not work together. When door failure occurs, this leaves only one working security envelope along with a non-lethal electric fence. By contrast, other facilities have up to nine security envelopes, along with the non-lethal electric fence. The intercom systems have daily issues and operation is very inconsistent. System failure has the potential to endanger the lives of staff, offenders, and the public while putting the facility at risk of closure, since these systems are responsible for controlling and restricting movement, monitoring and maintaining secure conditions, observing and preventing incidents, and providing communication throughout the facility.

According to the department, a significant portion of the communications and door control systems is over 39 years old and original to the facility. In response to system failures, many system components have been removed, replaced, or relocated, leaving the systems in an unreliable condition. As service and repair requests have mounted, DOC contracted with a security-engineering firm to assess the security systems. The resulting report recommends systems replacement based on age, poor conditions, and lack of availability of replacement parts. Sourcing parts has been difficult and time-consuming for the department, and failure to do so in a timely manner creates the potential for taking these critical systems out of service until the parts can be acquired. These conditions have driven, and are exacerbated by, a large number of staff vacancies at AVCF. The department notes that replacing the security systems before they completely fail will avoid costs for replacement in an emergency situation.

Program Information

Opened in 1987, Arkansas Valley Correctional Facility is a Level III (medium security) prison in Ordway, Crowley County that houses up to 1,105 male offenders within six cell houses. The

FISCAL YEAR 2026-27 CAPITAL CONSTRUCTION REQUEST

Department of Corrects

Electronic Security System Replacement, Arkansas Valley Correctional Facility (Capital Renewal)

2020-010

facility sits on 460 acres and is comprised of 18 buildings totaling 373,416 GSF. The facility operates over 40 clinical, educational, and Colorado Correctional Industries programs with an additional 22 faith and citizens programs.

Operating Budget

The department expects the project to reduce service calls needed for system repairs, along with the number of staff required to be on duty to cover for the failing system.

Staff Questions and Issues

None.



Capital Development Committee

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FISCAL YEAR 2026-27 CAPITAL CONSTRUCTION REQUEST

Department of Corrections

Fire Alarm Improvements,

Fremont Correctional Facility (Capital Renewal)

2025-014

Project Status

This is the third request for funding. Funding was first requested for the project for FY 2024-25.

**Table 1
Prioritization**

Prioritized By	Priority	Notes
Department of Corrections	9 of 10	
Office of State Planning and Budgeting	15 of 47	Not recommended for funding.

**Table 2
Prior Appropriation and Request Information**

Fund Source	Prior Appropriation	Budget Year FY 2026-27	Out Year FY 2027-28	Future Requests	Total Costs
CCF	\$0	\$11,307,357	\$0	\$0	\$11,307,357
CF	\$0	\$0	\$0	\$0	\$0
Total	\$0	\$11,307,357	\$0	\$0	\$11,307,357

FISCAL YEAR 2026-27 CAPITAL CONSTRUCTION REQUEST

Department of Corrections
Fire Alarm Improvements,
Fremont Correctional Facility (Capital Renewal)

2025-014

Table 3
Itemized Cost Information

Fund Source	Prior Appropriation	Budget Year FY 2026-27	Out Year FY 2027-28	Future Requests	Total Costs
Land Acquisition	\$0	\$0	\$0	\$0	\$0
Professional Services	\$0	\$1,262,384	\$0	\$0	\$1,262,384
Construction	\$0	\$5,965,039	\$0	\$0	\$5,965,039
Equipment	\$0	\$0	\$0	\$0	\$0
Miscellaneous	\$0	\$3,051,992	\$0	\$0	\$3,051,992
Contingency	\$0	\$1,027,942	\$0	\$0	\$1,027,942
Total	\$0	\$11,307,357	\$0	\$0	\$11,307,357

Program Plan Status

Approved Program Plan: No

FCI: 60

Project Description/Scope of Work

The Department of Corrections (DOC) is requesting state funds to replace the fire alarm system across the Fremont Correctional Facility (FCF), which is comprised of over 43 buildings. This is a capital renewal project. The capital renewal approach focuses on upgrading building systems, infrastructure, and the basic building components within existing buildings on a building-by-building basis, rather than project-by-project. The project will bring the fire alarm system up to code, improving safety and staff efficiency. The system components to be replaced include control panels, annunciators, wiring, fiber optic infrastructure, and fire alarm devices.

Cost assumption. Cost estimates are based on an independent study conducted by a third party in 2022. DOC Facility Management Services adjusted the methodology they used to calculate inflation projections in previous submissions for this project, resulting in a reduced dollar amount requested for FY 2026-27. For this year's submission, they escalated all costs by 8.7 percent to inflate to 2026, 8.0 percent to inflate to 2027, and an additional prorated 4.9 percent for each month compounded to account for anticipated mid-point of construction. Inflation factors were calculated using the RSMeans Data, Building Cost Index. As a capital renewal project, it is exempt from Art in Public Places and High Performance Certification Program requirements.

FISCAL YEAR 2026-27 CAPITAL CONSTRUCTION REQUEST

Department of Corrections
Fire Alarm Improvements,
Fremont Correctional Facility (Capital Renewal)

2025-014

Table 4
Project Schedule

Project Component	Start Date	Completion Date
Design	October 2026	March 2027
Construction	July 2027	June 2029
Occupancy	July 2029	October 2029

Project Justification

The existing fire alarm system is aging and has been pieced together over years with parts from multiple manufacturers. Not all control panels can communicate with the existing network, and when components fail, finding replacement parts that are compatible with the existing system is difficult and time consuming. If the system fails, the facility will require additional staff time to organize a fire watch. A fire watch would require DOC personnel to visually inspect the facility every 30 minutes, 24 hours per day, which the department says would burden personnel at the understaffed facility and places the department under potential liability.

Program Information

The facility is a Level III, 1,664-bed facility that houses medium and close custody offenders. Built in 1957, the complex contains over 43 buildings including 8 living units. It houses the second largest number of offenders in the DOC system and houses DOC's only sex offender treatment program and drug and alcohol specialist treatment program.

Operating Budget

DOC expects some minor operating savings due to fewer service calls and repairs.

Staff Questions and Issues

1. In the Narrative Form of the request submitted in FY 2025-26, it said FCF includes 48 buildings. In this year's Narrative Form, it says the FCF "includes 43 buildings." Can you clarify the building count and reason for re-classifying how many are a part of the facility?
2. Was the reduction in Total Funds being requested due entirely to the new inflation calculation method?



Capital Development Committee

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FISCAL YEAR 2026-27 CAPITAL CONSTRUCTION REQUEST

Corrections

Level II Security Perimeter, Rifle Correctional Center

2027-001

Project Status

This is a new, never-before-requested project.

**Table 1
Prioritization**

Prioritized By	Priority	Notes
Department of Corrections	6 of 10	
Office of State Planning and Budgeting	21 of 47	Not recommended for funding.

**Table 2
Prior Appropriation and Request Information**

Fund Source	Prior Appropriation	Budget Year FY 2026-27	Out Year FY 2027-28	Future Requests	Total Costs
CCF	\$0	\$12,433,591	\$0	\$0	\$12,433,591
CF	\$0	\$0	\$0	\$0	\$0
Total	\$0	\$12,433,591	\$0	\$0	\$12,433,591

**Table 3
Itemized Cost Information**

Fund Source	Prior Appropriation	Budget Year FY 2026-27	Out Year FY 2027-28	Future Requests	Total Costs
Land Acquisition	\$0	\$0	\$0	\$0	\$0
Professional Services	\$0	\$1,976,822	\$0	\$0	\$1,976,822
Construction	\$0	\$7,003,228	\$0	\$0	\$7,003,228
Equipment	\$0	\$0	\$0	\$0	\$0
Miscellaneous	\$0	\$2,323,215	\$0	\$0	\$2,323,215
Contingency	\$0	\$1,130,326	\$0	\$0	\$1,130,326
Total	\$0	\$12,433,591	\$0	\$0	\$12,433,591

FISCAL YEAR 2026-27 CAPITAL CONSTRUCTION REQUEST

Department of Corrections
Level II Security Perimeter, Rifle Correctional Center

2027-001

Program Plan Status

Approved Program Plan: No

FCI: N/A

Project Description/Scope of Work

The Department of Corrections (DOC) is requesting state funds to update the perimeter security infrastructure at Rifle Correctional Center. The project supports the prison's reclassification from Security Level I to Security Level II.

DOC standards require Level II facilities to have a single perimeter fence that is 12 feet high and has 6-gauge chain link fabric, a concrete rat barrier, and perimeter light fixtures. The project constructs 5,274 linear feet of fence. It also regrades and extends the road to accommodate the new fence system, and constructs a new 200-GSF gatehouse.

Cost assumptions. DOC Facility Management Services escalated all costs by to the midpoint of construction at rates ranging from 4.9 percent to 9.9 percent. Inflation factors were calculated by averaging RSMMeans Data, Building Cost Index data over multiple years. The project is exempt from Higher Performance Certification Program requirements, and is a candidate for exemption from the Art in Public Places Program.

Table 4
Project Schedule

Project Component	Start Date	Completion Date
Design	June 2026	April 2027
Construction	August 2027	June 2029
Occupancy	July 2029	October 2029

Project Justification

DOC has a surplus of Level I beds among its facilities, but a dearth of Level II beds. Since offenders cannot reside in a facility of lower security rating than their level, some are placed in settings that are more restrictive than necessary, which impacts the availability of higher-level beds. Reclassifying Rifle Correctional Center as a Level II facility allows Level II offenders to access programs better aligned to their needs while freeing up higher custody facilities. If the project is not completed, Rifle Correctional Center cannot be reclassified to Level II.

FISCAL YEAR 2026-27 CAPITAL CONSTRUCTION REQUEST

Department of Corrections
Level II Security Perimeter, Rifle Correctional Center

2027-001

Program Information

Rifle Correctional Center is a Level I, 62,870 square foot facility housing male offenders with a capacity of 204 beds that opened in 1979. Security Levels are ranked on a continuum from I through V based on factors including offense committed, past history of violence, criminal record.

Level I is characterized as minimum custody and is the least restrictive. Offenders must be within 36 months of parole eligibility. Level I facilities must have designated boundaries, but perimeter fencing is not required and Rifle Correctional Center has an existing three-strand barbed wire fence.

Level II is characterized as minimum-restricted custody and minimum custody. Offenders must be within 60 months of parole eligibility. These facilities require single or double perimeter fencing and occasional patrols.

Operating Budget

A conversation CDC Staff recently had with Joint Budget Committee Staff indicates that funding the project may drive significant operating costs in an outyear to relocate offenders during construction.

Staff Questions and Issues

1. Does the reclassification require separate legislative approval? Has that happened?
2. What are the project's operating budget impacts? For example, how will energy usage change? Are additional staff required for the gatehouse, or are there other new staffing needs?
3. CDC staff notes that altering the facility's security level requires a statutory change, so this project's ability to meet its goals depends on future legislation.